DOUGLAS COUNTY RURAL
WATER DISTRICT NO. 1
Lawrence, Kansas

REGULATORY BASIS FINANCIAL STATEMENTS
For the year ended December 31, 2018

And

INDEPENDENT AUDITORS' REPORT

...KL...

Karlin & Long, LLC
Certified Public Accountants

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DOUGLAS COUNTY RURAL WATER DISTRICT NO. 1
Lawrence, Kansas

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Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Douglas County Rural Water District No. 1
Lawrence, Kansas 66049

We have audited the accompanying fund Summary of Regulatory Basis Receipts, Expenditures, and Unencumbered Cash of the Douglas County Rural Water District No. 1, Lawrence Kansas ("District") as of and for the year ended December 31, 2018, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1 to meet the financial reporting requirements of the State of Kansas. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on the financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the *Kansas Municipal Audit and Accounting Guide*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the District to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2018, or changes in financial position and cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the District as of December 31, 2018, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide described in Note 1.

Report on Supplementary Information

Our audit was conducted for the purpose of forming opinion on the fund Summary Statement of Regulatory Basis Receipts, Expenditures, and Unencumbered Cash (basic financial statement) as a whole. Schedules 1 through 9 as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statement. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or

to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

Karlin & Long, LLC

Karlin & Long, LLC
Certified Public Accountants
Lawrence, KS

January 29, 2019

Statement 1

DOUGLAS COUNTY RURAL WATER DISTRICT NO.1
Summary Statement of Receipts, Expenditures and Unencumbered Cash
Regulatory Basis
For the Year Ended December 31, 2018

Funds	Beginning Unencumbered Cash Balance	Prior Year Cancelled Encumbrances	Cash Receipts	Expenditures	Ending Unencumbered Cash Balance	Add Outstanding Encumbrances and Accounts Payable	Ending Cash Balance
Proprietary Type Funds							
Water Utility	$ 1,249,641	$	$ 390,382	$ 373,409	$ 1,266,614	$ -	$ 1,266,614
Total Reporting Entity	$ 1,249,641	$ 0	$ 390,382	$ 373,409	$ 1,266,614	$ 0	$ 1,266,614

Composition of Cash	
Checking Accounts	$ 170,366
Petty Cash	100
Certificates of Deposit	1,096,148
Total Reporting Entity	$ 1,266,614

The notes to the financial statements are an integral part of this statement.

NOTES TO FINANCIAL STATEMENTS

NOTE 1 – Summary of Significant Accounting Policies

Financial Reporting Entity

The Douglas County Rural Water District No. 1 (the District) is a water utility that provides service to 408 customers as of December 31, 2018. The District was organized as a quasi-municipal corporation to acquire water and water rights and to build and acquire pipelines for the purpose of furnishing water to owners and occupants of land located within the District.

The following types of funds comprise the financial activities of the District for the year of 2018:

Regulatory Basis Fund Types

Business Funds – funds financed in whole or in part by fees charged to users of the goods or services (i.e. water fund, sewer fund, etc.).

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The *Kansas Municipal Audit and Accounting Guide* (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis revenues and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The municipality has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

Departure from Generally Accepted Accounting Principles (GAAP)

The basis of accounting described above results in a financial statement presentation which shows regulatory receipts, expenditures, cash and unencumbered cash balances. Balance sheets that would have shown noncash assets such as receivables,

NOTE 1 – Summary of Significant Accounting Policies (Continued)

Departure from Generally Accepted Accounting Principles (GAAP)(continued)

inventories, and prepaid expenses, liabilities such as deferred revenues and principal and interest payable, and reservations of fund balance are not presented.

Under the regulatory basis of accounting, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year-end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with United States generally accepted accounting principles. Capital assets that account for the land, buildings, and equipment owned by the District are not presented in the financial statements.

Inventories and Prepaid Expenses

Inventories and prepaid expenses which benefit future periods are recorded as expenditures.

Use of Estimates

The preparation of modified cash basis financial statements (see the supplemental information on schedules 1 through 6) requires management to make estimates and assumptions that affect certain reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

Cash and Cash Equivalents

For purposes of the statements of cash flows and summary of cash balances, (see the supplemental information on schedules 1 through 6) cash and cash equivalents are defined as demand deposits and certificates of deposit at banks with maturities of three months or less.

Memberships

The District adds the cost of purchasing a benefit unit directly to district equity rather than recognizing those sums as revenues.

NOTE 1 – Summary of Significant Accounting Policies (Continued)

Property and Equipment

Property and equipment are recorded at cost (see the supplemental information on schedules 1 through 6). Improvements and betterments to existing property and equipment are capitalized. Expenditures for maintenance and repairs which do not extend the life of the applicable assets are charged to expense as incurred. Depreciation is computed using straight line and declining balance methods over the estimated useful life of the asset. Depreciation expense totaled $4,036 and $9,996 for the years ended December 31, 2018 and 2017, respectively.

Income Taxes

In prior years, it has been held that the District is exempt from income taxes under Section 115 of the Internal Revenue Code both because it is a public utility under Section 247 and because it is a political subdivision of the State of Kansas (K.S.A. 82a-601,et.seq.).

The District's payroll tax returns for the years ending 2018, 2017, and 2016 are subject to examination by the IRS, generally for three years after they were filed.

In a 1992 published Internal Revenue Service opinion, it was determined that Kansas rural water districts do not qualify as political subdivisions for the purposes of the exemption from payment of FUTA. No claim has been asserted against the District for this tax, nor is the amount of any such claim determinable at this time. Kansas law has been changed, effective March 20, 1992, the result of which causes rural water districts to again qualify as a political subdivision for the purpose of the exemption for payment of FUTA. We are unable to determine at this time whether or not a claim will ultimately be asserted against the District, the likelihood that it would ultimately be held liable for that claim, or the ultimate amount of that claim, if assessed. Consequently, no additional liabilities relating to a possible claim have been recognized.

NOTE 2 – Deposits and Investments

Deposits

K.S.A. 9-1401 establishes the depositories which may be used by the District. The statute requires banks eligible to hold the District's funds have a main or branch bank in the county in which the District is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to

NOTE 2 – Deposits and Investments

Deposits (continued)

pledge securities for deposits in excess of FDIC coverage. The District has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the District's investments of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The District has no investment policy that would further limit its investment choices.

Concentration of Credit Risk

State statutes place no limit on the amount the District may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and K.S.A. 9-1405.

Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. State statutes require the District's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka.

At December 31, 2018, the District's carrying amount of deposits, including certificates of deposit, was $1,266,614 and the bank balance was $1,271,900 of which $175,653 was covered by FDIC insurance. The balance of $1,096,148 is held in an investment account of a commercial institution is not secured by FDIC insurance.

Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

NOTES TO FINANCIAL STATEMENTS

NOTE 3 – Risk Management

The District is exposed to various risks of loss related to limited torts; theft of, damage to and destruction of assets; errors and omissions and natural disasters for which the District carries commercial insurance. There have been no significant reductions in coverage from prior years and settlements have not exceeded coverage in the past three years.

NOTE 4 – Compliance with Kansas Statutes

We noted no violations of Kansas statutes during the period under examination other than the custodial credit risk noted above.

NOTE 5 – Water Contract

In 1977, the District entered into a 40-year contract for treatment of water from the City of Lawrence, Kansas. The District purchases water from the City of Lawrence at the rate of $ 3.83 per thousand gallons. Currently, the contract is being renegotiated and the City continues to service the district in the interim.

NOTE 6 – Compensated Absences

The District pays vacation time of up to 12 days a year for employees who have worked less than 5 years. For employees who have worked more than 5 years but less than 10 years, the District will pay for 15 days of vacation. For employees who have worked more than 10 years, the District will pay for 18 days of vacation. There is no accumulation of vacation days from one year to the next. Those days not taken by the end of the year are paid prior to January 1 of the following year. The Board of Directors may, at its discretion, allow an employee to carry up to 5 days of vacation over to the next calendar year. The district allows employees sick leave at the rate of one day per month following the commencement of their employment. Sick leave may be accumulated to a maximum of 90 days. Upon separation from the District the employee is not paid for unused accumulated sick leave.

NOTE 7 – Concentration of Suppliers

The District acquires 100% of its water supply from the City of Lawrence. There are no other suppliers of water available for the District.

NOTE 8 – Concentration of Credit Risk

The District currently has all of its certificates of deposit and demand deposits with two financial institutions in Lawrence, Kansas banks. This is a concentration of credit risk related to deposits.

NOTE 9 – Employment Benefits

The District provides medical insurance if the employee so desires. Health insurance for dependents is not paid by the District.

The District contributes to a retirement account established for each employee. The amount contributed and the basis on which contributions are made are determined annually by the Board and shall be in compliance with all federal and state laws. The expense of the district for retirement benefits was $8,823.

NOTE 10 – Other Post Employment Benefits

As provided by K.S.A. 12-5040, the local government allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the local government is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in these statements.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the government makes health care available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured. There is no cost to the government under this program.

NOTE 11 – Related Party Transactions

During the year, the organization incurred costs during the remodeling of the office where the services were provided by relatives of a member of management. The expenditure was made in the normal course of procurement process for services and amounted to $ 6,715.

NOTE 12 – Subsequent Events

Subsequent events for management's review have been evaluated through January 29, 2019. The date in the prior sentence is the date the financial statements were available to be issued.

Douglas Rural Water District No. 1

Regulatory-Required

Supplementary Information

For the year ended December 31, 2018

Schedule 1

DOUGLAS COUNTY RURAL WATER DISTRICT NO.1

Summary Statement of Receipts, Expenditures and Unencumbered Cash

Summary of Expenditures - Actual and Budget

For the Year Ended December 31, 2018

Funds	Certified Budget	Adjustments for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance - Over (Under)
Proprietary					
Water Utility	$ 337,135	$ 0	337,135	$ 373,409	$ 36,274

Schedule 2

DOUGLAS COUNTY RURAL WATER DISTRICT NO.1

Summary Statement of Receipts, Expenditures and Unencumbered Cash

REGULATORY BASIS

WATER UTILITY FUND

Schedule of Cash Receipts and Expenditures - Actual and Budget

For the Year Ended December 31, 2018

	Actual	Budget	Variance-Over (Under)
CASH RECEIPTS			
Water sales	$ 373,946	$ 340,000	$ 33,946
Extension line reimbursements	2,000	0	2,000
Memberships	5,000	10,000	(5,000)
Miscellaneous income	0	3,150	(3,150)
Interest income	9,436	100	9,336
Total Cash Receipts	390,382	353,250	37,132
EXPENDITURES			
Water purchased	170,507	166,000	4,507
Salaries and wages	44,307	39,000	5,307
Subcontractors and fees	58,179	58,500	(321)
Repairs and maintenance	12,702	14,000	(1,298)
Utilities and telephone	10,191	10,000	191
Insurance and bonds	4,475	6,000	(1,525)
Office expenses	9,946	15,300	(5,354)
Professional and other services	5,384	3,800	1,584
Payroll taxes	3,389	3,000	389
Dues and fees	467	535	(68)
Mileage and auto expense	271	0	271
Board expenses	732	1,500	(768)
Retirement contribution	8,823	9,000	(177)
Miscellaneous	0	0	0
Bank fees	2,517	1,500	1,017
Plant and equipment purchases	41,520	9,000	32,520
Adjustment for qualifying budget credits	0		0
Total Expenditures	373,409	$ 337,135	$ 36,275

Receipts Over (Under) Expenditures	16,973
Unencumbered Cash, Beginning	1,249,641
Prior Year Cancelled Encumbrances	0
Unencumbered Cash, Ending	$ 1,266,614

Schedule 3

DOUGLAS COUNTY RURAL WATER DISTRICT NO.1
Summary Statement of Receipts, Expenditures and Unencumbered Cash
Water Utility Fund
Schedule of Receipts and Expenditures
Schedule of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended December 31, 2018
(With Comparative Totals for the Prior Year Ended December 31, 2017)

	2018	2017
CASH RECEIPTS		
Charges for services	$ 373,946	$ 327,047
Cash on sale of assets		
Interest income	9,436	9,483
Miscellaneous income	7,000	82,843
Total Cash Receipts	390,382	419,373
EXPENDITURES		
Production	331,889	317,263
Capital outlay	41,520	13,912
Total Cash Expenditures	373,409	331,175
Receipts Over (Under) Expenditures	16,973	88,198
Unencumbered Cash, Beginning	1,249,641	1,161,443
Unencumbered Cash, Ending	$ 1,266,614	$ 1,249,641

Schedule 4

DOUGLAS COUNTY RURAL WATER DISTRICT NO.1

Summary Statement of Receipts, Expenditures and Unencumbered Cash

Balance Sheets

As of December 31, 2018 and 2017

ASSETS

	2018	2017
Current Assets		
Cash and cash equivalents	$ 170,466	$ 162,881
Certificates of deposit	1,096,148	1,086,760
Inventory	23,517	18,844
Water rights	698	698
Total current assets	1,290,829	1,269,183
Property, plant, and equipment, net	118,210	80,726
Total Assets	$ 1,409,039	$ 1,349,909

LIABILITIES AND DISTRICT EQUITY

Current Liabilities		
Due to Patrons	$ 1,505	$ 521
Payroll and sales taxes payable	1,647	1,710
Total current liabilities	3,152	2,231
District Equity	1,405,887	1,347,678
Total liabilities and member's equity	$ 1,409,039	$ 1,349,909

DOUGLAS COUNTY RURAL WATER DISTRICT NO.1
Summary Statement of Receipts, Expenditures and Unencumbered Cash
Statements of Operations
For the years ended December 31, 2018 and 2017

	2018	2017
Revenues		
Water sales	$ 373,946	$ 327,047
Extension line reimbursements	2,000	28,675
	375,946	355,722
Expenses		
Water purchased	166,754	133,561
Salaries and wages	44,307	41,706
Subcontractors and fees	58,179	82,857
Repairs and maintenance	12,702	26,942
Utilities and telephone	10,191	9,601
Insurance and bonds	4,475	4,113
Office expenses	9,946	8,023
Professional and other services	5,384	3,675
Payroll taxes	3,389	3,243
Dues and fees	467	475
Depreciation	4,036	9,996
Mileage and auto expense	271	238
Board expenses	732	758
Retirement contribution	8,823	8,566
Miscellaneous	-	53
Bank fees	2,517	1,654
	332,173	335,461
Net income from operations	43,773	20,261
Other Income (Expense)		
Miscellaneous income	-	3,038
Interest income	9,436	9,483
Other Income/Expense, Net	9,436	12,521
Net Income	$ 53,209	$ 32,782

Schedule 6

DOUGLAS COUNTY RURAL WATER DISTRICT NO.1
Summary Statement of Receipts, Expenditures and Unencumbered Cash
Statements of Changes in District Equity
For the years ended December 31, 2018 and 2017

		2018		2017
District Equity - Beginning of year	$	1,347,678	$	1,263,766
Memberships		5,000		51,130
Net Income		53,209		32,782
District Equity - End of year	$	1,405,887	$	1,347,678

DOUGLAS COUNTY RURAL WATER DISTRICT NO.1
Summary Statement of Receipts, Expenditures and Unencumbered Cash
Statements of Cash Flows
For the years ended December 31, 2018 and 2017

	2018	2017
Cash Flows from Operating Activities		
Net Income	$ 53,209	$ 32,782
Adjustments to Reconcile Net Income to Net Cash Provided by (Used in) Operating Activities		
Depreciation and amortization	4,036	9,996
(Increase) decrease in Inventory	(4,673)	8,981
Increase (decrease) in Due to Patrons	984	(828)
Increase (decrease) in taxes payable	(63)	50
Net Cash Provided By Operating Activities	53,493	50,981
Cash Flows from Investing Activities		
Proceeds from sale of benefit units	5,000	51,130
Proceeds from certificates of deposit	(9,388)	(59,457)
Purchase of assets	(41,520)	(13,912)
Net Cash Provided By Investing Activities	(45,908)	(22,239)
Net Increase (Decrease) In Cash	7,585	28,742
Cash - Beginning of Period	162,881	134,139
Cash - End of Period	$ 170,466	$ 162,881

DOUGLAS COUNTY RURAL WATER DISTRICT NO.1

Summary Statement of Receipts, Expenditures and Unencumbered Cash

Summary of Insurance Coverage

Schedule of Cash Receipts and Expenditures - Actual and Budget

Property Covered	Coverage	Expires
Commercial property:	90% Coinsurance	12/7/2019
Building	118,280	
Property in the open	455,707	
Underground pumps	212,242	
Personal property in office	31,836	
Commercial General Liability:		12/7/2019
Aggregate Limit - products/completed operations	2,000,000	
Personal and advertising injury	1,000,000	
Damage to premises rented	100,000	
Medical expense (per person)	5,000	
Inland marine		12/7/2019
Miscellaneous inventory	93,615	
Commercial Auto:		12/7/2019
Liability insurance (per loss)	1,000,000	
Workmen's compensation:		12/7/2019
Bodily injury by accident	500,000	
Bodily injury by disease (per employee)	500,000	
Bodily injury by disease (policy limit)	500,000	
Public Employee Dishonesty:		12/7/2019
Per loss	100,000	
Directors' and Officers' Liability:	1,000,000	12/7/2019

DOUGLAS COUNTY RURAL WATER DISTRICT NO.1
Summary Statement of Receipts, Expenditures and Unencumbered Cash
Board Members and Officers
For the Year Ended December 31, 2018

Chairman:	Tom Sloan 772 Highway 40 Lawrence, KS 66049
Vice-Chairman:	Jerry Younger 1469 E 660 Road Lawrence, KS 66049
Secretary/Treasurer:	Jason Anderson 884 N 1663 Road Lawrence, KS 66049
Board Member:	Bob Riley 695 N 1610 Road Lawrence, KS 66049
Board Member:	Curtis Morgan 754 N 1750 Road Lawrence, KS 66049
Board Member:	Tim Burghart 709 N 1532 Road Lawrence, KS 66049
Board Member:	Shayne Kahle 875 N 1663 Road Lawrence, KS 66049