

RURAL WATER DISTRICT NO. 1
LYON COUNTY, KANSAS

Independent Auditors' Report
And Financial Statement with
Supplementary Information

For the Year Ended December 31, 2014

RURAL WATER DISTRICT NO. 1
Lyon County, Kansas

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JARRED, GILMORE & PHILLIPS, PA
CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITORS' REPORT

Board of Directors
Rural Water District No. 1
Lyon County, Kansas

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of Rural Water District No. 1, Lyon County, Kansas, a municipality, as of and for the year ended December 31, 2014, and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note 1 to meet the financial reporting requirements of the State of Kansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the Kansas Municipal Audit and Accounting Guide. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by Rural Water District No. 1, Lyon County, Kansas to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the “Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles” paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Rural Water District No. 1, Lyon County, Kansas as of December 31, 2014, or changes in financial position and cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of Rural Water District No. 1, Lyon County, Kansas as of December 31, 2014, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide described in Note 1.

Report on Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole.

The individual fund schedule of regulatory basis receipts and expenditures-actual (Schedule 1 as listed in the table of contents) is presented for analysis and is not a required part of the basic financial statement, however is required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

The 2013 Actual column presented in the individual fund schedules of regulatory basis receipts and expenditures – actual (Schedule 1 as listed in the table of contents) is also presented for comparative analysis and is not a required part of the 2014 basic financial statement upon which we rendered an unmodified opinion dated July 25, 2014. The 2013 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration at the following link <http://da.ks.gov/ar/muniserv/>. Such 2013 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2013 basic financial statement. The 2013 comparative information was subjected to the auditing procedures applied in the audit of the 2013 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the

2013 basic financial statement or to the 2013 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2013 comparative information is fairly stated in all material respects in relation to the 2013 basic financial statement as a whole, on the basis of accounting described in Note 1.



JARRED, GILMORE & PHILLIPS, PA
Certified Public Accountants

July 30, 2015
Chanute, Kansas

Statement 1

RURAL WATER DISTRICT NO. 1

Lyon County, Kansas

Summary Statement of Receipts, Expenditures, and Unencumbered Cash
Regulatory Basis

For the Year Ended December 31, 2014

Funds	Beginning		Receipts	Expenditures	Ending		Add Encumbrances and Accounts Payable	Ending Cash December 31, 2014
	Unencumbered Cash Balance	Cash Balance			Unencumbered Cash Balance	Unencumbered Cash Balance		
Business Funds:								
Water Utility	\$ 1,144,038.18	\$ 1,144,038.18	\$ 442,808.35	\$ 762,471.35	\$ 824,375.18	\$ 27,406.80	\$ 851,781.98	
Total Reporting Entity	\$ 1,144,038.18	\$ 1,144,038.18	\$ 442,808.35	\$ 762,471.35	\$ 824,375.18	\$ 27,406.80	\$ 851,781.98	

Composition of Cash:

Cash on Hand.....	\$ 150.00
Kansas Land Bank	
Checking Account.....	55,256.14
Lyon County State Bank	
Checking Account.....	555,166.53
Kansas Land Bank	
Certificates of Deposit.....	241,209.31
Total Cash.....	\$ 851,781.98

The notes to the financial statement are an integral part of this statement.

RURAL WATER DISTRICT NO. 1
Lyon County, Kansas

Notes to Financial Statement
For the Year Ended December 31, 2014

1. SIGNIFICANT ACCOUNTING POLICIES

Rural Water District No. 1, Lyon County, Kansas (the District) was organized under Kansas law and provides water to rural Lyon County in Kansas. Rural Water District No. 1, Lyon County, Kansas, is a municipal corporation governed by an elected seven-member board.

Related Municipal Entities: A related municipal entity is determined by the following criteria. Whether the District exercises oversight responsibility on financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations and accountability for fiscal matters, scope of the public service, and significant operational or financial relationships with the District. Related municipal entities are not required to be included in the District's audit by the Kansas Municipal Audit and Accounting Guide (KMAAG).

The District has determined that no outside agency meets the above criteria and, therefore, no outside agency has been included as a related municipal entity in the financial statement.

Regulatory Basis Fund Types

A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

The following types of funds comprise the financial activities of the Rural Water District No. 1, Lyon County, Kansas for the year of 2014:

Business fund – funds financed in whole or in part by fees charged to users of the goods or services (i.e. enterprise and internal service fund etc.)

Basis of Accounting

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America. The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis revenues and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The District has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Property and Equipment

The accounting and reporting treatment used for property and equipment under the cash basis laws of Kansas require that property and equipment be recorded as an expenditure during the year of purchase.

Use of Estimates

Estimates and assumptions are used by management in preparing the financial statements. Those estimates and assumptions affect the reporting amounts of assets and liabilities, the disclosure of contingent assets and liabilities and the reported revenues and expenses.

Reimbursed Expenses

K.S.A. 79-2934 provides that reimbursed expenditures, should be recorded as reductions in expenditures rather than as revenues. In the financial statement presented in this report, reimbursements and refunds are recorded as revenues. The reimbursements are recorded as receipts when received by the District and are often difficult to identify the exact expenditure which they are reimbursing.

Income Taxes

Rural Water District No. 1, Lyon County, Kansas, is recognized by the Internal Revenue Service as a quasi-municipal corporation, under K.S.A. 88a-616, and is exempt from Federal and state income taxes. Accordingly, this financial statement does not include a provision for income taxes.

2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Compliance with Kansas Statutes

Statement 1 is designed to show compliance with the cash basis laws of Kansas. As shown in Statement 1, the District was in apparent compliance with the cash basis laws of Kansas.

3. DEPOSITS AND INVESTMENTS

K.S.A 9-1401 establishes the depositories which may be used by the District. The statute requires banks eligible to hold the District’s funds have a main branch or branch bank in the county in which the District is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The District has no other policies that would further limit interest rate risk.

K.S.A 12-1675 limits the District’s investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. Government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The District has no investment policy that would further limit its investment choices.

Concentration of credit risk. State statutes place no limit on the amount the District may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

3. DEPOSITS AND INVESTMENTS (Continued)

Custodial credit risk – deposits. Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. State statutes require the District's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka.

At December 31, 2014, the District's carrying amount of deposits was \$851,631.98 and the bank balance was \$851,770.14. The bank balance was held by two banks resulting in a concentration of credit risk. Of the bank balance, \$500,000.00 was covered by Federal depository insurance and \$351,770.14 was collateralized with securities held by the pledging financial institutions' agents in the District's name.

4. BENEFIT UNIT DEPOSITS

Members joining the water district are required to make a deposit for a benefit unit and for the transfer of a benefit unit. In 2014, there were twelve new benefit units added to the District totaling \$36,600.00.

5. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets, errors and omissions; injuries to employees; employees' health and life; and natural disasters. The District manages these risks of loss through the purchase of various insurance policies.

6. CREDIT RISK

The District's customers are located in central Kansas counties. Risk of accounting loss exists from the possibility that numerous customers would no longer purchase water from the District. Impact of potential risk cannot be determined. Accounts receivable consist of unsecured receivables from the sales of water to customers of the District. The District is subject to the credit risk inherent in the rural water district business.

7. ECONOMIC DEPENDENCY

Currently, the District purchases its water from the City of Emporia, Kansas. To continue serving its patrons, the District is dependent upon the city to provide adequate, reasonably priced water. All water sales are made to residents in the area of the District. Accordingly, the District's operations are dependent upon the ability to purchase water from the City of Emporia, Kansas. During 2014, the District purchased water in the amount of \$110,568.63 from the City of Emporia, Kansas.

The District sells water to two cities, along with their residential customers. In 2014 the District sold 8.96% of their sales to the City of Allen, Kansas; and 7.89% of their sales to the City of Admire, Kansas.

8. RELATED PARTY TRANSACTIONS

All board members of the District are benefit unit owners and customers.

9. SUBSEQUENT EVENTS

The District evaluated events and transactions occurring subsequent to year, and there were no subsequent events requiring recognition in the financial statements. However, subsequent to year end, the District has continued with work on a water line improvement project, which is expected to cost \$2,173,239.00. A CDBG grant in the amount of \$500,000.00 was awarded in 2013 to fund part of the cost of the project, and the District signed a loan agreement with KDHE in November 2012 to fund the local portion of the project. Construction is expected to be completed during 2015.

SUPPLEMENTARY INFORMATION

RURAL WATER DISTRICT NO. 1

Lyon County, Kansas

Water Utility Fund

Schedule of Receipts and Expenditures - Actual

Regulatory Basis

For the Year Ended December 31, 2014

(With Comparative Actual Totals for the Year Ended December 31, 2013)

	Prior Year Actual	Current Year Actual
Receipts		
Water Sales	\$ 231,793.68	\$ 236,167.05
Maintenance Reserve Charges	140,006.34	141,193.50
Extension Fee	-	12,500.00
Interest Income	1,897.16	1,857.87
Penalties	8,990.00	7,895.00
Other Income	1,982.22	1,834.73
Reimbursed Construction Expenses	7,919.20	4,760.20
Benefit Unit Sales	18,530.00	36,600.00
Total Receipts	411,118.60	442,808.35
Expenditures		
Personal Services		
Salaries	28,494.48	27,951.96
Fringe Benefits	2,568.57	2,591.39
Commodities		
Chemicals	1,908.26	2,492.06
Office Supplies	751.52	1,380.09
Meals and Entertainment	750.00	901.08
Postage and Delivery	4,747.43	4,177.26
Water Purchased	106,982.14	110,568.63
Contractual Services		
Bookkeeping and Auditing	33,966.07	38,124.86
Bank Charges	3,252.96	760.56
Board Expense	5,700.00	8,410.21
Contract Labor & Mileage	20,430.26	22,920.57
Convention and Education Expense	145.00	170.00
Dues	590.58	597.80
Insurance and Bonds	5,615.62	5,915.44
Miscellaneous	(810.32)	1,636.35
Meter Reading Fees	36.00	51.00
Professional Fees	3,978.65	600.00
Repairs	23,022.66	20,638.80
Telephone and Utilities	12,970.36	13,973.49
Water Sales Expense and Water Testing	2,392.20	2,188.76
Capital Outlay	51,843.79	496,421.04
Total Expenditures	309,336.23	762,471.35
Receipts Over (Under) Expenditures	101,782.37	(319,663.00)
Unencumbered Cash, Beginning	1,042,255.81	1,144,038.18
Unencumbered Cash, Ending	\$ 1,144,038.18	\$ 824,375.18



Communication of Material Weaknesses

Board of Directors
Rural Water District No. 1
Lyon County, Kansas

In planning and performing our audit of the financial statement of Rural Water District No. 1, Lyon County, Kansas as of and for the year ended December 31, 2014, in accordance with auditing standards generally accepted in the United States of America, we considered Rural Water District No. 1, Lyon County, Kansas' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Rural Water District No. 1, Lyon County, Kansas' internal control. Accordingly, we do not express an opinion on the effectiveness of the Rural Water District No. 1, Lyon County, Kansas' internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the following deficiencies in Rural Water District No. 1, Lyon County, Kansas' internal control to be material weaknesses:

Preparation of Financial Statement

Accounting standards states the client must be able to accept responsibility and be able to identify a material misstatement when reviewing the financial statement, including footnotes and supplemental information. This would also include knowing if a required footnote disclosure was missing or not correctly stated. Presently, the District staff does not have the ability to process and prepare the required financial statement, including footnotes. The potential effects of this material weakness could be unrecognized errors on the financial statement. While we recognize that this condition is not unusual for a district your size, it is important that you be aware of this condition for financial reporting purposes. Management and the Board should continually be aware of the financial reporting of the District and changes in reporting requirements.

Jarred, Gilmore & Phillips, PA
CERTIFIED PUBLIC ACCOUNTANTS

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Segregation of Duties

An internal control structure is, quite simply, the procedures and policies in effect which ensure that the District's financial activity is properly recorded, processed, summarized, and reported in the financial statements. A weakness in the control structure occurs when one or two people are responsible for all of the accounting activities such as performing billings, receipting cash, making deposits, reconciling the bank accounts, and having access to all books and records of the District. Due to small staff size, it is not possible for reviews of daily work to take place, potentially resulting in errors in financial records and reports.

Other Matters

Accounts Payable

K.S.A. 10-1117 requires management to maintain a record of indebtedness. This means that the District's expenses need to reflect accounts payable. The District's records only reflect cash disbursed and do not include in expenses any payables still owed. As a result, the District could inadvertently overspend unencumbered cash balances.

This communication is intended solely for the information and use of management Board of Directors, and others within the organization, and is not intended to be, and should not be, used by anyone other than these specified parties.



JARRED, GILMORE & PHILLIPS, PA
Certified Public Accountants

July 30, 2015
Chanute, Kansas