ARKANSAS CITY RECREATION COMMISSION
ARKANSAS CITY, KANSAS

FINANCIAL STATEMENT
FOR THE YEAR ENDED JUNE 30, 2023

ARKANSAS CITY RECREATION COMMISSION
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FOR THE YEAR ENDED JUNE 30, 2023

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INDEPENDENT AUDITOR'S REPORT

Board of Directors
Arkansas City Recreation Commission
225 E. 5th Ave.
Arkansas City, KS 67005

Adverse and Qualified Opinions

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of **Arkansas City Recreation Commission, Arkansas City, Kansas**, a Municipality, as of and for the year ended June 30, 2023, and the related notes to the financial statement.

Adverse Opinion on U.S. Generally Accepted Accounting Principles
In our opinion, because of the significance of the matter discussed in the "Basis for Adverse and Unmodified Opinions section of our report, the accompanying financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of **Arkansas City Recreation Commission, Arkansas City, Kansas**, as of June 30, 2023, or the changes in financial position and cash flows thereof for the year then ended.

Qualified Opinion on Regulatory Basis of Accounting
In our opinion, except for the matter described in the Basis for Adverse and Qualified Opinions section of our report, the accompanying financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of **Arkansas City Recreation Commission, Arkansas City, Kansas**, as of June 30, 2023, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

Basis for Adverse and Qualified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the *Kansas Municipal Audit and Accounting Guide.* Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the "Municipality", and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and qualified audit opinions.

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Matter Giving Rise to Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 of the financial statement, the financial statement is prepared by the "Municipality" on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable are presumed to be material.

Matter Giving Rise to Qualified Opinion on Regulatory Basis of Accounting

The financial statement and supplementary information does not include financial data for six associations that are part of the municipality (baseball, football, soccer, softball, tennis, and wrestling). The *Kansas Municipal Audit and Accounting Guide* requires the organizations be subject to audit procedures and included on a summary of regulatory basis receipts and disbursements - agency funds. These associations were not audited and the summary was not included in the regulatory-required supplementary information.

Responsibilities of Management for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

• exercise professional judgment and maintain professional skepticism throughout the audit.
• identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
• obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
• evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
• conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commisson’s ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures - actual and budget, individual fund schedules of regulatory basis receipts and expenditures - actual and budget, schedule of regulatory basis receipts and expenditures (Schedules 1 and 2 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide* . Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of Arkansas City Recreation Commission, Arkansas City, Kansas as of and for the year ended June 30, 2022 (not presented herein), and have issued our report thereon dated January 13, 2023, which contained an unmodified opinion on the basic financial statement. The 2022 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration at the following link https://www.admin.ks.gov/offices/oar/municipal-services. The 2022 Actual column (2022 comparative information) presented in the individual fund schedules of regulatory basis receipts and expenditures - actual and budget for the year ended June 30, 2023 (Schedule 2 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement. Such 2022 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2022 basic financial statement. The 2022 comparative information was subjected to the auditing procedures applied in the audit of the 2022 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2022 basic financial statement or to the 2022 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2022 comparative information is fairly stated in all material respects in relation to the basic financial statement as a whole for the year ended June 30, 2022, on the basis of accounting described in Note 1.

Chad A. Andra, CPA, LLC

Chad A. Andra, CPA, LLC
December 12, 2023

ARKANSAS CITY RECREATION COMMISSION
SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES,
AND UNENCUMBERED CASH
Regulatory Basis
For The Year Ended June 30, 2023

Funds	Beginning Unencumbered Cash Balance	Prior Yr Cancelled Encum-brances	Receipts	Expenditures	Equity Fund Transfers	Ending Unencumbered Cash Balance	Add Encumbrances and Accounts Payable	Ending Cash Balance
General Fund	$ 1,090,686	$ -	$ 1,361,447	$ 1,160,765	$ -	$ 1,291,368	$ -	$ 1,291,368
Special Purpose Fund:								
Employee Benefits Fund	399,439		160,000	152,850	-	406,589	10,566	417,155
Total	$ 1,490,125	$ -	$ 1,521,447	$ 1,313,615	$ -	$ 1,697,957	$ 10,566	$ 1,708,523

Composition of Cash	
Money Market Accounts	$ 1,762,553
Checking Account	(54,180)
Petty Cash	150
Total Reporting Entity	$ 1,708,523

The notes to the financial statement are an integral part of this statement.

ARKANSAS CITY RECREATION COMMISSION
NOTES TO THE FINANCIAL STATEMENTS
FISCAL YEAR ENDED JUNE 30, 2023

Note 1 - Summary of Significant Accounting Policies:

Financial Reporting Entity

Arkansas City Recreation Commission is a municipal corporation governed by a five-member board. Two board members are appointed by USD No. 470, two are appointed by the City of Arkansas City and one is appointed by the other members. USD No. 470 is the tax levying authority for the Commission.

Fund Descriptions

In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

Regulatory Basis Fund Types

The following types of funds comprise the financial activities of the Recreation Commission for the year ending June 30, 2023:

General Fund - the chief operating fund, used to account for all resources except those required to be accounted for in another fund.

Employee Benefits Fund - used to account for resources to be used for the Recreation Commission's share of employee benefits.

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities, or deferred inflows or outflows, other than those mentioned above.

Note 1 - Summary of Significant Accounting Policies: (Continued)
The Arkansas City Recreation Commission has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

Note 2 - Budgetary Information:
Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding calendar year on or before August 1st.
2. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
4. Adoption of the final budget on or before August 25th.

If the municipality is holding a revenue neutral rate hearing, the budget timeline for adoption of the final budget has been adjusted to on or before September 20th. The municipality did hold a revenue neutral rate hearing for this year.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no budget amendments made during the year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitments, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

USD No. 470 budgets and collects tax money for the Recreation Commission under K.S.A. 12-1927. The money received by the District is apportioned to the Commission shortly after its receipt.

Note 3 - Deposits and Investments:

K.S.A. 9-1401 establishes the depositories which may be used by the Recreation Commission. The statute requires banks eligible to hold the Recreation Commission's funds have a main or branch bank in the county in which the Recreation Commission is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The Recreation Commission has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the Recreation Commission's investments of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The Recreation Commission has no investment policy that would further limit its investment choices.

Concentration of Credit Risk

State statutes place no limit on the amount the Recreation Commission may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Recreation Commission deposits may not be returned to it. State statutes require the Recreation Commission's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka. All deposits were legally secured as of June 30, 2023.

As of June 30, 2023, the Arkansas City Recreation Commission's carrying amount of deposits was $1,708,373 and the bank balance was $1,777,568. The bank balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, $250,000 was covered by the federal depository insurance, and $1,527,568 was collateralized with securities held by the pledging financial institution's agents in the Recreation Commission's name.

Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the Recreation Commission will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

Note 4 - Prior Year Balances:
Certain prior year balances are presented for comparison purposes.

Note 5 - Maintenance Control
The Arkansas City Recreation Commission has agreed to reimburse USD 470's costs and expenses of maintaining, repairing, and operating the portion of the "Sports Complex" property used by ACRC in an amount not to exceed $12,500 per annum.

Note 6 - Compensated Absences:
Sick Leave
Each full time employee receives twelve (12) paid sick days per year accumulative to one hundred twenty (120) days. Compensation for unused paid sick leave at the time of retirement shall be made on a pro rata basis based on the number of years of service, up to maximum of sixty (60) days. Separation, other than retirement, whether voluntary or involuntary, will not be entitled to payment for unused sick days.

Vacation Leave
Full time personnel receive 10 vacation days after one year of continuous employment. Full time employees receive 15 vacation days after five years of continuous employment. Employees get 20 vacation days after ten years.

Vacation time may be carried over from one year to the next (no more than two years total accrual at any time). Any accumulation in excess of two years vacation must be used within thirty days or it will be forfeited. Employees leaving employment due to retirement, disability, lay-off or death may be paid for any unused vacation prorated through the last full calendar month of service. Employees discharged for cause or separating for any reason other than those listed above shall receive no pro rata vacation pay.

The amount of liability for compensated absences has not been recognized.

Note 7 - Defined Benefit Pension Plan:
Plan Description

The Recreation Commission participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 South Kansas, Suite 100; Topeka, KS 66603) or by calling 1-888-275-5737.

Note 7 - Defined Benefit Pension Plan: (Continued)

Contributions

K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2, or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for the Death and Disability Program) and the statutory contribution rate was 8.90% for July 1, 2022 through December 31, 2022 and 8.43% for January 1, 2023 through June 30, 2023. Contributions to the pension plan from the Recreation Commission were $26,981 for the year ended June 30, 2023.

Net Pension Liability

At June 30, 2023, the Recreation Commission's proportionate share of the collective net pension liability reported by KPERS was $283,893. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021, which was rolled forward to June 30, 2022. The Recreation Commission's proportion of the net pension liability was based on the ratio of the Recreation Commission's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in the financial statement.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at www.kpers.org or can be obtained as described above.

Note 8 - Other Post-Employment Benefits:

As provided by K.S.A. 12-5040, the local government allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the local government is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in the financial statement.

Note 9 - Subsequent Events:

Management has evaluated the effects on the financial statements of subsequent events occuring through December 12, 2023, which is the date at which the financial statements were available to be issued.

Note 10 - Related Party Transactions:

The recreation commission did not have any related party transactions for fiscal year ending June 30, 2023.

Note 11 - Compliance with Kansas Statutes:

References made herein to the statutes are not intended as interpretations of the law, but are offered for the consideration of the Director of Accounts and Reports and interpretation by the County Attorney and the legal representation of the Recreation Commission.

Unclaimed payroll checks outstanding for more than one year, were not turned over to the state as unclaimed property per K.S.A. 58-3935.

Financial data for six associations that are part of the municipality according to the *Kansas Municipal Audit and Accounting Guide* were not included. The associations are baseball, football, soccer, softball, tennis, and wrestling. They should have been included on a summary of regulatory basis receipts and disbursements - agency funds.

REGULATORY-REQUIRED SUPPLEMENTARY INFORMATION

Schedule 1

ARKANSAS CITY RECREATION COMMISSION
SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended June 30, 2023

Fund	Certified Budget	Adjustment to Comply with Legal Max	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance - Over (Under)
General Fund	$ 1,787,950	$ -	$ -	$ 1,787,950	$ 1,160,765	$ (627,185)
Special Purpose Funds						
Employee Benefits Fund	187,400	-	-	187,400	152,850	(34,550)
	$ 1,975,350	$ -	$ -	$ 1,975,350	$ 1,313,615	$ (661,735)

Schedule 2-1

ARKANSAS CITY RECREATION COMMISSION
GENERAL FUND
SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL & BUDGET
Regulatory Basis
For The Year Ended June 30, 2023
(With Comparative Actual Totals for the Prior Year Ended June 30, 2022)

	Prior Year Actual	Current Year Actual	Current Year Budget	Variance Over (Under)
Receipts				
Taxes	$ 693,364	$ 640,379	$ 712,417	$ (72,038)
Grants Program	2,001	9,061	10,000	(939)
Interest	3,424	28,321	3,000	25,321
Reimbursed Income	403,602	274,409	300,000	(25,591)
Registration Fees - Tournaments	33,732	29,158	40,500	(11,342)
Concessions	26,204	23,230	29,800	(6,570)
Rent	7,298	6,711	6,000	711
Memberships	165,197	184,082	167,500	16,582
Miscellaneous	1,970	3,176	3,000	176
Starting Cash	500	200	2,000	(1,800)
Aquatics	155,863	155,782	161,675	(5,893)
Sales - Merchandise	37	31	350	(319)
Insurance Payments	-	6,907	2,000	4,907
Total Receipts	$ 1,493,192	$ 1,361,447	$ 1,438,242	$ (76,795)
Expenditures				
Personnel Services	$ 566,449	$ 586,738	$ 617,200	$ (30,462)
Contractual Services	106,899	117,623	147,300	(29,677)
General Services	261,558	122,146	237,300	(115,154)
Capital Outlay	6,609	73,508	181,000	(107,492)
Contigency Funds	-	-	300,000	(300,000)
Facility & Equipment Maintenance	39,780	45,457	81,700	(36,243)
Associations	7,000	7,000	9,000	(2,000)
Recreation Programs	153,050	158,388	165,700	(7,312)
Aquatics	27,834	49,905	48,750	1,155
Total Expenditures	$ 1,169,179	$ 1,160,765	$ 1,787,950	$ (627,185)
Receipts Over (Under) Expenditures	$ 324,013	$ 200,682		
Unencumbered Cash, Beginning	766,673	1,090,686		
Prior Year Canceled Encumbrances	-	-		
Unencumbered Cash, Ending	$ 1,090,686	$ 1,291,368		

Schedule 2-2

ARKANSAS CITY RECREATION COMMISSION
EMPLOYEE BENEFITS FUND
SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL & BUDGET
Regulatory Basis
For The Year Ended June 30, 2023
(With Comparative Actual Totals for the Prior Year Ended June 30, 2022)

		Current Year		
	Prior Year Actual	Actual	Budget	Variance Over (Under)
Receipts				
Taxes	$ 150,000	$ 160,000	$ 160,000	$ -
Total Receipts	$ 150,000	$ 160,000	$ 160,000	$ -
Expenditures				
KPERS	$ 24,975	$ 26,981	$ 38,000	(11,019)
Health Insurance	68,149	68,470	80,000	(11,530)
Liability Insurance	5,515	5,949	6,000	(51)
Social Security/Medicare	43,140	44,821	53,400	(8,579)
Workman's Compensation	7,500	6,214	9,000	(2,786)
Unemployment	588	415	1,000	(585)
Total Expenditures	$ 149,867	$ 152,850	$ 187,400	$ (34,550)
Receipts Over (Under) Expenditures	$ 133	$ 7,150		
Unencumbered Cash, Beginning	399,306	399,439		
Prior Year Canceled Encumbrances	-	-		
Unencumbered Cash, Ending	$ 399,439	$ 406,589		