CITY OF BOGUE, KANSAS

Financial Statement and Regulatory-Required
Supplementary Information with Independent Auditor's Report

For the Year Ended December 31, 2021

MAPES & MILLER LLP
Certified Public Accountants
Quinter, Kansas

CITY OF BOGUE, KANSAS

Financial Statement and Regulatory-Required
Supplementary Information with Independent Auditor's Report

For the Year Ended December 31, 2021

Table of Contents

	Page Numbers
Independent Auditor's Report	1
Summary Statement of Receipts, Expenditures and Unencumbered Cash	4
Notes to the Financial Statement	5
Regulatory-Required Supplementary Information	
SCHEDULE 1	
Summary of Expenditures - Actual and Budget	11
SCHEDULE 2	
Schedule of Receipts and Expenditures - Actual and Budget	
General Fund	12
Special Purpose Funds	13
Capital Project Funds	15
Business Fund	16

A PARTNERSHIP OF PROFESSIONAL CORPORATIONS

Mapes & Miller LLP
Certified Public Accountants & Business Advisors

230 MAIN, PO BOX 412, QUINTER, KS 67752
PHONE: 785-754-2111 EMAIL: dtilton@mmcpas.net

JOHN D MAPES, CPA, CHTD
DENIS W. MILLER, CPA, PA
THOMAS B. CARPENTER, CPA, PA
DON E. TILTON, CPA, PA
BRIAN S. THOMPSON, CPA, PA
REBECCA A. LIX, CPA, PA
STEPHANIE M. HEIER, CPA, PA

INDEPENDENT AUDITOR'S REPORT

To the Mayor and City Council
City of Bogue
Bogue, Kansas 67625

Adverse and Unmodified Opinions

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the City of Bogue, Kansas, as of and for the year ended December 31, 2021, and the related notes to the financial statement.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse and Unmodified Opinions section of our report, the accompanying financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Bogue as of December 31, 2021, or changes in the financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City of Bogue as of December 31, 2021, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

Basis for Adverse and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the *Kansas Municipal Audit and Accounting Guide.* Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the City of Bogue, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

Matter Giving Rise to Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 of the financial statement, the financial statement is prepared by the City of Bogue on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Responsibilities of Management for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt that the City of Bogue's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Bogue's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Bogue's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget and the individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedules 1 and 2 as listed in the table of contents) are presented for purposes of additional analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide*. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated in all material respects, in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

Mapes & Miller LLP
Certified Public Accountants
Quinter, Kansas

September 7, 2022

CITY OF BOGUE, KANSAS
Summary Statement of Receipts, Expenditures and Unencumbered Cash
Regulatory Basis
For the Year Ended December 31, 2021

.

Funds	Beginning Unencumbered Cash Balance	Prior Year Cancelled Encumbrances	Receipts	Expenditures	Ending Unencumbered Cash Balance	Add Encumbrances and Accounts Payable	Ending Cash Balance
General Fund	$ 19,232	0	46,258	45,117	20,373	0	20,373
Special Purpose Funds:							
Special Highway Fund	5,506	0	3,636	3,190	5,952	0	5,952
Capital Improvement Fund	77,836	0	15,000	0	92,836	0	92,836
COVID RS Fund	0	0	10,316	2,190	8,126	0	8,126
Park Donation Fund	0	0	4,060	0	4,060	0	4,060
Capital Project Funds:							
Park Project Fund	2,515	0	0	2,515	0	0	0
Business Fund:							
Water Utility Fund	120,880	0	87,139	92,079	115,940	0	115,940
Total Reporting Entity	$ 225,969	0	166,409	145,091	247,287	0	247,287

Composition of Cash:

Solutions North Bank, Bogue, KS	
Checking Account	$ 207,287
Certificates of Deposit	40,000
Total Reporting Entity	$ 247,287

The notes to the financial statement are an integral part of this statement.

1. Summary of Significant Accounting Policies

(a) Municipal Financial Reporting Entity

The City of Bogue, Kansas, is a municipal corporation governed by an elected mayor and an elected five-member council. The regulatory financial statement presents only the City of Bogue, Kansas.

(b) Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The *Kansas Municipal Audit and Accounting Guide* (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The City has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the City to use the regulatory basis of accounting.

(c) Regulatory Basis Fund Types

The following types of funds comprise the financial activities of the City for the year ended December 31, 2021:

General Fund – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose Fund – used to account for the proceeds of specific tax levies and other specific regulatory receipts sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

Capital Project Fund – used to account for the debt proceeds and other financial resources to be used for acquisition or construction of major capital facilities or equipment.

Business Fund – funds financed in whole or in part by fees charged to users of the goods or services (i.e. enterprise and internal service fund, etc.)

(d) Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1) Preparation of the budget for the succeeding calendar year on or before August 1st.

2) Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.

3) Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.

4) Adoption of the final budget on or before August 25th.

If the City is holding a revenue neutral rate hearing, the budget timeline for adoption of the final budget has been adjusted to on or before September 20th. Starting with the 2022 budget cycle, the City may hold a revenue neutral rate hearing. The City did not hold a revenue neutral rate hearing for budget year 2022.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules, Schedule 2 as listed in the table of contents, are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which, regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

A legal operating budget is not required for capital projects funds and the following the special purpose fund: Capital Improvement Fund, COVID RS Fund, and Park Donation Fund.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

(e) Reimbursements

The City records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as a receipt to the fund that received the reimbursement. For purposes of budgetary comparisons, the expenditures are properly offset by the reimbursements under KMAAG regulatory basis of accounting.

2. Deposits and Investments

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Concentration of Credit Risk. State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. All deposits were legally secured at December 31, 2021.

At December 31, 2021, the City's carrying amount of deposits was $247,287 and the bank balance was $247,471. The bank balance was held by one bank resulting in a concentration of credit risk. The bank balance was covered by federal depository insurance.

Custodial Credit Risk – Investments. For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

3. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets, errors and omissions; injuries to employees; and natural disasters. The City purchased commercial insurance for these potential risks. Settled claims resulting from these risks have not exceeded commercial insurance coverage during the past three fiscal years.

4. Interfund Transfers

Operating transfers were as follows:

From	To	Regulatory Authority	Amount
General Fund	Capital Improvement Fund	12-1,118	$ 12,000
Water Utility Fund	Capital Improvement Fund	12-825d	3,000
Park Project Fund	General Fund	Residual Equity	2,515

5. Capital Projects

In 2018, the City received a $10,000 grant from Dane G. Hansen Foundation for playground equipment for the city park. As of December 31, 2021, the project was complete and the City had expended all the funds.

6. Subsequent Events

Management has evaluated the effects on the financial statement of subsequent events occurring through the date of this report, which is the date the financial statement was available to be issued.

7. COVID-19

On January 30, 2020, the World Health Organization ("WHO") announced a global health emergency because of a new strain of coronavirus in Wuhan, China (the "COVID-19 outbreak") and the risks to the international community as the virus spreads globally beyond its point of origin. In March 2020, the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally. The full impact of the COVID-19 outbreaks continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude that the pandemic will have on the City's financial condition, liquidity and future results of operations. Management is actively monitoring the global and local situation on its financial condition, liquidity, operations, suppliers, industry and workforce. Given the daily evolution of the COVID-19 outbreak and the global response to curb its spread, the City is not able to estimate the effects of the COVID-19 outbreak on its results of operations, financial condition or liquidity for fiscal year 2021. Based on current conditions, Management in unable to reasonably determined the future potential impacts that COVID-19 outbreak may have on financial conditions and operations.

As a result of COVID-19, the State of Kansas has received Coronavirus State and Local Fiscal Recovery Funds (SLFRF) from the U.S. Department of the Treasury under the American Rescue Plan Act (ARPA). The City received $10,316 from the State of Kansas during 2021. These funds may be used to strengthen and improve infrastructure as well as help support the recovery related to the public health emergency. A complete listing of eligible uses as well as current grant information and audit requirements can be found at https://home.treasury.gov/.

8. Long-term Debt

Changes in long-term liabilities for the City for the year ended December 31, 2021, were as follows:

Issue	Interest Rates	Date of Issue	Amount of Issue	Date of Final Maturity	Balance Beginning of Year	Additions	Reductions/ Payments	Balance End of Year	Interest Paid
General Obligation Bonds:									
Series 2017	2.25%	08/28/17	$ 881,000	08/28/57	$ 838,626	-	14,766	823,860	18,868
Total contractual indebtedness					$ 838,626	-	14,766	823,860	18,868

Current maturities of long-term debt and interest for the next five years and in five-year increments through maturity are as follows:

	2022	2023	2024	2025	2026
Principal:					
General Obligation Bonds	$ 15,097	15,437	15,784	16,140	16,503
Interest:					
General Obligation Bonds	18,537	18,197	17,850	17,494	17,131
Total principal and interest	$ 33,634	33,634	33,634	33,634	33,634

	2027-2031	2032-2036	2037-2041	2042-2046	2047-2051
Principal:					
General Obligation Bonds	$ 88,253	98,639	110,246	123,220	137,720
Interest:					
General Obligation Bonds	79,918	69,532	57,925	44,951	30,451
Total principal and interest	$ 168,171	168,171	168,171	168,171	168,171

	2052-2056	2057-2061	Total
Principal:			
General Obligation Bonds	$ 153,927	32,894	823,860
Interest:			
General Obligation Bonds	14,244	740	386,970
Total principal and interest	$ 168,171	33,634	1,210,830

Regulatory-Required
Supplementary Information

CITY OF BOGUE, KANSAS SCHEDULE 1

Summary of Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2021

Funds	Certified Budget	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance Over (Under)
General Fund	$ 52,550	0	52,550	45,117	(7,433)
Special Purpose Funds:					
Special Highway Fund	4,020	0	4,020	3,190	(830)
Business Fund:					
Water Utility Fund	206,304	0	206,304	92,079	(114,225)

CITY OF BOGUE, KANSAS
General Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2021

	Actual	Budget	Variance Over (Under)
Receipts			
Taxes and Shared Revenue:			
Ad Valorem Property Tax	$ 33,103	33,959	(856)
Delinquent Tax	1,451	0	1,451
Motor Vehicle Tax	6,329	6,047	282
Recreational Vehicle Tax	26	102	(76)
16/20M Vehicle Tax	103	138	(35)
Franchise Tax	2,721	2,100	621
Miscellaneous	0	3,200	(3,200)
Residual Equity Transfer from Park Project Fund	2,515	0	2,515
Reimbursements	10	0	10
Total Receipts	46,258	45,546	712
Expenditures			
Personal Services	0	5,000	(5,000)
Supplies/Utilities/Repairs	13,771	9,400	4,371
Contractual	8,025	22,000	(13,975)
Fire Department	0	500	(500)
Parks Allocation	0	450	(450)
Legal and Publications	151	200	(49)
Office Expense	471	600	(129)
Insurance	6,898	6,000	898
Audit Expense	1,858	1,200	658
Miscellaneous	1,943	1,200	743
Transfer to Capital Improvement Fund	12,000	6,000	6,000
Total Expenditures	45,117	52,550	(7,433)
Receipts over (under) Expenditures	1,141		
Unencumbered Cash, Beginning	19,232		
Prior Year Cancelled Encumbrances	0		
Unencumbered Cash, Ending	$ 20,373		

CITY OF BOGUE, KANSAS
Special Purpose Funds
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2021

	Actual	Budget	Variance Over (Under)
Special Highway Fund			
Receipts			
State of Kansas	$ 3,636	3,900	(264)
Expenditures			
Contractual	3,190	4,020	(830)
Receipts over (under) Expenditures	446		
Unencumbered Cash, Beginning	5,506		
Prior Year Cancelled Encumbrances	0		
Unencumbered Cash, Ending	$ 5,952		

CITY OF BOGUE, KANSAS
Special Purpose Funds
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2021

		Actual
Capital Improvement Fund		
Receipts		
Transfer from Water Utility Fund	$	3,000
Transfer from General Fund		12,000
Total Receipts		15,000
Expenditures		0
Receipts over (under) Expenditures		15,000
Unencumbered Cash, Beginning		77,836
Prior Year Cancelled Encumbrances		0
Unencumbered Cash, Ending	$	92,836
COVID RS Fund		
Receipts		
Federal Aid	$	10,316
Expenditures		
Contractual		2,190
Receipts over (under) Expenditures		8,126
Unencumbered Cash, Beginning		0
Prior Year Cancelled Encumbrances		0
Unencumbered Cash, Ending	$	8,126
Park Donation Fund		
Receipts		
Donations	$	4,060
Expenditures		0
Receipts over (under) Expenditures		4,060
Unencumbered Cash, Beginning		0
Prior year cancelled Encumbrances		0
Unencumbered Cash, Ending	$	4,060

CITY OF BOGUE, KANSAS
Capital Project Funds
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2021

	Actual
Park Project Fund	
Receipts	$ 0
Expenditures	
Residual Equity Transfer to General Fund	2,515
Receipts over (under) Expenditures	(2,515)
Unencumbered Cash, Beginning	2,515
Prior year cancelled Encumbrances	0
Unencumbered Cash, Ending	$ 0

CITY OF BOGUE, KANSAS
Business Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2021

	Actual	Budget	Variance Over (Under)
Water Utility Fund			
Receipts			
Charges to Customers	$ 85,177	80,000	5,177
Reimbursements	1,749	1,200	549
Miscellaneous	73	0	73
Interest on Idle Funds	140	500	(360)
Total Receipts	87,139	81,700	5,439
Expenditures			
Contractual	16,616	2,800	13,816
Plant Operating Expenses	11,356	26,000	(14,644)
Sales Tax	837	700	137
Insurance	4,599	6,000	(1,401)
Water Purchase	15,945	15,000	945
Audit Expense	6,092	0	6,092
Debt Service	33,634	152,804	(119,170)
Transfer to Capital Improvement Fund	3,000	3,000	0
Total Expenditures	92,079	206,304	(114,225)
Receipts over (under) Expenditures	(4,940)		
Unencumbered Cash, Beginning	120,880		
Prior Year Cancelled Encumbrances	0		
Unencumbered Cash, Ending	$ 115,940		