

**LOUISBURG RECREATION COMMISSION**

**Louisburg, Kansas**

**Financial Statements**

**For the Year Ended December 31, 2018**

LOUISBURG RECREATION COMMISSION  
LOUISBURG, KANSAS

Financial Statements  
For the Year Ended December 31, 2018

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## AUDITING ACCOUNTING CONSULTING

### INDEPENDENT AUDITOR'S REPORT

Louisburg Recreation Commission  
Louisburg, Kansas

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the Louisburg Recreation Commission (the Commission), a related municipal entity of the Louisburg Unified School District No. 416, Louisburg, Kansas, as of and for the year ended December 31, 2018, and the related notes to the financial statement.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the *Kansas Municipal Audit and Accounting Guide*. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles*

As described in Note 1 of the financial statement, the financial statement is prepared by the Commission on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

*Adverse Opinion on U.S. Generally Accepted Accounting Principles*

In our opinion, because of the significance of the matter discussed in the “Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles” paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Commission as of December 31, 2018, or changes in financial position and cash flows thereof for the year then ended.

*Unmodified Opinion on Regulatory Basis of Accounting*

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the Commission as of December 31, 2018, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

*Report on Supplementary Information*

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statements) as a whole. The summary of regulatory basis expenditures-actual and budget, individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedules 1 and 2 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide*. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

*Gordon CPA*

Certified Public Accountant  
Lawrence, Kansas

December 18, 2019

LOUISBURG RECREATION COMMISSION  
LOUISBURG, KANSAS

Summary Statement of Receipts, Expenditures and Unencumbered Cash  
Regulatory Basis  
For the Year Ended December 31, 2018

| <u>Fund</u>              | Beginning<br>Unencumbered<br>Cash<br><u>Balance</u> | <u>Receipts</u>   | <u>Expenditures</u> | Ending<br>Unencumbered<br>Cash<br><u>Balance</u> | Add:<br>Outstanding<br>Encumbrances<br>and Accounts<br><u>Payable</u> | Ending<br>Cash<br><u>Balance</u> |
|--------------------------|-----------------------------------------------------|-------------------|---------------------|--------------------------------------------------|-----------------------------------------------------------------------|----------------------------------|
| General Fund:<br>General | \$ -                                                | \$ 241,058        | \$ 136,928          | \$ 104,130                                       | \$ 3,982                                                              | \$ 108,112                       |
| Total                    | <u>\$ -</u>                                         | <u>\$ 241,058</u> | <u>\$ 136,928</u>   | <u>\$ 104,130</u>                                | <u>\$ 3,982</u>                                                       | <u>\$ 108,112</u>                |

Composition of Cash

|                    |                       |
|--------------------|-----------------------|
| First Option Bank  |                       |
| Checking           | \$ 107,852            |
| Debit Card Account | <u>260</u>            |
| <br>Total Cash     | <br><u>\$ 108,112</u> |

The notes to the financial statements are an integral part of this statement.

## LOUISBURG RECREATION COMMISSION

Notes to the Financial Statements  
For the Year Ended December 31, 2018

### NOTE 1 - Summary of Significant Accounting Policies

#### Reporting Entity

Louisburg Recreation Commission (the Commission) is a related municipal entity of the Unified School District No. 416 (the District), Louisburg, Kansas. The Commission operates as a separate governing body but the District levies the tax for the Commission and the Commission has only the powers granted by statutes, K.S.A. 12-1928. The Commission cannot purchase real property but can acquire real property by gift. The five members of the Commission's governing body are appointed as follows: two by the District, two by the City of Louisburg, and one at-large member appointed by the other members. The Commission has no related municipal entities.

#### Basis of Accounting

*Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America.* The *Kansas Municipal Audit and Accounting Guide (KMAAG)* regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The municipality has approved a resolution that is in compliance with K.S.A. 75-1120a(c) waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis for accounting.

#### Regulatory Basis Fund Types

The following types of funds comprise the financial activities of the Commission for the year ended December 31, 2018:

General Fund - the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

#### Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, and special purpose funds (unless specifically exempted by statute). The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding fiscal year on or before August 1st.
2. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held, and the governing body may amend the budget at that time. There were no such budget amendments for the year ended December 31, 2018.

## LOUISBURG RECREATION COMMISSION

### Notes to the Financial Statements For the Year Ended December 31, 2018

#### NOTE 1 - Summary of Significant Accounting Policies (Continued)

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for the prior year's accounts payable and encumbrances. Encumbrances are commitments by the Commission for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

#### NOTE 2 - Deposits and Investments

*Deposits.* K.S.A. 9-1401 establishes the depositories which may be used by the Commission. The statute requires banks eligible to hold the Commission's funds have a main or branch bank in the county in which the Commission is located, or in an adjoining county if such institutions has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The Commission has no other policies that would further limit interest rate risk.

*Investments.* K.S.A. 12-1675 limits the Commission's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The Commission has no investment policy that would further limit its investment choices. As of December 31, 2018, the Commission held no investments.

*Concentration of credit risk.* State statutes place no limit on the amount the Commission may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

*Custodial credit risk – deposits.* Custodial credit risk is the risk that in the event of a bank failure, the Commission's deposits may not be returned to it. State statutes require the Commission's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The Commission has no designated "peak periods."

At December 31, 2018, the Commission's carrying amount of deposits was \$108,112 and the bank balance was \$108,762. The bank balance was held by one bank, resulting in a concentration of credit risk. Of the bank balance, \$108,762 was covered by federal depository insurance.

#### NOTE 3 - Risk Management

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Commission carries commercial insurance for risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage since the Commission started operations in 2018.

LOUISBURG RECREATION COMMISSION

Notes to the Financial Statements  
For the Year Ended December 31, 2018

NOTE 4 - Related Party Transaction

During the year ended December 31, 2018, the Commission paid \$1,478 for insurance services to a company owned by a board of director's family member.

LOUISBURG RECREATION COMMISSION  
LOUISBURG, KANSAS

Summary of Expenditures - Actual and Budget  
Regulatory Basis  
For the Year Ended December 31, 2018

| <u>Fund</u>              | <u>Certified<br/>Budget</u> | <u>Adjustment for<br/>Qualifying<br/>Budget Credits</u> | <u>Total<br/>Budget for<br/>Comparison</u> | <u>Expenditures<br/>Chargeable to<br/>Current Year<br/>Budget</u> | <u>Variance<br/>Over<br/>[Under]</u> |
|--------------------------|-----------------------------|---------------------------------------------------------|--------------------------------------------|-------------------------------------------------------------------|--------------------------------------|
| General Fund:<br>General | \$ 247,711                  | \$ -                                                    | \$ 247,711                                 | \$ 136,928                                                        | \$ 110,783                           |

The notes to the financial statements are an integral part of this statement.

LOUISBURG RECREATION COMMISSION  
LOUISBURG, KANSAS

Schedule of Receipts and Expenditures - Actual and Budget  
General Fund  
Regulatory Basis  
For the Year Ended December 31, 2018

|                                    | Current Year      |                   | Variance<br>Over<br>[Under] |
|------------------------------------|-------------------|-------------------|-----------------------------|
|                                    | Actual            | Budget            |                             |
| Receipts                           |                   |                   |                             |
| Ad valorem tax                     | \$ 120,600        | \$ 122,711        | \$ [2,111]                  |
| Program revenue                    | 70,332            | 125,000           | [54,668]                    |
| Concession income                  | 3,676             | -                 | 3,676                       |
| Contributions                      | 46,450            | -                 | 46,450                      |
| Total Receipts                     | <u>241,058</u>    | <u>\$ 247,711</u> | <u>\$ [6,653]</u>           |
| Expenditures                       |                   |                   |                             |
| Personnel                          | 44,682            | \$ 65,000         | \$ 20,318                   |
| Contractual                        | 66,406            | 30,000            | [36,406]                    |
| Commodities                        | 18,198            | 15,000            | [3,198]                     |
| Capital outlay                     | 7,642             | 137,711           | 130,069                     |
| Total Expenditures                 | <u>136,928</u>    | <u>\$ 247,711</u> | <u>\$ 110,783</u>           |
| Receipts Over [Under] Expenditures | 104,130           |                   |                             |
| Unencumbered Cash, Beginning       | -                 |                   |                             |
| Unencumbered Cash, Ending          | <u>\$ 104,130</u> |                   |                             |