

Johnson County Fire District No. 2
(A Component Unit of Johnson County, Kansas)

FINANCIAL STATEMENTS
YEAR ENDED DECEMBER 31, 2025

JOHNSON COUNTY FIRE DISTRICT NO. 2
(A Component Unit of Johnson County, Kansas)

FINANCIAL STATEMENTS

Year Ended December 31, 2025

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JOHNSON COUNTY FIRE DISTRICT NO. 2
(A Component Unit of Johnson County, Kansas)

FINANCIAL STATEMENTS

Year Ended December 31, 2025

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AGH CPAs & ADVISORS

INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners
Johnson County Fire District No. 2
Johnson County, Kansas

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities and each major fund of Johnson County Fire District No. 2 (District), a component unit of Johnson County, Kansas, as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of December 31, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the *Kansas Municipal Audit and Accounting Guide*, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government*

Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, the *Kansas Municipal Audit and Accounting Guide*, and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.

- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.

- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information as listed in the table of

contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information as listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2026 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District’s internal control over financial reporting and compliance.

Allen, Gibbs & Houlik, L.C.
CERTIFIED PUBLIC ACCOUNTANTS

Overland Park, KS
June 23, 2026

JOHNSON COUNTY FIRE DISTRICT NO. 2
(A Component Unit of Johnson County, Kansas)

MANAGEMENT'S DISCUSSION AND ANALYSIS

December 31, 2025

We offer those interested in the Johnson County Fire District No. 2's (the District) financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2025.

Financial Highlights

- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the December 31, 2025 fiscal year by $4,117,974 (net position). Of this amount, $(172,652) is unrestricted net position (deficit). The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the December 31, 2024 fiscal year by $2,652,132 (net position). Of this amount, $(1,586,817) is unrestricted net position (deficit).
- The District's total net position increased by $1,465,842 for fiscal year December 31, 2025 and the District's total net position increased by $1,192,451 for fiscal year December 31, 2024.
- As of December 31, 2025, the District's governmental funds reported combined ending fund balances of $2,694,726, an increase of $118,707 in comparison with the prior year. Approximately 97% of this total amount, $2,623,571, is available to meet current and future needs (assigned and unassigned fund balance).
- As of December 31, 2025, available fund balance for the General Fund was $2,410,537 or 33% of total General Fund expenditures.
- The District's total general obligation bonded debt decreased by $(510,000) or (15)% during the current fiscal year because of scheduled debt payments.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to basic financial statements.

Government-wide financial statements. The government-wide financial statements are designed to provide a broad overview of the District's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position. Net position is measured as the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources. Over time, increases or decreases in net position

may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activity of the District is public safety. The District has no business-type activities.

The government-wide financial statements include the Johnson County Fire District No. 2, known as the primary government.

Fund financial statements - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District are governmental funds.

Governmental funds - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Capital Projects Fund, and combined Debt Service Funds, all of which are considered to be major funds.

Notes to basic financial statements - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information - The District's budgetary comparison statements for the general fund are presented as required supplementary information. The combining statements referred to earlier in connection with the nonmajor governmental fund are presented immediately after the notes to basic financial statements.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources by $4,117,974 at the close of the fiscal year ended December 31, 2025. This is a increase of $1,465,842 from 2024.

By far, the largest portion of the District's net position ($4.22M) reflects its investment in capital assets (e.g., land, buildings, improvements and equipment), less any related debt used to acquire those assets that is still outstanding. This is a increase of 0.82% over 2024. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be liquidated for these liabilities.

A summary of the District's net position is as follows:

Johnson County Fire District No. 2's Net Position

	Governmental Activities		Total	
	2025	**2024**	**2025**	**2024**
Assets				
Current and other assets	$ 7,527,298	$ 10,201,987	$ 7,527,298	$ 10,201,987
Capital assets	7,331,546	7,830,045	7,331,546	7,830,045
Total Assets	14,858,844	18,032,032	14,858,844	18,032,032
Deferred Outflows				
Deferred outflows - pensions	429	4,972	429	4,972
Total Deferred Outflows	429	4,972	429	4,972
Liabilities				
Noncurrent liabilities	3,428,743	3,982,985	3,428,743	3,982,985
Other liabilities	1,477,886	1,358,877	1,477,886	1,358,877
Total Liabilities	4,906,629	5,341,862	4,906,629	5,341,862
Deferred Inflows				
Deferred inflows - pensions	1,954,984	3,210,043	1,954,984	3,210,043
Deferred revenue - property tax	1,131,759	6,832,967	1,131,759	6,832,967
Total Deferred Inflows	3,086,743	10,043,010	3,086,743	10,043,010
Net Position				
Net investment in capital assets	4,219,471	4,185,123	4,219,471	4,185,123
Restricted for debt service	71,155	53,826	71,155	53,826
Unrestricted	(172,652)	(1,586,817)	(172,652)	(1,586,817)
Total Net Position	$ 4,117,974	$ 2,652,132	$ 4,117,974	$ 2,652,132

An additional portion of the District's net position ($71k) represents resources that are subject to external restrictions on how they may be used.

The changes in net position are highlighted in the following table, which shows the District's revenues and expenses for the fiscal year. These two main components are subtracted to yield the change in net position.

Revenue is further divided into two major components: program revenue and general revenue. Program revenue is defined as charges for sales and services, operating grants and contributions, and capital grants and contributions. General revenue includes taxes, investment income and other unrestricted revenue sources.

A summary of the District's changes in net position follows:

Johnson County Fire District No. 2's Changes In Net Position

	Governmental Activities		Total	
	2025	**2024**	**2025**	**2024**
Revenues				
Program revenues				
Charges for services	$ 386,978	$ 1,479,458	$ 386,978	$ 1,479,458
General revenues				
Property taxes	7,426,572	5,773,198	7,426,572	5,773,198
Investment earnings	197,196	150,521	197,196	150,521
Miscellaneous	82,043	11,804	82,043	11,804
Total Revenues	8,092,789	7,414,981	8,092,789	7,414,981
Expenses				
Public Safety	6,511,876	6,089,684	6,511,876	6,089,684
Interest on long term debt	115,071	132,846	115,071	132,846
Total Expenses	6,626,947	6,222,530	6,626,947	6,222,530
Increase In Net Position Before Transfers	1,465,842	1,192,451	1,465,842	1,192,451
Change In Net Position	1,465,842	1,192,451	1,465,842	1,192,451
Net Position - Beginning	2,652,132	1,459,681	2,652,132	1,459,681
Net Position - Ending	$ 4,117,974	$ 2,652,132	$ 4,117,974	$ 2,652,132

Total governmental activities' revenue for the fiscal year was $8,092,789. The largest single revenue source for the District was property taxes of $7,426,572. Taxes increased by $1,653,374 from 2024. This increase is due to growth in the assessed valuation of Johnson County, which results in an increase in ad-valorem funding for the District's General and Debt Service Funds.

Certain revenues are generated that are specific to governmental program activities: these totaled $386,978 in 2025 and $1,479,458 in 2024. In 2025 and 2024, the District received no operating or capital grants or contributions.

Financial Analysis of the Government's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the District's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of December 31, 2025, the District's governmental funds reported combined ending fund balances of $2,694,726 an increase of $118,707 in comparison with the prior year. Of this amount, $2,623,571 or 97 percent, constitutes available fund balance, which is available for spending at the government's discretion to meet current and future obligations. The remainder of fund balance is restricted to indicate it is not available for new spending because it has already been restricted to pay for debt service requirements $71,155.

The General Fund is the chief operating fund of the District. At the end of the current fiscal year, available fund balance of the General Fund was $2,410,537, while total fund balance was also $2,410,537. As a measure of the General Fund's liquidity, it may be useful to compare both available fund balance and total fund balance to total General Fund expenditures. Available fund balance represents approximately 33 percent of total General Fund expenditures, as does total fund balance.

The fund balance of the District's General Fund decreased by $113,111 during the current fiscal year. The decrease is primarily the result of decreased ad valorem tax revenue received due to the decrease in assessed valuation. Further explanation is included in the General Fund Budgetary Highlights section.

The Capital Projects Fund has a total fund balance of $213,034. The net increase in fund balance during the current year was $214,489

The Debt Service Fund has a total fund balance of $71,155, all restricted. The net increase in fund balance during the current year was $17,329.

General Fund Budgetary Highlights

During the year there was no variance between the original budget and the final budget. The 2025 revenue budget was $9,406,973. Actual revenue on the budgetary basis was $7,473,235. The 2025 expenditure budget was $9,116,973. Actual expenditures on the budgetary basis were $7,296,346.

Capital Asset and Debt Administration

Capital assets. The District's investment in capital assets for its governmental activities as of December 31, 2025 amounts to $7,331,846 (net of accumulated depreciation). This investment in capital assets includes buildings, improvements, equipment and infrastructure.

Johnson County Fire District No. 2's Capital Assets

	Governmental Activities		Total	
	2025	2024	2025	2024
Buildings	$ 5,836,687	$ 5,836,687	$ 5,836,687	$ 5,836,687
Improvements	285,889	285,889	285,889	285,889
Equipment	5,370,598	5,332,551	5,370,598	5,332,551
Infrastructure	9,288	9,288	9,288	9,288
Accumulated depreciation	(4,170,916)	(3,634,370)	(4,170,916)	(3,634,370)
Total	$ 7,331,546	$ 7,830,045	$ 7,331,546	$ 7,830,045

Additional information on the District's capital assets can be found in Note 4 of this report.

Long-term debt. At the end of the current fiscal year, the District had total debt outstanding of $2,975,000. This amount comprises debt backed by the full faith and credit of the government.

Johnson County Fire District No. 2 Outstanding Debt
General Obligation

	Governmental Activities		Total	
	2025	2024	2025	2024
General obligation bonds	$ 2,975,000	$ 3,485,000	$ 2,975,000	$ 3,485,000
Total	$ 2,975,000	$ 3,485,000	$ 2,975,000	$ 3,485,000

The District's total general obligation bonded debt decreased by $510,000 or 15 percent, during the current fiscal year. During the year, principal debt payments of $510,000 were made.

Additional information on the District's long-term debt can be found in Note 4 of this report.

Economic Factors and Next Year's Budget and Rates

The following considerations have been factored into the development of the District's 2026 budget:

- The Fire District's general fund mill levy was reduced 13.794 mills as part of a total 13.983 mill reduction from the 2025 budget. This reduction is due to the consolidation with Johnson County Fire District #1 beginning January 1, 2026.

- The Fire District now funds a total of 46 full-time fire service employees via contracts with outside entities.

Requests for Information

This financial report is designed to provide a general overview of the Johnson County Fire District No 2's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Financial Management and Administration, Johnson County Government, 111 South Cherry Street, Suite 2400, Olathe, Kansas 66061.

JOHNSON COUNTY FIRE DISTRICT NO. 2

STATEMENT OF NET POSITION

December 31, 2025

	Governmental Activities
Assets	
Current assets:	
Deposits and investments	$ 3,647,612
Receivables:	
Taxes	1,131,759
Total current assets	4,779,371
Noncurrent assets:	
Capital assets:	
Depreciable, net	7,331,546
Total noncurrent assets	7,331,546
Total assets	12,110,917
Deferred outflows of resources:	
Deferred outflows - pensions	429
Total deferred outflows of resources	429
Total assets and deferred outflows of resources	$ 12,111,346

(Continued)

JOHNSON COUNTY FIRE DISTRICT NO. 2

STATEMENT OF NET POSITION

December 31, 2025

	Governmental Activities
Liabilities:	
Current liabilities:	
Accounts payable	$ 952,886
Compensated absences	—
Current maturities of long-term debt	525,000
Total current liabilities	1,477,886
Noncurrent liabilities:	
Compensated absences, noncurrent portion	841,667
General obligation bonds	2,587,076
Total noncurrent liabilities	3,428,743
Total liabilities	4,906,629
Deferred inflows of resources:	
Deferred inflows - pensions	1,954,984
Deferred revenue - property taxes	1,131,759
Total deferred inflows of resources	3,086,743
Net Position	
Net position:	
Net investment in capital assets	4,219,471
Restricted for debt service	71,155
Unrestricted	(172,652)
Total net position	$ 4,117,974

See accompanying notes to basic financial statements.

JOHNSON COUNTY FIRE DISTRICT NO. 1

STATEMENT OF ACTIVITIES

Year Ended December 31, 2025

Functions/Programs	Expenses	Program Revenues: Charges for Services and Sales	Program Revenues: Operating Grants and Contributions	Program Revenues: Capital Grants and Contributions	Net (Expense) Revenue and Changes in Net Position: Primary Government: Governmental Activities	Net (Expense) Revenue and Changes in Net Position: Primary Government: Total
Primary Government						
Governmental activities:						
Public Safety	$ 6,511,876	$ 386,978	$ —	$ —	$ (6,124,898)	$ (6,124,898)
Interest on long-term debt	115,071	—	—	—	(115,071)	(115,071)
Total governmental activities	6,626,947	386,978	—	—	(6,239,969)	(6,239,969)
Total primary government	$ 6,626,947	$ 386,978	$ —	$ —	(6,239,969)	(6,239,969)
General Revenues and Transfers						
General Revenues						
Property taxes levied for:						
General purposes					6,807,018	6,807,018
Debt service					619,554	619,554
Investment earnings					197,196	197,196
Miscellaneous					82,043	82,043
Total general revenues and transfers					7,705,811	7,705,811
Changes in net position					1,465,842	1,465,842
Net position, beginning of year					2,652,132	2,652,132
Net position, end of year					$ 4,117,974	$ 4,117,974

See accompanying notes to basic financial statements.

JOHNSON COUNTY FIRE DISTRICT NO. 2

BALANCE SHEET - GOVERNMENTAL FUNDS

December 31, 2025

	General Fund	Capital Projects Fund	Debt Service Funds	Total
Assets:				
Deposits and investments	$ 3,363,423	$ 213,034	$ 71,155	$ 3,647,612
Taxes receivable	563,930	—	567,829	1,131,759
Total assets	3,927,353	213,034	638,984	4,779,371
Liabilities:				
Accounts payable	952,886	—	—	952,886
Total liabilities	952,886	—	—	952,886
Deferred inflows of resources:				
Unavailable revenue - property taxes	563,930	—	567,829	1,131,759
Total deferred inflows of resources	563,930	—	567,829	1,131,759
Fund balances:				
Restricted:				
Debt service	—	—	71,155	71,155
Assigned:				
Capital projects	—	213,034	—	213,034
Unassigned	2,410,537	—	—	2,410,537
Total fund balances	2,410,537	213,034	71,155	2,694,726
Total liabilities, deferred inflows of resources, and fund balances	$ 3,927,353	$ 213,034	$ 638,984	$ 4,779,371

See accompanying notes to basic financial statements.

JOHNSON COUNTY FIRE DISTRICT NO. 2

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO
NET POSITION OF GOVERNMENTAL ACTIVITIES

December 31, 2025

Total governmental fund balances	$	2,694,726
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:		
Depreciable assets		11,502,462
Accumulated depreciation		(4,170,916)
Other deferred outflows of resources do not decrease net position until a future period and, therefore, are not reported in the funds:		
Deferred outflows - pensions		429
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:		
Compensated absences		(841,667)
General obligation bonds, net		(3,112,076)
Other deferred inflows of resources do not increase net position until a future period and, therefore, are not reported in the funds:		
Deferred inflows - pensions		(1,954,984)
Net position of governmental activities	$	4,117,974

See accompanying notes to basic financial statements.

JOHNSON COUNTY FIRE DISTRICT NO. 2

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

Year Ended December 31, 2025

	General Fund	Capital Projects Fund	Debt Service	Total
Revenues:				
Property tax	$ 6,807,018	$ —	$ 619,554	$ 7,426,572
Charges for services	386,978	—	—	386,978
Investment earnings	197,196	—	—	197,196
Miscellaneous	82,043	—	—	82,043
Total revenues	7,473,235	—	619,554	8,092,789
Expenditures:				
Current, public safety:				
Contractual services	7,235,733	—	—	7,235,733
Commodities	59,388	—		59,388
Capital outlay	—	75,511	—	75,511
Other	1,225	—	—	1,225
Debt service:				
Principal	—	—	510,000	510,000
Interest	—	—	92,225	92,225
Total expenditures	7,296,346	75,511	602,225	7,974,082
Excess of revenues over (under) expenditures before other financing sources (uses)	176,889	(75,511)	17,329	118,707
Other financing sources (uses):				
Transfer in	—	290,000	—	290,000
Transfer out	(290,000)	—	—	(290,000)
Total other financing sources (uses)	(290,000)	290,000	—	—
Net change in fund balances	(113,111)	214,489	17,329	118,707
Fund balances, beginning of year	2,523,648	(1,455)	53,826	2,576,019
Fund balances (deficit), end of year	$ 2,410,537	$ 213,034	$ 71,155	$ 2,694,726

See accompanying notes to basic financial statements.

JOHNSON COUNTY FIRE DISTRICT NO. 2

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

Year Ended December 31, 2025

Net change in fund balances - governmental funds			$	118,707
Amounts reported for governmental activities in the statement of activities are difference because:				
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The following is the amount by which depreciation exceeded capital outlay in the current year:				
Capital outlay	$	75,511		
Depreciation		(574,010)		(498,499)
Net gain (loss) on disposal of capital assets				
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:				
Change in compensated absences				62,272
The issuance of long-term debt (e.g. bonds, loan, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds, an an interest expenditure is reported when due. The following is the detail of the net effect of these differences in the treatment of long-term debt and related items:				
Debt issued or incurred:				
Amortization of issuance premiums and discounts		22,846		
Principal repayments:				
General obligation bonds	$	510,000		532,846
Payment of pension contributions is an expenditure in the governmental funds, but reduces the net pension liability in the statement of net position. Additionally, the effect of changes in deferred inflows and deferred outflows for pensions are only recorded in the statement of activities.				1,250,516
Change in net position of governmental activities			$	1,465,842

See accompanying notes to basic financial statements.

1 - Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies

Reporting entity

Fire District No. 2, Johnson County, Kansas (the District), was created June 6, 1974, by the Board of County Commissioners of Johnson County (BOCC), under the provisions of K.S.A. 19-3613. On June 7, 2018, the BOCC appointed themselves as the governing body of the District. The District is included as a component unit in the financial statements of Johnson County, Kansas based on the County being financially accountable for the District because the BOCC approves the District's budget and levies taxes. The District's service area is comprised of approximately 140 square miles of Johnson County and Miami County. The District's financial statements include the accounts of all District operations. The criteria for including organizations as component units within the District's reporting entity, as set forth in Section 3100 of the Governmental Accounting Standards Board's (GASB) Codification of Governmental Accounting and Financial Reporting Standards, include whether:

1. The organization is legally separate (can sue and be sued in their own name).
2. The District holds the corporate powers of the organization.
3. The District is able to impose its will on the organization.
4. The organization has the potential to impose a financial benefit or burden on the District.
5. There is fiscal dependency of the organization by the District.

Based on the aforementioned criteria, Johnson County Fire District No. 2 has no component units.

Basis of Presentation

Government-wide and fund financial statements: The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. There are no business-type activities to report.

1 - Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds. The focus of fund financial statements is on major funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column. There are no Nonmajor funds to report.

Fund accounting: The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance/net position, revenues and expenditures or expenses, as appropriate. The District has the following funds:

Governmental Fund Types: Governmental fund types are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are paid; and the difference between governmental fund assets and liabilities, the fund equity, is referred to as “fund balance”. The measurement focus is upon determination of changes in financial position, rather than upon net income determination. The following are the District’s major governmental funds:

General Fund: The General Fund is the government’s primary operating fund. It accounts for all financial resources of the District except those required to be accounted for in another fund.

Capital Projects Fund: The Capital Projects Fund is used to account for all resources used in the acquisition of and construction of capital facilities and other capital assets.

1 - Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Continued)

Debt Service Fund: The Debt Service Fund is used to account for the servicing of the general long-term debt of the District.

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the District; therefore, revenues are recognized based upon the expenditures recorded and the availability criteria. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

Charges for sales and services and miscellaneous revenues are generally recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available.

1 - Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

Measurement Focus and Basis of Accounting (Continued)

Property taxes are recognized as a receivable at the time they become an enforceable legal claim. The current taxes receivable represent the 2024 levy plus any uncollected amounts from the 2023 levy. Property taxes levied in the current year are revenue sources to be used to finance the budget of the ensuing fiscal year and are shown as deferred inflows of resources. Property taxes are levied each year on all taxable real and personal property in the District. The District's property tax is levied and a lien attached November 1 on the assessed value as of the prior January 1. The first half is paid on or before December 20 and the second half paid on or before May 10 of the following year.

Summary of Significant Accounting Policies

The significant accounting policies followed by the District include the following:

Cash and pooled cash and investments: The District internally pools all cash and investments. Pooled cash and investments for the District are carried at cost or net asset value, which approximates fair value and consist principally of funds held with the State of Kansas Municipal Investment Pool. Investment income is credited to the General Fund. All banks are required to pledge to the District an aggregate market value investment in U.S. Treasury obligations and other U.S. agency obligations to provide a minimum of 100 percent collateralization for all deposits.

Investments: The District invests in authorized investment pools. Investments are carried at net asset value, which approximates fair value.

Accounts receivable: results primarily for services and programs provided and are accounted for in the General Fund and the Capital Projects Fund.

Capital assets: Capital assets, including land, construction-in-progress, buildings, improvements, equipment assets and infrastructure are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than $10,000 and an initial useful life of one year or greater. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

1 - Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

Summary of Significant Accounting Policies (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Depreciation has been provided over the estimated useful lives using the straight-line method. The estimated useful lives are as follows:

Buildings and improvements	15-50 years
Equipment	5-15 years
Infrastructure	5-50 years

Pensions: The District has implemented provisions of GASB 68, Accounting and Financial Reporting for Pensions and GASB 71, Pension Transition for Contributions Made Subsequent to the Measurement Date. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Kansas Public Employees Retirement System (KPERS) and additions to/deletions from KPERS' fiduciary net position have been determined on the same basis as they are reported by KPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

Deferred outflows/inflows of resources: In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has one item that qualifies for reporting in this category in the government-wide statement of net position, the deferred outflows for pensions. See Note 8 for more information on the deferred outflows for pensions.

1 - Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

Summary of Significant Accounting Policies (Continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two types of items, deferred revenue, and deferred inflows for pensions that qualify for reporting in this category. Deferred/Unavailable revenues are reported in the government-wide statement of net position and the governmental funds balance sheet, respectively, for property tax receivable.

Property taxes are not recognized as revenue until the period for which they are levied. Deferred inflows for pensions are reported on the government-wide statement of net position. See Note 8 for more information on the deferred inflows for pensions.

Interfund transactions: Transactions among District funds that would be treated as revenues and expenditures or expenses if they involved organizations external to the District are accounted for as revenues and expenditures or expenses in the funds involved.

Transactions which constitute reimbursements to a fund for expenditures initially made from it which are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the reimbursed fund.

Transactions which constitute the transfer of resources from a fund receiving revenues to a fund through which the revenues are to be expended, are separately reported in the respective funds' operating statements.

Activity between funds that are representative of lending/borrowing arrangements at the end of the fiscal year are referred to as "due to/from other funds".

Compensated absences: Effective January 1, 2024, the District implemented GASB Statement No. 101, Compensated Absences. The new statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability is required to be recognized for leave that has not been use if the leave is attributable to services already rendered, the leave accumulates, and the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The balances reported at January 1, 2024 were not changed as a result of the implementation of this new standard. Under terms of the District's personnel policy, District employees are granted vacation and sick leave based on a formula of years of service and job classification. In the event of termination, an employee is paid for

1 - Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

Summary of Significant Accounting Policies (Continued)

accumulated vacation days and 20 percent of accumulated sick leave. For proprietary fund types, these accumulations are recorded as expenses and liabilities of the appropriate fund in the fiscal year earned. For governmental fund types, the amount of accumulated unpaid vacation and sick leave which is payable from available resources is recorded as a liability of the respective fund only if they have matured; for example, as a result of employee retirements and resignations.This applied to employees transferred to Fire District No. 1 and Overland Park Fire Department per the executed Fire Service agreement effective November 28, 2021.

Fund equity: Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes.

Nonspendable fund balance represents amounts that are not in spendable form or amounts that are legally or contractually required to be maintained intact. Restricted fund balance represents amounts whose use is restricted by external parties or through constitutional provisions or enabling legislation. Committed fund balance represents amounts that are constrained for use by formal action of the District's highest level of decision-making authority (the Board of County Commissioners). Assigned fund balance represents amounts that are constrained by the District's intent to use the amounts for a specific purpose. Unassigned fund balance includes all amounts not included in the other fund balance classifications. The general fund shall be the only fund to report positive unassigned fund balance. All other governmental funds may report negative unassigned fund balance. The District's Fire Services Administrator has the authority to assign amounts for a specific purpose. The District first applies restricted resources when an expense is incurred for purposes for which both restricted and unassigned fund balance is available. The District first applies committed resources, then assigned resources and then unassigned resources when an expense is incurred for purposes for which committed, assigned and unassigned fund balance is available.

Net position: Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net investment in capital assets excludes unspent bond proceeds. Net position is reported as restricted when there are limitations imposed on its use through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position consists of all other net position that does not meet the definition of restricted or net investment in capital assets.

1 - Reporting Entity, Basis of Presentation, Measurement Focus and Basis of Accounting and Summary of Significant Accounting Policies (Continued)

Summary of Significant Accounting Policies (Continued)

The District first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Use of estimates: The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

2 - Deposits and Investments

Authorized investments: The District is authorized by Statute to invest public funds in collateralized public deposits, obligations of the United States government, its agencies and instrumentalities and State of Kansas Municipal Investment Pool. The District has no investment policy that would further limit its investment choices.

Interest rate risk: Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of a debt investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District does not have an investment policy that limits investment maturities as a means of limiting its exposure to fair value losses arising from rising interest rates.

Fair value measurement: The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the investment.

Level 1 inputs are quoted prices in active markets for identical assets;

Level 2 inputs are significant other observable inputs, either directly or indirectly observable, and fair value can be determined through the use of models or other valuation methodologies;

Level 3 inputs are significant unobservable inputs in situations where there is little or no market activity for the asset or liability and the entity makes estimates and assumptions related to the pricing of the asset or liability including assumptions regarding risk.

2 - Deposits and Investments (Continued)

Credit risk: Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District does not have a policy regarding credit risk.

Custodial credit risk: Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The District does not have a policy regarding investment custodial credit risk. All deposits were fully insured by the Federal Deposit Insurance Corporation (F.D.I.C.), or fully collateralized by collateral held by the County and Fire District or their agents in the County's or Fire District's names.

A summary of deposits and investments, along with their financial statement classification, is as follows:

Deposits	$	3,647,612
Investments		—
Deposits and investments	$	3,647,612

A breakdown of cash by fund type is as follows:

	Governmental Fund Type	Total
Deposits and investments	$ 3,647,612	$ 3,647,612

3 - Receivables

Receivables are comprised of the following as of December 31, 2025:

Accounts Receivable Fiscal Year 2025			
	Property Tax Receivable	**Motor Vehicle Tax Receivable**	**Total**
Governmental Activities	$ 1,120,981	$ 10,778	$ 1,131,759
	$ 1,120,981	$ 10,778	$ 1,131,759

4 - Capital Assets

The following is a summary of changes in capital assets for the year ended December 31, 2025:

	2024 Balance	Additions	Deletions	2025 Balance
Governmental Activities				
Capital assets, being depreciated:				
Buildings	$ 5,836,687	$ —	$ —	$ 5,836,687
Improvements other than Buildings	285,889	—	—	285,889
Equipment	5,332,551	75,511	(37,464)	5,370,598
Infrastructure	9,288	—	—	9,288
Total capital assets being depreciated	11,464,415	75,511	(37,464)	11,502,462
Less accumulated depreciation for:				
Buildings	2,262,068	152,839	—	2,414,907
Improvements other than Buildings	57,786	14,294	—	72,080
Equipment	1,308,323	405,020	37,464	1,675,879
Infrastructure	6,193	1,857	—	8,050
Total accumulated depreciation	3,634,370	574,010	37,464	4,170,916
Total capital assets being depreciated, net	7,830,045	(498,499)	—	7,331,546
Governmental activities capital assets, net	$ 7,830,045	$ (498,499)	$ —	$ 7,331,546

5 - Long-Term Debt

The following is a summary of changes in long-term debt for the year ended December 31, 2025:

	Balance December 31, 2024	Additions	Retirements	Balance December 31, 2025	Due Within One Year
Governmental Activities:					
General obligation bonds	$ 3,485,000	$ —	$ (510,000)	$ 2,975,000	$ 525,000
Plus (less) deferred amounts:					
Issuance premiums	159,922	—	(22,846)	137,076	—
Compensated absences	903,939	—	(62,272)	841,667	—
	4,548,861	—	(595,118)	3,953,743	525,000
	$ 4,548,861	$ —	$ (595,118)	$ 3,953,743	$ 525,000

The District issued General Obligation Bonds Series 2015A dated May 13, 2015, in the amount of $2,585,000 for the purpose of building a new fire station.

The District issued General Obligation Bonds Series 2021A dated December 15, 2021, in the amount of $3,115,000 for the purpose of acquiring fire fighting equipment.

Summary of bond issues:

	Issued	Maturity	Original Amount	Governmental Activities Balance	Rate
General obligation bonds:					
2015A General Obligation Bonds	5/13/2015	9/1/2030	$ 2,585,000	$ 1,015,000	1.50% - 3.00%
2021A General Obligation Bonds	12/15/2021	9/1/2031	3,115,000	1,960,000	2.00% - 3.00%
			$ 5,700,000	$ 2,975,000	

5 - Long Term Debt (Continued)

Summary of principal and interest maturities:

None of the debt is a direct placement. Long term obligations other than debt are typically liquidated from the general fund. Annual debt service requirements to service all outstanding indebtedness as of December 31, 2025, are as follows:

	Governmental Activities		
	General Obligation Bonds Payable		
	Principal	Interest	Totals
2026	$ 525,000	$ 78,000	$ 603,000
2027	540,000	63,350	603,350
2028	560,000	47,150	607,150
2029	570,000	30,350	600,350
2030	435,000	16,550	451,550
2031	345,000	6,900	351,900
	$ 2,975,000	$ 242,300	$ 3,217,300

6 - Restricted Fund Balance

The District has $71,155 in restricted fund balance in the Debt Service Fund which allows for a dedicated mill levy for which property tax is levied for the purpose of paying the outstanding debt service on the District's General Obligation bonds.

7 - Interfund Transfers

The following is a schedule of transfers as included in the basic financial statements of the District:

	Transfers In	Transfers Out
Governmental funds:		
General Fund	$ —	$ (290,000)
Capital Projects Fund	290,000	—
	$ 290,000	$ (290,000)

7 - Interfund Transfers (Continued)

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; or (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

8 - Defined Benefit Pension Plan

General Information about the Pension Plan

Plan Description: Johnson County Fire District No.2 participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. Kansas law established and amends benefit provisions. KPERS and Kansas Police & Fire Group (KP&F) issue a publicly available financial report that includes financial statements and required supplementary information. Those reports may be obtained by writing to KPERS (611 South Kansas Avenue, Topeka, Kansas 66603-3803) or by calling 1-888-275-5737.

Benefits Provided: KPERS and KP&F provide retirement benefits, life insurance, disability income benefits and death benefits. Benefits are established by statute and may only be changed by the General Assembly. Member employees (except Police and Firemen) with ten or more years of credited service, may retire as early as age 55 (Police and Firemen may be age 50 with 20 years of credited service), with an actuarially reduced monthly benefit. Normal retirement is at the age of 65, age 62 with ten years of credited service, or whenever an employee’s combined age and years of credited service equal 85 “points”.

The normal retirement ages of Police and Firemen are age 60 with 15 years of credited service, age 55 with 20 years, age 50 with 25 years, or any age with 36 years of service.

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, member employees may withdraw their contributions from their individual accounts, including interest. Member employees who withdraw their accumulated contributions lose all rights and privileges of membership. The accumulated contributions and interest are deposited into and dispersed from the membership accumulated reserve fund as established by K.S.A. 74-4922.

8 - Defined Benefit Pension Plan (Continued)

General Information about the Pension Plan (Continued)

Member employees choose one of seven payment options for their monthly retirement benefits. At retirement a member employee may receive a lump-sum payment of up to 50% of the actual present value of the member employee's lifetime benefit. His or her monthly retirement benefit is then permanently reduced based on the amount of the lump-sum. Benefit increases, including ad hoc post-retirement benefit increases, must be passed into law by the Kansas Legislature. Benefit increases are under the authority of the Legislature and the Governor of the State of Kansas.The 2012 Legislature made changes affecting new hires, current member employees and employers. A new KPERS 3 cash balance retirement plan for new hires starting January 1, 2015, was created. Normal retirement age for KPERS 3 is 65 with five years of service or 60 years with 30 years of service. Early retirement is available at the age of 55 with ten years of service, with a reduced benefit. Monthly benefit options are an annuity benefit based on the account balance at retirement.

For all pension coverage groups, the retirement benefits are disbursed from the retirement benefit payment reserve fund as established by K.S.A. 74-4922.

Contributions: K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2, or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009.

KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. K.S.A. 74-4975 establishes the KP&F member-employee contribution rate at 7.15% of covered salary. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

8 - Defined Benefit Pension Plan (Continued)

General Information about the Pension Plan (Continued)

State law provides that the employer contribution rates for KPERS 1, KPERS 2, KPERS 3 and KP&F be determined based on the results of each actuarial valuation. KPERS is funded on an actuarial reserve basis. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate and the statutory contribution rate for 2025 was 10.71% for KPERS. The employer contribution rate for KP&F for 2025 was 24.67%. The District's employer contributions to KPERS for the years ended December 31, 2025 and 2024 were $-0- and $-0-, respectively, equal to the statutory required contributions for each year (See Note 12A). The District's employer contributions to KP&F for the years ended December 31, 2025 and 2024 were $-0- and $0, respectively, equal to the statutory required contributions for each year.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Although KPERS administers one cost sharing multiple-employer defined benefit pension plan, separate (sub) actuarial valuations are prepared to determine the actuarial determined contribution rate by group. Following this method, the measurement of the collective net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense are determined separately for each group of the plan. The District participates in the local (KPERS) group and the Police and Firemen (KP&F) group.

At December 31, 2025, the District reported a liability of $-0- for KPERS and $-0- for KP&F for its proportionate share of the KPERS' collective net pension liability (See Note 12A). The collective net pension liability was measured by KPERS as of June 30, 2025, and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of December 31, 2024, which was rolled forward to June 30, 2025. The District's proportion of the collective net pension liability was based on the ratio of the District's actual contributions to KPERS and KP&F, relative to the total employer and nonemployer contributions of KPERS and KP&F for the fiscal year ended June 30, 2025. The contributions used exclude contributions made for prior service, excess benefits and irregular payments.

8 - Defined Benefit Pension Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

As of June 30, 2025, the District's proportion and change from its proportion measured as of June 30, 2024 were as follows:

	Net pension liability as of December 31, 2025	Proportion as of June 30, 2025	Change in proportion from June 30, 2024
KPERS (local)	$ —	— %	— %
KP&F	—	— %	— %
	—		

For the year ended December 31, 2025, the District recognized pension (benefit) expense of $(4,756) for KPERS and $(1,245,760) for KP&F. At December 31, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	**Deferred Inflows of Resources**
Difference between expected and actual experience	$ —	$ —
Net difference between projected and actual earnings on pension plan investments	—	—
Changes in proportionate share	429	1,954,984
Changes in assumptions	—	—
District contributions subsequent to measurement date	—	—
Total	$ 429	$ 1,954,984

8 - Defined Benefit Pension Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as increases (decreases) to pension expense as follows:

Year ended December 31:	Deferred Outflows (Inflows) of Resources
2026	$ (1,250,994)
2027	(685,973)
2028	(17,588)
2029	—
	$ (1,954,555)

Actuarial Assumptions: The total pension liability for KPERS was determined by an actuarial valuation as of December 31, 2024, which was rolled forward to June 30, 2025, using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method	Entry Age Normal
Price Inflation	2.75%
Salary Increases	3.50% to 15.50%, including price inflation
Investment Rate of Return	7.00% compounded annually, net of investment expense, including price inflation

Mortality rates were based on the Pub-2010 Mortality Table, with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2021.

The actuarial assumptions used in the December 31, 2024 valuation were based on the results of an actuarial experience study conducted dated January 29, 2024.

8 - Defined Benefit Pension Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The long term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class as of the most recent experience study, dated January 29, 2024, as provided by KPERS' investment consultant, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	43.00 %	8.20
Alternatives	11.00 %	12.00
Real Estate	15.00 %	5.70
Yield Driven	12.00 %	5.30
Infrastructure	3.00 %	6.80
Core Fixed Income	13.00 %	2.20
Short-term investments	3.00 %	0.30
Total	100.00 %	

Discount Rate: The discount rate used by KPERS to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the contractually required rate. The Local employers do not necessarily contribute the full actuarially determined rate. Based on legislations passed in 1993, the employer contribution rates certified by the KPERS' Board of Trustees for this group may not increase by more than the statutory cap. The statutory cap for Fiscal Year 2025 was 1.2%. Employers contribute the full actuarial determined rate for KP&F. Future employer contribution rates were also modeled for KP&F assuming all actuarial assumptions are met in future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

8 - Defined Benefit Pension Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Pension Plan Fiduciary Net Position: Detailed information about the pension plan's fiduciary net position is available in the separately issued KPERS financial report.

9 - Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; error and omissions; and natural disasters for which the District carries commercial insurance. No significant reduction in insurance coverage from that of the prior year has occurred. Settlements have not exceeded insurance coverage for each of the last three years.

10- New Governmental Accounting Standards Board (GASB) Statements and Pending Pronouncements

The Governmental Accounting Standards Board (GASB) has issued several statements not yet implemented by the District. The statements which might impact the District are as follows:

GASB Statement No. 103, *Financial Reporting Model Improvements*

This Statement continues the requirement that the basic financial statements be preceded by management's discussion and analysis (MD&A), which is presented as required supplementary information (RSI). MD&A provides an objective and easily readable analysis of the government's financial activities based on currently known facts, decisions, or conditions and presents comparisons between the current year and the prior year. This Statement requires that the information presented in MD&A be limited to the related topics discussed in five sections: (1) Overview of the Financial Statements, (2) Financial Summary, (3) Detailed Analyses, (4) Significant Capital Asset and Long-Term Financing Activity, and (5) Currently Known Facts, Decisions, or Conditions. Furthermore, this Statement stresses that the detailed analyses should explain why balances and results of operations changed rather than simply presenting the amounts or percentages by which they changed. This Statement emphasizes that the analysis provided in MD&A should avoid unnecessary duplication by not repeating explanations that may be relevant to multiple sections and that "boilerplate" discussions should be avoided by presenting only the most relevant information, focused on the primary government. In addition, this Statement continues the requirement that information included in MD&A distinguish between that of the primary government and its discretely presented component units. This Statement also addresses certain application issues. GASB extended the provisions of this statement effective for financial statements for the District's year ending December 31, 2026.

GASB Statement No. 104, *Disclosure of Certain Capital Assets*

This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34. Lease assets recognized in accordance with Statement No. 87, Leases, and intangible right-to-use assets recognized in accordance with Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, should be disclosed separately by major class of underlying asset in the capital assets note disclosures. Subscription assets recognized in accordance with Statement No. 96, Subscription-Based Information Technology Arrangements, also should be separately disclosed. In addition, this Statement requires intangible assets other than those three types to be disclosed separately by major class. GASB extended the provisions of this statement effective for financial statements for the District's year ending December 31, 2026.

GASB Statement No. 105, *Subsequent Events*

This Statement provides guidance for reporting of subsequent events. Subsequent events are transactions or other events that occur after the date of the financial statements but before the date the financial statements are available to be issued. The date through which subsequent events have been evaluated should be disclosed in notes to financial statements regardless of whether there is a recognized event or a nonrecognized event. A recognized event is a subsequent event that provides evidence of conditions that existed at the financial statement date that inform accounting estimates reported as of the financial statement date. Accounting estimates reported as of the financial statement date should reflect the conditions that existed at that date, including conditions substantiated by recognized events. A nonrecognized event is a subsequent event that results in a significant effect (favorable or unfavorable) that is recognized or disclosed in the basic financial statements in the reporting period in which the event occurs. The provisions of this statement are effective for financial statements for the District's year ending December 31, 2027.

11 - Budgetary Information

Kansas' statutes require that an annual operating budget be legally adopted for the General Fund, special revenue funds (unless specifically exempted by statute), debt service funds and enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- Preparation of the budget for the succeeding calendar year on or before August 1.
- Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5.
- Public hearing on or before August 15, but at least 10 days after publication of notice of hearing.
- Adoption of the final budget on or before August 25.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least 10 days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no amendments to the 2025 budget.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the modified accrual basis of accounting, modified further by the encumbrance method of accounting. Revenues are recognized when cash is received. Expenditures include disbursements, accounts payable and encumbrances. Encumbrances are commitments by the District for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All encumbered appropriations (legal budget expenditure authority) lapse at year-end. Accordingly, the actual data presented in the budgetary comparison statements includes encumbrances and, consequently, differ from the expenditure data presented in the financial statements prepared in accordance with accounting principles generally accepted in the United States of America (GAAP).

11 - Budgetary Information (Continued)

A legal operating budget is not required for capital project funds. Therefore, no budget is adopted for the Capital Projects Fund.

Spending in funds that are not subject to the legal annual operating budget requirements are controlled by federal regulations, other statutes or by the use of internal spending limits established by the governing body.

12 - Commitment and Contingencies

A. Commitments

In 2021, the District entered into two agreements involving a consolidation of fire services. On October, 21, 2021 the Johnson County Commissioners voted to approve two fire service agreements, firstly between Fire District No. 2 of Johnson County and Fire District No. 1 of Johnson County, and secondly between Fire District No. 2 of Johnson County and the City of Overland Park, Kansas. These agreements commenced November 28, 2021 and resulted in the transfer of employees from Fire District No. 2 of Johnson County to Fire District No. 1 of Johnson County and to the City of Overland Park, Kansas. Fire District No. 2 will reimburse all costs associated with the transferred employees during the term of the agreement, including salaries, benefits, accrued compensated absence benefits and other ancillary and related employee costs deemed necessary for the employees. Fire District No. 2 will maintain ownership of the Fire Stations and Equipment noted in the agreement. The agreement between Fire District No. 2 of Johnson County and Fire District No. 1 of Johnson County goes through December 31, 2022, or upon subsequent merger, consolidation or reorganization, and shall renew automatically for successive one-year periods unless terminated by either party. The agreement between Fire District No. 2 of Johnson County and the City of Overland Park, Kansas shall be for a period of ten years, and shall automatically renew for successive one-year periods unless terminated by either party.

B. Encumbrances

The District uses “encumbrances” to control expenditure commitments for the year and to enhance cash management. Encumbrances represent commitments related to executory contracts not yet performed and purchase orders not yet filled. Commitments for such expenditure of monies are encumbered to reserve portion of applicable appropriations. Encumbrances still open at year end are not accounted for as expenditures and liabilities but, rather, as assigned fund balance.

13 - Tax Abatement Disclosures

In August 2015, the GASB issued GASB Statement No. 77, Tax Abatement Disclosures. This Statement is intended to improve financial reporting related to disclosures of tax abatement transactions. This required disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments that reduce the reporting government's tax revenues.

The District does not have any of its own tax abatements. However, Johnson County Government does have current tax abatements. Johnson County economic development incentives are available under the County's Economic Development Incentives Policy for New Century Air Center (NCAC), a general aviation reliever airport with a business park for industrial development. The policy was authorized under Resolution 062-12, which was adopted by the Board of County Commissioners (BOCC) on December 20, 2012. The policy promotes the development of NCAC as a strategic business location that complements the economic vitality of other Johnson County communities and replaces the Economic Development Incentives Program adopted on August 11, 1994.

Property tax abatements are authorized under Kansas statutes KSA 12-1740 et. seq. and KSA 79-201a and subject to Johnson County policy. Abatements may not exceed a term of ten years by statute. The developer must demonstrate a positive cost/benefit to the various taxing jurisdictions by Kansas law. Other criteria for eligibility include: (1) significant addition to the local economy in terms of private capital investment (a minimum investment of $2,000,000) and increased direct and indirect employment opportunities, (2) the nature of the business either exports a substantial portion of its products/services from Johnson County or are for local consumption but would add new jobs and replace purchases now being made by Johnson County residents in areas outside of Johnson County, (3) preferences shall be extended to existing industries to facilitate expansion or retention, (4) no abatements granted for a relocation within Johnson County except under special circumstances detailed by policy, (5) property owned by Johnson County and used exclusively for aviation purposes is eligible for 100% exemption from all ad valorem taxation, (6) except for projects mentioned in #5, no property tax abatement shall be in excess of 50% of the amount that would have been paid, and (7) projects must be in compliance with NCAC Comprehensive Compatibility Plan and Johnson County Airport's Vicinity Overlay Districts and Zones Regulations.

Any tax abatement granted shall be accompanied by a performance agreement between the applicant and the BOCC subject to annual review by the BOCC to determine that the conditions qualifying the business for the incentives continue to exist and that assurances made by the applicant to induce the BOCC to grant the incentives are fulfilled.

13 - Tax Abatement Disclosures (Continued)

Following are the current tax abatement programs affecting the District entered into by Johnson County Government as of December 31, 2025:

Johnson County's

Tax Abatements entered into as of December 31, 2025

Company Names	Tax being abated	Dollar amount of taxes abated	Name of abatement	Mechanism for abatement
Upfield Sourcing US Inc.	Ad Valorem Property Tax	$ 77,171	IRBX	Reduction of assessed value; 50%
New Century	Ad Valorem Property Tax	270,547	IRBX	Reduction of assessed value; 50%
Total		$ 347,718		

Johnson County cities have used tax abatements for many years to spur industrial and office development. Kansas statutes provide a process for cities to abate property tax on qualifying property.

13 - Tax Abatement Disclosures (Continued)

Following are the current tax abatement programs affecting the District entered into by cities in Johnson County as of December 31, 2025:

Other government tax abatement programs affecting the District's revenues

entered into as of December 31, 2025

Name of government	Tax being abated	Dollar amount of taxes abated	Name of abatement	Dollar amount(s) received from or due from other governments in association with (and offsetting) abated taxes	Quantitative threshold for disclosure of individual recipient (if applicable)	Information not reported due to legal prohibition
Spring Hill	Ad Valorem Property Tax	$ 45,913	IRBX	None	N/A	N/A
		$ 45,913				

14 - Subsequent Events

Johnson County Fire District No. 1 and Johnson County Fire District No. 2's consolidation will become effective January 1, 2026. The new combined name will be Johnson County Consolidated Fire District #1. Management evaluates subsequent events through the date financial statements are available for issue, which is the date of the Independent Auditors' Report

REQUIRED SUPPLEMENTARY INFORMATION

JOHNSON COUNTY FIRE DISTRICT NO. 2

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -
BUDGET TO ACTUAL (BUDGETARY BASIS) - GENERAL FUND

For the Year Ended December 31, 2025

	Budget			Adjustments to Budgetary Basis	Budgetary Basis	Final to Actual Variance Positive (Negative)
	Original	Final	GAAP Basis			
Revenues:						
Taxes	$ 6,719,701	$ 6,719,701	$ 6,807,018	$ —	$ 6,807,018	$ 87,317
Charges for services	386,978	386,978	386,978	—	386,978	—
Investment earnings	150,000	150,000	197,196	—	197,196	47,196
Miscellaneous	2,150,294	2,150,294	82,043	—	82,043	(2,068,251)
Total revenues	9,406,973	9,406,973	7,473,235	—	7,473,235	(1,933,738)
Expenditures:						
Current, public safety:						
Contractual services	7,079,800	7,079,800	7,235,733	31,354	7,267,087	(187,287)
Commodities	218,100	218,100	59,388	—	59,388	158,712
Capital outlay and debt service	1,819,073	1,819,073	—	—	—	1,819,073
Miscellaneous	—	—	1,225	—	1,225	(1,225)
Total expenditures	9,116,973	9,116,973	7,296,346	31,354	7,327,700	1,789,273
Revenue over (under)	290,000	290,000	176,889	(31,354)	145,535	(144,465)
Other financing sources (uses):						
Transfer Out	(290,000)	(290,000)	(290,000)	—	(290,000)	—
Total other financing sources (uses)	(290,000)	(290,000)	(290,000)	—	(290,000)	—
Net change in fund balance	—	—	(113,111)	$ (31,354)	(144,465)	$ (144,465)
Fund balance, beginning of year	2,222,175	2,222,175	2,523,648		2,614,163	
Fund balance, end of year	$ 2,222,175	$ 2,222,175	$ 2,410,537		$ 2,469,698	

JOHNSON COUNTY FIRE DISTRICT NO. 2
(A Component Unit of Johnson County, Kansas)

Schedule of Changes in the District's
Total OPEB Liability and Related Ratios – District Plan

December 31, 2025

The plan has ended as there are no longer any participating members.

Other Post Employment Benefit Obligations under GASB Statement No. 75 are as follows:

Total OPEB Liability

Last Eight Fiscal Year*

	12/31/2025	12/31/2024	12/31/2023	12/31/2022	12/31/2021	12/31/2020	12/31/2019	12/31/2018
Service cost	$ —	$ —	$ —	$ —	$ 80,303	$ 77,771	$ 68,529	$ 73,648
Interest cost	—	—	—	—	25,628	42,889	48,801	40,876
Changes of benefit terms	—	—	—	—	(1,193,498)	—		—
Changes in assumptions	—	—	—	(29,239)	(28)	75,083	101,948	(66,195)
Differences between expected and actual experience	—	—	—	—	(11,739)	(305,017)	(100,238)	(4,076)
Benefit payments	—	—	—	—	—	—	—	—
Net change in Total OPEB liability	—	—	—	(29,239)	(1,099,334)	(109,274)	119,040	44,253
Total OPEB liability - beginning of year	—	—	—	29,239	1,128,573	1,237,847	1,118,807	1,074,554
Total OPEB liability - end of year	$ —	$ —	$ —	$ —	$ 29,239	$ 1,128,573	$ 1,237,847	$ 1,118,807
Covered payroll	$ —	$ —	$ —	$ —	$ 127,172	$ 3,042,314	$ 3,083,297	$ 2,972,689
Total OPEB liability as a percentage of covered payroll	— %	— %	— %	— %	23.0 %	37.1 %	40.1 %	37.6 %

* GASB 75 requires presentation of ten years. As of December 31, 2025, only eight years of information is available.

JOHNSON COUNTY FIRE DISTRICT NO. 2
(A Component Unit of Johnson County, Kansas)

Schedule of Changes in the District's
Total OPEB Liability and Related Ratios

December 31, 2025

1. Under GASB 75, allocation of actuarial present value of future benefits for services prior and after the measurement date was determined using entry age normal level percent of salary method where:

   - Service cost for each individual participant, payable from date of employment to date of retirement, is sufficient to pay for the participant's benefit at retirement; and
   - Annual service cost is a constant percentage of the participant's salary that is assumed to increase according to the payroll growth.

2. The discount rate used in valuing OPEB liabilities for unfunded plans as of the Measurement Date must be based on a yield for 20-year-tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale). The current valuation uses a discount rate 4.83%.

3. Mortality rates were based on the SOA Pub-2010 Public Safety Headcount Weighted Mortality Table fully generational using Scale MP-2020.

4. Health care trend rates use an initial rate of 8.0% decreasing by 0.25% annually to an ultimate rate of 4.5% in years 2040 and beyond.

Year	Current	Year	Current
2026	8.00%	2034	6.00%
2027	7.75%	2035	5.75%
2028	7.50%	2036	5.50%
2029	7.25%	2037	5.25%
2030	7.00%	2038	5.00%
2031	6.75%	2039	4.75%
2032	6.50%	2040+	4.50%
2033	6.25%		

JOHNSON COUNTY FIRE DISTRICT NO. 2
(A Component Unit of Johnson County, Kansas)

Defined Benefit Pension Plans

December 31, 2025

The District's active participation in the plan has ended as there are no longer any participating members.

Share of the Collective Net Pension Liability
Kansas Public Employees Retirement System
Last Eight Fiscal Years*

	6/30/2025	6/30/2024	6/30/2023	6/30/2022	6/30/2021	6/30/2020	6/30/2019	6/30/2018
District's proportion of the collective net pension liability:								
KPERS (local group)	—%	—%	—%	—%	0.0002%	0.0015%	0.0033%	0.0872%
KP&F (police & firemen)	—%	—%	—%	0.2689%	0.6082%	0.6069%	0.5967%	0.3136%
District's proportionate share of the collective net pension liability	$ —	$ —	$ —	$ 3,878,264	$ 5,805,555	$ 7,510,934	$ 6,085,755	$ 4,233,278
District's covered payroll ^	$ —	$ —	$ —	$ 1,469,491	$ 3,415,752	$ 3,362,821	$ 3,250,681	$ 2,701,400
District's proportionate share of the collective net pension liability as a percentage of its covered payroll	—%	—%	—%	264%	170%	223%	187%	157%
Plan fiduciary net position as a percentage of the total pension liability	—%	—%	—%	66.12%	76.40%	66.30%	69.88%	68.88%

* GASB 68 requires presentation of ten years. As of December 31, 2025, only eight years of information is available.

^ Covered payroll is measured as of the measurement date ending June 30.

JOHNSON COUNTY FIRE DISTRICT NO. 2
(A Component Unit of Johnson County, Kansas)

Defined Benefit Pension Plans (Continued)

December 31, 2025

Schedule of District's Contributions
Kansas Public Employees Retirement System
Last Eight Fiscal Years*

	12/31/2025**	12/31/2024**	12/31/2023**	12/31/2022**	12/31/2021	12/31/2020	12/31/2019	12/31/2018
Contractually required contribution	$ —	$ —	$ —	$ —	$ 714,248	$ 779,853	$ 724,224	$ 635,647
Contributions in relation to the contractually required contribution	$ —	$ —	$ —	$ —	$ (714,248)	$ (779,853)	$ (724,224)	$ (635,647)
Contribution deficiency (excess)	$ —	$ —	$ —	$ —	$ —	$ —	$ —	$ —
District's covered payroll ^	$ —	$ —	$ —	$ —	$ 3,032,090	$ 3,566,664	$ 3,288,365	$ 3,201,510
Contributions as a percentage of covered payroll	— %	— %	— %	— %	23.56 %	21.87 %	22.02 %	19.85 %

* GASB 68 requires presentation of ten years. As of Decenber 31, 2025, only seven years of information is available.

** No contributions required as the plan has no employees (see Note 12)

^ Covered payroll is measured as of the fiscal year end December 31.

SUPPLEMENTARY INFORMATION

JOHNSON COUNTY FIRE DISTRICT NO. 2

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE
DEBT SERVICE FUND

BUDGET TO ACTUAL (BUDGETARY BASIS)

For the Year Ended December 31, 2025

	Debt Service			
	Original Budget	Final Budget	Actual	Final to Actual Variance Positive (Negative)
Revenues:				
Taxes	$ 606,725	$ 606,725	$ 619,554	$ 12,829
	606,725	606,725	619,554	12,829
Expenditures, debt service:				
Principal	510,000	510,000	510,000	—
Interest	96,725	96,725	92,225	4,500
Total expenditures	606,725	606,725	602,225	4,500
Revenue over (under) expenditures	—	—	17,329	8,329
Net change in fund balances	—	—	17,329	$ 17,329
Fund balance, beginning of year	137,888	137,888	53,826	
Fund balance, end of year	$ 137,888	$ 137,888	$ 71,155	

AGH CPAs & ADVISORS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of County Commissioners
Johnson County Fire District No. 2
Johnson County, Kansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities and each major fund of Johnson County Fire District No. 2 (District) as of and for the year then ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 23, 2026.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report
The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Allen, Gibbs & Houlik, L.C.
CERTIFIED PUBLIC ACCOUNTANTS

Overland Park, KS
June 23, 2026