Public Wholesale Water Supply District #26
Chase County, Kansas

Regulatory Basis Financial Statement and Independent Auditors' Report

For the Year Ended December 31, 2021

Cindy Jensen, CPA
218 W. Main St.
Council Grove. Ks. 66846
(620)767-5064

Public Wholesale Water Supply District #26
Chase County, Kansas

Regulatory Basis Financial Statement
For the Year Ended December 31, 2021

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Cindy Jensen
Certified Public Accountant

218 W Main **620-767-5064**
Council Grove, KS 66846 **c.jensen@tctelco.net**

Independent Auditors' Report

To the Board
Public Wholesale Water Supply District #26
Chase County, Kansas

Adverse and Unmodified Opinions
I have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of Public Wholesale Water Supply District #26, Chase County, Kansas, a municipality, as of and for the year ended December 31, 2021 and the related notes to the financial statement.

Adverse Opinion on the U.S. Generally Accepted Accounting Principles
In my opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion and Unmodified Opinions section of my report, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Public Wholesale Water Supply District #26, as of December 31, 2021, or the changes in its financial position or cash flows for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting
In my opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the Public Wholesale Water Supply District #26, as of December 31, 2021, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide described in Note 1.

Basis for Adverse Opinion and Unmodified Opinions
I conducted my audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the Kansas Municipal Audit and Accounting Guide. My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of my report. I am required to be independent of the Public Wholesale Water Supply District #26, and to meet my other ethical responsibilities, in accordance with the relevant ethical requirements relating to my audit. I believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for my adverse and unmodified audit opinions.

Matter Giving Rise to Adverse Opinion on U.S. Generally Accepted Accounting Principles As discussed in Note 1 of the financial statement, the financial statement is prepared by the Public Wholesale Water Supply District #26, Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Responsibilities of Management for the Financial Statement
Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note 1 to meet the financial reporting requirements of the State of Kansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Public Wholesale Water Supply District #26's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statement
My objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Public Wholesale Water Supply District #26's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Public Wholesale Water Supply District #26's ability to continue as a going concern for a reasonable period of time.

I am required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that I identified during the audit.

Report on Regulatory – Required Supplementary Information

My audit was conducted for the purpose of forming an opinion on the summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of expenditures-actual and budget and individual fund schedules of regulatory basis receipts and expenditures (Schedules 1 and 2 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement but are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.



Cindy Jensen, CPA
October 3, 2022

Public Wholesale Water Supply District #26
Chase County, Kansas

Summary Statement of Receipts, Expenditures, and Unencumbered Cash
Regulatory Basis
For the Year Ended December 31, 2021

	Beginning Unencumbered Cash Balance	Prior Year Cancelled Encumbrances	Receipts	Expenditures	Ending Unencumbered Cash Balance	Add Outstanding Encumbrances & Accounts Payable	Ending Cash Balance
Special Purpose Funds							
Bond P&I Reserve	64,711	0	109,992	109,540	65,163	0	65,163
Bond Reserve	55,048	0	11,007	0	66,055	0	66,055
Short Lived Asset Replacement	25,775	0	22,057	14,798	33,034	375	33,409
Capital Project Fund							
Capital Project	(14,646)	0	54,038	54,040	(14,648)	18,195	3,547
Business Fund							
Water	15,342	0	318,506	293,011	40,837	8,821	49,658
Total Reporting Entity	$ 146,230	$ 0	$ 515,600	$ 471,389	$ 190,441	$ 27,391	$ 217,832

Composition of Cash Balance:	
Checking-Operations	$ 214,286
Checking-Grants	3,546
Total Reporting Entity	$ 217,832

The accompanying notes are an integral part of this statement.

Public Wholesale Water Supply District #26
Chase County, Kansas

Notes to the Financial Statement
December 31, 2021

Note 1 – Summary of Significant Accounting Policies

The District has established a uniform system of accounting maintained to reflect compliance with the applicable laws of the State of Kansas. The more significant of the District's accounting policies are described below.

Financial Reporting Entity

Public Wholesale Water Supply District #26 (PWWSD#26) was organized in 2012 as a quasi-municipal corporation governed by an appointed board, represented by each of the three participating entities; the City of Strong City, the City of Cottonwood Falls, and Chase County Rural Water District No. 1. The District has no related municipal entities.

Regulatory Basis Fund Types

The accounts of the District are organized and operated on the basis of funds, which are used to record the District's financial transactions. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Cash and other financial resources are recorded together with all related expenditures. A fund is used to segregate specific activities and for the purpose of attaining certain objectives in accordance with special regulations, restrictions, or limitations including State statutes. The following types of funds comprise the financial activities of the District:

Special Purpose fund – used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long term debt) that are intended for specified purposes.

Capital Project fund – used to account for the debt proceeds and other financial resources to be used for acquisition or construction of major capital facilities or equipment.

Bond & Interest fund – used to account for the accumulation of resources, including tax levies, transfers from other funds and payment of general long-term debt.

Business fund – these funds are financed in whole, or in part, by fees charged to users of the goods and services.

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures of the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables or any other assets, liabilities or deferred inflows, other than those mentioned above.

The District has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the District to use the regulatory basis of accounting.

Note 1 – Summary of Significant Accounting Policies (Cont)

Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond & interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding calendar year on or before August 1st.
2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5th.
3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held, and the governing body may amend the budget at that time. There were no such amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received, and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital project funds and the following special purpose funds: Short Lived Asset and Bond Reserve. Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits by the governing body.

Note 2 – Stewardship, Compliance, and Accountability

Compliance with Finance-Related Legal and Contractual Provisions

References made herein to the statutes are not intended as interpretations of law but are offered for consideration of the Director of Accounts and Reports and interpretation by the County Attorney and legal representatives of the municipality.

K.S.A.10-1113 requires that no indebtedness be created in a fund in excess of available monies in that fund. The ending balance in the Project fund was negative. However, this was due to the USDA grant funded project being on a reimbursed basis and therefore, no violation occurred.

Management is not aware of any regulatory violations for the period covered by this audit.

Note 3 – Cash and Deposits

K.S.A. 9-1401 established the depositories which may be used by the District. The statute requires banks eligible to hold the District's funds have a main or branch bank in the county in which the District is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The District has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the District's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The District has no investment policy that would further limit its investment choices.

Concentration of Credit Risk - State statutes place no limit on the amount the Municipality may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. State statutes require the District's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. All deposits were legally secured at December 31, 2021.

At year-end, the carrying amount of the District's deposits was $217,832. Actual bank balance was $218,815. The difference between the carrying amount and the bank balance is composed of checks that have not cleared and deposits in transit. The bank balance was held at two banks resulting in a concentration of credit risk. The entire bank balance was covered by FDIC insurance. The District held no investments on December 31, 2021.

Note 4 – Contracts and Commitments

The District entered into a contract with the City of Strong City to obtain clerical services. PWWSD#26 agrees to reimburse the City based on the hourly rate of the employee, including leave, benefits and employer payroll taxes plus an additional 10%. The term of the agreement is for one year and continues indefinitely until either party gives written notice.

The District entered into a contract with the City of Cottonwood Falls and the City of Strong City to obtain water system operator services. The City of Strong City agrees to operate the plant on Monday through Friday. The City of Cottonwood Falls will operate the plant when Strong City personnel are absent and shall alternate holiday and weekend duties with Strong City personnel. The District agrees to reimburse the Cities based on the hourly rate of the employee, including leave, benefits, and employer payroll taxes plus an additional 10%. The term of the agreement is for one year and continues indefinitely until either party gives written notice.

The District entered into agreements with the City of Strong City, the City of Cottonwood Falls, and Chase County Rural Water District #1 for the sale of water. The initial sales price of water was $5.29 per thousand gallons and each entity agreed to purchase a minimum quantity to help defray the payment of debt service and production of water. The contracts extend forty years from the date of the initial delivery of water.

Note 4 – Contracts and Commitments (Cont)

The District entered into contracts with the City of Strong City and the City of Cottonwood Falls to lease each City's existing water wells. The District will pay each entity $100 annually for a term of forty years or as long as the lessee produces potable water in sufficient quantities, whichever occurs first.

Note 5 – Capital Projects

On July 20, 2020, the District was notified that a grant in the amount of $975,000 was received an Emergency Community Water Assistance Grant. The project will develop new wells and is projected to cost $975,000. As of December 31, 2021, the project had expenditures of $69,440 and was still in the planning stage.

Note 6 – Long-Term Debt

Series 2015 Revenue Bonds - The District issued $2,359,000 of No-Fund warrants on May 30, 2013 to construct infrastructure for its water operations. The No-Fund warrants carried interest of 2.47% and one payment was scheduled May 30, 2016. This temporary financing was paid by the issuance of Series 2015-A Revenue bonds which were purchased by USDA Rural Development. On May 21, 2015, the District issued Series 2015-A and Series 2015-B Revenue bonds in the amount of $2,359,000 and $255,000 respectively. The bonds carry interest of 2.75%. Forty annual payments beginning June 25, 2016 were scheduled with the first principal payment on June 25, 2017 and the last payment June 25, 2055.

Changes in Long-Term debt for the year ended December 31, 2021 were as follows:

	Interest Rate	Date of Issue	Amount of Issue	Date of Final Maturity	Balance Due January 1	Additions	Reductions/ Payments	Balance Due December 31	Interest Paid
Series 2015A Rev Bds	2.75%	5/21/2015	2,359,000	6/25/2055	2,217,000	0	38,000	2,179,000	60,967
Series 2015B Rev Bds	2.75%	5/21/2015	255,000	6/25/2055	239,000	0	4,000	235,000	6,573
Total contractual indebtedness					$ 2,456,000	$ 0	$ 42,000	$ 2,414,000	$ 67,540

Note 6 – Long-Term Debt (Cont)

Current maturities of long-term debt and interest for the next five years and in five-year increments through maturity are as follows:

Year	Series 2015A Revenue Bonds Principal	Series 2015A Revenue Bonds Interest	Series 2015A Revenue Bonds Total	Series 2015B Revenue Bonds Principal	Series 2015B Revenue Bonds Interest	Series 2015B Revenue Bonds Total
2022	$ 39,000	$ 59,923	$ 98,923	$ 4,000	$ 6,462	$ 10,462
2023	40,000	58,850	98,850	4,000	6,353	10,353
2024	41,000	57,750	98,750	4,000	6,243	10,243
2025	42,000	56,622	98,622	4,000	6,132	10,132
2026	43,000	55,468	98,468	5,000	6,023	11,023
2027-2031	235,000	258,886	493,886	25,000	28,049	53,049
2032-2036	271,000	224,620	495,620	29,000	24,448	53,448
2037-2041	314,000	185,076	499,076	33,000	20,268	53,268
2042-2046	363,000	139,259	502,259	38,000	15,455	53,455
2047-2051	417,000	86,460	503,460	46,000	9,845	55,845
2052-2055	374,000	26,041	400,041	43,000	2,997	45,997
	$ 2,179,000	$ 1,208,955	$ 3,387,955	$ 235,000	$ 132,275	$ 367,275

Note 7 – Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. Commercial insurance is purchased from independent third parties. Insurance claims have not exceeded commercial insurance coverage for the past three years. There were no significant reductions in insurance coverage from coverage in prior years.

Note 8 – Transfers

From	To	Authority	Amount
Water	Bond P&I Reserve	Bond Res May 21, 2015	$ 109,992
Water	Bond Reserve	Bond Res May 21, 2015	11,007
Water	Short Lived Assets	USDA Letter of Conditions	22,057

Note 9 – Evaluation of Subsequent Events

Management has evaluated events through October 3, 2022, that date which the financial statement was available to be issued.

Regulatory – Required Supplementary Information

Public Wholesale Water Supply District #26
Chase County, Kansas

Schedule 1

Summary Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2021

	Certified Budget	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance Over (Under)
Special Purpose Funds					
Bond P&I Reserve	109,540	0	109,540	109,540	0
Business Fund					
Water	314,037	0	314,037	293,011	(21,026)

Public Wholesale Water Supply District #26
Chase County, Kansas

Schedule 2A

Schedule of Receipts and Expenditures-Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2021

BOND PRINCIPAL & INTEREST RESERVE

	Current Year Actual	Budget	Variance Over (Under)
Receipts			
Transfers In	$ 109,992	$ 109,992	$ 0
Other	0	0	0
Total Receipts	109,992	109,992	0
Expenditures			
Bond Principal & Interest	109,540	109,540	0
Receipts Over (Under) Expenditures	452	$ 452	$ 0
Unencumbered Cash, January 1	64,711		
Unencumbered Cash, December 31	$ 65,163		

Public Wholesale Water Supply District #26
Chase County, Kansas

Schedule 2B

Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2021

BOND RESERVE

	Current Year Actual
Receipts	
Transfer in	$ 11,007
Other	0
Total Receipts	11,007
Expenditures	
Bond payments	0
Other	0
Total Expenditures	0
Receipts Over (Under) Expenditures	11,007
Unencumbered Cash, January 1	55,048
Unencumbered Cash, December 31	$ 66,055

See Accompanying Auditor's Report.

Public Wholesale Water Supply District #26
Chase County, Kansas

Schedule 2C

Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2021

SHORT LIVED ASSET REPLACEMENT

	Current Year Actual
Receipts	
Transfers In	$ 22,057
Other	0
Total Receipts	22,057
Expenditures	
Short Lived Asset Replacement	14,798
Other	0
Total Expenditures	14,798
Receipts Over (Under) Expenditures	7,259
Unencumbered Cash, January 1	25,775
Unencumbered Cash, December 31	$ 33,034

See Accompanying Auditor's Report.

Public Wholesale Water Supply District #26
Chase County, Kansas

Schedule 2D

Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2021

CAPITAL PROJECT

	Prior Year Actual	Current Year Actual
Receipts		
USDA grant	$ 754	$ 54,038
Miscellaneous reimbursements	0	0
Interest	0	0
Total Receipts	754	54,038
Expenditures		
Project expenditures	14,646	54,040
Reimburse water fund expense	754	0
Local share costs	0	0
Total Expenditures	15,400	54,040
Receipts Over (Under) Expenditures	(14,646)	(2)
Unencumbered Cash, January 1	0	(14,646)
Unencumbered Cash, December 31	$ (14,646)	$ (14,648)

See Accompanying Auditor's Report.

Public Wholesale Water Supply District #26
Chase County, Kansas

Schedule 2E

Schedule of Receipts and Expenditures-Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2021

WATER FUND

	Current Year Actual	Budget	Variance Over (Under)
Receipts			
Water sales	$ 316,843	$ 305,000	$ 11,843
Interest	19	70	(51)
Transfer in	0	0	0
Other Receipts	1,644	5,000	(3,356)
Total Receipts	318,506	310,070	8,436
Expenditures			
Capital outlay	1,735	4,631	(2,896)
Chemicals	39,623	34,000	5,623
Contractual	12,522	21,150	(8,628)
Dues & fees	3,438	6,000	(2,562)
Equipment	0	0	0
Insurance	17,718	18,000	(282)
Operator & administrative reimbursements	38,561	37,700	861
Supplies & repairs	941	12,000	(11,059)
Telephone & utilities	35,318	37,000	(1,682)
Other expense	99	500	(401)
Transfers out	143,056	143,056	0
Total Expenditures	293,011	314,037	(21,026)
Receipts Over (Under) Expenditures	25,495	$ (3,967)	$ 29,462
Unencumbered Cash, January 1	15,342		
Unencumbered Cash, December 31	$ 40,837		