ABILENE FREE PUBLIC LIBRARY

Abilene, Kansas

FINANCIAL STATEMENT

For the Year Ended December 31, 2025

VARNEY & ASSOCIATES, CPAs, LLC
Manhattan, Kansas

ABILENE FREE PUBLIC LIBRARY
Abilene, Kansas
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As of December 31, 2025

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May 1, 2026

To the Board of Trustees of the
Abilene Free Public Library
Abilene, Kansas

INDEPENDENT AUDITOR'S REPORT

Adverse and Unmodified Opinions
We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of Abilene Free Public Library (the Library), as of and for the year ended December 31, 2025 and the related notes to the financial statement.

Adverse Opinion on U.S. Generally Accepted Accounting Principles
In our opinion, because of the significance of the matter discussed in the Basis for Adverse and Unmodified Opinions section of our report, the accompanying financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Library as of December 31, 2025, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting
In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the Library as of December 31, 2025, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* (KMAAG) described in Note 1.

Basis for Adverse and Unmodified Opinions
We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and KMAAG. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the Library and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

Matter Giving Rise to the Adverse Opinion on U.S. Generally Accepted Accounting Principles
As discussed in Note 1 of the financial statement, the financial statement is prepared by the Library on the basis of the financial reporting provisions of the KMAAG, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Responsibilities of Management for the Financial Statement
Management is responsible for the preparation and fair presentation of the financial statement in accordance with KMAAG as described in Note 1; this includes determining regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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Auditor's Responsibilities for the Audit of the Financial Statement
Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Supplementary Information
Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget, individual fund schedules of regulatory basis receipts and expenditures-actual and budget, schedule of regulatory basis receipts and expenditures-agency funds (Schedules 1 and 2 as listed in the table of contents) are presented for purposes of additional analysis and are not a required part of the basic financial statement; however, are required to be presented under the provisions of the KMAAG. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated in all material respects, in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

Supplementary Information (Continued)

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of the Library as of and for the year ended December 31, 2024 (not presented herein), and have issued our report thereon dated March 21, 2025, which contained an unmodified opinion on the basic financial statement. The 2024 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the website of the Kansas Department of Administration at the following link https://admin.ks.gov/offices/oar/municipal-services. The 2024 actual column (2024 comparative information) presented in the individual fund schedules of regulatory basis receipts and expenditures-actual and budget for the year ended December 31, 2025 (Schedule 2 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement. Such 2024 comparative information was subjected to the auditing procedures applied in the audit of the 2024 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2024 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2024 comparative information is fairly stated in all material respects in relation to the basic financial statement as a whole for the year ended December 31, 2025, on the basis of accounting described in Note 1.

Varney & Associates, CPAs, LLC

Certified Public Accountants
Manhattan, Kansas

ABILENE FREE PUBLIC LIBRARY
Abilene, Kansas
SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH
REGULATORY BASIS
December 31, 2025

	Beginning Unencumbered Cash Balance	Cash Receipts	Expenditures	Ending Unencumbered Cash Balance	Add Outstanding Encumbrances and Accounts Payable	Ending Cash Balance
General Fund	$ 20,956	$ 698,665	$ 695,163	$ 24,458	$ 1,038	$ 25,496
Special Purpose Funds						
Memorials, Trusts, and Gifts (MTG) Fund	85,176	40,013	100,238	24,951	-	24,951
Capital Improvement Fund	74,502	-	2,508	71,994	-	71,994
Total Reporting Entity	$ 180,634	$ 738,678	$ 797,909	$ 121,403	$ 1,038	$ 122,441

Composition of Cash and Investments	
Cash	
Checking Account	$ 3,527
Money Market Accounts	108,814
Petty Cash	100
Total Cash	$ 112,441
Investments	
Community Foundation Endowment	$ 10,000
Total Cash and Investments	$ 122,441

The accompanying notes are an integral part of these financial statements.
See Independent Auditor's Report.

ABILENE FREE PUBLIC LIBRARY
Abilene, Kansas
NOTES TO FINANCIAL STATEMENT
December 31, 2025

Note 1: Summary of Significant Accounting Policies

Reporting Entity

The Abilene Free Public Library (the Library), a municipality, was organized under the provisions of K.S.A. 12-1219. A seven-member Board of Trustees recommended by the Mayor, with the approval of the commission of the City of Abilene, Kansas (the City), governs the Library. The Library was organized to provide services for the public as outlined by its charter. The basic operations of the Library are financed by tax revenue allocated from the City.

The accounting and reporting policies of the Library relating to the funds and account groups included in the accompanying financial statement conform to the regulatory basis of accounting to show compliance with the cash basis laws of the State of Kansas. The more significant accounting policies of the Library are described below.

Fund Accounting

A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific regulations, restrictions, or limitations.

The following types of funds comprise the financial activities of the Library:

General Fund - is the chief operating fund of the Library. This fund is used to account for all financial resources not accounted for in other funds.

Special Purpose Fund - used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

Regulatory Basis of Accounting

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America. The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The Library has approved a resolution that is in compliance with K.S.A 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the Library to use the regulatory basis of accounting.

Budgetary Control

The Library charter establishes the fiscal year as the twelve-month period beginning January 1. The Library Board prepares a budget of estimated cash receipts and expenditures for the ensuing fiscal year. The annual operating budget is adopted, but is for internal management use only. State of Kansas Statutes do not require the Library to prepare or submit a legal budget.

Compliance with Financial-Related Legal and Contractual Provisions

Management is not aware of any material violations of finance-related legal and contractual provisions for the period covered by the audit.

Subsequent Events

The Library's management has evaluated subsequent events and transactions for potential recognition or disclosure through the date of the independent auditor's report, the date which the financial statement was available to be issued.

Note 2: Cash Deposits

At December 31, 2025, the Library has the following investments:

Investment Type	Cost	Rating
Dickinson County Community Foundation		
Less than one year maturity	$ 10,000	N/A

This investment is reflected at cost in this regulatory basis financial statement of the Library.

K.S.A. 9-1401 establishes the depositories which may be used by the Library. The statute requires banks eligible to hold the Library's funds have a main or branch bank in the county in which the Library is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The Library has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the Library's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. Effective January 1, 2026, K.S.A. 9-1402 authorizes financial institutions to secure deposits of public moneys of governmental units through the Kansas Collateral Pool (public moneys pooled method as defined by 2025 Senate Substitute for House Bill 2152).The Library has no investment policy that would further limit its investment choices.

K.S.A. 12-1225(h) allows the Library to receive and accept gifts or donations to the Library and administer the same in accordance with any provisions thereof. If no provisions are specified, the Board shall have the power to hold, invest or reinvest the gift and any dividends, interest, rent or income derived from the gift in the manner the Board deems will best serve the interests of the Library.

Concentration of credit risk. State statutes place no limit on the amount the Library may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial credit risk - deposits. Custodial credit risk is the risk that in the event of a bank failure, the Library's deposits may not be returned to it. State statutes require the Library's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The Library has no designated "peak periods". All deposits were legally secured at December 31, 2025.

At December 31, 2025 the Library's carrying amount of deposits was $112,341 and the bank balance was $128,115. The bank balance was held by one bank and the entire bank balance was covered by federal depository insurance.

Custodial credit risk – investments. For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

Note 3: Risk Management

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Insurance premiums are paid for property and liability insurance coverage. There have not been any settled claims resulting from these risks in any of the past three fiscal years.

Note 4: Defined Benefit Pension Plan

Plan description. The Library participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kspers.gov or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for the Death and Disability Program) and the statutory contribution rate was 9.71% for the fiscal year ended December 31, 2025. Contributions to the pension plan from the Library were $33,499 for the year ended December 31, 2025.

Net Pension Liability

At December 31, 2025, the Library's proportionate share of the collective net pension liability reported by KPERS was $258,628. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2024, which was rolled forward to June 30, 2025. The Library's proportion of the net pension liability was based on the ratio of the Library's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at www.kspers.gov or can be obtained as described above.

Note 5: Compensated Absences

The Library's policy allows full time employees to accumulate sick pay one day a month cumulative to 60 days, if not used during the current year. Part-time employees (work 20 hours a week) may receive sick leave on a pro-rated pay scale based on their employment contract. Vacations are earned after 6 months of service. Vacations earned are taken within the following 12 months and cannot be carried over from one year to the next. If an employee leaves the Library, and is entitled to benefits, a lump sum payment of earned and unused sick and vacation can be made to the employee.

Note 6: Interfund Transfers

Operating transfers were as follows:

From	To	Regulatory Authority	Amount
Memorials, Trusts and Grants Fund	General Fund	Board designated	$ 29,562

Note 7: Related Party Transactions

The Library is a related municipal entity of the City. Rent is not calculated as an arm's length transaction since the City provides the Library facility rent-free. The lease agreement requires the Library to cover the operating expenses such as utilities, content insurance, routine maintenance including but not limited to general cleaning, lighting replacements, and minor electrical and plumbing repair, non-routine maintenance up to $1,000, and landscaping. The City insures the building and surrounding grounds, pays for non-routine maintenance over $1,000 and provides ground maintenance and snow removal.

Note 8: Other Long-Term Obligations from Operations

Other Post Employment Benefits

As provided by K.S.A. 12-5040(a), the Library allows retirees to participate in the group health insurance plan. The retiree must retire with KPERS benefits and have at least ten years of service with the library. The Library will pay 50% of the premium until age 65, with the retiree responsible for the balance. Participation must be continuous. As of December 31, 2025, the Library does have employees participating in this plan.

Under the Consolidated Omnibus Budget Reconciliations Act (COBRA), the Library makes health care benefits available to eligible former employees and qualified beneficiaries. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured. There is no direct cost to the Library under this program.

Note 9: Other Financing Source - Beneficial Interest in Charitable Trust

Funds Held by the Community Foundation of Dickinson County

The Community Foundation of Dickinson County, Inc. (“CFDC”) maintains several funds designated for the benefit of the Abilene Public Library (the “Library”). These funds are administered by CFDC, and although the Library may submit requests for distributions, all such requests are subject to approval by CFDC’s Board of Directors, which retains variance power over the funds. Accordingly, except as noted below, the Library does not report these funds on its statement of financial position because the funds are financed by third-party donors and control resides with CFDC.

Abilene Public Library Fund

CFDC maintains the Abilene Public Library Fund, a designated fund established in 2009 and financed through donor contributions made directly to CFDC for the benefit of the Library. As the Library does not have control over the assets of this fund and CFDC maintains variance power, the Library does not report the balance of this fund in its statement of financial position. As of December 31, 2025, the balance of the Abilene Public Library Fund was $1,328,737.

Abilene Children’s Library Fund

CFDC also maintains the Abilene Children’s Library Fund, a designated fund for the benefit of the Library that was transferred to CFDC during 2025. Because the fund is financed by third-party donors and CFDC retains control and variance power over the assets, the Library does not report this fund on its statement of financial position. As of December 31, 2025, the balance of the Abilene Children’s Library Fund was $39,806.

Abilene Public Library Agency Endowment Fund

CFDC maintains the Abilene Public Library Agency Fund, an endowment fund established in 2021 for the benefit of the Library. The fund was established with an original $10,000 deposit made by the Library and is also financed by subsequent donor contributions made directly to CFDC for the benefit of the Library. The Library reports the original $10,000 deposit on its financial statement, as these assets were contributed by the Library. The remaining balance of the fund is not reported because it consists of funds contributed by third parties and CFDC retains control and variance power over those assets. As of December 31, 2025, the total balance of the Abilene Public Library Agency Fund was $17,255.

REGULATORY REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE 1

ABILENE FREE PUBLIC LIBRARY
Abilene, Kansas
SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET
REGULATORY BASIS
For the Year Ended December 31, 2025

Fund	Budget	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance Over (Under)
General Fund	$ 679,029	$ -	$ 679,029	$ 695,163	$ 16,134

Note: The Library is not subject to the Kansas budget laws and therefore there is no budget violation.

ABILENE FREE PUBLIC LIBRARY
Abilene, Kansas
GENERAL FUND
SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
REGULATORY BASIS
December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

	2024	2025		
	Actual	Actual	Budget	Variance Over (Under)
RECEIPTS				
City and county tax distributions	$ 564,345	$ 590,275	$ 609,212	$ (18,937)
Fees and fines	5,844	6,110	4,600	1,510
Use of money and property	2,125	2,119	1,000	1,119
State and local grants	14,327	16,503	13,467	3,036
Miscellaneous	51,339	54,096	50,750	3,346
Transfer in	-	29,562	-	29,562
Total Receipts	$ 637,980	$ 698,665	$ 679,029	$ 19,636
EXPENDITURES				
Personnel services	$ 489,349	$ 504,425	$ 508,458	$ (4,033)
Commodities	51,474	64,855	62,038	2,817
Contractual services	120,988	123,755	108,433	15,322
Capital outlay	681	2,128	100	2,028
Total Expenditures	$ 662,492	$ 695,163	$ 679,029	$ 16,134
Receipts over (Under) Expenditures	$ (24,512)	$ 3,502		
Unencumbered Cash - January 1	45,468	20,956		
Unencumbered Cash - December 31	$ 20,956	$ 24,458		

ABILENE FREE PUBLIC LIBRARY
Abilene, Kansas
MEMORIALS, TRUSTS AND GIFTS (MTG) FUND
SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
REGULATORY BASIS
December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

	2024 Actual	2025 Actual
RECEIPTS		
State and local grants	$ 16,857	$ 40,013
Use of money and property	77	-
Total Receipts	$ 16,934	$ 40,013
EXPENDITURES		
Personnel services	$ -	$ 3,676
Commodities	8,496	29,038
Contractual services	10,939	37,962
Transfer out	-	29,562
Total Expenditures	$ 19,435	$ 100,238
Receipts over (Under) Expenditures	$ (2,501)	$ (60,225)
Unencumbered Cash - January 1	87,677	85,176
Unencumbered Cash - December 31	$ 85,176	$ 24,951

ABILENE FREE PUBLIC LIBRARY
Abilene, Kansas
CAPITAL IMPROVEMENT FUND
SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
REGULATORY BASIS
December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

	2024 Actual	2025 Actual
RECEIPTS		
Transfer from general fund	$ -	$ -
EXPENDITURES		
Capital outlay	$ 905	$ 2,508
Receipts over (Under) Expenditures	$ (905)	$ (2,508)
Unencumbered Cash - January 1	75,407	74,502
Unencumbered Cash - December 31	$ 74,502	$ 71,994