## Regulatory Basis Financial Statement and Independent Auditors' Report

For the Year Ended December 31, 2018

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Regulatory Basis Financial Statement For the Year Ended December 31, 2018

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# **C**indy **J**ensen Certified Public Accountant

## 218 W Main Council Grove, KS 66846

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Independent Auditors' Report

To the Board Public Wholesale Water Supply District #26 Chase County, Kansas

I have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of Public Wholesale Water Supply District #26, Chase County, Kansas as of and for the year ended December 31, 2018 and the related notes to the financial statement.

#### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note 1 to meet the financial reporting requirements of the State of Kansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

My responsibility is to express an opinion on the financial statement based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the Kansas Municipal Audit and Accounting Guide. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit includes performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

#### Basis for Adverse Opinion on the U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the Public Wholesale Water Supply District #26, Chase County, Kansas prepared this financial statement to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on the U.S. Generally Accepted Accounting Principles

In my opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on the U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Public Wholesale Water Supply District #26, Chase County, Kansas, as of December 31, 2018, or the changes in its financial position or cash flows for the year then ended.

#### **Unmodified Opinion on Regulatory Basis of Accounting**

In my opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of Public Wholesale Water Supply District #26, Chase County, Kansas, as of December 31, 2018, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide described in Note 1.

#### Report on Regulatory – Required Supplementary Information

My audit was conducted for the purpose of forming an opinion on the summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of expenditures-actual and budget and individual fund schedules of regulatory basis receipts and expenditures (schedule 1 and 2 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement but are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

Cindy Jeusen CPA

Cindy Jensen, CPA October 1, 2019

## Summary Statement of Receipts, Expenditures, and Unencumbered Cash Regulatory Basis For the Year Ended December 31, 2018

	Uner	eginning ncumbered h Balance	Can	r Year celled ıbrances	R	eceipts	Exp	enditures	Une	Ending ncumbered sh Balance	Encu & A	Outstanding Imbrances Accounts ayable	Ending sh Balance
Bond & Interest Fund													 
Bond & Interest	\$	2,807	\$	0	\$	5,177	\$	7,984	\$	0	\$	0	\$ 0
Special Purpose Funds													
Bond P&I Reserve		38,128		0		109,992		83,958		64,162		0	64,162
Bond Reserve		22,026		0		11,008		0		33,034		0	33,034
Short Lived Asset Replacement		18,414		0		22,057		29,377		11,094		2,873	13,967
Capital Project Fund													
Water Supply Project		(76,830)		0		88,765		11,935		0		0	0
Business Fund													
Water		49,633		0		309,943		337,010		22,566		4,935	 27,501
Total Reporting Entity	\$	54,178	\$	0	\$	546,942	\$	470,264	\$	130,856	\$	7,808	\$ 138,664

Composition of Cash Balance:	
Checking-Operations	\$ 138,664
Checking-Grants	0
Total Reporting Entity	\$ 138,664

The accompanying notes are an integral part of this statement.

Notes to the Financial Statement December 31, 2018

#### Note 1 - Summary of Significant Accounting Policies

The District has established a uniform system of accounting maintained to reflect compliance with the applicable laws of the State of Kansas. The more significant of the District's accounting policies are described below.

#### Financial Reporting Entity

Public Wholesale Water Supply District #26 (PWWSD#26) was organized in 2012 as a quasi-municipal corporation governed by an appointed board, represented by each of the three participating entities; the City of Strong City, the City of Cottonwood Falls, and Chase County Rural Water District No. 1. The District has no related municipal entities.

#### Regulatory Basis Fund Types

The accounts of the District are organized and operated on the basis of funds, which are used to record the District's financial transactions. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Cash and other financial resources are recorded together with all related expenditures. A fund is used to segregate specific activities and for the purpose of attaining certain objectives in accordance with special regulations, restrictions, or limitations including State statutes. The following types of funds comprise the financial activities of the District:

Special Purpose fund – used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long term debt) that are intended for specified purposes.

Capital Project fund – used to account for the debt proceeds and other financial resources to be used for acquisition or construction of major capital facilities or equipment.

Bond & Interest fund – used to account for the accumulation of resources, including tax levies, transfers from other funds and payment of general long-term debt.

Business fund - these funds are financed in whole, or in part, by fees charged to users of the goods and services.

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures of the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables or any other assets, liabilities or deferred inflows, other than those mentioned above.

The District has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the District to use the regulatory basis of accounting.

#### Notes to the Financial Statement December 31, 2018

Note 1 - Summary of Significant Accounting Policies (Cont)

#### **Budgetary Information**

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond & interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1<sup>st</sup>.
- Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5<sup>th</sup>.
- 3. Public hearing on or before August 15<sup>th</sup>, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held, and the governing body may amend the budget at that time. There were no such amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received, and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital project funds and the following special purpose funds: Short Lived Asset and Debt Reserve. Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits by the governing body.

#### Note 2 – Stewardship, Compliance, and Accountability

#### Compliance with Finance-Related Legal and Contractual Provisions

References made herein to the statutes are not intended as interpretations of law but are offered for consideration of the Director of Accounts and Reports and interpretation by the County Attorney and legal representatives of the municipality.

K.S.A.10-1113 requires that no indebtedness be created in a fund in excess of available monies in that fund. The beginning balance in the Water Supply Project fund was negative. This occurred due to encumbrances that were reimbursed by grants in the current year, and therefore, no regulatory violation occurred.

K.S.A. 79-2935 requires that expenditures be controlled so that no indebtedness is created in excess of budgeted limits. The district did not complete a budget for 2018.

Management is not aware of any other regulatory violations for the period covered by this audit.

Notes to the Financial Statement December 31, 2018

#### Note 3 – Cash and Deposits

K.S.A. 9-1401 established the depositories which may be used by the District. The statute requires banks eligible to hold the District's funds have a main or branch bank in the county in which the District is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in-excess of FDIC coverage. The District has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the District's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The District has no investment policy that would further limit its investment choices.

<u>Concentration of Credit Risk</u> - State statutes place no limit on the amount the Municipality may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

<u>Custodial Credit Risk – Deposits.</u> Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. State statutes require the District's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. All deposits were legally secured at December 31, 2018.

At year-end, the carrying amount of the District's deposits was \$138,664. Actual bank statement balance was \$146,215. The difference between the carrying amount and the bank balance is composed of checks that have not cleared and deposits in transit. The bank balance was held at one bank resulting in a concentration of credit risk. The entire bank balance was covered by FDIC insurance. The District held no investments on December 31, 2018.

Note 4 - Ad Valorem Tax Revenues and Property Taxes Receivable

The determination of assessed valuations and the collection of property taxes for all political subdivisions in the State of Kansas is the responsibility of the County. The County Appraiser annually determines assessed valuations based on real estate transactions recorded by the Register of Deeds and personal property transactions reported by taxpayers. The County Clerk spreads the annual assessment on the tax rolls. The County Treasurer is the tax collection agent for all taxing entities within the County.

In accordance with State statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the ensuing year. Taxes are assessed on a calendar year basis and become a lien on the property on November 1 of each year. One-half of the property tax is due December 20<sup>th</sup>, and the second half is due the following May 10<sup>th</sup>. Any taxes unpaid at the due dates are considered delinquent.

Undistributed taxes from the prior year levy are recognized as income in the current year. It is not practicable to apportion delinquent taxes held by the County Treasurer at year end and, further, the amounts are not material in relationship to the financial statements taken as a whole.

Notes to the Financial Statement December 31, 2018

#### Note 5 – Contracts and Commitments

The District entered into a contract with the City of Strong City to obtain clerical services. PWWSD#26 agrees to reimburse the City based on the hourly rate of the employee, including leave, benefits and employer payroll taxes plus an additional 10%. The term of the agreement is for one year and continues indefinitely until either party gives written notice.

The District entered into a contract with the City of Cottonwood Falls and the City of Strong City to obtain water system operator services. The City of Strong City agrees to operate the plant on Monday through Friday. The City of Cottonwood Falls will operate the plant when Strong City personnel are absent and shall alternate holiday and weekend duties with Strong City personnel. The District agrees to reimburse the Cities based on the hourly rate of the employee, including leave, benefits, and employer payroll taxes plus an additional 10%. The term of the agreement is for one year and continues indefinitely until either party gives written notice.

The District entered into agreements with the City of Strong City, the City of Cottonwood Falls, and Chase County Rural Water District #1 for the sale of water. The initial sales price of water will be \$5.29 per thousand gallons and each entity agrees to purchase a minimum quantity to help defray the payment of debt service and production of water. The contracts extend forty years from the date of the initial delivery of water.

The District entered into contracts with the City of Strong City and the City of Cottonwood Falls to lease each City's existing water wells. The District will pay each entity \$100 annually for a term of forty years or as long as the lessee produces potable water in sufficient quantities, whichever occurs first.

#### Notes to the Financial Statement December 31, 2018

#### Note 6 – Long-Term Debt

<u>Series 2015 Revenue Bonds</u> - The District issued \$2,359,000 of No-Fund warrants on May 30, 2013 to construct infrastructure for its water operations. The No-Fund warrants carried interest of 2.47% and one payment was scheduled May 30, 2016. This temporary financing was paid by the issuance of Series 2015-A Revenue bonds which were purchased by USDA Rural Development. On May 21, 2015, the District issued Series 2015-A and Series 2015-B Revenue bonds in the amount of \$2,359,000 and \$255,000 respectively. The bonds carry interest of 2.75%. Forty annual payments beginning June 25, 2016 are scheduled with the first principal payment on June 25, 2017 and the last payment June 25, 2055.

Changes in Long-Term debt for the year ended December 31, 2017 were as follows:

	Interest Rate	Date of Issue	Amount of Issue	Date of Final Maturity	Balance Due January 1	Additions	Reductions/ Payments	Balance Due December 31	Interest Paid
Series 2015A Rev Bds	2.75%	5/21/2015	2,359,000	6/25/2055	2,325,000	0	35,000	2,290,000	63,937
Series 2015B Rev Bds	2.75%	5/21/2015	255,000	6/25/2055	251,000	0	4,000	247,000	6,903
Total contractual indebtedr	ness				\$ 2,576,000	\$ 0	\$ 39,000	\$ 2,537,000	\$ 70,840

Current maturities of long-term debt and interest for the next five years and in five-year increments through maturity are as follows:

	Series 2015A Revenue	Series 2015A Revenue	Series 2015A Revenue	Series 2015B Revenue	Series 2015B Revenue	Series 2015B Revenue
	Bonds	Bonds	Bonds	Bonds	Bonds	Bonds
Year	Principal	Interest	Total	Principal	Interest	Total
2019	\$ 36,000	\$ 62,975	\$ 98,975	\$ 4,000	\$ 6,792	\$ 10,792
2020	37,000	61,985	98,985	4,000	6,683	10,683
2021	38,000	60,967	98,967	4,000	6,572	10,572
2022	39,000	59,923	98,923	4,000	6,462	10,462
2023	40,000	58,850	98,850	4,000	6,353	10,353
2024-2028	216,000	277,200	493,200	23,000	30,030	53,030
2029-2033	249,000	245,769	494,769	26,000	26,675	52,675
2034-2038	287,000	209,495	496,495	30,000	22,825	52,825
2039-2043	333,000	167,531	500,531	35,000	18,425	53,425
2044-2048	384,000	119,020	503,020	41,000	13,338	54,338
2049-2053	439,000	63,222	502,222	50,000	7,260	57,260
2054-2055	192,000	7,946	199,946	22,000	907	22,907
	\$ 2,290,000	\$ 1,394,883	\$ 3,684,883	\$ 247,000	\$ 152,322	\$ 399,322

#### Notes to the Financial Statement December 31, 2018

#### Note 7 - Capital Projects

The District substantially completed the construction of a water treatment facility in 2016. The total original estimated cost of the project was \$5,270,400. The project funding consisted of a USDA Rural Development Ioan of \$3,359,000, a USDA-RD grant of \$1,911,400, and a CDBG grant of \$1,000,000. Upon the bidding of the project in August 2014, these estimated costs were increased to \$6,388,000. Funding consisted of a USDA-RD Ioan of \$2,614,000, a USDA-RD grant of \$2,774,000, and a CDBG grant of \$1,000,000. Project expenditures were \$6,408,174 including the local share.

#### Note 8 - Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. Commercial insurance is purchased from independent third parties. Insurance claims have not exceeded commercial insurance coverage for the past three years. There were no significant reductions in insurance coverage from coverage in prior years.

#### Note 9 – Transfers

From	То	Authority	Amount
Water	Bond P&I Reserve	Bond Res May 21, 2015	\$ 102,008
Water	Bond Reserve	Bond Res May 21, 2015	11,008
Water	Short Lived Assets	USDA Letter of Conditions	22,057
Bond & Interest	Bond P&I Reserve	79-2958	7,984

Note 10 - Evaluation of Subsequent Events

Management has evaluated events through October 1, 2019, that date which the financial statement was available to be issued.

Regulatory – Required Supplementary Information

Schedule 1

Summary Expenditures - Actual and Budget Regulatory Basis For the Year Ended December 31, 2018

	Cert	ified Iget	for Qu	stment alifying Credits	Budg	otal let for arison	Expenditures Chargeable to Current Year		ble to Over	
Bond & Interest Fund										<u> </u>
Bond & Interest	\$	0	\$	0	\$	0	\$	7,984	\$	7,984
Special Purpose Funds										
Bond P&I Reserve		0		0		0		83,958		83,958
Business Fund										
Water		0		0		0		337,010		337,010

Schedule 2A

## Schedule of Receipts and Expenditures-Actual and Budget Regulatory Basis For the Year Ended December 31, 2018

## **BOND & INTEREST**

	urrent Year Actual	Bud	get	(	ariance Over Jnder)
Receipts	 				
Taxes	\$ 5,177	\$	0	\$	5,177
Transfers in	 0		0		0
Total Receipts	 5,177		0		5,177
Expenditures					
Debt service	0		0		0
Transfer out -close fund	7,984		0		7,984
Total Expenditures	 7,984		0		7,984
Receipts Over (Under) Expenditures	(2,807)	\$	0	\$	(2,807)
Unencumbered Cash, January 1	 2,807				
Unencumbered Cash, December 31	\$ 0				

Schedule 2B

## Schedule of Receipts and Expenditures-Actual and Budget Regulatory Basis For the Year Ended December 31, 2018

#### BOND PRINCIPAL & INTEREST RESERVE

	 Current Year Actual	Buc	lget	/ariance Over (Under)
Receipts Transfers In Other Total Receipts	\$ 109,992 0 109,992	\$	0 0 0	\$ 109,992 0 109,992
Expenditures Bond Principal & Interest	 83,958		0	 83,958
Receipts Over (Under) Expenditures	26,034	\$	0	\$ 26,034
Unencumbered Cash, January 1	 38,128			
Unencumbered Cash, December 31	\$ 64,162			

Schedule 2C

## Schedule of Receipts and Expenditures Regulatory Basis For the Year Ended December 31, 2018

#### BOND RESERVE

		Current Year Actual
Receipts	•	
Transfer in	\$	11,008
Other		0
Total Receipts		11,008
Expenditures Bond payments Other Total Expenditures		0 0 0
Receipts Over (Under) Expenditures		11,008
Unencumbered Cash, January 1		22,026
Unencumbered Cash, December 31	\$	33,034

Schedule 2D

## Schedule of Receipts and Expenditures Regulatory Basis For the Year Ended December 31, 2018

## SHORT LIVED ASSET REPLACEMENT

	-	turrent Year Actual
Receipts		
Transfers In	\$	22,057
Other		0
Total Receipts		22,057
Expenditures		
Short Lived Asset Replacement		29,377
Other		0
Total Expenditures		29,377
Receipts Over (Under) Expenditures		(7,320)
Unencumbered Cash, January 1		18,414
Unencumbered Cash, December 31	\$	11,094

Schedule 2E

## Schedule of Receipts and Expenditures Regulatory Basis For the Year Ended December 31, 2018

## WATER SUPPLY PROJECT

	Current Year Actual
Receipts USDA grant Miscellaneous reimbursements	\$ 88,757 0
Interest	8
Total Receipts	 88,765
Expenditures Project expenditures Reimburse general fund expense Local share preoperational costs Total Expenditures	 11,935 0 0 11,935
Receipts Over (Under) Expenditures	76,830
Unencumbered Cash, January 1	 (76,830)
Unencumbered Cash, December 31	\$ 0

#### Schedule 2F

## Schedule of Receipts and Expenditures-Actual and Budget Regulatory Basis For the Year Ended December 31, 2018

## WATER FUND

Dessiste	Current Year Actual	Budget	Variance Over (Under)
Receipts	¢ 004 720	¢ 0	¢ 204 720
Water sales Interest	\$  294,730 72	\$ 0 0	\$ 294,730 72
Transfer in	0		0
	•	0	•
Other Receipts	15,141	0	15,141
Total Receipts	309,943	0	309,943
Expenditures			
Capital outlay	13,442	0	13,442
Chemicals	32,591	0	32,591
Contractual	15,470	0	15,470
Dues & fees	10,520	0	10,520
Equipment	947	0	947
Insurance	14,456	0	14,456
Operator & administrative reimbursements	40,918	0	40,918
Supplies & repairs	10,137	0	10,137
Telephone & utilities	37,574	0	37,574
Other expense	0	0	0
Loan payments	25,882	0	25,882
Transfers out	135,073	0	135,073
Total Expenditures	337,010	0	337,010
Receipts Over (Under) Expenditures	(27,067)	\$ 0	\$ (27,067)
Unencumbered Cash, January 1	49,633		
Unencumbered Cash, December 31	\$ 22,566		