# Ashland Hospital District No. 3

## Independent Auditor's Report and Financial Statements

December 31, 2023 and 2022

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# Independent Auditor's Report

Board of Trustees
Ashland Hospital District No. 3
Ashland, Kansas

## *Opinion*

We have audited the accompanying financial statements of Ashland Hospital District No. 3, as of and for the years ended December 31, 2023 and 2022, and the related notes to the financial statements, which collectively comprise Ashland Hospital District No. 3's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of Ashland Hospital District No. 3 as of December 31, 2023 and 2022, and the changes in financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## *Basis for Opinion*

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of Ashland Hospital District No. 3 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## *Emphasis of Matter*

As discussed in *Note 14* to the financial statements, during the year ended December 31, 2023, Ashland Hospital District No. 3 adopted Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements*. Our opinion is not modified with respect to this matter.

## *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Ashland Hospital District No. 3's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Ashland Hospital District No. 3's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Ashland Hospital District No. 3's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the pension and other postemployment benefits information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Forvis Mazars, LLP

**Wichita, Kansas**
**June 27, 2024**

**Ashland Hospital District No. 3**
**Balance Sheets**
**December 31, 2023 and 2022**

| | 2023 | 2022 (As Restated) |
|---|---|---|
| **Assets and Deferred Outflows of Resources** | | |
| **Current Assets** | | |
| Cash and cash equivalents | $ 1,311,979 | $ 2,914,272 |
| Certificates of deposit | 1,035,000 | 1,012,615 |
| Short-term investments | 494,202 | - |
| Held by trustee for debt service | 992,879 | 928,333 |
| Patient accounts receivable, net of allowance; 2023 - $271,459; 2022 - $299,642 | 1,978,713 | 1,143,081 |
| Property taxes receivable | 1,582,664 | 1,582,664 |
| Estimated amounts due from third-party payers | 615,724 | 354,000 |
| Supplies | 222,350 | 261,199 |
| Prepaid expenses and other | 477,734 | 572,749 |
| Total current assets | 8,711,245 | 8,768,913 |
| **Noncurrent Cash and Investments** | | |
| Internally designated by Board of Trustees | 19,059 | 17,981 |
| Held by trustee for debt service | 20,000 | 15,600 |
| | 39,059 | 33,581 |
| **Subscription Asset, Net** | 1,617,333 | 1,911,394 |
| **Capital Assets, Net** | 10,772,080 | 11,958,454 |
| Total assets | 21,139,717 | 22,672,342 |
| **Deferred Outflows of Resources** | | |
| Pension | 1,241,560 | 1,532,147 |
| Other postemployment benefits | 72,992 | 86,961 |
| Total deferred outflows of resources | 1,314,552 | 1,619,108 |
| Total assets and deferred outflows of resources | $ 22,454,269 | $ 24,291,450 |

*See Notes to Financial Statements*

| | 2023 | 2022 (As Restated) |
|---|---|---|
| **Liabilities, Deferred Inflows of Resources and Net Position** | | |
| **Current Liabilities** | | |
| Current portion of long-term debt | $ 841,928 | $ 834,481 |
| Current portion of subscription liability | 282,410 | 271,406 |
| Accounts payable | 311,864 | 212,002 |
| Accrued salaries | 112,691 | 102,081 |
| Accrued vacation | 95,338 | 79,842 |
| Other accrued liabilities | 220,522 | 225,553 |
| Total current liabilities | 1,864,753 | 1,725,365 |
| **Long-term Debt** | 9,549,505 | 10,391,433 |
| **Subscription Liability** | 1,390,806 | 1,673,215 |
| **Net Pension Liability** | 3,655,033 | 3,751,758 |
| **Total Other Postemployment Benefits Liability** | 87,807 | 114,430 |
| Total liabilities | 16,547,904 | 17,656,201 |
| **Deferred Inflows of Resources** | | |
| Property taxes | 1,582,664 | 1,582,664 |
| Pension | 249,479 | 115,912 |
| Other postemployment benefits | 25,203 | 19,577 |
| Total deferred inflows of resources | 1,857,346 | 1,718,153 |
| **Net Position** | | |
| Net investment in capital assets | 324,764 | 699,313 |
| Restricted - expendable for Debt service | 1,012,879 | 943,933 |
| Unrestricted | 2,711,376 | 3,273,850 |
| Total net position | 4,049,019 | 4,917,096 |
| Total liabilities, deferred inflows of resources and net position | $ 22,454,269 | $ 24,291,450 |

**Ashland Hospital District No. 3**
**Statements of Revenues, Expenses and Changes in Net Position**
**Years Ended December 31, 2023 and 2022**

| | 2023 | 2022 (As Restated) |
|---|---|---|
| **Operating Revenues** | | |
| Net patient service revenue, net of provision for uncollectible accounts; 2023 -$122,296 ; 2022-$127,858 | $ 9,346,189 | $ 9,547,868 |
| Gain on disposal of capital assets | - | 14,375 |
| Other | 489,683 | 358,615 |
| Total operating revenues | 9,835,872 | 9,920,858 |
| **Operating Expenses** | | |
| Salaries | 4,136,294 | 3,836,309 |
| Supplies and other | 6,362,868 | 5,669,760 |
| Depreciation | 1,225,654 | 1,219,514 |
| Amortization | 294,061 | 294,061 |
| Total operating expenses | 12,018,877 | 11,019,644 |
| **Operating Loss** | (2,183,005) | (1,098,786) |
| **Nonoperating Revenues (Expenses)** | | |
| Property taxes | 1,682,210 | 1,804,900 |
| Interest income | 152,337 | 21,681 |
| Interest expense | (547,627) | (584,237) |
| Noncapital grants and gifts | 28,008 | 347,247 |
| Provider Relief Funds (*CARES Act*) | - | 100,000 |
| Total nonoperating revenues | 1,314,928 | 1,689,591 |
| **Increase (Decrease) in Net Position** | (868,077) | 590,805 |
| **Net Position, Beginning of Year** | 4,917,096 | 4,326,291 |
| **Net Position, End of Year** | $ 4,049,019 | $ 4,917,096 |

**Ashland Hospital District No. 3**
**Statements of Cash Flows**
**December 31, 2023 and 2022**

| | 2023 | 2022 (As Restated) |
|---|---|---|
| **Cash Flows From Operating Activities** | | |
| Receipts from and on behalf of patients | $ 8,248,833 | $ 10,687,522 |
| Payments to suppliers and contractors | (6,129,142) | (5,696,953) |
| Payments to employees | (3,794,818) | (3,602,560) |
| Other receipts (payments), net | 489,683 | 171,989 |
| Net cash provided by (used in) operating activities | (1,185,444) | 1,559,998 |
| **Cash Flows From Noncapital Financing Activities** | | |
| Property taxes supporting operations | 1,682,210 | 1,804,900 |
| Noncapital grants and gifts | 28,008 | 347,247 |
| Provider Relief Funds (*CARES Act*) | - | 100,000 |
| Net cash provided by noncapital financing activities | 1,710,218 | 2,252,147 |
| **Cash Flows From Capital and Related Financing Activities** | | |
| Purchase of capital assets | (39,280) | (331,129) |
| Proceeds from disposal of capital assets | - | 14,375 |
| Principal paid on long-term debt | (790,000) | (838,349) |
| Interest paid on long-term debt | (520,514) | (548,981) |
| Principal paid on subscription liability | (271,405) | (260,834) |
| Interest paid on subscription liability | (71,594) | (82,166) |
| Net cash used in capital and related financing activities | (1,692,793) | (2,047,084) |
| **Cash Flows From Investing Activities** | | |
| Interest income received | 152,337 | 21,681 |
| Proceeds from disposition of certificates of deposit | 2,556,300 | - |
| Purchase of short-term investments | (494,202) | - |
| Purchase of certificates of deposit | (2,578,685) | (5,252) |
| Net cash provided by investing activities | (364,250) | 16,429 |
| **Increase (Decrease) in Cash and Cash Equivalents** | (1,532,269) | 1,781,490 |
| **Cash and Cash Equivalents, Beginning of Year** | 3,876,186 | 2,094,696 |
| **Cash and Cash Equivalents, End of Year** | $ 2,343,917 | $ 3,876,186 |
| **Reconciliation of Cash and Cash Equivalents to the Balance Sheets** | | |
| Cash and cash equivalents in current assets | $ 2,304,858 | $ 3,842,605 |
| Cash and cash equivalents in noncurrent assets | 39,059 | 33,581 |
| Total cash and cash equivalents | $ 2,343,917 | $ 3,876,186 |

**Ashland Hospital District No. 3**
**Statements of Cash Flows – Continued**
**December 31, 2023 and 2022**

| | 2023 | 2022 (As Restated) |
|---|---|---|
| **Reconciliation of Operating Loss to Net Cash Provided by (Used in) Operating Activities** | | |
| Operating loss | $ (2,183,005) | $ (1,098,786) |
| Depreciation | 1,225,654 | 1,219,514 |
| Amortization | 294,061 | 294,061 |
| Gain on disposal of capital assets | - | (14,375) |
| Provision for uncollectible accounts | 122,296 | 127,858 |
| Changes in operating assets and liabilities | | |
| Patient accounts receivable, net | (957,928) | 120,796 |
| Estimated amounts due from and to third-party payers | (261,724) | 891,000 |
| Supplies | 38,849 | 13,007 |
| Prepaid expenses and other | 95,015 | (52,685) |
| Accounts payable | 99,862 | (1,890) |
| Accrued salaries | 10,610 | (22,136) |
| Accrued vacation | 15,496 | 15 |
| Other accrued liabilities | (5,031) | 15,949 |
| Unearned revenue | - | (172,251) |
| Net pension liability | (96,725) | 1,367,109 |
| Total other postemployment benefits liability | (26,623) | (21,761) |
| Deferred outflows of resources - pension and OPEB | 304,556 | (339,742) |
| Deferred inflows of resources - pension and OPEB | 139,193 | (765,685) |
| Net cash provided by (used in) operating activities | $ (1,185,444) | $ 1,559,998 |
| **Noncash Investing, Capital and Financing Activities** | | |
| Amortization of bond premium | $ 44,481 | $ 46,910 |

## Note 1. Nature of Operations and Summary of Significant Accounting Policies

### *Nature of Operations and Reporting Entity*

Ashland Hospital District No. 3 (Hospital) is a political subdivision of the State of Kansas. The Hospital operates the Ashland Health Center which primarily earns revenues by providing inpatient, outpatient, emergency care, rural health clinic and home health services. The Hospital is governed by a Board of Trustees (Board) consisting of five members elected by residents of the Hospital.

### *Basis of Accounting and Presentation*

The financial statements of the Hospital have been prepared on the accrual basis of accounting using the economic resources measurement focus. Revenues, expenses, gains, losses, assets, liabilities and deferred inflows and outflows of resources from exchange and exchange-like transactions are recognized when the exchange transaction takes place, while those from government-mandated or voluntary nonexchange transactions (principally federal and state grants and county appropriations) are recognized when all applicable eligibility requirements are met. Operating revenues and expenses include exchange transactions and program-specific, government-mandated or voluntary nonexchange transactions. Government-mandated nonexchange or voluntary transactions that are not program specific (such as county appropriations), property taxes, investment income and interest on capital assets-related debt are included in nonoperating revenues and expenses. The Hospital first applies restricted net position when an expense or outlay is incurred for purposes for which both restricted and unrestricted net position are available.

### *Budgetary Principles*

The Hospital is required by state statutes to adopt an annual budget for its general funds on or before August 25 for the ensuing year. The Hospital's Board may amend the budget by transferring budgeted amounts from one object or purpose to another within the same fund. Expenditures may not legally exceed the total amount of the adopted budget of individual funds.

For budget purposes, the general fund utilizes the modified accrual basis of accounting. The modification in such method from the accrual basis is that revenues are recognized when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized when the related fund liability is incurred.

Applicable Kansas statutes require the use of an encumbrance system as a management control technique to assist in controlling expenditures. For budgetary purposes, encumbrances of the budgeted governmental fund types, representing purchase orders, contracts and other commitments, are reported as a charge to the current year budget. All unencumbered appropriations lapse at the end of the calendar year. There were no material encumbrances at December 31, 2023 and 2022. Budgeted revenue and expenditure amounts represent the original budget adopted by the Board.

### *Use of Estimates*

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and deferred inflows and outflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### *Cash Equivalents*

The Hospital considers all liquid investments with original maturities of three months or less to be cash equivalents. At December 31, 2023 and 2022, cash equivalents consisted primarily of money market accounts.

### *Certificates of Deposit*

Certificates of deposits have remaining maturities of one year or less and are carried at amortized cost.

### *Noncurrent Cash and Investments*

Noncurrent cash and investments consist of funds internally designated by the Board, over which the Board retains control and may, at its discretion, subsequently use for other purposes. Designated by Board funds include money market accounts. Noncurrent cash and investments also include cash restricted by donors for specific operating activities and funds held by trustee for debt service, which consist of money market accounts and investments in U.S. Government and agency obligations with a remaining maturity of one year or less at time of acquisition carried at amortized cost.

### *Patient Accounts Receivable*

The Hospital reports patient accounts receivable for services rendered at net realizable amounts from third-party payers, patients and others. The Hospital provides an allowance for uncollectible accounts based upon a review of outstanding receivables, historical collection information and existing economic conditions.

### *Supplies*

Supply inventories are stated at the lower of cost or market. Costs are determined using the first-in, first-out (FIFO) method.

### *Capital Assets*

Capital assets are recorded at cost at the date of acquisition, or acquisition value at the date of donation if acquired by gift. Depreciation is computed using the straight-line method over the estimated useful life of each asset. Assets under capital lease obligations are depreciated over the shorter of the lease term or their respective estimated useful lives. The following estimated useful lives are being used by the Hospital:

| | |
|---|---|
| Land improvements | 5-15 years |
| Buildings | 10-33 years |
| Equipment | 3-25 years |

### *Subscription Assets*

Subscription assets are initially recorded at the initial measurement of the subscription liability, plus subscription payments made at or before the commencement of the subscription-based information technology arrangement (SBITA) term, less any SBITA vendor incentives received from the SBITA vendor at or before the commencement of the SBITA term, plus capitalizable initial implementation costs. Subscription assets are amortized on a straight-line basis over the shorter of the SBITA term or the useful life of the underlying IT asset.

### *Capital and Subscription Asset Impairment*

The Hospital evaluates capital and subscription assets for impairment whenever events or circumstances indicate a significant, unexpected decline in the service utility of a capital or subscription asset has occurred. If a capital or subscription asset is tested for impairment and the magnitude of the decline in service utility is significant and unexpected, accumulated depreciation or accumulated amortization is increased by the amount of the impairment loss. No asset impairment was recognized during the years ended December 31, 2023 and 2022.

### *Deferred Outflows of Resources*

The Hospital reports the consumption of net position that is applicable to a future reporting period as deferred outflows of resources in a separate section of its balance sheets.

### *Compensated Absences*

Hospital policies permit most employees to accumulate vacation and sick leave benefits that may be realized as paid time off or, in limited circumstances, as a cash payment. Expense and the related liability are recognized as vacation benefits are earned whether the employee is expected to realize the benefit as time off or in cash. Expense and the related liability for sick leave benefits are recognized when earned to the extent the employee is expected to realize the benefit in cash determined using the termination payment method. Sick leave benefits expected to be realized as paid time off are recognized as expense when the time off occurs and no liability is accrued for such benefits employees have earned but not yet realized. Compensated absence liabilities are computed using the regular pay in effect at the balance sheet date.

### *Risk Management*

The Hospital is exposed to various risks of loss from torts; theft of, damage to and destruction of assets; business interruption; errors and omissions; employee injuries and illnesses; natural disasters; professional liability; and employee health, dental and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters. Settled claims have not exceeded this commercial coverage in any of the three preceding years.

### *Cost-Sharing Defined Benefit Pension Plan*

The Hospital participates in a cost-sharing multiple-employer defined benefit pension plan, the Kansas Public Employees Retirement Savings Plan (KPERS). For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of KPERS and additions to/deductions from KPERS's fiduciary net position have been determined on the same basis as they are reported by KPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### *Defined Benefit Other Postemployment Benefit Plan*

The Hospital participates in a defined benefit other postemployment benefit (OPEB) plan, Long-Term Disability (LTD) Plan (the OPEB Plan). For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, have been determined on the same basis as they are reported by the OPEB Plan. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

### *Deferred Inflows of Resources*

The Hospital reports an acquisition of net position that is applicable to a future reporting period as deferred inflows of resources in a separate section of its balance sheets.

### *Bond Premium*

Bond premiums are being amortized over the life of the related debt using the effective interest method. The unamortized bond premiums are included as an addition to long-term debt and are reflected as both current and long-term in the accompanying balance sheets. The amortization of the bond premium is recorded as a component of interest expense. The amortization of the bond premium was recorded as a component of capitalized interest costs during the construction period.

### *Net Position*

Net position of the Hospital is classified in three components on its balance sheets.

- Net investment in capital assets consists of capital assets net of accumulated depreciation and reduced by the outstanding balances of borrowings used to finance the purchase or construction of those assets.
- Restricted expendable net position is made up of noncapital assets that must be used for a particular purpose, as specified by creditors, grantors or donors external to the Hospital, including amounts deposited with trustees as required by bond indentures, reduced by the outstanding balances of any related borrowings.
- Unrestricted net position is the remaining net position that does not meet the definition of net investment in capital assets or restricted net position.

### *Net Patient Service Revenue*

The Hospital has agreements with third-party payers that provide for payments to the Hospital at amounts different from its established rates. Net patient service revenue is reported at the estimated net realizable amounts from patients, third-party payers and others for services rendered and include estimated retroactive revenue adjustments and a provision for uncollectible accounts. Retroactive adjustments are considered in the recognition of revenue on an estimated basis in the period the related services are rendered, and such estimated amounts are revised in future periods as adjustments become known.

### *Charity Care*

The Hospital provides care without charge or at amounts less than its established rates to patients meeting certain criteria under its charity care policy. Because the Hospital does not pursue collection of amounts determined to qualify as charity care, these amounts are not reported as net patient service revenue.

### *Property Taxes*

The Hospital received approximately 14% and 15% of its financial support from property taxes in 2023 and 2022, respectively. One hundred percent of these funds were used to support operations in both years.

In accordance with governing state statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the ensuing year. Taxes are assessed on a calendar year tax basis and become a lien on the property on November 1 of each year. The county treasurer is the tax collection agent for all taxing entities within the county. Property owners have the option of paying one-half or the full amount of the taxes levied on or before December 20 during the year levied with the balance to be paid on or before May 10 of the ensuing year. State statutes prohibit the county treasurer from distributing taxes collected in the year levied prior to January 1 of the ensuing year. Consequently, for revenue recognition purposes, the taxes levied during the current year are not due and receivable until the ensuing year. At December 31, such taxes are a lien on the property and are recorded as property taxes receivable, net of anticipated delinquencies, with a corresponding amount recorded as deferred inflows of resources - property taxes on the balance sheets.

### *Income Taxes*

As an essential government entity, the Hospital is generally exempt from federal and state income taxes under Section 115 of the Internal Revenue Code and a similar provision of state law. However, the Hospital is subject to federal income tax on any unrelated business taxable income.

## Note 2. Deposits

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The Hospital's deposit policy for custodial credit risk requires compliance with the provisions of state law.

State law requires collateralization of all deposits with federal depository insurance and other acceptable collateral having an aggregate value at least equal to the amount of the deposits.

At December 31, 2023 and 2022, respectively, $2,000,400 and $3,585,435 of the Hospital's bank balances of $2,513,710 and $4,085,435 were exposed to custodial credit risk as follows:

| | 2023 | 2022 |
|---|---|---|
| Uninsured and collateral held by pledging financial institution's trust department or agent in other than the Hospital's name | $ 2,000,400 | $ 3,585,435 |

### *Summary of Carrying Values*

The carrying values of deposits shown above are included in the balance sheets as follows:

| | 2023 | 2022 |
|---|---|---|
| Carrying value | | |
| Deposits | $ 2,366,038 | $ 3,944,868 |
| Included in the following balance sheet captions | | |
| Cash and cash equivalents | $ 1,311,979 | $ 2,914,272 |
| Certificates of deposit | 1,035,000 | 1,012,615 |
| Internally designated by Board of Trustees | 19,059 | 17,981 |
| | $ 2,366,038 | $ 3,944,868 |

## Note 3. Patient Accounts Receivable

The Hospital grants credit without collateral to its patients, many of whom are area residents and are insured under third-party payer agreements. Patient accounts receivable at December 31 consisted of:

| | 2023 | 2022 |
|---|---|---|
| Medicare | $ 1,672,630 | $ 653,133 |
| Medicaid | 21,765 | 16,510 |
| Blue Cross | 92,753 | 143,333 |
| Other third-party payers | 93,720 | 241,054 |
| Self-pay | 369,304 | 388,693 |
| | 2,250,172 | 1,442,723 |
| Less allowance for uncollectible accounts | 271,459 | 299,642 |
| | $ 1,978,713 | $ 1,143,081 |

## Note 4. Capital and Subscription Assets

Capital assets activity for the years ended December 31 was:

| | 2023 | | | | |
|---|---|---|---|---|---|
| | Beginning Balance | Additions | Disposals | Transfers | Ending Balance |
| Land | $ 72,050 | $ - | $ - | $ - | $ 72,050 |
| Land improvements | 956,880 | - | - | - | 956,880 |
| Buildings | 13,709,641 | 11,916 | - | - | 13,721,557 |
| Equipment | 4,129,632 | 27,364 | - | 10,000 | 4,166,996 |
| Construction in progress | 10,000 | - | - | (10,000) | - |
| | 18,878,203 | 39,280 | - | - | 18,917,483 |
| Less accumulated depreciation | | | | | |
| Land improvements | 395,130 | 75,263 | - | - | 470,393 |
| Buildings | 4,022,861 | 778,499 | - | - | 4,801,360 |
| Equipment | 2,501,758 | 371,892 | - | - | 2,873,650 |
| | 6,919,749 | 1,225,654 | - | - | 8,145,403 |
| Capital assets, net | $ 11,958,454 | $ (1,186,374) | $ - | $ - | $ 10,772,080 |

| | 2022 | | | | |
|---|---|---|---|---|---|
| | Beginning Balance | Additions | Disposals | Transfers | Ending Balance |
| Land | $ 72,050 | $ - | $ - | $ - | $ 72,050 |
| Land improvements | 956,880 | - | - | - | 956,880 |
| Buildings | 13,554,801 | 154,840 | - | - | 13,709,641 |
| Equipment | 4,006,205 | 166,289 | (42,862) | - | 4,129,632 |
| Construction in progress | - | 10,000 | - | - | 10,000 |
| | 18,589,936 | 331,129 | (42,862) | - | 18,878,203 |
| Less accumulated depreciation | | | | | |
| Land improvements | 319,867 | 75,263 | - | - | 395,130 |
| Buildings | 3,244,451 | 778,410 | - | - | 4,022,861 |
| Equipment | 2,178,779 | 365,841 | (42,862) | - | 2,501,758 |
| | 5,743,097 | 1,219,514 | (42,862) | - | 6,919,749 |
| Capital assets, net | $ 12,846,839 | $ (888,385) | $ - | $ - | $ 11,958,454 |

Subscription asset activity for the years ended December 31 was

| | 2023 | | | | |
|---|---|---|---|---|---|
| | Beginning Balance | Additions | Disposals | Transfers | Ending Balance |
| Subscription asset | $ 2,205,455 | $ - | $ - | $ - | $ 2,205,455 |
| Less accumulated amortization Subscription asset | 294,061 | 294,061 | - | - | 588,122 |
| Subscription Asset, Net | $ 1,911,394 | $ (294,061) | $ - | $ - | $ 1,617,333 |

| | 2022 | | | | |
|---|---|---|---|---|---|
| | Beginning Balance | Additions | Disposals | Transfers | Ending Balance |
| Subscription asset | $ 2,205,455 | $ - | $ - | $ - | $ 2,205,455 |
| Less accumulated amortization Subscription asset | - | 294,061 | - | - | 294,061 |
| Subscription Asset, Net | $ 2,205,455 | $ (294,061) | $ - | $ - | $ 1,911,394 |

## Note 5. Long-term Obligations

The following is a summary of long-term obligation transactions for the years ended December 31:

| | 2023 | | | | |
|---|---|---|---|---|---|
| | Beginning Balance | Additions | Deletions | Ending Balance | Amounts Due Within One Year |
| Bonds payable | $ 10,890,000 | $ - | $ (790,000) | $ 10,100,000 | $ 800,000 |
| Unamortized bond premium | 335,914 | - | (44,481) | 291,433 | 41,928 |
| Subscription liabilities | 1,944,621 | - | (271,405) | 1,673,216 | 282,410 |
| | $ 13,170,535 | $ - | $ (1,105,886) | $ 12,064,649 | $ 1,124,338 |

| | 2022 - Restated | | | | |
|---|---|---|---|---|---|
| | Beginning Balance | Additions | Deletions | Ending Balance | Amounts Due Within One Year |
| Bonds payable | $ 11,728,349 | $ - | $ (838,349) | $ 10,890,000 | $ 790,000 |
| Unamortized bond premium | 382,824 | - | (46,910) | 335,914 | 44,481.00 |
| Subscription liabilities | 2,205,455 | - | (260,834) | 1,944,621 | 271,406.00 |
| | $ 14,316,628 | $ - | $ (1,146,093) | $ 13,170,535 | $ 1,105,887 |

### *Bonds Payable*

In October 2015, the City of Ashland, Kansas (City) and the City of Ashland Public Building Commission (PBC) entered into agreements to issue $9,000,000 of Ashland, Kansas, Public Building Commission Revenue Bonds, Series 2015 (2015 Bonds) to pay a portion of the costs to construct, furnish and equip a new hospital facility and improvements in an amount not to exceed $15,100,000.

In June 2016, the City and the PBC entered into agreements to issue $5,510,000 of Ashland, Kansas, Public Building Commission Revenue Bonds, Series 2016 (2016 Bonds) to pay the remaining portion of the costs to construct, furnish and equip a new hospital facility and improvements in an amount not to exceed $15,100,000.

The new facility was constructed on a new site owned by the Hospital. In connection with these agreements, the Hospital transferred title to its facility to the PBC. Under the terms of the agreement, the City leased the facility from the PBC and then subleased it to the Hospital. The sublease agreement with the City requires the Hospital to pay basic rent to the bond trustee equal to the principal and interest on the Bonds as they come due. The Hospital's obligation to make basic rent payments under the sublease is further secured by a pledge of its revenues. Upon retirement of the Bonds, the Hospital will assume title and ownership of the facility. The sublease agreement has been accounted for as a financing agreement by the Hospital and classified as bonds payable. Accordingly, the leased property and bond indebtedness has been included in the financial statements as assets and liabilities of the Hospital.

The bonds have an interest rates of 2.125% to 5.000%. Aggregate annual maturities of the existing bonds payable as of December 31, 2023, are as follows:

| Year Ending December 31, | |
|---|---|
| 2024 | $ 800,000 |
| 2025 | 805,000 |
| 2026 | 820,000 |
| 2027 | 785,000 |
| 2028 | 795,000 |
| 2029-2033 | 4,065,000 |
| 2034-2036 | 2,030,000 |
| | $ 10,100,000 |

### *Subscription Liabilities*

The Hospital has one subscription-based information technology arrangement (SBITAs), the term of which expires in 2029. The subscription requires monthly payments of approximately $28,500.

The following is a schedule by year of payments under the SBITAs as of December 31, 2023:

| Year Ended December 31 | Total to be Paid | Principal | Interest |
|---|---|---|---|
| 2024 | $ 343,000 | $ 282,410 | $ 60,590 |
| 2025 | 343,000 | 293,861 | 49,139 |
| 2026 | 343,000 | 305,779 | 37,221 |
| 2027 | 343,000 | 318,183 | 24,817 |
| 2028 | 343,000 | 331,092 | 11,908 |
| 2029 | 142,918 | 141,891 | 1,027 |
| | $ 1,857,918 | $ 1,673,216 | $ 184,702 |

## Note 6. Professional Liability Coverage and Claims

The Hospital purchases professional liability insurance under a claims-made policy on a fixed premium basis. Accounting principles generally accepted in the United States of America require a health care provider to accrue the expense of its share of malpractice claim costs, if any, for any reported and unreported incidents of potential improper professional service occurring during the year by estimating the probable ultimate costs of the incidents. Based upon the Hospital's claim experience, no such accrual has been made. It is reasonably possible that this estimate could change materially in the future.

## Note 7. Net Patient Service Revenue

The Hospital has agreements with third-party payers that provide for payments to the Hospital at amounts different from its established rates. These payment arrangements include:

*Medicare.* The Hospital is recognized as a CAH. Under CAH rules, inpatient acute care, skilled swing-bed and certain outpatient services rendered to Medicare program beneficiaries are paid at one hundred one percent (101%) of allowable cost subject to certain limitations. Other outpatient services related to Medicare beneficiaries are paid based on a combination of fee schedules and cost reimbursement methodologies. The Hospital is reimbursed for most services at tentative rates with final settlement determined after submission of annual cost reports by the Hospital and audits thereof by the Medicare administrative contractor.

*Medicaid.* Inpatient and outpatient services rendered to Medicaid program beneficiaries are reimbursed on a prospective payment methodology, which includes a hospital specific add-on percentage based on prior filed cost reports. The add-on percentage may be rebased at some time in the future.

Approximately 86% and 87% of net patient service revenues are from participation in the Medicare and state-sponsored Medicaid programs for December 31, 2023 and 2022, respectively. Laws and regulations governing the Medicare and Medicaid programs are complex and subject to interpretation and change. As a result, it is reasonably possible that recorded estimates will change materially in the near term.

The Hospital has also entered into payment agreements with certain commercial insurance carriers and preferred provider organizations. The basis for payment to the Hospital under these agreements includes prospectively determined case rates and discounts from established charges.

## Note 8. 340B Drug Pricing Program

The Hospital participates in the 340B Drug Pricing Program (340B Program) enabling the Hospital to receive discounted prices from drug manufacturers on outpatient pharmaceutical purchases. The Hospital recorded revenues of $408,859 and $301,973 for the years ending December 31, 2023 and 2022, respectively, which is included in other operating revenue in the accompanying statement of revenues and expenses and changes in net position. The Hospital recorded expenses of $260,631 and $166,712 for the years ending December 31, 2023 and 2022, respectively, which is included in supplies and other in the accompanying statements of revenues and expenses and changes in net position. This program is overseen by the Health Resources and Services Administration (HRSA) Office of Pharmacy Affairs (OPA). HRSA is currently conducting routine audits of these programs at health care organizations and increasing its compliance monitoring processes. Laws and regulations governing the 340B Program are complex and subject to interpretation and change. As a result, it is reasonably possible that material changes to financial statement amounts related to the 340B Program could occur in the near term.

## Note 9. Pension Plan

### *Plan Description*

The Hospital contributes to the Kansas Public Employees Retirement System (KPERS) plan, a cost-sharing multiple-employer defined benefit pension plan covering substantially all employees. KPERS is an umbrella organization administering the following three statewide retirement systems under one plan as provided by K.S.A. 74, Article 49: *Kansas Public Employees Retirement System, Kansas Police and Fire Retirement System and Kansas Retirement System for Judges*.

The KPERS plan is a cost-sharing multiple-employer, defined benefit pension plan. KPERS is intended to be a qualified retirement plan under Section 401(a) of the Code. Information relating to KPERS, including stand-alone financial statements, is available by writing to KPERS, 611 South Kansas Avenue, Suite 100, Topeka, Kansas 66603-3869 or accessing the internet at www.KPERS.org.

KPERS makes separate calculations for pension-related amounts for the following four groups participating in the plan:

- State/School
- Local
- Police and Firemen
- Judges

The Hospital's employees participate in the Local group.

### *Benefits Provided*

Retirement benefits for employees are calculated based on the credited service, final average salary and a statutory multiplier. KPERs has two levels of benefits depending on retirement age and years of credited service. Tier 1 benefits are for members who are age 65 or age 62 with ten years of credited service or of any age when combined age and years of credited service equal 85 "points." Tier 2 benefits are for members who are age 65 with five years of credited service or age 60 with 30 years of credited service. Tier 1 members receive a participating service credit of 1.75% of the final average salary for years of service prior to January 1, 2014. Participating service credit is 1.85% of final average salary for years of service after December 31, 2013. Tier 2 members retiring on or after January 1, 2012, participating service credit is 1.85% for all years of service.

Early retirement is permitted at the age of 55 and ten years of credited service. Benefits are reduced by 0.2% per month for each month between the ages of 60-62, plus 0.6% for each month between the ages of 55 and 60 for Tier 1 members. For Tier 2 members, benefits are reduced actuarially for each early commencement. The reduction factor is 35% at the age of 60 and 57.5% at age 55. If the member has 30 years of credited service, the early retirement reduction is less (50% of regular reduction). The plan also provides disability and death benefits to plan members and their beneficiaries.

The terms of the plan provide for annual 2% cost-of-living adjustment for Tier 2 members who retired prior to July 1, 2012, beginning the later of age of 65 or the second July 1 after retirement date. Other participants do not receive a cost-of-living adjustment.

### *Contributions*

The law governing KPERS requires an actuary to make an annual valuation of the liabilities and reserves and a determination of the contributions required to discharge the KPERS liabilities. The actuary then recommends to the KPERS Board of Trustees the statewide employer-contribution rates required to maintain the three systems on the actuarial reserve basis. Prior to January 1, 2014, Tier 1 participants were required to contribute 4% of their annual pay. Effective January 1, 2014, the rate was raised to 5% with an increase in the benefit multiplier to 1.85% beginning January 1, 2014, for future years of service only. Effective January 1, 2015, the contribution rate was raised to 6%. Tier 2 participants are required to contribute 6% of compensation. The Hospital's contractually required contribution rate for the years ended December 31, 2023 and 2022, was 8.00% and 8.90% of annual payroll, respectively. The employer contribution is actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

The Hospital's contributions to KPERS for pensions for the years ended December 31, 2023 and 2022, were $309,128 and $321,408, respectively.

### *Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

At December 31, 2023 and 2022, the Hospital reported a liability of $3,655,033 and $3,751,758, respectively, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023 and 2022, respectively, and the total pension liability used to calculate the net pension liability was determined by actuarial valuations as of December 31, 2022 and 2021, respectively, rolled forward to June 30, 2023 and 2022, respectively. The Hospital's proportion of the net pension liability was based on the ratio of the Hospital's actual contributions to total employer and nonemployer actual contributions of the group for the respective measurement periods. At June 30, 2023, the Hospital's proportion was 0.174223%, which was an decrease of 0.014493% from its proportion measured as of June 30, 2022, which was 0.188716%. The June 30, 2021, Hospital proportion was 0.198728%.

For the years ended December 31, 2023 and 2022, the Hospital recognized pension expense of $586,858 and $563,148, respectively. At December 31, 2023 and 2022, the Hospital reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | 2023 | |
|---|---|---|
| | Deferred Outflows of Resources | Deferred Inflows of Resources |
| Differences between expected and actual experience | $ 303,838 | $ 515 |
| Net difference between projected and actual earnings on pension plan investments | 213,474 | - |
| Changes of assumptions | 387,383 | - |
| Changes in proportion | 179,615 | 248,964 |
| Hospital contributions subsequent to the measurement date | 157,250 | - |
| Total | $ 1,241,560 | $ 249,479 |

| | 2022 | |
|---|---|---|
| | Deferred Outflows of Resources | Deferred Inflows of Resources |
| Differences between expected and actual experience | $ 141,907 | $ 6,725 |
| Net difference between projected and actual earnings on pension plan investments | 317,586 | - |
| Changes of assumptions | 599,697 | - |
| Changes in proportion | 296,942 | 109,187 |
| Hospital contributions subsequent to the measurement date | 176,015 | - |
| Total | $ 1,532,147 | $ 115,912 |

At December 31, 2023, the Hospital reported $157,250 as deferred outflows of resources related to pension contributions made subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ending December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources at December 31, 2023, related to pensions will be recognized in pension expense as follows:

| | |
|---|---|
| 2024 | $ 346,270 |
| 2025 | 166,414 |
| 2026 | 305,167 |
| 2027 | 16,633 |
| 2028 | 347 |
| | $ 834,831 |

### *Actuarial Assumptions*

The total pension liability in the December 31, 2022 and 2021, actuarial valuations were determined using the following actuarial assumptions, applied to all periods included in the measurement:

| | 2023 | 2022 |
|---|---|---|
| Inflation | 2.75% | 2.75% |
| Salary increases, including inflation | 3.5% to 12% | 3.5% to 12% |
| Investment rate of return, net of pension plan investment expense, including inflation | 7.00% | 7.00% |

Mortality rates were based on the RP-2014 Healthy Annuitant Table for males or females, as appropriate with adjustments for mortality improvements based on Scale MP-16 for the December 31, 2022 and 2021, actuarial valuations.

The actuarial assumptions used in the December 31, 2022 and 2021, valuations were based on the results of an actuarial experience study for the three-year period ended December 31, 2018, respectively.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following tables:

| | 2023 | | 2022 | |
|---|---|---|---|---|
| Asset Class | Target Allocation | Long-term Expected Real Rate of Return | Target Allocation | Long-term Expected Real Rate of Return |
| U.S. equities | 23.50% | 5.20% | 23.50% | 5.20% |
| Non-U.S. equities | 23.50% | 6.40% | 23.50% | 6.40% |
| Private equity | 8.00% | 9.50% | 8.00% | 9.50% |
| Private real estate | 11.00% | 4.45% | 11.00% | 4.45% |
| Yield driven | 8.00% | 4.70% | 8.00% | 4.70% |
| Real return | 11.00% | 3.25% | 11.00% | 3.25% |
| Fixed income | 11.00% | 1.55% | 11.00% | 1.55% |
| Short-term investments | 4.00% | 0.25% | 4.00% | 0.25% |
| | 100.00% | | 100.00% | |

### *Discount Rate*

The discount rate used to measure the total pension liability was 7.00% for the years ended June 30, 2023 and 2022. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the contractually required rate. Participating employer contributions do not necessarily contribute the full actuarial determined rate. Based on legislation passed in 1993, the employer contribution rates certified by KPERS' Board of Trustees for these groups may not increase by more than the statutory cap. The expected KPERS employer statutory contribution was modeled for future years, assuming all actuarial assumptions are met in future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### *Sensitivity of the Hospital's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*

The Hospital's proportionate share of the net pension liability has been calculated using a discount rate of 7.00%. The following presents the Hospital's proportionate share of the net pension liability calculated using a discount rate 1% higher and 1% lower than the current rate as of December 31, 2023:

| | 1% Decrease (6.00%) | Current Discount Rate (7.00%) | 1% Increase (8.00%) |
|---|---|---|---|
| Hospital's proportionate share of the net pension liability | $ 5,240,927 | $ 3,655,033 | $ 2,333,818 |

### *Pension Plan Fiduciary Net Position*

Detailed information about the pension plan's fiduciary net position is available in the separately issued KPERS' financial report.

## Note 10. Other Postemployment Benefit Plan

### *Plan Description*

The Hospital contributes to the KPERS Long-Term Disability plan (the OPEB Plan), a single-employer defined benefit other postemployment benefit (OPEB) plan covering substantially all employees. The OPEB Plan is administered by a board of trustees appointed by KPERS. The OPEB Plan's assets are not accumulated in a qualified trust because contributions from the employer to the OPEB plan and earnings on those contributions are not irrevocable. Benefit provisions are contained in the plan document and were established and can be amended by action of the KPERS's governing body. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

### *Benefits Provided*

The OPEB Plan provides LTD and life insurance benefits to eligible disabled members. Benefits provided are self-funded, and the full cost of the benefits is covered by the OPEB Plan. The monthly benefit is 60% of the member's monthly rate of compensation, with a minimum of $100 and a maximum of $5,000. The monthly benefit is subject to reduction by deductible sources of income, which include Social Security primary disability or retirement benefits, worker's compensation benefits, other disability benefits from any other source by reason of employment, and earnings from any form of employment. If the disability begins before age 60, benefits are payable while disability continues until the member's 65th birthday or retirement date, whichever first occurs. If the disability occurs at or after age 60, benefits are payable while disability continues, for a period of five years or until the date of the member's retirement, whichever first occurs. Upon the death of a member who is receiving monthly disability benefits, the plan will pay a lump sum benefit to eligible beneficiaries. The benefit amount will be 150% of the greater of (a) the member's annual rate of compensation at the time of disability, or (b) the member's previous 12 months of compensation at the time of the last date on payroll. If the member had been disabled for five or more years, the annual compensation or salary rate at the time of death will be indexed before the life insurance benefit is computed. The indexing is based on the consumer price index, less one percentage point. If a member is diagnosed as terminally ill with a life expectancy of 12 months or less, he or she may be eligible to receive up to 100% of the death benefit rather than having the benefit paid to the beneficiary.

The employees covered by the benefit terms at June 30 (the measurement date), are:

| | 2023 | 2022 |
|---|---|---|
| Active employees | 60 | 58 |
| Disabled employees | 1 | 1 |
| | 61 | 59 |

### *Total OPEB Liability*

The Hospital's total OPEB liability of $87,807 and $114,430 was measured as of June 30, 2023 and 2022, for the years ended December 31, 2023 and 2022, respectively, and was determined by actuarial valuations as of December 31, 2022 and 2021, respectively, and rolled forward to June 30, 2023 and 2022, respectively.

The total OPEB liability in the December 31, 2022 and 2021, actuarial valuations was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| | 2023 | 2022 |
|---|---|---|
| Inflation | 2.75% | 2.75% |
| Discount rate | 3.65% | 3.54% |
| Salary increases, including inflation | 3.50% to 10% | 3.50% to 10% |

The discount rate was based on the Bond Buyer General Obligation 20-Year Municipal Bond Index. The discount rate changed from 2.16% in 2021 to 3.54% in 2022 to 3.64% in 2023.

Mortality rates were based on the RP-2014 Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups, as appropriate with adjustments for mortality improvements based on MP-2021 Mortality Tables for the December 31, 2022 and 2021, actuarial valuations.

The actuarial assumptions used in the December 31, 2022 and 2021, valuations were based on the results of an actuarial experience study for the period January 1, 2016 – December 31, 2018, respectively.

### *Changes in the Total OPEB Liability*

Changes in the total OPEB liability are:

| | 2023 | 2022 |
|---|---|---|
| Balance, beginning of year | $ 114,430 | $ 136,191 |
| Changes for the year: | | |
| Service cost | 9,524 | 14,792 |
| Interest | 3,853 | 2,935 |
| Differences between expected and actual experience | (9,369) | 4,269 |
| Changes of assumptions | (163) | (13,289) |
| Benefit payments | (30,468) | (30,468) |
| Net changes | (26,623) | (21,761) |
| Balance, end of year | $ 87,807 | $ 114,430 |

### *Sensitivity of the Total OPEB Liability to Changes in the Discount Rate*

The total OPEB liability of the Hospital, at December 31, 2023, has been calculated using a discount rate of 3.65%. The following presents the total OPEB liability using a discount rate 1% higher and 1% lower than the 2023 discount rate:

| | 1% Decrease (2.65%) | Current Discount Rate (3.65%) | 1% Increase (4.65%) |
|---|---|---|---|
| Hospital's total OPEB liability | $ 89,239 | $ 87,807 | $ 86,279 |

The total OPEB liability of the Hospital is not impacted by health care cost trend rates given the nature of the benefits provided by the OPEB plan, as such no sensitivity tables were prepared for the health care trend rates.

### *OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB*

For the years ended December 31, 2023 and 2022, the Hospital recognized OPEB expense of $23,440 and $28,729, respectively. At December 31, 2023 and 2022, the Hospital reported deferred outflows or resources and deferred inflows of resources related to OPEB from the following sources:

| | 2023 | |
|---|---|---|
| | Deferred Outflows of Resources | Deferred Inflows of Resources |
| Differences between expected and actual experience | $ 70,206 | $ (13,992) |
| Changes of assumptions | 2,786 | (11,211) |
| Total | $ 72,992 | $ (25,203) |

| | 2022 | |
|---|---|---|
| | Deferred Outflows of Resources | Deferred Inflows of Resources |
| Differences between expected and actual experience | $ 83,679 | $ (7,049) |
| Changes of assumptions | 3,282 | (12,528) |
| Total | $ 86,961 | $ (19,577) |

Amounts reported as deferred outflows of resources and deferred inflows of resources at December 31, 2023, related to OPEB will be recognized in OPEB expense as follows:

| | |
|---|---|
| 2024 | $ 10,063 |
| 2025 | 10,063 |
| 2026 | 10,098 |
| 2027 | 10,649 |
| 2028 | 8,909 |
| Thereafter | (1,993) |
| | $ 47,789 |

## Note 11. Management/Services Agreement

The Board has contracted with Great Plains Health Alliance, Inc. (GPHA) for various services, including management, data processing and accounting services. The terms of the agreements vary from one to seven years and can be canceled with 60 days' notice. The agreements can be renewed after the initial term has expired on a year-to-year basis. Fees incurred for the various services provided by GPHA to the Hospital for the years ended December 31, 2023 and 2022, were $652,900 and $651,130, respectively. Amounts due to GPHA at December 31, 2023 and 2022, totaled $16,851 and $12,469, respectively.

## Note 12. Compliance with Budgetary Statutes

Kansas statutes require that fixed budgets be legally adopted for all enterprise and debt service funds. Budgets are prepared utilizing the modified accrual basis of accounting. Kansas statutes prohibit creating expenditures in excess of the total amount of the adopted budget of expenditures, which is prepared on a calendar year basis. Calendar year budgeted expenditures are compared to the Hospital's enterprise fund, which are on an annualized calendar year basis as follows:

| | 2023 | | |
|---|---|---|---|
| | Actual | Budget | Variance Under (Over) |
| **General Fund** | | | |
| Revenues | | | |
| Taxes | $ 1,682,210 | $ 1,146,443 | $ (535,767) |
| Patient related revenues | 9,468,485 | 8,000,000 | (1,468,485) |
| Interest income | 152,337 | 484,850 | 332,513 |
| Other | 517,691 | 685,294 | 167,603 |
| Total revenues | 11,820,723 | 10,316,587 | (1,504,136) |
| Expenses | | | |
| Patient related expenses | 10,499,162 | 9,619,390 | (879,772) |
| Interest expense | 547,627 | 484,850 | (62,777) |
| Capital outlay | 39,280 | 922,380 | 883,100 |
| Total expenses | 11,086,069 | 11,026,620 | (59,449) |
| Excess (deficiency) of revenues over expenses | $ 734,654 | $ (710,033) | $ (1,444,687) |

| | 2022 | | |
|---|---|---|---|
| | Actual | Budget | Variance Under (Over) |
| **General Fund** | | | |
| Revenues | | | |
| Taxes | $ 1,804,900 | $ 1,270,376 | $ (534,524) |
| Patient related revenues | 9,547,868 | 7,800,000 | (1,747,868) |
| Interest income | 21,681 | 29,422 | 7,741 |
| Other | 820,237 | 685,294 | (134,943) |
| Total revenues | 12,194,686 | 9,785,092 | (2,409,594) |
| Expenses | | | |
| Patient related expenses | 9,378,211 | 8,709,000 | 669,211 |
| Interest expense | 584,237 | 504,950 | 79,287 |
| Capital outlay | 321,129 | 922,380 | (601,251) |
| Total expenses | 10,283,577 | 10,136,330 | 147,247 |
| Excess (deficiency) of revenues over expenses | $ 1,911,109 | $ (351,238) | $ (2,262,347) |

The following reconciliation is presented to provide a correlation between the different basis of accounting for reporting in accordance with accounting principles generally accepted in the United States of America and for reporting on the budgetary basis:

| | 2023 | 2022 |
|---|---|---|
| Increase (decrease) in net position - financial basis | $ (868,077) | 590,805 |
| Depreciation | 1,225,654 | 1,219,514 |
| Amortization | 294,061 | 294,061 |
| Provision for uncollectible accounts | 122,296 | 127,858 |
| Capital outlay | (39,280) | (321,129) |
| Excess of revenues over expenses | $ 734,654 | $ 1,911,109 |

## Note 13. COVID-19 & *CARES Act* Funding

### *Provider Relief Fund*

During the years ended December 31, 2023 and 2022, the Hospital received $0 of distributions from the *CARES Act* Provider Relief Fund. These distributions from the Provider Relief Fund are not subject to repayment, provided the Hospital is able to attest to and comply with the terms and conditions of the funding, including demonstrating that the distributions received have been used for qualifying expenses or lost revenue attributable to COVID-19, as defined by HHS.

The Hospital accounts for such payments as voluntary nonexchange transactions. Payments are recognized as revenue once the applicable terms and conditions to retain the funds have been met. Based on an analysis of the compliance and reporting requirements of the Provider Relief Fund and the effect of the pandemic on the Hospital's operating revenues and expenses through December 31, 2023 and 2022, the Hospital recognized $0 and $100,000, related to the Provider Relief Fund, and these payments are recorded as Provider Relief Funds (*CARES Act*).

Guidance for reporting use of Provider Relief Fund payments received has changed significantly since distributions were authorized through the *CARES Act* in March 2020. The Hospital has evaluated the "Post-Payment Notice of Reporting Requirements" (Notice) and the Frequently Asked Questions (FAQs) issued by HHS for the years ended December 31, 2023 and 2022, and has recognized revenue accordingly. The Hospital will continue to monitor compliance with the terms and conditions of the Provider Relief Fund and the effect of the pandemic on the Hospital's revenues and expenses. The terms and conditions governing the Provider Relief Fund are complex and subject to interpretation and change. If the Hospital is unable to attest to or comply with current or future terms and conditions, its ability to retain some or all of the distributions received may be affected. Additionally, the amounts recorded in the financial statements compared to the Hospital's Provider Relief Fund reporting could differ. Provider Relief Fund payments are subject to government oversight, including potential audits.

### *Other COVID-19 Funding*

During the years ended December 31, 2023 and 2022, the Coronavirus Small Rural Hospital Improvement Program provided support to small rural and Critical Access Hospitals (CAHs) which were seeing increased demands for clinical services and equipment, as well as experiencing short-term financial and workforce challenges related to responding to meeting the needs of patients with COVID-19 seeking care at their facilities. These funds were administered through the Small Rural Hospital Improvement Program to provide emergency funding support to CAHs and non-CAH rural hospitals with less than 50 beds. This approach provided funding directly to the states to target those rural hospitals and the communities they serve who are facing the greatest strain from this crisis. The Hospital received and recognized $0 and $257,367 during 2023 and 2022, respectively, related to this Small Rural Hospital Improvement Program (SHIP) grant. The payments are recorded as a component of noncapital grants and gifts in the accompanying statements of revenues, expenses and changes in net position.

The Hospital received and recognized $0 and $3,274 during 2023 and 2022, respectively, from a distribution from the Frontline Hospital Employee Retention Plan program. Funding under this program was utilized by the Hospital to retain existing clinical staff and re-hire retirees who have retired since March 1, 2020. The revenue recognized is recorded as a component of noncapital grants and gifts in the accompanying statements of revenues, expenses and changes in net position.

## Note 14. Adoption of Governmental Accounting Standards Board (GASB) Statement No. 96, *Subscription-Based Information Technology Arrangements*

Effective January 1, 2023, the Hospital adopted GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for information technology subscriptions by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain subscription assets and liabilities for subscriptions that previously were recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. This Statement required a retrospective transition method using the facts and circumstances that existed at the beginning of the earliest year presented. As a result, the Hospital was required to retroactively restate December 31, 2022, amounts as follows:

| | As Restated | Previously Reported | Effect of Adoption |
|---|---|---|---|
| **Balance Sheet** | | | |
| Subscription assets, net | $ 1,911,394 | $ - | $ 1,911,394 |
| Total assets | 21,139,717 | 20,760,948 | 378,769 |
| Current portion of subscription liability | 271,406 | - | 271,406 |
| Total current liabilities | 1,725,365 | 1,453,959 | 271,406 |
| Subscription liability | 1,673,215 | - | 1,673,215 |
| Total liabilities | 17,656,201 | 15,711,580 | 1,944,621 |
| Net position - net investment in capital assets | 699,313 | 732,540 | (33,227) |
| Total net position | 4,917,096 | 4,950,323 | (33,227) |
| Total liabilities, deferred inflows of resources and net position | 24,291,450 | 22,380,056 | 1,911,394 |
| **Statements of Revenues, Expenses and Changes in Net Position** | | | |
| Supplies and other | 5,669,760 | 6,125,681 | (455,921) |
| Amortization | 294,061 | - | 294,061 |
| Total operating expenses | 11,019,644 | 11,068,583 | (48,939) |
| Operating loss | (1,098,786) | (1,147,725) | 48,939 |
| Interest expense | (584,237) | (502,071) | (82,166) |
| Total nonoperating revenues | 1,689,591 | 1,771,757 | (82,166) |
| Increase in net position | 590,805 | 624,032 | (33,227) |
| Net Position, Beginning of Year | 4,326,291 | 4,326,291 | - |
| Net position, end of year | 4,917,096 | 4,950,323 | (33,227) |
| **Statements of Cash Flows** | | | |
| Payments to suppliers amd contractors | (5,696,953) | (6,152,875) | 455,922 |
| Net cash provided by (used in) operating activities | 1,559,998 | 1,216,998 | 343,000 |
| Principal paid on subscription liability | (260,834) | - | (260,834) |
| Interest paid on subscription liability | (82,166) | - | (82,166) |
| Net cash provided by capital and related financing activities | 1,710,218 | 2,252,147 | (541,929) |
| Operating loss | (1,098,786) | (1,147,725) | 48,939 |
| Amortization | 294,061 | - | 294,061 |
| Net cash provided by (used in) operating activities | 1,559,998 | 1,216,998 | 343,000 |

*Required Supplementary Information*

**Ashland Hospital District No. 3**
**Schedule of the Hospital's Proportionate Share of the Net Pension Liability**
**Kansas Public Employees Retirement System Plan**
**Last Ten Fiscal Years**

| | 2023 * | 2022 * | 2021 * | 2020 * |
|---|---|---|---|---|
| Hospital's proportion of the net pension liability | 0.174223% | 0.188716% | 0.198728% | 0.179890% |
| Hospital's proportionate share of the net pension liability | $ 3,655,033 | $ 3,751,758 | $ 2,384,649 | $ 3,118,670 |
| Hospital's covered-employee payroll | $ 3,638,910 | $ 3,690,127 | $ 3,803,356 | $ 3,315,712 |
| Hospital's proportionate share of the net pension liability as a percentage of its covered-employee payroll | 100.44% | 101.67% | 62.70% | 94.06% |
| Plan fiduciary net position as a percentage of the total pension liability | 70.70% | 69.75% | 76.40% | 66.30% |

**Note to Schedule:**

*The amounts presented for each fiscal year are as of the measurement date (June 30 of the year reported).

| 2019 * | 2018 * | 2017 * | 2016 * | 2015 * | 2014 * |
|---|---|---|---|---|---|
| 0.157381% | 0.156575% | 0.150131% | 0.171870% | 0.173977% | 0.179562% |
| $ 2,199,199 | $ 2,182,327 | $ 2,174,581 | $ 2,658,880 | $ 2,284,395 | $ 2,210,073 |
| $ 2,656,810 | $ 2,627,178 | $ 2,798,992 | $ 2,842,766 | $ 2,926,161 | $ 2,944,083 |
| 82.78% | 83.07% | 77.69% | 93.53% | 78.07% | 75.07% |
| 69.88% | 68.88% | 67.12% | 65.10% | 64.95% | 66.60% |

**Ashland Hospital District No. 3**
**Schedule of the Hospital's Pension Contributions**
**Kansas Public Employees Retirement System Plan**
**Last Ten Fiscal Years**

| | 2023 * | 2022 * | 2021 * | 2020 * |
|---|---|---|---|---|
| Contractually required contribution | $ 309,128 | $ 321,408 | $ 353,650 | $ 334,738 |
| Contribution in relation to the contractually required contribution | 309,128 | 321,408 | 353,650 | 334,738 |
| Contribution deficiency (excess) | $ - | $ - | $ - | $ - |
| Hospital's covered-employee payroll | $ 3,870,692 | $ 3,655,582 | $ 3,831,507 | $ 3,739,989 |
| Contributions as a percentage of covered-employee payroll | 7.99% | 8.79% | 9.23% | 8.95% |

**Note to Schedule:**

*The amounts presented for each fiscal year are as of the fiscal year-end (December 31 of the year reported).

| 2019 * | 2018 * | 2017 * | 2016 * | 2015 * | 2014 * |
|---|---|---|---|---|---|
| $ 278,271 | $ 268,104 | $ 239,061 | $ 262,168 | $ 262,095 | $ 272,257 |
| 278,271 | 268,104 | 239,061 | 262,168 | 262,095 | 272,257 |
| $ - | $ - | $ - | $ - | $ - | $ - |
| $ 2,710,008 | $ 2,473,037 | $ 2,726,769 | $ 2,800,399 | $ 2,861,341 | $ 2,990,981 |
| 10.27% | 10.84% | 8.77% | 9.36% | 9.16% | 9.10% |

**Ashland Hospital District No. 3**
**Schedule of Changes in the Hospital's Total OPEB Liability and Related Ratios**
**Kansas Public Employees Retirement System Plan**
**Last Ten Fiscal Years**

| | 2023 * | 2022 * | 2021 * |
|---|---|---|---|
| **Total OPEB Liability** | | | |
| Service cost | $ 9,524 | $ 14,792 | $ 10,979 |
| Interest | 3,853 | 2,935 | 2,934 |
| Differences between expected and actual experience | (9,369) | 4,269 | 15,727 |
| Changes in assumptions | (163) | (13,289) | 116 |
| Benefit payments | (30,468) | (30,468) | (30,468) |
| **Net Change in Total OPEB Liability** | (26,623) | (21,761) | (712) |
| **Hospital's Total OPEB Liability - Beginning** | 114,430 | 136,191 | 136,903 |
| **Hospital's Total OPEB Liability - Ending** | $ 87,807 | $ 114,430 | $ 136,191 |
| **Hospital's Covered-Employee Payroll** | $ 3,474,425 | $ 3,614,244 | $ 3,724,029 |
| **Hospital's Total OPEB Liability as a Percentage of Covered-Employee Payroll** | 2.53% | 3.17% | 3.66% |
| **Discount Rate** | 3.65% | 3.54% | 2.16% |

**Note to Schedule:** This schedule is intended to show a 10-year trend. Additional years will be reported as they become available. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

*The amounts presented for each fiscal year are as of the measurement date (June 30 of the year reported).

| 2020 * | 2019 * | 2018 * | 2017 * |
|---|---|---|---|
| $ 10,010 | $ 10,110 | $ 9,977 | $ 10,780 |
| 4,620 | 1,490 | 1,879 | 1,598 |
| 12,073 | 99,883 | (14,564) | - |
| 3,559 | 1,207 | (365) | (1,015) |
| (30,468) | (7,871) | (14,163) | (14,163) |
| (206) | 104,819 | (17,236) | (2,800) |
| 137,109 | 32,290 | 49,526 | 52,326 |
| $ 136,903 | $ 137,109 | $ 32,290 | $ 49,526 |
| $ 2,725,267 | $ 2,583,780 | $ 2,647,782 | $ 2,659,706 |
| 5.02% | 5.31% | 1.22% | 1.86% |
| 2.21% | 3.50% | 3.87% | 3.58% |