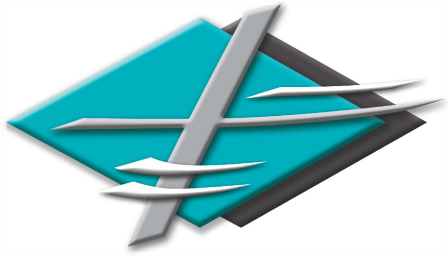
CITY OF FLORENCE, KANSAS

FINANCIAL STATEMENT

FOR THE YEAR ENDED
DECEMBER 31, 2025



LOYD GROUP, LLC

Certified Public Accountants

CITY OF FLORENCE, KANSAS

CITY OF THE SECOND CLASS

For the Year Ended December 31, 2025

Robert B. Gayle Jr., Mayor

CITY COUNCIL

Kenneth Hoffman

Calvin Pendergrass

Jeanie Meirowsky

Mark Slater

CITY OFFICERS

Dana Gayle
Clerk

Brad Jantz
Attorney

Mary Jane Grimmett
Treasurer

Joe Box
Fire Chief

Vacant
City Superintendent

CITY OF FLORENCE, KANSAS

For the Year Ended December 31, 2025

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LOYD GROUP, LLC

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Galva, KS 67443
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INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council
City of Florence, Kansas 66851

Adverse and Unmodified Opinions

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the City of Florence, Kansas (City), a Municipal Financial Reporting Entity, as of and for the year ended December 31, 2025 and the related notes to the financial statement.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse and Unmodified Opinions section of our report, the accompanying financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City as of December 31, 2025, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City as of December 31, 2025, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

Basis for Adverse and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the *Kansas Municipal Audit and Accounting Guide*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

Matter Giving Rise to Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 of the financial statement, the financial statement is prepared by the City on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Responsibilities of Management for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget, individual fund schedules of regulatory basis receipts, and expenditures-actual and budget (Schedules 1 and 2 as listed in the table of contents) are presented for purposes of additional analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide*. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated

in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of City of Florence, Kansas as of and for the year ended December 31, 2024 (not presented herein), and have issued their report thereon dated March 31, 2025, which contained an unmodified opinion on the basic financial statement. The 2024 basic financial statement and their accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration at the following link https://admin.ks.gov/offices/accounts-reports/local-government/municipal-services. The 2024 actual column (2024 comparative information) presented in the individual fund schedules of regulatory basis receipts and expenditures—actual and budget for the year ended December 31, 2025 (Schedule 2 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement. Such 2024 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2024 basic financial statement. The 2024 comparative information was subjected to the auditing procedures applied in the audit of the 2024 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2024 basic financial statement or to the 2024 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2024 comparative information is fairly stated in all material respects in relation to the basic financial statement as a whole for the year ended December 31, 2024, on the basis of accounting described in Note 1.

Loyd Group, LLC

Loyd Group, LLC
Galva, KS
March 27, 2026

CITY OF FLORENCE, KANSAS

SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH
Regulatory Basis
For the Year Ended December 31, 2025

	Beginning Unencumbered Cash Balance	Receipts	Expenditures	Ending Unencumbered Cash Balance	Add Encumbrances and Accounts Payable	Ending Cash Balance
GENERAL FUND:						
General Fund	$ 218,931	$ 337,079	$ 353,905	$ 202,105	$ 1,676	$ 203,781
SPECIAL PURPOSE FUNDS:						
Library Fund	-	8,413	8,413	-	-	-
Special Parks and Recreation Fund	1,804	406	-	2,210	-	2,210
Rural Fire Fund	23,911	3,660	2,332	25,239	-	25,239
Special Highway Fund	55,646	10,347	19,928	46,065	-	46,065
Fire Special Fund	31,150	5,170	1,669	34,651	-	34,651
Community Building Fund	1,200	-	-	1,200	-	1,200
Grand Prix Fund	52,162	16,527	12,135	56,554	-	56,554
ARPA Fund	-	-	-	-	-	-
Total Special Purpose Funds	165,873	44,523	44,477	165,919	-	165,919
CAPITAL PROJECTS FUNDS:						
Equipment Reserve Fund	10,182	29	-	10,211	-	10,211
Capital Improvement Fund	5,704	-	-	5,704	-	5,704
Total Capital Projects Funds	15,886	29	-	15,915	-	15,915
BUSINESS FUNDS:						
Sewer Utility Fund	67,483	69,992	57,104	80,371	30	80,401
Solid Waste Utility Fund	99,699	169,713	174,918	94,494	141	94,635
Water Utility Fund	180,250	132,797	145,044	168,003	2,523	170,526
Sewer Reserve Fund	78,922	-	-	78,922	-	78,922
Solid Waste Reserve Fund	15,202	-	-	15,202	-	15,202
Water Reserve Fund	38,435	(2,998)	9	35,428	-	35,428
Total Business Funds	479,991	369,504	377,075	472,420	2,694	475,114
TRUST FUND:						
Special Law Enforcement Trust Fund	1,026	-	-	1,026	-	1,026
Total Reporting Entity (Excluding Agency Funds)	$ 881,707	$ 751,135	$ 775,457	$ 857,385	$ 4,370	$ 861,755

COMPOSITION OF CASH:	
Petty Cash - City Clerk	$ 200
Checking Accounts - Cottonwood Valley Bank	427,239
Savings Accounts - Cottonwood Valley Bank	11,383
Certificate of Deposit - Cottonwood Valley Bank	240,000
Certificate of Deposit - Citizen State Bank	182,933
Total Reporting Entity	$ 861,755

The notes to the financial statement are an integral part of this statement.

CITY OF FLORENCE, KANSAS

NOTES TO FINANCIAL STATEMENT

For the Year Ended December 31, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

(a) Municipal Financial Reporting Entity

The City of Florence is a municipal corporation governed by an elected five-member council. The regulatory financial statement presents the City of Florence (the municipality). In addition to the primary government, the City has two related municipal entities, their financial activities are not, however, included in the accompanying financial statement.

Housing Authority. The City of Florence Housing Authority operates the City's housing projects. The housing authority can sue and be sued, and can buy, sell, or lease real property. Bond issurances must be approved by the City. Financial statements can be obtained by contacting the Housing Authority.

Library Board. The City of Florence Library Board operates the City's public library. Acquisition or disposition of real property by the board must be approved by the City. Bond issuances must also be approved by the City. Complete financial records for the Library Board may be reviewed at the administrative offices of the entity.

(b) Regulatory Basis Fund Types

General Fund – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose Fund – used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

Bond and Interest Fund – used to account for the accumulation of resources, including tax levies, transfers from other funds and payment of general long-term debt.

Capital Project Fund – used to account for the debt proceeds and other financial resources to be used for acquisition or construction of major capital facilities or equipment.

Business Fund – funds financed in whole or in part by fees charged to users of the goods or services (i.e. enterprise and internal service fund, etc.).

Trust Fund – funds used to report assets held in trust for the benefit of the municipal financial reporting entity (i.e. pension funds, investment trust funds, private purpose trust funds which benefit the municipal reporting entity, scholarship funds, etc.).

Agency Fund – funds used to report assets held by the municipal reporting entity in a purely custodial capacity (i.e. payroll clearing fund, county treasurer tax collection accounts, etc.).

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT.)

(c) Basis of Accounting

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America. The *Kansas Municipal Audit and Accounting Guide* (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The City has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the City to use the regulatory basis of accounting.

(d) Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the General Fund, Special Purpose Funds (unless specifically exempted by statute), Bond and Interest Funds and Business Funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1) Preparation of the budget for the succeeding calendar year on or before August 1st.
2) Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
3) Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
4) Adoption of the final budget on or before August 25th.

If the municipality is holding a revenue neutral rate hearing, the public hearing shall be no sooner than August 20th and no later than September 20th, but at least ten days after all statutory notification and publication requirements have been met. Municipal budgets requiring a hearing to exceed the revenue neutral rate should be adopted on or before October 1st but may not be adopted prior to the revenue neutral rate hearing. The municipality did not hold a revenue neutral rate hearing for this year.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were budget amendments in the Florence Grand Prix, and Solid Waste funds for the year 2025.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT.)

(d) Budgetary Information (cont.)

A legal operating budget is not required for Capital Project Funds, Agency Funds, Trust Funds and certain Special Purpose Funds as noted in the presentation of the appropriate Schedule 2.

Spending in funds which are not subject to the legal annual operating budget requirement are controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

(e) Reimbursements

The City records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as a receipt to the fund that receives the reimbursement. For purposes of budgetary comparisions, the expenditures are properly offset by the reimbursements under the KMAAG regulatory basis of accounting.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Compliance with Kansas Statutes

No statute violations were noted during 2025.

3. DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. Effective January 1, 2026, K.S.A. 9-1402 authorizes financial institutions to secure deposits of public moneys of governmental units through the Kansas Collateral Pool (public moneys pooled method as defined by 2025 Senate Substitute for House Bill 2152). The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Concentration of credit risk. State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial credit risk – deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka. All deposits were legally secured at December 31, 2025.

At December 31, 2025, the City's carrying amount of deposits was $861,555 and the bank balance was $872,157. The bank balance was held by two bank resulting in a concentration of credit risk. Of the bank balance, $432,933 was covered by federal depository insurance and the remaining $439,224 was collateralized with securities held by the pledging financial institutions' agents in the City's name.

Custodial credit risk – investments. For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

4. LONG-TERM DEBT

Changes in long-term liabilities for the City for the year ended December 31, 2025, were as follows:

Issue	Interest Rates	Date of Issue	Amount of Issue	Date of Final Maturity	Balance Beginning of year	Additions	Reductions/ Payments	Balance End of Year	Interest Paid
Bobcat Lease Purchase	3.90%	07-26-22	$ 27,225	07-26-27	$ 16,989	$ -	$ 5,443	$ 11,546	$ 677
Trash Truck Lease Purchase	7.50%	02-15-25	30,000	03-01-28	-	30,000	-	30,000	-
Poly Cart Lease Purchase	5.99%	08-27-25	29,152	08-27-27	-	29,152	-	29,152	-
Total Long-Term Debt					$ 16,989	$ 59,152	$ 5,443	$ 70,698	$ 677

Current maturities of long-term debt and interest for the next five years through maturity are as follows:

	Year			
	2026	2027	2028	Total
PRINCIPAL:				
Bobcat Lease Purchase	$ 5,660	$ 5,886	$ -	$ 11,546
Trash Truck Lease Purchase	9,233	10,004	10,763	30,000
Poly Cart Lease Purchase	14,152	15,000	-	29,152
TOTAL PRINCIPAL	29,045	30,890	10,763	70,698
INTEREST:				
Bobcat Lease Purchase	460	234	-	694
Trash Truck Lease Purchase	2,350	1,579	821	4,750
Poly Cart Lease Purchase	1,746	899	-	2,645
TOTAL INTEREST	4,556	2,712	821	8,089
TOTAL PRINCIPAL AND INTEREST	$ 33,601	$ 33,602	$ 11,584	$ 78,787

5. DEFINED BENEFIT PENSION PLAN

Plan Description. The City participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kspers.gov or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6.00% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1 and KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for the Death and Disability Program) and the statutory contribution rate was 9.71% for the fiscal year ended December 31, 2025. Contributions to the pension plan from the City were $18,211 for the year ended December 31, 2025.

5. DEFINED BENEFIT PENSION PLAN (CONT.)

Net Pension Liability. At December 31, 2025, the City's proportionate share of the collective net pension liability reported by KPERS was $131,418. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2024, which was rolled forward to June 30, 2025. The City's proportion of the net pension liability was based on the ratio of the City's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in these financial statement.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at www.kspers.gov or can be obtained as described above.

6. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

(a) Other Post Employment Benefits

As provided by K.S.A. 12-5040, the City allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the City is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

(b) Death and Disability Other Post Employment Benefits

K.S.A. 74-4927, disabled members in Kansas Public Eemployees Retirement Sysytem (KPERS) receive long-term disability benefits and life insurance benefits. The plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. The employer contribution rate is set at 1% for the year ended December 31, 2025.

(c) Other Employee Benefits

Vacation – Vacation leave may be accumulated and carried over to the next year. No vacation leave shall be taken until a new employee has completed one year of service.

Each permanent full-time employee will accrue vacation leave as follows:

Year of Service	Per Year
After 1 year	5 days
After 3 years	10 days
After 10 years	15 days

Amount of sick leave – Full-time employees earn sick leave after the initial probation period at the rate of 12 days per year with a maximum accumulation of 240 hours. On termination of employment an employee shall not be paid for accumulated sick leave.

7. CLAIMS AND JUDGMENTS

The City participates in federal, state and county programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the City may be required to reimburse the grantor government. As of the date of this report, the grant expenditures have not been audited, but the City believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on any of the individual governmental funds or the overall financial position of the City.

The City is exposed to various risks of loss related to property loss; torts; theft of, damage to, and destruction of assets; errors and omissions; employee injuries and natural disasters. The City has purchased commercial insurance for these potential risks. There have been no significant reductions in insurance coverage from 2024 to 2025 and there were no settlements that exceeded insurance coverage in the past three years.

During the ordinary course of its operations the City is a party to various claims, legal actions and complaints. It is the opinion of the City's management and legal counsel that these matters are not anticipated to have a material financial impact on the City.

8. RELATED PARTIES

During the calendar year 2025, the City engaged into a contract to an LLC who was wholy owned by an elected official. The work was in the water department as the water operator. Payments to this company totaled $35,563 in 2025.

9. SUBSEQUENT EVENTS

Management has evaluated the effects on the financial statement of subsequent events occurring through the date of this report, which is the date at which the financial statement was available to be issued.

CITY OF FLORENCE, KANSAS

REGULATORY – REQUIRED

SUPPLEMENTARY INFORMATION

FOR THE YEAR ENDED DECEMBER 31, 2025

CITY OF FLORENCE, KANSAS

SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
(Budgeted Funds Only)
For the Year Ended December 31, 2025

	Certified Budget	Adjustment for for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance - Over (Under)
GENERAL FUND:					
General Fund	$ 431,327	$ -	$ 431,327	$ 353,905	$ (77,422)
SPECIAL PURPOSE FUNDS:					
Library Fund	10,662	-	10,662	8,413	(2,249)
Special Parks and Recreation Fund	1,500	-	1,500	-	(1,500)
Rural Fire Fund	3,260	-	3,260	2,332	(928)
Special Highway Fund	58,089	-	58,089	19,928	(38,161)
Fire Special Fund	3,000	-	3,000	1,669	(1,331)
Community Building Fund	-	-	-	-	-
Grand Prix Fund	18,136	-	18,136	12,135	(6,001)
BUSINESS FUNDS:					
Sewer Utility Fund	75,800	-	75,800	57,104	(18,696)
Solid Waste Utility Fund	184,200	-	184,200	174,918	(9,282)
Water Utility Fund	264,784	-	264,784	145,044	(119,740)

CITY OF FLORENCE, KANSAS

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Receipts				
Taxes -				
Ad valorem property tax	$ 141,522	$ 136,753	$ 151,925	$ (15,172)
Delinquent tax	11,478	10,687	-	10,687
Motor vehicle tax	17,391	20,624	18,737	1,887
Recreational vehicle tax	344	372	522	(150)
16/20M vehicle tax	298	24	267	(243)
Commercial vehicle tax	1,028	1,035	1,051	(16)
Watercraft tax	113	182	109	73
In lieu of tax	6,484	6,286	4,500	1,786
Local alcoholic liquor tax	739	407	534	(127)
Local sales tax	100,073	91,952	105,000	(13,048)
Total Taxes	279,470	268,322	282,645	(14,323)
Licenses and Permits -				
Utility franchise fees	24,618	24,185	20,000	4,185
Licenses and permits	825	925	750	175
Total Licenses and Permits	25,443	25,110	20,750	4,360
Fines, Forfeitures and Penalties -				
Police fines	640	519	500	19
Use of Money and Property -				
Interest received	2,265	6,949	200	6,749
CD interest received	-	2,933	-	2,933
Total Use of Money and Property	2,265	9,882	200	9,682
Other -				
Miscellaneous	7,253	21,093	300	20,793
Building lease	12,000	-	-	-
Cemetery	11,182	6,935	5,000	1,935
Parks	-	-	250	(250)
Swimming pool	3,214	3,166	1,500	1,666
Connecting Links	222	222	200	22
Donations	10,000	1,830	-	1,830
Land bank proceeds	33,000	-	-	-
Sale of equipment	11,575	-	-	-
Total Other	88,446	33,246	7,250	25,996
Total Receipts	396,264	337,079	$ 311,345	$ 25,734

CITY OF FLORENCE, KANSAS

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Expenditures				
Administrative -				
Personal services	$ 54,058	$ 44,244	$ 44,000	$ 244
Contractual services	76,435	88,619	107,500	(18,881)
Commodities	11,895	18,492	8,250	10,242
Capital outlay	1,669	7,837	15,000	(7,163)
Total Administrative	144,057	159,192	174,750	(15,558)
Cemetery -				
Personal services	2,598	2,929	3,300	(371)
Contractual services	16,070	10,645	15,800	(5,155)
Commodities	100	7,875	-	7,875
Total Cemetery	18,768	21,449	19,100	2,349
Police -				
Personal services	-	122	21,500	(21,378)
Contractual services	5,644	6,244	15,100	(8,856)
Capital outlay	-	535	750	(215)
Total Police	5,644	6,901	37,350	(30,449)
Swimming pool -				
Personal services	12,097	14,116	16,350	(2,234)
Contractual services	2,328	4,990	9,500	(4,510)
Commodities	200	200	-	200
Capital outlay	2,266	2,581	-	2,581
Total Swimming pool	16,891	21,887	25,850	(3,963)
Parks and Recreation -				
Personal services	16,974	22,096	15,500	6,596
Contractual services	3,049	3,336	6,500	(3,164)
Commodities	2,823	5,248	2,200	3,048
Total Parks and Recreation	22,846	30,680	24,200	6,480

CITY OF FLORENCE, KANSAS

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Expenditures (cont.)				
Streets -				
Personal services	$ 45,763	$ 56,990	$ 60,750	$ (3,760)
Contractual services	16,837	16,723	29,800	(13,077)
Commodities	18,151	13,990	8,000	5,990
Capital outlay	7,650	3,263	-	3,263
Total Streets	88,401	90,966	98,550	(7,584)
Fire -				
Contractual services	18,845	13,732	17,900	(4,168)
Commodities	1,202	2,600	3,050	(450)
Capital outlay	476	762	-	762
Total Fire	20,523	17,094	20,950	(3,856)
Other -				
Historical society	3,496	1,777	1,777	-
Levee	664	1,503	2,500	(997)
Employee benefits	634	518	-	518
Ambulance	1,943	1,917	26,300	(24,383)
Land bank	16,811	21	-	21
Haven signs	1,710	-	-	-
Total Other	25,258	5,736	30,577	(24,841)
Total Expenditures	342,388	353,905	$ 431,327	$ (77,422)
Receipts Over (Under) Expenditures	53,876	(16,826)		
Unencumbered Cash, Beginning	165,055	218,931		
Unencumbered Cash, Ending	$ 218,931	$ 202,105		

CITY OF FLORENCE, KANSAS

SPECIAL PURPOSE FUND

LIBRARY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Receipts				
Ad valorem property tax	$ 9,005	$ 6,291	$ 7,000	$ (709)
Delinquent tax	872	678	-	678
Motor vehicle tax	1,253	1,340	1,193	147
Recreational vehicle tax	25	25	33	(8)
16/20M vehicle tax	24	2	17	(15)
Commercial vehicle tax	73	66	67	(1)
Watercraft tax	7	11	7	4
Transfer from Water Fund	2,000	-	-	-
Total Receipts	13,259	8,413	$ 8,317	$ 96
Expenditures				
Appropriation to Library Treasurer	13,259	8,413	$ 10,662	$ (2,249)
Receipts Over (Under) Expenditures	-	-		
Unencumbered Cash, Beginning	-	-		
Unencumbered Cash, Ending	$ -	$ -		

CITY OF FLORENCE, KANSAS

SPECIAL PURPOSE FUND

SPECIAL PARKS AND RECREATION FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Receipts				
Local alcoholic liquor tax	$ 739	$ 406	$ 534	$ (128)
Expenditures				
Commodities	-	-	$ 1,500	$ (1,500)
Receipts Over (Under) Expenditures	739	406		
Unencumbered Cash, Beginning	1,065	1,804		
Unencumbered Cash, Ending	$ 1,804	$ 2,210		

CITY OF FLORENCE, KANSAS

SPECIAL PURPOSE FUND

RURAL FIRE FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Receipts				
Contractual services	$ 2,500	$ -	$ -	$ -
Contributions and other	1,160	3,660	3,260	400
Total Receipts	3,660	3,660	$ 3,260	$ 400
Expenditures				
Public safety	252	80	$ -	$ 80
Capital outlay	2,024	2,252	3,260	(1,008)
Total Expenditures	2,276	2,332	$ 3,260	$ (928)
Receipts Over (Under) Expenditures	1,384	1,328		
Unencumbered Cash, Beginning	22,527	23,911		
Unencumbered Cash, Ending	$ 23,911	$ 25,239		

CITY OF FLORENCE, KANSAS

SPECIAL PURPOSE FUND

SPECIAL HIGHWAY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Receipts				
State of Kansas - fuel tax	$ 10,581	$ 10,347	$ 11,770	$ (1,423)
Expenditures				
Personal services	546	355	$ -	$ 355
Contracted services	-	19,573	58,089	(38,516)
Total Expenditures	546	19,928	$ 58,089	$ (38,161)
Receipts Over (Under) Expenditures	10,035	(9,581)		
Unencumbered Cash, Beginning	45,611	55,646		
Unencumbered Cash, Ending	$ 55,646	$ 46,065		

CITY OF FLORENCE, KANSAS

SPECIAL PURPOSE FUND

FIRE SPECIAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Receipts				
Donations	$ 3,553	$ 5,170	$ 3,000	$ 2,170
Expenditures				
Supplies	273	450	$ 3,000	$ (2,550)
Contractual	743	1,219	-	1,219
Total Expenditures	1,016	1,669	$ 3,000	$ (1,331)
Receipts Over (Under) Expenditures	2,537	3,501		
Unencumbered Cash, Beginning	28,613	31,150		
Unencumbered Cash, Ending	$ 31,150	$ 34,651		

CITY OF FLORENCE, KANSAS

SPECIAL PURPOSE FUND

COMMUNITY BUILDING FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Receipts				
Donations	$ -	$ -	$ -	$ -
Expenditures				
Contracted services	-	-	$ -	$ -
Receipts Over (Under) Expenditures	-	-		
Unencumbered Cash, Beginning	1,200	1,200		
Unencumbered Cash, Ending	$ 1,200	$ 1,200		

CITY OF FLORENCE, KANSAS

SPECIAL PURPOSE FUND

GRAND PRIX FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Receipts				
Camping rental	$ 5,734	$ 3,217	$ 4,000	$ (783)
Vendor permits	800	-	700	(700)
Button proceeds	10,035	8,310	7,000	1,310
Donations	5,000	5,000	-	5,000
Miscellaneous	-	-	200	(200)
Total Receipts	21,569	16,527	$ 11,900	$ 4,627
Expenditures				
Contractual services	6,145	11,986	$ 14,636	$ (2,650)
Commodities	947	-	2,000	(2,000)
Miscellaneous	100	149	500	(351)
Reimbursement	1,494	-	1,000	(1,000)
Total Expenditures	8,686	12,135	$ 18,136	$ (6,001)
Receipts Over (Under) Expenditures	12,883	4,392		
Unencumbered Cash, Beginning	39,279	52,162		
Unencumbered Cash, Ending	$ 52,162	$ 56,554		

CITY OF FLORENCE, KANSAS

SPECIAL PURPOSE FUND

ARPA FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

	2024 Actual	2025 Actual
Receipts		
Grant income	$ -	$ -
Expenditures		
Capital outlay	35,340	-
Receipts Over (Under) Expenditures	(35,340)	-
Unencumbered Cash, Beginning	35,340	-
Unencumbered Cash, Ending	$ -	$ -

CITY OF FLORENCE, KANSAS

CAPITAL PROJECT FUND

EQUIPMENT RESERVE FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

	2024 Actual	2025 Actual
Receipts		
Interest income	$ 28	$ 29
Expenditures		
Capital outlay	4,010	-
Receipts Over (Under) Expenditures	(3,982)	29
Unencumbered Cash, Beginning	14,164	10,182
Unencumbered Cash, Ending	$ 10,182	$ 10,211

CITY OF FLORENCE, KANSAS

CAPITAL PROJECT FUND

CAPITAL IMPROVEMENT FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

	2024 Actual	2025 Actual
Receipts		
Grants	$ -	$ -
Expenditures		
Capital outlay	-	-
Receipts Over (Under) Expenditures	-	-
Unencumbered Cash, Beginning	5,704	5,704
Unencumbered Cash, Ending	$ 5,704	$ 5,704

CITY OF FLORENCE, KANSAS

BUSINESS FUND

SEWER UTILITY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Receipts				
Service fees	$ 64,549	$ 69,992	$ 52,000	$ 17,992
Expenditures				
Personal services	29,254	37,892	$ 33,500	$ 4,392
Contractual services	4,690	2,915	17,300	(14,385)
Commodities	2,349	2,445	-	2,445
Equipment	4,610	13,852	-	13,852
Transfer to Sewer Reserve Fund	-	-	25,000	(25,000)
Total Expenditures	40,903	57,104	$ 75,800	$ (18,696)
Receipts Over (Under) Expenditures	23,646	12,888		
Unencumbered Cash, Beginning	43,837	67,483		
Unencumbered Cash, Ending	$ 67,483	$ 80,371		

CITY OF FLORENCE, KANSAS

BUSINESS FUND

SOLID WASTE UTILITY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Receipts				
Service fees	$ 161,922	$ 169,713	$ 163,054	$ 6,659
Expenditures				
Personal services	61,984	81,695	$ 99,200	$ (17,505)
Contractual services	17,231	50,890	63,000	(12,110)
Commodities	17,432	22,198	17,000	5,198
Capital outlay	9,580	20,135	-	20,135
Transfer to Solid Waste Reserve Fund	-	-	5,000	(5,000)
Total Expenditures	106,227	174,918	$ 184,200	$ (9,282)
Receipts Over (Under) Expenditures	55,695	(5,205)		
Unencumbered Cash, Beginning	44,004	99,699		
Unencumbered Cash, Ending	$ 99,699	$ 94,494		

CITY OF FLORENCE, KANSAS

BUSINESS FUND

WATER UTILITY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Regulatory Basis

For the Year Ended December 31, 2025

(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		2025		
	2024 Actual	Actual	Budget	Variance - Over (Under)
Receipts				
Service fees	$ 110,536	$ 120,638	$ 140,000	$ (19,362)
Late fees	31,887	12,159	5,000	7,159
Total Receipts	142,423	132,797	$ 145,000	$ (12,203)
Expenditures				
Personal services	36,712	49,830	$ 45,900	$ 3,930
Contractual services	68,971	62,609	166,884	(104,275)
Commodities	8,116	10,613	-	10,613
Capital outlay	45,042	21,992	-	21,992
Transfer to Library Fund	2,000	-	2,000	(2,000)
Transfer to Water Reserve Fund	-	-	50,000	(50,000)
Total Expenditures	160,841	145,044	$ 264,784	$ (119,740)
Receipts Over (Under) Expenditures	(18,418)	(12,247)		
Unencumbered Cash, Beginning	198,668	180,250		
Unencumbered Cash, Ending	$ 180,250	$ 168,003		

CITY OF FLORENCE, KANSAS

BUSINESS FUND

SEWER RESERVE FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

	2024 Actual	2025 Actual
Receipts		
Miscellaneous	$ -	$ -
Expenditures		
Capital outlay	-	-
Receipts Over (Under) Expenditures	-	-
Unencumbered Cash, Beginning	78,922	78,922
Unencumbered Cash, Ending	$ 78,922	$ 78,922

CITY OF FLORENCE, KANSAS

BUSINESS FUND

SOLID WASTE RESERVE FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

	2024 Actual	2025 Actual
Receipts		
Lease purchase proceeds	$ -	$ -
Expenditures		
Capital outlay	-	-
Receipts Over (Under) Expenditures	-	-
Unencumbered Cash, Beginning	15,202	15,202
Unencumbered Cash, Ending	$ 15,202	$ 15,202

CITY OF FLORENCE, KANSAS

BUSINESS FUND

WATER RESERVE FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

	2024 Actual	2025 Actual
Receipts		
Interest	$ -	$ (2,998)
Expenditures		
Capital outlay	-	9
Receipts Over (Under) Expenditures	-	(3,007)
Unencumbered Cash, Beginning	38,435	38,435
Unencumbered Cash, Ending	$ 38,435	$ 35,428

CITY OF FLORENCE, KANSAS

TRUST FUND

SPECIAL LAW ENFORCEMENT TRUST FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

	2024 Actual	2025 Actual
Receipts		
State of Kansas - fuel tax	$ -	$ -
Expenditures		
Contracted services	-	-
Receipts Over (Under) Expenditures	-	-
Unencumbered Cash, Beginning	1,026	1,026
Unencumbered Cash, Ending	$ 1,026	$ 1,026