

CITY OF ELK CITY, KANSAS

Independent Auditors' Report and
Financial Statement with
Supplementary Information

For the Year Ended December 31, 2021

CITY OF ELK CITY, KANSAS

December 31, 2021

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JARRED, GILMORE & PHILLIPS, PA
CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITORS' REPORT

Honorable Mayor and City Council
City of Elk City, Kansas

Adverse and Unmodified Opinion

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the City of Elk City, Kansas, as of and for the year ended December 31, 2021 and the related notes to the financial statement.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse and Unmodified Opinion" section of our report, the accompanying financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Elk City, Kansas as of December 31, 2021, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City of Elk City, Kansas as of December 31, 2021, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide described in Note 1.

Basis for Adverse and Unmodified Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the Kansas Municipal Audit and Accounting Guide. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinion.

Matter Giving Rise to Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 of the financial statement, the financial statement is prepared by the City of Elk City, Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Responsibilities of Management for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the

preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget, the schedules of receipts and expenditures – actual and budget – regulatory basis for each individual fund, and the schedule of receipts and disbursements – agency funds – regulatory basis (Schedules 1, 2, and 3 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The

In our opinion, the information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of City of Elk City, Kansas as of and for the year ended December 31, 2020 (not presented herein), and have issued our report thereon dated July 15, 2021, which contained an unmodified opinion on the basic financial statement. The 2020 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration at the following link <https://admin.ks.gov/offices/oar/municipalservices>. The 2020 actual column (2020 comparative information) presented in the individual fund schedules of regulatory basis receipts and expenditures—actual and budget for the year ended December 31, 2021 (Schedule 2 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement. Such 2020 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2020 basic financial statement. The 2020 comparative information was subjected to the auditing procedures applied in the audit of the 2020 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2020 basic financial statement or to the 2020 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2020 comparative information is fairly stated in all material respects in relation to the basic financial statement as a whole for the year ended December 31, 2020, on the basis of accounting described in Note 1.



JARRED, GILMORE & PHILLIPS, PA
Certified Public Accountants

July 11, 2022
Chanute, Kansas

CITY OF ELK CITY, KANSAS
Summary Statement of Receipts, Expenditures, and Unencumbered Cash
Regulatory Basis
For the Year Ended December 31, 2021

Funds	Beginning Unencumbered Cash Balance	Receipts	Expenditures	Ending Unencumbered Cash Balance	Add Outstanding Encumbrances and Accounts Payable	Cash Balance December 31, 2021
General Fund	\$ 36,266.59	\$ 77,756.30	\$ 61,335.91	\$ 52,686.98	\$ 2,105.33	\$ 54,792.31
Special Purpose Funds:						
Special Highway	11,691.44	10,150.44	7,883.96	13,957.92	77.74	14,035.66
Special Fire	57,823.31	1,536.46	500.00	58,859.77	-	58,859.77
ARPA	-	22,280.94	-	22,280.94	-	22,280.94
Capital Project Funds:						
Water Project	329,913.16	-	181,454.60	148,458.56	-	148,458.56
Business Funds:						
Water Utility	41,613.25	100,747.26	109,693.68	32,666.83	2,928.19	35,595.02
Water Utility Bond and Interest	-	34,312.00	34,311.89	0.11	-	0.11
Water Utility Surplus	28,720.88	469.42	-	29,190.30	-	29,190.30
Sewer Utility	36,001.51	32,203.91	25,807.02	42,398.40	1,010.88	43,409.28
Solid Waste Utility	34,326.48	30,013.00	28,444.02	35,895.46	-	35,895.46
Total Reporting Entity	\$ 576,356.62	\$ 309,469.73	\$ 449,431.08	\$ 436,395.27	\$ 6,122.14	\$ 442,517.41
Composition of Cash:						
Cash on Hand.....						\$ 106.50
Operating Checking.....						155,706.31
Water Project Checking.....						114,146.67
KPERS Checking.....						1,705.92
Firefighters Relief Checking.....						7,894.90
Investments						
Certificates of Deposit.....						170,852.01
Total Cash						450,412.31
Agency Funds per Schedule 3						(7,894.90)
Total Reporting Entity (Excluding Agency Funds)						\$ 442,517.41

The notes to the financial statement are an integral part of this statement

CITY OF ELK CITY, KANSAS

Notes to Financial Statement
December 31, 2021

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statement and schedule of the City of Elk City, Kansas, have been prepared in order to show compliance with the cash basis and budget laws of the State of Kansas. The Governmental Accounting Standards Board is the principal standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies follow. Note 1 describes how the City's accounting policies differ from accounting policies generally accepted in the United States of America.

Financial Reporting Entity

The City of Elk City, Kansas, is a municipal corporation governed by an elected five-member council.

Related Municipal Entities: A related municipal entity is determined by the following criteria. Whether the City exercises oversight responsibility on financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations and accountability for fiscal matters, scope of the public service, and significant operational or financial relationships with the City. Related municipal entities are not required to be included in the City's audit by the Kansas Municipal Audit and Accounting Guide (KMAAG).

The City has determined that no outside agency meets the above criteria and, therefore, no outside agency has been include as a related municipal entity in this financial statement.

Regulatory Basis Fund Types

A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The following types of funds comprise the financial activities of the City of Elk City, Kansas, for the year of 2021:

General fund – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose funds – used to account for the proceeds of specific tax levies and other specific revenue sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

Capital Project Fund – used to account for the debt proceeds and other financial resources to be used for acquisition or construction of major capital facilities or equipment.

Business funds – funds financed in whole or in part by fees charged to users of the goods or services (i.e. enterprise and internal service fund etc.)

Agency fund – funds used to report assets held by the municipal reporting entity in a purely custodial capacity (payroll clearing fund, county treasurer tax collection accounts, etc.).

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America. The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The municipality has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

Reimbursed Expenses

K.S.A. 79-2934 provides that reimbursed expenditures, in excess of those budgeted, should be recorded as reductions in expenditures rather than cash receipts. In the financial statement and budget schedule comparisons presented in this report, reimbursements and refunds are recorded as cash receipts. The reimbursements are recorded as cash receipts when received by the city treasurer and are often difficult to identify the exact expenditure which they are reimbursing. In funds showing expenditures in excess of the original adopted budget, reimbursements are added to the adopted budget as budget credits for comparison with the actual expenditures.

Property Taxes

In accordance with governing state statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the ensuing year. Taxes are assessed a calendar year basis and become a lien on the property on November 1 of each year. The county treasurer is the tax collection agent for all taxing entities within the County. Property owners have the option of paying one-half of the full amount of taxes levied on or before December 20 during the year levied with the balance to be paid on or before May 10 of the ensuing year. State statutes prohibit the county treasurer from distributing taxes collected in the year levied prior to January 1 of the ensuing year. Consequently, for revenue recognition purposes, taxes levied during the current year are not due and receivable until the ensuing year. At December 31 such taxes are a lien on the property.

Pension Plan

Substantially all full-time City employees are members of the State of Kansas Public Employees Retirement System, which is a multi-employer state-wide pension plan. The City's policy is to fund all pension costs accrued. Such costs to be funded are actuarially determined annually by the State of Kansas.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding calendar year on or before August 1.
2. Publication in local newspaper on or before August 5 of the proposed budget and notice of public hearing on the budget.
3. Public hearing on or before August 15, but at least ten days after publication of notice of hearing.
4. Adoption of the final budget on or before August 25.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of the individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which, revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital projects funds and trust funds.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Compliance with Kansas Statutes

Statement 1 and Schedule 1 have been prepared in order to show compliance with the cash basis and budget laws of Kansas. As shown in Statement 1 and Schedule 1, the City was in compliance with the cash basis and budget laws of Kansas.

The City was in apparent violation of K.S.A. 12-1608 which requires the treasurer of third class cities to publish the annual statement showing the total amount received into each fund and the total amount expended from each fund and the cash balances of each fund at the beginning and close of each year. Such annual statement shall show the amount of outstanding registered warrants, temporary notes, bonds and all other obligations and liabilities of the City. The annual statement was not published within the 30 day requirement.

3. DEPOSITS AND INVESTMENTS

K.S.A 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main branch or branch bank in the county in which the City is located or in an adjoining county if such institution has been designated as an official depository, and the bank provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. Government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Concentration of credit risk. State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial credit risk – deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka.

Deposits: At year-end the carrying amount of the City's deposits was \$450,305.81 and the bank balance was \$450,440.90. The bank balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, \$365,852.59 was covered by the Federal Deposit Insurance Corporation (FDIC) insurance and \$84,588.31 was collateralized by pledged securities held by the pledging financial institutions' agent in the City's name.

4. CAPITAL PROJECTS

At year end, capital projects authorizations, with approved change orders, compared with expenditures from inception are as follows:

<u>PROJECT NAME</u>	<u>EXPENDITURES TO DATE</u>	<u>PROJECT AUTHORIZATION</u>	<u>COMPLETION DATE</u>
Water Project	\$ 181,454.60	\$ 930,000.00	2022

5. LONG-TERM DEBT

Changes in long-term liabilities for the City for the year ended December 31, 2021, were as follows:

Issue	Interest Rates	Date of Issue	Original Amount of Issue	Date of Final Maturity	Balance Beginning of Year	Additions	Reductions/ Payments	Balance End of Year	Interest Paid
GO Bonds									
Paid with Utility Receipts									
Series 2020A	3.25%	June 25, 2020	\$ 305,000.00	May 1, 2041	\$ 305,000.00	\$ -	\$ -	\$ 305,000.00	\$ 13,381.88
Series 2020B	1.2 - 3.25%	July 21, 2020	625,000.00	May 1, 2041	625,000.00	-	-	625,000.00	20,930.01
Total Contractual Indebtedness					\$ 930,000.00	\$ -	\$ -	\$ 930,000.00	\$ 34,311.89

Current maturities of long-term debt and interest for the next five years and in five year increments through maturity is as follows:

Issue	2022	2023	2024	2025	2026	2027-2031	2032-2036
Principal							
GO Bonds							
Paid with Utility Receipts							
Series 2020A	\$ 5,000.00	\$ 10,000.00	\$ 10,000.00	\$ 10,000.00	\$ 15,000.00	\$ 75,000.00	\$ 80,000.00
Series 2020B	15,000.00	25,000.00	25,000.00	25,000.00	25,000.00	150,000.00	165,000.00
Total Principal Payments	20,000.00	35,000.00	35,000.00	35,000.00	40,000.00	225,000.00	245,000.00
Interest							
GO Bonds							
Paid with Utility Receipts							
Series 2020A	9,831.25	9,587.50	9,262.50	8,937.50	8,531.25	35,343.75	23,075.00
Series 2020B	16,290.00	16,037.50	15,687.50	15,281.25	14,825.00	64,987.50	44,512.50
Total Interest Payments	26,121.25	25,625.00	24,950.00	24,218.75	23,356.25	100,331.25	67,587.50
Total Principal and Interest	\$ 46,121.25	\$ 60,625.00	\$ 59,950.00	\$ 59,218.75	\$ 63,356.25	\$ 325,331.25	\$ 312,587.50

Issue	2037-2041	Total
Principal		
GO Bonds		
Paid with Utility Receipts		
Series 2020A	\$ 100,000.00	\$ 305,000.00
Series 2020B	195,000.00	625,000.00
Total Principal Payments	295,000.00	930,000.00
Interest		
GO Bonds		
Paid with Utility Receipts		
Series 2020A	8,125.00	112,693.75
Series 2020B	16,168.75	203,790.00
Total Interest Payments	24,293.75	316,483.75
Total Principal and Interest	\$ 319,293.75	\$ 1,246,483.75

6. DEFINED BENEFIT PENSION PLAN

Plan description. The City of Elk City participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publically available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1 and KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate (for the Death and Disability Program) and the statutory contribution rate was 8.87% for the fiscal year ended December 31, 2021. Contributions to the pension plan from City of Elk City were \$5,311.78 for the year ended December 31, 2021.

Net Pension Liability

At December 31, 2021, the City of Elk City's proportionate share of the collective net pension liability reported by KPERS was \$35,159.00. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020, which was rolled forward to June 30, 2021. The City of Elk City's proportion of the net pension liability was based on the ratio of the City of Elk City's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in these financial statements.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at www.kpers.org or can be obtained as described above.

7. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

Death and Disability Other Post-Employment Benefits

As provided by K.S.A. 74-4927, disabled members in the Kansas Public Employees Retirement System (KPERS) receive long-term disability benefits and life insurance benefits. The plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. The employer contribution rate is set at 1% for the year ended December 31, 2021.

7. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS (Continued)

Compensated Absences

Regular employees earn and accumulate vacation leave as follows:

After One Full Year of Employment – 40 hours

After Five Full Years of Employment – 80 hours

After Ten Full Years of Employment – 120 hours

Vacation is not earned for partial years worked. Employees must use vacation time in the year earned, as carryover is not allowed. Unused vacation time is sold back to the city at the end of the year. Upon resignation, quitting, termination, or lay-off, all earned vacation time will be paid to the employee.

Regular employees earn and accumulate sick leave from the beginning of employment at the rate of three days per six months worked and earn personal days at the rate of two days per six months worked. Employee must use these days in the year earned, as carryover is not allowed. Unused sick/personal time is sold back to the city at the end of the year. Upon resignation, quitting, termination, or lay-off, all earned sick/personal time will be paid to the employee.

8. INTERFUND TRANSFERS

Operating transfers were as follows:

<u>From Fund:</u>	<u>To Fund:</u>	<u>Statutory Authority</u>	<u>Amount</u>
Water Utility	Water Utility Bond and Interest	K.S.A. 12-825d	\$ 34,312.00

9. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; employees' health and life; and natural disasters. The City manages these risks of loss through the purchase of various insurance policies.

10. COVID-19

On January 30, 2020, the World Health Organization ("WHO") announced a global health emergency because of a new strain of coronavirus in Wuhan, China (the "COVID-19 outbreak") and the risk to the international community as the virus spreads globally beyond its point of origin. In March 2020, the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally. The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude that the pandemic will have on the City's financial condition, liquidity and future results of operations. Management is actively monitoring the global and local situation on its financial condition, liquidity, operations, suppliers, industry and workforce. Given the daily evolution of the COVID-19 outbreak and the global responses to curb its spread, the City is not able to estimate the effects of the COVID-19 outbreak on its results of operations, financial condition or liquidity for fiscal year 2022. Future potential impacts include a decline in sales tax collections and utility collections.

As a result of the COVID-19 outbreak, numerous Federal and State grants have been made available to the City to assist with the risks and help offset incurred costs of the City. For the year ended December 31, 2021, the City received \$22,280.94 as a result of the American Rescue Plan Act, of which none has been spent at year end.

11. SUBSEQUENT EVENTS

The City evaluated events and transactions occurring subsequent to year end, and there were no subsequent events requiring recognition in the financial statement. Additionally, there were no non-recognized subsequent events requiring disclosure.

SUPPLEMENTARY INFORMATION

CITY OF ELK CITY, KANSAS

Summary of Expenditures - Actual and Budget
 (Budgeted Funds Only)
 Regulatory Basis
 For the Year Ended December 31, 2021

Funds	Certified Budget	Adjustments for Qualifying Budget Credits	Total Budget for Comparison	Expenditures		Variance - Over (Under)
				Chargeable to Current Year		
General Fund	\$ 79,790.00	\$ -	\$ 79,790.00	\$ 61,335.91	\$	(18,454.09)
Special Purpose Funds:						
Special Highway	14,570.00	-	14,570.00	7,883.96		(6,686.04)
Special Fire	56,597.00	-	56,597.00	500.00		(56,097.00)
Business Funds:						
Water Utility	117,312.00	-	117,312.00	109,693.68		(7,618.32)
Water Utility Bond and Interest	34,312.00	-	34,312.00	34,311.89		(0.11)
Sewer Utility	33,500.00	-	33,500.00	25,807.02		(7,692.98)
Solid Waste Utility	29,000.00	-	29,000.00	28,444.02		(555.98)

CITY OF ELK CITY, KANSAS
GENERAL FUND

Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis

For the Year Ended December 31, 2021

(With Comparative Actual Amounts for the Prior Year Ended December 31, 2020)

		Current Year			Variance -
	Prior				Over
	Year				
	Actual	Actual	Budget		(Under)
Receipts					
Taxes and Shared Receipts					
Ad Valorem Property Tax	\$ 39,069.21	\$ 40,278.26	\$ 47,396.00	\$	(7,117.74)
Delinquent Tax	3,190.44	6,353.18	2,000.00		4,353.18
Motor Vehicle Tax	9,596.05	11,330.66	-		11,330.66
Recreational Vehicle Tax	374.89	409.95	-		409.95
16/20M Vehicle Tax	12.72	29.17	8.00		21.17
Commercial Vehicle Tax	-	-	206.00		(206.00)
Watercraft Tax	74.17	103.27	95.00		8.27
Special Assessments	1,037.27	2,100.00	1,000.00		1,100.00
Franchise Tax	9,709.50	11,268.29	9,000.00		2,268.29
Intergovernmental					
SPARK Grant	4,000.00	-	-		-
Charges for Services	-	9.75	-		9.75
Licenses and Fees	1,180.53	792.81	500.00		292.81
Use of Money and Property					
Interest Income	84.61	37.85	-		37.85
Tower Rent	1,100.00	1,100.00	-		1,100.00
Other Receipts					
Miscellaneous	-	430.79	-		430.79
Donations	27.00	-	-		-
Reimbursed Expense	3,515.58	3,512.32	500.00		3,012.32
Total Receipts	72,971.97	77,756.30	\$ 60,705.00	\$	17,051.30
Expenditures					
General Administration					
Personal Services	34,974.76	29,890.30	\$ 39,790.00	\$	(9,899.70)
Contractual Services	29,880.06	26,110.34	25,000.00		1,110.34
Commodities	4,292.72	3,736.27	12,000.00		(8,263.73)
Capital Outlay	872.44	-	-		-
Parks					
Contractual Services	357.98	738.62	2,000.00		(1,261.38)
Commodities	-	105.38	-		105.38
Fire Department					
Contractual Services	553.00	755.00	1,000.00		(245.00)
Commodities	-	-	-		-
Total Expenditures	70,930.96	61,335.91	\$ 79,790.00	\$	(18,454.09)
Receipts Over(Under) Expenditures	2,041.01	16,420.39			
Unencumbered Cash, Beginning	34,225.58	36,266.59			
Unencumbered Cash, Ending	\$ 36,266.59	\$ 52,686.98			

CITY OF ELK CITY, KANSAS
SPECIAL HIGHWAY FUND

Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis

For the Year Ended December 31, 2021

(With Comparative Actual Amounts for the Prior Year Ended December 31, 2020)

	Prior Year Actual	Current Year		Variance - Over (Under)
		Actual	Budget	
Receipts				
Taxes and Shared Receipts				
Special Highway Tax	\$ 7,623.91	\$ 8,432.54	\$ 6,690.00	\$ 1,742.54
County Special Highway	1,385.09	1,177.83	1,050.00	127.83
Use of Money and Property				
Sale of Assets	1,015.69	-	-	-
Other Receipts				
Reimbursed Expense	-	540.07	-	540.07
Total Receipts	10,024.69	10,150.44	\$ 7,740.00	\$ 2,410.44
Expenditures				
Highways and Streets				
Personal Services	-	-	\$ 1,000.00	\$ (1,000.00)
Contractual	3,721.00	4,685.94	5,000.00	(314.06)
Commodities	5,076.34	3,198.02	5,570.00	(2,371.98)
Capital Outlay	2,576.56	-	3,000.00	(3,000.00)
Total Expenditures	11,373.90	7,883.96	\$ 14,570.00	\$ (6,686.04)
Receipts Over(Under) Expenditures	(1,349.21)	2,266.48		
Unencumbered Cash, Beginning	13,040.65	11,691.44		
Unencumbered Cash, Ending	\$ 11,691.44	\$ 13,957.92		

CITY OF ELK CITY, KANSAS
SPECIAL FIRE FUND

Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis

For the Year Ended December 31, 2021

(With Comparative Actual Amounts for the Prior Year Ended December 31, 2020)

	Prior Year Actual	Current Year		Variance - Over (Under)
		Actual	Budget	
Receipts				
Taxes and Shared Receipts				
Ad Valorem Property Tax	\$ 573.62	\$ 440.41	\$ 523.00	\$ (82.59)
Delinquent Tax	59.74	106.18	-	106.18
Motor Vehicle Tax	141.41	166.90	142.00	24.90
Recreational Vehicle Tax	5.53	6.04	6.00	0.04
16/20M Vehicle Tax	0.19	0.42	-	0.42
Commercial Vehicle Tax	-	-	3.00	(3.00)
Watercraft Tax	1.10	1.52	1.00	0.52
Use of Money and Property				
Interest Income	35.07	34.99	-	34.99
Other Receipts				
Donations	-	780.00	-	780.00
Reimbursed Expenses	660.00	-	-	-
Total Receipts	1,476.66	1,536.46	\$ 675.00	\$ 861.46
Expenditures				
Capital Improvements				
Contractual Services	-	-	\$ 56,597.00	\$ (56,597.00)
Capital Outlay	-	500.00	-	500.00
Total Expenditures	-	500.00	\$ 56,597.00	\$ (56,097.00)
Receipts Over(Under) Expenditures	1,476.66	1,036.46		
Unencumbered Cash, Beginning	56,346.65	57,823.31		
Unencumbered Cash, Ending	\$ 57,823.31	\$ 58,859.77		

CITY OF ELK CITY, KANSAS
ARPA FUND

Schedule of Receipts and Expenditures - Actual
Regulatory Basis

For the Year Ended December 31, 2021

(With Comparative Actual Amounts for the Prior Year Ended December 31, 2020)

	Prior Year Actual	Current Year Actual
Receipts		
Intergovernmental		
ARPA Grant	\$ -	\$ 22,280.94
Total Receipts	-	22,280.94
Expenditures		
General Administration		
Personal Services	-	-
Total Expenditures	-	-
Receipts Over(Under) Expenditures	-	22,280.94
Unencumbered Cash, Beginning	-	-
Unencumbered Cash, Ending	\$ -	\$ 22,280.94

CITY OF ELK CITY, KANSAS
WATER PROJECT FUND

Schedule of Receipts and Expenditures - Actual
Regulatory Basis

For the Year Ended December 31, 2021

(With Comparative Actual Amounts for the Prior Year Ended December 31, 2020)

	Prior Year Actual	Current Year Actual
Receipts		
Use of Money and Property		
Bond Proceeds	\$ 930,000.00	\$ -
Total Receipts	930,000.00	-
Expenditures		
Capital Improvements		
Capital Outlay	389,104.68	181,454.60
Debt Service		
Principal	460,000.00	-
Interest	-	-
Bond Issuance Costs	62,747.00	-
Total Expenditures	911,851.68	181,454.60
Receipts Over(Under) Expenditures	18,148.32	(181,454.60)
Unencumbered Cash, Beginning	311,764.84	329,913.16
Unencumbered Cash, Ending	\$ 329,913.16	\$ 148,458.56

CITY OF ELK CITY, KANSAS
WATER UTILITY FUND

Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis

For the Year Ended December 31, 2021

(With Comparative Actual Amounts for the Prior Year Ended December 31, 2020)

		Current Year			Variance -
	Prior Year Actual	Actual	Budget		Over Under
Receipts					
Operating Receipts					
Water Sales	\$ 106,263.07	\$ 96,650.45	\$ 105,000.00	\$	(8,349.55)
Bulk Water Sales	220.50	424.50	-		424.50
Use of Money and Property					
Interest Income	551.81	552.41	-		552.41
Other Receipts					
Reimbursed Expense	-	3,119.90	-		3,119.90
Total Receipts	107,035.38	100,747.26	\$ 105,000.00	\$	(4,252.74)
Expenditures					
Operations					
Personal Services	40,536.82	35,938.35	\$ 60,000.00	\$	(24,061.65)
Contractual Services	28,629.15	20,405.41	15,000.00		5,405.41
Commodities	5,744.28	17,537.92	8,000.00		9,537.92
Capital Outlay	23,463.54	1,500.00	-		1,500.00
Debt Service					
Interest	4,600.00	-	34,312.00		(34,312.00)
Operating Transfer to:					
Water Utility Bond and Interest Fund	-	34,312.00	-		34,312.00
Total Expenditures	102,973.79	109,693.68	\$ 117,312.00	\$	(7,618.32)
Receipts Over(Under) Expenditures	4,061.59	(8,946.42)			
Unencumbered Cash, Beginning	37,551.66	41,613.25			
Unencumbered Cash, Ending	\$ 41,613.25	\$ 32,666.83			

CITY OF ELK CITY, KANSAS
WATER UTILITY BOND AND INTEREST FUND

Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis

For the Year Ended December 31, 2021

(With Comparative Actual Amounts for the Prior Year Ended December 31, 2020)

		Current Year		
	Prior Year Actual	Actual	Budget	Variance - Over (Under)
Receipts				
Operating Transfer from:				
Water Utility Fund	\$ -	\$ 34,312.00	\$ -	\$ 34,312.00
Total Receipts	-	34,312.00	\$ -	\$ 34,312.00
Expenditures				
Debt Service				
Interest	-	34,311.89	34,312.00	(0.11)
Total Expenditures	-	34,311.89	\$ 34,312.00	\$ (0.11)
Receipts Over(Under) Expenditures	-	0.11		
Unencumbered Cash, Beginning	-	-		
Unencumbered Cash, Ending	\$ -	\$ 0.11		

CITY OF ELK CITY, KANSAS
WATER UTILITY SURPLUS FUND

Schedule of Receipts and Expenditures - Actual
Regulatory Basis

For the Year Ended December 31, 2021

(With Comparative Actual Amounts for the Prior Year Ended December 31, 2020)

	<u>Prior Year Actual</u>	<u>Current Year Actual</u>
Receipts		
Use of Money and Property		
Interest Income	<u>\$ 466.09</u>	<u>\$ 469.42</u>
Total Receipts	<u>466.09</u>	<u>469.42</u>
Expenditures		
Capital Improvements		
Capital Outlay	<u>-</u>	<u>-</u>
Total Expenditures	<u>-</u>	<u>-</u>
Receipts Over(Under) Expenditures	466.09	469.42
Unencumbered Cash, Beginning	<u>28,254.79</u>	<u>28,720.88</u>
Unencumbered Cash, Ending	<u><u>\$ 28,720.88</u></u>	<u><u>\$ 29,190.30</u></u>

CITY OF ELK CITY, KANSAS
SEWER UTILITY FUND

Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis

For the Year Ended December 31, 2021

(With Comparative Actual Amounts for the Prior Year Ended December 31, 2020)

		Current Year			Variance -
	Prior Year Actual	Actual	Budget		Over Under
Receipts					
Operating Receipts					
User Fees	\$ 32,145.43	\$ 31,120.00	\$ 24,000.00	\$	7,120.00
Other Receipts					
Reimbursed Expense	-	1,083.91	-		1,083.91
Total Receipts	32,145.43	32,203.91	\$ 24,000.00	\$	8,203.91
Expenditures					
Operations					
Personal Services	21,422.15	18,715.14	\$ 19,500.00	\$	(784.86)
Contractual Services	4,386.03	5,259.44	6,000.00		(740.56)
Commodities	2,452.99	1,832.44	8,000.00		(6,167.56)
Capital Outlay	3,117.83	-	-		-
Total Expenditures	31,379.00	25,807.02	\$ 33,500.00	\$	(7,692.98)
Receipts Over(Under) Expenditures	766.43	6,396.89			
Unencumbered Cash, Beginning	35,235.08	36,001.51			
Unencumbered Cash, Ending	\$ 36,001.51	\$ 42,398.40			

CITY OF ELK CITY, KANSAS
SOLID WASTE UTILITY FUND

Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis

For the Year Ended December 31, 2021

(With Comparative Actual Amounts for the Prior Year Ended December 31, 2020)

		Current Year		
	Prior Year Actual	Actual	Budget	Variance - Over (Under)
Receipts				
Operating Receipts				
User Fees	\$ 28,181.00	\$ 30,013.00	\$ 24,000.00	\$ 6,013.00
Total Receipts	28,181.00	30,013.00	\$ 24,000.00	\$ 6,013.00
Expenditures				
Operations				
Contractual Services	25,788.60	28,444.02	\$ 29,000.00	\$ (555.98)
Total Expenditures	25,788.60	28,444.02	\$ 29,000.00	\$ (555.98)
Receipts Over(Under) Expenditures	2,392.40	1,568.98		
Unencumbered Cash, Beginning	31,934.08	34,326.48		
Unencumbered Cash, Ending	\$ 34,326.48	\$ 35,895.46		

CITY OF ELK CITY, KANSAS
AGENCY FUNDS
Schedule of Receipts and Disbursements
Regulatory Basis
For the Year Ended December 31, 2021

Funds	Beginning Cash Balance	Receipts	Disbursements	Ending Cash Balance
Fire Fighter Relief	\$ 8,065.46	\$ 1,795.78	\$ 1,966.34	\$ 7,894.90
	<u>\$ 8,065.46</u>	<u>\$ 1,795.78</u>	<u>\$ 1,966.34</u>	<u>\$ 7,894.90</u>



The Honorable Mayor and City Council
City of Elk City, Kansas

In planning and performing our audit of the financial statement of the City of Elk City, Kansas as of and for the year ended December 31, 2021 in accordance with auditing standards generally accepted in the United States of America, we considered City of Elk City, Kansas' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Elk City, Kansas' internal control. Accordingly, we do not express an opinion on the effectiveness of City of Elk City, Kansas' internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the following deficiencies in internal control to be material weaknesses:

Preparation of Financial Statement

Accounting standards states the client must be able to accept responsibility and be able to identify a material misstatement when reviewing the financial statement, including footnotes and supplemental information. This would also include knowing if a required footnote disclosure was missing or not correctly stated. Presently, the City staff does not have the ability to process and prepare the required financial statement, including footnotes. The potential effects of this material weakness could be unrecognized errors on the financial statement. While we recognize that this condition is not unusual for a City your size, it is important that you be aware of this condition for financial reporting purposes. Management and the City Council should continually be aware of the financial reporting of the City and changes in reporting requirements.

Segregation of Duties

An internal control structure is, quite simply, the procedures and policies in effect which ensure that the City's financial activity is properly recorded, processed, summarized, and reported in the financial statements. A weakness in the control structure occurs when one person is responsible for all of the accounting activities such as performing billings, receipting cash, making deposits, reconciling the bank accounts, and having access to all books and records of the City. Due to small staff size, it is not possible for reviews of daily work to take place, potentially resulting in errors in financial records and reports.

Jarred, Gilmore & Phillips, PA
CERTIFIED PUBLIC ACCOUNTANTS

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This communication is intended solely for the information and use of management, the Mayor, City Council, and others within the City of Elk City, Kansas, and is not intended to be, and should not be, used by anyone other than these specified parties.

A handwritten signature in cursive script that reads "Jarred, Gilmore & Phillips, PA".

JARRED, GILMORE & PHILLIPS, PA
Certified Public Accountants

Chanute, Kansas
July 11, 2022