Shawnee County, Kansas

Independent Auditor's Report and Financial Statements

December 31, 2023

Shawnee County, Kansas

Basic Financial Statements

Year Ended December 31, 2023

Table of Contents

Independent Auditor's Report	1-3
Management's Discussion and Analysis (unaudited)	4-13
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	14
Statement of Activities	15
Fund Financial Statements:	
Balance Sheet – Governmental Funds	16
Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position	17
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	18
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities	19
Statement of Net Position – Proprietary Funds	20
Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds	21
Statement of Cash Flows – Proprietary Funds	22
Statement of Fiduciary Net Position – Fiduciary Funds	23
Statement of Changes in Fiduciary Net Position – Fiduciary Funds	24
Notes to Basic Financial Statements	25-52
Required Supplementary Information (unaudited):	
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual – General Fund	53
Notes to Required Supplemental Information	54
Share of the Collective Net Pension Liability	55-56
Schedule of Changes in Total OPEB Liability and Related Ratios-County Plan	57
Schedule of Changes in Total OPEB Liability and Related Ratios-KPERS Plan	58
Other Supplemental Information:	
Combining Balance Sheet – General Fund	59
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – General Fund	60
Combining Balance Sheet – Non-Major Governmental Funds	61
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Non-Major Governmental Funds	62
Combining Balance Sheet – Non-Major Special Revenue Funds	63-64
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Non-Major Special Revenue Funds	65-66
Combining Balance Sheet – Non-Major Capital Project Funds	67
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Non-Major Capital Project Funds	68
Combining Statement of Net Position – Internal Service Funds	69
Combining Statement of Revenues, Expenditures and Changes in Net Position - Internal Service Funds	70
Combining Statement of Cash Flows – Internal Service Funds	71
Combining Statement of Fiduciary Net Position – Custodial Funds	72
Combining Statement of Changes in Fiduciary Net Position – Custodial Funds	73

Forvis Mazars, LLP
1201 Walnut Street, Suite 1700
Kansas City, MO 64106
P 816.221.6300 | F 816.221.6380
forvismazars.us

Independent Auditor's Report

Board of County Commissioners
Shawnee County, Kansas
Topeka, Kansas

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Shawnee County, Kansas (the County), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the *Kansas Municipal Audit and Accounting Guide*, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, the *Kansas Municipal Audit and Accounting Guide* and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, the *Kansas Municipal Audit and Accounting Guide* and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison, pension, and other postemployment benefit information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 13, 2024, on our consideration of County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Forvis Mazars, LLP

Kansas City, Missouri
September 13, 2024

MANAGEMENT'S DISCUSSION AND ANALYSIS

As the management of Shawnee County (the County), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the year ended December 31, 2023. This discussion and analysis is designed to: (1) assist the reader in focusing on significant financial issues; (2) provide an overview of the County's financial activity; (3) identify changes in the County's financial position; (4) identify any material deviations from the financial plan (the approved budget); (5) identify individual fund issues or concerns; and (6) facilitate transparency and demonstrate effective stewardship of public monies.

Shawnee County is governed by an elected three-member commission. These financial statements are presented as required by Generally Accepted Accounting Principles (GAAP).

FINANCIAL HIGHLIGHTS

General Fund - Fund Balance

The County's General Fund - fund balance is extremely important to the County's financial security and it is one of many factors that are used by financial rating services to assign a rating to the County for the issuance of bonds and other debt instruments. Shawnee County levies property taxes each year for the general fund and adopts an annual budget for general fund expenditures.

In 2023, the General Fund's fund balance changed by $5,460,729 resulting in an ending balance of $48,312,412 which represents a change of 4.02% of revenues.

Net Position

Another important indicator of the County's financial health is its net position. As of December 31, 2023, the County's net position for the governmental activities totaled $239,108,027 which is a change of $22,035,841 from 2022's ending balance of $217,072,186. The net position of the County's business-type activities at December 31, 2023 was $11,548,754 which represents a change of $1,349,821 from 2022.

It is also important to note that of the $250,656,781 in total County net position at the end of 2023, $39,857,529 was unrestricted and could be used to meet the County's ongoing obligations to citizens and creditors. Of the remaining net position, $186,239,202 was the net investment in capital assets, while $24,560,050 was otherwise restricted.

Long-Term Liabilities

As of December 31, 2023, the County's governmental activities long-term liabilities totaled $157,858,044. Of that amount, $13,330,176 is due within one year and $65,222,208 relates to the County's net pension liability. The County's governmental long-term liabilities decreased in 2023 by $5,347,679 primarily due to debt repayment. Long-term liabilities for the County's business-type activities at December 31, 2023 were $6,247,307, an increase change of $401,321 due primarily to a change in pension liability.

OVERVIEW OF THE FINANCIAL STATEMENTS

This management's discussion and analysis is intended to serve as an introduction to the County's basic financial statements by providing the reader with a broad overview of the financial statements. This overview is intended to assist the reader in understanding the statements themselves. The notes to the financial statements, which follow the statements, are also essential for the reader's understanding of the financial statements. They contain valuable additional information that may be necessary for gaining an understanding of the County's financial position. Supplementary information is also included at the end of this report to provide additional information for the reader.

The County's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information regarding the County's assets and deferred outflows of resources along with liabilities and deferred inflows of resources. The differences between these are reported as net position. The increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. Other factors to consider are changes in the County's tax base and changes in the condition of the County's infrastructure.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety and judicial, public works, highways and streets, health welfare and education, culture and recreation, and economic development. The business-type activities of the County include the Refuse Fund.

The accrual basis of accounting is utilized for the government-wide, fiduciary and proprietary fund financial statements. These statements focus on the long-term financial picture of the County as a whole. Under the accrual basis of accounting, revenues are recorded when earned, and expenses are recorded at the time the liabilities are incurred, regardless of when the cash flows take place. The governmental fund financial statements present the results of the County's operations using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual, i.e., when they become both measurable and available. Expenditures, other than those related to long-term liabilities, such as interest on long-term debt, pension, OPEB and compensated absences, are recorded when the liability is incurred.

Fund financial statements focus on individual parts of the County's government. A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. These funds are divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

The focus of governmental funds is narrower than that of the government-wide financial statements; therefore, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. This may enable the reader to better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County has many individual governmental funds. The General Fund and Coronavirus Relief Fund are considered to be major funds. The information for the major funds is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances. Other governmental funds are combined for presentation in those statements. Individual fund data for each of the other governmental funds is provided in the form of combining statements elsewhere in this report.

Proprietary funds - the County maintains two different types of proprietary funds:

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or where the periodic determination of net income is deemed appropriate. The County currently has one enterprise fund, the Refuse Fund.

Internal Service Funds are used to account for the cost of operations shared by various functions of the County. The County has three internal service funds, the Workers' Compensation, Health Insurance Administration, and Risk Management Funds account for the County's self-insurance activities. In the government-wide statements, the activity of the majority of these internal service funds' activity is presented as part of the governmental activity information.

Fiduciary funds are used by the County to account for resources held by the County for the benefit of a third party. The majority of these funds are taxes that are collected by the Treasurer's office for various taxing entities and then later distributed per Kansas statutes. Because the resources of these funds are not available for the County's operations, they are not presented in the government-wide financial statements, but a Statement of Fiduciary Net Position – Fiduciary Funds and a Statement of Changes in Fiduciary Net Position - Fiduciary Funds, are included in the report.

DISCUSSION AND ANALYSIS

A. Net position

The following table reflects the County's condensed Statements of Net Position as of December 31, 2023 and 2022:

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Current assets	$ 263,358,579	$ 250,981,130	$ 13,920,027	$ 11,791,049	$ 277,278,606	$ 262,772,179
Noncurrent assets	246,568,637	244,473,863	3,131,932	3,920,136	249,700,569	248,393,999
Total Assets	509,927,216	495,454,993	17,051,959	15,711,185	526,979,175	511,166,178
Total deferred outflows of resources	21,467,779	22,782,654	1,865,243	1,826,940	23,333,022	24,609,594
Current liabilities	37,628,425	50,326,125	1,188,695	1,512,894	38,817,120	51,839,019
Noncurrent liabilities	144,527,868	148,099,572	5,905,928	5,499,681	150,433,796	153,599,253
Total liabilities	182,156,293	198,425,697	7,094,623	7,012,575	189,250,916	205,438,272
Total deferred inflows of resources	110,130,675	102,739,764	273,825	326,617	110,404,500	103,066,381
Net position:						
Net investment in capital assets	184,021,654	172,359,377	2,217,548	2,668,814	186,239,202	175,028,191
Restricted	24,560,050	21,002,523	-	-	24,560,050	21,002,523
Unrestricted	30,526,323	23,710,286	9,331,206	7,530,119	39,857,529	31,240,405
Total net position	$ 239,108,027	$ 217,072,186	$ 11,548,754	$ 10,198,933	$ 250,656,781	$ 227,271,119

Net position may serve over time as a useful indicator of a government's financial position. As of December 31, 2023, the County's total net position was $250,656,781, a change of $23,385,662 over 2022. Governmental activities changed $22,035,841 while business-type activities changed by $1,349,821. The change is primarily related to an increase in capital assets.

By far, the largest portion of the governmental activities net position reflects the investment in capital assets (land, buildings, machinery and equipment and infrastructure), less any outstanding debt used to construct or acquire those assets. The County uses these assets to provide services to citizens, and consequently, these assets are not available for future spending. It should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The County's total net investment in capital assets changed from $175,028,191 in 2022 for all County activities to $186,239,202 in 2023. Of these amounts, the majority of this investment was for governmental activities. For 2023, the amount attributed to governmental activities was $184,021,654.

It is important to note that a portion of the County's net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position may be used to meet the government's ongoing obligations to citizens and creditors. At the end of 2023, net position of $24,560,050 was classified as restricted.

At the end of 2023, $39,857,529 of the County's net position ($30,526,323 governmental activities and $9,331,206 business-type) was unrestricted.

B. Revenues and Expenses

Generally, governmental activities comprise around 91% of the total revenues generated by the County and approximately 90% of the County's expenditures. The following table reflects the County's statements of activities for the years ended December 31, 2023 and December 31, 2022:

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Revenues:						
Program revenues:						
Charges for services	$ 18,970,306	$ 19,193,639	$ 18,363,869	$ 15,007,063	$ 37,334,175	$ 34,200,702
Operating grants and contributions	9,697,514	8,464,183	-	-	9,697,514	8,464,183
Capital grants and contributions	50,634	73,580	-	-	50,634	73,580
General revenues:						
Property tax	98,514,794	91,878,097	-	-	98,514,794	91,878,097
Motor vehicle tax	10,891,262	10,196,909	-	-	10,891,262	10,196,909
Sales tax	11,962,160	10,119,067	-	-	11,962,160	10,119,067
Franchise tax	316,010	340,863	-	-	316,010	340,863
911 Emergency tax	1,096,258	1,195,292	-	-	1,096,258	1,195,292
Grants and contributions not restricted to specific purposes	17,697,933	11,608,995	-	-	17,697,933	11,608,995
Unrestricted investment earnings	11,286,145	2,797,236	545,383	-	11,831,528	2,797,236
Other	2,698,899	2,331,691	-	-	2,698,899	2,331,691
Total revenues	183,181,915	158,199,552	18,909,252	15,007,063	202,091,167	173,206,615
Expenses:						
General government	25,793,646	14,950,847	-	-	25,793,646	14,950,847
Public safety and judicial	77,354,310	70,869,465	-	-	77,354,310	70,869,465
Public works, highways and streets	11,792,373	13,945,394	-	-	11,792,373	13,945,394
Health, welfare and education	12,977,978	14,982,611	-	-	12,977,978	14,982,611
Culture and recreation	28,759,957	28,883,616	-	-	28,759,957	28,883,616
Economic development	1,530,395	1,517,045	-	-	1,530,395	1,517,045
Interest on long-term debt	3,257,435	2,124,628	-	-	3,257,435	2,124,628
Refuse	-	-	17,239,411	16,072,254	17,239,411	16,072,254
Total expenses	161,466,094	147,273,606	17,239,411	16,072,254	178,705,505	163,345,860
Change in net position before transfers	21,715,821	10,925,946	1,669,841	(1,065,191)	23,385,662	9,860,755
Transfers	320,020	356,414	(320,020)	(356,414)	-	-
Change in net position after transfers	22,035,841	11,282,360	1,349,821	(1,421,605)	23,385,662	9,860,755
Net position, beginning	217,072,186	205,789,826	10,198,933	11,620,538	227,271,119	217,410,364
Net position, ending	$ 239,108,027	$ 217,072,186	$ 11,548,754	$ 10,198,933	$ 250,656,781	$ 227,271,119

The following table summarizes the County's 2023 governmental activities revenues. It is easy to see that the County relies heavily on tax revenues to fund the County's functions and program services expenses. In 2023, property, motor vehicle, and sales taxes comprised 66% of the governmental activity revenues.

Property Tax	$ 98,514,794	54%
Motor Vehicle Tax	10,891,262	6%
Sales Tax	11,962,160	7%
Charges for Services	18,970,306	10%
Operating Grants	9,697,514	5%
Capital Grants	50,634	-%
Grants and Contributions not restricted	17,697,933	10%
Other	15,397,312	8%
	$ 183,181,915	100%

The table below shows the breakout of the County's expenses for governmental activities:

General Government	$	25,793,646	16%
Public Safety & Judicial		77,354,310	48%
Public Works		11,792,373	7%
Health, Welfare & Education		12,977,978	8%
Culture & Recreation		28,759,957	18%
Economic Development		1,530,395	1%
Interest on Long-Term Debt		3,257,435	2%
	$	161,466,094	100%

For the year ended December 31, 2023 business-type activities changed the County's net position by $1,349,821 primarily from a change in fee revenue.

C. General Fund Highlights

The following table summarizes the County's 2023 General Fund revenues. The County relies heavily on tax revenues for the County's day-to-day operations. In 2023, property taxes, including in lieu of payments, comprised 72% of the General Fund revenue.

Property Tax	$	98,379,847	72%
Motor Vehicle Tax		10,880,539	8%
Intergovernmental		4,387,834	3%
Charges for Services		5,959,884	4%
Licenses, Fines, Fees & Permits		1,815,804	1%
Special Assessments		2,718,826	2%
Other		11,585,607	9%
	$	135,728,341	100%

Revenue from fees and charges for services are generally collected for non-essential services provided by the County and in many cases, these charges do not cover the actual cost of the service. For example, most parks and recreation programs charge fees to participants to help fund the activities. The County also receives some fees from providing essential services. The majority of this revenue comes from other governmental entities for care of their prisoners at the Shawnee County Detention Center.

Special assessment revenue is not available to fund County operations. It is dedicated to paying the debt on the various special assessment projects that the County finances. These projects are paid for by the property owners who benefit from the improvements as special assessments on their County tax statements.

The table below shows the breakout of the County's expenditures in the General Fund.

General Government	$	16,113,473	13%
Public Safety & Judicial		62,330,929	50%
Public Works & Roads		7,343,477	6%
Health, Welfare & Education		8,038,543	7%
Culture & Recreation		21,971,837	18%
Debt Service		7,221,563	6%
Capital Outlay		479,635	-%
	$	123,499,457	100%

The County's general fund expenditures can be divided into seven main categories. The general government category includes the County's financial and administrative offices, as well as the County's general expenditures such as utility bills and insurance coverage.

The public safety and judicial category is primarily the County's detention facility and the Sheriff's office which now includes the emergency dispatch center. The public safety and judicial category is by far the largest with 50% of the expenditures. The majority of the services in this category are services that the County has a statutory obligation to provide.

The public works, highways, and streets category covers the various functions provided by the Public Works Department such as maintaining County roads and snow removal. Major capital projects by the Public Works Department are not included in the General Fund. Most of these capital projects are funded by various sources including sales tax and grant funds.

The health, welfare, and education category is primarily the County's allocations for mental health, development disabilities, and other social services.

The culture and recreation category encompasses the activities of the County's parks and recreation programs and the routine maintenance of Shawnee County recreation centers and parks including Lake Shawnee. The County's parks and recreation department includes parks and recreational facilities within the City of Topeka. This category does not include major capital projects.

The last category is debt service. This includes bond payments, temporary note payments, payments on certificates of participation, and payments for special assessments.

The County's budget is prepared according to Kansas State statutes and must be certified by October 1st of the preceding year. The most significant budgeted fund for Shawnee County is the General Fund. The County's day-to-day operations are funded through the General Fund.

2023 General Fund revenues and transfers in were $136,220,943 compared to $123,265,624 in 2022 which represents a change of $12,955,319 or 10.51%. 2023 General Fund expenditures and transfers out were $132,133,753 compared to $120,544,068 in 2022 which represents a change of $11,589,685 or 9.61%.

The County's mill levy to support the 2023 General Fund budget was $49.861.

In prior years, the Commission made the decision to use General Fund reserves instead of significantly increasing the property tax mill levy because of the weak economy and high unemployment rates. This effort to keep from overburdening the citizens with a large increase in taxes at an already difficult period resulted in a lower than optimal General Fund balance. Beginning with the 2014 budget, the Commission made a concerted effort to restore the General Fund balance to a healthy level.

General Fund Budgetary Highlights

Current fiscal year's revenues and transfers in were $6,657,573 more than budgeted amounts due to more interest income than budgeted. Expenditures and transfers out were $625,051 more than the budget due to a transfer to create the risk management fund internal service fund.

D. Other Major Funds

The County has one other major fund, the Coronavirus Relief Fund.

The Coronavirus Relief Fund was created in 2021 to record the receipts and expenditures of Shawnee County's allocation of Coronavirus Relief Fund monies. The American Rescue Plan Act (commonly referred to as ARPA) was signed into law on March 11, 2021. ARPA Coronavirus State and Local Fiscal Recovery Funds (SLFRF) provides assistance to local governments and their communities to support their response to and recovery from the COVID-19 public emergency through December 31, 2024. Shawnee County was allocated $34,355,895 in ARPA SLFRF funding; the first half was received in July 2021 and the second half was received in June 2022. At December 31, 2023, Shawnee County had paid out 69% of the ARPA SLFRF funding and is well on schedule to complete their projects in accordance with the grant guidance.

E. Capital Assets and Debt Administration

Capital Assets

Shawnee County's capital assets for its governmental and business-type activities as of December 31, 2023 were $239,000,789 (net of depreciation) compared to $235,932,557 at the end of 2022.

The largest increase in capital assets from 2022 to 2023 was in the addition of new construction in process. It is important to note that these projects are not funded solely by property taxes. Proceeds from long-term debt, sales tax funding, grants, and fees for services are additional sources of revenue.

Shawnee County, Kansas
Capital Assets
(Net of depreciation)

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Land	$ 27,965,289	$ 27,965,289	$ -	$ -	$ 27,965,289	$ 27,965,289
Construction in process	13,903,441	5,490,910	-	-	13,903,441	5,490,910
Infrastructure	107,274,947	109,097,983	-	-	107,274,947	109,097,983
Buildings and improvements	78,512,659	82,263,140	103,148	110,611	78,615,807	82,373,751
Furniture, fixtures and office equipment	829,359	1,181,551	26,501	32,181	855,860	1,213,732
Motor vehicles	3,234,228	2,743,978	2,072,191	3,004,085	5,306,419	5,748,063
Tools and other equipment	5,063,318	4,021,975	15,708	20,853	5,079,026	4,042,828
	$ 236,783,241	$ 232,764,826	$ 2,217,548	$ 3,167,730	$ 239,000,789	$ 235,932,556

For additional information on capital assets, see Note 3 to the Basic Financial Statements.

Debt Administration

The County's general obligation bond debt was $15,384,000 at the end of 2023 compared to $19,065,000 at the end of 2022. Overall for 2023, the County decreased its general obligation debt by $3,681,000 from the repayment of debt. During 2023, the County's overall debt decreased by $9,690,857 due to the issuance of new debt for County improvements.

General obligation bonds have been issued for special assessment projects which are eventually paid for by the taxpayers owning property within the benefit district of the related improvement. The County merely finances the projects on behalf of the benefit districts.

In November 2022, Moody's assigned a rating of Aa1 to Shawnee County Kansas Public Building Commission's Revenue Bonds. In February 2024, Shawnee County's Moody's rating continued to be assigned at Aa1. Moody's assigned a rating of Aa1 to Shawnee County's General Obligation Debt and affirmed the rating of Aa2 to Shawnee County's Certificates of Participation. Moody's 2021 Annual Comment on Shawnee County stated "Shawnee County's credit position is excellent". They listed notable credit factors as a robust financial position, a manageable debt burden and a mid-ranged pension liability position.

Shawnee County, Kansas
Outstanding Obligations

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
General obligation bonds	$ 15,384,000	$ 19,065,000	$ -	$ -	$ 15,384,000	$ 19,065,000
Loans	5,405,714	5,655,152	-	-	5,405,714	5,655,152
Certificates of participation	16,290,000	19,020,000	-	-	16,290,000	19,020,000
Revenue bonds	37,795,000	41,000,000	-	-	37,795,000	41,000,000
Unamortized premiums and discounts	4,614,647	5,367,530	-	-	4,614,647	5,367,530
Capital lease obligations	1,968,141	1,410,635	-	-	1,968,141	1,410,635
Compensated absences	6,877,748	6,573,878	606,357	603,637	7,484,105	7,177,515
Total OPEB liability	2,653,256	2,588,763	290,107	291,231	2,943,363	2,879,994
	$ 90,988,506	$ 100,680,958	$ 896,464	$ 894,868	$ 91,884,970	$ 101,575,826

For additional information on debt administration, see Note 5 to the Basic Financial Statements.

F. Economic Factors

Economic factors can have a substantial impact on the valuation of property and thus, the tax revenues generated by a County's levy. The impact is delayed due to the timing of the property valuation process in relation to the budget. Valuations are calculated on the value of property at the beginning of a year although this final valuation number is not set until November of that year. That valuation number is then used in the budget process for the preceding fiscal year. For example, the final valuation for property on January 1, 2022 was used in the levy calculation for the 2023 budget. Any impact from economic factors on valuation is delayed and is not seen until a year or two later. The assessed valuation as of January 1, 2022, which was used for the 2023 budget, showed an increase from the prior year. The assessed valuation as of January 1, 2023, which will be used for the 2024 budget also shows an increase from the prior year.

In November of 2022, the electorate of Shawnee County approved the imposition of a .2% countywide sales tax to create a Gage Park Improvement Authority, to benefit Gage Park, the Topeka Zoo and Children's Discovery Center. This local retailers' sales tax commenced on January 1, 2023 and shall continue in effect until repealed by the voters. Shawnee County receives 22% to be used for the benefit of Gage Park.

Shawnee County and the City of Topeka continue to invest in local infrastructure and encourage business growth in the community. In 2001, the County entered into an interlocal agreement with the City of Topeka to form the "Joint Economic Development Organization" known as JEDO. JEDO is a separate legal entity that is governed by a seven-member board containing the three County Commissioners, the City Mayor, Deputy Mayor and two other city Council members. The principal mission of JEDO is the support of a strong economic development program designed to expand employment, strengthen the tax base, invest in the infrastructure of the community, and diversify and strengthen the Topeka and Shawnee County economy.

The funds to support these efforts in economic development have been garnered from a County-wide sales tax. In August of 2004, the electorate of Shawnee County approved the implementation of a one-half cent sales tax to begin in 2005 and expired at the end of 2016. In November of 2014, the citizens of Shawnee County approved the extension of the one-half cent sales tax beginning in 2017 through the end of 2031. The sales tax revenue from this extension is designated for economic development, County bridge projects, improvements to the Stormont Vail Events Center, road projects, improvements to the zoo, and bike trails.

Requests for Information

This financial report is designed to provide a general overview of the finances of Shawnee County government. Questions concerning any of the information should be addressed to Financial Administrator, Shawnee County Audit-Finance Department, 707 SE Quincy Street, Suite 319, Topeka, KS, 66603.

Shawnee County, Kansas
Statement of Net Position
December 31, 2023

	Primary Government		
	Governmental Activities	Business-type Activities	Total
Assets			
Current assets			
Cash and cash equivalents and short-term investments	$ 116,055,655	$ 12,037,871	$ 128,093,526
Receivables, net:			
Taxes receivable, net	106,569,756	-	106,569,756
Accounts receivable, net	1,835,551	346,431	2,181,982
Interest receivable	1,118,733	53,676	1,172,409
Due from other governments	3,516,158	1,451,175	4,967,333
Restricted cash and short-term investments	32,472,559	-	32,472,559
Prepaids	1,790,167	30,874	1,821,041
Total current assets	263,358,579	13,920,027	277,278,606
Noncurrent assets:			
Receivables, net:			
Special assessments receivable, net	10,699,780	-	10,699,780
Internal balances	(914,384)	914,384	-
Capital Assets:			
Land and construction in progress, non-depreciable	41,868,730	-	41,868,730
Other capital assets, net of depreciation	194,914,511	2,217,548	197,132,059
Total noncurrent assets	246,568,637	3,131,932	249,700,569
Total assets	509,927,216	17,051,959	526,979,175
Deferred outflows of resources			
Deferred charge on refunding	148,822	-	148,822
Other post employment benefits - County plan	369,843	34,738	404,581
Other post employment benefits - KPERS plan	221,159	30,092	251,251
Pension - related amounts	20,727,955	1,800,413	22,528,368
Total deferred outflows of resources	21,467,779	1,865,243	23,333,022
Liabilities			
Current liabilities			
Accounts payable	7,206,014	410,993	7,617,007
Accrued expenses	3,998,832	413,790	4,412,622
Due to other governments	246,709	22,533	269,242
Unearned revenue	11,067,521	-	11,067,521
Accrued interest payable	949,173	-	949,173
Current portion of claims payable	830,000	-	830,000
Current portion of long-term liabilities	13,330,176	341,379	13,671,555
Total current liabilities	37,628,425	1,188,695	38,817,120
Noncurrent liabilities			
Claims payable	1,647,331	-	1,647,331
Long-term liabilities:			
Due in more than one year	75,005,073	264,978	75,270,051
Total OPEB liability	2,653,256	290,107	2,943,363
Net pension liability	65,222,208	5,350,843	70,573,051
Total noncurrent liabilities	144,527,868	5,905,928	150,433,796
Total liabilities	182,156,293	7,094,623	189,250,916
Deferred inflows of resources			
Property taxes revenue	106,228,914	-	106,228,914
Other post employment benefits - County plan	1,714,309	161,020	1,875,329
Other post employment benefits - KPERS plan	761,063	103,553	864,616
Pension - related amounts	1,426,389	9,252	1,435,641
Total deferred inflows of resources	110,130,675	273,825	110,404,500
Net Position			
Net investment in capital assets	184,021,654	2,217,548	186,239,202
Restricted for:			
Public safety and judicial	2,803,314	-	2,803,314
Public works, highways and streets	3,514,747	-	3,514,747
Health, welfare and education	29,311	-	29,311
Culture and recreation	1,415,744	-	1,415,744
Economic development	13,562,600	-	13,562,600
Other purposes	3,234,334	-	3,234,334
Unrestricted	30,526,323	9,331,206	39,857,529
Total net position	$ 239,108,027	$ 11,548,754	$ 250,656,781

See Accompanying Notes to the Basic Financial Statements

Shawnee County, Kansas
Statement of Activities
For the Year Ended December 31, 2023

Functions/Programs	Expenses	Program Revenues: Charges for Services	Program Revenues: Operating Grants and Contributions	Program Revenues: Capital Grants and Contributions	Net (Expense) Revenue and Changes in Net Position: Governmental Activities	Net (Expense) Revenue and Changes in Net Position: Business-Type Activities	Net (Expense) Revenue and Changes in Net Position: Total
Governmental Activities:							
General government	$ 25,793,646	$ 6,569,413	$ 20,592	$ -	$ (19,203,641)	$ -	$ (19,203,641)
Public safety and judicial	77,354,310	3,655,512	4,498,365	(1,997)	(69,202,430)	-	(69,202,430)
Public works, highways and streets	11,792,373	2,404,764	669,930	-	(8,717,679)	-	(8,717,679)
Health, welfare and education	12,977,978	656,487	4,079,961	52,631	(8,188,899)	-	(8,188,899)
Culture and recreation	28,759,957	5,684,130	428,666	-	(22,647,161)	-	(22,647,161)
Economic development	1,530,395	-	-	-	(1,530,395)	-	(1,530,395)
Interest	3,257,435	-	-	-	(3,257,435)	-	(3,257,435)
Total Governmental Activities	161,466,094	18,970,306	9,697,514	50,634	(132,747,640)	-	(132,747,640)
Business-Type Activities:							
Refuse	17,239,411	18,363,869	-	-	-	1,124,458	1,124,458
Total Business-Type Activities	17,239,411	18,363,869	-	-	-	1,124,458	1,124,458
Total Primary Government	$ 178,705,505	$ 37,334,175	$ 9,697,514	$ 50,634	$ (132,747,640)	$ 1,124,458	$ (131,623,182)
General Revenues:							
Taxes:							
Property					98,514,794	-	98,514,794
Motor vehicle					10,891,262	-	10,891,262
Sales					11,962,160	-	11,962,160
Franchise					316,010	-	316,010
911 Emergency					1,096,258	-	1,096,258
Grants and contributions not restricted					17,697,933	-	17,697,933
Unrestricted investment earnings					11,286,145	545,383	11,831,528
Other					2,698,899	-	2,698,899
Transfers					320,020	(320,020)	-
Total general revenues and transfers					154,783,481	225,363	155,008,844
Changes in net position					22,035,841	1,349,821	23,385,662
Net position - beginning of year					217,072,186	10,198,933	227,271,119
Net position - end of year					$ 239,108,027	$ 11,548,754	$ 250,656,781

See Accompanying Notes to the Basic Financial Statements

Shawnee County, Kansas
Balance Sheet - Governmental Funds
December 31, 2023

	General Fund	Coronavirus Relief Fund	Other Governmental Funds	Total Governmental Funds
Assets				
Cash and short-term investments	$ 50,418,591	$ 1,653,457	$ 46,827,071	$ 98,899,119
Restricted cash and short-term investments	-	11,529,729	20,942,830	32,472,559
Taxes receivable, net	106,429,059	-	140,697	106,569,756
Accounts receivable, net	811,811	-	856,038	1,667,849
Interest receivable	1,037,203	80,271	1,259	1,118,733
Due from other governments	6,168	-	3,509,990	3,516,158
Due from other funds	617,502	-	-	617,502
Prepaids	1,228,171	198,363	363,633	1,790,167
Special assessments receivable, net	10,699,780	-	-	10,699,780
Total assets	$ 171,248,285	$ 13,461,820	$ 72,641,518	$ 257,351,623
Liabilities, deferred inflows of resources and fund balances				
Liabilities:				
Accounts payable	$ 2,140,090	$ 1,969,806	$ 2,900,197	$ 7,010,093
Accrued expenditures	3,726,907	10,125	261,800	3,998,832
Due to other governments	-	-	246,709	246,709
Due to other funds	-	-	617,502	617,502
Unearned revenues	178,963	9,585,635	1,302,923	11,067,521
Total liabilities	6,045,960	11,565,566	5,329,131	22,940,657
Deferred inflows of resources:				
Unavailable revenue - property taxes	106,088,548	-	140,366	106,228,914
Unavailable revenue - special assessments	10,699,780	-	-	10,699,780
Unavailable revenue - grants	-	-	154,973	154,973
Unavailable revenue - other	101,585	-	1,112,555	1,214,140
Total deferred inflows of resources	116,889,913	-	1,407,894	118,297,807
Fund balances				
Nonspendable:				
Prepaid items	1,228,171	198,363	363,633	1,790,167
Restricted:				
Public Safety and judicial	-	-	2,803,314	2,803,314
Public works, highways and streets	-	-	3,514,747	3,514,747
Health, welfare and education	-	-	29,311	29,311
Culture and recreation	-	-	1,415,744	1,415,744
Capital projects	-	-	20,310,529	20,310,529
Economic development	-	-	13,562,600	13,562,600
Other purposes	-	-	3,234,334	3,234,334
Committed:				
General government	3,910,957	-	26,000	3,936,957
Public safety and judicial	-	-	1,822,154	1,822,154
Assigned:				
General government	3,713,296	1,697,891	407,245	5,818,432
Public safety and judicial	-	-	630,106	630,106
Public works, highway and streets	-	-	9,020	9,020
Culture and recreation	1,153,187	-	349,401	1,502,588
Capital projects	-	-	17,782,640	17,782,640
Other purposes	65,505	-	-	65,505
Unassigned:	38,241,296	-	(356,285)	37,885,011
	48,312,412	1,896,254	65,904,493	116,113,159
Total liabilities, deferred inflows of resources and fund balances	$ 171,248,285	$ 13,461,820	$ 72,641,518	$ 257,351,623

See Accompanying Notes to the Basic Financial Statements

Shawnee County, Kansas
Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position
December 31, 2023

Ending fund balances - total governmental funds:	$ 116,113,159
Amounts reported for governmental activities in the statement of net position are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of net position the cost of those assets is capitalized and shown at cost, net of accumulated depreciation. This is the amount of net capital assets reported in the statement of net position	236,783,241
Long-term assets are not available to pay for current period expenditures and are therefore reported as unavailable revenue in the fund statements	12,068,893
Deferred outflows of resources related to pensions and OPEB do not decrease net position until a future period and therefore are not reported in the funds	
KPERS pension plan	20,727,955
County OPEB plan	369,843
KPERS OPEB plan	221,159
Deferred inflows of resources related to pensions and OPEB do not increase net position until a future period and therefore are not reported in the fund statements:	
KPERS pension plan	(1,426,389)
County OPEB plan	(1,714,309)
KPERS OPEB plan	(761,063)
Long-term liabilities, including bonds payable and certificates of participation, are not due and payable in the current period, and therefore, are not reported in the funds:	
Deferred charge on refunding	148,822
Accrued interest payable	(949,173)
Net pension liability	(65,222,208)
Long-term debt	(81,457,501)
Compensated absences	(6,877,748)
Total OPEB liability	(2,653,256)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the Internal Service fund are reported with governmental activities in the statement of net position, net of the amount allocated to business-type activities.	13,736,602
Total net position of governmental activities	$ 239,108,027

See Accompanying Notes to the Basic Financial Statements

Shawnee County, Kansas
Statement of Revenues, Expenditures, and Changes in Fund Balances -
Governmental Funds
For the Year Ended December 31, 2023

	General Fund	Coronavirus Relief Fund	Other Governmental Funds	Total Governmental Funds
Revenues:				
Taxes:				
Property	$ 98,379,847	$ -	$ 134,947	$ 98,514,794
Motor vehicle	10,880,539	-	10,723	10,891,262
Sales	-	-	11,962,160	11,962,160
Franchise	316,010	-	-	316,010
911 emergency	-	-	1,096,258	1,096,258
Intergovernmental	4,387,834	14,952,746	10,557,462	29,898,042
Charges for services	5,959,884	-	3,350,816	9,310,700
License, fines, fees and permits	1,815,804	-	2,028,993	3,844,797
Interest income	8,639,229	1,694,293	952,623	11,286,145
Special assessments	2,718,826	-	-	2,718,826
Other	2,630,368	-	1,119,625	3,749,993
Total revenues	135,728,341	16,647,039	31,213,607	183,588,987
Expenditures:				
Current:				
General government	16,113,473	8,825,109	3,096,783	28,035,365
Public safety and judicial	62,330,929	3,410,392	6,946,588	72,687,909
Public works, highways and streets	7,343,477	-	2,467,153	9,810,630
Health, welfare and education	8,038,543	72,177	4,269,367	12,380,087
Culture and recreation	21,158,093	2,158,859	2,025,532	25,342,484
Economic development	-	-	1,530,395	1,530,395
Debt service:				
Principal retirement	5,874,491	-	5,263,226	11,137,717
Interest and fiscal charges	1,321,072	-	1,660,085	2,981,157
Bond issuance costs	26,000	-	35	26,035
Finance purchase obligation principal retirement	813,744	-	-	813,744
Capital outlay	479,635	307,010	4,794,774	5,581,419
Total expenditures	123,499,457	14,773,547	32,053,938	170,326,942
Excess of revenues over (under) expenditures	12,228,884	1,873,492	(840,331)	13,262,045
Other financing sources (uses):				
Issuance of debt	-	-	1,272,278	1,272,278
Issuance of finance purchase obligations	1,308,275	-	62,975	1,371,250
Proceeds from sale of capital assets	65,264	-	67,290	132,554
Transfers in	492,602	-	16,814,079	17,306,681
Transfers out	(8,634,296)	(158,818)	(9,440,438)	(18,233,552)
Total other financing sources (uses)	(6,768,155)	(158,818)	8,776,184	1,849,211
Net change in fund balances	5,460,729	1,714,674	7,935,853	15,111,256
Fund balances - beginning of year	42,851,683	181,580	57,968,640	101,001,903
Fund balances - end of year	$ 48,312,412	$ 1,896,254	$ 65,904,493	$ 116,113,159

See Accompanying Notes to the Basic Financial Statements

Shawnee County, Kansas
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2023

Net change in fund balances - total governmental funds	$	15,111,256
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation and the effect of other capital asset transactions in the current period:		
Capital outlay		18,946,881
Depreciation expense		(14,886,315)
Gain on disposal of capital assets		90,402
Proceeds on disposal of capital assets		(132,554)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Deferred inflows of resources - special assessment revenue		(1,761,662)
Deferred inflows of resources - grants		(327,208)
Deferred inflows of resources - other revenue		177,993
Deferred inflows of resources - internal service funds		(119,741)
The issuance of long-term debt (*e.g.*, bonds, finance purchase obligations) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		
Principal payments		11,137,717
Issuance of debt		(1,272,278)
Issuance of finance purchase obligations		(1,371,250)
Finance purchase obligation principal retirement		813,744
Amortization of premiums, discounts, and deferred amounts, net		92,159
Change in accrued interest payable		(183,635)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Change in accrued compensated absences		(303,870)
OPEB expense		442,113
Pension expense		(5,934,903)
Internal service funds are used by management to charge the costs of vehicles and equipment replacement to individual funds. The net revenue of certain activities of the Internal Service fund is reported with governmental activities, net of amount allocated to business-type activities.		1,516,992
Total changes in net position of governmental activities	$	22,035,841

See Accompanying Notes to the Basic Financial Statements

Shawnee County, Kansas
Statement of Net Position
Proprietary Funds
December 31, 2023

	Refuse	Internal Service Funds
Assets		
Current assets:		
Cash and short-term investments	$ 12,037,871	$ 17,156,536
Accounts receivable, net	346,431	167,702
Interest receivable	53,676	-
Due from other governments	1,451,175	-
Prepaid	30,874	-
Total current assets	13,920,027	17,324,238
Noncurrent assets:		
Capital Assets:		
Other capital assets, net of depreciation	2,217,548	-
Total capital assets	2,217,548	-
Total assets	16,137,575	17,324,238
Deferred outflows of resources		
Deferred outflows - OPEB - County plan	34,738	-
Deferred outflows - OPEB - KPERS plan	30,092	-
Deferred outflows - pensions	1,800,413	-
Total deferred outflows of resources	1,865,243	-
Liabilities		
Current liabilities:		
Accounts payable	410,993	195,921
Accrued expenses	413,790	-
Due to other governments	22,533	-
Claims payable	-	830,000
Long-term liabilities, due in one year	341,379	-
Total current liabilities	1,188,695	1,025,921
Noncurrent liabilities:		
Claims payable	-	1,647,331
Long-term liabilities, due in more than one year	264,978	-
Total OPEB liability	290,107	-
Net pension liability	5,350,843	-
Total noncurrent liabilities	5,905,928	1,647,331
Total liabilities	7,094,623	2,673,252
Deferred inflows of resources		
Deferred inflows - OPEB - County plan	161,020	-
Deferred inflows - OPEB - KPERS plan	103,553	-
Deferred inflows - pension	9,252	-
Total deferred inflows of resources	273,825	-
Net Position		
Investment in capital assets	2,217,548	-
Unrestricted	8,416,822	14,650,986
Total net position	$ 10,634,370	$ 14,650,986
Adjustment to reflect the consolidation of internal service fund activities related to enterprise fund.	914,384	
Net position of business-type activities	$ 11,548,754	

See Accompanying Notes to the Basic Financial Statements

Shawnee County, Kansas
Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Funds
For the Year Ended December 31, 2023

	Refuse	Internal Service Funds
Operating revenues:		
Charges for services	$ 18,332,285	$ 14,546,818
Other	31,584	679,727
Total operating revenues	18,363,869	15,226,545
Operating expenses:		
Personnel services	9,014,863	92,096
Contractual services	4,611,947	1,583,066
Supplies	2,521,093	-
Utilities	15,109	-
Claims	-	13,118,329
Other	119,765	975
Depreciation	1,118,612	-
Total operating expenses	17,401,389	14,794,466
Operating income	962,480	432,079
Interest Income	545,383	-
Transfers in	-	1,246,891
Transfers out	(320,020)	-
Change in net position	1,187,843	1,678,970
Total net position - beginning of year	9,446,527	12,972,016
Total net position - end of year	$ 10,634,370	$ 14,650,986
Change in net position	$ 1,187,843	
Adjustment to reflect the consolidation of internal service fund activities related to enterprise fund.	161,978	
Change in net position of business-type activities	$ 1,349,821	

See Accompanying Notes to the Basic Financial Statements

Shawnee County, Kansas
Statement of Cash Flows -
Proprietary Funds
For the Year Ended December 31, 2023

	Refuse	Internal Service Funds
Cash flows from operating activities:		
Receipts from customers	$ 18,022,792	$ -
Receipts from interfund and other services	-	15,739,001
Payments to suppliers	(7,700,091)	(14,823,807)
Payments to employees for services	(8,658,034)	(92,096)
Net cash provided by operating activities	1,664,667	823,098
Cash flows from noncapital financing activities:		
Transfers from other funds	-	1,260,730
Transfers to other funds	(320,020)	-
Net cash (used in) provided by noncapital financing activities	(320,020)	1,260,730
Cash flows from capital and related financing activities:		
Purchase of capital assets	(122,817)	-
Net cash used in capital and related financing activities	(122,817)	-
Cash flows from investing activities:		
Interest income received from short-term investments	491,707	-
Net cash provided by investing activities	491,707	-
Net increase in cash and short-term investments	1,713,537	2,083,828
Cash and short-term investments, beginning of year	10,324,334	15,072,708
Cash and short-term investments, end of year	$ 12,037,871	$ 17,156,536
Reconciliation of operating income to net cash provided by operating activities		
Operating income	$ 962,480	$ 432,079
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation	1,118,612	-
Change in assets, deferred outflows, liabilities and deferred inflows		
Accounts receivables, net	(21,988)	512,456
Due from other governments	(319,089)	-
Prepaid	(20,688)	-
Deferred outflows	(38,303)	-
Accounts payable and accrued expenses	(366,598)	14,075
Due to other governments	1,712	-
Claims payable	-	(15,770)
Compensated absences and OPEB liability	1,596	-
Net pension liability	399,725	-
Deferred inflows	(52,792)	(119,742)
Net cash provided by operating activities	$ 1,664,667	$ 823,098
Noncash supplemental disclosures		
Accounts payable incurred for capital assets	$ 45,613	$ -

See Accompanying Notes to the Basic Financial Statements

Shawnee County, Kansas
Statement of Fiduciary Net Position
Fiduciary Funds
December 31, 2023

	Custodial Funds
Assets	
Cash and investments	$ 189,488,782
Tax receivable, net	623,435
Accounts receivable, net	95,966
Total assets	$ 190,208,183
Liabilities	
Accounts payable	$ 584,302
Accrued expenditures	3,895
Due to taxing districts, governments, and others	185,308,554
Total liabilities	185,896,751
Net Position	
Restricted for others	4,311,432
Total net position	$ 4,311,432

See Accompanying Notes to the Basic Financial Statements

Shawnee County, Kansas
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Year Ended December 31, 2023

	Custodial Funds
Additions	
Tax collections	$ 370,757,305
Other	2,248,038
Total additions	373,005,343
Deductions	
Tax distributions	360,422,852
Other deductions	11,912,273
Total deductions	372,335,125
Net Change in Fiduciary Net Position	670,218
Net Position, Beginning of Year	3,641,214
Net Position, End of Year	$ 4,311,432

See Accompanying Notes to the Basic Financial Statements

1. Reporting Entity and Summary of Significant Accounting Policies

The accompanying basic financial statements of Shawnee County, Kansas (the County) have been prepared in conformity with accounting principles generally accepted in the United States of America applicable to local governmental units. The County's significant accounting policies are described below:

Reporting Entity

The County is governed by a County Commission comprised of a chairman, vice-chairman and member. Elected officials are responsible for the operations of certain County offices, including the Treasurer's, County Clerk's, Sheriff's, District Attorney's, Register of Deeds' and the Third Judicial District Court Judge's. Appointed officials are responsible for certain offices, including the Appraiser's and Financial Administrator's. In evaluating the County's financial reporting entity, management has considered all potential component units and has determined there are no material component units over which the County is financially accountable. Financial accountability is based primarily on non-operational or financial relationships with the County (as distinct from legal relationships). These financial statements include all accounts for which the County is considered to be financially accountable.

Sherwood Regional Wastewater Treatment District is reported as a blended component unit of Shawnee County and is, therefore, combined within the County's primary government statements as the Sewer Special Revenue Fund. The governing body for this district is the Shawnee County Board of County Commissioners. As provided by K.S.A. 19-27a01(e), this district is a separate legal entity and is the owner of the sewer system, the Sherwood Regional Wastewater Treatment Plant and related facilities within the Sewer District.

Shawnee County, Kansas Public Building Commission is reported as a blended component unit of Shawnee County. The governing body for this district is the Shawnee County Board of County Commissioners. Pursuant to K.S.A. 12-1757 et seq., this public building commission was formed to provide the County another option in financing the County's capital improvements. Public building commissions provide a lower interest cost option without additional risk. The Shawnee County, Kansas Public Building Commission was created on November 30, 2017.

Basis of Presentation

The County's basic financial statements include both government-wide (reporting the County as a whole) and fund financial statements (reporting the County's major funds).

Government-wide Financial Statements

The statement of net position and the statement of activities display information about the County, the primary government, as a whole, with the exclusion of the fiduciary funds which contain assets not available for use by the County. Eliminations have been made to minimize the doubling effects of internal activities. These statements distinguish between the governmental and business-type activities of the County. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or functions and, therefore, are clearly identifiable to a particular function. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by that function and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program is self-financing or draws from the general revenues of the County.

The County's net position is reported in three parts—net investment in capital assets, restricted net position; and unrestricted net position. The County first utilizes restricted resources to finance restricted activities.

The government-wide financial statements are more focused on the sustainability of the County as an entity and the change in the County's net position resulting from the current year's activities.

Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category—governmental, proprietary and fiduciary funds—are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

The major governmental funds of the County are described below:

General Fund

This fund is the primary operating fund of the County. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The General Fund is also used to account for the resources accumulated and payments made for principal and interest on general long-term debt associated with equipment and facilities owned and leased by the County, except those accounted for in another fund.

Coronavirus Relief Fund

This special revenue fund was created in 2020 to record all the transactions for the Coronavirus Relief Fund monies which was part of the Federal CARES Act. The County received CARES Act funds through the State of Kansas. In 2021 and 2022, the County received Coronavirus State & Local Fiscal Recovery Funds from the U.S. Treasury as part of the American Rescue Plan Act. The County also received funds in 2022 from the U.S. Treasury from the Local Assistance and Tribal Consistency Fund.

The County reports the following major enterprise fund:

Refuse Fund

This fund accounts for the operation of the waste disposal activities for the County.

The County also reports the following additional fund types:

Special Revenue Funds —these funds account for specific revenue sources (other than major capital projects) that are restricted by enabling legislation to expenditures for specified purposes.

Capital Projects Funds —these funds are used to account for capital project related resources and project costs.

Internal Service Funds —these funds account for operations that provide services to other departments or agencies of the County on a cost-reimbursement basis. The County maintains three internal service funds that accounts for the health insurance program, workers' compensation insurance program and risk management insurance.

Fiduciary Funds —these funds account for the resources held for others and property taxes collected on behalf of other governments. Custodial funds do not involve a formal trust agreement. These funds include tax holding accounts, special taxing districts, and other funds which include monies collected for the State of Kansas and accounts held for others.

Measurement Focus and Basis of Accounting

Government-wide, Proprietary and Fiduciary Fund Financial Statements

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue from exchange and exchange-like transactions is recognized when earned. Non-exchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, can include certain grants and donations. Revenue from non-exchange transactions is recognized when all eligibility requirements or other measurement criteria have been satisfied. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Governmental Fund Financial Statements

All governmental funds are reported using modified accrual basis of accounting and the current financial resources measurement focus. Under this basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available. Expenditures are recognized in the accounting period in which the related fund liability is incurred, if measurable.

Revenue Recognition

In applying the susceptible to accrual concept under the modified accrual basis, certain revenue sources are deemed both measurable and available. The County considers all revenues for investment earnings, special assessments and state-levied, locally shared taxes (including motor vehicle fees) to be available if the revenues are collected within sixty days after year-end. Reimbursements due for federally funded projects are accrued as revenue at the time qualifying expenditures have been incurred and all other grant requirements have been met, and in the governmental funds, when the availability criteria has also been met. When cash is received in advance, it is recorded as unearned revenue until expenditures are made. Proceeds of long-term debt are reported as other financing sources.

Other revenues, including licenses and permits, certain charges for services, certain fees and fines and certain miscellaneous revenue are recorded as revenue when received in cash because they are generally not measurable until actually received.

Expenditure Recognition

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, landfill closure costs, pensions and compensated absences, which are recognized as expenditures to the extent that they have matured. General capital asset acquisitions are reported as expenditures in the governmental funds. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

This approach differs from the manner in which the government-wide financial statements are prepared. Therefore, the governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the governmental fund financial statements.

Pooled Cash, Cash Equivalents and Investments

The cash balances of substantially all funds are pooled and invested by the Financial Administrator for the purpose of increasing earnings through investment activities. These pooled investments consist primarily of demand deposits, repurchase agreements, nonnegotiable certificates of deposit and money market instruments. Certificates of deposit and money market funds are carried at amortized cost because they are not affected by market rate changes. The individual funds' portions of the pool's fair value are presented as "cash and short-term investments". Earnings on the pooled funds are apportioned and paid or credited to the funds required to accumulate earnings based on their average monthly balances. If a fund is not required to account for its own earnings by law or regulation, the earnings are allocated to the General Fund. For purposes of the proprietary funds' cash flows statement, cash and short-term investments are defined as investments with original maturities of three months or less.

Receivables and Payables

Outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All property tax receivables are shown net of an allowance for uncollectibles. The allowance for property tax receivables for the year ended December 31, 2023 was $1,627,193. The property tax receivable allowance is equal to 1.5% of outstanding property taxes at December 31, 2023. The trade receivables for the general fund and other governmental funds are considered to be fully collectible. The allowance for uncollectibles for the Refuse Fund and the General Fund receivables are $72,000 and $15,690, respectively.

Accounts receivable for refuse services at December 31, 2023 include unbilled receivables of $255,681. These are receivables for commercial refuse services and residential refuse services outside of the Topeka city limits.

Intergovernmental Revenues and Receivables

Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met, and in the governmental funds, when the availability criteria has also been met. Unrestricted aid is reported as revenue in the fiscal year the entitlement is received. The City of Topeka bills refuse services for Shawnee County residential customers that reside within the city limits. At December 31, 2023, Shawnee County was due $1,451,175 from the City of Topeka of which $363,933 was unbilled.

Property Taxes Receivable

In accordance with governing state statutes, property taxes levied during the current year are revenue sources to be used to finance the budget of the ensuing fiscal year. Taxes are assessed on a calendar year basis, with the related levies and liens on property becoming effective on November 1 in the year of assessment. The County Treasurer is the tax collection agent for all taxing entities within the County. Property owners have the option of paying one-half of the full amount of the taxes levied on or before December 20 during the year levied, with the balance to be paid on or before May 10 of the ensuing year. At December 31, 2023, such taxes are a lien on the property and are recorded as taxes receivable with a corresponding amount recorded as a deferred inflow of resources.

Assessed values are established by the County Appraiser. The assessed value for property located in the County as of November 1, 2022, on which the 2022 tax levy was based, was $2,019,750,835 on which the 2023 property tax revenues were based. The County's property tax levies per $1,000 assessed valuation for property tax revenues were as follows:

Fund	Levy (Dollars)
General	$ 49.815
Special Liability	0.046
	$ 49.861

State statutes prohibit the County Treasurer from distributing taxes collected in the year levied prior to January 1 of the ensuing year. Therefore, taxes levied in the current year are recorded as taxes receivable and unavailable revenue at year end, and are recognized as revenue, net of estimated uncollectible and delinquent amounts, in the year for which they are levied. Taxes receivable also represent property taxes levied for 2023 and prior years which have not yet been collected and are reflected as a deferred inflow of resources.

Special Assessments Receivable

As required by Kansas statutes, projects financed in part by special assessments are financed through the issuance of general obligation bonds that are secured by the full faith and credit of the County and are retired from the General Fund. Further, Kansas statutes permit levying additional general ad valorem taxes in the General Fund to finance delinquent special assessments receivable. Consequently, special assessments receivable are accounted for within the General Fund. Special assessments taxes are levied and collected over the life of the bonds which is usually twenty years, and the County may foreclose on liens against property benefited by special assessments when delinquent assessments are two years in arrears. In the fund financial statements, the special assessments taxes levied are a lien on the property and are recorded as special assessments receivable with a corresponding amount recorded as unavailable revenue.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements as well as nonspendable fund balance in the governmental fund financial statements.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The County has two items that qualify for reporting in this category. It is the deferred amount on refunding and deferred outflows for pensions and OPEB reported in the government-wide statement of net position. The deferred outflows for pensions and OPEB is also reported in the enterprise fund. A deferred amount on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. See Note 7 and 8 for more information on the deferred outflows for pensions and OPEB, respectively.

In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has two types of items, which arises under the accrual and modified accrual basis of accounting that qualify for reporting in this category. The first item, unavailable revenue, is reported in the governmental activities statement of net position and the governmental funds

balance sheet. The governmental funds report unavailable revenues from property taxes, special assessments, grants and other revenue. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available and for which they are levied. The second item, deferred inflows for pensions and OPEB, are reported on the government-wide statement of net position, as well as reported in the enterprise fund. See Notes 7 and 8 for more information on the deferred inflows for pensions and OPEB, respectively.

Capital Assets

Capital assets, which include land, building and improvements, furniture, fixtures and equipment, motor vehicles, tools and equipment, infrastructure (*e.g.*, roads, bridges, sidewalks and similar items) and construction in progress, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined as assets with an initial individual cost of more than $5,000 and an estimated useful life of more than one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Major outlays for capital assets and improvements are capitalized as projects when constructed.

The County's capital assets are depreciated using the straight-line method over the estimated useful lives of the capital assets. The estimated useful lives are:

Infrastructure	10 - 50 years
Buildings and improvements	10 - 30 years
Furniture, fixtures and office equipment	5 - 10 years
Motor vehicles	5 years
Tools and other equipment	5 - 10 years

Compensated Absences

The liability for compensated absences reported in the government-wide and proprietary fund statements consists of unpaid, accumulated annual vacation and sick leave balances. Under the terms of the County's personnel policy, County employees are granted vacation and sick leave in varying amounts. Vacation is earned at the rate of 4 to 8 hours per two-week pay period, depending on the employee's years of service. Sick leave is accumulated at the rate of 4 hours per two-week pay period. The maximum amount of vacation which an employee may carry forward from year to year is 240 hours, and the maximum amount of accrued sick leave for which a retiring employee with 800 or more hours accrued may be compensated is 35% of their sick leave balance. Only retiring employees are compensated for unused sick leave. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Pension Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Kansas Public Employees Retirement System (KPERS) and additions to/deductions from KPERS' fiduciary net position have been determined on the same basis as they are reported by KPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The County's pension plan is more fully described in Note 7.

Long-Term Debt

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts and deferred charge on refunding, when material, are deferred and amortized over the life of the bonds using a method which approximates the effective interest method. Bonds payable are reported net of the applicable bond premiums or discounts. Bond issuance costs are expensed in the period when incurred or at the time of issuance.

In the governmental funds, bond proceeds, premiums and discounts are reported as other financing sources or uses in the year of issuance.

Use of Estimates

The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

Interfund Transfers

Permanent reallocations of resources between funds of the reporting entity are classified as interfund transfers. For the purpose of the statement of activities, all interfund transfers between individual governmental funds have been eliminated.

Net Position Classifications

In the government-wide and proprietary fund financial statements, equity is shown as net position and classified into three components:

Net investment in capital assets – Capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgage notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net position – Net position with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation. The County first utilizes restricted resources to finance qualifying activities.

Unrestricted net position – All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

Fund Balances

In the fund financial statements, governmental funds report the following fund balance classifications:

(1) Non-Spendable – This consists of amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact.

(2) Restricted – This consists of amounts where constraints are placed on the use of those resources which are either externally imposed by creditors, grantors, contributors, laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

(3) Committed – This consists of amounts which can only be used for specific purposes pursuant to constraints imposed by formal action (resolution) of the Board of County Commissioners.

(4) Assigned – This consists of amounts which are constrained by County management's intent to be used for a specific purpose but are neither formally restricted by external sources nor committed by Board of County Commissioners action. The Department Heads have the authority to assign amounts for a specific purpose in this category. Likewise, the Department Heads have the authority to take necessary actions to un-assign amounts in this category.

(5) Unassigned – This consists of the residual fund balance that does not meet the requirements for the non-spendable, restricted, committed, or assigned classifications. A positive unassigned fund balance is only possible in the general fund. Residual deficit amounts of nonmajor governmental funds would also be reported as unassigned.

For programs with multiple revenue sources, the County first uses restricted resources when an expenditure is incurred for purposes for which both restricted and unrestricted net position are available. For purposes of fund balance classification, expenditures are spent from restricted fund balance first, followed in order by committed fund balance, assigned fund balance and lastly unassigned fund balance.

Pending Governmental Accounting Standards Board Statements

GASB has issued the following statements which may impact the County's financial reporting requirements in the future:

- GASB Statement 100 - *Accounting Changes and Error Corrections*
  - effective for reporting periods beginning after June 15, 2023.
- GASB Statement 101 - *Compensated Absences*
  - effective for reporting periods beginning after December 15, 2023.
- GASB Statement 102 - *Certain Risk Disclosures*
  - effective for reporting periods beginning after June 15, 2024
- GASB Statement 103 - *Financial Reporting Model Improvements*
  - effective for reporting periods beginning after June 15, 2025

2. Cash and Investments

Applicable state statutes authorize the County to invest in (1) money market accounts or certificates of deposit in commercial banks and trust companies, (2) time certificates of deposit with state or federally chartered savings and loan associations or federally chartered savings banks, (3) repurchase agreements with commercial banks, trust companies, state or federally chartered savings and loan associations or federally chartered savings banks, (4) United States Treasury Bills or Notes, (5) temporary notes, and (6) the municipal investment pool fund (the Pool). The Pool is operated by the State Treasurer, is not an SEC registered pool and is regulated by the Pooled Money Investment Board. Noncurrent cash and short-term investments include $83 which is held by a trustee and restricted for capital projects.

Cash and short-term investments consisted of the following at December 31, 2023:

Deposits:	
Demand deposits	$ 329,112,037
Short-term investments:	
Money market funds	20,942,830
	$ 350,054,867
Government-wide Statement of Net Position - Unrestricted	$ 128,093,526
Government-wide Statement of Net Position - Restricted	32,472,559
Fiduciary Funds Statement of Assets and Liabilities	189,488,782
	$ 350,054,867

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Credit risk is measured using credit quality ratings of investments in debt securities as described by nationally recognized rating agencies such as Standard & Poor's and Moody's. The County does not have a formal policy limiting credit quality of investments. The County follows applicable State Statutes that restrict the types of investments the County may utilize. At December 31, 2023, the County's investments consisted of short-term money market funds. The money market funds were invested in direct U.S. Treasury obligations or other U.S. agency securities that were rated AAA by Standard and Poor's at year-end.

Custodial Credit Risk

The custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the County will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the County will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The County does not have a policy for custodial credit risk. Statutes require that collateral pledged must have a fair value equal to 100% of the deposits, less insured amounts, and they must be assigned for the benefit of the County.

At December 31, 2023, the County's deposits were insured, in part, by the Federal Depository Insurance Corporation. Uninsured deposits and certificates of deposit were fully collateralized by securities held in the County's name by their financial institution's agent. The short-term money market funds are not subject to custodial credit risk. Accordingly, management has determined that none of the County's deposits or investments are exposed to custodial credit risk as of December 31, 2023.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates may adversely affect an investment's fair value. The County does not have a policy for interest rate risk. The County's short-term investments at December 31, 2023 consisted of money market funds with maturities of less than one year.

Concentration of Credit Risk

The County does not have a policy for concentration of credit risk. Kansas statutes indirectly prohibit such a limitation, as local banks must be given preference on each investment of idle funds. At December 31, 2023, the County's investments consisted of short-term money market funds. These money market funds are not subject to such risks.

3. Capital Assets

A summary of changes in capital assets is as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Governmental Activities:				
Capital assets not being depreciated:				
Land	$ 27,965,289	$ -	$ -	$ 27,965,289
Construction in process	5,490,910	15,100,119	6,687,588	13,903,441
Total capital assets not being depreciated	33,456,199	15,100,119	6,687,588	41,868,730
Capital assets being depreciated:				
Infrastructure	190,985,342	3,409,536	-	194,394,878
Buildings and improvements	202,554,238	2,725,090	-	205,279,328
Furniture, fixtures and office equipment	13,275,936	170,866	-	13,446,802
Motor vehicles	14,976,643	1,800,044	344,531	16,432,156
Tools and other equipment	18,976,795	2,428,815	118,218	21,287,392
Total capital assets being depreciated	440,768,954	10,534,351	462,749	450,840,556
Less accumulated depreciation for:				
Infrastructure	81,887,359	5,232,572	-	87,119,931
Buildings and improvements	120,291,098	6,475,571	-	126,766,669
Furniture, fixtures and office equipment	12,094,385	523,058	-	12,617,443
Motor vehicles	12,232,665	1,272,175	306,912	13,197,928
Tools and other equipment	14,954,820	1,382,939	113,685	16,224,074
Total accumulated depreciation	241,460,327	14,886,315	420,597	255,926,045
Total depreciable capital assets, net	199,308,627	$ (4,351,964)	$ 42,152	194,914,511
Governmental, capital assets net	$ 232,764,826			$ 236,783,241

	Beginning Balances	Increases	Decreases	Ending Balances
Business-type Activities:				
Capital assets being depreciated:				
Buildings and improvements	$ 163,754	$ -	$ -	$ 163,754
Furniture, fixtures and office equipment	72,129	-	-	72,129
Motor vehicles	7,802,909	168,430	718,533	7,252,806
Tools and other equipment	2,367,151	-	-	2,367,151
Total capital assets being depreciated	10,405,943	168,430	718,533	9,855,840
Less accumulated depreciation for:				
Buildings and improvements	53,143	7,463	-	60,606
Furniture, fixtures and office equipment	39,948	5,680	-	45,628
Motor vehicles	4,798,824	1,100,324	718,533	5,180,615
Tools and other equipment	2,346,298	5,145	-	2,351,443
Total accumulated depreciation	7,238,213	$ 1,118,612	$ 718,533	7,638,292
Business-type, capital assets net	$ 3,167,730			$ 2,217,548

Depreciation expense was charged to the various functions/programs of the primary government as follows:

Governmental activities:	
General government	$ 915,728
Public safety and judicial	2,232,197
Public works, highways and streets	5,382,300
Health, welfare and education	353,421
Cultural and recreation	6,002,669
Total depreciation expense for governmental activities	$ 14,886,315
Business-type activities:	
Refuse	$ 1,118,612
Total depreciation expense for business-type activities	$ 1,118,612

4. Interfund Activity

Interfund transfers for the year ended December 31, 2023 are as follows:

	Transfers In	Transfers Out
Governmental Funds:		
General Fund	$ 492,602	$ 8,634,296
Coronavirus Relief Fund	-	158,818
Nonmajor Funds	16,814,079	9,440,438
	17,306,681	18,233,552
Enterprise Funds:		
Refuse	-	320,020
Internal Service Funds:		
Risk Management Fund	1,246,891	-
	$ 18,553,572	$ 18,553,572

Transfers are used to move unrestricted general fund and nonmajor governmental fund revenues to finance various programs that the government must account for in other funds in accordance with budgetary authorizations, including amounts provided as subsidies or matching funds for various grant programs; to reimburse the general fund for indirect costs and to move funds designated for employee accrued retirement benefits; fund debt service requirements; and reimbursements for capital outlay. Any transfers between governmental funds have been eliminated in the government-wide statement of activities.

Interfund receivables and payable balances as of December 31, 2023 were as follows:

	Interfund Receivables	Interfund Payables
General Fund	$ 617,502	$ -
Non-major Special Revenue - Motor Vehicle Fund	-	54,044
Non-major Special Revenue - Federal Grants	-	521,881
Non-major Capital Projects - Special Assessments	-	41,577
	$ 617,502	$ 617,502

Interfund receivables and payables are created as a result of 1) moving revenue and expenditures between funds and 2) allocation of revenue in accordance with County resolutions and state statutes.

5. Long-Term Liabilities

The following is a summary of long-term liabilities of the County:

	Beginning Balance	Additions	Payments/ Adjustments	Ending Balance	Due in One Year
Governmental activities					
General obligation bonds	$ 19,065,000	$ 639,000	$ 4,320,000	$ 15,384,000	$ 3,233,000
Unamortized premiums	1,383,135	-	335,134	1,048,001	-
Loans - direct borrowings	5,655,152	633,278	882,716	5,405,714	952,089
Certificates of participation	19,020,000	-	2,730,000	16,290,000	1,865,000
Unamortized premiums	894,791	-	128,935	765,856	-
Unamortized discounts	(31,103)	-	(6,088)	(25,015)	-
Revenue bonds	41,000,000	-	3,205,000	37,795,000	3,085,000
Unamortized premiums	3,120,707	-	294,902	2,825,805	-
Finance purchase obligations	1,410,635	1,371,250	813,744	1,968,141	603,708
Compensated absences **	6,573,878	6,448,472	6,144,602	6,877,748	3,591,379
Total OPEB liability **	1,519,504	163,239	-	1,682,743	-
KPERS OPEB liability **	1,069,259	-	98,746	970,513	-
	$ 100,680,958	$ 9,255,239	$ 18,947,691	$ 90,988,506	$ 13,330,176

** For governmental activities, compensated absences, and other post employment benefits are generally liquidated by the general fund.

Business-type activities					
Compensated absences	$ 603,637	$ 683,033	$ 680,313	$ 606,357	$ 341,379
Total OPEB liability	138,317	19,738	-	158,055	-
KPERS OPEB liability	152,914	-	20,862	132,052	-
	$ 894,868	$ 702,771	$ 701,175	$ 896,464	$ 341,379

Of the $15,384,000 general obligation bonds, approximately $9,509,000 is special assessment debt.

General Obligation Bonds

The County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities including those used for economic development. General obligation bonds have also been issued to refund general obligation bonds and certain loans of prior issues. General obligation bonds are direct obligations and pledge the full faith and credit of the County. These bonds generally are issued as 20-year serial bonds, with differing amounts of principal maturing each year.

General obligation bonds currently outstanding are as follows:

General Obligation Bonds	Interest Rates	Maturity	Amount
Series 2013	2.25-4.00%	09/01/33	$ 550,000
Series 2015A	2.00-3.00%	09/01/28	2,140,000
Series 2015C	2.00-3.35%	09/01/35	415,000
Series 2016A	1.10-5.00%	09/01/29	5,870,000
Series 2016B	2.00-3.00%	09/01/26	650,000
Series 2016D	2.00-2.125%	09/01/29	1,610,000
Series 2018	2.00-3.80%	09/01/38	740,000
Series 2019	4.00-5.00%	09/01/26	2,770,000
Series 2023	3.05-4.30%	09/01/43	639,000
			$ 15,384,000

Annual debt service requirements to maturity for general obligation bonds to be paid with tax levies are as follows:

Year	Principal Due	Interest Due	Total Due
2024	$ 3,233,000	$ 533,871	$ 3,766,871
2025	2,939,000	391,716	3,330,716
2026	2,835,000	268,634	3,103,634
2027	1,890,000	182,632	2,072,632
2028	1,586,000	133,767	1,719,767
2029-2033	2,148,000	275,750	2,423,750
2034-2038	548,000	102,046	650,046
2039-2043	205,000	26,732	231,732
	$ 15,384,000	$ 1,915,148	$ 17,299,148

Loans

The County has a loan agreement with the Kansas Department of Health and Environment (KDHE) for the improvements of a sewer treatment plant. On April 27, 2020, the County entered into a loan agreement with KDHE to be used for projects to replace, rehabilitate or upgrade various capital assets of the Sherwood Regional Wastewater Treatment System. Sherwood Wastewater District fees will fund the repayment of the loan. The loan amount, not to exceed $7,000,000, will be drawn down as project costs are incurred and carries an interest rate of 1.50%. Principal repayment of the loan starts two years after the first disbursement to the County or one year after the project is completed, whichever is first. Semi-annual payments will be due over the course of 20 years. $1,670,951 was drawn down on this loan as of December 31, 2023.

During 2016, the County secured a zero interest loan from the Kansas Department of Transportation for $8,500,000 for the replacement of the Carlson Road Bridge over the Kansas River. This loan was funded as construction costs were incurred. It will be repaid with annual payments equal to $850,000 per year commencing in March 2018 until repaid. These payments will be paid from the JEDO sales tax that began in 2017.

In 2012, the County amended their loan agreement with the Kansas Department of Health and Environment in the amount of $650,000 for the Kansas Water Pollution Control Revolving Fund for the Sherwood Regional collection system. This loan was for the construction of a new force main to serve the Sherwood service area. The term of the loan is 20 years.

Purpose	Interest Rates	Maturity	Amount
Loan for Sherwood Pumping improvements	2.66%	03/01/32	$ 334,763
Loan for Carlson Road Bridge	0.00%	03/15/27	3,400,000
Loan for Sherwood Wastewater System	1.50%	TBD	1,670,951
Total			$ 5,405,714

Annual estimated debt service requirements to maturity based on the outstanding balance of KDHE and KDOT Loans at December 31, 2023 are as follows:

Year	Principal Due	Interest Due	Total Due
2024	$ 952,090	$ 41,761	$ 993,851
2025	954,365	39,486	993,851
2026	956,691	37,160	993,851
2027	959,071	34,780	993,851
2028	111,504	32,347	143,851
2029-2033	553,659	123,524	677,183
2034-2038	436,342	72,557	508,899
2039-2043	481,992	26,905	508,897
	$ 5,405,714	$ 408,520	$ 5,814,234

Certificates of Participation

The 2012 certificates were issued to fund the First Responders Project, acquisition of property and the Expocentre Safety Rigging Project. The 2015 certificates were issued to fund improvements for corrections facilities, parks and recreations facilities and County infrastructure. The County issued certificates of participation in 2017 to refund portions of the Series 2012 certificates of participation. Projects that are financed by certificates of participations serve as collateral for the debt.

Certificates of participation currently outstanding are as follows:

Certificates of Participation	Interest Rates	Maturity	Amount
Series 2012	2.00-3.12%	09/01/27	$ 1,195,000
Series 2015	2.00-5.00%	09/01/35	11,780,000
Series 2017	1.10-3.00%	09/01/26	3,315,000
			$ 16,290,000

Annual estimated debt service requirements to maturity based on the outstanding balance of Certificates of Participation at December 31, 2023 are as follows:

Year	Principal Due	Interest Due	Total Due
2024	$ 1,865,000	$ 583,219	$ 2,448,219
2025	1,935,000	511,469	2,446,469
2026	2,005,000	436,819	2,441,819
2027	2,090,000	376,669	2,466,669
2028	925,000	312,475	1,237,475
2029-2033	5,120,000	1,042,243	6,162,243
2034-2038	2,350,000	124,075	2,474,075
	$ 16,290,000	$ 3,386,969	$ 19,676,969

Revenue Bonds

The Shawnee County Kansas Public Building Commission issued revenue bonds in 2018 to finance a renovation to the Kansas Expocentre in the amount of $29,925,000. The debt service for the Expocentre renovation will be paid by the County-wide ½ cent sales tax. In December 2022, the Shawnee County Public Building Commission issued revenue bonds to finance improvements facilities and sites operated by the County's Department of Corrections and the County's Parks and Recreation Department in the amount of $18,715,000. The debt service for this bond will be paid from the County's General Fund.

Annual debt service requirements to maturity for revenue bonds to be paid with pledged sales tax revenue are as follows:

Year	Principal Due	Interest Due	Total Due
2024	$ 3,085,000	$ 1,719,650	$ 4,804,650
2025	3,220,000	1,587,300	4,807,300
2026	3,360,000	1,449,100	4,809,100
2027	3,505,000	1,304,800	4,809,800
2028	3,650,000	1,154,200	4,804,200
2029-2033	14,635,000	3,396,050	18,031,050
2034-2038	6,340,000	895,125	7,235,125
	$ 37,795,000	$ 11,506,225	$ 49,301,225

The County has pledged future sales tax revenue relating to the Public Building Commission bonds. The pledged revenue at December 31, 2023 are as follows:

Date Issued	Description	Revenue Pledged	Amount of Revenue Pledged	Purpose of Debt	Terms of Committment	% of Revenue Pledged	P & I for 2023	Revenue Recognized in 2023
2018	Revenue Bonds	Sales Tax	$ 2,996,400	Facility Renovation	through 2033	35%-45%	$ 2,996,400	$ 10,385,360
2022	Revenue Bonds	Rents & Revenue	$ 1,806,776	Facility & Site Improvements	through 2037	0%	$ 1,806,776	$ 0

Finance Purchase Obligations

The County has entered into finance purchase agreements for vehicles and equipment. The gross amount of capital assets under the finance purchases were $4,385,763. Amortization of capital assets acquired under finance purchases are included with depreciation expense in the government-wide financial statements. The assets purchased under a finance purchase agreement serve as the collateral for the debt. The future minimum obligation payments are as follows:

2024	$ 766,350
2025	663,163
2026	516,467
2027	410,390
2028	57,531
	2,413,901
Less amounts representing interest	(445,760)
Present value of minimum lease payments	$ 1,968,141

Finance purchased assets as of December 31, 2023 are as follows:

Equipment	$ 4,385,763
Accumulated Depreciation	(2,389,748)
Total	$ 1,996,015

Bond Indebtedness

Kansas statutes restrict the level of the authorized and outstanding bonded indebtedness of the County to not more than 3% of the assessed value as adjusted by Kansas statute of all tangible property within such county, as certified to the County Clerk on the preceding October 1. For purposes of calculating the legal debt margin of the County, the following types of bonds are excluded from the total indebtedness of the County: (a) bonds issued for the purpose of refunding outstanding debt including bonds and matured coupons thereof, or judgments thereon; and (b) bonds issued to finance the purchase of land and certain improvements, and furnishing and equipping of the Shawnee County jail.

At December 31, 2023, based on the assessed valuation of $2,308,636,385 the general obligation limit was $69,259,092. After reduction for outstanding eligible general obligation bonds and notes, the County's net bonded indebtedness totaled $650,000 providing a general obligation debt margin of $68,609,092.

Conduit Debt

The County has issued industrial revenue bonds to finance the purchase of land and construction facilities leased to local businesses. The lease agreements provide for rentals sufficient to service the related bonds. The bonds and related interest are payable solely from lessee rentals and do not constitute general liabilities of the County.

The lessees have the option of purchasing the leased properties at any time during the lease periods for amounts sufficient to retire the related outstanding bonds. At the end of the lease periods, which conform to bond maturity schedules, the lessees may either purchase the property for a nominal amount or renew the lease annually at nominal amounts. Industrial revenue bonds at December 31, 2023 totaled $171,287,366.

6. Joint Economic Development Organization (JEDO)

The County and the City of Topeka, Kansas (the City) entered into an interlocal agreement in November 2001 to create JEDO, a separate legal entity governed by a seven member board consisting of three County Commissioners, the City Mayor, Deputy Mayor and two City Council members. On August 3, 2004, County voters passed a one-half percent sales tax to finance economic development and countywide infrastructure development. In connection with the passage of the countywide sales tax, the County and City entered into a new interlocal agreement which rescinded the 2001 agreement. The sales tax went into effect January 1, 2005 and expired on December 31, 2016.

On April 19, 2016, the City of Topeka and Shawnee County entered into a new interlocal agreement related to the renewal of the countywide one-half percent sales tax commencing January 1, 2017 and set to expire on December 31, 2031. From the proceeds of the countywide one-half percent sales taxes, the agreement calls for JEDO to dedicate $5,000,000 annually for the purpose of supporting economic development priorities as established by the JEDO Board. After the initial $5,000,000 has been reserved, JEDO funds will be distributed to the County and City to complete the improvements and projects as set forth on the November 4, 2014 ballot. The distributions will be at 52% and 48% to the County and City, respectively.

For the year ended December 31, 2023, the County's sales tax revenue totaled $10,385,360. At December 31, 2023, the County was due $1,855,774 from the State of Kansas and $678,051 from JEDO, which is reported as due from other governments in the Sales Tax Fund. At December 31, 2023, the County owed GO Topeka $246,709 for economic development from the 2023 sales tax, which is reported as Due to other governments.

For the year ended December 31, 2023, the County used their portion of this sales tax for economic development through GO Topeka; transferred funds to the County Bridge Project Fund, a nonmajor capital project fund, for capital bridge projects; and expenditures for the renovation of the Expocentre in accordance with the interlocal agreement.

The audited financial statements of JEDO can be obtained from the City of Topeka, City Clerk's office, or the Shawnee County Clerk's office.

7. Employees' Retirement System

Plan Descriptions - Shawnee County participates in the Kansas Public Employees Retirement System (KPERS) a cost-sharing, multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. Kansas law establishes and amends benefit provisions. KPERS provides retirement benefits, life insurance, disability income benefits and death benefits to the following statewide pension groups under one plan, as provided by K.S.A. 774, article 49:

- Public Employees
  - State/School employees
  - Local employees
- Police and Firemen (KP&F)
- Judges

Substantially all public employees in Kansas are covered by the Pension Plan. Participation by local political subdivisions is optional, but irrevocable once selected.

KPERS issues a publicly available financial report that includes financial statements and required supplemental information. That report may be obtained by writing to KPERS (611 South Kansas Avenue, Suite 100, Topeka, KS 66603-3803), by calling 1-888-275-5737 or by visiting the KPERS website at www.kpers.org.

Benefits Provided – KPERS provides benefits, life insurance, disability income benefits, and death benefits. Benefits are established by statute and may only be changed by the General Assembly. Member employees (except police and fireman) with ten or more years of credited service, may retire as early as age 55 (police and fireman may be age 50 with 20 years of credited service), with an actuarially reduced monthly benefit. Normal retirement is at age 65, age 62 with ten years of credited serviced, or whenever an employee's combined age and years of credited service equal 85 (police and fireman' normal retirement ages are age 60 with 15 years of credited service, age 66 with 20 years, age 60 with 25 years, or any age with 36 years of service).

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, members may withdraw their contributions from their individual accounts, including interest. Members who withdraw their accumulated contributions lose all rights and privileges of membership. The accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74-4922.

Member employees choose one of seven payment options for their monthly retirement benefits. At retirement a member may receive a lump-sum payment of up to 50% of the actuarial present value of the member's lifetime benefit. His or her monthly retirement benefit is then permanently reduced based on the amount of the lump sum. Benefit increases, including ad hoc post-retirement benefit increases, must be passed into law by the Kansas Legislature. Benefit increases are under the authority of the Legislature and the Governor of the State of Kansas.

The 2012 Legislature made changes affecting new hires, current member employees and employers. A new KPERS 3 cash balance retirement plan for new hires starting January 1, 2016, was created. Normal retirement age for KPERS 3 is 65 with five years of service or 30 years with 30 years of service. Early retirement is available at age 55 with ten years of service, with a reduced benefit. Monthly benefit options are an annuity benefit based on the account balance at retirement.

For all pension coverage groups, the retirement benefits are disbursed from the retirement benefit payment reserve fund as established by K.S.A. 74-4922.

Contributions – K.S.A. 74-4919 and K.S.A. 74-4920 establish the KPERS member-employee contributions rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2016. Effective January 1, 2016, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. K.S.A. 74-4975 establishes the Police and Firemen (KP&F) member-employee contribution rate at 7.15% of covered salary. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2, KPERS 3 and KP&F be determined based on the results of each annual actuarial valuation. KPERS is funded on an actuarial reserve basis. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1.00% contribution rate for the Death and Disability Program) and the statutory contribution rate was 8.43% for KPERS and 22.86% for KP&F for the fiscal year ended December 31, 2023. Contributions to the pension plan from the County were $5,083,027 for KPERS and $1,992,450 for KP&F for the year ended December 31, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Although KPERS administers one cost sharing multiple-employer defined benefit pension plan, separate (sub) actuarial valuations are prepared to determine the actuarial determined contribution rate by group. Following this method, the measurement of the collective net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense are determined separately for each group of the plan. The County participates in the local (KPERS) group and the Police and Firemen (KP&F) group.

At December 31, 2023, the County reported a liability of $49,961,186 for KPERS and $20,611,865 for KP&F for its proportionate share of the KPERS' collective net pension liability. This net pension liability is generally liquidated by the General Fund. The collective net pension liability was measured by KPERS as of June 30, 2023, and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of December 31, 2022, which was rolled forward to June 30, 2023. The County's proportion of the collective net pension liability was based on the ratio of the County's actual contributions to KPERS and KP&F, relative to the total employer and nonemployer contributions of the KPERS and KP&F for the fiscal year ended June 30, 2023. The contributions used exclude contributions made for prior service, excess benefits and irregular payments.

At June 30, 2023, the County's proportion and change from its proportion measured as of June 30, 2022 were as follows:

	Net pension liability as of December 31, 2023	Proportion as of June 30, 2023	Change in proportion from June 30, 2022
KPERS (local)	$ 49,961,186	2.381%	0.102%
KP&F	20,611,865	1.290%	-0.134%
	$ 70,573,051		

For the year ended December 31, 2023, the County recognized net pension expense of $594,668 for KPERS and ($431,423) for KP&F. At December 31, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	$ 6,061,427	$ 7,036
Net difference between projected and actual earnings on pension plan investments	3,846,549	-
Changes in proportionate share	2,004,214	1,428,605
Changes in assumptions	6,964,061	-
County contributions subsequent to measurement date	3,652,117	-
Total	$ 22,528,368	$ 1,435,641

The $3,652,117 reported as deferred outflows of resources related to pensions resulting from the County contributions subsequent to the measurement date will be recognized as pension expense for the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as increases (decreases) to pension expense as follows:

	KPERS Deferred (Inflow)/Outflow of Resources
Year ended December 31,	
2024	$ 5,898,510
2025	3,476,989
2026	6,783,475
2027	1,249,452
2028	32,184
Total	$ 17,440,610

Deferred outflows and inflows of resources related to the difference between expected and actual plan experience, changes in proportionate share and changes in assumptions are being amortized over a closed period equal to the average of the expected service lives of all employees at the beginning of each measurement period. Deferred outflows of resources related to the difference between projected and actual earnings on pension plan investments is being amortized over a close five-year period.

Actuarial assumptions. The total pension liability for KPERS was determined by an actuarial valuation as of December 31, 2022, which was rolled forward to June 30, 2023, using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method	Entry age normal
Price Inflation	2.75%
Salary Increase	3.50% to 12.00%, including price inflation
Investment Rate of Return	7.00% compounded annually, net of investment expense, and including price inflation

Mortality rates were based on the RP-2014 Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2016.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage.

Best estimates of arithmetic real rates of return for each major asset class as of the most recent experience study, dated January 7, 2020, as provided by KPERS' investment consultant, are summarized in the following table:

Asset Class	Long-Term Target Allocation	Long-Term Expected Real Rate of Return
U.S. Equities	23.50%	5.20%
Non-U.S. Equities	23.50%	6.40%
Alternatives	8.00%	9.50%
Real Estate	11.00%	4.45%
Yield Driven	8.00%	4.70%
Real Return	11.00%	3.25%
Fixed Income	11.00%	1.55%
Short-term investments	4.00%	0.25%
Total	100.00%	

Discount rate. The discount rate used by KPERS to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate was based on member and employers contributions as outlined below.

In KPERS, the Local employer does not necessarily contribute the full actuarial determined rate. Based on legislation first passed in 1993 and subsequent legislation, the employer contribution rates certified by the Board may not increase by more than the statutory cap. The statutory cap for Fiscal Year 2023 was 1.2%.

In recent years, the Legislature has made several changes to statutory rates that deviate from the scheduled contribution increases set under the caps established in 2012 for the State/School group.

Based on employer contribution history, it is a reasonable estimate that the State/School group contribution rate may not be certified at the statutory rate. It has been assumed that contribution rates will be made within the same range as have been seen in the past few years. Using this assumption actuarial modeling indicates that employer contribution rates for the State/School group are sufficient to avoid a depletion date.

Sensitivity of the County's proportionate share of the collective net pension liability to changes in the discount rate. The following table presents the County's proportionate share of the collective net pension liability calculated using the discount rate of 7.00%, as well as what the County's proportionate share of the collective net pension liability would be if it were calculated using a discount rate that is 1percentage point lower (6.00%) or 1 percentage point higher (8.00%) than the current rate:

	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
County's KPERS proportionate share of the net pension liability	$ 71,639,008	$ 49,961,186	$ 31,901,301
County's KP&F proportionate share of the net pension liability	27,795,240	20,611,865	14,614,351
	$ 99,434,248	$ 70,573,051	$ 46,515,652

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued KPERS financial report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 S. Kansas Avenue, Suite 100; Topeka, KS 66603) or by calling 1-888-275-5737.

8. Other Postemployment Benefits

In addition to providing pension benefits, the County provides postemployment health care benefits through two plans described below.

SHAWNEE COUNTY OTHER POSTEMPLOYMENT BENEFIT PLAN

***Plan description*:** The County offers postemployment health and dental insurance to retired employees. The benefits are provided through a single employer defined benefit postemployment healthcare plan administered by the County. Kansas statutes provide that postemployment healthcare benefits be extended to retired employees who have met age and/or service eligibility requirements until the individuals become eligible for Medicare coverage at age 65. The health insurance benefit provides the same coverage for retirees and their dependents as for active employees and their dependents. The benefit is available for selection at retirement. Eligibility is based on the retirement provisions of the Kansas Public Employees Retirement System for civilian employees and the Kansas Police and Firefighters Retirement System for police and firefighters. Spouses may continue benefits for up to 36 months after a retiree's death. The plan does not issue a stand-alone financial report.

Contributions: The County required retirees to pay 125% of the premiums charged to active participants. The rates being paid by retirees for benefits are typically lower than those if they had been rated as a separate group. The difference between these amounts is the implicit rate subsidy, which is considered other postemployment benefits (OPEB) under Governmental Accounting Standards Board Statement No. 75 (GASB Statement 75).

Employees covered by benefit terms: At December 31, 2023, the following employees were covered by the benefit terms:

Inactive employees currently receiving benefits	8
Active employees	851
	859

Total OPEB Liability: The County's total OPEB liability of $1,840,798 was measured as of December 31, 2023, and was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll forward the total OPEB liability to December 31, 2023.

Actuarial methods and assumptions: The total OPEB liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

The major assumptions and methods used in this valuation are as follows:

Valuation Date	December 31, 2021
Measurement Date	December 31, 2023
Reporting Date	December 31, 2023
Actuarial Cost Method	Entry Age Normal (level percent of salary)

Medical Care Trend	6.50% decreasing by 0.10% per year down to 5.00%, and level thereafter
Discount Rate*	4.00% (based upon all years of projected payments discounted at the municipal bond rate of 4.00%)
Municipal Bond Rate Source	S&P Municipal Bond 20 Year High Grade Index
Actuary Assumptions	Based on an experience study conducted in 2020 using Kansas Public Employees Retirement System (KPERS) experience from 2016 - 2018
Mortality Assumptions	RP 2014 Mortality Tables adjusted for future mortality improvements using the MP-2016 fully generated improvement scale

*Implicit in this rate is an assumed rate of inflation of 2.50%

Changes in the Total OPEB Liability

Balance as of December 31, 2022	$	1,657,821
Changes for the year:		
Service cost		96,882
Interest		67,642
Changes in assumptions or other inputs		50,262
Differences between expected and actual experience		197,564
Contributions and payments made		(229,373)
Net changes		182,977
Balance as of December 31, 2023	$	1,840,798

Changes in assumptions: The discount rate was changed from 4.25% at the beginning of the year to 4.00% at the end of the year.

Sensitivity of the total OPEB liability to changes in the discount rate: The following presents the total OPEB liability of the County, as well as what the County's approximate total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.00%) or 1 percentage point higher (5.00%) than the current discount rate:

	1% Decrease 3.00%	Discount Rate 4.00%	1% Increase 5.00%
Total OPEB liability	$ 2,056,731	$ 1,840,798	$ 1,649,653

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates: The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (5.50% decreasing to 4.00%) or 1 percentage point higher (7.50% decreasing to 6.00%) than the current healthcare cost trend rates:

	1% Decrease (5.50% Decreasing to 4.00%)	Health Care Cost Trend Rates (6.50% Decreasing to 5.00%)	1% Increase (7.50% Decreasing to 6.00%)
Total OPEB liability	$ 1,576,909	$ 1,840,798	$ 2,161,814

OPEB Expense and deferred outflows and inflows of resources related to OPEB: For the year ended December 31, 2023, the County recognized OPEB expense of ($204,195). At December 31, 2023, the County reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ 172,868	$ (636,907)
Changes of assumptions or other inputs	231,713	(1,238,422)
	$ 404,581	$ (1,875,329)

Amounts reported as the deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense over the average remaining service lives of plan participants (actives and retirees) as follows:

Years ending December 31:	
2024	$ (368,719)
2025	(368,719)
2026	(368,719)
2027	(340,565)
2028	(24,150)
Thereafter	124
	$ (1,470,748)

KPERS OTHER POSTEMPLOYMENT BENEFIT PLAN

Plan Description

Shawnee County participates in a single employer defined benefit other postemployment benefit (OPEB) plan (the Plan) which is administered by the Kansas Public Employees Retirement System (KPERS). The Plan provides long-term disability benefits and a life insurance benefit for disabled members to KPERS members, as provided by K.S.A. 74-04927. The Plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. However because the trust's assets are used to pay employee benefits other than OPEB, the trust does not meet the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Accordingly, the Plan is considered to be administered on a pay-as-you-go basis.

Benefits

Benefits are established by statute and may be amended by the KPERS Board of Trustees. The Plan provides long-term disability benefits equal to 60% (prior to January 1, 2006, 66 2/3%) of annual compensation, offset by other benefits. Members receiving long-term disability benefits also receive credit towards their KPERS retirement benefits and have their group life insurance coverage continued under the waiver of premium provision.

The monthly long-term disability benefit is 60% of the member's monthly compensation, with a minimum of $100 and a maximum of $5,000. The monthly benefit is subject to reduction by deductible sources of income, which include Social Security primary disability or retirement benefits, workers compensation benefits, other disability benefits from any other sources by reason of employment, and earnings from any form of employment. If the disability begins before age 60, benefits are payable while the disability continues until the member's 65th birthday or retirement date, whichever occurs first. If the disability begins after age 60, benefits are payable while the disability continues, for a period of five years or until the member retires, whichever occurs first. Benefit payments for disabilities caused or contributed to by substance abuse or non-biologically based mental illnesses are limited to the shorter of the term of the disability or 24 months per lifetime.

The death benefit paid to beneficiaries of disabled members is 150% of the greater of 1) the member's annual rate of compensation at the time of disability, or 2) the members previous 12 months of compensation at the time of the last date on payroll. If the member has been disabled for five or more years, the annual compensation or salary rate at the time of death will be indexed using the consumer price index, less one percentage point, to compute the death benefit. If a member is diagnosed as terminally ill with a life expectancy of 12 months or less, the member may be eligible to receive up to 100% of the death benefit rather than having the benefit paid to the beneficiary. If a member retires or disability benefits end, the member may convert the group life insurance coverage to an individual insurance policy.

Covered Employees

Shawnee County has the following employees covered by the Plan as of December 31, 2022:

Inactive employees or beneficiaries currently receiving benefits	9
Active employees	801
	810

Total KPERS OPEB Liability

Shawnee County's total KPERS OPEB liability of $1,102,565 was determined by an actuarial valuation as of December 31, 2022, which was rolled forward to June 30, 2023 as the measurement date, using the following actuarial assumptions:

Discount rate (based on the Bond Buyer General Obligation 20-Bond Municipal Index)	3.65% - measurement date 3.54% - preceeding measurement date
Valuation date	December 31, 2022
Measurement date	June 30, 2023
Inflation	2.75%
Payroll growth	3.00%
Actuarial cost method	Entry age normal

Mortality rates used for the death benefits were based on the RP-2014 Healthy Annuitant Mortality Table for Males and Females, adjusted for generational mortality improvement using Scale MP-2021. Mortality rates used for the disability benefits were based on the RP-2014 Disabled Life Table with generational mortality improvement using Scale MP-2021.

The actuarial assumptions used in the December 31, 2022 valuation were based on the results of an actuarial experience study conducted for the period January 1, 2016 - December 31, 2018. Where consistent with the terms of the plan, actuarial assumptions affecting active employee liabilities have utilized the assumptions for KPERS as provided in the December 31, 2022 Actuarial Valuation reports for the pension plan.

Changes in Total KPERS OPEB Liability

Balance as of December 31, 2022	$	1,222,173
Changes for the year:		
Service cost		98,033
Interest		44,829
Effects of economic/demographic gains or losses		(148,272)
Changes in assumptions or other inputs		(5,589)
Contributions and payments made		(108,609)
Net changes		(119,608)
Balance as of December 31, 2023	$	1,102,565

Changes in Assumptions

The discount rate was changed from 3.54% at the beginning of the year to 3.65% at the end of the year.

Sensitivity Analysis to Changes in the Discount Rate
The following presents Shawnee County's total OPEB liability calculated using the discount rate of 3.65%, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.65%) or 1 percentage point higher (4.65%) than the current rate:

	1% Decrease 2.65%	Discount Rate 3.65%	1% Increase 4.65%
Total OPEB liability	$ 1,152,551	$ 1,102,565	$ 1,051,242

Sensitivity of the Total KPERS OPEB Liability to Changes in the Health Care Cost Trend Rates: The health care cost trend rates do not affect liabilities related to the long-term disability benefits sponsored by KPERS.

KPERS OPEB Expense
For the year ended December 31, 2023, Shawnee County recognized KPERS OPEB expense of $56,199, which includes the changes in the total OPEB liability, and the amortization of deferred outflows and inflows of resources for the current period.

Deferred Outflows and Inflows of Resources

At December 31, 2023, Shawnee County reported deferred outflows and inflows of resources related to KPERS OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ 169,527	$ (577,101)
Changes of assumptions or other inputs	81,724	(287,515)
	$ 251,251	$ (864,616)

Amounts reported as deferred outflows and inflows of resources related to KPERS OPEB will be recognized in OPEB expense over the average remaining service lives of plan participants (actives and retirees) as follows:

Years ending December 31:	
2024	$ (86,663)
2025	(86,663)
2026	(84,957)
2027	(75,693)
2028	(58,132)
Thereafter	(221,257)
	$ (613,365)

9. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; business interruptions; errors and omissions; employee injuries and illnesses; natural disaster; and employee health, dental and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters other than those related to employee health benefits and workers' compensation claims. Settled claims have not exceeded this commercial coverage in any of the three preceding years. There have not been significant reductions in coverage from prior years.

Self-Insurance Funds - The County has established internal service funds for self-insured workers' compensation, health and dental insurance and uninsured losses. The workers' compensation program began in December 1986 and the health and dental insurance program began in January 1998 for all County employees. Funds are accumulated for payment of claims and insurance premiums through charges to the County funds. Currently, the County is funding the Workers' Compensation Reserve Fund with annual contributions from other funds based on an analysis of funding requirements for the reserve based on historical costs and expected future claims. The Health Insurance Administration Fund is funded with contributions made during each payroll period from the employer and the employees. The rates are based on past historical costs for individual and family coverage and expected future claims. Each plan is administered by a third party, which accumulates claims. The County has purchased a specific excess insurance policy that covers all individual workers' compensation claims in excess of $750,000 per occurrence. The State of Kansas places statutory limits on benefits for death resulting from injury to $300,000, and maximum benefits resulting in permanent total disability and temporary disability to $155,000 and $130,000, respectively, per claim and with an unlimited amount for medical expenses. The County has purchased an excess insurance policy for health insurance with a $250,000 stop loss limit per individual and a 115% stop loss limit in aggregate health insurance. The annual maximum amount for dental insurance the County is responsible for is $1,500 per individual. Any expenses incurred above the maximums were reimbursed by the insurance companies.

In 2023, Shawnee County established a Risk Management Reserve Fund, per KSA 12-2615, to pay costs related to uninsured losses. The funds may be transferred from the general fund, or any fund at the discretion and direction of the Board of County Commissioners.

General Liability - The County is also self-insured for general liability claims. All liability claims are reviewed and challenged if appropriate, by the County Councilor's office. Kansas statutes limit the liability in tort cases to $500,000.

The changes in health and dental insurance, workers' compensation, risk management and general liability claims payable for the years ended December 31, 2023 and 2022 are as follows:

	Health and Dental	Workers' Compensation	General Liability
Claims payable, December 31, 2021	$ 839,485	$ 2,623,886	$ -
Claims and changes in estimates	10,737,579	972,289	100,001
Claim payments	(10,730,081)	(1,950,057)	(100,001)
Claims payable, December 31, 2022	846,983	1,646,118	-
Claims and changes in estimates	12,422,275	696,054	-
Claim payments	(12,439,258)	(694,841)	-
Claims payable, December 31, 2023	$ 830,000	$ 1,647,331	$ -

10. Commitments and Contingencies

Federal Assistance

The County and its related entities have received significant financial assistance from various federal agencies in the form of grants and entitlements. Under the Single Audit Act, the purpose of which is to ensure compliance with terms and conditions specified in grant or other agreements, these programs are subject to audit by agents of the granting authority, and/or by independent public accountants. Management does not believe that liabilities for reimbursements, if any, will have a materially adverse effect upon the financial condition of the County.

Litigation

There are a number of claims and/or lawsuits to which the County is a party as a result of certain law enforcement activities, appraisals, injuries and various other matters and complaints arising in the ordinary course of County activities. The County management and legal counsel anticipate that other potential claims against the County including total disability and appraisal claims not covered by insurance, if any, resulting from such matters, would not materially affect the financial position of the County.

A resident of the County contended that the Shawnee County Commission did not follow statutory requirements to exceed the revenue neutral rate. In February 2024, the State Board of Tax Appeals agreed with the contention and the decision orders the County to refund taxpayers the difference between the revenue neutral rate and the actual levy, which could result in significant amounts refunded to residents. The County has filed an appeal with the Kansas Court of Appeals.

Encumbrances

Outstanding encumbrances at December 31, 2023 were as follows: General Fund $1,110,031 and other governmental funds $18,778,714.

11. Tax Abatements

Shawnee County enters into property tax abatement agreements with local businesses for the purpose of economic development within the County. These agreements are issued under Section 13 of Article 11 of the Kansas Constitution, which specifies that the property for which the exemption is granted will be used for manufacturing articles of commerce, conducting research and development or storing goods or commodities which are sold or traded in interstate commerce. The exemption may be granted for a maximum of ten years. The County's Statement of Policy and Procedure for Tax Exemptions and Incentives for Economic Development, Shawnee County Home Rule Resolution No. HR-2002-9, governs the issuance of tax exemptions with the County and dictates the procedures as follows: 1. The applicant shall apply for a tax exemption by filing a written application, 2. The County shall determine whether the requested tax exemption may be lawfully granted and should be granted, 3. The amount of the tax incentive will then be determined in accordance with the policy. The amount of County tax payments abated during 2023 was $5,568,147.

The City of Topeka has established a Neighborhood Revitalization Program (NRP) which provides tax rebates to property owners making improvements that raise the appraised value of residential property and commercial property by 10% and 20%, respectively. The program is intended to promote the revitalization of the City's intensive care, at-risk neighborhoods, historic properties and downtown by creating an incentive for the rehabilitation, conservation and redevelopment of these areas. A property tax rebate may be given based on the incremental increase in appraised value resulting from improvements made to a property in the targeted areas. These rebates are for a period of 10 years. The NRPs are authorized under City policy and Kansas Statute K.S.A. 12-117. The rebates are paid after the property taxes have been received. Therefore, no provision is necessary for recapturing taxes. The County's share of the rebates in 2023 was $885,438.

Shawnee County, Kansas
Required Supplementary Information
Statement of Revenues, Expenditures, and Changes in Fund Balances -
Budget and Actual - General Fund
For the Year Ended December 31, 2023

	Original Budget	Final Budget	Actual Amounts (Budgetary Basis)	Variance with Final Budget
Revenues:				
Taxes:				
Property	$ 99,353,635	$ 99,353,635	$ 98,379,847	$ (973,788)
Motor vehicle	11,278,906	11,278,906	10,880,539	(398,367)
Franchise	350,000	350,000	316,010	(33,990)
Intergovernmental	3,970,000	3,970,000	4,387,834	417,834
Charges for services	2,300,500	2,300,500	3,041,176	740,676
License, fines, fees and permits	2,385,985	2,385,985	1,815,804	(570,181)
Interest income	600,000	600,000	8,639,229	8,039,229
Special assessments	3,180,000	3,180,000	2,718,826	(461,174)
Other	3,935,188	3,935,188	2,613,738	(1,321,450)
Total revenues	127,354,214	127,354,214	132,793,003	5,438,789
Expenditures:				
Current:				
General government	16,053,553	16,053,553	15,537,674	515,879
Public safety and judicial	63,082,390	63,082,390	62,361,153	721,237
Public works, highways and streets	10,111,009	10,111,009	7,368,027	2,742,982
Health, welfare and education	8,121,221	8,121,221	8,059,434	61,787
Culture and recreation	17,915,565	17,915,565	18,475,014	(559,449)
Debt service:				
Principal retirement	6,814,491	6,814,491	5,874,491	940,000
Interest and fiscal charges	2,181,072	2,181,072	1,321,072	860,000
Bond issuance costs	-	-	26,000	(26,000)
Capital outlay	175,000	175,000	352,104	(177,104)
Total expenditures	124,454,301	124,454,301	119,374,969	5,079,332
Excess of revenues over (under) expenditures	2,899,913	2,899,913	13,418,034	10,518,121
Other financing sources (uses)				
Issuance of finance purchase obligations	-	-	925,452	925,452
Proceeds from sale of capital assets	-	-	65,264	65,264
Transfers in	-	-	228,068	228,068
Transfers out	(2,899,913)	(2,899,913)	(8,604,296)	(5,704,383)
Total other financing sources (uses)	(2,899,913)	(2,899,913)	(7,385,512)	(4,485,599)
Net change in fund balances	$ -	$ -	6,032,522	$ 6,032,522
Fund Balance - Beginning of Year - Budget Basis			36,236,002	
Fund Balance - End of Year - Budget Basis			42,268,524	
Current Year Encumbrances			1,110,031	
Fund Balance - End of Year - GAAP Basis			$ 43,378,555	
Net change			6,032,522	
Encumbrances - beg of yr			(1,488,875)	
Encumbrances - end of yr			1,110,031	
Net change - GAAP			$ 5,653,678	

Budgetary Data

The County Commission adopted annual operating budgets for the General Fund and the Special Liability Fund. Other funds were not budgeted as these funds are not required by Kansas Statute to have an adopted budget. The County's budget is adopted using the cash basis of accounting. Revisions to the budget can be made by the Commission. Legally, expenditures may not exceed the total amount of budgeted expenditures, as revised, in each fund. All annual appropriations lapse at year-end if not encumbered.

The County followed these procedures in establishing the budgetary data reflected in the financial statements, beginning in the prior year.

1. In early April, budget request worksheets were sent to each department.

2. By mid-May, departmental budget requests for the next year were submitted to the Audit Finance Department for review and compilation.

3. During July, budget hearings were held between the County Commission and each department to discuss the department's budget request.

4. The County Commission determined and notified the County Clerk by July 15th that they intended to exceed the Revenue Neutral Rate which was calculated based on the prior year's levied amount according to Kansas Statute.

5. During July and August, the County Commission had budget discussions during the regularly scheduled Commission meeting.

6. In late August, a public hearing was held to receive public input on the budget for the next year.

7. By Kansas Statute, the Board of County Commissioners had to adopt a budget for the following year by October 1.

SHAWNEE COUNTY, KANSAS
Required Supplementary Information
December 31, 2023

Share of the Collective Net Pension Liability
Kansas Public Employees Retirement System

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
County's proportion of the collective net pension liability:										
KPERS (local group)	2.381%	2.279%	2.227%	2.193%	2.220%	2.215%	2.254%	2.250%	2.294%	2.343%
KP&F (police & firemen)	1.290%	1.424%	1.447%	1.455%	1.400%	0.872%	1.270%	1.167%	1.218%	1.289%
County's proportionate share of the collective net pension liability	$ 70,573,051	$ 65,829,765	$ 40,536,301	$ 55,972,457	$ 45,188,720	$ 39,258,043	$ 44,554,619	$ 45,642,895	$ 38,958,237	$ 37,297,921
County's covered payroll (A)	$ 63,722,224	$ 57,306,711	$ 54,393,884	$ 52,140,062	$ 51,277,217	$ 49,138,962	$ 48,548,945	$ 44,286,270	$ 43,019,027	$ 43,900,404
County's proportionate share of the collective net pension liability as a percentage of its covered payroll	110.75%	114.87%	74.52%	107.35%	88.13%	79.89%	91.77%	103.06%	90.56%	84.96%
Plan fiduciary net position as a percentage of the total pension liability	70.70%	69.75%	76.40%	66.30%	69.88%	68.88%	67.12%	65.10%	64.95%	66.60%

(A) Covered payroll is measured as of the measurement date ending June 30.

Schedule of County's Contributions
Kansas Public Employees Retirement System

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required contribution	$ 6,449,519	$ 6,004,642	$ 5,565,812	$ 5,385,584	$ 5,128,319	$ 4,207,038	$ 4,777,116	$ 4,757,766	$ 5,097,307	$ 4,589,518
Contributions in relation to the contractually required contribution	$ 6,449,519	$ 6,004,642	$ 5,565,812	$ 5,385,584	$ 5,128,319	$ 4,207,038	$ 4,777,116	$ 4,757,766	$ 5,097,307	$ 4,589,518
Contribution deficiency (excess)	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -
County's covered payroll (B)	$ 66,184,910	$ 61,161,685	$ 55,359,219	$ 52,433,010	$ 52,235,119	$ 50,112,815	$ 48,644,276	$ 45,351,794	$ 43,514,314	$ 42,924,106
Contributions as a percentage of covered payroll	9.74%	9.82%	10.05%	10.27%	9.82%	8.40%	9.82%	10.49%	11.71%	10.69%

(B) Covered payroll is measured as of the fiscal year end December 31.

Changes in benefit terms for KPERS. In the state fiscal year 2014, the KP&F group had a change in benefit terms. The Legislature increased this group's employee contributions to 7.15% and eliminated the reduction of employee contributions to 2.0% after 32 years of service. In addition, the maximum retirement benefit increased to 90% of final average salary (reached at 36 years of service). Before this change the maximum retirement benefit was limited to 80% of final average salary (reached at 32 years of service).

Effective January 1, 2014, KPERS 1 member's employee contribution rate increased to 5.0% and then on January 1, 2015, increased to 6.0%, with an increase in benefit multiplier to 1.85% for future years of service. For KPERS 2 members retiring after July 1, 2012, the cost of living adjustment (COLA) is eliminated, but members will receive a 1.85% multiplier for all years of service.

January 1, 2015, the KPERS 3 cash balance plan became effective. Members enrolled in this plan are ones first employed in a KPERS covered position on or after January 1, 2015, or KPERS 1 or KPERS 2 members who left employment before vesting and returned to employment on or after January 1, 2015. The retirement benefit is an annuity based on the account balance at retirement.

Shawnee County, Kansas

Required Supplementary Information
Schedule of Changes in Total OPEB Liability and Related Ratios - County Plan

	2023	2022	2021	2020	2019	2018
Total OPEB liability						
Service cost	$ 96,882	$ 145,649	$ 135,512	$ 227,835	$ 220,642	$ 241,079
Interest	67,642	41,202	42,812	125,894	171,508	143,734
Changes in assumptions or other inputs	50,262	(408,359)	53,498	(1,695,397)	347,172	(253,368)
Differences between expected and actual experience	197,564	(86,231)	-	(432,121)	(801,393)	-
Benefit payments	(229,373)	(43,465)	(115,609)	(162,531)	(120,981)	(112,020)
Net change in total OPEB liability	182,977	(351,204)	116,213	(1,936,320)	(183,052)	19,425
Total OPEB liability—beginning	1,657,821	2,009,025	1,892,812	3,829,132	4,012,184	3,992,759
Total OPEB liability—ending	$ 1,840,798	$ 1,657,821	$ 2,009,025	$ 1,892,812	$ 3,829,132	$ 4,012,184
Covered payroll	$ 54,281,270	$ 54,281,270	$ 50,411,039	$ 44,258,881	$ 43,679,093	$ 42,527,121
Total OPEB liability as a percentage of covered payroll	3.39%	3.05%	3.99%	4.28%	8.77%	9.43%

Notes to schedule:
2023 Changes of assumptions: The discount rate was changed from 4.25% at the beginning of the year to 4.00% at the end of the year.

2022 Changes of assumptions: The discount rate was changed from 2.00% at the beginning of the year to 4.25% at the end of the year.

2021 Changes of assumptions: The discount rate was changed from 2.25% at the beginning of the year to 2.00% at the end of the year.

2020 Changes of assumptions: The discount rate was changed from 3.26% at the beginning of the year to 2.25% at the end of the year. The mortality table was changed to RP 2014 from Pub-2010 in the prior year.

2019 Changes of assumptions: The discount rate was changed from 4.11% at the beginning of the year to 3.26% at the end of the year.

2018 Changes of assumption: The discount rate was changed from 3.44% at the beginning of the year to 4.11% at the end of the year.

2018 was the County's first year implementing GASB Statement No. 75 for the OPEB liability.
This schedule will become a 10-year schedule, as information becomes available, in accordance with GASB Statement No. 75 requirements.

Shawnee County, Kansas

Required Supplementary Information
Schedule of Changes in Total OPEB Liability and Related Ratios - KPERS Plan

	2023	2022	2021	2020	2019	2018
Total OPEB liability						
Service cost	$ 98,033	$ 161,553	$ 155,882	$ 135,867	$ 127,632	$ 127,021
Interest	44,829	37,980	42,256	51,920	62,171	61,025
Effect of economic/demographic gains or losses	(148,272)	(180,347)	(200,943)	284,655	(201,837)	(157,048)
Changes of assumptions	(5,589)	(325,553)	3,112	115,836	21,706	(19,377)
Benefit payments	(108,609)	(135,730)	(183,433)	(175,404)	(106,983)	(113,770)
Net change in total OPEB liability	(119,608)	(442,097)	(183,126)	412,874	(97,311)	(102,149)
Total OPEB liability—beginning	1,222,173	1,664,270	1,847,396	1,434,522	1,531,833	1,633,982
Total OPEB liability—ending	$ 1,102,565	$ 1,222,173	$ 1,664,270	$ 1,847,396	$ 1,434,522	$ 1,531,833
Covered payroll	$ 47,480,914	$ 40,423,116	$ 39,082,710	$ 38,062,345	$ 37,858,329	$ 37,129,364
Total OPEB liability as a percentage of covered payroll	2.32%	3.02%	4.26%	4.85%	3.79%	4.13%

Notes to schedule:

2023 Changes of assumptions: The discount rate was changed from 3.54% at the beginning of the year to 3.65% at the end of the year.

2022 Changes of assumptions: The discount rate was changed from 2.16% at the beginning of the year to 3.54% at the end of the year.

2021 Changes of assumptions: The discount rate was changed from 2.21% at the beginning of the year to 2.16% at the end of the year.

2020 Changes of assumptions: The discount rate was changed from 3.50% at the beginning of the year to 2.21% at the end of the year.

2019 Changes of assumptions: The discount rate was changed from 3.87% at the beginning of the year to 3.50% at the end of the year.

2018 Changes of assumptions: The discount rate was changed from 3.58% at the beginning of the year to 3.87% at the end of the year.

2018 was the County's first year implementing GASB Statement No. 75 for the OPEB liability.
This schedule will become a 10-year schedule, as information becomes available, in accordance with GASB Statement No. 75 requirements.

Shawnee County, Kansas
Combining Balance Sheet - General Fund
December 31, 2023

	General Fund	Special Parks & Rec	Employee Retirement	Westlawn	Total General Fund
Assets					
Cash and short-term investments	$ 45,358,356	$ 1,279,705	$ 3,713,296	$ 67,234	$ 50,418,591
Taxes receivable, net	106,429,059	-	-	-	106,429,059
Accounts receivable, net	796,722	13,989	-	1,100	811,811
Interest receivable	1,037,203	-	-	-	1,037,203
Due from other governments	6,168	-	-	-	6,168
Due from other funds	617,502	-	-	-	617,502
Prepaids	1,226,635	1,536	-	-	1,228,171
Special assessments receivable, net	10,699,780	-	-	-	10,699,780
Total assets	$ 166,171,425	$ 1,295,230	$ 3,713,296	$ 68,334	$ 171,248,285
Liabilities, deferred inflows of resources and fund balances					
Liabilities:					
Accounts payable	$ 2,030,318	$ 107,203	$ -	$ 2,569	$ 2,140,090
Accrued expenditures	3,700,499	26,148	-	260	3,726,907
Unearned revenues	171,823	7,140	-	-	178,963
Total liabilities	5,902,640	140,491	-	2,829	6,045,960
Deferred inflows of resources:					
Unavailable revenue - property taxes	106,088,548	-	-	-	106,088,548
Unavailable revenue - special assessments	10,699,780	-	-	-	10,699,780
Unavailable revenue - other	101,569	16	-	-	101,585
Total deferred inflows of resources	116,889,897	16	-	-	116,889,913
Fund balances					
Nonspendable:					
Prepaid items	1,226,635	1,536	-	-	1,228,171
Committed:					
General government	3,910,957	-	-	-	3,910,957
Assigned:					
General government	-	-	3,713,296	-	3,713,296
Culture and recreation	-	1,153,187	-	-	1,153,187
Other purposes	-	-	-	65,505	65,505
Unassigned:	38,241,296	-	-	-	38,241,296
	43,378,888	1,154,723	3,713,296	65,505	48,312,412
Total liabilities, deferred inflows of resources and fund balances	$ 166,171,425	$ 1,295,230	$ 3,713,296	$ 68,334	$ 171,248,285

Shawnee County, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - General Fund
For the Year Ended December 31, 2023

	General Fund	Special Parks & Rec	Employee Retirement	Westlawn Cemetery	Eliminations	Total General Fund
Revenues:						
Taxes:						
Property	$ 98,379,847	$ -	$ -	$ -	$ -	$ 98,379,847
Motor vehicle	10,880,539	-	-	-	-	10,880,539
Franchise	316,010	-	-	-	-	316,010
Intergovernmental	4,387,834	-	-	-	-	4,387,834
Charges for services	3,041,176	2,865,493	-	53,215	-	5,959,884
License, fines, fees and permits	1,815,804	-	-	-	-	1,815,804
Interest income	8,639,229	-	-	-	-	8,639,229
Special assessments	2,718,826	-	-	-	-	2,718,826
Other	2,613,738	16,630	-	-	-	2,630,368
Total revenues	132,793,003	2,882,123	-	53,215	-	135,728,341
Expenditures:						
Current:						
General government	15,708,523	-	356,282	48,668	-	16,113,473
Public safety and judicial	62,330,929	-	-	-	-	62,330,929
Public works, highways and streets	7,343,477	-	-	-	-	7,343,477
Health, welfare and education	8,038,543	-	-	-	-	8,038,543
Culture and recreation	18,406,079	2,752,014	-	-	-	21,158,093
Debt service:						
Principal retirement	5,874,491	-	-	-	-	5,874,491
Interest and fiscal charges	1,321,072	-	-	-	-	1,321,072
Bond issuance costs	26,000	-	-	-	-	26,000
Finance purchase obligation principal retirement	352,595	461,149	-	-	-	813,744
Capital outlay	352,104	127,531	-	-	-	479,635
Total expenditures	119,753,813	3,340,694	356,282	48,668	-	123,499,457
Excess of revenues over (under) expenditures	13,039,190	(458,571)	(356,282)	4,547	-	12,228,884
Other financing sources (uses):						
Issuance of finance purchase obligations	925,452	382,823	-	-	-	1,308,275
Proceeds from sale of capital assets	65,264	-	-	-	-	65,264
Transfers in	492,602	-	264,534	-	(264,534)	492,602
Transfers out	(8,868,830)	(30,000)	-	-	264,534	(8,634,296)
Total other financing sources (uses)	(7,385,512)	352,823	264,534	-	-	(6,768,155)
Net change in fund balances	5,653,678	(105,748)	(91,748)	4,547	-	5,460,729
Fund balances - beginning of year	37,725,210	1,260,471	3,805,044	60,958	-	42,851,683
Fund balances - end of year	$ 43,378,888	$ 1,154,723	$ 3,713,296	$ 65,505	$ -	$ 48,312,412

Shawnee County, Kansas
Combining Balance Sheet - Non-Major Governmental Funds
December 31, 2023

	Special Revenue Funds	Capital Project Funds	Total Non-Major Governmental Funds
Assets			
Cash and short-term investments	$ 28,349,721	$ 18,477,350	$ 46,827,071
Restricted cash and short-term investments	-	20,942,830	20,942,830
Taxes receivable, net	140,697	-	140,697
Accounts receivable, net	556,943	299,095	856,038
Interest receivable	1,259	-	1,259
Due from other governments	3,509,990	-	3,509,990
Prepaids	244,298	119,335	363,633
Total assets	$ 32,802,908	$ 39,838,610	$ 72,641,518
Liabilities, deferred inflows of resources and fund balances			
Liabilities:			
Accounts payable	$ 1,340,973	$ 1,559,224	$ 2,900,197
Accrued expenditures	261,800	-	261,800
Due to other governments	246,709	-	246,709
Due to other funds	575,925	41,577	617,502
Unearned revenues	1,302,923	-	1,302,923
Total liabilities	3,728,330	1,600,801	5,329,131
Deferred inflows of resources:			
Unavailable revenue - property taxes	140,366	-	140,366
Unavailable revenue - grants	154,973	-	154,973
Unavailable revenue - other	874,601	237,954	1,112,555
Total deferred inflows of resources	1,169,940	237,954	1,407,894
Fund balances			
Nonspendable:			
Prepaid Items	244,298	119,335	363,633
Restricted:			
Public safety and judicial	2,803,314	-	2,803,314
Public works, highways and streets	3,514,747	-	3,514,747
Health, welfare and education	29,311	-	29,311
Culture and recreation	1,415,744	-	1,415,744
Capital projects	-	20,310,529	20,310,529
Economic development	13,562,600	-	13,562,600
Other purposes	3,234,334	-	3,234,334
Committed:			
General government	26,000	-	26,000
Public safety and judicial	1,822,154	-	1,822,154
Assigned:			
General government	407,245	-	407,245
Public safety and judicial	630,106	-	630,106
Public works, highways and streets	9,020	-	9,020
Culture and recreation	349,401	-	224,337
Capital projects	-	17,782,640	17,782,640
Unassigned:	(143,636)	(212,649)	(356,285)
	27,904,638	37,999,855	65,904,493
Total liabilities, deferred inflows of resources and fund balances	$ 32,802,908	$ 39,838,610	$ 72,641,518

Shawnee County, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances -
Non-Major Governmental Funds
For the Year Ended December 31, 2023

	Special Revenue Funds	Capital Project Funds	Total Non-Major Governmental Funds
Revenues:			
Taxes:			
Property	$ 134,947	$ -	$ 134,947
Motor vehicle	10,723	-	10,723
Sales	11,962,160	-	11,962,160
911 emergency	1,096,258	-	1,096,258
Intergovernmental	9,196,588	1,360,874	10,557,462
Charges for services	2,961,974	388,842	3,350,816
License, fines, fees and permits	2,025,035	3,958	2,028,993
Interest income	15,327	937,296	952,623
Other	1,033,023	86,602	1,119,625
Total revenues	28,436,035	2,777,572	31,213,607
Expenditures:			
Current:			
General government	1,850,484	1,246,299	3,096,783
Public safety and judicial	6,575,251	371,337	6,946,588
Public works, highways and streets	2,458,978	8,175	2,467,153
Health, welfare and education	4,233,262	36,105	4,269,367
Culture and recreation	436,747	1,588,785	2,025,532
Economic development	1,530,395	-	1,530,395
Debt service:			
Principal retirement	2,058,226	3,205,000	5,263,226
Interest and fiscal charges	61,909	1,598,176	1,660,085
Bond issuance costs	-	35	35
Capital outlay	332,338	4,462,436	4,794,774
Total expenditures	19,537,590	12,516,348	32,053,938
Excess of revenues over (under) expenditures	8,898,445	(9,738,776)	(840,331)
Other financing sources (uses):			
Issuance of debt	633,278	639,000	1,272,278
Issuance of finance purchase obligations	62,975	-	62,975
Proceeds from sale of capital assets	67,290	-	67,290
Transfers in	1,808,183	15,005,896	16,814,079
Transfers out	(8,815,644)	(624,794)	(9,440,438)
Total other financing sources (uses)	(6,243,918)	15,020,102	8,776,184
Net change in fund balances	2,654,527	5,281,326	7,935,853
Fund balances - beginning of year	25,250,111	32,718,529	57,968,640
Fund balances - end of year	$ 27,904,638	$ 37,999,855	$ 65,904,493

Shawnee County, Kansas
Combining Balance Sheet - Non-Major Special Revenue Funds
December 31, 2023

	Health Department	Sewers	Transient Guest Tax	Sales Tax	Special Alcohol & Drug Program	Corrections	911 Emergency	Register of Deeds Technology
Assets								
Cash and short-term investments	$ -	$ 2,550,012	$ 67,433	$ 12,149,873	$ 10,134	$ 75,008	$ 994,112	$ 1,145,736
Taxes receivable, net	-	46,082	-	-	-	-	-	-
Accounts receivable, net	-	177,597	-	-	-	-	196,711	2,629
Interest receivable	-	-	-	-	-	-	-	-
Due from other governments	-	-	-	2,533,825	-	44,224	-	-
Prepaids	-	-	-	-	-	19,429	61,257	47,966
Total assets	$ -	$ 2,773,691	$ 67,433	$ 14,683,698	$ 10,134	$ 138,661	$ 1,252,080	$ 1,196,331
Liabilities, deferred inflows of resources and fund balances								
Liabilities:								
Accounts payable	$ -	$ 730,651	$ -	$ -	$ 10,134	$ 2,785	$ 9,362	$ 13,993
Accrued expenditures	-	-	-	-	-	44,214	-	-
Due to other governments	-	-	-	246,709	-	-	-	-
Due to other funds	-	-	-	-	-	-	-	-
Unearned revenues	-	-	-	-	-	72,236	-	-
Total liabilities	-	730,651	-	246,709	10,134	119,235	9,362	13,993
Deferred inflows of resources:								
Unavailable revenue - property taxes	-	46,082	-	-	-	-	-	-
Unavailable revenue - grants	-	-	-	-	-	531	-	-
Unavailable revenue - other	-	-	-	874,389	-	-	212	-
Total deferred inflows of resources	-	46,082	-	874,389	-	531	212	-
Fund balances								
Nonspendable:								
Prepaid items	-	-	-	-	-	19,429	61,257	47,966
Restricted:								
Public safety and judicial	-	-	-	-	-	-	1,181,249	-
Public works, highways and streets	-	-	-	-	-	-	-	-
Health, welfare and education	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Economic development	-	-	-	13,562,600	-	-	-	-
Other purposes	-	1,996,958	67,433	-	-	-	-	727,127
Committed:								
General government	-	-	-	-	-	-	-	-
Public safety and judicial	-	-	-	-	-	-	-	-
Assigned:								
General government								407,245
Public safety and judicial	-	-	-	-	-	-	-	-
Public works, highways and streets	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	(534)	-	-
Total fund balances	-	1,996,958	67,433	13,562,600	-	18,895	1,242,506	1,182,338
Total liabilities, deferred inflows of resources and fund balances	$ -	$ 2,773,691	$ 67,433	$ 14,683,698	$ 10,134	$ 138,661	$ 1,252,080	$ 1,196,331

Shawnee County, Kansas
Combining Balance Sheet - Non-Major Special Revenue Funds
December 31, 2023

	Motor Vehicle	Special Liability	Special Highway, Bridge and Machinery	Other Special Revenue	Federal Grants	State Grants	Total Non-Major Special Revenue Funds
Assets							
Cash and short-term investments	$ 147,729	$ 442,913	$ 3,635,061	$ 5,840,439	$ -	$ 1,291,271	$ 28,349,721
Taxes receivable, net	-	94,615	-	-	-	-	140,697
Accounts receivable, net	-	-	47	179,959	-	-	556,943
Interest receivable	-	-	-	1,259	-	-	1,259
Due from other governments	-	-	-	-	719,495	212,446	3,509,990
Prepaids	50,763	-	-	44,334	5,528	15,021	244,298
Total assets	$ 198,492	$ 537,528	$ 3,635,108	$ 6,065,991	$ 725,023	$ 1,518,738	$ 32,802,908
Liabilities, deferred inflows of resources and fund balances							
Liabilities:							
Accounts payable	$ 13,880	$ 428	$ 120,361	$ 115,944	$ 39,287	$ 284,148	$ 1,340,973
Accrued expenditures	70,785	-	-	10,932	77,189	58,680	261,800
Due to other governments	-	-	-	-	-	-	246,709
Due to other funds	54,044	-	-	-	521,881	-	575,925
Unearned revenues	-	-	-	-	81,147	1,149,540	1,302,923
Total liabilities	138,709	428	120,361	126,876	719,504	1,492,368	3,728,330
Deferred inflows of resources:							
Unavailable revenue - property taxes	-	94,284	-	-	-	-	140,366
Unavailable revenue - grants	-	-	-	-	98,904	55,538	154,973
Unavailable revenue - other	-	-	-	-	-	-	874,601
Total deferred inflows of resources	-	94,284	-	-	98,904	55,538	1,169,940
Fund balances							
Nonspendable:							
Prepaid items	50,763	-	-	44,334	5,528	15,021	244,298
Restricted:							
Public safety and judicial	-	-	-	1,622,065	-	-	2,803,314
Public works, highways and streets	-	-	3,514,747	-	-	-	3,514,747
Health, welfare and education	-	-	-	29,311	-	-	29,311
Culture and recreation	-	-	-	1,415,744	-	-	1,415,744
Economic development	-	-	-	-	-	-	13,562,600
Other purposes	-	442,816	-	-	-	-	3,234,334
Committed:							
General government	-	-	-	26,000	-	-	26,000
Public safety and judicial	-	-	-	1,822,154	-	-	1,822,154
Assigned:							
General government							407,245
Public safety and judicial	-	-	-	630,106	-	-	630,106
Public works, highways and streets	9,020	-	-	-	-	-	9,020
Culture and recreation	-	-	-	349,401	-	-	349,401
Unassigned	-	-	-	-	(98,913)	(44,189)	(143,636)
Total fund balances	59,783	442,816	3,514,747	5,939,115	(93,385)	(29,168)	27,904,638
Total liabilities, deferred inflows of resources and fund balances	$ 198,492	$ 537,528	$ 3,635,108	$ 6,065,991	$ 725,023	$ 1,518,738	$ 32,802,908

Shawnee County, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Non-Major Special Revenue Funds
For the Year Ended December 31, 2023

	Health Department	Sewers	Transient Guest Tax	Sales Tax	Special Alcohol & Drug Program	Corrections	911 Emergency	Register of Deeds Technology
Revenues:								
Taxes:								
Property	$ -	$ 43,932	$ -	$ -	$ -	$ -	$ -	$ -
Motor vehicle	-	-	-	-	-	-	-	-
Sales	-	-	-	10,385,360	-	-	-	-
911 emergency	-	-	-	-	-	-	1,096,258	-
Intergovernmental	-	-	-	-	50,762	1,467,729	-	-
Charges for services	-	2,183,103	-	-	-	-	-	-
License, fines, fees and permits	-	-	-	-	-	-	-	297,186
Interest income	-	-	-	-	-	-	-	-
Other	-	205,972	-	-	-	-	97,577	-
Total revenues	-	2,433,007	-	10,385,360	50,762	1,467,729	1,193,835	297,186
Expenditures:								
Current:								
General government	-	-	-	-	-	-	-	222,245
Public safety and judicial	-	-	-	-	37,107	1,400,425	781,559	-
Public works, highways and streets	-	2,456,986	-	-	-	-	-	-
Health, welfare and education	841	-	-	-	-	-	-	-
Culture and recreation	-	-	72,675	-	-	-	-	-
Economic development	-	-	-	1,530,395	-	-	-	-
Debt service:								
Principal retirement	-	737,717	-	850,000	-	-	470,509	-
Interest and fiscal charges	-	32,418	-	-	-	-	29,491	-
Capital outlay	-	-	-	-	-	-	-	-
Total expenditures	841	3,227,121	72,675	2,380,395	37,107	1,400,425	1,281,559	222,245
Excess of revenues over (under) expenditures	(841)	(794,114)	(72,675)	8,004,965	13,655	67,304	(87,724)	74,941
Other financing sources (uses):								
Issuance of debt	-	633,278	-	-	-	-	-	-
Issuance of finance purchase obligations	-	-	-	-	-	-	-	-
Proceeds from sale of capital assets	-	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	2,713	-	-
Transfers out	(1,381,891)	(36,562)	-	(5,114,826)	(13,655)	(18,192)	-	-
Total other financing sources (uses)	(1,381,891)	596,716	-	(5,114,826)	(13,655)	(15,479)	-	-
Net change in fund balances	(1,382,732)	(197,398)	(72,675)	2,890,139	-	51,825	(87,724)	74,941
Fund balances - beginning of year	1,382,732	2,194,356	140,108	10,672,461	-	(32,930)	1,330,230	1,107,397
Fund balances - end of year	$ -	$ 1,996,958	$ 67,433	$ 13,562,600	$ -	$ 18,895	$ 1,242,506	$ 1,182,338

Shawnee County, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Non-Major Special Revenue Funds
For the Year Ended December 31, 2023

	Motor Vehicle	Special Liability	Special Highway, Bridge and Machinery	Other Special Revenue	Federal Grants	State Grants	Total Non-Major Special Revenue Funds
Revenues:							
Taxes:							
Property	$ -	$ 91,015	$ -	$ -	$ -	$ -	$ 134,947
Motor vehicle	-	10,723	-	-	-	-	10,723
Sales	-	-	-	1,576,800	-	-	11,962,160
911 emergency	-	-	-	-	-	-	1,096,258
Intergovernmental	11,375	-	-	89,257	4,588,208	2,989,257	9,196,588
Charges for services	-	-	-	778,871	-	-	2,961,974
License, fines, fees and permits	1,617,746	-	820	109,283	-	-	2,025,035
Interest income	-	-	-	15,327	-	-	15,327
Other	54	298	508	728,614	-	-	1,033,023
Total revenues	1,629,175	102,036	1,328	3,298,152	4,588,208	2,989,257	28,436,035
Expenditures:							
Current:							
General government	1,565,777	36,892	-	25,570	-	-	1,850,484
Public safety and judicial	-	-	-	1,549,354	948,106	1,858,700	6,575,251
Public works, highways and streets	-	-	1,992	-	-	-	2,458,976
Health, welfare and education	-	-	-	67,568	3,157,850	1,007,003	4,233,262
Culture and recreation	-	-	-	68,920	275,306	19,846	436,747
Economic development	-	-	-	-	-	-	1,530,395
Debt service:							
Principal retirement	-	-	-	-	-	-	2,058,226
Interest and fiscal charges	-	-	-	-	-	-	61,909
Capital outlay	-	-	298,676	33,662	-	-	332,338
Total expenditures	1,565,777	36,892	300,668	1,745,074	4,381,262	2,885,549	19,537,590
Excess of revenues over (under) expenditures	63,398	65,144	(299,340)	1,553,078	206,946	103,708	8,898,445
Other financing sources (uses):							
Issuance of debt	-	-	-	-	-	-	633,278
Issuance of finance purchase obligations	-	-	-	62,975	-	-	62,975
Proceeds from sale of capital assets	-	-	67,290	-	-	-	67,290
Transfers in	-	-	1,613,454	178,654	-	13,362	1,808,183
Transfers out	(54,046)	-	(2,157,700)	(27,580)	-	(11,192)	(8,815,644)
Total other financing sources (uses)	(54,046)	-	(476,956)	214,049	-	2,170	(6,243,918)
Net change in fund balances	9,352	65,144	(776,296)	1,767,127	206,946	105,878	2,654,527
Fund balances - beginning of year	50,431	377,672	4,291,043	4,171,988	(300,331)	(135,046)	25,250,111
Fund balances - end of year	$ 59,783	$ 442,816	$ 3,514,747	$ 5,939,115	$ (93,385)	$ (29,168)	$ 27,904,638

Shawnee County, Kansas
Combining Balance Sheet - Non-Major Capital Project Funds
December 31, 2023

	Building and Maintenance	Bridge Projects	County Projects	Equipment	Infrastructure	Special Assessments	Certificates of Participation	Public Building Commission Fund	Total Non-Major Capital Project Funds
Assets									
Cash and short-term investments	$ 6,330,946	$ 3,686,460	$ 1,104,399	$ 3,083,663	$ 4,266,535	$ -	$ 3,255	$ 2,092	$ 18,477,350
Restricted cash and short-term investments	-	-	-	-	-	-	9,285	20,933,545	20,942,830
Accounts receivable, net	248,354	-	50,741	-	-	-	-	-	299,095
Prepaids	79,496	-	39,839	-	-	-	-	-	119,335
Total assets	$ 6,658,796	$ 3,686,460	$ 1,194,979	$ 3,083,663	$ 4,266,535	$ -	$ 12,540	$ 20,935,637	$ 39,838,610
Liabilities, deferred inflows of resources and fund balances (deficits)									
Liabilities:									
Accounts payable	$ 341,663	$ 195,452	$ 23,081	$ 91,624	$ 98,684	$ 171,072	$ -	$ 637,648	$ 1,559,224
Due to other funds	-	-	-	-	-	41,577	-	-	41,577
Total liabilities	341,663	195,452	23,081	91,624	98,684	212,649	-	637,648	1,600,801
Deferred inflows of resources:									
Unavailable revenue - other	237,954	-	-	-	-	-	-	-	237,954
Total deferred inflows of resources	237,954	-	-	-	-	-	-	-	237,954
Fund balances (deficit)									
Nonspendable:									
Prepaid items	79,496	-	39,839	-	-	-	-	-	119,335
Restricted:									
Capital projects	-	-	-	-	-	-	12,540	20,297,989	20,310,529
Assigned:									
Capital projects	5,999,683	3,491,008	1,132,059	2,992,039	4,167,851	-	-	-	17,782,640
Unassigned	-	-	-	-	-	(212,649)	-	-	(212,649)
Total fund balances	6,079,179	3,491,008	1,171,898	2,992,039	4,167,851	(212,649)	12,540	20,297,989	37,999,855
Total liabilities, deferred inflows of resources and fund balances (deficits)	$ 6,658,796	$ 3,686,460	$ 1,194,979	$ 3,083,663	$ 4,266,535	$ -	$ 12,540	$ 20,935,637	$ 39,838,610

Shawnee County, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Non-Major Capital Project Funds
For the Year Ended December 31, 2023

	Building and Maintenance	Bridge Projects	County Projects	Equipment	Infrastructure	Special Assessments	Certificates of Participation	Public Building Commission Fund	Total Non-Major Capital Project Funds
Revenues:									
Intergovernmental	$ 660,967	$ -	$ 29,977	$ -	$ 669,930	$ -	$ -	$ -	$ 1,360,874
Charges for services	388,842	-	-	-	-	-	-	-	388,842
License, fines, fees and permits	-	-	3,958	-	-	-	-	-	3,958
Interest income	-	-	-	-	-	-	10,040	927,256	937,296
Other	77,678	-	8,924	-	-	-	-	-	86,602
Total revenues	1,127,487	-	42,859	-	669,930	-	10,040	927,256	2,777,572
Expenditures:									
Current:									
General government	341,599	-	192,690	712,010	-	-	-	-	1,246,299
Public safety and judicial	204,933	-	166,404	-	-	-	-	-	371,337
Public works, highways and streets	-	-	8,175	-	-	-	-	-	8,175
Health, welfare and education	36,105	-	-	-	-	-	-	-	36,105
Culture and recreation	1,583,285	-	-	-	-	-	-	5,500	1,588,785
Principal retirement	-	-	-	-	-	-	-	3,205,000	3,205,000
Interest and fiscal charges	-	-	-	-	-	-	-	1,598,176	1,598,176
Bond issuance costs	-	-	-	-	-	-	-	35	35
Capital outlay	208,688	753,057	139,376	1,067,534	1,438,698	217,436	-	637,647	4,462,436
Total expenditures	2,374,610	753,057	506,645	1,779,544	1,438,698	217,436	-	5,446,358	12,516,348
Excess of revenues over (under) expenditures	(1,247,123)	(753,057)	(463,786)	(1,779,544)	(768,768)	(217,436)	10,040	(4,519,102)	(9,738,776)
Other financing sources (uses):									
Issuance of debt	-	-	-	-	-	639,000	-	-	639,000
Transfers in	2,128,931	2,046,667	482,604	2,097,800	3,442,700	-	-	4,807,194	15,005,896
Transfers out	-	-	(22)	(500,000)	(88,589)	(36,183)	-	-	(624,794)
Total other financing sources (uses)	2,128,931	2,046,667	482,582	1,597,800	3,354,111	602,817	-	4,807,194	15,020,102
Net change in fund balances	881,808	1,293,610	18,796	(181,744)	2,585,343	385,381	10,040	288,092	5,281,326
Fund balances (deficits) - beginning of year	5,197,371	2,197,398	1,153,102	3,173,783	1,582,508	(598,030)	2,500	20,009,897	32,718,529
Fund balances (deficit) - end of year	$ 6,079,179	$ 3,491,008	$ 1,171,898	$ 2,992,039	$ 4,167,851	$ (212,649)	$ 12,540	$ 20,297,989	$ 37,999,855

Shawnee County, Kansas
Combining Statement of Net Position
Internal Service Funds
December 31, 2023

	Workers' Compensation	Health Insurance	Risk Management	Total
Assets				
Cash and short-term investments	$ 7,271,154	$ 8,638,491	$ 1,246,891	$ 17,156,536
Accounts receivable, net	-	167,702	-	167,702
Total assets	$ 7,271,154	$ 8,806,193	$ 1,246,891	$ 17,324,238
Liabilities				
Current liabilities				
Accounts payable	$ 13,592	$ 182,329	$ -	$ 195,921
Claims payable	-	830,000	-	830,000
Total current liabilities	13,592	1,012,329	-	1,025,921
Noncurrent liabilities				
Claims payable	1,647,331	-	-	1,647,331
Total noncurrent liabilities	1,647,331	-	-	1,647,331
Total liabilities	1,660,923	1,012,329	-	2,673,252
Net Position				
Unrestricted	5,610,231	7,793,864	1,246,891	14,650,986
Total net position	$ 5,610,231	$ 7,793,864	$ 1,246,891	$ 14,650,986

Shawnee County, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Net Position -
Internal Service Funds
For the Year Ended December 31, 2023

	Workers' Compensation	Health Insurance	Risk Management	Total
Operating Revenues:				
Charges for services	$ 2,159,430	$ 12,387,388	$ -	$ 14,546,818
Other	27,076	652,651	-	679,727
Total operating revenues	2,186,506	13,040,039	-	15,226,545
Operating Expenses:				
Personnel services	46,979	45,117	-	92,096
Contractual services	112,045	1,471,021	-	1,583,066
Claims	696,054	12,422,275	-	13,118,329
Other	-	975	-	975
Total operating expenses	855,078	13,939,388	-	14,794,466
Operating Income (Loss)	1,331,428	(899,349)	-	432,079
Transfers in	-	-	1,246,891	1,246,891
Change in net position	1,331,428	(899,349)	1,246,891	1,678,970
Net position - beginning of year	4,278,803	8,693,213	-	12,972,016
Net position - end of year	$ 5,610,231	$ 7,793,864	$ 1,246,891	$ 14,650,986

Shawnee County, Kansas
Combining Statement of Cash Flows -
Internal Service Funds
For the Year Ended December 31, 2023

	Workers' Compensation	Health Insurance	Risk Management	Total
Cash flows from operating activities:				
Receipts from interfund and other services	$ 2,736,053	$ 13,002,948	$ -	$ 15,739,001
Payments of claims and other	(888,780)	(13,935,027)	-	(14,823,807)
Payments to employees for services	(46,979)	(45,117)	-	(92,096)
Net cash provided by (used in) operating activities	1,800,294	(977,196)	-	823,098
Cash flows from noncapital financing activities:				
Transfers from other funds	13,839	-	1,246,891	1,260,730
Net cash provided by noncapital financing activities	13,839	-	1,246,891	1,260,730
Net increase (decrease) in cash and short-term investments	1,814,133	(977,196)	1,246,891	2,083,828
Cash and short-term investments, beginning of year	5,457,021	9,615,687	-	15,072,708
Cash and short-term investments, end of year	$ 7,271,154	$ 8,638,491	$ 1,246,891	$ 17,156,536
Reconciliation of operating income to net cash provided by (used in) operating activities				
Operating income (loss)	$ 1,331,428	$ (899,349)	$ -	$ 432,079
Adjustments to reconcile operating income to net cash provided by operating activities:				
Change in assets and liabilities:				
Accounts receivable	549,547	(37,091)	-	512,456
Accounts payable and accrued expenses	(81,894)	95,969	-	14,075
Claims payable	1,213	(16,983)	-	(15,770)
Deferred Inflows	-	(119,742)	-	(119,742)
Net cash provided by (used in) operating activities	$ 1,800,294	$ (977,196)	$ -	$ 823,098

Shawnee County, Kansas
Combining Statement of Fiduciary Net Position
Custodial Funds
December 31, 2023

	Tax Holding Accounts	Special Taxing Districts	Other	Total Custodial Funds
Assets				
Cash and investments	$ 185,301,592	$ 297,833	$ 3,889,357	$ 189,488,782
Tax receivable, net	-	623,435	-	623,435
Accounts receivable, net	-	-	95,966	95,966
Total assets	$ 185,301,592	$ 921,268	$ 3,985,323	$ 190,208,183
Liabilities				
Accounts payable	$ -	$ 1,009	$ 583,293	$ 584,302
Accrued expenditures	-	3,895	-	3,895
Due to taxing districts, governments, and others	185,298,554	-	10,000	185,308,554
Total liabilities	185,298,554	4,904	593,293	185,896,751
Net Position				
Restricted for others	3,038	916,364	3,392,030	4,311,432
Total net position	$ 3,038	$ 916,364	$ 3,392,030	$ 4,311,432

Shawnee County, Kansas
Combining Statement of Changes in Fiduciary Net Position
Custodial Funds
For the Year Ended December 31, 2023

	Tax Holding Accounts	Special Taxing Districts	Other	Total Custodial Funds
Additions				
Tax collections	$ 352,765,717	$ 1,377,345	$ 16,614,243	$ 370,757,305
Other	-	6,247	2,241,791	2,248,038
Total additions	352,765,717	1,383,592	18,856,034	373,005,343
Deductions				
Tax distributions	351,999,654	-	8,423,198	360,422,852
Other deductions	763,025	1,432,473	9,716,775	11,912,273
Total deductions	352,762,679	1,432,473	18,139,973	372,335,125
Net increase (decrease) in fiduciary net position	3,038	(48,881)	716,061	670,218
Net position - beginning of year	-	965,245	2,675,969	3,641,214
Net position - end of year	$ 3,038	$ 916,364	$ 3,392,030	$ 4,311,432

Shawnee County, Kansas

Single Audit Reports

December 31, 2023

Contents

Schedule of Expenditures of Federal Awards 1

Notes to the Schedule of Expenditures of Federal Awards 3

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* – Independent Auditor's Report 4

Report on Compliance for Each Major Federal Program, Report on Internal Control Over Compliance, and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance – Independent Auditor's Report 6

Schedule of Findings and Questioned Costs 9

Summary Schedule of Prior Audit Findings 11

Shawnee County, Kansas
Schedule of Expenditures of Federal Awards
December 31, 2023

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
U.S. Department of Agriculture:				
Passed through Kansas Department of Health and Environment:				
Special Supplemental Nutrition Program for Women, Infants and Children - WIC Services	10.557	233KS703W1003	$ 16,732	$ 892,763
Special Supplemental Nutrition Program for Women, Infants and Children - WIC Breastfeeding Peer Counseling	10.557	17173KS803W5003	-	29,048
Special Supplemental Nutrition Program for Women, Infants and Children - WIC Services	10.557	243KS703W1003	5,295	300,751
Special Supplemental Nutrition Program for Women, Infants and Children - WIC Breastfeeding Peer Counseling	10.557	243KS803W5003	-	9,165
Total U.S. Department of Agriculture			22,027	1,231,727
U.S. Department of Health and Human Services:				
Passed through Kansas Department of Health and Environment:				
Immunization Cooperative Agreements - Immunization Action Plan Supplemental #3	93.268	NH231P922627-02	-	10,674
Immunization Cooperative Agreements - Immunization Action Plan Supplemental #4	93.268	NH231P922627-02	-	80,072
Family Planning Services	93.217	FPHPA006552-01	-	65,230
Family Planning Services	93.217	FPHPA006552-02	-	37,535
Child Care and Development Block Grant - Child Care Licensing Program	93.575	N/A	-	29,615
Child Care and Development Block Grant - Child Care Licensing Program	93.575	N/A	-	53,038
Total CCDF Cluster Passed Through Kansas Department of Health and Environment			-	82,654
Maternal & Child Health Services Block Grant to the States	93.994	B04MC45217-01	-	35,260
Maternal & Child Health Services Block Grant to the States	93.994	B04MC45217-01	-	35,641
Maternal & Child Health Services Block Grant to the States	93.994	B04MC47419-01	-	1,824
Medical Assistance Program - Outreach, Prevention & Early Intervention - SCHD	93.778	KDHE2023-009	-	142,650
Medical Assistance Program - Outreach, Prevention & Early Intervention - KCSL	93.778	KDHE2023-009	69,000	69,000
Medical Assistance Program - Outreach, Prevention & Early Intervention - SCHD	93.778	KDHE2023-009	-	103,949
Medical Assistance Program - Outreach, Prevention & Early Intervention - KCSL	93.778	KDHE2023-009	55,000	55,000
Total Medicaid Cluster			124,000	370,599
Public Health Emergency Preparedness - Local	93.069	NU90TP922049	-	55,550
Public Health Emergency Preparedness - Local	93.069	NU90TP922049-05	-	46,312
Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements - Regional	93.074	NU90TP922049	-	23,846
Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements - Regional	93.074	CDC-RFA-TP19-1901 BP5	-	9,732
National and State Tobacco Control Program (B) - Chronic Disease Risk Reduction	93.387	NU58DP006823-04	-	15,000
Medical Reserve Corps Small Grant Program - NACCHO MRC	93.008	HITEP 200045-03-00	-	25,000
Medical Reserve Corps Small Grant Program - MRC STTRONG	93.008	U3REP230693-01-00	-	5,869
Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) - Detection & Mitigation of COVID in Confinement Facilities	93.323	6NU50CK000549-03-01	-	30,308
Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) - Care Coordination & Expanded Testing	93.323	NU50CK000549-01	-	203,845
Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) - Expanded Infrastructure	93.323	NU50CK000549-02	-	237,499
Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) - Mosquito Surveillance	93.323	264ELC22HEAY2	-	6,000
Passed through Kansas Department for Children and Families:				
CCDF Cluster - Child Care and Development Block Grant - Child Care Sustainability Grants	93.575	N/A	-	215,763
Total U.S. Department of Health and Human Services			124,000	1,594,215

The accompanying notes are an integral part of this Schedule.

Shawnee County, Kansas
Schedule of Expenditures of Federal Awards
December 31, 2023

(Continued)

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
U.S. Department of Homeland Security:				
Passed through Kansas Department of Emergency Management				
Emergency Management Performance Grants - EMPG	97.042	DHS-23-GPD-042-07-01	$ -	$ 102,311
Total U.S. Department of Homeland Security			-	102,311
U.S. Department of Housing and Urban Development:				
Passed through City of Topeka				
COVID-19 Community Development Block Grants/Entitlement Grants	14.218	51438	-	530,533
Total CDBG - Entitlement Grants Cluster and U.S. Department of Housing and Urban Development			-	530,533
U.S. Department of the Interior:				
Passed through Kansas Department of Wildlife and Parks				
Sport Fish Restoration Program - CFAP Lease Program	15.605	F23AF00577	-	59,538
Total Fish and Wildlife Cluster and U.S. Department of the Interior			-	59,538
U.S. Department of Justice:				
Direct Funding				
Public Safety Partnership and Community Policing Grants - COPS Technology and Equipment Program	16.710	15JCOPS-23-GG-01875-TECP	-	834,907
Services for Trafficking Victims - Task Force to Combat Human Trafficking	16.320	15POVC-23-GK-02756-HT	-	861
Equitable Sharing Program - Sheriff Federal Forfeiture	16.922	N/A	-	42,522
Equitable Sharing Program - District Attorney Equitable Sharing Program	16.922	N/A	-	37,392
Passed through City of Topeka				
Edward Byrne Memorial Justice Assistance Grant Program - Byrne JAG	16.738	15PBJA-22-GG-02284-JAGX	-	28,714
Passed through Judiciary Courts of the State of Kansas				
Veterans Treatment Court Discretionary Grant Program	16.043	15PBJA-22-GG-04383-VTCX	-	5,928
Total U.S. Department of Justice			-	950,323
U.S. Environmental Protection Agency:				
Passed through Kansas Department of Health and Environment				
Capitalization Grants for Clean Water State Revolving Funds - Sherwood Wastewater Construction Loan	66.458	C20 2079 01	-	1,197,694
Total Clean Water State Revolving Fund Cluster and U.S. Environmental Protection Agency			-	1,197,694
U.S. Department of Transportation:				
Passed through Kansas Department of Transportation				
State and Community Highway Safety - Kansas Clicks STEP	20.600	69A3752230000402OKS0	-	3,739
National Priority Safety Programs - Impaired Driving Deterrence Program	20.616	69A3752130000405DKSL	-	3,522
Total Highway Safety Cluster and U.S. Department of Transportation			-	7,261
U.S. Department of Treasury:				
Direct Funding				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	-	14,840,289
COVID-19 Local Assistance and Tribal Consistency Fund	21.032	N/A	-	100,000
Pass through Office of Judicial Administration				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds - Courts ARPA Efficiency and Modernization	21.027	N/A	-	15,631
Total U.S. Department of Treasury			-	14,955,920
Office of National Drug Control Policy:				
Pass through Kansas Bureau of Investigation				
High Intensity Drug Trafficking Areas Program (HIDTA) - DEA	95.001	G21MW0003A	-	24,496
Total Office of National Drug Control Policy			-	24,496
Total Expenditures of Federal Awards			**$ 146,027**	**$ 20,654,019**

The accompanying notes are an integral part of this Schedule.

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of Shawnee County, Kansas (the "County") under programs of the federal government for the year ended December 31, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position or cash flows of the County.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

Note 3. Indirect Cost Rate

The County has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

Forvis Mazars, LLP
1201 Walnut Street, Suite 1700
Kansas City, MO 64106
P 816.221.6300 | F 816.221.6380
forvismazars.us

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Independent Auditor's Report

Board of County Commissioners
Shawnee County, Kansas
Topeka, Kansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Shawnee County, Kansas (the County) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 13, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Forvis Mazars, LLP

Kansas City, Missouri
September 13, 2024

Forvis Mazars, LLP
1201 Walnut Street, Suite 1700
Kansas City, MO 64106
P 816.221.6300 | F 816.221.6380
forvismazars.us

Report on Compliance for Each Major Federal Program, Report on Internal Control Over Compliance, and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

Independent Auditor's Report

Board of County Commissioners
Shawnee County, Kansas
Topeka, Kansas

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Shawnee County, Kansas (the "County")'s compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2023. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We have issued our report thereon dated September 13, 2024, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Forvis Mazars, LLP

Kansas City, Missouri
September 13, 2024

Shawnee County, Kansas
Schedule of Findings and Questioned Costs
Year Ended December 31, 2023

Section I – Summary of Auditor's Results

Financial Statements

1. Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:
   ☒ Unmodified ☐ Qualified ☐ Adverse ☐ Disclaimer

2. Internal control over financial reporting:

Significant deficiency(ies) identified?	☐ Yes	☒ None reported
Material weakness(es) identified?	☐ Yes	☒ No

3. Noncompliance material to the financial statements noted? ☐ Yes ☒ No

Federal Awards

4. Internal control over major federal awards programs:

Significant deficiency(ies) identified?	☐ Yes	☒ None reported
Material weakness(es) identified?	☐ Yes	☒ No

5. Type of auditor's report issued on compliance for major federal programs:
   ☒ Unmodified ☐ Qualified ☐ Adverse ☐ Disclaimer

6. Any audit findings disclosed that are required to be reported by 2 CFR 200.516(a)? ☐ Yes ☒ No

7. Identification of major federal programs:

Assistance Listing Numbers	Name of Federal Program or Cluster
21.027	COVID-19 Coronavirus State and Local Fiscal Recovery Funds
16.710	Public Safety Partnership and Community Policing Grants
66.458	Capitalization Grants for Clean Water State Revolving Funds

8. Dollar threshold used to distinguish between Type A and Type B programs: $750,000.

9. Auditee qualified as a low-risk auditee? ☒ Yes ☐ No

Section II – Financial Statement Findings

No matters are reportable.

Section III – Federal Award Findings and Questioned Costs

No matters are reportable.

Shawnee County, Kansas
Summary Schedule of Prior Audit Findings
Year Ended December 31, 2023

No matters are reportable.