

**Exceeding Expectations** 

## CITY OF LEBO, KANSAS

Financial Statements for the Year Ended December 31, 2017 And Independent Auditors' Report

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#### **Exceeding Expectations**

#### INDEPENDENT AUDITORS' REPORT

The Honorable Mayor and City Council City of Lebo, Kansas

We were engaged to audit the accompanying financial statements of the City of Lebo, Kansas (City), as of December 31, 2017 as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the Kansas Municipal Audit and Accounting Guide. Those Standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Basis for Opinion

The City has elected not to adopt the provisions of the Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments; Statement No. 37, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments: Omnibus; Statement No. 38, Certain Financial Statement Note Disclosures; and Interpretation No. 6, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements.

As described more fully in Note 1, the City prepares its financial statements on a basis of accounting prescribed by the Kansas Division of Accounts and Reports to demonstrate compliance with the cash basis laws of the State of Kansas, which basis differs from generally accepted accounting principles.

#### **Opinion**

In our opinion, because of the effect of the matters discussed in the proceedings paragraphs, the financial statements referred to above do not present fairly, in conformity with generally accepted accounting principles, the financial position of the City of Lebo, Kansas, as of December 31, 2017, or the results of its operations for the year then ended.

#### Other Matter

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles general accepted in the United State of America, the *Kansas Municipal Audit and Accounting Guide*. Our opinion is modified with respect to this matter

#### Report on Supplementary Information

michael D. Peros, CPA, PA

The supplemental schedules for the year ended December 31, 2017, listed in the foregoing table of contents are not necessary for a fair presentation of the financial statements, but are presented as additional analytical data. Such information, have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole on the basis of accounting described in Note 1.

February 28, 2018

Olathe, Kansas

Michael D. Peroo, CPA

In Charge of and Actively Engaged

michael D. Peros, CPA

on this Audit

## SUMMARY OF CASH RECEIPTS AND CASH DISBURSEMENTS YEAR ENDED DECEMBER 31, 2017

	_	Beginning Cash Balance	_	Cash Receipts	<u>_1</u>	Cash Disbursements	_	Ending Cash Balance
General Fund	\$	407,682	\$	549,013	\$	787,822	\$	168,873
Special Revenue Funds:								
Economic Development Fund		41,104		52,838		24,503		69,439
Law Enforcement Fund		10,095		7,154				17,249
Employee Benefit Fund		8,281		29,764		36,212		1,833
Special Highway Fund		945		24,225		20,438		4,732
Special Liability Fund		351		1,805		1,989		167
Special Park and Recreation Fund		18,695		39,618		37,944		20,369
Capital Project Funds								
Capital Improvement Reserve		222,521		325,000		483,290		64,231
Municipal Equipment Reserve		34,351		15,000		·		49,351
Enterprise Funds								
Gas Fund		282,250		199,076		210,981		270,345
Water Fund		181,157		221,910		225,985		177,082
Sewer Fund		165,868		84,666		95,921		154,613
Solid Waste	_	14,725	_	64,703	_	61,888	_	17,540
Total Reporting Entity	<sup>\$</sup> =	1,388,025		1,614,772		1,986,973	\$ =	1,015,824
Less Transfers:			_	370,000	_	370,000		
Net Receipts and Disbursements			\$ _	1,244,772	\$ _	1,616,973		
COMPOSITION OF CASH: Farmers State Bank of Aliceville - C Farmers State Bank of Aliceville - Sa Farmers State Bank of Aliceville - D Farmers State Bank of Aliceville - E Farmers State Bank of Aliceville - U Cash Drawer	avings ebit Car conom	rd ic Development					\$	11,061 919,794 1,024 69,731 14,194 20
							\$ _	1,015,824

## SUMMARY OF CASH DISBURSEMENTS - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2017

	Cash Disbursements	 Budget	-	Variance Favorable (Unfavorable)
General Fund \$	787,822	\$ 815,081	\$	27,259
Special Revenue Funds:				
Law Enforcement Fund		30,433		30,433
<b>Employee Benefit Fund</b>	36,212	43,719		7,507
Special Highway Fund	20,438	24,392		3,954
Special Liability Fund	1,989	2,088		99
Special Parks and Recreation Fund	37,944	42,400		4,456
Enterprise Funds:				
Gas Fund	210,981	273,758		62,777
Water Fund	225,985	227,418		1,433
Sewer Fund	95,921	96,683		762
Solid Waste Fund	61,888	61,888		
Total Budgeted Funds	1,479,180	\$ 1,617,860	\$	138,679
Non Budgeted Funds:				
Capital Improvement Fund	483,290			
Economic Development	24,503			
Total Non Budgeted Funds	507,793			
Total Cash Disbursements \$	1,986,973			

#### GENERAL FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2017

		2016 Actual		2017 Actual		2017 Budget	F	Variance 'avorable 1favorable)
CASH RECEIPTS:								<del></del>
Property Tax	\$	111,995	\$	143,856	\$	143,257	\$	599
Sales Tax		100,943		104,915		92,000		12,915
Motor Vehicle Tax		19,825		21,589		19,946		1,643
Intergovernmental Receipts		155,710		155,710		155,710		-,
Franchise Tax		27,509		27,595		26,000		1,595
Licenses and Fees		5,217		5,444		5,000		444
Swimming Pool		8,064		9,234		8,500		734
Fines		3,066		6,947		3,500		3,447
Reimbursements and other		28,771		37,065		7,000		30,065
Transferred In		30,000		30,000		30,000		00,000
Interest on Idle Funds		2,130		6,658		600		6,058
Total Cash Receipts		493,230	_	549,013	\$	491,513	\$	57,500
CASH DISBURSEMENTS:					<del></del>			
General Administration:								
Personnel Services		38,609		44,756		42,679		(2,077)
Contractual Services		30,781		42,171		30,000		(12,171)
Commodities		20,498		37,409		20,000		
Miscellaneous		20, <del>498</del> 60		37,409		20,000		(17,409)
Capital Outlay		00		2,297		2 000		(303)
Capital Outlay	_	89,948	_	126,936	_	3,000 95,679		703 (31,257)
Law Enforcement		65,546		120,930		93,019		(31,237)
Personnel Services		55,530		47,286		49,436		2,150
Contractual Services		1,779		6,423				-
Commodities		14,697		15,709		9,300 11,000		2,877
Capital Outlay		9,433		9,663		9,500		(4,709)
Capital Outlay		81,439	_	79,081		79,236		(163) 155
Street Lights		01,437		75,001		17,230		155
Contractual Services		17,929		18,391		18,213		(178)
Communication Solvinos		17,929	_	18,391		18,213		(178)
Parks and Recreation		17,525		10,571		10,213		(170)
Personnel Services								
Contractual Services		6,042		5,092		4,800		(292)
Commodities		27,584		20,874		21,312		438
Commodition		33,626	_	25,966		26,112	•	146
Infrastructure		76,769		155,710		155,710		
		76,769	_	155,710	_	155,710		
Swimming Pool		,		,		,		
Personnel Service		23,850		24,117		23,941		(176)
Contractual Service		2,955		2,955		2,000		(955)
Commodities		13,274		12,464		14,221		1,757
Commodities-concessions		1,938		2,052		17,221		(2,052)
Sales Tax		149		151		300		149
Capital Outlay		142		131		59,669		59,669
Supriur Sucialy		42,166	_	41,739	_	100,131	-	58,392
Transfer Out		30,000		340,000		340,000		,
		30,000	_	340,000		340,000		
Total Cash Disbursements		371,877	_	787,822	\$ <u></u>	815,081	\$	27,259
Receipts over Disbursements		121,353		(238,809)				
CASH, BEGINNING BALANCE		286,329	_	407,682				
CASH, ENDING BALANCE	\$	407,682	\$_	168,873				

# ECONOMIC DEVELOPMENT FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL YEAR ENDED DECEMBER 31, 2017

		2016	2017	
CASH RECEIPTS:	·			
Loan Payments	\$	38,930 \$*	44,781	
Interest Payments		6,951	7,857	
Miscellaneous		342	200	
Total Cash Receipts		46,223	52,838	
CASH DISBURSEMENTS:				
Tourism		5,000	4,500	
Contracual		39,079		
Economic Development Loan		26,470	20,003	
Total Cash Disbursements		70,549	24,503	
Receipts over (under) Disbursements		(24,326)	28,335	
CASH, BEGINNING BALANCE		65,430	41,104	
CASH, ENDING BALANCE	\$	41,104 \$	69,439	

### LAW ENFORCEMENT FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2017

	_	2016 Actual	-	2017 Actual	_	2017 Budget		Variance Favorable Infavorable)
CASH RECEIPTS:								
County Tax	\$_	7,143	\$.	7,154	\$_	7,012	\$	142
Total Cash Receipts		7,143		7,154	\$ _	7,012	\$_	142
CASH DISBURSEMENTS:								
Capital Outlay	_	13,502			_	30,433	_	30,433
Total Cash Disbursements	_	13,502			\$_	30,433	\$_	30,433
Receipts over (under) Disbursements		(6,359)		7,154				
CASH, BEGINNING BALANCE	_	16,454		10,095				
CASH, ENDING BALANCE	\$_	10,095	\$	17,249				

## EMPLOYEE BENEFIT FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2017

		2016 Actual	_	2017 Actual	_	2017 Budget	F	Variance Favorable nfavorable)
CASH RECEIPTS:								
Property and Vehicle Taxes	\$	41,032	\$_	29,764	\$_	28,979	\$	785
Total Cash Receipts		41,032		29,764	\$_	28,979	\$	785
CASH DISBURSEMENTS:								
Employee Benefit	_	46,199		36,212		43,719		7,507
Total Cash Disbursements		46,199	_	36,212	\$_	43,719	\$	7,507
Receipts under Disbursements		(5,167)		(6,448)				
CASH, BEGINNING BALANCE	_	13,448	_	8,281				
CASH, ENDING BALANCE	\$_	8,281	\$_	1,833				

## SPECIAL HIGHWAY FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2017

		2016 Actual	_	2017 Actual		2017 Budget	Variance Favorable Infavorable)
CASH RECEIPTS:							
State Tax	\$	24,142	\$_	24,225	\$_	23,750	\$ 475
Total Cash Receipts		24,142		24,225	\$_	23,750	\$ 475
CASH DISBURSEMENTS:							
Personnel Services		12,225		12,822		12,000	(822)
Commodities		11,056		7,616	_	12,392	 4,776
Total Cash Disbursements		23,281		20,438	\$_	24,392	\$ 3,954
Receipts under Disbursements		861		3,787			
CASH, BEGINNING BALANCE	_	84		945			
CASH, ENDING BALANCE	\$	945	\$_	4,732			

# SPECIAL LIABILITY FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2017

	_	2016 Actual		2017 Actual	_	2017 Budget		Variance Favorable Jnfavorable)
CASH RECEIPTS:								
Property and Vehicle Taxes	\$	513	\$_	1,805	\$_	1,803	<b>\$</b> _	2
Total Cash Receipts		513.00		1,805	\$	1,803	\$_	2
CASH DISBURSEMENTS:								
Contractual Services		1,989	_	1,989	\$	2,088	\$_	99
Total Cash Disbursements	_	1,989	_	1,989	\$_	2,088	\$_	99
Receipts under Disbursements		(1,476)		(184)				
CASH, BEGINNING BALANCE		1,827	_	351				
CASH, ENDING BALANCE	\$_	351	\$_	167	-			

## PARK AND RECREATION FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2017

	2016 Actual	2017 Actual	2017 Budget	Variance Favorable (Unfavorable)
CASH RECEIPTS:				
Coffey County Receipt	\$ 37,868	\$ 37,868	\$ 37,868	\$
Miscellaneous	1,355	1,750		1,750
Total Cash Receipts	39,223	39,618	\$ 37,868	\$1,750
CASH DISBURSEMENTS:				
Personal Cost	5,688	5,489	\$ 5,400	\$ (89)
Contractual Service	5,160	5,575	10,000	4,425
Commodities	16,748	17,873	17,000	(873)
Capital Outlay	16,360	9,007	10,000	993
Total Cash Disbursements	43,956	37,944	\$ 42,400	\$4,457
Receipts over (under) Disbursements	(4,733)	1,674		
CASH, BEGINNING BALANCE	23,428	18,695		
CASH, ENDING BALANCE	\$18,695	\$ 20,369		

## CAPITAL IMPROVEMENT RESERVE FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL YEAR ENDED DECEMBER 31, 2017

		2016	2017		
CASH RECEIPTS: Transferred from General	\$	30,000	\$	325,000	
Total Cash Receipts		30,000		325,000	
CASH DISBURSEMENTS: Capital outlay Total Cash Disbursements				483,290 483,290	
Receipts over Disbursements		30,000		(158,290)	
CASH, BEGINNING BALANCE	<u></u>	192,521	<u></u>	222,521	
CASH, ENDING BALANCE	\$	222,521	\$	64,231	

## MUNICIPAL EQUIPMENT RESERVE FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL YEAR ENDED DECEMBER 31, 2017

	2	2016	2017		
CASH RECEIPTS: Transferred from General Total Cash Receipts	\$		\$	15,000 15,000	
CASH DISBURSEMENTS: Capital Outlay Total Cash Disbursements		29,649 29,649	<u></u>		
Receipts over Disbursements		(29,649)		15,000	
CASH, BEGINNING BALANCE	· 	64,000		34,351	
CASH, ENDING BALANCE	\$	34,351	\$	49,351	

GAS FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2017

		2016 Actual	_	2017 Actual	_	2017 Budget	Variance Favorable nfavorable)
CASH RECEIPTS:							
Sales - Customers	\$	181,739	\$	196,054	\$	250,000	\$ (53,946)
Sales Tax		2,613		2,732		3,700	(968)
Interest Income		453		45			45
Reimbursed Expenses and Other Income		64	-	245	_		 245
Total Cash Receipts		184,869		199,076	\$ _	253,700	\$ (54,625)
CASH DISBURSEMENTS:							
Personnel Services		60,408		63,626	\$	67,604	\$ 3,978
Contractual Services		106,326		106,390		155,000	48,610
Commodities		15,443		18,186		12,000	(6,186)
Stored Gas Property Tax		17		24			(24)
Sales Tax and Other		2,784		2,755		4,154	1,399
Capital Outlay						15,000	15,000
Transfer		20,000		20,000	_	20,000	 -
Total Cash Disbursements	_	204,978		210,981	\$ =	273,758	\$ 62,777
Receipts under Disbursements		(20,109)		(11,905)			
CASH, BEGINNING BALANCE	_	302,359		282,250			
CASH, ENDING BALANCE	\$_	282,250	\$	270,345			

WATER FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2017

· -	2016 Actual	سب	2017 Actual		2017 Budget	F	Variance Pavorable
CASH RECEIPTS: Water Sales - Customer \$	221,342	\$	220,460	\$	225,000 900	\$	(4,540)
Sales tax	1,051 603		863 562		500 500		(37) 62
Reimbursed Expenses and Other Income Interest on Idle Funds	445		25		300		25
interest on idle runds	443	-		_		-	
Total Cash Receipts	223,441		221,910	\$_	226,400	\$	(4,490)
CASH DISBURSEMENTS:							
Personnel	66,768		62,444	\$	69,119	\$	6,675
Contractual Services	109,192		120,388		97,002		(23,386)
Commodities	15,221		14,514		13,896		(618)
Debt Service	23,984		25,346		25,346		
Other	3,409		3,293		2,055		(1,238)
Capital Outlay		_			20,000		20,000
Total Cash Disbursements	218,574		225,985	\$_	227,418	\$	1,433
Receipts over Disbursements	4,867		(4,075)				
CASH, BEGINNING BALANCE	176,290		181,157				
CASH, ENDING BALANCE \$	181,157	\$_	177,082				

SEWER FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2017

	_	2016 Actual		2017 Actual	_	2017 Budget	_	Variance Favorable (Unfavorable)
CASH RECEIPTS:						•		
Sales - Customers	\$	85,142	\$	83,710	\$	84,000	\$	(290)
Special Assessments	_	956	_	956	_	956	_	
Total Cash Receipts		86,528		84,666	\$_	84,956	\$ =	(290)
CASH DISBURSEMENTS:								
Personnel Services		33,971		29,836	\$	29,786	\$	(50)
Contractual Services		9,129		11,628		10,500		(1,128)
Commodities		11,268		13,060		15,000		1,940
Debt Service		31,397		31,397		31,397		
Transfer to General	_	10,000	_	10,000		10,000	_	-
Total Cash Disbursements	_	95,765	_	95,921	\$_	96,683	\$	762
Receipts under Disbursements		(9,237)		(11,255)				
CASH, BEGINNING BALANCE	· -	175,105	_	165,868				
CASH, ENDING BALANCE	\$_	165,868	\$_	154,613				

### SOLID WASTE FUND STATEMENT OF CASH RECEIPTS AND DISBURSEMENTS - ACTUAL AND BUDGET YEAR ENDED DECEMBER 31, 2017

		2016 Actual	_	2017 Actual	_	2017 Budget	_	Variance Favorable (Unfavorable)
CASH RECEIPTS:								
Sales - Customers	\$	64,770	\$_	64,703	\$	64,000	\$_	703
Total Cash Receipts		64,770		64,703	\$	64,000	\$_	703
CASH DISBURSEMENTS:								
Contractual Services		61,888	_	61,888	\$	61,888	\$_	
Total Cash Disbursements	_	61,888	_	61,888	\$	61,888	\$ _	
Receipts over Disbursements		2,882		2,815				
CASH, BEGINNING BALANCE	_	11,843		14,725				
CASH, ENDING BALANCE	\$_	14,725	\$_	17,540				

#### NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

a. <u>Basis of Presentation - Fund Accounting</u> - The accounts of the City of Lebo, Kansas are organized on the basis of funds, each of which is considered a separate accounting entity.

The following types of funds comprise the financial activities of the City for 2017.

#### Governmental funds:

<u>General fund</u> - to account for all unrestricted resources except those required to be accounted for in other funds or account groups.

<u>Special revenue funds</u> - to account for the proceeds of specific revenue sources or to finance specified activities as required by law or administrative regulation.

<u>Debt service funds</u> – to account for the payment of interest and principal on long-term general debt obligation.

#### Proprietary funds:

<u>Enterprise funds</u> - to account for operations that are financed and operated in a manner similar to business enterprises, where the stated intent is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where periodic determination of revenues earned, expenses incurred, and/or net income is deemed appropriate for capital maintenance, public policy, management control, accountability or other purposes.

b. <u>Basis of Accounting</u> - These financial statements are presented on a basis of accounting, which demonstrates compliance with the cash basis and budget laws of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund. Cash disbursements are recognized when the cash balance of a fund is decreased. For an interfund transaction, a cash disbursement is recorded in the fund from which the cash is transferred. Expenditures include disbursements and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract.

The municipality has approved a resolution to prepare the financial statements on a cash basis.

c. Departure from Generally Accepted Accounting Principles - The basis of accounting described above results in a financial statement presentation that shows cash receipts, cash disbursements, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown noncash assets, such as receivables, inventories, and prepaid expense, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance, are not presented. Under generally accepted accounting principles, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year-end did not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with generally accepted accounting principles. General fixed assets that account for the land, buildings, and equipment owned by the municipality are not

presented in the financial statements. Also, general long-term debt such as general obligation bonds, temporary notes, and compensated absences are not presented in the financial statements.

- d. <u>Budgetary Information</u> Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds and enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:
  - 1. Preparation of the budget for the succeeding calendar year on or before August 1.
  - 2. Publication in local newspaper of the proposed budget and notice of public hearing on the Budget on or before August 5.
  - 3. Public hearing on or before August 15, but at least ten days after publication of notice of Hearing.
  - 4. Adoption of the final budget on or before August 25.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for the year ended December 31, 2017.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the cash basis of accounting, modified further by the encumbrance method of accounting. Revenues are recognized when cash is received. Expenditures include disbursements and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year-end.

A legal operating budget is not required for capital project funds.

Spending in funds, which are not subject to the legal annual operating budget requirement, is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

e. <u>Comparative Amounts</u> - The amounts shown for the year ended December 31, 2016 in the accompanying financial statements are included to provide a basis for comparison with 2017 and are not intended to present all information necessary for a fair presentation in accordance with generally accepted accounting principles.

#### 2. DEPOSITS

At December 31, 2017 the carrying amounts of the City's deposits were \$1,015,804 and the bank balances were \$1,035,243. The differences between the carrying amount and the bank balances are outstanding checks and deposits in transit. The bank balance is covered by FDIC insurance and collateralized by pledged securities held under joint custody receipts issued by a third-party bank in the City's name.

#### 3. TAXES

**Property Taxes** – The determination of assessed valuations and the collection of property taxes for all political subdivisions in the State of Kansas is the responsibility of the various counties. The County Appraiser annually determines assessed valuations and the County Clerk spreads the annual assessment on the tax rolls. The County Treasurer is the tax collection agent for all taxing entities within the county.

In accordance with state statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the following year. Taxes are assessed on a calendar year basis and become a lien on the property on November 1 of each year. One-half of the property taxes is due December 20, prior to the fiscal year for which they are budgeted, and second half is due the following May 10.

*Motor Vehicle Taxes* – Since 1981 most motor vehicles became subject to a special tax paid at the time of registration instead of the traditional property tax. In 1995, the legislature enacted a five-year phase down in the assessment rate on motor vehicles for 30% to 20% of market value.

In 2017, the City received the following from county and state taxes:

	•	General Fund		Law Enforcement	-	City Special Liability	_	Special Highway Fund	-	Employee Benefit Fund		Totals
Property Taxes Motor Vehicle Taxes Sales Taxes	\$	143,856 21,589 104,915	\$	5,975 1,179	\$	1,721 84	\$		\$	23,037 6,727	\$	174,589 29,579 104,915
State Highway Aid		<b></b>	<b>-</b> .		<u>-</u>	4.007	-	24,225	<u>-</u>	20.74	• •	24,225
	\$	270,360	\$	7,154	\$	1,805	\$	24,225	\$	29,764	\$	333,308

The mill levies are as follows:

	2017	2016
General Fund	36.886	31.506

The assessed valuation for 2017 was \$4,708,780 and \$4,724,702 in 2016.

#### 4. UTILITIES

The City provides water, sewer, gas and trash services. The City mails their utility bills between the 23<sup>rd</sup> and the 25<sup>th</sup> of each month. The utility bills are due by the 1st of the following month. Bills not paid by the 10th are subject to a late charge fee of 10%. If service is disconnected the customer shall pay said bill and penalty and further service charge in the sum of \$50 before turning the water back on.

The water rates were increased in August 2017 as follows:

#### Inside City (residential):

0-1,000 gallons	\$ 20.00	
All above 1,000 gallons	\$ 9.25	per 1,000 gallons
Minimum bill	\$ 20.00	
Outside City and Commercial:		
0-1,000 gallons	\$ 30.00	
All above 1,000 gallons	\$ 10.00	per 1,000 gallons
Minimum bill	\$ 30.00	

#### Wholesale

0 - 10,000	\$ 9.00	per 1,000 gallons
11,000 - 100,000	\$ 8.25	per 1,000 gallons
101,000 - 250,000	\$ 7.25	per 1,000 gallons
all above 250,000	\$ 6.25	per 1,000 gallons

Any person making application for water service is required to make a deposit of \$75.

The sewer rates for 2017 are as follows:

\$15 for the first 1,000 gallons and \$.70 for each additional 1,000 gallons.

The trash rates for 2017 are as follows:

\$13.25 per month for residential solid waste removal.

The gas rates for 2017 are as follows:

\$5.89 per 1,000 cubic feet over the cost of gas per 1,000 MMBTU and the transportation charges per month.

Any person making application for gas service is required to make a deposit of \$200.

#### 5. LONG-TERM DEBT

The City's long-term debt is comprised of two loans from Kansas Department of Health.

#### Kansas Water Pollution Control Revolving Fund

In July 2005, the City entered into a 20-year loan agreement with Kansas Department of Health and Environment for the construction of a sewer main extension. The total cost of the project was \$467,079.

The amount of the loan is up to \$467,079 (\$208,994 and \$233,434 outstanding at December 31, 2017 and 2016, respectively) bearing interest at a rate of 2.81%, principal and interest payments made on a semi-annual basis beginning one year after the completion of the project.

Changes in Kansas Water Pollution Control Revolving Fund:

Beginning Balance	\$	233,434
Payments	_	24,440
Ending Balance	\$_	208,994
Interest Payments	\$_	6,967
Total Payments	\$_	31,407

#### Payments susbsequent to 2017:

		Principal	Interest			Total
2018	\$	25,193	\$	6,205	\$	31,398
2019		25,970		5,428		31,398
2020		26,771		4,627		31,398
2021		27,596		3,802		31,398
2022		28,447		2,951		31,398
2023		29,324		2,074		31,398
2024		30,229		1,169		31,398
2025		15,464		236		15,700
	_	<del></del>			_	·
	\$	208,994	\$	26,492	\$_	235,486

#### Kansas Water Supply Revolving Fund

In December 2012, the City entered into a 20-year loan agreement with Kansas Department of Health and Environment for the replacement of approximately 7,000 feet of aging asbestos cement waterlines with PVC waterlines and install an altitude valve on the elevated storage tank. The total cost of the project was estimated at \$406,496.

The amount of the loan is up to \$409,864 (\$359,028 and \$376,339 outstanding at December 31, 2017 and 2016, respectively) bearing interest at a rate of 2.16%, principal and interest payments made on a semi-annual basis beginning February 1, 2015.

Changes in Kansas Water Pollution Control Revolving Fund:

Beginning Balance	\$	376,339
Payments	_	17,311
Ending Balance	\$_	359,028
Interest Payments	\$_	8,036
Total Payments	\$	25,347

#### Payments susbsequent to 2017:

		Principal		Interest		Total
2010	¢	17.606	¢.	7.660	Ф	25.246
2018	\$	17,686	\$	7,660	\$	25,346
2019		18,070		7,276		25,346
2020		18,463		6,883		25,346
2021		18,864		6,482		25,346
2022		19,273		6,073		25,346
2023		19,692		5,654		25,346
2024		20,119		5,227		25,346
2025		20,556		4,790		25,346
2026		21,003		4,343		25,346
2027		21,459		3,887		25,346
2028		21,925		3,421		25,346
2029		22,401		2,945		25,346
2030		22,888		2,458		25,346
2031		23,385		1,961		25,346
2032		23,892		1,454		25,346
2033		24,411		935		25,346
2034	_	24,943		403	_	25,346
	_		_		-	
	\$ _	359,028	\$_	71,851	\$	430,880

#### 6. CONTRACTS

In 1994, the City entered into a 40-year agreement with Public Wholesale District No. 12, (District) to buy a minimum amount of 3,000,000 gallons per month. The City is to pay the District \$3.42 per 1,000 gallons purchased. Starting January 2006, the rate per 1,000 increased to \$3.45. In December 2007 there was another amendment to the contract when the City of Lebo annexed customers of Coffey County RWD #3 that were within the District's territory. In December 2012 the contract was amended to reduce the minimum to 1,750,000 gallons per month, and the maximum to 3,500,000 per month. The District increased the water rate from \$3.75 to \$4.00 in 2013. The District increased the rate to \$4.50 per 1,000 gallons in September 2017. In 2017 and 2016, respectively, the City purchased 19,918,000 and 21,000,000 gallons from the Public Wholesale District.

In January 2012, the City entered into a ten-year contract with the Kansas Department of Wildlife. In the contract, the City agrees to allow public fishing access on certain tracts of water and the Department of Wildlife will pay the City \$4,075, annually.

The City has contracted with Maguire Iron Co, Inc. to provide maintenance on the 100,000 gallon water towers and 50,000 gallon water towers for nine years. The City's contract began in 2013 and will be payable every other year in the amount of \$1,550 and \$1,350, respectively.

In October 2013, the City (lessor) entered into a lease agreement with Amber Miller-Barrett and Cody Barrett (lessee) to lease a commercial building for \$100 annually for five years with an option to purchase at the end of the lease term.

In January 2016, the City entered into a two year contract with USDI to inspect and maintain the gas system annually. The City will pay \$4,920 annually.

In February 2016, the City entered in to a two year contract with USDI to complete paperwork and reports related to the gas system. The City will pay \$4,980 annually.

In April 2017 the City entered into a one-year contract with Steve's Trash to collect and dispose of solid waste inside the corporate City limits for \$12.75 per customer, per month.

In March 2015, the City (lessor) entered into a lease agreement with Troy Friend, (lessee) to lease a metal building for \$100 annually. The term of the lease is one year with the option to renew for an additional year.

In September 2016 the City entered into a contract with Encore Energy Services, Inc to provide natural gas to the residents of the City. The City will pay \$3.20 per MMBtu plus transportation, fuel charge and gas loss.

In June 2016 the City entered into an agreement with BG Consultants, Inc for the design and preparation of contruction plans for Phase 1 of the Downtown Streetscape Improvement Project. The City will pay a total \$115,000 for the services as the project progresses.

#### 7. COMPENSATED ABSENCES FOR EMPLOYEES

Full time employees of the City will be eligible for vacation and sick leave after six months of service. Eligible employees shall take at least 6 vacation days each year. An employee may carry-over vacation days to the next year, with a maximum carry-over amount allowance of 30 days.

Years of Service	<u>Per year</u>
0-9 years	1 day per month
10-19 years	1 ½ day per month
After 19	2 days per month

Full time employees will receive a maximum of 2 weeks (10 working days) paid sick leave per year. Sick leave is cumulative up to a maximum of 480 hours. On termination an employee will receive one sixth (1/6) a maximum of 80 hours accrued sick leave paid. At December 31, 2017 City employees had a combined balance of 1,300 hours of sick leave, a cash value of \$24,285 and a balance of 972 hours of vacation leave, a cash value of \$18,332.

#### 8. CONCENTRATIONS OF CREDIT RISK

The City is engaged in the sale of water, sewer, gas and trash to customers located in Coffey County in Kansas. The City grants credit to those customers and requires no collateral.

#### 9. CAPITAL PROJECTS

The City spent the following on capital items in 2017:

Field upgrades	\$	9,007
Camera & computer for police		7,218
Community building purchase		75,000
City Hall & Police Department		89,742
Streetscape project	_	474,050
	\$	655,017
	_	

#### 10. COMPLIANCE WITH KANSAS LAW

References made herein to the statutes are not intended as interpretations of law, but are offered for consideration of the Director of Accounts and Reports and interpretation by the County Attorney and legal representatives of the City. There were no apparent statutory violations during the year ended December 31, 2017 for the funds that were part of this audit.

#### 11. RELATED PARTY

The city was not aware of any related party transactions during the year of 2017.

#### 12. PENSION PLAN

The City has five employees that participate in the Kansas Public Employees Retirement System (System), a multiple employer public employee retirement system. The payroll for the employees covered by the System for 2017 and 2016 was \$194,463 and \$194,474, respectively and the City's total payroll for 2017 and 2016 was \$267,701 and \$273,808.

Covered employees are required by state statute to contribute 6% of their salary to the System. The City is required by statute to contribute 8.46% and 9.18% for 2017 and 2016 using the full funding method. The contribution requirement for the year ended December 31, 2017 and 2016 was \$28,120 and \$29,521, which consisted of \$11,668 and \$11,668 from the employee, and \$16,452 and \$17,853 from the City. The City also contributed \$485 for insurance.

#### 13. INFRASTRUCTURE

The City has elected not to comply with Governmental Accounting Standard No. 34 (GASB 34) regarding the capitalization and tracking of infrastructure or capital assets.

#### 14. RISK MANAGEMENT

The City is exposed to various risks of loss to torts, theft of, damage to, and destruction of assets, job-related injuries and illnesses to employees. To insure against the various risks, the City has obtained various insurance coverage through EMC Insurance Companies. See Schedule of Insurance for details.

#### 15. ADEQUACY OF UTILITY RATES

To determine whether the city was charging adequate rates for sewer, trash, water, and gas we calculated the operating ratio and debt service ratio as applicable. The target minimum for both of theses ratios is 1.20 and 1.25 respectively.

The Operating Ratio for the following funds is as follows:

		Water		Gas		Sewer		Trash
Operating Revenues Operating Expenses	\$ \$	221,910 200,639	\$ \$	198,831 190,981	\$ \$	83,710 54,524	\$ \$	64,703 61,888
Operating Ratio		1.11		1.04		1.54		1.05

The Debt Service Ratio for the Sewer Fund is as follows:

Debt Service	S	Sewer Fund	Water Fund		
Net Receipts Add Back:	\$	(11,255)	\$	(4,075)	
Debt Service		31,397		25,346	
Transfer Out		10,000	_		
Available for debt service	\$	30,142	\$	21,271	
Debt service	\$_	31,397	\$_	25,347	
Debt Service Ratio		0.96	_	0.84	

#### 16. COMMITMENTS AND CONTINGENCIES

The City is not involved in any litigation.

#### 17. TRANSFERS

	From	To
General Fund	340,000	30,000
Gas Fund	20,000	
Capital Improvement Fund	d	325,000
Sewer Fund	10,000	
Municipal Equip Reserve	Fund	15,000
Total	370,000	370,000

#### 18. SUBSEQUENT EVENTS

In preparing the financial statements, and according to ASC 855, Subsequent Events, the District has evaluated events and transactions for potential recognition or disclosure through April 2, 2018, the date the financial statements were available to be issued. Except as stated in Note No. 6, there are no additional events or transactions that require adjustment to or disclosure in these financial statements.

\* \* \* \* \* \*

# SCHEDULE OF SELECTED UTILITY STATISTICS YEARS ENDED DECEMBER 31, 2017 AND 2016

		2017		2016
WATER STATISTICS:				
Number of customers		443		432
Gallons sold	1	8,187,600	1	8,446,400
Gallons purchased	1	9,918,000	2	0,044,000
Water loss percentage		8.69%		7.97%
Average monthly usage per customer		3,421		3,558
Charges for service	\$	220,460	\$	221,342
Average customer charge per month	\$	41.46	\$	42.69

## SCHEDULE OF OTHER STATISTICS YEARS ENDED DECEMBER 31, 2017 AND 2016

	2017	2016		
Population	940	940		
Assessed Valuation	\$ 4,708,780	\$ 4,724,702		
Mill Levy	36.886	31.506		
Total Receipts	\$ 1,244,770	\$ 1,181,114		
Total Disbursements	\$ 1,616,972	\$ 1,122,207		
Indebtedness	\$ 568,022	\$ 609,773		
Receipts per Capita	\$ 1,324	\$ 1,257		
Disbursements per Capita	\$ 1,720	\$ 1,194		
Bond Indebtedness per Capita	\$ 604	\$ 649		