PLEASANT TOWNSHIP, KANSAS ROSE HILL, KANSAS

FINANCIAL STATEMENT FOR THE YEAR ENDED DECEMBER 31, 2018

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CHAD A. ANDRA, CPA, LLC

CERTIFIED PUBLIC ACCOUNTANT

INDEPENDENT AUDITORS' REPORT

Board of Trustees Pleasant Township, Kansas Rose Hill, KS 67133

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the **Pleasant Township**, **Rose Hill**, **Kansas**, a Municipal Financial Reporting Entity, as of and for the year ended December 31, 2018, and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1 to meet the financial reporting requirements of the State of Kansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the *Kansas Municipal Audit and Accounting Guide*. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditors' judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

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Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the **Pleasant Township**, **Rose Hill**, **Kansas**, to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Pleasant Township, Rose Hill, Kansas, as of December 31, 2018, or the changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the Pleasant Township, Rose Hill, Kansas, as of December 31, 2018, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures - actual and budget, individual fund schedules of regulatory basis receipts and expenditures (Schedules 1, 2 and 3 as listed in the table of contents) are presented for purposes of additional analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide*. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of Pleasant Township, Kansas as of and for the year ended December 31, 2017 (not presented herein), and have issued our report thereon dated January 24, 2019, which contained an unmodified opinion on the basic financial statement. The 2017 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration at the following link http://www.admin.ks.gov/offices/chief-financial-officer/municipalservices. The 2017 actual column (2017 comparative information) presented in the individual fund schedules of regulatory basis receipts and expenditures - actual and budget for the year ended December 31, 2018 (Schedule 2 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement. Such 2017 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2017 basic financial statement. The 2017 comparative information was subjected to the auditing procedures applied in the audit of the 2017 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2017 basic financial statement or to the 2017 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2017 comparative information is fairly stated in all material respects in relation to the basic financial statement as a whole for the year ended December 31, 2017, on the basis of accounting described in Note 1.

Chad A. Andra, CPA, LLC

Chad a. andra, CPA, LLC

December 19, 2019

PLEASANT TOWNSHIP, KANSAS SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES, AND UNENCUMBERED CASH

Regulatory Basis

For The Year Ended December 31, 2018

<u>Funds</u>	Unei	eginning ncumbered h Balance	Can En	iorYr celled cum- ances]	Receipts	Ex	<u>penditures</u>		Ending encumbered sh Balance	and	Add cumbrances d Accounts Payable		Ending sh Balance
General Fund Special Purpose Funds: Road Fund Special Equipment Fund	\$	81,668 116,736 59,328	\$	-	\$	106,133 435,387 35,000	\$	175,615 535,989 -	\$	12,186 16,134 94,328	\$	- - -	\$	12,186 16,134 94,328
	\$	257,732	\$	-	\$	576,520	\$	711,604	\$	122,648	\$	-	\$	122,648
			Co	mposit	ion	of Cash:	Che Tot	ecking Acc	oun	t			\$ \$	122,648 122,648

The notes to the financial statement are an integral part of this statement.

Note 1 - Summary of Significant Accounting Policies:

Financial Reporting Entity

Pleasant Township is a municipal corporation governed by an elected three-member board of trustees. This regulatory financial statement presents Pleasant Township (the municipality financial reporting entity).

Regulatory Basis Fund Types

<u>General Fund</u> - the chief operating fund, used to account for all resources except those required to be accounted for in another fund.

<u>Special Purpose Fund</u> - used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

<u>Bond & Interest Fund</u> - used to account for the accumulation of resources including tax levies, transfers from other funds, and payment of general long-term debt.

<u>Capital Project Fund</u> - used to account for the debt proceeds and other financial resources to be used for the acquisition or construction of major capital facilities or equipment.

<u>Business Fund</u> - funds financed in whole or in part by fees charged to users of the goods or services (i.e. enterprise and internal service fund, etc.).

<u>Trust Fund</u> - funds used to report assets held in trust for the benefit of the municipal reporting entity (i.e. pension funds, investment trust funds, private purpose trust funds which benefit the municipal reporting entity, scholarship funds, etc.)

<u>Agency Fund</u> - used to report assets held by the municipal reporting entity in a purely custodial capacity (payroll clearing, county treasurer tax collection accounts, etc.)

Note 1 - Summary of Significant Accounting Policies: (Continued)

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities, or deferred inflows or outflows, other than those mentioned above.

The Township has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the Township to use the regulatory basis of accounting.

Note 2 - Budgetary Information:

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. The township amended its 2018 budget on June 21, 2018.

The General Fund budgeted total expenditures was increased to \$182,068 from the original budget of \$130,353, and the Road Fund budgeted total expenditures was increased to \$546,109 from the original budget of \$482,441.

Note 2 - Budgetary Information: (Continued)

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for Capital Project Funds, Trust Funds, and certain Special Purpose Funds as noted in the presentation of the appropriate Schedule 2.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

Reimbursed Expenses

The Township records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as a receipt to the fund that receives reimbursement. For purposes of budgetary comparisons, the expenditures are properly offset by the reimbursements under KMAAG regulatory basis accounting.

Note 3 - Deposits and Investments:

K.S.A. 9-1401 establishes the depositories which may be used by the Township. The statute requires banks eligible to hold the Township's funds have a main or branch bank in the county in which the Township is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The Township has no other policies that would further limit interest rate risk.

Note 3 - Deposits and Investments: (Continued)

K.S.A. 12-1675 limits the Township's investments of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The Township has no investment policy that would further limit its investment choices.

Concentration of Credit Risk

State statutes place no limit on the amount the Township may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Township's deposits may not be returned to it. State statutes require the Township's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka. All deposits were legally secured as of December 31, 2018.

As of December 31, 2018 the Township's carrying amount of deposits was \$122,648 and the bank balance was \$267,267. The bank balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, \$250,000 was covered by federal depository insurance and the remaining \$17,267 was collateralized with securities held by the pledging financial institutions' agents in the Township's name.

Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the Township will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

Note 4 - Long-Term Debt:

Changes in long-term debt for the Township for the year ended December 31, 2018, were as follows:

<u>Issue</u>	Interest Rates	Date of <u>Issue</u>		Amount of Issue	Date of Final <u>Maturity</u>	В	Balance eginning of Year	Adj	ior Year ustments Additions	ductions/ ayments	Balance End of <u>Year</u>	nterest <u>Paid</u>
Capital Leases Payable:												
Backhoe Loader Lease	2.90%	9/17/2013	\$	74,097	9/17/18	\$	15,791	\$	-	\$ 15,791	\$ -	\$ 38
Excavator Lease	2.50%	12/1/2016		195,648	1/1/22		147,303		9,214	39,129	117,388	3,655
Grader Lease	2.75%	1/31/2017		111,512	1/20/22		111,512		-	19,074	92,438	3,239
	Total Contra	ctual Indebte	dne	ss		\$	274,606	\$	9,214	\$ 73,994	\$ 209,826	\$ 6,932

Current maturities of long-term debt and interest for the next five years through maturity are as follows:

	2019	2020	<u>2021</u>	2022	2023	<u>Total</u>
Principal: Excavator Lease Grader Lease	\$ 38,891 21,689	\$ 38,969 22,286	\$ 39,528 22,899	\$ 25,564	\$ -	\$ 117,388 92,438
Total Principal	 60,580	61,255	62,427	25,564	-	209,826
Interest						
Excavator Lease	2,825	1,906	965	-	-	5,696
Grader Lease	2,488	1,891	1,278	647	-	6,304
Total Interest	5,313	3,797	2,243	647	-	12,000
Total Principal and Interest	\$ 65,893	\$ 65,052	\$ 64,670	\$ 26,211	\$ -	\$ 221,826

Note 5 - Interfund Transfers:

Operating transfers were as follows:

From	To:	Regulatory Authority	Amount
General Fund	Special Equipment Fund	K.S.A. 80-122c	\$ 35,000
			\$ 35.000

Note 6 - Compensated Absences:

New Full-Time Employees - All full-time new employees will immediately be issued four days (32 hours) of vacation/sick days upon their work start date. Beginning with the employee hire date, additional vacation/sick days will accrue through the end of the calendar year at the rate of 0.50 days (4 hours) per calendar month for full-time employees.

Full-Time Employees on January 1st of each calendar year will immediately be issued four days (32 hours) of vacation/sick days. Additional vacation/sick days will accrue through the end of the calendar year at the rate of 0.50 days (4 hours) per calendar month for full-time employees for a total of 10 vacation days for the calendar year.

Five Year Full-Time Employment Anniversary - After five years, full-time employees receive 12 days each calendar year. On January 1st, they will immediately be issued four days (32 hours) of vacation/sick days. Additional vacation/sick days will accrue through the end of the calendar year at the rate of 0.66 days per calendar month for full-time employees for a total of 12 vacations days for the calendar year.

No more than forty hours (40 hours) carry over balance can be accrued year to year. Requests for more than one day of vacation, unless there is an illnees, require prior approval of Trustee or Board. Vacation days might be taken prior to accrual with Board approval.

Note 7 - Claims and Judgements:

The Township participates in federal, state and county programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the Township may be required to reimburse the grantor government.

The Township is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Township has purchased commercial insurance for these potential risks. There have been no significant reductions in insurance coverage from 2017 to 2018 and there were no settlements that exceeded insurance coverage in the past 3 years.

During the ordinary course of its operations, the Township is party to various claims, legal actions and complaints. It is the opinion of the Township's management that these matters are not anticipated to have a material financial impact on the Township.

Note 8 - Subsequent Events:

Management has evaluated the effects on the financial statements of subsequent events occuring through the date of this report, which is the date at which the financial statements were available to be issued.

Note 9 - Compliance with Kansas Statutes:

References made herein to the statutes are not intended as interpretations of the law, but are offered for consideration of the Director of Accounts and Reports and interpretation by the County Attorney and the legal representation of the Township.

KSA 44-1030 establishes "every contract for or on behalf of the state or any county or municipality or other political subdivision of the state, or any agency of or authority created by any of the foregoing, for the construction, alteration or repair of any public building or public work or for the acquisition of materials, equipment, supplies or services shall contain provisions by which the contractor agrees that:

- (1) The contractor shall observe the provisions of the Kansas Act Against Discrimination and shall not discriminate against any person in the performance of work under the present contract because of race, religion, color, sex, disability, national origin or ancestry;
- (2) in all solicitations or advertisements for employees, the contractor shall include the phrase, "equal opportunity employer," or a similar phrase to be approved by the commission;
- (3) if the contractor fails to comply with the manner in which the contractor reports to the commission in accordance with the provisions of K.S.A. 44-1031 and amendments thereto, the contractor shall be deemed to have breached the present contract and it may be canceled, terminated or suspended, in whole or in part, by the contracting agency;
- (4) if the contractor is found guilty of a violation of the Kansas Act Against Discrimination under a decision or order of the commission which has become final, the contractor shall be deemed to have breached the present contract and it may be canceled, terminated or suspended, in whole or in part, by the contracting agency; and
- (5) the contractor shall include the provisions of subsections (a)(1) through (4) in every subcontract or purchase order so that such provisions will be binding upon such subcontractor or vendor."

The township entered into an agreement with Dondlinger for road work that was completed in 2018. The township failed to obtain a written contract, and accordingly was not in compliance with the provision as outlined in KSA 44-1030.

KSA 9-1401(a) establishes "The governing body of any municipal corporation or quasi-municipal corporation shall designate by official action recorded upon the governing body's minutes the banks, savings and loan associations and savings banks which shall serve as depositories of the governing body's funds and the officer and official having the custody of such funds shall not deposit such funds other than at such designated banks, savings and loan associations and savings banks."

In July 2018, the Township moved pledged securities from Bankers Bank to UMB Bank. A review of Township minutes did not show where this move was discussed and approved.

PLEASANT TOWNSHIP, KANSAS REGULATORY-REQUIRED SUPPLEMENTARY INFORMATION For The Year Ended December 31, 2018

PLEASANT TOWNSHIP, KANSAS SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET

Regulatory Basis

For The Year Ended December 31, 2018

<u>Fund</u>	Certified Budget	for Q	ustment qualifying et Credits	otal Budget Comparison	Ch	penditures argeable to rrent Year	/ariance - Over <u>(Under)</u>
General Fund							
General Fund	\$ 182,068	\$	-	\$ 182,068	\$	175,615	\$ (6,453)
Special Purpose Funds							
Road Fund	546,109		-	546,109		535,989	\$ (10,120)
	\$ 728,177	\$	-	\$ 728,177	\$	711,604	\$ (16,573)

PLEASANT TOWNSHIP, KANSAS <u>GENERAL FUND</u>

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

For the Year Ended December 31, 2018

(With Comparative Actual Totals for the Prior Year Ended December 31, 2017)

			2018	
	2017			Variance -
	Prior Year Actual	Actual	Budget	Over (Under)
Cash Receipts	Actual	Actual	<u>Duaget</u>	(Onder)
Taxes				
Butler County Treasurer	\$ 104,452	\$ 98,960	\$ 98,979	\$ (19)
Cemetery	3,150	6,300	-	6,300
Use of Money and Property	,	,		,
Interest	596	873	-	873
	108,198	106,133	98,979	7,154
Evnandituras				
Expenditures General Government				
Bank Fees	49	_	_	
Salaries and Wages	16,273	14,446	27,700	(13,254)
Professional Fees	9,644	16,446	46,073	(29,627)
Supplies	2,322	6,660	26,020	(19,360)
Road Expense	-	72,838	-	72,838
Cemetery	3,276	3,500	9,170	(5,670)
Utilities	3,666	3,232	9,005	(5,773)
Insurance and Contract Labor	25,095	23,493	29,100	(5,607)
Transfers	20,000	35,000	35,000	-
	\$ 80,325	\$ 175,615	\$ 182,068	\$ (6,453)
Receipts Over (Under) Expenditures	27,873	(69,482)		
Unencumbered Cash, Beginning	53,795	81,668		
Unencumbered Cash, Ending	\$ 81,668	\$ 12,186		

PLEASANT TOWNSHIP, KANSAS <u>ROAD FUND</u>

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Regulatory Basis

For the Year Ended December 31, 2018

(With Comparative Actual Totals for the Prior Year Ended December 31, 2017)

						2018			
		2017					V	ariance -	
	P	rior Year						Over	
		<u>Actual</u>		<u>Actual</u>		<u>Budget</u>	(Under)		
Cash Receipts									
Taxes									
Butler County Treasurer	\$	418,602	\$	433,313	\$	429,083	\$	4,230	
Recycling		-		124		-		124	
Miscellaneous		-		1,950		-		1,950	
Transfer from Special Equipment Fund		118,918		-		-		-	
		537,520		435,387		429,083		6,304	
Expenditures									
General Government									
Salaries and Wages		117,741		85,882		120,000		(34,118)	
Employee Allowance		-		891		_		891	
Road Maintenance		201,833		33,433		67,700		(34,267)	
Road Materials, Supplies, Parts		100,709		318,539		169,185		149,354	
Fuel		13,380		17,805		30,000		(12,195)	
Machine Equipment Lease		55,263		79,439		159,224		(79,785)	
Transfers		-		-		=		-	
	\$	488,926	\$	535,989	\$	546,109	\$	(10,120)	
Receipts Over (Under) Expenditures		48,594		(100,602)					
Unencumbered Cash, Beginning		68,142		116,736					
Unencumbered Cash, Ending	\$	116,736	\$	16,134					

PLEASANT TOWNSHIP, KANSAS SPECIAL EQUIPMENT FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES

Regulatory Basis

For The Year Ended December 31, 2018

(With Comparative Actual Totals for the Prior Year Ended December 31, 2017)

	2017	2018		
	ior Year <u>Actual</u>		rent Year <u>Actual</u>	
Cash Receipts				
Transfers from General Fund	\$ 20,000	\$	35,000	
Transfers from Road Fund	-		-	
	20,000		35,000	
Expenditures				
Payroll	-		-	
Equipment	-		-	
Road Materials	-		-	
Other	-		-	
Transfer to Road Fund	118,918			
	 118,918		-	
Receipts Over (Under) Expenditures	(98,918)		35,000	
Unencumbered Cash, Beginning	158,246		59,328	
Prior Year Cancelled Encumbrances				
Unencumbered Cash, Ending	\$ 59,328	\$	94,328	