City of Salina, Kansas

Annual Comprehensive Financial Report

December 31, 2024

ANNUAL COMPREHENSIVE FINANCIAL REPORT

OF

CITY OF SALINA, KANSAS

300 West Ash Street
P.O. Box 736
Salina, Kansas 67402-0736

For the Fiscal Year Ended
December 31, 2024

Prepared by Department of Finance and Administration
of City of Salina, Kansas

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Introductory Section

DEPARTMENT OF FINANCE
AND ADMINISTRATION
300 West Ash, P.O. Box 736
Salina, Kansas 67402-0736

City of Salina

TELEPHONE (785) 309-5735
FAX (785) 309-5738
TDD (785) 309-5747
Website: www.salina-ks.gov

To the Citizens of the City of Salina, Kansas:

The Annual Comprehensive Financial Report of the City of Salina, Kansas (the "City") for the year ended December 31, 2024, is hereby submitted. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of all various funds and account groups of the City. We believe that all disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

Report Format

The Annual Comprehensive Financial Report is presented in three sections: Introductory, Financial and Statistical. The introductory section includes a description of the City, including services provided, and explanation of the City's accounting system and budgetary controls, and a brief discussion of the City's economic condition and outlook. The City's organizational chart is also included to assist the reader in understanding the organizational structure of the City. The financial section includes the Independent auditor's report, Management's discussion & analysis, Government wide financial statements, Fund financial statements, Notes to the financial statements, and Individual and combining statements and schedules. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

The reader is specifically directed to Management's Discussion and Analysis (MD&A) which immediately follows the independent auditor's report. MD&A provides a narrative explanation and overview of significant features and trends reflected by data in the financial statements.

Accounting Systems and Internal Controls

A critical part of the control system is the City's comprehensive Budgetary and Financial Policies, which establish guidelines for budgetary and financial practices. The budgetary procedures are reviewed by the City Commission each year as a part of the budget process.

City staff is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse and that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits require estimates and judgment by management.

The objective of budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Commission. The legal level of budgetary control is maintained at the Fund level, in accordance with State Statutes. However, management control is maintained at the department level. The City uses an encumbrance accounting system, in which estimated purchase amounts are recorded prior to the release of purchase orders to vendors. Open encumbrances are reported as reservations of fund balance at December 31, 2024 in the general fund and the special revenue funds. Various internal compliance procedures are implemented to ensure proper implementation of the budget as well as to maintain a degree of accountability for both revenues and expenditures.

Independent Audit

Kansas Statutes Annotated 75-1122 requires an annual audit of the books of account, financial records and transactions of all administrative departments of the City by independent certified public accountants selected by the City Commission. This requirement has been complied with and the auditor's opinion has been included in this report.

Profile of the Community

The Town of Salina was organized in 1858 under the Town and Village Act in the State of Kansas, and became a City of the First Class on July 9, 1920. The City has had a Commission-City Manager form of government since 1921. The Commission is comprised of five members elected at large. Each year the commission chooses one member to serve as Mayor. The City Manager is appointed by the Commission, and acts as its primary agent in accordance with state statute. Other city officers and employees are appointed by the City Manager. The population of the City reported by the 2024 decennial census was 45,972.

The reporting entity includes the City of Salina as well as two discretely presented component units, both proprietary fund types. The Salina Airport Authority operates the Salina Municipal Airport and Airport Industrial Center, and the Salina Housing Authority administers public housing programs within the City of Salina. The entity also includes one blended component unit which is the Salina Field House Qualified Active Low-Income Community Business, Inc. (SFH QalicB). SFH QalicB was created for the purpose of providing an indoor sports facility in the downtown core of the city of Salina. The QalicB was dissolved in July of 2023 as the sports facility was transferred into the City's name. In addition, the City of Salina participates in a joint venture with Saline County, the City-County Building Authority for the ownership, operation and maintenance of the City-County Building. This report includes all funds and account groups of the City.

The City provides a full range of services including police and fire protection, development services, construction and maintenance of streets, drainage facilities and other infrastructure; recreational activities and cultural programming; emergency medical services and convention facilities. In addition to general government activities, the City also provides water, wastewater, sanitation, and solid waste services; therefore, these activities are included in the reporting entity.

Economic Outlook and Strength

The City benefits from its location at the junction of Interstate Highways 70 and 135. This convenient location has drawn numerous national and regional companies to open manufacturing or distribution centers in or adjacent to the community. Such companies include Vortex Global, GeoProbe Systems, Great Plains Manufacturing/Kubota, Schwan's Global Supply Chain and Amazon. Manufacturing, retail trade, and service industries rank as the three primary employers in the City. No single industry is dominant.

The City of Salina retains its position near the top of a list of first class cities with respect to "trade pull factor." According to the Kansas Department of Revenue's Annual City Trade Pull Factor report, Salina had a pull of factor of 1.50 in 2024. The pull factor measures the degree to which a city or county area captures retail trade from outside the jurisdiction. A pull factor of greater than 1 indicates that a city is attracting retail trade beyond the expected activity attributable to just the residents of that community. It is apparent from this that Salina continues to serve as a regional economic hub in 2024

Major Initiatives

In April, 2016, voters elected to replace the .40 cent capital improvement sales tax with a .75 cent capital improvement sales tax for a term of 20 years. Priorities for the sales tax are improving neighborhood streets and drainage, preserving stable property tax rates, ensuring a quality park system, constructing and maintaining community improvements, funding equipment for maintenance, repayment of future bonds for large projects and attracting quality jobs.

In 2018, the City of Salina issued $22,570,000 in STAR bonds which funded several projects in the City's downtown corridor. In 2020 Homewood Suites opened for business and the majority of the City's Downtown Streetscape project was completed. Other major projects that were on going or completed in 2024, included

gutter and paving on North 9th Street, South Well Field improvements, continued improvements to the water distribution system, design on the Smoky Hill River Renewal.

Capital Improvement Planning

The City's Capital Improvement Plan (CIP) consists of two components. One component consists of "routine" capital—including vehicle and equipment replacement, technology replacement, building repair and improvement, routine pavement maintenance activity, utility system enhancements and similar items. The amount of funding for these projects may fluctuate based on needs and funding availability, however, planned amounts are allocated over a multi-year period. Source of funding for routine capital is current cash resources from the fund appropriate to the nature of the purchase.

The second component of the CIP includes major projects that typically require issuance of bonds or notes, although these projects may also be supplemented with available cash and grant financing. The plan is updated each year after an extensive evaluation of the demands on future financial resources. The Capital Improvement program is scheduled for a major revision as the result of the sales tax to be used for that purpose.

Increases in 2023 and 2024 are a result of the anticipated beginning of the construction of the Smoky Hill River Renewal Project, Fire Station No. 4 and Wastewater Treatment Plant respectively. Due to uncertain Sales Tax recovery post Covid-19, the River Renewal project had been delayed, but the City was able to secure a RAISE grant to start the project back up. Few major projects have been planned for 2024 and 2025 until financial resources for those years could be further evaluated.

*The year a project is scheduled reflects the year that construction is initiated. Preliminary work (design, acquisition) may precede this date by one or more years, and permanent financing may not occur until one (or more years depending on project magnitude) after this date.

Financial Policies

The City has adopted a formal set of Budgetary and Financial Policies, addressing such items as fund balances, capital improvements, operating budgets, long term debt management, accounting, auditing and financial reporting, revenues, cash management and investments. Financial policies contribute to financial stability by:

1. Providing consistent guidance in decision making
2. Establishing appropriate levels of fund balances
3. Governing the use of one time or unanticipated resources
4. Providing a multi-year capital improvements process
5. Establishing responsibilities and deadlines for budget preparation
6. Providing for a balanced annual operating budget
7. Providing guidelines on the use of debt, including appropriate purposes and terms
8. Provide a linkage between capital improvement scheduling and long-term debt management planning
9. Require annual audits and financial reporting in conformance with Generally Accepted Accounting Principles
10. Require timely and regular interim financial reporting to the Governing body
11. Ensure the safety of cash and near cash resources (timely collection of Accounts Receivable, etc.).

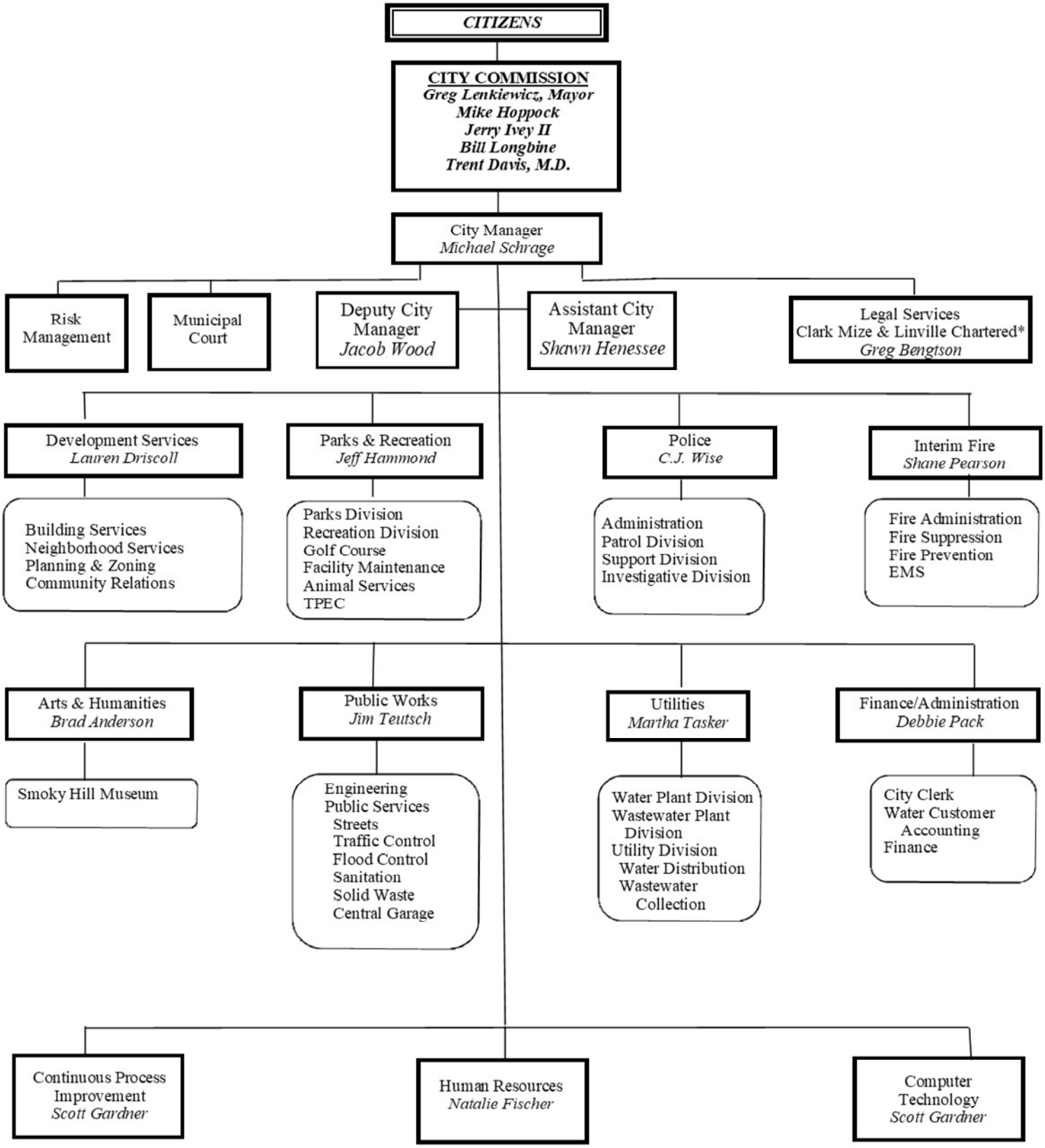
Acknowledgments

The preparation of the Annual Comprehensive Financial Report was made possible by the dedicated Finance staff of the City of Salina and the professional advice and efforts of the Forvis Mazars, LLP auditing team. Finally, preparation of this report would not have been possible without the support of the City Commission.

Sincerely,

Jacob Wood
City Manager

City of Salina



*** Contract Position**

PBC

City of Salina, Kansas

List of Principal Officials

City Commission

Mayor Bill Longbine
Commissioner Greg Lenkiewicz
Commissioner Mike Hoppock
Commissioner Jerry Ivey
Commissioner Trent Davis

City Executive Staff

Mike Schrage, City Manager
Jacob Wood, Deputy City Manager
Shawn Hennessee, Assistant City Manager
Greg Bengston, City Attorney
Debbie Pack, Director of Finance & Administration
Brad Anderson, Director of Arts & Humanities
Lauren Driscoll, Director of Community & Development Services
Natalie Fischer, Director of Human Resources
Scott Gardner, Computer Technology and
Continuous Process Improvement Director
CJ Wise, Police Chief
Martha Tasker, Director of Utilities
Jim Teutsch, Director of Public Works
Tony Sneidar, Fire Chief

Forvis Mazars, LLP
1551 N. Waterfront Parkway, Suite 300
Wichita, KS 67206
P 316.265.2811 | F 316.265.9405
forvismazars.us

Independent Auditor's Report

Mayor and City Commissioners
City of Salina, Kansas
Salina, Kansas

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Salina, Kansas (the City), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General and Sales Tax Capital funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Salina Airport Authority or the Housing Authority of the City of Salina, the discretely presented component units, which represent 100%, 100% and 100% respectively, of the assets and deferred outflows of resources, net position, and program revenues of the aggregate discretely presented component units as of and for the year ended December 31, 2024. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Salina Airport Authority and the Housing Authority of the City of Salina, is based solely on the reports of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the Kansas Municipal Audit and Accounting Guide (KMAAG), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the City's, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of a Matter

As discussed in Note 15 to the financial statements, the City restated beginning net position of Government Activities, Business-type Activities, and the Solid Waste Disposal Fund as a result of an error. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, KMAAG and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, KMAAG and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension, and other postemployment benefit information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements, budgetary comparison schedules, and the schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the identifying accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 29, 2026, on our consideration of City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance.

Forvis Mazars, LLP

Wichita, Kansas
May 29, 2026

Management's Discussion and Analysis

Management Discussion and Analysis

This section of the report contains an overview and analysis of the City of Salina's financial statements for the fiscal year ended December 31, 2024. The information contained here, as well as the information contained in the letter of transmittal, are intended to provide the reader of the financial statements with a well-rounded picture of the City's financial condition.

Financial Highlights

- On an accrual basis, the City's government-wide net position increased $12.0 million from current operations with net position change of ($0.9) million and $12.9 million in governmental activities and business-type activities, respectively.
- At the close of 2024, the City's governmental funds reported combined ending fund balances of $120.2 million, a decrease of $3.2 million from the prior year. The General Fund balance increased $3.7 million, the Sales Tax Capital Fund decreased $2.7 million, the Former Schilling AFB Environmental Fund increased $1.4 million, the Capital Projects Fund decreased $6.7 million and all Other Governmental Funds fund balances increased $1.2 million over the prior year. The majority of this amount, $0.8 million, comes from the Debt Service Fund.
- At the close of 2024, the City's enterprise funds reported a combined ending Net Position of $133.1 million, an increase of $12.9 million compared to the prior year. The Water and Sewer Fund, accounted for most of the increase at $10.3 million, while the Solid Waste Disposal Fund showed an increase of $3.1, the Sanitation Fund and Golf Fund reported a slight decrease to the net position for the year.
- Revenues from governmental activities decreased by $113,000 from the prior year and revenues from business type activities increased $158,000 from the prior year.
- Revenues from investments increased by $3.4 million.

The Basic Financial Statements

The basic financial statements of the City include the government-wide financial statements and the fund financial statements. The notes to the financial statements follow the basic financial statements and are essential for the reader's understanding of the financial statements. Other supplementary information, including the combining schedules for non-major funds and the budgetary comparison reports, are at the end of this report to provide additional information for the reader.

Government-wide Financial Statements

The government-wide financial statements present the results of the City's operations using the accrual basis of accounting, the same basis as is used by private sector businesses. These statements focus on the long-term financial picture of the City as a whole.

The Statement of Net Position reports all of the City's assets and liabilities. Net position, the difference between assets and deferred outflows of resources and liabilities, are an important measure of the City's overall financial health. Net position represents the total accumulated and unused resources available to the City for the purpose of providing services. Over time, the increases and decreases in net position can be monitored to determine if the City's financial position is improving or deteriorating. The Statement of Activities shows how net position has changed during the fiscal year. One unique feature of this statement is how it shows the revenues and expenses related to specific programs and how much of those programs were supported by the general taxes of the City. Since this statement is prepared on the accrual basis of accounting, all revenues and expenses are included, regardless of when cash is actually received. Both statements show the operations of the City broken down between governmental and business-type activities. Governmental activities are the operations of the City generally supported by taxes, such as public safety (police, fire, and EMS), public works, public health, and culture & recreation. Business-type activities are operations of the City that are intended to recover a significant portion of their costs through user fees and charges. These include water and sewer, refuse collection, the golf course, and operation of the City solid waste facility.

The government-wide financial statements include the Salina Airport Authority and Salina Housing Authority as discretely presented component units of the City. Note 1, item A in the Notes to the Financial Statements provides a more complete explanation of the relationship between these entities and the City of Salina.

Fund Financial Statements

The City uses three types of funds to manage its resources: governmental funds, proprietary funds, and fiduciary funds. A fund is a fiscal entity with a set of self-balancing accounts recording financial resources together with all related liabilities and residual equities and balances, and the changes therein. These accounting entities are separated for the purpose of carrying on specific activities or attaining certain objectives in accordance with regulations, restrictions, or limitations.

Governmental fund financial statements are prepared on a modified accrual basis. Under this basis, revenues are recognized when they become measurable and available, and expenditures are recognized when the related fund liability is incurred with the exception of long-term debt and similar items which are recorded when due. The focus is on the short-term financial picture of the operations of the individual fund, rather than long-term citywide view provided by the government-wide statements. Major governmental funds are presented in individual columns, while non-major governmental funds are aggregated into an "Nonmajor Governmental Funds" column. A combining statement for the non-major funds is presented as supplementary information in the back of the report. The information presented in these statements can be compared to the governmental activities information in the government-wide statements. The reconciliation at the end of the fund financial statements details the relationship between the two types of financial statements.

Proprietary funds fall into two categories: enterprise funds and internal service funds. All proprietary funds are prepared on the accrual basis of accounting and are used to account for business-type activities. Enterprise fund statements present the same information that is in the government-wide statements for business-type activities, but in greater detail. The City of Salina currently operates four enterprise funds: Sanitation, Solid Waste Disposal, Golf Course, and Water and Sewer. Internal service funds are used to account for the cost of operations shared by various departments of the City. The city operates three internal service funds. Two of these are for self-insurance activity: Workers Compensation Reserve, and Health Insurance. The remaining accounts for the Central Garage operation. A combining statement for these internal service funds can be found in the supplementary information following the notes to the financial statements.

Fiduciary funds are used by the City to account for resources held by the City for a third party. Agency funds are a special class of fiduciary fund in which liabilities always equal assets, and thus there is no net position. The City of Salina operates twelve agency funds. Schedules for these funds may be viewed in the supplementary section of this report.

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used. Permanent funds operated by the City include the Cemetery and Mausoleum Endowments, and the Tri-centennial Commission fund.

Notes to the Financial Statements

The notes to the financial statements are an integral part of the basic financial statements since they contain valuable additional information necessary for gaining a complete understanding of the City's financial statements.

Other Information

In addition to the basic financial statements and the notes described above, this report also presents the general fund and major special revenue fund's budgetary statements as required supplementary information directly following the notes to the basic financial statements. The combining statements for the non-major funds are shown after the required supplementary information. Finally, the statistical section includes selected statistical data about the City's operations and economy. The City adopted Governmental Accounting Standards Board Statement No. 101, *Compensated Absences, GASB 101,* in 2024. The impact to the financial statements was not material and the County did not restate beginning net position for the adoption of GASB 101.

The City as a Whole

This section will identify, discuss, and analyze significant differences and trends that will enhance the reader's understanding of the City's financial position.

Tax Base and Economy

The City of Salina relies on three major groups of revenues to support its operations. Each of these revenue streams has a different revenue base. In declining order of magnitude, they are charges for services, sales taxes, and property taxes. Sales taxes and property taxes apply primarily to governmental activities, while charges for services apply to both governmental (34%) and business-type (66%) activities.

Charges for Services account for about 31% ($46.7 million) of the City's revenue stream. Charges for service depend on both the rate that is set for the activity, as well as the volume of services provided. Significant services include water and wastewater fees, sanitation and landfill fees, licenses and permits, inspection fees, and golf course fees.

Sales Taxes are the next largest component of the revenue mix, providing 26% ($32.7 million) of the total revenues. The City receives a 1.25% City-wide sales tax, and also a portion of the County-wide 1.5% sales tax. Forty-four percent, (a rate of .75%) of the City-wide sales tax is required to be used for special purposes. The remaining .5%, along with the City portion of the County-wide tax is available for general purposes.

The City is affected by the formula used to distribute the County-wide sales tax among participating jurisdictions (only Cities and the County participate, School and other special districts do not). The formula is based, in part, on the property tax efforts of each jurisdiction. As the portion of the overlapping levy attributable to the City of Salina changes so does the City's allocated portion of the County-wide sales tax. This change is recognized bi-annually and can affect the overall allocation of the City's portion of the County-wide sales tax.

In 2008, Salina voters approved an increase of the special purpose .25% tax to a .40% tax. The extended tax is to sunset March 31, 2019. The tax was also modestly re-purposed, for Capital and Economic Development purposes only, as well as retaining a property tax stabilization component. In May 2017, Salina voters approved an increase in the special purpose .40% tax to a .75% tax (thus repealing the 2008 increase). This change became effective October 1, 2017, for twenty years.

Property Taxes are the third major component of the revenue mix, accounting for 12% ($15.2 million) of total revenues. Property taxes consist of two components: Real estate and personal property taxes which are determined by the mill levy set by the city and the assessed value of the property; and motor vehicle taxes which are established by a countywide average tax rate and the assessed value of the vehicle.

Real estate assessed value increased by 1.8%. The total City mill levy decreased by 0.7%. The overlapping levy increased in 2024 by 0.6%.

Personal property value continued to slide, presumably as a result of removing business equipment from the tax base. Personal property value has now dropped to $10.6 million from its peak of $39.7 million in 2007.

Motor vehicle value increased 1.8%. Motor vehicle taxes are distributed based on a formula using prior year's tax effort (similar to the Countywide Sales Tax Distribution).

The following table summarizes the comparative property assessed values and tax levy rates (rounding may cause variances):

Fiscal (Budget) Year	2024	2023	Change
Real estate and personal property assessed valuation	$ 541,238,681	$ 531,447,506	$ 9,791,175
City mill levy ($ per $1,000)			
Operating (general fund)	22.107	22.166	(0.059)
Debt service	7.310	7.450	(0.140)
Total city rate	29.417	29.616	(0.199)
Total overlapping levy	139.172	138.305	0.867
Percent total taxes collected	99.4%	99.9%	(0.005)
Ratio of total taxes (including delinquent collections) to taxes levied	98.9%	96.0%	2.9%
Motor vehicle valuation	$ 56,688,526	$ 55,673,641	$ 1,014,885

The unemployment rate in Salina was 3.4% at the end of 2024, which was the same in 2023, reflecting general economic conditions. This is still slightly below the statewide and significantly below the national unemployment rate. The total labor force was 24,898 in 2024.

In 2024, the top ten property taxpayers accounted for 7.6% of total assessed value.

Statement of Net Position

Net position may, over time, provide an indicator of a government's financial position. In the case of the City of Salina, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by $325.2 million as of December 31, 2024. This represents an increase in net assets of $12.0 million over 2023.

A comparative Condensed Statement of Net Position at December 31, 2024 and 2023, (rounding may cause variances):

	Governmental Activities		Business-type Activities		Total				
	2024	Restated 2023	2024	Restated 2023	2024	% of Total	Restated 2023	% of Total	2024-2023 Change
Cash and investments	$ 72,312	$ 136,308	$ 45,686	$ 48,587	$ 117,998	19%	$ 184,895	32%	$ (66,897)
Other current assets	96,000	18,931	3,852	3,212	99,852	16%	22,143	4%	77,709
Noncurrent (capital) assets	234,291	233,806	167,427	136,056	401,718	65%	369,862	64%	31,856
Total assets	402,603	389,045	216,964	187,855	619,567	100%	576,900	100%	42,667
Total deferred outflows of resources	9,789	11,765	1,160	1,389	10,949	100%	13,154	100%	(2,205)
Total assets and deferred outflows of resources	412,392	400,810	218,124	189,244	630,516		590,054		40,462
Current liabilities	29,546	19,773	8,558	7,519	38,105	13%	27,292	11%	10,813
Noncurrent liabilities	172,230	168,841	76,046	60,991	248,276	87%	229,832	89%	18,444
Total liabilities	201,777	188,614	84,604	68,510	286,381	100%	257,124	100%	29,257
Total deferred inflows of resources	18,456	19,130	453	566	18,909		19,696		(787)
Net position									
Net investment in capital assets	162,762	155,883	92,854	77,145	255,617	79%	233,028	74%	22,589
Restricted for permanent funds	518	550	-	-	518	0%	550	0%	(32)
Restricted for public works	1,036	-	-	-	1,036	0%	-	0%	1,036
Restricted for debt service	3,297	2,504	1,347	1,347	4,643	1%	3,851	1%	792
Unrestricted	24,546	34,129	38,866	41,676	63,412	19%	75,805	24%	(12,393)
Total net position	$ 192,159	$ 193,066	$ 133,067	$ 120,168	$ 325,226	100%	$ 313,234	100%	$ 11,992
Percent of total net position	59%	62%	41%	38%	100%		100%		
Cash and investments as a percentage of current liabilities	245%	689%	534%	646%	310%		677%		

See Note 15 for information related to restating 2023 balances.

The largest segment of the City's net position reflects its investment in capital assets (land, buildings, streets and drainage facilities, utility plant, vehicles, equipment, etc.), less any debt used to acquire those assets that is still outstanding. These assets are used to provide services to citizens. As a result, resources required to retire related debt cannot come from liquidation of the asset. Such resources generally must be provided from other sources, such as future taxes or user charges.

A small portion of net position is restricted for debt service and permanent funds. The remainder (unrestricted) of net position may be used to meet the City's obligations to citizens and creditors.

In 2024, the amount of net investment in capital assets increased by $6.9 million for governmental activities. Amount restricted for debt service increased by $793,000. Amount restricted for public works increased by $1.0 million. Unrestricted decreased by $9.6 million. Outside of these changes, 2024 resulted in a $32,000 decrease to the net position.

Total liabilities increased in governmental activities and slightly decreased in business-type activities. In governmental activities, current liabilities decreased, and non-current liabilities increased primarily due to a decrease in temporary notes and an increase in net pension liability.

Statement of Activities

Condensed Statement of Activities is shown below (rounding may cause variances):

	Governmental Activities		Business-type Activities		Total Primary Government				
Revenues	**2024**	**Restated 2023**	**2024**	**Restated 2023**	**2024**	**% of Total**	**Restated 2023**	**% of Total**	**2024-2023 Change**
Program Revenues									
Charges for services	$ 18,413	$ 11,668	$ 30,868	$ 31,022	$ 49,281	38%	$ 42,690	33%	$ 6,591
Operating grants and contributions	3,253	12,652	-	-	3,253	2%	12,652	10%	(9,399)
Capital grants and contributions	-	-	-	-	-	0%	-	0%	-
General Revenues						0%			
Property taxes	15,243	14,929	-	-	15,243	12%	14,929	11%	314
Sales taxes	32,754	32,469	-	-	32,754	25%	32,469	25%	285
Other taxes	8,998	9,434	-	-	8,998	7%	9,434	7%	(436)
Grants	8,879	-		-	8,879	7%	-	0%	8,879
Investment revenue	8,605	5,153	-	-	8,605	7%	5,153	4%	3,452
Other miscellaneous	3,059	371	420	108	3,479	3%	479	0%	3,000
Forgiveness of debt	-	12,640	-	-	-	0%	12,640	10%	(12,640)
Other income	-	-	-	-	-	0%	-	0%	-
Total revenues	99,203	99,316	31,288	31,130	130,491	100%	130,446	90%	45
Expenses									
General government	18,748	15,136	-	-	18,748	16%	15,136	16%	3,612
Public safety	31,566	26,313	-	-	31,566	27%	26,313	28%	5,253
Public works	13,041	10,820	-	-	13,041	11%	10,820	12%	2,221
Public health and sanitation	3,349	2,168	-	-	3,349	3%	2,168	2%	1,181
Culture and recreation	8,656	7,408	-	-	8,656	7%	7,408	8%	1,248
Planning and development	10,432	3,354	-	-	10,432	9%	3,354	4%	7,078
Solid waste disposal	-	-	4,240	3,060	4,240	4%	3,060	3%	1,180
Water and sewer	-	-	21,642	19,334	21,642	18%	19,334	21%	2,308
Sanitation	-	-	4,260	3,147	4,260	4%	3,147	3%	1,113
Golf course	-	-	1,079	967	1,079	1%	967	1%	112
Interest on long term debt	1,486	2,163	-	-	1,486	1%	2,163	2%	(677)
Total expenses	87,278	67,362	31,221	26,508	118,499	100%	93,870	100%	24,629
Increase in net position before transfers and other extraordinary items	11,925	31,954	68	4,622	11,993		36,576		(24,583)
Transfers and other extraordinary items	(12,832)	2,451	12,832	(2,451)	-		-		-
Change in Net Position	(907)	34,405	12,899	2,171	11,993		36,576		(24,583)
Net Position, Beginning, as previously reported	193,066	226,443	120,168	118,678	313,234		345,121		(31,887)
Restatements	-	(67,782)	-	(681)	-		(68,463)		68,463
Net Position, Beginning restated	193,066	158,661	120,168	117,997	313,234		276,658		36,576
Net Position, Ending	$ 192,159	$ 193,066	$ 133,067	$ 120,168	$ 325,227		$ 313,234		$ 11,993

See Note 15 for information related to restating 2023 balances. In addition, certain 2023 amounts were reclassified from transfers to operating expenses in the Business-type Activities and charges for services in the Governmental Activities.

Governmental Activities. Charges for services attributable to governmental activities totaled $18.4 million, operating grants for those purposes were $3.3 million and capital grants totaled $0.0 million. Charges for services increased, while operating grants decreased slightly. Sales taxes accounted for $32.8 million of general revenues, with property taxes providing $15.2 million. The net position decreased by $0.9 million as a result of governmental activities. This decrease was primarily related to the increases in expenses as noted below.

Total expenses for governmental activities for the year ending December 31, 2024, were $8729 million compared to $67.4 million in 2023. Governmental activities represent 73.7% of the City's total expenses. The largest element of governmental activity expense was public safety, accounting for 26.5% of the total expenses.

Business Type Activities. Business-type activities are primarily supported by user charges. Total expenses for business-type activities for the year were $31.2 million, or 26.3% of the City's total expenses. The majority of this expense ($21.6 million) is attributable to water and sewer operations, with the other activities costing a combined total of $9.6 million. Net position increased by $12.9 million.

Fund Financial Analysis

Governmental Fund Balances

The table below shows the Governmental Fund balances for major funds as of December 31, 2024 and 2023, (rounding may cause variances).

Fund	2024	2023	Change
General	$ 35,328	$ 31,656	$ 3,672
Sales tax capital	2,302	5,049	(2,747)
Former Schilling AFB Environmental	67,720	66,278	1,442
Debt service	3,297	2,504	793
Capital projects (deficit)	(7,785)	(1,046)	(6,739)
Federal Grants	-	-	-
ARP Rural	218	52	166
Nonmajor governmental funds	19,110	18,916	194
	$ 120,190	$ 123,409	$ (3,219)

Total governmental fund balances decreased by $3.2 million. The reasons for these changes are varied, including higher investment revenue for the General and Former Schilling AFB Environmental Funds and increased capital projects for the Sale Tax Capital and Capital Project Funds.

Revenues and Expenditures

The following table shows a comparison of revenues and expenditures (including other sources and uses) for major funds for the years ending December 31, 2024 and 2023, (rounding may cause variances).

Fund	2024	2023	Change
Revenues (including other financing sources)			
General	$ 56,011	$ 53,765	$ 2,246
Sales tax capital	10,807	10,798	9
Former Schilling AFB Environmental	2,539	2,028	511
Debt service	7,923	7,310	613
Capital projects	12,637	7,276	5,361
Federal Grants	1,523	695	828
ARP Rural	5,048	1,000	4,048
Nonmajor governmental funds	23,127	18,908	4,219
Total revenues	119,617	101,780	17,837
Less other sources	(29,783)	(24,055)	(5,728)
Revenues, net of other sources	$ 89,833	$ 77,725	$ 12,108
Expenditures (including other financing uses)			
General	$ 52,339	$ 47,937	$ 4,402
Sales tax capital	13,555	13,812	(257)
Former Schilling AFB Environmental	1,097	1,343	(246)
Debt service	7,130	7,002	128
Capital projects	19,376	8,122	11,254
Federal Grants	1,523	849	674
ARP Rural	4,882	948	3,934
Nonmajor governmental funds	22,933	18,546	4,387
Total expenditures	122,835	98,559	24,276
Less other uses	(16,507)	(16,134)	(373)
Expenditures, net of other uses	$ 106,328	$ 82,425	$ 23,903

Total revenues, including other sources, increased $12.1 million compared to 2023, with the Capital Project Fund showing the largest increase between the two years, which was $5.4 million.

Total expenditures increased $23.9 million over 2023. The majority of the increase, $11.3 million was in the Capital Project Fund and $4.4 million was in the General fund.

Proprietary Funds

The City of Salina operates four enterprise funds as well as five internal service funds. A summarized comparative Statement of Net Position follows for each enterprise fund (rounding may cause variances):

	Solid Waste Disposal			Water and Sewer		
	2024	(Restated) 2023	Change	2024	2023	Change
Current assets	$ 9,561	$ 9,324	$ 237	$ 37,814	$ 40,159	$ (2,345)
Capital assets	6,351	2,922	3,429	159,745	131,748	27,997
Deferred outflows	149	178	(29)	731	874	(143)
Total assets and deferred outflows	$ 16,060	$ 12,424	$ 3,636	$ 198,290	$ 172,781	$ 25,509
Current liabilities	$ 336	$ 344	$ (8)	$ 7,842	$ 7,062	$ 780
Noncurrent liabilities	4,193	3,654	539	70,789	56,330	14,459
Deferred inflows	49	62	(13)	294	367	(73)
Total liabilities	$ 4,578	$ 4,060	$ 518	$ 78,925	$ 63,759	15,166.00
Net investment in capital assets	$ 5,224	$ 2,922	$ 2,302	$ 86,299	$ 72,837	$ 13,462
Restricted	-	-	-	1,347	1,347	-
Unrestricted	6,258	5,442	816	31,719	34,838	(3,119)
Total net position	$ 11,482	$ 8,364	$ 3,118	$ 119,365	$ 109,022	$ 10,343
Current assets as percentage of current liabilities	2848%	2710%		482%	569%	

	Sanitation			Golf Course		
	2024	2023	Change	2024	2023	Change
Current assets	$ 2,128	$ 2,248	$ (120)	$ 35	$ 68	$ (33)
Capital assets	1,006	1,049	(43)	325	338	(13)
Deferred outflows	162	192	(30)	119	144	(25)
Total assets and deferred outflows	$ 3,296	$ 3,489	$ (193)	$ 479	$ 550	$ (71)
Current liabilities	$ 346	$ 90	$ 256	$ 35	$ 22	$ 13
Noncurrent liabilities	747	704	43	316	304	12
Deferred inflows	85	107	(22)	25	31	(6)
Total liabilities	$ 1,179	$ 901	$ 277	$ 375	$ 357	$ 19
Net investment in capital assets	$ 1,006	$ 1,049	$ (43)	$ 325	$ 338	$ (13)
Restricted	-	-	-	-	-	-
Unrestricted	1,111	1,539	(428)	(221)	(145)	(76)
Total net position	$ 2,116	$ 2,588	$ (471)	$ 104	$ 193	$ (89)
Current assets as percentage of current liabilities	614%	2498%		101%	309%	

Revenues, Expenses, and Changes in Net Position

All enterprise funds continue to show healthy net position (rounding may cause variances):

	Solid Waste Disposal			Water and Sewer		
	2024	(Restated) 2023	Change	2024	2023	Change
Operating revenues	$ 4,197	$ 4,145	$ 52	$ 22,227	$ 22,369	$ (142)
Operating expenses	3,988	3,018	970	21,221	17,997	3,224
Operating income	$ 209	$ 1,127	$ (918)	$ 1,006	$ 4,372	$ (3,366)
Non-operating revenues (expenses)	(252)	(42)	(210)	(420)	(1,336)	916
Income (loss) before transfers	$ (43)	$ 1,085	$ (1,128)	$ 586	$ 3,036	$ (2,450)
Transfers in (out)	3,161	(359)	-	9,758	(1,940)	11,698
Change in net position	$ 3,118	$ 726	$ (1,128)	$ 10,344	$ 1,096	$ 9,248
Net position Jan 1	$ 8,364	$ 8,319	$ 45	$ 109,021	$ 107,925	$ 1,096
Restatement	-	(681)	681	-	-	-
Net position Jan 1, restated	8,364	7,638	726	109,021	107,925	1,096
Net position Dec 31	$ 11,482	$ 8,364	$ (1,083)	$ 119,365	$ 109,021	$ 10,344

	Sanitation			Golf Course		
	2024	2023	Change	2024	2023	Change
Operating revenues	$ 3,940	$ 3,724	$ 216	$ 925	$ 891	$ 34
Operating expenses	4,007	3,147	860	1,079	966	113
Operating income	$ (66)	$ 577	$ (643)	$ (154)	$ (75)	$ (79)
Non-operating revenue (expenses)	(253)	-	(253)	-	-	-
Income (loss) before transfers	$ (319)	$ 577	$ (896)	$ (154)	$ (75)	$ (79)
Transfers in (out)	(152)	(153)	1	65	-	65
Change in net position	$ (472)	$ 424	$ (895)	$ (89)	$ (75)	$ (14)
Net position Jan 1	$ 2,588	$ 2,164	$ 424	$ 193	$ 268	$ (75)
Restatement	-	-	-	-	-	-
Net position Jan 1, restated	2,588	2,164	424	193	268	(75)
Net position Dec 31	$ 2,116	$ 2,588	$ (471)	$ 104	$ 193	$ (89)

Certain 2023 amounts were reclassified from transfers to operating expenses in the Business-type Activities and charges for services in the Governmental Activities.

Budgetary Highlights

The objective of budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Commission. The legal level of budgetary control is maintained at the fund level, in accordance with State Statutes. Management control is maintained at the departmental level. Within the departments, considerable discretion is permitted. The City uses an encumbrance accounting system, in which estimated purchase orders are recorded prior to the release of purchase orders to vendors. Open purchase orders are reported as reservations of budgetary basis fund balances as of December 31, 2024. Formal budgetary amendments are limited to those circumstances in which the need is perceived to alter the total fund budget. Reallocation among departments or line items are not typically recorded as budgetary amendments.

However, in addition to formal amendments, departments within the City are allowed to transfer budget between line items within a department. Budgets may also be transferred from department to department within each fund. As a result of these transfers, the original budget and the final budgets may not be the same for departments within a fund.

Capital Assets and Debt Administration

Capital Assets

The total amount invested in Capital Assets for the City as of December 31, 2024, was $401.8 million, net of accumulated depreciation.

The following table illustrates the Capital Asset balance by various classes of assets as of December 31, 2024 and 2023, (rounding may cause variances):

	Governmental Activity		Business-type Activity		Total	
	2024	2023	2024	2023	2024	2023
Equipment, furniture and fixtures	$ 4,403	$ 5,539	$ 617	$ 836	$ 5,020	$ 6,375
Vehicles	6,120	3,924	3,201	2,958	9,320	6,882
Buildings and improvements	42,545	22,016	37,164	38,065	79,709	60,081
Land	24,065	24,237	2,570	2,527	26,635	26,764
Infrastructure	120,770	143,649	86,808	80,332	207,578	223,981
Leasehold improvements	357	357	-	-	357	357
Construction in progress	36,031	34,210	37,067	11,338	73,098	45,548
Total	$ 234,291	$ 233,932	$ 167,427	$ 136,056	$ 401,718	$ 369,988

Changes to capital assets may be summarized as follows (rounding may cause variances):

	Governmental Activity	Business-type Activity	Total
Additions	$ 24,967	$ 21,446	$ 46,413
Retirements	(1,217)	(261)	(1,478)
Transfers	(15,166)	15,166	-
Depreciation	(8,100)	(4,979)	(13,079)
Net additions	$ 484	$ 31,371	$ 31,855

Additional information on the City's capital assets can be found in Note 4, D. of the notes to the basic financial statements.

Debt Management

The City's general policy for general obligation bonds is to issue them for no more than 20 years for the City at Large portion, with some exceptions permitted for extraordinary projects. On special assessment bonds, the maturity may extend to 20 years.

The outstanding general obligation bonds for governmental activities as of December 31, 2024, totaled $65.5 million. There were no temporary notes outstanding

Business-type activities had $6,475,000 in revenue bonds outstanding and $4,811,000 in general obligation bonds. Revenues generated by user fees are pledged to retire all of the bonds issued by business-type activities. In addition, a loan payable is outstanding in the amount of $64,420,669.

The City engaged in the following debt transactions during 2024:

- On June 11, 2024, the City issued Series 2024-A, General Obligation Bonds in the amount of $10,970,000. The proceeds were used to finance a fire apparatus and other projects.

Additional information on the City's debt can be found in Note 4, of the notes to the basic financial statements.

Requests for Information

This financial report is intended to give the reader a general overview of the City's finances. Questions about information in this report or requests for additional information should be directed to the Director of Finance, Room 206, 300 West Ash Street, Salina, Kansas, 67401.

City of Salina, Kansas
Statement of Net Position
December 31, 2024

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total Primary Government	Salina Housing Authority	Salina Airport Authority
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES					
Current Assets					
Cash and investments	$ 72,312,032	$ 45,685,792	$ 117,997,824	$ 3,003,374	$ 3,506,764
Receivables, net of allowance					
Accounts	1,833,970	2,382,709	4,216,679	552,628	1,780,329
Taxes	16,708,472	-	16,708,472	-	-
Interest	5,141	16	5,157	-	-
Leases	-	-	-	-	981,731
Interest - leases	-	-	-	-	30,884
Inventory	492,266	1,469,264	1,961,530	-	-
Restricted cash and investments	67,939,059	-	67,939,059	1,048,896	1,266,993
Prepaid expenses	9,020,856	-	9,020,856	25,381	37,255
Total Current Assets	168,311,796	49,537,781	217,849,577	4,630,279	7,603,956
Noncurrent Assets					
Long term receivables	-	-	-	10,921,670	-
Capital assets, nondepreciable					
Construction in progress	36,030,690	37,066,967	73,097,657	-	2,269,963
Land	24,064,908	2,570,280	26,635,188	4,256,991	9,625,690
Capital assets, depreciable	332,033,646	211,098,977	543,132,623	12,412,878	112,322,116
Less: Accumulated depreciation	157,838,411	83,309,532	241,147,943	215,601	61,449,111
Leases receivable	-	-	-	-	3,733,376
Total Noncurrent Assets	234,290,833	167,426,692	401,717,525	27,375,938	66,502,034
Total Assets	402,602,629	216,964,473	619,567,102	32,006,217	74,105,990
Deferred Outflows of Resources					
KPERS OPEB deferred outflows of resources	10,491	5,080	15,571	11,086	12,656
OPEB deferred outflows of resources	390,133	63,330	453,463	-	-
Pension deferred outflows of resources	9,388,571	1,091,485	10,480,056	145,752	358,003
Deferred charge on bond issuance	-	-	-	-	510,480
Total Deferred Outflows of Resources	9,789,195	1,159,895	10,949,090	156,838	881,139
Total Assets and Deferred Outflows of Resources	$ 412,391,824	$ 218,124,368	$ 630,516,192	$ 32,163,055	$ 74,987,129

City of Salina, Kansas
Statement of Net Position
December 31, 2024

(Continued)

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total Primary Government	Salina Housing Authority	Salina Airport Authority
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION					
Current Liabilities					
Accounts payable	$ 6,078,114	$ 796,529	$ 6,874,643	$ 11,228	$ 1,420,666
Retainage payable	152,591	-	152,591	-	-
Accrued liabilities	1,869,275	240,723	2,109,998	19,647	185,696
Accrued interest payable	390,317	562,687	953,004	543,668	637,870
Deposits payable	-	344,008	344,008	30,869	-
Unearned revenue	10,887,772	677,102	11,564,874	9,375	-
Current portion of compensated absences	1,166,525	237,713	1,404,238	1,801	36,921
Current portion of loans payable	-	4,048,590	4,048,590	1,173,883	-
Current portion of lease payable	137,114	-	137,114	-	-
Current portion of revenue bonds payable	-	845,000	845,000	-	-
Current portion of general obligation bonds payable	6,054,000	806,000	6,860,000	-	6,855,009
Current portion of environmental remediation	2,810,586	-	2,810,586	-	-
Total Current Liabilities	29,546,294	8,558,352	38,104,646	1,790,471	9,136,162
Noncurrent Liabilities					
Accrued liabilities	228,262	-	228,262	365,440	-
Compensated absences	1,467,516	290,538	1,758,054	16,210	-
Security deposits returnable	-	-	-	-	163,994
OPEB obligation	3,379,489	549,693	3,929,182	-	-
KPERS OPEB obligation	267,068	129,350	396,418	4,186	13,282
Net pension liability	41,403,721	3,737,531	45,141,252	-	1,087,276
Loans payable	-	58,372,079	58,372,079	15,618,274	-
Lease payable	221,016	-	221,016	-	-
Revenue bonds payable	-	6,052,701	6,052,701	-	-
General obligation bonds payable	61,389,178	4,252,342	65,641,520	-	29,631,298
Environmental remediation liability	63,874,243	-	63,874,243	-	-
Landfill post-closure care liabilities	-	2,661,522	2,661,522	-	-
Total Noncurrent Liabilities	172,230,493	76,045,756	248,276,249	16,004,110	30,895,850
Total Liabilities	201,776,787	84,604,108	286,380,895	17,794,581	40,032,012
Deferred Inflows of Resources					
Unavailable revenue - property taxes	15,983,469	-	15,983,469	-	-
KPERS OPEB deferred inflows of resources	205,868	99,709	305,577	206	14,500
Leases	-	-	-	-	4,326,415
OPEB deferred inflows of resources	932,703	151,398	1,084,101	-	-
Pension deferred inflows of resources	1,334,261	201,909	1,536,170	96,044	14,776
Total Deferred Inflows of Resources	18,456,301	453,016	18,909,317	96,250	4,355,691
Total Liabilities and Deferred Inflows of Resources	220,233,088	85,057,124	305,290,212	17,890,831	44,387,703
Net Position					
Net investment in capital assets	162,762,337	92,854,165	255,616,502	16,454,268	26,865,476
Restricted for:					
Permanent funds:					
Expendable	518,439	-	518,439	205,439	-
Public works	1,035,569	-	1,035,569	-	-
Debt service	3,296,804	1,346,625	4,643,429	-	-
Unrestricted	24,545,587	38,866,454	63,412,041	(2,387,483)	3,733,950
Total Net Position	192,158,736	133,067,244	325,225,980	14,272,224	30,599,426
Total Liabilities, Deferred Inflows of Resources and Net Position	$ 412,391,824	$ 218,124,368	$ 630,516,192	$ 32,163,055	$ 74,987,129

City of Salina, Kansas
Statements of Activities
For the Years Ended December 31, 2024 and 2023

		Program Revenues			Net (Expenses) Revenue and Changes in Net Position				
					Primary Government			Component Units	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total Governmental Activities	Total Business-type Activities	Total	Salina Housing Authority	Salina Airport Authority
Governmental Activities									
General government	$ 18,747,934	$ 11,682,181	$ 320,599	$ -	$ (6,745,154)	$ -	$ (6,745,154)	$ -	$ -
Public safety	31,565,767	4,697,681	388,698	-	(26,479,388)	-	(26,479,388)	-	-
Public works	13,041,146	385,909	1,394,096	-	(11,261,141)	-	(11,261,141)	-	-
Public health and sanitation	3,349,219	-	-	-	(3,349,219)	-	(3,349,219)	-	-
Culture and recreation	8,656,181	46,502	272,592	-	(8,337,087)	-	(8,337,087)	-	-
Planning and development	10,432,137	1,600,278	877,312	-	(7,954,547)	-	(7,954,547)	-	-
Interest on long-term debt	1,485,548	-	-	-	(1,485,548)	-	(1,485,548)	-	-
Total governmental activities	87,277,932	18,412,551	3,253,297	-	(65,612,084)	-	(65,612,084)	-	-
Business-type Activities									
Solid Waste Disposal	4,240,219	4,196,806	-	-	-	(43,413)	(43,413)	-	-
Water and Sewer	21,641,697	21,825,103	-	-	-	183,406	183,406	-	-
Sanitation	4,259,757	3,940,270	-	-	-	(319,487)	(319,487)	-	-
Golf Course	1,079,042	906,054	-	-	-	(172,988)	(172,988)	-	-
Total business-type activities	31,220,715	30,868,233	-	-	-	(352,482)	(352,482)	-	-
Total primary government	$ 118,498,647	$ 49,280,784	$ 3,253,297	$ -	(65,612,084)	(352,482)	(65,964,566)	-	-
Component Units									
Salina Housing Authority	3,777,486	601,488	14,286,221	-	-	-	-	11,110,223	-
Salina Airport Authority	9,585,920	3,536,751	-	5,864,157	-	-	-	-	(185,012)
Total component units	$ 13,363,406	$ 4,138,239	$ 14,286,221	$ 5,864,157	-	-	-	11,110,223	(185,012)
General Revenues									
Property taxes levied for									
General purposes					11,468,721	-	11,468,721	-	3,463,072
Debt service					3,774,245	-	3,774,245	-	-
Motor vehicle tax									
General purposes					1,740,484	-	1,740,484	-	-
Sales tax									
General purposes					17,224,643	-	17,224,643	-	-
Selective purposes					15,529,432	-	15,529,432	-	-
Other taxes									
General purposes					7,257,310	-	7,257,310	-	-
Grants and contributions not restricted to specific programs					8,878,657	-	8,878,657	-	-
Investment revenues					8,604,803	-	8,604,803	632,515	408,382
Interest income - leases					-	-	-	-	239,812
Miscellaneous					3,058,785	420,632	3,479,417	(1,264,791)	-
Gain on disposal of capital assets					-	-	-	28,495	243,950
Bond issuance costs					-	-	-	-	(31,830)
Transfers, net					(12,831,618)	12,831,618	-	-	-
Subtotal general revenues					64,705,462	13,252,250	77,957,712	(603,781)	4,323,386
Change in net position					(906,622)	12,899,768	11,993,146	10,506,442	4,138,374
Net position - beginning, as previously reported					260,847,632	120,848,463	381,696,095	3,086,031	26,461,052
Restatement (see Note 15)					(67,782,274)	(680,987)	(68,463,261)	679,751	-
Net position - beginning, restated					193,065,358	120,167,476	313,232,834	3,765,782	26,461,052
Net position - ending					$ 192,158,736	$ 133,067,244	$ 325,225,980	$ 14,272,224	$ 30,599,426

City of Salina, Kansas
Balance Sheet – Governmental Funds
December 31, 2024

	General	Sales Tax Capital	Former Schilling AFB Environmental	Debt Service
ASSETS				
Cash and investments	$ 31,111,951	$ 2,401,735	$ 67,939,059	$ 3,102,486
Receivables, net of allowance				
Accounts	746,931	-	-	-
Taxes	12,820,817	-	-	3,887,655
Interest	5,141	-	-	-
Inventory	177,859	-	-	-
Due from other funds	4,356,153	-	-	-
Total Assets	$ 49,218,852	$ 2,401,735	$ 67,939,059	$ 6,990,141
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities				
Accounts payable	$ 365,139	$ 100,000	$ 218,661	$ -
Retainage payable	-	-	-	-
Accrued expenditures	1,235,765	-	-	-
Unearned revenue	-	-	-	-
Due to other funds	-	-	-	-
Total Liabilities	1,600,904	100,000	218,661	-
Deferred Inflows of Resources				
Unavailable revenue - property taxes	12,110,123	-	-	3,693,337
Unavailable revenue - other	180,009	-	-	-
Total Deferred Inflows of Resources	12,290,132	-	-	3,693,337
Fund Balance				
Nonspendable	177,859	-	-	-
Restricted	-	-	67,720,398	3,296,804
Committed	-	2,284,750	-	-
Assigned	760,919	16,985	-	-
Unassigned	34,389,038	-	-	-
Total Fund Balances	35,327,816	2,301,735	67,720,398	3,296,804
Total Liabilities, Deferred Inflows of Resources and Fund Balances	$ 49,218,852	$ 2,401,735	$ 67,939,059	$ 6,990,141

City of Salina, Kansas
Balance Sheet – Governmental Funds
December 31, 2024 **(Continued)**

Capital Projects	Federal Grants	ARP Rural	Nonmajor Governmental Funds	Total Governmental Funds
$ -	$ 3,824,870	$ 7,336,772	$ 20,075,729	$ 135,792,602
-	-	-	1,087,039	1,833,970
-	-	-	-	16,708,472
-	-	-	-	5,141
-	-	-	-	177,859
-	-	-	-	4,356,153
$ -	$ 3,824,870	$ 7,336,772	$ 21,162,768	$ 158,874,197
$ 3,276,679	$ 55,300	$ -	$ 2,031,350	$ 6,047,129
152,591	-	-	-	152,591
-	-	-	20,726	1,256,491
-	3,769,570	7,118,202	-	10,887,772
4,356,153	-	-	-	4,356,153
7,785,423	3,824,870	7,118,202	2,052,076	22,700,136
-	-	-	-	15,803,460
-	-	-	-	180,009
-	-	-	-	15,983,469
-	-	-	518,439	696,298
-	-	-	3,016,861	74,034,063
-	-	-	13,160,103	15,444,853
-	-	218,570	2,455,763	3,452,237
(7,785,423)	-	-	(40,474)	26,563,141
(7,785,423)	-	218,570	19,110,692	120,190,592
$ -	$ 3,824,870	$ 7,336,772	$ 21,162,768	$ 158,874,197

City of Salina, Kansas
Reconciliation of the Total Governmental Fund Balance
to Net Position of Governmental Activities
December 31, 2024

Total Governmental Fund Balances		$ 120,190,592
Amounts reported for governmental activities in the statement of net position are different because		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds		
The cost of capital assets is	$ 392,129,244	
Cash paid for capital assets not yet received	9,020,856	
Accumulated depreciation is	157,838,411	243,311,689
Pension contributions are reported as an expense in the funds and as a deferred outflow of resources in the governmental activities in the statement of net position.		9,789,195
Pension fundings are reported as a revenue in the funds and as a deferred inflow of resources in the governmental activities in the statement of net position.		(2,472,832)
An internal service fund is used by the City's management to charge the costs of the worker's compensation program. The assets and liabilities of the internal service fund are included with governmental activities.		3,734,979
The following liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds.		
These liabilities at year end consist of:		
Compensated absences	2,634,041	
Net OPEB obligation	3,646,557	
Net pension liability	41,403,721	
Bonds payable	67,443,178	
Environmental remediation	66,684,829	
Leases payable	358,130	
Accrued interest on the bonds	390,317	
Other	(165,886)	(182,394,887)
Net Position of Governmental Activities		$ 192,158,736

City of Salina, Kansas
Statement of Revenues, Expenditures and Changes in Fund Balance
Governmental Funds
For the Year Ended December 31, 2024

	General	Sales Tax Capital	Former Schilling AFB Environmental	Debt Service
Revenues				
Taxes				
Real estate taxes	$ 11,246,410	$ -	$ -	$ 3,774,245
Delinquent taxes	171,083	-	-	51,228
Motor vehicle taxes	1,331,307	-	-	409,177
General sales taxes	17,224,643	-	-	-
Selective sales taxes	-	10,807,398	-	-
Other taxes	5,938,659	-	-	-
Intergovernmental	1,642,665	-	-	-
Special assessments	-	-	-	1,318,651
Licenses and permits	-	-	-	-
Charges for services	8,765,592	-	-	-
Investment revenue	5,640,048	-	2,539,367	-
Donations	-	-	-	-
Advisory Income	-	-	-	-
Miscellaneous	839,674	-	-	-
Total revenues	52,800,081	10,807,398	2,539,367	5,553,301
Expenditures				
Current				
General government	8,252,545	100,000	-	-
Public safety	27,791,310	-	-	-
Public works	7,860,091	-	-	-
Public health and sanitation	1,039,146	-	-	-
Culture and recreation	5,094,675	-	-	-
Planning and development	1,062,093	-	1,097,445	-
Miscellaneous	-	-	-	45,137
Capital outlay	-	-	-	-
Debt service				
Principal retirement	-	-	-	5,578,000
Interest and other charges	22,895	-	-	1,506,989
Total expenditures	51,122,755	100,000	1,097,445	7,130,126
Excess (deficiency) of revenue and other sources over (under) expenditures and other (uses)	1,677,326	10,707,398	1,441,922	(1,576,825)
Other Financing Sources (Uses)				
Issuance of bonds	-	-	-	-
Transfers in	3,211,300	-	-	2,370,042
Transfers (out)	(1,216,500)	(13,454,580)	-	-
Total other financing sources (uses)	1,994,800	(13,454,580)	-	2,370,042
Net Change in Fund Balance	3,672,126	(2,747,182)	1,441,922	793,217
Fund Balance - Beginning of Year, as previously reported	31,655,690	5,048,917	66,278,476	2,503,587
Adjustments - See Note 1	-	-	-	-
Fund Balances, Beginning of year, as adjusted	31,655,690	5,048,917	66,278,476	2,503,587
Fund Balance - End of Year	$ 35,327,816	$ 2,301,735	$ 67,720,398	$ 3,296,804

See Notes to Financial Statements

City of Salina, Kansas
Statement of Revenues, Expenditures and Changes in Fund Balance
Governmental Funds
For the Year Ended December 31, 2024 **(Continued)**

Capital Projects	Federal Grants	ARP Rural	Nonmajor Governmental Funds	Total Governmental Funds
$ -	$ -	$ -	$ -	$ 15,020,655
-	-	-	-	222,311
-	-	-	-	1,740,484
-	-	-	-	17,224,643
-	-	-	4,722,034	15,529,432
-	-	-	-	5,938,659
-	1,522,795	4,881,798	4,084,696	12,131,954
-	-	-	-	1,318,651
-	-	-	37,600	37,600
-	-	-	696,908	9,462,500
-	-	166,681	238,241	8,584,337
-	-	-	220,595	220,595
257,428	-	-	-	257,428
536,006	-	-	768,349	2,144,029
793,434	1,522,795	5,048,479	10,768,423	89,833,278
-	-	-	-	8,352,545
-	-	-	1,094,798	28,886,108
-	-	-	-	7,860,091
-	1,522,795	-	424,646	2,986,587
-	-	-	2,123,856	7,218,531
-	-	4,881,798	2,638,075	9,679,411
-	-	-	(110,696)	(65,559)
19,201,406	-	-	14,926,050	34,127,456
142,599	-	-	-	5,720,599
32,300	-	-	-	1,562,184
19,376,305	1,522,795	4,881,798	21,096,729	106,327,953
(18,582,871)	-	166,681	(10,328,306)	(16,494,675)
10,970,000	-	-	-	10,970,000
873,335	-	-	12,358,713	18,813,390
-	-	-	(1,836,010)	(16,507,090)
11,843,335	-	-	10,522,703	13,276,300
(6,739,536)	-	166,681	194,397	(3,218,375)
(1,045,887)	-	-	18,968,184	123,408,967
-	-	51,889	(51,889)	-
(1,045,887)	-	51,889	18,916,295	123,408,967
$ (7,785,423)	$ -	$ 218,570	$ 19,110,692	$ 120,190,592

City of Salina, Kansas
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance with the Government-Wide Statement of Activities
For the Year Ended December 31, 2024

Total Net Change In Fund Balances - Governmental Funds		$ (3,218,375)
Amounts reported for governmental activities in the statement of activities are different because		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds		
Capital outlays to purchase or build assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expenses in the statement of activities. This is the amount by which capital outlays exceeds depreciation in the period.		
Capital outlays	$ 23,956,738	
Cash paid for capital assets not yet received	9,020,856	
Transfers of capital assets to proprietary funds	(15,217,918)	
Depreciation expense	(8,100,458)	9,659,218
Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. This is the amount by which interest increased.		76,636
An internal service fund is used by the City's management to charge the costs of certain activities to the individual funds. The revenues and expenses of certain internal service funds are reported with governmental activities.		(314,461)
Some expenses reported in the statement of activities, such as compensated absences and other post employment benefits, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		(822,939)
Pension payments are reported as expenditures in the governmental funds and do not affect the statement of net activities.		(2,371,003)
Environmental remediation payments are reported as expenditures in the governmental funds do not affect the statement of net activities.		1,097,445
Other changes related to capital outlays		367,221
Bond, temporary note, loan and lease proceeds are other financing sources in the governmental funds, but they increase long-term liabilities in the statement of net position and do not affect the statement of activities. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		(10,970,000)
Repayment of bond principal, bond issuance costs and lease payments are an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net position and does not affect the statement of activities.		5,589,636
Change in Net Position of Governmental Activities		$ (906,622)

City of Salina, Kansas
Statement of Revenues, Expenditures and Changes in Fund Balance –
Budget and Actual (Non-GAAP Basis) General Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
Revenues				
Taxes				
Real estate taxes	$ 12,340,040	$ 12,340,040	$ 11,246,410	$ (1,093,630)
Delinquent taxes	129,000	129,000	171,083	42,083
Motor vehicle taxes	1,432,381	1,432,381	1,331,307	(101,074)
General sales tax	18,367,400	18,367,400	17,224,643	(1,142,757)
Other taxes	-	-	5,938,659	5,938,659
Intergovernmental	-	-	1,642,665	1,642,665
Franchise fees	7,507,450	-	-	-
Licenses and permits	1,251,700	-	-	-
Charges for services	5,734,400	5,734,400	8,765,592	3,031,192
Investment revenue	-	-	5,640,048	5,640,048
Miscellaneous	1,063,075	1,063,075	839,674	(223,401)
Total revenues	47,825,446	39,066,296	52,800,081	13,733,785
Expenditures				
Current				
General government	9,124,325	9,124,325	8,252,545	871,780
Public safety	25,614,771	25,614,771	27,791,310	(2,176,539)
Public works	5,314,576	5,314,576	7,860,091	(2,545,515)
Public health and sanitation	-	-	1,039,146	(1,039,146)
Culture and recreation	8,176,961	8,176,961	5,094,675	3,082,286
Planning and development	2,531,619	2,531,619	1,062,093	1,469,526
Miscellaneous	115,000	115,000	-	115,000
Capital outlay	255,000	255,000	-	255,000
Debt service				
Interest and other charges	-	-	22,895	(22,895)
Total expenditures	51,132,252	51,132,252	51,122,755	9,497
Excess (deficiency) of revenues over (under) expenditures	(3,306,806)	(12,065,956)	1,677,326	13,743,282
Other Financing Sources (Uses)				
Transfers in	4,366,550	4,366,550	3,211,300	(1,155,250)
Transfers (out)	(980,500)	(980,500)	(1,216,500)	(236,000)
Total other financing sources (uses)	3,386,050	3,386,050	1,994,800	(1,391,250)
Net Change in Fund Balances	79,244	(8,679,906)	3,672,126	12,352,032
Fund Balances, Beginning	31,655,690	31,655,690	31,655,690	-
Fund Balances, Ending	$ 31,734,934	$ 22,975,784	$ 35,327,816	$ 12,352,032

City of Salina, Kansas
Statement of Revenues, Expenditures and Changes in Fund Balance –
Budget and Actual (Non-GAAP Basis) Sales Tax Capital Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
Revenues				
Taxes				
Selective sales tax	$ 11,455,700	$ 11,455,700	$ 10,807,398	$ (648,302)
Total revenues	11,455,700	11,455,700	10,807,398	(648,302)
Expenditures				
Capital outlay	150,000	150,000	100,000	50,000
Total expenditures	150,000	150,000	100,000	50,000
Excess (deficiency) of revenues over (under) expenditures	11,305,700	11,305,700	10,707,398	(598,302)
Other Financing Sources (Uses)				
Transfers (out)	(13,007,772)	(13,007,772)	(13,454,580)	(446,808)
Total other financing sources (uses)	(13,007,772)	(13,007,772)	(13,454,580)	(446,808)
Net Change in Fund Balances	(1,702,072)	(1,702,072)	(2,747,182)	(1,045,110)
Fund Balances, Beginning	5,048,917	5,048,917	5,048,917	-
Fund Balances, Ending	$ 3,346,845	$ 3,346,845	$ 2,301,735	$ (1,045,110)

City of Salina, Kansas
Statement of Net Position
Proprietary Funds
December 31, 2024

	Solid Waste Disposal	Water and Sewer	Sanitation	Golf Course	Total Enterprise Funds	Internal Service Funds
Current Assets:						
Cash and investments	$ 9,166,700	$ 34,737,648	$ 1,777,440	$ 4,004	$ 45,685,792	$ 4,458,489
Receivables, net of allowance						
Accounts	393,929	1,638,262	350,728	(210)	2,382,709	-
Interest	16	-	-	-	16	-
Inventory and prepaid supplies	-	1,437,933	-	31,331	1,469,264	314,407
Total current assets	9,560,645	37,813,843	2,128,168	35,125	49,537,781	4,772,896
Capital Assets:						
Nondepreciable capital assets:						
Construction in progress	3,520,677	33,546,290	-	-	37,066,967	-
Land	682,000	1,873,280	-	15,000	2,570,280	-
Depreciable capital assets:						
Capital assets	13,304,495	193,384,720	3,098,863	1,310,899	211,098,977	168,234
Less: accumulated depreciation	11,156,375	69,059,026	2,093,005	1,001,126	83,309,532	161,280
Total capital assets	6,350,797	159,745,264	1,005,858	324,773	167,426,692	6,954
Total assets	15,911,442	197,559,107	3,134,026	359,898	216,964,473	4,779,850
Deferred Outflows of Resources:						
KPERS OPEB deferred outflows of resources	515	3,301	950	314	5,080	262
OPEB deferred outflows of resources	7,295	41,210	12,288	2,537	63,330	-
Pension deferred outflows of resources	140,947	686,245	148,350	115,943	1,091,485	48,422
Total deferred outflows of resources	148,757	730,756	161,588	118,794	1,159,895	48,684
Total assets and deferred outflows of resources	$ 16,060,199	$ 198,289,863	$ 3,295,614	$ 478,692	$ 218,124,368	$ 4,828,534

City of Salina, Kansas
Statement of Net Position
Proprietary Funds
December 31, 2024

(Continued)

	Solid Waste Disposal	Water and Sewer	Sanitation	Golf Course	Total Enterprise Funds	Internal Service Funds
Current Liabilities:						
Accounts payable	$ 54,571	$ 678,977	$ 62,981	$ -	$ 796,529	$ 30,985
Interest payable	36,764	525,923	-	-	562,687	-
Accrued expenses	25,193	147,918	46,147	21,465	240,723	46,216
Meter deposits payable	-	344,008	-	-	344,008	-
Unearned revenue	-	501,449	175,653	-	677,102	-
Current portion of compensated absences payable	17,636	145,263	61,582	13,233	237,713	10,861
Current portion of accrued claims payable	-	-	-	-	-	566,568
Current portion of loans payable	-	4,048,590	-	-	4,048,590	-
Current portion of general obligation bonds payable	201,500	604,500	-	-	806,000	-
Current portion of revenue bonds payable	-	845,000	-	-	845,000	-
Total current liabilities	335,664	7,841,628	346,363	34,698	8,558,352	654,630
Noncurrent Liabilities:						
Compensated absences payable	21,555	177,543	75,267	16,173	290,538	13,499
Accrued claims payable	-	-	-	-	-	228,262
OPEB obligation	64,046	357,163	106,481	22,003	549,693	-
KPERS OPEB obligation	13,123	84,039	24,182	8,006	129,350	6,661
Net pension liability	508,032	2,418,515	541,470	269,514	3,737,531	174,996
Payable from restricted assets						
Loans payable	-	58,372,079	-	-	58,372,079	-
General obligation bonds payable	925,012	3,327,330	-	-	4,252,342	-
Revenue bonds payable	-	6,052,701	-	-	6,052,701	-
Landfill post-closure care liabilities	2,661,522	-	-	-	2,661,522	-
Total noncurrent liabilities	4,193,290	70,789,370	747,400	315,696	76,045,756	423,418
Total liabilities	4,528,953	78,630,998	1,093,763	350,394	84,604,108	1,078,048
Deferred Inflows of Resources						
KPERS OPEB deferred inflows of resources	10,116	64,782	18,640	6,171	99,709	5,134
OPEB deferred inflows of resources	17,439	98,521	29,373	6,065	151,398	-
Pension deferred inflows of resources	21,653	130,542	37,371	12,343	201,909	10,373
Total deferred inflows of resources	49,208	293,845	85,384	24,579	453,016	15,507
Total liabilities and deferred inflows of resources	$ 4,578,161	$ 78,924,843	$ 1,179,147	$ 374,973	$ 85,057,124	$ 1,093,555
Net Position						
Net investment in capital assets	$ 5,224,285	$ 86,299,249	$ 1,005,858	$ 324,773	$ 92,854,165	$ 6,954
Restricted						
Restricted for bond retirement	-	1,346,625	-	-	1,346,625	-
Unrestricted	6,257,753	31,719,146	1,110,609	(221,054)	38,866,454	3,728,025
Total net position	$ 11,482,038	$ 119,365,020	$ 2,116,467	$ 103,719	$ 133,067,244	$ 3,734,979

City of Salina, Kansas
Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds
For the Year Ended December 31, 2024

	Solid Waste Disposal	Water and Sewer	Sanitation	Golf Course	Total	Internal Service Fund
Operating Revenues						
Charges for services	$ 4,196,806	$ 21,825,103	$ 3,940,270	$ 906,054	$ 30,868,233	$ 8,912,451
Miscellaneous	-	401,617	-	19,015	420,632	20,466
Total operating revenues	4,196,806	22,226,720	3,940,270	925,069	31,288,865	8,932,917
Operating Expenses						
General government	-	-	-	-	-	9,320,423
Public works	3,896,939	16,389,700	3,963,830	-	24,250,469	-
Recreation	-	-	-	1,065,883	1,065,883	-
Depreciation	91,250	4,831,889	42,727	13,159	4,979,025	6,955
Total operating expenses	3,988,189	21,221,589	4,006,557	1,079,042	30,295,377	9,327,378
Operating income (loss)	208,617	1,005,131	(66,287)	(153,973)	993,488	(394,461)
Nonoperating Revenues (Expenses)						
Interest expense	(252,030)	(525,522)	(253,200)	-	(1,030,752)	-
Accretion of bond premium	-	105,414	-	-	105,414	-
Total nonoperating revenues (expenses)	(252,030)	(420,108)	(253,200)	-	(925,338)	-
Income (loss) before transfers	(43,413)	585,023	(319,487)	(153,973)	68,150	(394,461)
Transfers in	3,520,412	11,697,506	-	65,000	15,282,918	80,000
Transfers out	(359,200)	(1,939,750)	(152,350)	-	(2,451,300)	-
Change in Net Position	3,117,799	10,342,779	(471,837)	(88,973)	12,899,768	(314,461)
Net Position, Beginning, as previously reported	9,045,226	109,022,241	2,588,304	192,692	120,848,463	4,049,440
Restatement (see Note 15)	(680,987)	-	-	-	(680,987)	-
Net Position, Beginning, restated	8,364,239	109,022,241	2,588,304	192,692	120,167,476	4,049,440
Net Position, Ending	$ 11,482,038	$ 119,365,020	$ 2,116,467	$ 103,719	$ 133,067,244	$ 3,734,979

City of Salina, Kansas
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2024

	Solid Waste Disposal	Water and Sewer	Sanitation	Golf Course	Total	Internal Service Fund
Operating Activities						
Cash received from customers and users	$ 4,281,365	$ 21,981,122	$ 4,030,372	$ 907,338	$ 31,200,197	$ 8,912,451
Cash paid to suppliers of goods or services	(1,930,646)	(9,613,614)	(1,989,525)	(496,959)	(14,030,744)	(8,839,575)
Cash paid to employees	(904,638)	(4,627,053)	(1,495,707)	(528,647)	(7,556,045)	(287,792)
Cash paid for interfund services	(300,000)	(1,950,000)	(345,000)	-	(2,595,000)	-
Other operating receipts	-	316,868	-	19,015	335,883	20,466
Net Cash Provided by (Used in) Operating Activities	1,146,081	6,107,323	200,140	(99,253)	7,354,291	(194,450)
Capital and Related Financing Activities						
Acquisition and construction of capital assets	-	(21,445,604)	-	-	(21,445,604)	-
Proceeds from loans	-	20,380,904	-	-	20,380,904	-
Principal payments - loans	(436,092)	(3,826,414)	(200,000)	-	(4,462,506)	-
Principal payments - general obligation bonds	-	(911,399)	-	-	(911,399)	-
Principal payments - revenue bonds	-	(820,000)	-	-	(820,000)	-
Interest paid	(29,583)	(841,914)	(53,200)	-	(924,697)	-
Net Cash Used in Capital and Related Financing Activities	(465,675)	(7,464,427)	(253,200)	-	(8,183,302)	-
Noncapital and Related Financing Activities						
Transfers in	-	313,808	-	65,000	378,808	80,000
Transfers out	(359,200)	(1,939,750)	(152,350)	-	(2,451,300)	-
Net Cash Provided by (Used in) Noncapital Financing Activities	(359,200)	(1,625,942)	(152,350)	65,000	(2,072,492)	80,000
Cash and Cash Equivalents, Beginning of Year	8,845,494	37,720,694	1,982,850	38,257	48,587,295	4,572,939
Cash and Cash Equivalents, End of Year	$ 9,166,700	$ 34,737,648	$ 1,777,440	$ 4,004	$ 45,685,792	$ 4,458,489
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities						
Operating income (loss)	$ 208,617	$ 1,005,131	$ (66,287)	$ (153,973)	$ 993,488	$ (394,461)
Adjustment to reconcile operating income to net cash provided by operating activities:						
Depreciation expense	91,250	4,831,889	42,727	13,159	4,979,025	6,955
Change in landfill post-closure liabilities	718,377	-	-	-	718,377	-
(Increase) decrease in receivables	84,559	(345,430)	(85,551)	1,284	(345,138)	-
(Increase) decrease in inventory	-	(292,050)	-	(2,917)	(294,967)	(185,532)
(Increase) decrease in deferred outflows	29,567	143,637	30,660	24,837	228,701	10,671
Increase (decrease) in accounts payable	(1,554)	244,175	63,061	9,106	314,788	380,447
Increase (decrease) in unearned revenue	-	501,449	175,653	-	677,102	-
Increase (decrease) in accrued compensation absences	11,001	90,617	38,416	8,255	148,289	6,838
Increase (decrease) in claims payable	-	(84,749)	-	-	(84,749)	(18,000)
Increase (decrease) in net pension liability	8,321	39,611	8,868	4,414	61,214	2,866
Increase (decrease) in net KPERS OPEB obligation	280	1,790	515	171	2,756	142
Increase (decrease) in net OPEB obligation	7,971	44,453	13,253	2,738	68,415	-
Increase (decrease) in meter deposits payable	-	-	-	-	-	-
Increase (decrease) in deferred inflows	(12,308)	(73,200)	(21,175)	(6,327)	(113,010)	(4,376)
Total adjustments	937,464	5,102,192	266,427	54,720	6,360,803	200,011
Net Cash Provided by (Used in) Operating Activities	$ 1,146,081	$ 6,107,323	$ 200,140	$ (99,253)	$ 7,354,291	$ (194,450)
Schedule of Non-cash Capital and Related Financing Activities						
Transfers of capital assets	$ 3,520,412	$ 11,383,698	$ -	$ -	$ 14,904,110	$ -

City of Salina, Kansas
Statement of Fiduciary Net Position
Fiduciary Funds
December 31, 2024

	Custodial Fund
ASSETS	
Cash and investments	$ 4,018
Total assets	4,018
LIABILITIES AND NET POSITION	
Liabilities	
Accounts payable	-
Total liabilities	-
Net Position	
Restricted for individuals, organizations, and other governments	4,018
Total net position	$ 4,018

City of Salina, Kansas
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
December 31, 2024

	Custodial Funds
Additions	
Miscellaneous	$ 81,504
Total additions	81,504
Deductions	
Contractual services	(92,416)
Total deductions	(92,416)
Change in Net Position	(10,912)
Net Position, Beginning of Year	14,930
Net Position, End of Year	$ 4,018

Note 1. Nature of Operations and Summary of Significant Accounting Policies

Nature of Operations and Reporting Entity

The City of Salina, Kansas (the City) is a municipal corporation governed by a mayor as part of a five-member commission. These financial statements present the City and its component units, entities for which the government is considered to be financially accountable. Each discretely presented component unit is reported in a separate column in the government wide statements (see note below for descriptions) to emphasize that it is legally separated from the government. The blended component unit is reported as a governmental fund of the City (see note below for description) to emphasize that it is a part of the City.

Discretely Presented Component Units

City of Salina Airport Authority - The Salina Airport Authority was created for the purpose of accepting as surplus property portions of the former Schilling A.F.B that was closed by the United States Department of Defense in June 1965. One of the primary functions of the Airport Authority is to facilitate the continued growth of jobs and payroll at the Airport Industrial Center. The Airport Authority is managed and controlled by a five- member Board of Directors appointed by the Salina City Commission. Any director may be removed by a majority vote of the Salina City Commission. The Airport Authority's basic mill levy (up to 3 mills) requires the approval of the City Commission. The Commission must also approve the issuance of general obligation debt by the Airport Authority. The Airport Authority has a December 31 fiscal year end.

Housing Authority of the City of Salina - The purpose of the Housing Authority of the City of Salina (Housing Authority) is to administer Public Housing Programs authorized by the United States Housing Act of 1937. The Mayor of the City of Salina appoints the governing board. The City Commission may remove commissioners of the Housing Authority. The City must issue revenue bonds for the Housing Authority. The financial liability of the Housing Authority is essentially supported by the operating and debt service subsidies received under contract from the Federal government. The Housing Authority has a June 30 fiscal year end. Information in the accompanying financial statements covers the fiscal year ended June 30, 2024.

Complete financial statements for each of the individual component units may be obtained at the entity's administrative offices.

Salina Airport Authority	Housing Authority of the City of Salina
3237 Arnold Ave.	469 South 5th
Salina, Kansas	Salina, Kansas

Joint Ventures

The City of Salina also participates with Saline County in one joint venture. The City and County organized the Salina County-City Building Authority to acquire, operate, and maintain facilities for the administrative offices of both governments. The primary governments each have an ongoing financial responsibility for the joint venture. Separate financial statements are available from the governing board of the joint venture.

	(Kansas Regulatory Basis) Building Authority (Audited)
Total unencumbered cash, December 31, 2024	$ 1,954,468
Total change in unencumbered cash, year ended December 31, 2024	(85,789)
Total cash receipts, year ended December 31, 2024	1,541,716
Total cash receipts from City of Salina	479,166

Complete financial statements for the joint venture may be obtained at the entity's administrative office.

Salina County-City
Building Authority
300 West Ash Street
Salina, Kansas

Government-wide and Fund Financial Statements

The statement of net position and the statement of activities report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges between the City's governmental and business-type activities. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational requirements of a particular program. Taxes and other items, which are not classified as program revenues, are presented as general revenues of the City.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column in the fund financial statements.

Basis of Accounting and Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to certain compensated absences and claims and judgments are recognized when the obligations are expected to be liquidated with expendable available financial resources.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure- driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in net position. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing goods and services in connection with a proprietary fund's ongoing operations. The principal operating revenues of the City's proprietary funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The internal service funds account for risk management, worker's compensation, health insurance, and central garage that are provided to other departments or agencies of the government, or to other governments, on a cost-reimbursement basis.

The fiduciary funds are used by the City to account for resources held by the City for the benefit of a third party. Because the resources of these funds are not available for the City's operations, they are not presented in the government-wide financial statements. The City's lone fiduciary fund is reported as a custodial fund.

Change within the Reporting Entity

During fiscal year ending December 31, 2024, there were changes within the financial reporting entity based upon quantitative thresholds which resulted in the ARP Rural Fund, which was previously reported as a nonmajor governmental fund, to no a major fund. This change resulted in an adjustment of $51,889 to decrease the beginning fund balance of nonmajor governmental funds.

The City reports the following major governmental funds:

General Fund - To account for resources traditionally associated with government, which are not required legally, or by sound financial management, to be accounted for in another fund.

Sales Tax Capital Fund - To account for 58% of the 1.25 cent sales tax designated for capital, debt, and human services purposes.

Former Schilling AFB Environmental Fund - To account for the funding provided by U.S. Government and expenditures necessary to abate groundwater contamination beneath the property formerly identified as Schilling Air Force Base.

Debt Service Fund - To account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources and special assessment bond principal and interest from special assessment levies when the City is obligated in some manner for the payment.

Capital Projects Fund - To account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

Federal Grants Fund - To account for grants received from the federal government to be used to monitor and mediate fair housing complaints.

ARP Rural Grants Fund - To account for ARP related grants received from the federal government.

The City reports the following major proprietary funds:

- Sanitation Fund - To account for the operations of the City's refuse collection service.
- Solid Waste Disposal Fund - To account for the activities of the City's landfill.
- Golf Course Fund - To account for the operations of the municipal golf course.
- Water and Sewer Fund - To account for the activities of the City's water and sewer operations.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Accounts Receivable and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either “interfund receivables/payables” (*i.e.*, the current portion of interfund loans) or “advances to/from other funds” (*i.e.*, the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.”

Accounts Receivable. The City records revenues when services are provided. All receivables are shown net of an allowance for doubtful accounts.

Property Taxes Receivable. Collection of current year property tax by the County Treasurer is not completed, apportioned or distributed to the various subdivisions until the succeeding year, such procedure being in conformity with governing state statutes. Consequently, current year property taxes receivable are not available as a resource that can be used to finance the current year operations of the City and, therefore, are not susceptible to accrual. Accruals of uncollected current year property taxes are offset by deferred revenue and are identical to the adopted budget for 2023. It is not practicable to apportion delinquent taxes held by the County Treasurer at the end of the accounting period, and further, the amounts thereof are not material in relationship to the financial statements taken as a whole.

The determination of assessed valuations and the collection of property taxes for all political subdivisions in the State of Kansas are the responsibility of the various counties. The County Appraiser annually determines assessed valuations on January 1 and the County Clerk spreads the annual assessment on the tax rolls. The County Treasurer is the tax collection agent for all taxing entities within the County. In accordance with state statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the ensuing year. Property taxes are levied and liens against property are placed on November 1 of the year prior to the fiscal year for which they are budgeted. Payments are due November 1, becoming delinquent, with penalty, December 21.

Payments of 50% are accepted through December 20, with the second 50% then being due on or before May 10 of the following year. This procedure eliminates the need to issue tax anticipation notes since funds will be on hand prior to the beginning of each fiscal year. Taxes remaining due and unpaid as of February 15 and July 1 are subject to collection procedures prescribed in state statutes.

Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

Pooled Cash and Investments

The City maintains a cash and investment pool that is available for use by all funds managed by the City. Each fund's portion of this pool is displayed in the financial statements as "Cash and Investments." The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Investments in the Kansas Municipal Pool are carried at fair value.

Cash balances from all funds are invested to the extent available in certificates of deposit and other authorized investments. Investments with maturity dates greater than three months are stated separately. Earnings from these investments, unless specifically designated, are allocated monthly to the investing fund based on the percentage of funds invested to total investments. All investments are carried at fair value.

Capital Assets (Including Intangible Assets)

Capital assets, which include property, plant, equipment and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than $10,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Capital assets used in governmental fund types of the City are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at their estimated fair value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type is included in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

Property, plant, and equipment of the primary government, are depreciated using the straight-line method over the following estimated useful lives:

Capital Asset Class	Lives (in Years)
Buildings	50 years
Other equipment	5 - 15 years
Vehicles	6 - 10 years
Infrastructure	30 - 50 years

Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All employees of the City, except temporary and part time employees, may accumulate sick leave at a rate of 8 or 11 hours per month depending on their work duty schedule. There is no limit on the amount of sick leave that can be accumulated. Employees with more than five years of service with the City are paid for one-third of their accumulated sick leave at their current wage scale upon termination of employment in good standing. In 2001, a limited buyback policy was instituted.

All regular employees are entitled to paid vacation time. Such leave is granted each year of employment. Employees must use 50% of leave accrued each calendar year and an employee's maximum accrued vacation leave balance cannot exceed 250 hours (or 350 hours for employees working 24-hour shifts). Employees are paid for all accumulated vacation leave at their current wage scale upon termination of employment.

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability in the government fund financial statements that will pay it. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Vested or accumulated vacation leave of the business-type funds and government wide financial statements are recorded as an expense and liability of those funds as the benefits accrue to employees. A liability is recorded for accumulated rights to receive sick pay benefits that are payable upon termination of employment.

The General Fund, Bicentennial Center Fund, Central Garage Fund, Sanitation Fund, Solid Waste Fund, Golf Course Fund, and Water and Sewer Fund have been used in prior years to liquidate the liability for compensated absences.

GASB Statement No. 101, *Compensated Absences*. This objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The impact to the financial statements was not material and the City did not restate beginning net position for the adoption of GASB 101.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports changes in the pension and OPEB plan liability proportion and assumptions, net difference between projected and actual earnings on pension plan and OPEB plan investments and differences between pension and OPEB plan liability expected and actual experience as deferred outflows of resources in the government activities.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources,* represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. *Unavailable revenue-property taxes* is reported in the governmental funds balance sheet and the governmental activities in the government-wide statement of net position. Additionally, differences between expected and actual experience, changes in assumptions, and changes in the pension liability and OPEB plan proportion are reported as deferred inflows. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Net Position

Net position represents the difference between assets plus deferred outflow of resources and liabilities and deferred inflow of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation and amortization, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Temporary Notes

Upon authorization for the issuance of general obligation bonds for certain improvements, Kansas law permits the temporary financing of such improvements by the issuance of temporary notes. Temporary notes issued may not exceed the aggregate amount of bonds authorized, are interest bearing and have a maturity date not later than four years from the date of issuance of such temporary notes. Temporary notes outstanding are retired from the proceeds of the sale of general obligation bonds.

Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long- term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Fund Balances

In the fund financial statements, governmental funds report fund balance in the following classifications: nonspendable, restricted, committed, assigned, and unassigned. Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Restricted fund balance indicates that constraints have been placed on the use of resources either by being externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Committed fund balances include amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the city commission. Assigned fund balances include amounts that are constrained by the City management's intent to be used for specific purposes but are neither restricted nor committed. Unassigned fund balance represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, restricted amounts are considered to be spent first. When an expenditure is incurred for purposes for which committed, assigned, or unassigned fund balance is available, the following is the order in which resources will be expended: committed, assigned, and unassigned.

The following is the detail for fund balance classifications in the financial statements:

	Major Governmental Funds							
	General	Sales Tax Capital	Former Schilling AFB Environmental	Debt Service	Capital Projects	ARP Rural	Nonmajor Governmental Funds	Total Governmental Funds
Fund balances:								
Nonspendable for:								
Inventory	$ 177,859	$ -	$ -	$ -	$ -	$ -	$ -	$ 177,859
Permanent fund principle	-	-	-	-	-	-	518,439	518,439
Restricted for:								
Public works	-	-	-	-	-	-	1,255,535	1,255,535
Public health and sanitation	-	-	-	-	-	-	234	234
Culture and recreation	-	-	-	-	-	-	802,189	802,189
Planning and development	-	-	-	-	-	-	958,903	958,903
Capital improvements	-	-	67,720,398	-	-	-	-	67,720,398
Debt payments	-	-	-	3,296,804	-	-	-	3,296,804
Committed for:								
Public safety	-	-	-	-	-	-	970,181	970,181
Culture and recreation	-	-	-	-	-	-	875,658	875,658
Planning and development	-	-	-	-	-	-	698,271	698,271
Capital improvements	-	2,284,750	-	-	-	-	10,615,993	12,900,743
Assigned for:								
General government	760,919	-	-	-	-	-	-	760,919
Public safety	-	-	-	-	-	-	32,296	32,296
Public works	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	10,969	10,969
Capital improvements	-	16,985	-	-	-	218,570	2,412,498	2,648,053
Unassigned:	34,389,038	-	-	-	(7,785,423)	-	(40,474)	26,563,141
Total fund balances	$ 35,327,816	$ 2,301,735	$ 67,720,398	$ 3,296,804	$ (7,785,423)	$ 218,570	$ 19,110,692	$ 120,190,592

Note 2. Deposits, Investments, and Investment Income

Deposits and Investments

The City's cash is considered to be active funds by management and is invested according to KSA 9-1401. The statute requires that banks eligible to hold active funds have a main or branch bank in the county in which the City is located or in a county adjacent to the City and the banks provide an acceptable rate for active funds.

Various City investments are considered to be idle funds by management and are invested according to KSA 12-1675. The statute requires that the City invest its idle funds in only temporary notes of the City, bank certificates of deposit, repurchase agreements, and if eligible banks do not offer an acceptable rate for the funds: U.S. Treasury bills or notes or the Kansas Municipal Investment Pool (KMIP). Maturities of the above investments may not exceed four years because the City of Salina has been granted Expanded Investment Powers by the Pooled Money Investment Board.

Some of the City's investments are of bond proceeds invested pursuant to KSA 10-131. This statute allows additional investment authority beyond that of KSA 12-1675. Investments of bond proceeds may follow KSA 12-1675 or include other investments such as the KMIP, direct obligations of the U.S. government or any agency thereof, investment agreements with a financial institution the obligations of which at the time of investment are rated in either of the three highest rating categories by Moody's investors service or Standard and Poor's corporation, and various other investments as specified in KSA 10-131.

As of December 31, 2024, the City has the following investments:

Investment Type	Fair Value	Maturities in Years	
		Less than 1	1-5
Money market funds	$ 67,637,958	$ 67,637,958	$ -
Certificates of deposit	70,000,000	30,000,000	40,000,000
US treasury notes	70,000,000	45,000,000	25,000,000
Total fair value	$ 207,637,958	$ 142,637,958	$ 65,000,000

The municipal investment pool is under the oversight of the Pooled Money Investment Board. The board is comprised of the State Treasurer and four additional members appointed by the State Governor. The board reports annually to the Kansas legislature. State pooled monies may be invested in direct obligations of, or obligations that are insured as to principal and interest by the U.S. government or any agency thereof, with maturities up to four years. No more than 10 percent of those funds may be invested in mortgage-backed securities. In addition, the State pool may invest in repurchase agreements with Kansas banks or with primary government securities dealers.

The City's investment policy provides direction on concentration risk. The City policy states that funds shall be diversified to reduce the extent of losses due to having an unbalanced portfolio in terms of maturities, instrument type, and issuers. Therefore, portfolio maturities shall be staggered to avoid undue concentration of assets in a specific maturity sector. Liquidity, free of market risk, shall be assured through practices insuring that the next disbursement date and payroll date are covered through maturing investments, marketable U.S. Treasury Bills, the Municipal Investment Pool, or money market accounts.

Default risk shall be minimized by requiring that all security purchases occur on a delivery vs. payment basis, and that all securities are adequately collateralized.

Risk of market price volatility shall be controlled through the adoption of a "buy and hold" strategy whereby the City holds each investment to maturity, coupled with maintenance of an adequate liquidity position to ensure the ability to meet normal anticipated cash flow needs. Investments in U.S. Treasury with a remaining maturity of one year or less at time of acquisition and in nonnegotiable certificates of deposit are carried at amortized cost. All other investments are carried at fair value. Fair value is determined using quoted market prices (Level 1).

When advantageous, it is allowable to sell investments to realize a gain due to price fluctuations; however, such transactions shall not be a part of the normal course of business.

The City recognizes that investment risks can result from issuer defaults, market price changes or various technical complications leading to temporary illiquidity. Portfolio diversification is employed as a way to control risk due to issuer default. In the event of a default by a specific issuer, the Director of Finance and Administration shall review, and, if appropriate, proceed to liquidate securities having comparable credit risks.

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's deposit policy for custodial credit risk require that the depository banks will maintain 100% security in the form of FDIC coverage and pledged collateral according to KSA 9-1402. As of December 31, 2024, the City's deposits were considered fully secured.

Restricted cash is comprised of an interest reserve account (the "Interest Reserve"). The Interest Reserve and the Operating Reserve accounts are available as part of the loans payable financing (see Note 4E). As of December 31, 2024, the balance of the Interest Reserve was $50,186.

Note 3. Receivables

Receivables as of year-end, including the applicable allowances for doubtful accounts, are as follows:

	General	Debt Service	Nonmajor Governmental	Total
Governmental Funds				
Receivables:				
Accounts	$ 8,580,618	$ -	$ 1,087,039	$ 9,667,657
Taxes	12,820,817	3,887,655	-	16,708,472
Interest	5,141	-	-	5,141
Gross receivables	21,406,576	3,887,655	1,087,039	26,381,270
Less: allowance for uncollectible	(7,833,687)	-	-	(7,833,687)
Total	$ 13,572,889	$ 3,887,655	$ 1,087,039	$ 18,547,583

	Solid Waste Disposal	Water and Sewer	Sanitation	Total
Proprietary Funds				
Receivables:				
Accounts	$ 393,929	$ 3,031,040	$ 579,935	$ 13,672,561
Taxes	-	-	-	16,708,472
Interest	16	-	-	5,157
Gross receivables	393,945	3,031,040	579,935	30,386,190
Less: allowance for uncollectible	-	(1,392,778)	(229,207)	(9,455,672)
Total	$ 393,945	$ 1,638,262	$ 350,728	$ 20,930,518

Component Units	
Salina Airport Authority	
Receivables:	
Accounts	$ 210,173
Grants	1,571,656
Leases	981,731
Interest - leases	30,884
Less: allowance for uncollectible	(1,500)
Total Salina Airport Authority	2,792,944
Salina Housing Authority	
Receivables:	
Accrued interest	$ 552,628
Less: allowance for uncollectible	-
Total Salina Housing Authority	552,628
Total	$ 3,345,572

Note 4. Stewardship, Compliance and Accountability

Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service fund, and enterprise funds.

The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding year on or before August 1.

2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5.

3. Public hearing on or before August 15, but at least ten days after publication of notice of hearing.

4. Adoption of the final budget on or before August 25.

If the City is holding a revenue neutral rate hearing, the budget timeline for adoption of the final budget has been adjusted to on or before September 20th. The City was not required to hold a revenue neutral rate hearing for this year.

The statutes allow the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. The 2023 budget was amended during the year for the General, Arts and Humanities, Tourism and Convention, Special Alcohol, Solid Waste Disposal and Golf Course funds.

The statutes permit management to transfer budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the statutory basis of accounting, in which, revenues are recognized when cash is received, and expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year end.

A legal operating budget is not required for capital projects funds, Former Schilling AFB Environmental fund, SFH QalicB fund, non-major debt service funds, trust funds, permanent funds, and the following special revenue funds: Community Development Revolving, Downtown TIF District #1, South 9th CID, Downtown CID, Alley CID, Downtown Hotel CID, North 9th CID, STAR Bonds Subprojects, State Grants, 911 Communications, Kenwood Cove Capital, Special Law Enforcement, Police Grants, Federal Grants, DARE Donations, War Memorial Maintenance, Federal CARE Grant, Police Department Federal Forfeiture, Homeowners' Assistance, Private Grants, Animal Shelter Donations, Special Assessments Escrow, Court Bond and Restitution, Police Investigation Account, Citizenship, DTF Local, DTF Reserve, Beechcraft Remediation Settlement and Bail Bond Escrow funds. A legal operating budget is not required for Internal Service Funds, however, actual to budget comparisons for these funds that present budgets to the Commissioners are shown strictly for informational purposes.

Spending in funds, which are not subject to the legal annual operating budget requirements are controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

Legal Debt Margin

The City is subject to the municipal finance law of the state of Kansas which limits the bonded debt (exclusive of revenue bonds and special assessment bonds) the city may have outstanding to 30 percent of the assessed value of all tangible taxable property within the city, as certified to the county clerk on the proceeding August 25. As of December 31, 2024, the statutory limit for the City was $179,378,162, providing a debt margin of $117,170,966.

Note 5. Capital Assets

Capital assets activity for the year ended December 31, 2024, was:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Governmental Activities					
Capital assets not being depreciated:					
Construction in progress	$ 34,209,693	$ 19,384,899	$ -	$ (17,563,902)	$ 36,030,690
Land	24,237,307	111,372	(203,219)	(80,552)	24,064,908
Total capital assets not being depreciated	58,447,000	19,496,271	(203,219)	(17,644,454)	60,095,598
Capital assets being depreciated:					
Infrastructure	253,443,865	-	(999,095)	(4,293,780)	248,150,990
Buildings and improvements	49,655,136	-	(270,950)	11,540,254	60,924,440
Vehicles	11,629,801	4,352,494	(3,054,180)	(1,482,138)	11,445,977
Equipment, furniture and fixtures	10,484,225	1,118,148	(3,163,934)	2,067,386	10,505,825
Leased vehicles	649,031	-	-	-	649,031
Leasehold improvements	357,383	-	-	-	357,383
Total capital assets being depreciated	326,219,441	5,470,642	(7,488,159)	7,831,722	332,033,646
Less accumulated depreciation for:					
Infrastructure	109,795,187	4,852,057	(889,552)	13,623,337	127,381,029
Buildings and improvements	27,639,210	1,178,579	(239,124)	(10,199,328)	18,379,337
Vehicles	8,354,507	721,770	(2,545,446)	(834,725)	5,696,106
Equipment, furniture and fixtures	4,945,676	1,193,817	(2,800,538)	2,763,594	6,102,549
Leased vehicles	125,155	154,235	-	-	279,390
Total accumulated depreciation	150,859,735	8,100,458	(6,474,660)	5,352,878	157,838,411
Total capital assets, being depreciated, net	$ 233,806,706	$ 16,866,455	$ (1,216,718)	$ (15,165,610)	$ 234,290,833

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Business-type Activities					
Capital assets not being depreciated:					
Construction in progress	$ 11,338,013	$ 21,013,330	$ -	$ 4,715,624	$ 37,066,967
Land	2,526,964	-	(37,236)	80,552	2,570,280
Total capital assets not being depreciated	13,864,977	21,013,330	(37,236)	4,796,176	39,637,247
Capital assets being depreciated:					
Infrastructure	143,555,607	-	(191,958)	3,570,326	146,933,975
Buildings and improvements	53,813,163	-	(369,097)	359,466	53,803,532
Vehicles	6,079,966	98,918	(1,286,884)	(123,594)	4,768,406
Equipment, furniture, and fixtures	5,127,887	333,356	(1,078,536)	1,210,357	5,593,064
Totals capital assets being depreciated	208,576,623	432,274	(2,926,475)	5,016,555	211,098,977
Less accumulated depreciation for:					
Infrastructure	63,223,579	3,349,394	(91,838)	(6,355,577)	60,125,558
Buildings and improvements	15,747,861	1,027,736	(166,153)	30,508	16,639,952
Vehicles	2,170,015	393,617	(1,385,198)	389,092	1,567,526
Equipment, furniture, and fixtures	5,244,142	208,278	(1,059,023)	583,099	4,976,496
Total accumulated depreciation	86,385,597	4,979,025	(2,702,212)	(5,352,878)	83,309,532
Total capital assets, being depreciated, net	$ 136,056,003	$ 16,466,579	$ (261,499)	$ 15,165,609	$ 167,426,692

The City's depreciation expense was charged to governmental functions as follows:

Governmental Activities	
General government	$ 2,438
Public safety	938,688
Public works	5,804,770
Public health	182,628
Culture and recreation	1,002,588
Planning and development	169,346
Total depreciation expense – governmental activities	$ 8,100,458
Business-type Activities	
Solid waste disposal	$ 91,250
Water and sewer	4,831,889
Sanitation	42,728
Golf course division	13,158
Total depreciation expense – business-type activities	$ 4,979,025

Note 6. Long-Term Debt

The following is a summary of changes in long-term debt for fiscal year 2024:

	(Restated) Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities					
General obligation bonds	$ 60,112,000	$ 10,970,000	$ (5,578,000)	$ 65,504,000	$ 6,054,000
General obligation bond premium	2,306,575	-	(367,397)	1,939,178	-
Lease payable	500,729	-	(142,599)	358,130	137,114
OPEB liability	2,958,878	420,611	-	3,379,489	-
KPERS OPEB liability	261,379	5,689	-	267,068	-
Net pension liability	40,725,590	678,131	-	41,403,721	-
Environmental remediation liability	67,782,274	-	(1,097,445)	66,684,829	2,810,586
Compensated absences	1,811,102	822,939	-	2,634,041	1,166,525
Total	$ 176,458,527	$ 12,897,370	$ (7,185,441)	$ 182,170,456	$ 10,168,225
Business-type Activities					
General obligation bonds	$ 5,683,000	$ -	$ (872,000)	$ 4,811,000	$ 806,000
General obligation bond premium	247,342	-	(39,399)	207,943	-
Loans payable	46,502,271	20,380,904	(4,462,506)	62,420,669	4,048,590
Revenue bonds	7,295,000	-	(820,000)	6,475,000	845,000
Revenue bond premium	528,115	-	(66,015)	462,100	-
OPEB liability	481,278	76,984	(8,569)	549,693	-
KPERS OPEB liability	126,594	2,756	-	129,350	-
Net pension liability	3,676,317	61,214	-	3,737,531	-
Landfill post-closure care liabilities	1,943,145	718,377	-	2,661,522	-
Compensated absences	379,962	148,289	-	528,251	244,732
Total	$ 66,863,024	$ 21,388,524	$ (6,268,489)	$ 81,983,059	$ 5,944,322

The following is a detailed listing of the City's general obligation bonds outstanding as of December 31, 2024:

General Obligation Bonds - Primary Government

Purpose, Series	Issue Date	Final Maturity	Interest Rates	Original Issue	Governmental Activities Outstanding	Business-type Activities Outstanding
Internal Improvements, 2013A	2/15/2013	10/1/2028	2.60% to 3.65%	$ 1,360,000	$ 435,000	$ -
Improvement and Refunding, 2015A	7/29/2015	10/1/2035	3.00 to 3.50%	6,825,000	3,650,000	-
Internal Improvements, 2016A	7/26/2016	10/1/2036	2.00% to 3.00%	6,570,000	4,305,000	-
Refunding, 2016B	7/26/2016	10/1/2031	2.00% to 5.00%	13,750,000	3,574,000	926,000
Internal Improvements, 2017A	7/27/2017	10/1/2037	3.00% to 3.38%	9,310,000	6,640,000	-
Internal Improvements, 2018A	11/27/2018	10/1/2033	3.15% to 4.00%	2,090,000	1,385,000	-
Internal Improvements, 2019A	4/24/2019	10/1/2039	3.00% to 4.00%	11,090,000	9,105,000	-
Internal Improvements, 2020A	4/29/2020	10/1/2035	2.00% to 3.00%	5,210,000	1,932,000	998,000
Internal Improvements, 2020B	11/19/2020	10/1/2036	2.00% to 3.00%	8,450,000	2,893,000	2,662,000
Internal Improvements, 2021A	4/29/2021	10/1/2041	1.63% to 4.50%	7,645,000	6,765,000	-
Refunding, 2021B	9/8/2021	10/1/2034	1.15% to 2.00%	6,220,000	4,155,000	225,000
Internal Improvements, 2022A	4/28/2022	10/1/2042	2.5% to 4.00%	7,840,000	6,925,000	-
Internal Improvements, 2023A	8/17/2023	10/1/2043	4.0% to 5.00%	2,955,000	2,770,000	-
Internal Improvements, 2024A	7/2/2024	10/1/2044	4.0% to 5.00%	10,970,000	10,970,000	-
					$ 65,504,000	$ 4,811,000

The following is a detailed listing of the City's revenue bonds outstanding as of December 31, 2024:

Revenue Bonds - Primary Government

Purpose, Series	Issue Date	Final Maturity	Interest Rates	Original Issue	Business-type Activities Outstanding
Revenue & Refunding, 2019	9/11/2029	10/1/2031	3.00%	$ 10,330,000	$ 6,475,000

The following is a detailed listing of the City's loans payable as of December 31, 2024:

Loans Payable - Primary Government

Purpose	Issue Date	Final Maturity	Interest Rates	Original Issue	Business-type Activities Outstanding
Kansas Public Water Supply 2629	8/1/2014	8/1/2034	2.12%	$ 8,562,911	$ 4,495,286
Kansas Public Water Supply 2917	8/15/2018	2/1/2040	2.33%	32,000,000	25,726,662
Kansas Public Water Supply 2957	7/2/2018	2/1/2040	2.33%	4,250,000	3,169,495
Kansas Public Water Supply 2997	7/7/2020	8/1/2041	1.43%	4,250,000	3,388,918
Kansas Water Pollution Control 2049	2/22/2021	9/1/2042	1.30%	31,500,000	24,734,808
Kansas Water Pollution Control 2050	12/11/2018	3/1/2035	2.54%	2,250,000	905,500
					$ 62,420,669

The following is a detailed listing of the long-term debt outstanding of the City's component unit, the Salina Airport Authority, as of December 31, 2024:

General Obligation Bonds - Component Units

Purpose, Series	Issue Date	Final Maturity	Interest Rates	Original Issue	Outstanding
Internal Improvement & Refunding, 2015A	8/28/2015	9/1/2025	1.50% to 3.55%	$ 3,075,000	$ 90,000
Taxable Refunding, 2017A	7/12/2017	9/1/2030	1.61% to 3.35%	10,255,000	7,455,000
Refunding, 2017B	7/12/2017	9/1/2031	2.00% to 3.00%	4,835,000	4,660,000
Refunding, 2019A	10/10/2019	9/1/2029	2.10% to 3.10%	675,000	360,000
Refunding, 2021A	8/17/2021	9/1/2031	0.25% to 2.00%	2,345,000	1,910,000
Taxable General Obligation 2023 A	2023	2032	4.30%	1,000,000	1,000,000
General Obligation 2023 B	2023	2039	4.00% to 5.25%	8,870,000	8,870,000
General Obligation 2023 C	2023	2043	4.00%	6,855,000	6,855,000
General Obligation Temporary Notes 2023-1	2023	2024	5.01%	5,000,000	5,000,000
Less: Unamortized bond premium					32,565
Plus: Unamortized bond discount					(39,799)
					$ 36,192,766

Financed Purchase Agreement - Component Units

Purpose, Series	Issue Date	Final Maturity	Interest Rates	Original Issue	Outstanding
Building 824 Improvements	8/12/2020	9/1/2030	3.30%	$ 460,000	$ 293,541

Annual debt service requirements to maturity for general obligation bonds:

General Obligation Bonds - Primary Government						
Year Ending	Governmental Activities			Business-type Activities		
December 31,	Principal	Interest	Total	Principal	Interest	Total
2025	$ 6,055,000	$ 2,197,774	$ 8,252,774	$ 805,000	$ 118,312	$ 923,312
2026	5,747,000	1,875,687	7,622,687	593,000	97,309	690,309
2027	5,647,000	1,681,781	7,328,781	558,000	81,857	639,857
2028	5,553,000	1,492,627	7,045,627	442,000	67,127	509,127
2029	5,371,500	1,315,828	6,687,328	438,500	55,975	494,475
2030 - 2034	24,035,000	4,088,178	28,123,178	1,565,000	172,750	1,737,750
2035 - 2039	11,015,500	1,123,811	12,139,311	409,500	11,364	420,864
2040 - 2044	2,080,000	163,850	2,243,850	-	-	-
Total	$ 65,504,000	$ 13,939,536	$ 79,443,536	$ 4,811,000	$ 604,694	$ 5,415,694

Annual debt service requirements to maturity for revenue bonds to be paid with utility revenues:

	Revenue Bonds - Primary Government		
Year Ending	Business-type Activities		
December 31,	Principal	Interest	Total
2025	$ 845,000	$ 194,250	$ 1,039,250
2026	870,000	168,900	1,038,900
2027	895,000	142,800	1,037,800
2028	925,000	115,950	1,040,950
2029	955,000	88,200	1,043,200
2030 - 2031	1,985,000	89,700	2,074,700
Total	$ 6,475,000	$ 799,800	$ 7,274,800

The City has pledged specific revenue streams to secure the repayment of certain outstanding debt issues. The corresponding debt issues are for utility system revenue bonds and the purpose of the debt is for the utility improvements. The following table lists those revenues, the amount and term of the pledge remaining, the current year principal and interest on the debt, the amount of pledged revenue recognized during the current fiscal year, and the approximate percentage of the revenue stream that has been committed.

Issue	Type of revenue pledged	Amount of revenue pledged	Term of commitment	Percent of revenue pledged	Principal & Interest for 2024	Pledged revenues recognized in 2024
Water and Sewage System Revenue Refunding Bonds Series 2019	Net operating revenue of the Water and Sewer Fund	$ 1,038,850	Through 2031	100%	$ 1,038,850	$ 22,226,720

Annual debt service requirements to maturity of the long-term debt outstanding of the City's component unit, the Salina Airport Authority, as of December 31, 2024:

General Obligation Bonds - Component Units

Year Ending December 31,	Principal	Interest	Total
2025	$ 6,810,000	$ 1,366,288	$ 8,176,288
2026	1,865,000	1,051,196	2,916,196
2027	1,905,000	999,756	2,904,756
2028	1,960,000	944,976	2,904,976
2029	2,020,000	887,031	2,907,031
2030 - 2034	8,020,000	3,534,790	11,554,790
2035 - 2039	7,140,000	2,143,200	9,283,200
2040 - 2043	6,480,000	660,600	7,140,600
Total	$ 36,200,000	$ 11,587,837	$ 47,787,837

Financed Purchase Agreement - Component Units

Year Ending December 31,	Principal	Interest	Total
2025	$ 45,009	$ 9,319	$ 54,328
2026	46,507	7,821	54,328
2027	48,055	6,273	54,328
2028	49,653	4,675	54,328
2029	51,305	3,023	54,328
2030	53,012	1,316	54,328
Total	$ 293,541	$ 32,427	$ 325,968

Kansas Public Water Supply Loans. The City has engaged in a loan with the Kansas Public Water Supply Fund. The following displays annual debt service requirements to maturity for the loan payable to be paid from service revenues, for the full proceeds amount:

	Loans Payable - Primary Government		
	Business-type Activities		
Year Ending December 31,	Principal	Interest	Total
2025	$ 408,082	$ 93,148	$ 501,230
2026	416,779	84,451	501,230
2027	425,662	75,569	501,231
2028	434,734	66,497	501,231
2029	443,999	57,232	501,231
Thereafter	2,366,030	140,121	2,506,151
Total	$ 4,495,286	$ 517,018	$ 5,012,304

During 2019, the City entered into additional loans with the Kansas Public Water Supply Fund and the Kansas Water Pollution Control Fund. The water supply loans allow the City to borrow up to $36,170,000 with a gross interest rate of 2.33%. The water pollution control loan allows the City to borrow up to $2,250,000 with a gross interest rate of 2.54%. Amortization schedules for the loans are not yet available since the loans have not been fully finalized. The purpose of the loans are to finance various water and sewer infrastructure projects throughout the City.

During 2021, the City entered into an additional loan with Kansas Water Pollution Control Fund. The loan allows the City to borrow up to $41,500,000 with a gross interest rate of 1.30%. The amortization schedule for this loan is not yet available since the loan has not been fully finalized. The purpose of the loan is to finance regulatory upgrades to the Wastewater Treatment Plant.

Special assessments. As provided by Kansas statutes, projects financed in part by special assessments are financed through general obligation bonds of the City and are retired from the debt service fund. Special assessments paid prior to the issuance of bonds are recorded as revenue in the appropriate project. Special assessments received after the issuance of bonds are recorded as revenue in the debt service fund. The special assessments are not recorded as revenue when levied against the respective property owners as such amounts are not available to finance current year operations. The special assessment debt is a contingent obligation of the City to the extent of property owner defaults, which have historically been immaterial.

Ground Lease. On October 24, 2018, SFH QalicB entered into a lease agreement with Salina Regional Medical Education, LLC for the use of property for parking of passenger vehicles and non-commercial trucks (the Parking Lot) by the public. SFH QalicB will have the option to acquire the Parking Lot for $1 upon the end of the lease term, which is 100 years, as defined in the Ground Lease. A one-time basic rent payment of $250,000 was due on the commencement date. There are no additional minimum lease payments due.

Sales tax and Revenue (STAR) Bonds. STAR Bonds are authorized to be issued pursuant to K.S.A. 12-17, 160, et seq., as amended (the *STAR Bond Act*). The *STAR Bond Act* provides a form of tax increment financing that enables the issuance of bonds payable from certain State and local sales and compensating use tax revenues and transient guest tax revenues generated from STAR bond projects constructed within a STAR bond project district. To implement STAR bond financing, a local government must adopt a resolution that specifies a proposed STAR bond project district's boundary and describes the overall district plan, hold a public hearing on the district and plan, and pass a resolution that establishes the STAR bond project district. Additionally, there may be one or more projects within a STAR bond district.

In accordance with the *STAR Bond Act*, the City has no liability for payment of bonds in the event that revenues received from sources noted above are inadequate to pay the debt incurred with the issuance of the STAR bonds.

In connection with the issuance of STAR bonds, the City of Salina and the State of Kansas enter into a Tax Distribution Agreement. The agreement provides that the principal of, accreted value, and interest on the STAR bonds will be paid proportionally by the City of Salina and the State of Kansas, based on each entity's respective share of sales taxes generated within the district. These proportional shares may change in the future if the sales taxes assessed by the local or state governments are modified.

On June 1, 2015, the City of Salina Commission adopted Ordinance 15-10776 establishing the district known as the Salina STAR Bond Project District. On August 22, 2016, the City held a public hearing and approved Ordinance 16-10856 adopting the STAR Bond Project Plan.

On December 1, 2018, the City of Salina issued $18,250,000 in Senior Special Obligation Revenue Bonds (Series 2018-A) and $4,320,000 in Subordinate Special Obligation Revenue Bonds (Series 2018-B). As of December 31, 2023, the outstanding balances for the 2018-A and 2018-B were $14,995,000 and $4,320,000, respectively.

Related Party Agreement

On December 20, 2012, the City and Saline County jointly entered into a non-cancelable agreement to finance a $2,750,000 heating, ventilation, and air conditioning (HVAC) upgrade at the Saline County-City Building Authority. The City's share of the agreement is 40% and will pay $1,100,000, plus interest, through monthly payments of $7,827 over a term of 180 months. The total cost for this agreement was $93,927 for the year ended December 31, 2024. The future minimum lease payments for the agreement are as follows:

HVAC Agreement

Year Ending December 31,	Principal	Interest	Total
2025	$ 86,095	$ 7,832	$ 93,927
2026	89,096	4,829	93,925
2027	92,202	1,722	93,924
Total	$ 267,393	$ 14,383	$ 281,776

Leases

Vehicle Leases

Year Ending December 31,	Principal	Interest	Total
2025	$ 137,114	$ 17,121	$ 154,235
2026	130,654	22,193	152,847
2027	90,362	19,577	109,939
Total	$ 358,130	$ 58,891	$ 417,021

Leases having a greater than twelve month lease term are analyzed to determine if the arrangement is subject to Governmental Accounting Standards Board Statement No. 87, *Leases* (GASB 87). The City leases vehicles, the terms of which expire in various years through 2027.

Note 7. Interfund Transfers

A reconciliation of interfund transfers follows:

	Transfer In	Transfer Out
General	$ 3,211,300	$ 1,216,500
Debt service	2,370,042	-
Capital projects	873,335	-
Solid waste disposal	3,520,412	359,200
Sales tax capital	-	13,454,580
Bicentennial center	1,033,874	-
Water and sewer	11,697,506	1,939,750
Government activities	-	15,217,918
Sanitation	-	152,350
Golf	65,000	-
Tourism and convention	-	1,836,010
Special gas	160,000	-
Arts & Humanity	695,500	-
Parks Maintenance	2,523,586	-
Fleet Management	300,000	-
Street Maintenance	3,700,000	-
Building and Facilities Maintenance	792,000	-
Vehicle	2,848,210	-
Kenwood Cove Capital	280,543	-
Central garage	80,000	-
ARP Rural	-	-
Turf Replacement Fund	25,000	-
Total transfers	$ 34,176,308	$ 34,176,308

The City uses interfund transfers to share administrative costs between funds.

The Solid Waste Disposal, Water and Sewer and Sanitation Funds are exempt from federal and state income taxes and local property taxes because they are enterprise funds at the City. However, the fund is required by a City ordinance to pay both a payment in-lieu-of tax and a franchise fee to the General Fund.

In addition to these payments, and not included on the above transfer schedule, the Solid Waste Disposal, Water and Sewer and Sanitation Funds make payments to the General Fund for certain administration, data processing and accounting services totaling $2,595,000 during the year ended December 31, 2024. These payments were $300,000 for the Solid Waste Disposal Fund, $1,950,000 for the Water and Sewer Fund and $345,000 for the Sanitation Fund.

Note 8. Contingent Liabilities

The City receives significant financial assistance from numerous federal and state governmental agencies in the form of grants and state pass-through aid. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims would not have a material effect on any of the financial statements of the City as of December 31, 2024.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the City's legal counsel that resolution of these matters will not have a material adverse effect on the financial condition of the City.

Note 9. Capital Projects

Capital projects often extend over two or more fiscal years. The following is a schedule, which compares the project authorization including allowable interest revenue to total project expenditures from project inception to December 31, 2024.

Project	Authorization	Expenditures
Downtown Streetscape	$ 14,650,000	$ 12,354,663
Smoky Hill River Renewal	27,000,000	4,864,375
WWTP Owners Rep	1,000,000	758,129
WWTP Improvement PH I	40,500,000	31,288,292
Schwans Centennial Ditch	1,886,436	2,022,115
Centennial Road	2,297,809	2,111,095
Pool Tennis Court Remodel	864,000	15,840
2021 Water Main Replacement	2,000,000	1,499,764
Magnolia Road Sidewalk	250,000	90,146
Stone Lake Phase 3c	1,711,890	1,500
SH River Trail Raise	250,000	119,287
Cedar Point Addition	1,017,910	698,167
Holmes Road Magnolia to Crawford	250,000	128,567
West Magnolia - Centennial to 135	267,290	254,597
Midway Restroom	100,000	29,461
Aero Plains	2,000	1,714
Bill Burke Improvements	3,450,000	3,440,917
Cedar Ridge Drive	423,510	52,262
Oakdale Restroom Reno	363,200	12,705
Fire Station #4	11,000,000	631,735
Sanitation Building	435,000	18,500
Schneider Electric Services	7,468,000	5,671,132
Wilbur Field Renovation	59,870	14,399
WTP = South Lime Lagoon	140,000	106
Liberty Addition #3	1,437,980	72
Kenwood Bathroom Remodel	175,000	21,064
Jerry Ivey Park Improvements	109,000	93,665
Lakewood South Bathroom	131,600	10,907
	$ 119,240,495	$ 66,205,176

Note 10. Pollution Remediation Obligations

Municipal Solid Waste Landfill

State and federal laws and regulations require the City to place a final cover on its landfill site when it stops accepting waste, and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the City reports a portion of these closures and postclosure care costs as an operating expense of the Solid Waste Fund in each period based on landfill capacity used as of each balance sheet date. The $2,661,253 reported as landfill closure and postclosure care liability as of December 31, 2024, represents the cumulative amount reported to date based on the use of 21.3% of the estimated capacity of the landfill.

The City's solid waste fund will recognize the remaining estimated cost of closure and postclosure care of $12,500,015 as the remaining estimated capacity is filled over the remaining life expectancy of 166.2 years.

These amounts are based on what it would cost to perform all closure and postclosure care in 2024. Actual cost may be higher due to inflation, changes in technology or changes in regulations. The City is required by State and Federal laws and regulations to provide assurances of financial responsibility for closure and post- closure care. The City has elected to utilize the Local Government Financial test promulgated by the U.S. Environmental Protection Agency (at 40 CFR 258.74(f)) and the Kansas Department of Health and Environment to provide these assurances. Any future closure or post-closure care costs will be provided through the normal budgeting and rate setting process, including the issuance of general obligation bonds, if necessary.

Environmental Matters

The Kansas Department of Health and Environment (KDHE) issued a report in 1994 indicating the presence of volatile organic compounds at levels requiring remediation at the Salina Public Water Supply Wells Site. The City adopted a proactive Policy and Action Plan to remediate the groundwater contamination, and on December 7, 1994, the City and KDHE entered into a Consent Order and Settlement Agreement under which the City assumed primary responsibility for the further investigation and remediation of the groundwater contamination. Field testing work has been completed. The necessary remediation work will be conducted over the next several years at a yet undetermined cost to the City's Water and Sewer Fund.

Since 2010, the City has been involved with civil litigation concerning environmental contamination in certain areas in the vicinity of the Salina Regional Airport and the Salina Airport Industrial Center. The contamination was caused by military activity that occurred between 1942 and 1966 when the site was operated as the Schilling Air Force Base. The City, the Salina Airport Authority, Unified School District No. 305 and Kansas State University (the “Salina Public Entities”) sued the United States seeking federal funds to clean up the contamination. A remedial investigation and feasibility study (RI/FS) were completed in 2019 to determine the extent and severity of the contamination and to determine the best method of remediation. Based on the RI/FS, the Kansas Department of Health and Environment (KDHE) issued a Corrective Action Decision (CAD) on July 29, 2019. The Salina Public Entities and the U.S. Department of Justice (DOJ) reached a settlement of the litigation ultimately documented in the form of a Consent Decree filed in U.S. District Court on November 23, 2020. Pursuant to the Consent Decree, the Salina Public Entities assumed responsibility for the Response Action in the CAD in exchange for a $69.5 million lump sum payment by the United States to the Salina Public Entities. The settlement payment was received by the City during the year ended December 31, 2021. The $66,684,829 corresponding liability, based on the estimated future costs of the clean up, has been recorded within the government activities.

Note 11. Pension Plans

Defined Benefit Pension Plan

Description of Pension Plan. The City participates in a cost-sharing multiple-employer pension plan (Pension Plan), as defined in Governmental Accounting Standards Board Statement No. 67, *Financial Reporting for Pension Plans*. The Pension Plan is administered by the Kansas Public Employees Retirement System (KPERS), a body corporate, and an instrumentality of the State of Kansas. KPERS provides benefit provisions to the following statewide pension groups under one plan, as provided by K.S.A. 74, article 49:

- Public employees, which includes:
  - State/School employees
  - Local employees
- Police and Firemen
- Judges

Substantially all public employees in Kansas are covered by the Pension Plan. Participation by local political subdivisions is optional, but irrevocable once elected.

Those employees participating in the Pension Plan for the City are included in the Local employees group and the Kansas Police and Firemen group.

KPERS issues a stand-alone Annual Comprehensive Financial Report, which is available on the KPERS website at www.kpers.org.

Benefits. Benefits are established by statute and may only be changed by the State Legislature. Members (except Police and Firemen) with ten or more years of credited service, may retire as early as age 55 (Police and Firemen may be age 50 with 20 years of credited service), with an actuarially reduced monthly benefit. Normal retirement is at age 65, age 62 with ten years of credited service, or whenever a member's combined age and years of service equal 85. Police and Firemen normal retirement ages are age 60 with 15 years of credited service, age 55 with 20 years, age 50 with 25 years, or any age with 36 years of service.

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, members may withdraw their contributions from their individual accounts, including interest. Members who withdraw their accumulated contributions lose all rights and privileges of membership. For all pension coverage groups, the accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74- 4922.

Members choose one of seven payment options for their monthly retirement benefits. At retirement, a member may receive a lump-sum payment of up to 50% of the actuarial present value of the member's lifetime benefit. His or her monthly retirement benefit is then permanently reduced based on the amount of the lump sum. Benefit increases, including ad hoc post-retirement benefit increases, must be passed into law by the Kansas Legislature. Benefit increases are under the authority of the Legislature and the Governor of the State of Kansas.

The 2012 Legislature made changes affecting new hires, current members, and employers. A new KPERS 3 cash balance retirement plan for new hires starting January 1, 2015, was created. Normal retirement age for KPERS 3 is 65 with five years of service or 60 with 30 years of service. Early retirement is available at age 55 with ten years of service, with a reduced benefit. Monthly benefit options are an annuity benefit based on the account balance at retirement.

For all pension coverage groups, the retirement benefits are disbursed from the retirement benefit payment reserve fund as established by K.S.A. 74-4922.

Contributions. Member contributions are established by state law and are paid by the employee according to the provisions of Section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rates are determined based on the results of an annual actuarial valuation. The contributions and assets of all groups are deposited in the Kansas Public Employees Retirement Fund established by K.S.A. 74-4921. All the retirement systems are funded on an actuarial reserve basis. Contributions from the City to the plan were $4,545,019 for the year ended. December 31, 2023.

For fiscal years beginning in 1995, Kansas legislation established statutory limits on increases in contribution rates for KPERS employers. Annual increases in the employer contribution rates related to subsequent benefit enhancements are not subject to these limitations. The statutory cap increase over the prior year contribution rate is 1.2% of total payroll for the fiscal year ended June 30, 2024.

The actuarially determined employer contribution rates (not including the 1.00% contribution rate for the Death and Disability Program) and the statutory contribution rate was 9.26% for KPERS and 23.10% for KP&F for the year ended December 31, 2024. Member contribution rates as a percentage of eligible compensation for the fiscal year 2023 are 6.00% for Local employees and 7.15% for Police and Firemen.

Employer Allocations. Although KPERS administers one cost-sharing multiple-employer defined benefit pension plan, separate (sub) actuarial valuations are prepared to determine the actuarial determined contribution rate by group. Following this method, the measurement of the collective net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense are determined separately for each of the following groups of the plan:

- State/School
- Local
- Police and Firemen
- Judges

To facilitate the separate (sub) actuarial valuations, KPERS maintains separate accounts to identify additions, deductions, and fiduciary net position applicable to each group. The allocation percentages presented for each group in the schedule of employer and nonemployer allocations are applied to amounts presented in the schedules of pension amounts by employer and nonemployer.

The allocation percentages for the City's share of the collective pension amounts as of December 31, 2024, are based on the ratio of its contributions to the total of the employer and nonemployer contributions of the group for the fiscal years ended December 31, 2024.

The contributions used exclude contributions made for prior service, excess benefits, and irregular payments. At June 30, 2024, the City's proportion for the Local employees group was 0.792%, which was an increase of .044% from its proportion measured at June 30, 2023. At June 30, 2024, the City's proportion for the Police and Firemen group was 1.776%, which was a decrease of .021% from its proportion measured at June 30, 2023.

Net Pension Liability. At December 31, 2024, the City and its component units reported a liability of $45,141,252 for its total proportionate share of the net pension liability for the Local and Police and Firemen groups.

The total pension liability was determined by an actuarial valuation as of December 31, 2023, which was rolled forward to June 30, 2024, using the following actuarial assumptions:

Assumptions	Rate
Price inflation	2.75%
Salary increases, including wage increases	3.50% to 15.50% including inflation
Long-term rate of return, net of investment expense, and including price inflation	7.00%

Mortality rates were based on the PUB 2010 Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2021.

The long-term expected rate of return of pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage.

Best estimates of arithmetic real rates of return for each major asset class as of the most recent experience study, dated January 29, 2024, as provided by KPERS' investment consultant, are summarized in the following table:

Asset Class	Long-term Allocation	Long-Term Expected Real Rate of Return
Non-US Equities	43.0%	8.20%
Core Fixed Income	13.0%	2.20%
Yield Driven	12.0%	5.30%
Infrastructure	3.0%	6.80%
Real Estate	15.0%	5.70%
Alternative	11.0%	12.00%
Short Term Investments	3.0%	0.30%
	100.0%	

Discount Rate. The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the contractually required rate. The State, School and Local employers do not necessarily contribute the full actuarial determined rate. Based on legislation passed in 1993, the employer contribution rates certified by the System's Board of Trustees for these groups may not increase by more than the statutory cap. The expected KPERS employer statutory contribution was modeled for future years, assuming all actuarial assumptions are met in future years. Employers contribute the full actuarial determined rate for Police & Firemen, and Judges. Future employer contribution rates were also modeled for Police & Firemen and Judges, assuming all actuarial assumptions are met in future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate. The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.00%) or 1-percentage point higher (8.00%) than the current rate:

	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
Local	$ 24,362,769	$ 16,828,295	$ 10,531,533
Police & Firemen	38,736,634	28,312,957	19,595,825
	$ 63,099,403	$ 45,141,252	$ 30,127,358

For the year ended December 31, 2024, the City recognized Local pension expense of $2,788,641 and Police and Firemen pension expense of $4,374,323, which includes the changes in the collective net pension liability, projected earnings on pension plan investments, and the amortization of deferred outflows of resources and deferred inflows of resources for the current period. The Salina Housing Authority's and Salina Airport Authority's portion of the Local pension expense were $29,057 and $198,194, respectively.

Deferred Outflows of Resources and Deferred Inflows of Resources. As of December 31, 2023, the City and its component units reported deferred outflows of resources and deferred inflows of resources related to pensions for Local and Police and Firemen groups from the following sources:

Local	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between actual and expected experience	$ 2,047,052	$ -
Net differences between projected and actual earnings on investments	103,095	-
Changes in assumptions	1,017,182	-
Changes in proportion	864,770	222,224
Employer contributions made after measurement date	865,138	-
Total	$ 4,897,237	$ 222,224

Police and Firemen	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between actual and expected experience	$ 2,447,613	$ -
Net differences between projected and actual earnings on investments	134,943	-
Changes in assumptions	1,507,991	-
Changes in proportion	-	1,313,946
Employer contributions made after measurement date	1,492,271	-
Total	$ 5,582,818	$ 1,313,946

Local	Housing Authority Deferred Outflows of Resources	Housing Authority Deferred Inflows of Resources
Differences between actual and expected experience	$ 30,188	$ 51
Net differences between projected and actual earnings on investments	21,210	-
Changes in assumptions	38,489	-
Changes in proportion	23,127	84,907
Employer contributions made after measurement date	32,532	-
Total	$ 145,546	$ 84,958

Local	Airport Authority Deferred Outflows of Resources	Airport Authority Deferred Inflows of Resources
Differences between actual and expected experience	$ 132,259	$ -
Net differences between projected and actual earnings on investments	6,661	-
Changes in assumptions	65,722	-
Changes in proportion	99,094	14,776
Employer contributions made after measurement date	54,267	-
Total	$ 358,003	$ 14,776

$2,357,409 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2025. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31,	Local Deferred (Inflows) Outflows Amount	Police & Firemen Deferred (Inflows) Outflows Amount	Total
2025	$ 988,707	$ 693,052	$ 1,681,759
2026	2,002,045	1,890,382	3,892,427
2027	590,184	262,511	852,695
2028	228,939	(69,344)	159,595
2029	-	-	-
	$ 3,809,875	$ 2,776,601	$ 6,586,476

$32,532 and $54,267 reported as deferred outflows of resources related to pensions resulting from Salina Housing Authority and Salina Airport Authority contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2025. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31,	Housing Authority Deferred (Inflows) Outflows Amount	Airport Authority Deferred (Inflows) Outflows Amount	Total
2025	$ 47,557	$ 86,434	$ 133,991
2026	3,259	140,315	143,574
2027	13,355	40,165	53,520
2028	(3,530)	22,046	18,516
2029	(53)	-	(53)
	$ 60,588	$ 288,960	$ 349,548

Deferred Compensation Plan

The City offers its employees a deferred compensation plan ("Plan") created in accordance with Internal Revenue Code Section 457. The Plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Plan assets are transferred to a plan agent in a custodial trust and are not available to the claims of the City's general creditors.

Flexible Benefit Plan (I.R.C. Section 125)

The City Commission has adopted by resolution a salary reduction flexible benefit plan ("Plan") under Section 125 of the Internal Revenue Code. All City employees working more than 20 hours per week are eligible to participate in the Plan beginning after two full months of employment. Each participant may elect to reduce his or her salary to purchase benefits offered through the Plan. Benefits offered through the Plan include various insurance and disability benefits.

Note 12. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; natural disasters and other events for which the City carries commercial insurance. No significant reductions in insurance coverage from that of the prior year have occurred. Settlements have not exceeded insurance coverage for each of the past three years.

The City has established a limited risk management program for workers' compensation. The program covers all City employees. Premiums are paid into the Workers' Compensation Reserve Fund by all other funds and are available to pay claims, claim reserves and administrative costs of the program. An excess coverage insurance policy covers individual claims in excess of $250,000 ($350,000 for claims involving employees classified as policemen or firemen). Incurred claims, including incurred but not reported claims, have been accrued based primarily upon subsequent payments. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amounts of payouts and other economic and social factors. The liability for claims and judgments is reported in the Workers' Compensation Reserve Fund because it is expected to be liquidated with expendable available financial resources. Of the liability, $163,568 is considered to be due within one year.

Changes in the balances of claims liabilities during the past two years are as follows:

	2024	2023
Unpaid claims, January 1	$ 16,944	$ 399,778
Incurred claims (including IBNRs)	659,343	217,956
Claim payments	(284,457)	(600,790)
Unpaid claims, December 31	$ 391,830	$ 16,944

The City established a limited risk management program for employee health and dental insurance in 1997. The program covers eligible City employees. Premiums are paid into the health insurance fund by all other funds and are available to pay claims, claim reserves and administrative costs of the program. An excess coverage insurance policy covers individual claims in excess of $50,000. Incurred claims, including incurred but not reported claims, have been accrued based primarily upon subsequent payments. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amounts of payouts and other economic and social factors. The liability for claims and judgments is reported in the Health Insurance Fund because it is expected to be liquidated with expendable available financial resources. Therefore, all the liability is considered to be due within one year.

Changes in the balances of claims during the past two years are as follows:

	2023	2022
Unpaid claims, January 1	$ 421,000	$ 405,000
Incurred claims (including IBNRs)	6,614,263	6,691,765
Claim payments	(6,632,263)	(6,675,765)
Unpaid claims, December 31	$ 403,000	$ 421,000

Note 13. Other Postemployment Healthcare Benefits

Plan Description (OPEB)

Plan Description. The City offers postemployment health insurance to retirement employees. The benefits are provided through a single employer defined benefit postemployment healthcare plan administered by the City. The Employee Benefit Plan (the Plan) provides medical and dental benefits to eligible early retirees and their spouses. KSA 12-5040 requires all local governmental entities in the state that provide a group health care plan to make participation available to all retirees and dependents until the retiree reaches the age of 65 years. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75, to pay related benefits for the Plan. No separate financial report is issued for the Plan.

Funding Policy. The contribution requirements of plan participants and the City are established and amended by the City. The required contribution is based on projected pay-as-you-go financing requirements. In 2024, the City did not contribute to the plan.

As of December 31, 2024, the following employees were covered by the benefit terms:

Active employees	501
Retirees and covered spouses	10
Total	511

The total OPEB liability of $3,929,182 was measured as of December 31, 2024, and was determined by an actuarial valuation as of December 31, 2023, rolled forward using standard actuarial formula.

The total OPEB liability in the December 31, 2023, actuarial valuation was determined using the following assumptions and other inputs, applied to all periods in the measurement, unless otherwise specified:

Valuation date	December 31, 2022
Actuarial cost method	Entry age normal as a level percentage of payroll
Inflation	2.75%
Salary increases	3.50%
Discount rate	3.26%
Healthcare cost trend rates	Medical: 7.50% for 2024, decreasing 0.50% per year year to an ultimate rate of 3.7% for 2074 Dental: 5.00% to 2028, then decreasing to an ultimate rate of 3.70% in 2074
Retiree's share of benefit related costs	100% of the premium

The discount rate was based on an index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Mortality rates were based on the RP 2014 Mortality Tables, with age set forwards as well as other adjustments based on different membership groups.

Changes in the total OPEB liability are as follows:

Balance, January 1, 2024	$ 3,440,156
Service cost	244,316
Interest	135,933
Benefit paid	(61,257)
Economic/demographic gains/losses	-
Changes in assumptions	170,034
Balance, December 31, 2024	$ 3,929,182

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.72%) or one percentage point higher (4.72%) than the current discount rate:

	1% Decrease (2.26%)	Discount rate (3.26%)	1% Increase (4.26%)
Total OPEB Liability	$ 4,324,899	$ 3,929,182	$ 3,568,959

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rate:

		Healthcare Cost	
	1% Decrease	Trend Rates	1% Increase
Total OPEB Liability	$ 3,399,349	$ 3,929,182	$ 4,567,630

For the year ended December 31, 2024, the City recognized OPEB expense of $270,956.

Deferred Outflows of Resources and Deferred Inflows of Resources. At December 31, 2024, the City reported deferred outflows related to other postemployment benefits from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	$ 453,463	$ (211,021)
Differences between expected and actual experience	-	(873,080)
Total	$ 453,463	$ (1,084,101)

Amounts reported as deferred outflows of resources will be recognized in OPEB expense as follows:

Year Ended June 30,	Deferred (Inflows) Outflows Amount
2025	$ (109,293)
2026	(112,101)
2027	(113,946)
2028	(94,430)
2029	(90,945)
Thereafter	(109,923)
Total	$ (630,638)

Other Post Employment Benefits (KPERS)

Plan Description. The City participates in an agent multiple-employer defined benefit other postemployment benefit (OPEB) plan (the Plan) which is administered by KPERS. The Plan provides long-term disability benefits and a life insurance benefit for disabled members to KPERS members, as provided by K.S.A. 74-04927. The Plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. However, because the trust's assets are used to pay employee benefits other than OPEB, the trust does not meet the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Accordingly, the Plan is considered to be administered on a pay-as-you-go basis.

Benefits. Benefits are established by statute and may be amended by the KPERS Board of Trustees. The Plan provides long-term disability benefits equal to 60 percent (prior to January 1, 2006, 66 2/3 percent) of annual compensation, offset by other benefits. Members receiving long-term disability benefits also receive credit towards their KPERS retirement benefits and have their group life insurance coverage continued under the waiver of premium provision.

The monthly long-term disability benefit is 60 percent of the member's monthly compensation, with a minimum of $100 and a maximum of $5,000. The monthly benefit is subject to reduction by deductible sources of income, which include Social Security primary disability or retirement benefits, workers compensation benefits, other disability benefits from any other sources by reason of employment, and earnings from any form of employment. If the disability begins before age 60, benefits are payable while the disability continues until the member's 65th birthday or retirement date, whichever occurs first. If the disability begins after age 60, benefits are payable while the disability continues, for a period of five years or until the member retires, whichever occurs first. Benefit payments for disabilities caused or contributed to by substance abuse or non-biologically based mental illnesses are limited to the shorter of the term of the disability or 24 months per lifetime.

The death benefit paid to beneficiaries of disabled members is 150% of the greater of 1) the member's annual rate of compensation at the time of disability, or 2) the members previous 12 months of compensation at the time of the last date on payroll. If the member has been disabled for five or more years, the annual compensation or salary rate at the time of death will be indexed using the consumer price index, less one percentage point, to compute the death benefit. If a member is diagnosed as terminally ill with a life expectancy of 12 months or less, the member may be eligible to receive up to 100% of the death benefit rather than having the benefit paid to the beneficiary. If a member retires or disability benefits end, the member may convert the group life insurance coverage to an individual insurance policy.

Employees Covered by Benefit Terms. As of June 30, 2024, the valuation date, the following employees were covered by the benefit terms:

Active employees	285
Retirees and covered spouses	1
Total	286

Total OPEB Liability. The City and its component units reported a total KPERS OPEB liability of $413,885 as of December 31, 2024, was measured as of June 30, 2024, and was determined by an actuarial valuation as of December 31, 2023, which was rolled forward to June 30, 2024, using the following actuarial assumptions:

Valuation date	December 31, 2023
Actuarial cost method	Entry age normal
Inflation	2.75%
Salary increases	3.50%
Discount rate (based on 20 year municipal bond rate with an average rating of AA/Aa or better obtained, through the Bond Buyer General Obligation 20-Bond Municipal Index)	3.93%

The discount rate was based on the bond buyer general obligation 20-bond municipal index.

Mortality rates were based on the MP-2021 Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups. The actuarial assumptions used in the December 31, 2023, valuation were based on the results of an actuarial experience study for the period of January 1, 2019 through December 31, 2022. Other demographic assumptions are set to be consistent with the actuarial assumptions reflected in the December 31, 2023, KPERS pension valuation.

The changes in the total OPEB liability are as follows:

	Total KPERS OPEB Liability			
	City	Housing Authority	Airport Authority	Total
Balance, January 1, 2024	$ 387,973	$ 4,286	$ 9,618	$ 401,877
Service cost	39,443	1,177	2,635	43,255
Interest	15,338	194	447	15,979
Effect of economic/demographic gains or losses	(32,499)	(1,460)	392	(33,567)
Changes in assumptions	729	(11)	190	908
Benefit payments	(14,566)	-	-	(14,566)
Balance, December 31, 2024	$ 396,418	$ 4,186	$ 13,282	$ 413,886

Sensitivity of the total KPERS OPEB liability to changes in the discount rate. The following presented the total KPERS OPEB liability of the City, as well as what the City's total KPERS OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.93%) or 1-percentage-point higher (4.93%) than the current discount rate:

	1% Decrease (2.93%)	Discount Rate (3.93%)	1% Increase (4.93%)
Total OPEB Liability - City	$ 413,098	$ 396,418	$ 379,582
Total OPEB Liability - Housing Authority	4,281	4,186	4,073
Total OPEB Liability - Airport Authority	13,795	13,282	12,725

Sensitivity of the total KPERS OPEB liability to changes in the healthcare cost trend rates. The following presented the total KPERS OPEB liability of the City calculated using the current healthcare cost trend rates as well as what the City's total KPERS OPEB liability would be if it were calculated using trend rates that are 1 percentage point lower or 1 percentage point higher than the current trend rates. The reader should note that healthcare trend rates do not affect the liabilities related to the long-term disability benefits sponsored by KPERS, but this exhibit is provided as it is a required disclosure under GASB 75.

	Healthcare Cost		
	1% Decrease	Trend Rates	1% Increase
Total OPEB Liability - City	$ 396,418	$ 396,418	$ 396,418
Total OPEB Liability - Housing Authority	4,186	4,186	4,186
Total OPEB Liability - Airport Authority	13,282	13,282	13,282

For the year ended December 31, 2024, the City recognized OPEB expense of $19,387.

Deferred Outflows of Resources and Deferred Inflows of Resources. At December 31, 2024, the City reported deferred outflows and inflows related to other postemployment benefits from the following sources:

	City		Housing Authority		Airport Authority	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ 29,313	$ (239,704)	$ -	$ (9,976)	$ 353	$ (12,371)
Changes of assumptions	(13,742)	(65,873)	206	(1,110)	662	(2,129)
Employer contributions made after measurement date	-	-	-	-	11,641	-
Total	$ 15,571	$ (305,577)	$ 206	$ (11,086)	$ 12,656	$ (14,500)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in OPEB expense as follows:

Year Ended June 30,	City	Housing Authority	Airport Authority
2025	$ (35,394)	$ (1,665)	$ (2,403)
2026	(35,089)	(1,665)	(2,395)
2027	(36,635)	(1,660)	(2,253)
2028	(39,083)	(1,563)	(1,917)
2029	(33,114)	(1,311)	(1,786)
Thereafter	(110,691)	(3,016)	(2,731)
Total	$ (290,006)	$ (10,880)	$ (13,485)

Note 14. Tax Abatements

In 2021, the City of Salina participated in real property tax abatements for five local companies. Property tax abatements are authorized under Kansas state statutes K.S.A. 12-1740 et seq. and K.S.A. 79-201a and subject to City policy.

The City provides property tax abatements to encourage existing industry to expand, assist new business start-ups, recruit new companies from out-of-state or internationally, encourage high technology and research based businesses, encourage training and development of Salina area employees, and encourage location and retention of businesses which are good "corporate citizens" that will add to the quality of life in the community through leadership and support of civic and philanthropic organizations. Property tax abatements reduce ad valorem property taxes. The percentage of reduction ranges from 40.5% to 100%, but in all cases, the maximum duration is for ten years as per state statute. To receive an abatement, applicants must submit an application, which undergoes due diligence and analysis before being considered by the City Commission. If the abatement is authorized, the applicant must sign a performance agreement that specifies annual compliance measures. Each year, the applicant submits a renewal application, along with compliance information, which is reviewed by City staff for conformance with agreement provisions. If compliance is not met, appeals can be made to the City Commission to determine the amount of incentives, if any, to be received by the property owner. The City of Salina negotiates property tax abatements on an individual basis.

	Abatement			2024
Company	Start	End	%	Tax Abated
Salina Vortex Corp (facility improvements)	2015	2024	37.50%	$ 4,362
Veris Technologies (facility addition/improvements)	2015	2024	50%	643
Twin Oaks (facility addition/improvements)	2015	2024	50%	572
Great Plains	2022	2031	100%	22,952
Superior Contracting	2022	2031	30%	16,206
SFC Global	2023	2032	100%	184,625
				$ 229,360

Tax Increment Financing (TIF). TIFs are an economic development tool established by the Kansas *TIF Act* (K.S.A. 12-1770 et seq.) and subject to City policy to aid in financing projects for substantial public benefit. Public benefits can include creating jobs or retaining existing employment, eliminating blight, strengthening the employment and economic base of the City, increasing property values and tax revenues, reducing poverty, creating economic stability, upgrading older neighborhoods, facilitating economic self-sufficiency, promoting projects that are of community wide importance, or implementing the economic development goals of the City. The program works by reimbursing a portion of the incremental increase in property taxes resulting from improvements and a portion of local sales tax generated within the district to the property owner. The base value, or what the property was valued at prior to improvements, is shielded from the rebate.

To receive a TIF, applicants must submit a detailed, written proposal to the City, which will undergo due diligence and analysis before being considered by the City Commission. The City Commission then determines if it will commence the statutory process to create a redevelopment district.

If the TIF district is authorized, the City and applicant will enter into an agreement that specifies performance, certification, and reimbursement requirements. City Staff will work with the property owner to certify eligible expenses and compliance with agreement provisions. Once the project begins to generate TIF revenues (sales tax and/or property tax), City staff works with the distributing agency and property owner to generate and track reimbursements. Because reimbursements are not paid until after improvements are put in place, agreement compliance is met, eligible expenses are certified, and sales and/or property tax distributions are made to the City, there are no provisions for recapturing taxes. The City of Salina negotiates TIFs on an individual basis.

TIF Project Plans

District	Purpose	Base Year	Expires	2024 Reimbursements	
				Sales Tax	Property Tax
Downtown	Promote, stimulate and develop the general and economic welfare of a major commercial entertainment and tourism area	2016	2036	$ -	$ 68,004
Total				$ -	$ 68,004

Community Improvement Districts (CID). CIDs are an economic development tool established by the *Kansas CID Act* (K.S.A. 12-6a26 et seq.) and subject to City policy to assist with the development of community improvements which can benefit a development and the public. In all CIDs, public improvements were financed initially by the developer and are reimbursed annually via a two percent (2%) transportation district sales tax on retail or taxable services occurring within the district.

To establish a CID, the applicant first submits a CID petition which is signed by the owners of all the land within the proposed district. The City Commission then considers the request to establish a CID.

If the CID is authorized, the City and applicant will enter into an agreement that specifies performance, certification, and reimbursement requirements. City Staff will work with the property owner to certify eligible expenses and compliance with agreement provisions. Once the project begins to generate CID revenues, City Staff works with the distributing agency and property owner to make and track reimbursements. Because reimbursements are not paid until after improvements are put in place, agreement compliance is met, eligible expenses are certified, and CID sales tax distributions are made to the City, there are no provisions for recapturing taxes. The City of Salina negotiates CIDs on an individual basis.

Community Improvement District (CID)

Name	Rate	Start	Expires	Purpose	2024 Eligible Reimbursement Amount
South 9th Street	2.00%	3/1/2016	12/31/2037	Assist with improvements to hotel and conference center	$ 328,574
Alley	1.00%	10/1/2019	9/30/2041	Assist with building of family entertainment facility in downtown	17,088
Downtown	1.00%	7/1/2019	6/30/2041	Assist with Revitalization of Downtown Corridor	229,068
Downtown Hotel	1.00%	10/1/2019	9/30/2041	Assist with building of downtown hotel	93,103
North 9th Street	2.00%	7/1/2021	6/30/2043	Assist with improvements to hotel and conference center	28,735
					$ 696,568

Neighborhood Revitalization Areas (NRA). NRAs are authorized under Kansas state statutes K.S.A. 12-117 and subject to City policy to spur investment and revitalization of properties which can benefit a neighborhood and the public. The program works by rebating a portion of the incremental increase in property taxes resulting from improvements back to the property owner. The base value, or what the property was valued at prior to improvements, is shielded from the rebate. Participation in the program and percentage of rebate and duration are determined separately by the City, County, and School District. The current City of Salina adopted plan is a 4-year plan running from 2015-2019. It allows for a 10-year rebate and provides rebates from 25% to 100% depending on year in plan and type of improvement. To receive an NRA, taxpayers must submit an application, which undergoes due diligence and analysis before being approved by the City. If the NRA is approved, each year, the applicant must submit proof that property taxes have been paid in full. Because the rebate is not given until after improvements are put in place and property taxes paid, there are no provisions for recapturing taxes.

The City of Salina approves NRAs on an individual basis.

Neighborhood Revitalization Act (NRA)

Property/Business Name	Address	Type	2024 Rebate Paid
Sergio Guzman-Polanco & Rosa Sanchez	241 N. Front Street	Res	$ 152
Overland Property Group	254 N. Santa Fe Ave	Com	-
Pestinger Enterprises LLC	2035 E. Iron Avenue, Unit #306R	Res	816
Latisha Pierce	705 N. 2nd Street	Res	139
Tanya Shiehzadeh	703 N. 2nd Street	Res	145
Property Partners LLC	116 & 118 N. Santa Fe (2nd Floor Loft Apartments)	Com	1,066
Phill Hemmer	2035 E. Iron Avenue, Unit #203R	Res	1,129
AP Property Holdings, LLC	201 E. Iron Avenue	Com	4,697
Gregory Davis	156-158 N. 11th Street	Res	382
Mark Martin Living Trust	2035 E. Iron #104R	Res	617
Traniesh Byrd	701 N. 2nd Street	Res	139
Jana Endsley	1321 N. 3rd Street	Res	132
Kanesha Samilton	214 W. Grand Avenue	Res	184
Maria E Padilla	810 N. 5th Street	Res	182
JK Webb Properties LLC	120 S. Santa Fe Avenue	Com	1,382
Alan and Nancy Franzen	1413 Arapahoe	Res	144
Kevin Poland	601 Johnstown	Res	40
Santa Fe Properties, LLC	131 N. Santa Fe Avenue/128 S. Santa Fe Avenue	Com	3,682
Ceecee Investments LLC	200 S. Santa Fe Avenue	Com	398
Rusty A Leister Living Trust	600 N. Santa Fe Avenue	Com	1,058
Christopher Helm	608 N. 11th Street	Res	143
Christopher Helm	752 N. Broadway	Com	4,095
Eva Wright	1200 N. 8th	Res	299
Foley Equipment Co.	2225 N. Ohio St	Com	18,262
Mark Ritter	2035 E. Iron #108R	Res	1,873
Angelica Farris	846 Choctaw Ave	Res	397
Christopher Vogel	2035 E. Iron #209R	Res	1,092
Christopher Helm	619 N. 5th Street	Com	353
Jordan Bressel	2035 E. Iron #106R	Res	272
Mary C. Roth	2035 E. Iron #208R	Res	1,363
Salina Office Station	356 N. Santa Fe Avenue	Com	1,999
Sugar Shack	1025 W Crawford Street	Com	1,540
Angela Delaughter	731 Choctaw Avenue	Res	397
Best Inn/Roger Bhakta	1220 W. North Street	Com	6,295
Joe Hill	541-543 Reynolds Street	Com	1,611
BJCM Properties LLC	1009 Highland Avenue	Com	719
Jamie Morgan	725 Choctaw Avenue	Res	416
			$ 57,610

Note 15. Restatement

During 2024 the City determined an environmental remediation liability should have been recorded with the formation of the Former Schilling AFB Environmental special revenue fund. As a result of this restatement, beginning net position for Government Activities was decreased by $67,782,274.

During 2024 the City adjusted the beginning balances of the landfill postclosure care liability in order for the balances to include post closure care costs. As a result of this restatement, beginning net position for Business-type Activities (Solid Waste Disposal Fund) was decreased by $680,987.

	Government-Wide		Solid Waste Disposal
	Governmental Activities	Business-type Activities	
Statement of Activities / Statement of Revenues Expenses and Changes in Net Position			
Net Position at December 31, 2023, as previously reported	$ 260,847,632	$ 120,848,463	$ 9,045,226
Error correction for environmental remediation liability	(67,782,274)	-	-
Error correction for landfill postclosure care liability	-	(680,987)	(680,987)
Net Position at December 31, 2023, as restated	$ 193,065,358	$ 120,167,476	$ 8,364,239

This restatement increased previously reported 2023 change in net position for Government Activities by $1,342,885 and reduced previously reported 2023 change in net position for Business-type Activities (Solid Waste Disposal Fund) by $680,987.

Note 16. Deficit Fund Balances

The Capital Projects, DTF Local and Fleet Management Funds have a deficit balance of $7,785,423, $8,984 and $31,490, respectively as of December 31, 2024. The City plans to correct the deficit of the Capital Projects fund through the receipt of debt proceeds, and the DTF Local and Fleet Management Funds through a transfer from the General Fund.

Required Supplementary Information

City of Salina, Kansas
Other Postemployment Benefits
Schedule of Changes in the City's Total OPEB Liability and Related Ratios
Last Ten Fiscal Years*

	Measurement Year						
	2024	**2023**	**2022**	**2021**	**2020**	**2019**	**2018**
Total OPEB Liability							
Service cost	$ 244,316	$ 264,714	$ 282,579	$ 244,531	$ 231,391	$ 249,957	$ 226,762
Interest (on the total OPEB liability)	135,933	86,220	90,906	104,082	150,552	125,877	128,578
Benefit paid	(61,257)	(111,667)	(134,193)	(122,821)	(159,018)	(157,465)	(265,000)
Economic/demographic gains/losses	-	(575,017)	(495,935)	-	(255,426)	-	-
Changes in assumptions	170,034	(200,333)	160,698	231,338	128,228	(186,344)	90,918
Net Change in Total OPEB Liability	489,026	(536,083)	(95,945)	457,130	95,727	32,025	181,258
Total OPEB Liability – Beginning	3,440,156	3,976,239	4,072,184	3,615,054	3,519,327	3,487,302	3,306,044
Total OPEB Liability – Ending	$ 3,929,182	$ 3,440,156	$ 3,976,239	$ 4,072,184	$ 3,615,054	$ 3,519,327	$ 3,487,302
Covered Employee Payroll	$ 31,605,589	$ 29,374,847	$ 26,325,636	$ 25,163,639	$ 25,163,639	$ 25,232,129	$ 24,740,225
Total OPEB liability as a percentage of covered-employee payroll	12.43%	11.71%	15.10%	16.18%	14.37%	13.95%	14.10%

*Data became available with the inception of GASB 75 during fiscal year 2018, therefore 10 years of data is unavailable.

City of Salina, Kansas
Other Postemployment Benefits – KPERS
Schedule of Changes in the City's Total OPEB Liability and Related Ratios
Last Ten Fiscal Years*

	Measurement Year						
	2024	2023	2022	2021	2020	2019	2018
Total OPEB Liability							
Service cost	$ 39,443	$ 37,654	$ 55,188	$ 64,709	$ 57,185	$ 52,863	$ 52,380
Interest (on the total OPEB liability)	15,338	14,931	11,870	14,404	19,037	22,667	17,061
Benefit paid	(14,566)	(14,566)	(21,481)	(151,608)	17,086	(95,243)	75,173
Economic/demographic gains/losses	(32,499)	(39,513)	(72,452)	984	37,368	7,614	(6,574)
Changes in assumptions	729	(1,882)	(86,805)	(20,904)	(39,627)	(28,432)	(30,368)
Net Change in Total OPEB Liability	8,445	(3,376)	(113,680)	(92,415)	91,049	(40,531)	107,672
Total OPEB Liability – Beginning	387,973	391,349	505,029	597,444	506,395	546,926	439,254
Total OPEB Liability – Ending	$ 396,418	$ 387,973	$ 391,349	$ 505,029	$ 597,444	$ 506,395	$ 546,926
Covered Employee Payroll	$ 16,921,721	$ 13,877,624	$ 13,877,624	$ 12,482,683	$ 14,338,983	$ 13,991,543	$ 13,652,194
Total OPEB liability as a percentage of covered-employee payroll	2.34%	2.80%	2.82%	4.05%	4.17%	3.62%	4.01%

*Data became available with the inception of GASB 75 during fiscal year 2018, therefore 10 years of data is unavailable.

City of Salina, Kansas
KPERS Pension Plan
Schedule of the City's Proportionate Share of the Net Pension Liability
Last Ten Fiscal Years*

	Measurement Year									
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
City's proportion of the net pension liability										
Local	0.764%	0.761%	0.811%	0.079%	0.796%	0.766%	0.701%	0.733%	1.181%	1.266%
Police & Fire	2.258%	2.180%	2.191%	2.081%	2.074%	2.038%	1.982%	1.878%	2.602%	2.566%
City's proportionate share of the net pension liability										
Local	$ 10,027,679	$ 11,770,679	$ 11,753,246	$ 11,014,328	$ 11,123,112	$ 13,290,226	$ 8,409,377	$ 14,581,450	$ 15,698,329	$ 16,828,295
Police & Fire	$ 16,395,794	$ 20,251,512	$ 20,546,882	$ 20,019,473	$ 20,993,820	$ 25,135,770	$ 18,910,472	$ 27,084,350	$ 28,703,578	$ 28,312,957
City's covered-employee payroll										
Local	$ 12,931,197	$ 13,251,236	$ 13,548,056	$ 13,944,989	$ 14,366,294	$ 14,948,415	$ 13,436,992	$ 14,200,661	$ 14,200,661	$ 18,685,493
Police & Fire	$ 10,161,866	$ 10,730,033	$ 10,593,419	$ 10,441,055	$ 10,859,219	$ 11,285,465	$ 10,970,505	$ 11,241,597	$ 11,241,597	$ 12,920,096
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll										
Local	77.55%	88.83%	86.75%	78.98%	77.43%	88.91%	62.58%	102.68%	110.55%	90.06%
Police & Fire	161.35%	188.74%	193.96%	191.74%	193.33%	222.73%	172.38%	240.93%	255.33%	219.14%
Plan fiduciary net position as a percentage of the total pension liability										
Local	71.98%	68.55%	72.15%	74.22%	75.02%	70.77%	81.14%	70.66%	70.55%	69.07%
Police & Fire	74.60%	69.30%	70.99%	71.53%	71.22%	66.81%	76.09%	66.12%	64.95%	73.09%

City of Salina, Kansas
KPERS Pension Plan
Schedule of the City's Proportionate Share of the Net Pension Liability
Last Ten Fiscal Years* **(Continued)**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Contractually required contribution										
Local	$ 1,256,217	$ 1,243,711	$ 1,179,745	$ 1,205,334	$ 1,328,915	$ 1,156,925	$ 1,259,601	$ 1,309,782	$ 1,407,161	$ 1,619,226
Police & Fire	2,527,995	2,361,273	1,986,933	2,181,617	2,497,473	2,405,832	2,563,084	2,553,522	2,744,925	2,925,793
Contributions in relation to the contractually required contribution										
Local	1,256,217	1,243,711	1,179,745	1,205,334	1,328,915	1,156,925	1,259,601	1,309,782	1,407,161	1,619,226
Police & Fire	2,527,995	2,361,273	1,986,933	2,181,617	2,497,473	2,405,832	2,563,084	2,553,522	2,744,925	2,925,793
Contribution deficiency (excess)	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -
City's covered-employee payroll										
Local	$ 13,251,236	$ 13,548,056	$ 13,944,989	$ 14,366,294	$ 14,948,415	$ 13,436,992	$ 14,200,661	$ 14,716,651	$ 16,692,301	$ 17,486,242
Police & Fire	$ 10,730,033	$ 10,593,419	$ 10,441,055	$ 10,859,219	$ 11,285,465	$ 10,970,505	$ 11,241,597	$ 11,107,098	$ 12,007,546	$ 12,665,771
Contributions as a percentage of covered employee payroll										
Local	9.48%	9.18%	8.46%	8.39%	8.89%	8.61%	8.87%	8.90%	8.43%	9.26%
Police & Fire	23.56%	22.29%	19.03%	20.09%	22.13%	21.93%	22.80%	22.99%	22.86%	23.10%

Combining Schedules and Individual Fund Statements

City of Salina, Kansas
Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2024

NONMAJOR SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Tourism and Convention Fund - To account for transient guest tax revenues, which are specifically restricted to promotion and tourism activities.

Special Gas Fund - To account for the City's share of motor fuel tax revenues, which are legally restricted to the maintenance or improvement of streets within the City.

Bicentennial center fund - To account for the activities of the City's convention center.

Business improvement district fund - State law allows businesses within an area to voluntarily establish an improvement district. This fund is used to account for the assessments made on the District. All revenues are to be used within the Business Improvement District.

Neighborhood park fund - To account for fees collected from new residential building projects in Salina. Expenditures are for acquisition or development of neighborhood parks in the growing areas of the community.

Special parks and recreation fund - To account for liquor tax revenues, which must be used for park maintenance and improvements.

Special alcohol fund - To account for liquor tax revenues, which must be used for programs, which address prevention, education or intervention for drug and alcohol abuse.

Community development revolving fund - To account for funds, which may be loaned for housing and economic development, purposes, to later be repaid and reused on a revolving basis.

Sales tax economic development fund - To account for 2.34% of the .75 cent sales tax designated for economic Development purposes.

Downtown TIF District #1 fund - To account for revenues and expenditures related to the Tax Increment Financing District that was formed as part of the Downtown Revitalization Project.

South 9th CID fund - To account for incremental sales tax revenues received and disbursed to the developers as part of the Community Improvement District formed in 2015.

Downtown CID fund - To account for incremental sales tax revenues received and disbursed to the developers as part of the Community Improvement District formed in 2017.

Alley CID fund - To account for incremental sales tax revenues received and disbursed to the developers as part of the Community Improvement District formed in 2016.

Downtown Hotel CID fund - To account for incremental sales tax revenues received and disbursed to the developers as part of the Community Improvement District formed in 2017.

STAR Bonds Subproject fund - To track disbursements and reimbursements associated with the Stiefel Theatre’s STAR Bond.

State Grants fund - To account for grant revenue and expenditures received from the State of Kansas.

911 communications fund - To account for transitioning the receipt and administration of 911 fees to the City from the Kansas Department of Revenue and Saline County, as the City is now the public answering point. Monies will be used to pay for 911 related services.

Kenwood cove capital fund - To account for the Special Sales Tax proceeds to be used to provide for long-term capital maintenance activity at the facility.

Special law enforcement fund - To account for revenues received from the sale of forfeited assets acquired during drug enforcement activities. Expenses are limited to capital items to be used for further drug enforcement activities.

Police grants fund - To account for revenues from grants, which are to be used for special police activities, including the D.A.R.E. program.

Federal grants fund - To account for grants received from the federal government to be used to monitor and mediate fair housing complaints.

D.A.R.E. donations fund - To account for donations to the D.A.R.E. program.

War memorial maintenance fund - To account for monies to be used for maintenance of the local war memorial. Arts & humanities fund - To account for revenues and expenses associated with arts and humanities activities.

Special assessments escrow fund - To account for property owners' prepayment on outstanding special assessments.

Court bond and restitution fund - To account for bonds and restitution remitted to the court and awaiting court orders for distribution.

Police investigation account fund - To account for monies held by the police department for use in investigations. Citizenship fund - To account for donations received and used for the citizenship fund.

DTF local fund - To account for revenues and expenditures related to the sale of assets acquired during drug enforcement activities as they relate to local cases. Expenses are limited to equipment and training for the Drug Task Force.

DTF reserve fund - To account for revenues and expenditures related to the sale of assets acquired during drug enforcement activities as they related to federal cases placed in a reserve for future use.

Beechcraft remediation settlement fund - To account for revenues and expenditures related to the bankruptcy of Beechcraft and the former Schilling Airforce Base remediation case.

Bail bond escrow fund - To account for funds being held in escrow for bonds issued by Municipal Court.

Federal CARE grant fund - To account for revenue and expenses associated with the CARE Grant.

Police Department federal forfeiture funds - To account for revenue and expenses associated with federal Equitable Sharing Program funds.

Homeowners’ assistance fund - To receive donations and/or other funds to assist low and moderate income persons in improving their homes.

Private grants fund - To account for revenues and expenditures related to grants received from private entities with specific purposes.

Animal shelter donations fund - To accumulate donations and account for expenses to benefit the animal shelter.

NONMAJOR PERMANENT FUNDS

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

Cemetery endowment fund - To account for amounts expended for perpetual care of the City cemetery. Interest earnings are used for cemetery maintenance.

Mausoleum endowment fund - To account for amounts charged for perpetual care of the City mausoleum. Interest earnings are used for mausoleum maintenance.

Tricentennial commission fund - To account for donations to be used to celebrate the nation's tricentennial in the year 2076.

City of Salina, Kansas
Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2024

	Total Nonmajor Special Revenue Funds	Total Nonmajor Permanent Funds	Total Nonmajor Governmental Funds
Assets			
Cash and investments	$ 19,528,290	$ 547,439	$ 20,075,729
Receivables			
Accounts	1,087,039	-	1,087,039
Total assets	20,615,329	547,439	21,162,768
Liabilities and Fund Balances			
Accounts payable	2,002,350	29,000	2,031,350
Accrued expenditures	20,726	-	20,726
Total liabilities	2,023,076	29,000	2,052,076
Fund Balances			
Nonspendable	-	518,439	518,439
Restricted	3,016,861	-	3,016,861
Committed	13,160,103	-	13,160,103
Assigned	2,455,763	-	2,455,763
Unassigned	(40,474)	-	(40,474)
Total fund balances	18,592,253	518,439	19,110,692
Total liabilities and fund balances	$ 20,615,329	$ 547,439	$ 21,162,768

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance
Nonmajor Governmental Funds
For the Year Ended December 31, 2024

	Total Nonmajor Special Revenue Funds	Total Nonmajor Permanent Funds	Total Nonmajor Governmental Funds
Revenues			
Taxes	$ 4,722,034	$ -	$ 4,722,034
Intergovernmental	4,084,696	-	4,084,696
Charges for services	688,891	8,017	696,908
Licenses and permits	37,600	-	37,600
Investment revenue	212,884	25,357	238,241
Donations	220,595	-	220,595
Miscellaneous	768,349	-	768,349
Total revenues	10,735,049	33,374	10,768,423
Expenditures			
Current			
Culture and recreation	2,123,856	-	2,123,856
Public safety	1,094,798	-	1,094,798
Public health and sanitation	424,646	-	424,646
Planning and development	2,638,075	-	2,638,075
Miscellaneous	(176,060)	65,364	(110,696)
Debt Service			
Interest and other charges	-	-	-
Capital Outlay	14,926,050	-	14,926,050
Total expenditures	21,031,365	65,364	21,096,729
Excess (deficiency) of revenues over (under) expenditures	(10,296,316)	(31,990)	(10,328,306)
Other Financing Sources (Uses)			
Transfers in	12,358,713	-	12,358,713
Transfers out	(1,836,010)	-	(1,836,010)
Total other financing sources (uses)	10,522,703	-	10,522,703
Net Change in Fund Balances	226,387	(31,990)	194,397
Fund Balances, Beginning, as previously reported	18,417,755	550,429	18,968,184
Adjustments - See Note 1	(51,889)	-	(51,889)
Fund Balances, Beginning, as adjusted	18,365,866	550,429	18,916,295
Fund Balances, Ending	$ 18,592,253	$ 518,439	$ 19,110,692

City of Salina, Kansas
Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2024

	Tourism and Convention	Special Gas	Bicentennial Center	Business Improvement District	Neighborhood Park	Special Parks & Recreation	Special Alcohol	Community Development Revolving	Sales Tax Economic Development	Downtown TIF District #1	South 9th CID
Assets											
Cash and cash equivalents	$ 23,750	$ 2,033,910	$ 155,229	$ 6,362	$ 95,395	$ 802,189	$ -	$ 186,307	$ 731,315	$ 3,076,720	$ 23,742
Receivables											
Accounts	710,890	372,317	-	1,248	-	-	2,084	-	-	-	-
Total assets	$ 734,640	$ 2,406,227	$ 155,229	$ 7,610	$ 95,395	$ 802,189	$ 2,084	$ 186,307	$ 731,315	$ 3,076,720	$ 23,742
Liabilities and Fund Balances											
Liabilities:											
Accounts payable	$ -	$ 93,510	$ 154,940	$ 2,749	$ -	$ -	$ 1,850	$ -	$ 33,333	$ -	$ 20,335
Accrued expenditures	-	-	-	-	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-	-	-	-	-
Total liabilities	-	93,510	154,940	2,749	-	-	1,850	-	33,333	-	20,335
Fund balance:											
Restricted	734,640	1,255,535	-	4,861	-	802,189	234	186,307	-	-	-
Committed	-	-	289	-	84,426	-	-	-	697,982	3,076,720	3,407
Assigned	-	1,057,182	-	-	10,969	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-	-	-	-	-
Total fund balance (deficit)	734,640	2,312,717	289	4,861	95,395	802,189	234	186,307	697,982	3,076,720	3,407
Total liabilities and fund balances	$ 734,640	$ 2,406,227	$ 155,229	$ 7,610	$ 95,395	$ 802,189	$ 2,084	$ 186,307	$ 731,315	$ 3,076,720	$ 23,742

City of Salina, Kansas
Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2024

(Continued)

	Downtown CID	Alley CID	Downtown Hotel CID	North 9th CID	STAR Bonds Subprojects	State Grants	911 Communications	Kenwood Cove Capital	Special Law Enforcement	Police Grants	D.A.R.E Donations
Assets											
Cash and cash equivalents	$ 845,616	$ 4,883	$ 9,923	$ 3,246	$ 2,000,000	$ 882,965	$ 579,807	$ 136,462	$ 82	$ 3,479	$ 26,254
Receivables											
Accounts	-	-	-	-	-	-	-	-	-	-	500
Total assets	$ 845,616	$ 4,883	$ 9,923	$ 3,246	$ 2,000,000	$ 882,965	$ 579,807	$ 136,462	$ 82	$ 3,479	$ 26,754
Liabilities and Fund Balances											
Liabilities:											
Accounts payable	$ 12,961	$ 4,725	$ 7,450	$ 3,246	$ -	$ 769,808	$ 3,161	$ 14,704	$ -	$ -	$ 123
Accrued expenditures	-	-	-	-	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-	-	-	-	-
Total liabilities	12,961	4,725	7,450	3,246	-	769,808	3,161	14,704	-	-	123
Fund balance:											
Restricted	-	-	-	-	-	-	-	-	-	-	-
Committed	832,655	158	2,473	-	2,000,000	-	548,550	117,558	82	3,479	26,631
Assigned	-	-	-	-	-	113,157	28,096	4,200	-	-	-
Unassigned	-	-	-	-	-	-	-	-	-	-	-
Total fund balance (deficit)	832,655	158	2,473	-	2,000,000	113,157	576,646	121,758	82	3,479	26,631
Total liabilities and fund balances	$ 845,616	$ 4,883	$ 9,923	$ 3,246	$ 2,000,000	$ 882,965	$ 579,807	$ 136,462	$ 82	$ 3,479	$ 26,754

City of Salina, Kansas
Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2024

(Continued)

	War Memorial Maintenance	Arts & Humanities	Federal CARE Grant	Police Department Federal Forfeiture Funds	Homeowners' Assistance	Private Grants	Animal Shelter Donations	Special Assessments Escrow	Court Bond and Restitution	Police Investigation Account	Citizenship
Assets											
Cash and cash equivalents	$ 4,521	$ 188,546	$ 26,141	$ 99	$ 23,563	$ 6,954	$ 631,225	$ 116,682	$ 26,840	$ 3,385	$ 48,412
Receivables											
Accounts	-	-	-	-	-	-	-	-	-	-	-
Total assets	$ 4,521	$ 188,546	$ 26,141	$ 99	$ 23,563	$ 6,954	$ 631,225	$ 116,682	$ 26,840	$ 3,385	$ 48,412
Liabilities and Fund Balances											
Liabilities:											
Accounts payable	$ -	$ (207)	$ -	$ -	$ -	$ -	$ 12,541	$ -	$ -	$ -	$ 500
Accrued expenditures	-	20,726	-	-	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-	-	-	-	-
Total liabilities	-	20,519	-	-	-	-	12,541	-	-	-	500
Fund balance:											
Restricted	-	-	26,141	-	-	6,954	-	-	-	-	-
Committed	4,521	168,027	-	99	23,563	-	618,684	116,682	26,840	3,385	47,912
Assigned	-	-	-	-	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-	-	-	-	-
Total fund balance (deficit)	4,521	168,027	26,141	99	23,563	6,954	618,684	116,682	26,840	3,385	47,912
Total liabilities and fund balances	$ 4,521	$ 188,546	$ 26,141	$ 99	$ 23,563	$ 6,954	$ 631,225	$ 116,682	$ 26,840	$ 3,385	$ 48,412

City of Salina, Kansas
Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2024

(Continued)

	DTF Local	DTF Reserve	Beechcraft Remediation Settlement	Bail Bond Escrow	Plant Maintenance	Fleet Management	Street Maintenance	Building and Facilities Maintenance	Vehicle Management	Former Nonmajor Fund ARP Rural	Turf Replacement Fund	Totals
Assets												
Cash and cash equivalents	$ -	$ 66,765	$ 13	$ 1,135	$ 2,277,950	$ -	$ 1,249,183	$ 1,688,371	$ 1,317,148	$ -	$ 223,721	$ 19,528,290
Receivables												
Accounts	-	-	-	-	-	-	-	-	-	-	-	1,087,039
Total assets	$ -	$ 66,765	$ 13	$ 1,135	$ 2,277,950	$ -	$ 1,249,183	$ 1,688,371	$ 1,317,148	$ -	$ 223,721	$ 20,615,329
Liabilities and Fund Balances												
Liabilities:												
Accounts payable	$ 8,984	$ 12,500	$ -	$ -	$ 111,142	$ 31,490	$ 80,515	$ 9,471	$ 612,519	$ -	$ -	$ 2,002,350
Accrued expenditures	-	-	-	-	-	-	-	-	-	-	-	20,726
Unearned revenue	-	-	-	-	-	-	-	-	-	-	-	-
Total liabilities	8,984	12,500	-	-	111,142	31,490	80,515	9,471	612,519	-	-	2,023,076
Fund balance:												
Restricted	-	-	-	-	-	-	-	-	-	-	-	3,016,861
Committed	-	54,265	-	1,135	1,845,320	-	530,117	1,678,900	646,243	-	-	13,160,103
Assigned	-	-	13	-	321,488	-	638,551	-	58,386	-	223,721	2,455,763
Unassigned	(8,984)	-	-	-	-	(31,490)	-	-	-	-	-	(40,474)
Total fund balance (deficit)	(8,984)	54,265	13	1,135	2,166,808	(31,490)	1,168,668	1,678,900	704,629	-	223,721	18,592,253
Total liabilities and fund balances	$ -	$ 66,765	$ 13	$ 1,135	$ 2,277,950	$ -	$ 1,249,183	$ 1,688,371	$ 1,317,148	$ -	$ 223,721	$ 20,615,329

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2024

	Tourism and Convention	Special Gas	Bicentennial Center	Business Improvement District	Neighborhood Park	Special Parks & Recreation	Special Alcohol	Community Development Revolving	Sales Tax Economic Development	Downtown TIF District #1	South 9th CID
Revenues											
Taxes	$ 2,378,381	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ 438,594	$ 1,034,033	$ 329,322
Intergovernmental	-	1,394,096	-	-	-	272,592	272,592	-	-	-	-
Charges for services	-	-	-	116,745	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	37,600	-	-	-	-	-	-
Investment revenue	-	-	-	-	-	-	-	-	-	141,294	1,128
Donations	-	-	-	-	-	-	-	-	-	-	-
Miscellaneous	-	517,887	20,767	-	-	-	-	-	-	-	-
Total revenues	2,378,381	1,911,983	20,767	116,745	37,600	272,592	272,592	-	438,594	1,175,327	330,450
Expenditures											
Current											
Culture and recreation	-	-	1,060,067	-	-	-	-	-	-	-	-
Public safety	-	536,302	-	-	-	-	-	-	-	-	-
Public health and sanitation	-	-	-	-	-	-	272,592	-	-	-	-
Planning and development	1,115,316	-	-	117,275	-	-	-	-	-	338,371	356,030
Miscellaneous	-	-	-	-	-	-	-	-	-	-	-
Capital Outlay	-	2,023,846	-	-	8,246	169,407	-	-	681,665	-	-
Interest and other charges	-	-	-	-	-	-	-	-	-	-	-
Total expenditures	1,115,316	2,560,148	1,060,067	117,275	8,246	169,407	272,592	-	681,665	338,371	356,030
Excess (deficiency) of revenues over (under) expenditures	1,263,065	(648,165)	(1,039,300)	(530)	29,354	103,185	-	-	(243,071)	836,956	(25,580)
Other Financing Sources (Uses)											
Transfers in	-	160,000	1,033,874	-	-	-	-	-	-	-	-
Transfers out	(1,836,010)	-	-	-	-	-	-	-	-	-	-
Total other financing sources (uses)	(1,836,010)	160,000	1,033,874	-	-	-	-	-	-	-	-
Net Change in Fund Balances	(572,945)	(488,165)	(5,426)	(530)	29,354	103,185	-	-	(243,071)	836,956	(25,580)
Fund Balances, Beginning, as previously reported	1,307,585	2,800,882	5,715	5,391	66,041	699,004	234	186,307	941,053	2,239,764	28,987
Adjustments - See Note 1	-	-	-	-	-	-	-	-	-	-	-
Fund Balances, Beginning, as adjusted	1,307,585	2,800,882	5,715	5,391	66,041	699,004	234	186,307	941,053	2,239,764	28,987
Fund Balances, Ending	$ 734,640	$ 2,312,717	$ 289	$ 4,861	$ 95,395	$ 802,189	$ 234	$ 186,307	$ 697,982	$ 3,076,720	$ 3,407

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2024 (Continued)

	Downtown CID	Alley CID	Downtown Hotel CID	North 9th CID	STAR Bonds Subprojects	State Grants	911 Communications	Kenwood Cove Capital	Special Law Enforcement	Police Grants	DARE Donations
Revenues											
Taxes	$ 399,439	$ 17,610	$ 94,660	$ 29,995	$ -	$ -	$ -	$ -	$ -	$ -	$ -
Intergovernmental	-	-	-	-	-	1,767,641	377,775	-	-	-	-
Charges for services	-	-	-	-	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-	-	-	-	-
Investment revenue	34,683	80	484	-	-	-	35,007	-	-	-	-
Donations	-	-	-	-	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	25,000	-	-	-	-	11,355
Total revenues	434,122	17,690	95,144	29,995	-	1,792,641	412,782	-	-	-	11,355
Expenditures											
Current											
Culture and recreation	-	-	-	-	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	529,535	-	-	-	-
Public health and sanitation	-	-	-	-	-	-	-	-	-	-	-
Planning and development	251,648	18,911	102,784	-	-	-	-	323,857	-	-	10,372
Miscellaneous	-	-	-	32,634	-	-	-	-	-	-	-
Capital Outlay	-	-	-	-	-	1,650,789	-	-	-	-	-
Interest and other charges	-	-	-	-	-	-	-	-	-	-	-
Total expenditures	251,648	18,911	102,784	32,634	-	1,650,789	529,535	323,857	-	-	10,372
Excess (deficiency) of revenues over (under) expenditures	182,474	(1,221)	(7,640)	(2,639)	-	141,852	(116,753)	(323,857)	-	-	983
Other Financing Sources (Uses)											
Transfers in	-	-	-	-	-	-	-	280,543	-	-	-
Transfers out	-	-	-	-	-	-	-	-	-	-	-
Total other financing sources (uses)	-	-	-	-	-	-	-	280,543	-	-	-
Net Change in Fund Balances	182,474	(1,221)	(7,640)	(2,639)	-	141,852	(116,753)	(43,314)	-	-	983
Fund Balances, Beginning, as previously reported	650,181	1,379	10,113	2,639	2,000,000	(28,695)	693,399	165,072	82	3,479	25,648
Adjustments - See Note 1	-	-	-	-	-	-	-	-	-	-	-
Fund Balances, Beginning, as adjusted	650,181	1,379	10,113	2,639	2,000,000	(28,695)	693,399	165,072	82	3,479	25,648
Fund Balances, Ending	$ 832,655	$ 158	$ 2,473	$ -	$ 2,000,000	$ 113,157	$ 576,646	$ 121,758	$ 82	$ 3,479	$ 26,631

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2024 (Continued)

	War Memorial Maintenance	Arts & Humanities	Federal CARE Grant	Police Department Federal Forfeiture Funds	Homeowners' Assistance	Private Grants	Animal Shelter Donations	Special Assessments Escrow	Court Bond and Restitution	Police Investigation Account	Citizenship
Revenues											
Taxes	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -
Intergovernmental	-	-	-	-	-	-	-	-	-	-	-
Charges for services	-	401,113	-	-	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-	-	-	-	-
Investment revenue	207	-	-	-	-	-	-	-	-	-	-
Donations	-	-	-	-	-	-	163,343	-	-	-	8,531
Miscellaneous	-	-	-	-	473	-	-	-	-	-	-
Total revenues	207	401,113	-	-	473	-	163,343	-	-	-	8,531
Expenditures											
Current											
Culture and recreation	-	1,063,789	-	-	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	-	-	-	-	-
Public health and sanitation	-	-	-	-	-	-	152,054	-	-	-	-
Planning and development	-	-	-	-	-	(5,000)	-	-	-	-	8,511
Miscellaneous	-	-	-	-	-	-	-	-	-	-	-
Capital Outlay	-	-	-	-	-	-	-	-	-	-	-
Interest and other charges	-	-	-	-	-	-	-	-	-	-	-
Total expenditures	-	1,063,789	-	-	-	(5,000)	152,054	-	-	-	8,511
Excess (deficiency) of revenues over (under) expenditures	207	(662,676)	-	-	473	5,000	11,289	-	-	-	20
Other Financing Sources (Uses)											
Transfers in	-	695,500	-	-	-	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-	-	-	-	-	-
Total other financing sources (uses)	-	695,500	-	-	-	-	-	-	-	-	-
Net Change in Fund Balances	207	32,824	-	-	473	5,000	11,289	-	-	-	20
Fund Balances, Beginning, as previously reported	4,314	135,203	26,141	99	23,090	1,954	607,395	116,682	26,840	3,385	47,892
Adjustments - See Note 1	-	-	-	-	-	-	-	-	-	-	-
Fund Balances, Beginning, as adjusted	4,314	135,203	26,141	99	23,090	1,954	607,395	116,682	26,840	3,385	47,892
Fund Balances, Ending	$ 4,521	$ 168,027	$ 26,141	$ 99	$ 23,563	$ 6,954	$ 618,684	$ 116,682	$ 26,840	$ 3,385	$ 47,912

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2024 (Continued)

	DTF Local	DTF Reserve	Beechcraft Remediation Settlement	Bail Bond Escrow	Plant Maintenance	Fleet Management	Street Maintenance	Building and Facilities Maintenance	Vehicle Management	Former Nonmajor Fund ARP Rural	Turf Replacement Fund	Total Nonmajor Governmental Funds
Revenues												
Taxes	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ 4,722,034
Intergovernmental	-	-	-	-	-	-	-	-	-	-	-	4,084,696
Charges for services	-	-	-	-	-	71,033	100,000	-	-	-	-	688,891
Licenses and permits	-	-	-	-	-	-	-	-	-	-	-	37,600
Investment revenue	-	-	1	-	-	-	-	-	-	-	-	212,884
Donations	-	-	-	-	-	-	-	-	-	-	48,721	220,595
Miscellaneous	-	17,079	-	-	-	105	-	144,088	31,595	-	-	768,349
Total revenues	-	17,079	1	-	-	71,138	100,000	144,088	31,595	-	48,721	10,735,049
Expenditures												
Current												
Culture and recreation	-	-	-	-	-	-	-	-	-	-	-	2,123,856
Public safety	16,461	12,500	-	-	-	-	-	-	-	-	-	1,094,798
Public health and sanitation	-	-	-	-	-	-	-	-	-	-	-	424,646
Planning and development	-	-	-	-	-	-	-	-	-	-	-	2,638,075
Miscellaneous	-	-	-	-	(341,997)	-	133,303	-	-	-	-	(176,060)
Capital Outlay	-	-	-	-	1,517,590	1,156,486	4,161,848	221,700	3,334,473	-	-	14,926,050
Interest and other charges	-	-	-	-	-	-	-	-	-	-	-	-
Total expenditures	16,461	12,500	-	-	1,175,593	1,156,486	4,295,151	221,700	3,334,473	-	-	21,031,365
Excess (deficiency) of revenues over (under) expenditures	(16,461)	4,579	1	-	(1,175,593)	(1,085,348)	(4,195,151)	(77,612)	(3,302,878)	-	48,721	(10,296,316)
Other Financing Sources (Uses)												
Transfers in	-	-	-	-	2,523,586	300,000	3,700,000	792,000	2,848,210	-	25,000	12,358,713
Transfers out	-	-	-	-	-	-	-	-	-	-	-	(1,836,010)
Total other financing sources (uses)	-	-	-	-	2,523,586	300,000	3,700,000	792,000	2,848,210	-	25,000	10,522,703
Net Change in Fund Balances	(16,461)	4,579	1	-	1,347,993	(785,348)	(495,151)	714,388	(454,668)	-	73,721	226,387
Fund Balances, Beginning, as previously reported	7,477	49,686	12	1,135	818,815	753,858	1,663,819	964,512	1,159,297	51,889	150,000	18,417,755
Adjustments - See Note 1	-	-	-	-	-	-	-	-	-	(51,889)	-	(51,889)
Fund Balances, Beginning, as adjusted	7,477	49,686	12	1,135	818,815	753,858	1,663,819	964,512	1,159,297	-	150,000	18,365,866
Fund Balances, Ending	$ (8,984)	$ 54,265	$ 13	$ 1,135	$ 2,166,808	$ (31,490)	$ 1,168,668	$ 1,678,900	$ 704,629	$ -	$ 223,721	$ 18,592,253

City of Salina, Kansas
Combining Balance Sheet
Nonmajor Permanent Funds
December 31, 2024

	Cemetery Endowment	Mausoleum Endowment	Tricentennial Commission	Total
Assets				
Cash and investments	$ 545,195	$ 2,242	$ 2	$ 547,439
Total assets	$ 545,195	$ 2,242	$ 2	$ 547,439
Liabilities and Fund Balances				
Liabilities:				
Accounts payable	$ 29,000	$ -	$ -	$ 29,000
Total liabilities	29,000	-	-	29,000
Fund balance:				
Nonspendable	516,195	2,242	2	518,439
Total liabilities and fund balances	$ 545,195	$ 2,242	$ 2	$ 547,439

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Permanent Funds
For the Year Ended December 31, 2024

	Cemetery Endowment	Mausoleum Endowment	Tricentennial Commission	Total
Revenues				
Charges for services	$ 8,017	$ -	$ -	$ 8,017
Investment revenue	25,255	102	-	25,357
Total revenues	33,272	102	-	33,374
Expenditures				
Miscellaneous	65,364	-	-	65,364
Total expenditures	65,364	-	-	65,364
Net Change in Fund Balance	(32,092)	102	-	(31,990)
Fund Balance - Beginning of Year	548,287	2,140	2	550,429
Fund Balance - End of Year	$ 516,195	$ 2,242	$ 2	$ 518,439

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Bicentennial Center Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
Revenues				
Miscellaneous	$ -	$ -	$ 20,767	$ 20,767
Total revenues	-	-	20,767	20,767
Expenditures				
Current				
Culture and recreation	900,000	1,100,000	1,060,067	39,933
Total expenditures	900,000	1,100,000	1,060,067	39,933
Excess (deficiency) of revenues over (under) expenditures	(900,000)	(1,100,000)	(1,039,300)	60,700
Other Financing Sources (Uses)				
Transfers in	929,000	929,000	1,033,874	104,874
Total other financing sources (uses)	929,000	929,000	1,033,874	104,874
Net Change in Fund Balances	29,000	(171,000)	(5,426)	165,574
Fund Balances, Beginning	5,715	5,715	5,715	-
Fund Balances, Ending	$ 34,715	$ (165,285)	$ 289	$ 165,574

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual (Non-GAAP Basis)
Business Improvement District Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
Revenues				
Charges for services	$ 130,000	$ 130,000	$ 116,745	$ (13,255)
Total revenues	130,000	130,000	116,745	(13,255)
Expenditures				
Current				
Planning and development	130,000	130,000	117,275	12,725
Total expenditures	130,000	130,000	117,275	12,725
Excess (deficiency) of revenues over (under) expenditures	-	-	(530)	(530)
Net Change in Fund Balances	-	-	(530)	(530)
Fund Balances, Beginning	5,391	5,391	5,391	-
Fund Balances, Ending	$ 5,391	$ 5,391	$ 4,861	$ (530)

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Neighborhood Park Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues				
Licenses and permits	$ 12,000	$ 12,000	$ 37,600	$ 25,600
Total revenues	12,000	12,000	37,600	25,600
Expenditures				
Capital Outlay	45,000	45,000	8,246	36,754
Total expenditures	45,000	45,000	8,246	36,754
Excess (deficiency) of revenues over (under) expenditures	(33,000)	(33,000)	29,354	62,354
Net Change in Fund Balances	(33,000)	(33,000)	29,354	62,354
Fund Balances, Beginning	66,041	66,041	66,041	-
Fund Balances, Ending	$ 33,041	$ 33,041	$ 95,395	$ 62,354

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Special Parks and Recreation Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues				
Intergovernmental	$ 281,275	$ 281,275	$ 272,592	$ (8,683)
Total revenues	281,275	281,275	272,592	(8,683)
Expenditures				
Capital Outlay	681,275	681,275	169,407	511,868
Total expenditures	681,275	681,275	169,407	511,868
Excess (deficiency) of revenues over (under) expenditures	(400,000)	(400,000)	103,185	503,185
Net Change in Fund Balances	(400,000)	(400,000)	103,185	503,185
Fund Balances, Beginning	699,004	699,004	699,004	-
Fund Balances, Ending	$ 299,004	$ 299,004	$ 802,189	$ 503,185

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual (Non-GAAP Basis)
Special Alcohol Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
Revenues				
Intergovernmental	$ 281,275	$ 281,275	$ 272,592	$ (8,683)
Total revenues	281,275	281,275	272,592	(8,683)
Expenditures				
Current				
Public health and sanitation	281,275	331,275	272,592	58,683
Total expenditures	281,275	331,275	272,592	58,683
Excess (deficiency) of revenues over (under) expenditures	-	(50,000)	-	50,000
Net Change in Fund Balances	-	(50,000)	-	50,000
Fund Balances, Beginning	234	234	234	-
Fund Balances, Ending	$ 234	$ (49,766)	$ 234	$ 50,000

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Sales Tax Economic Development Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues				
Taxes	$ 465,800	$ 465,800	$ 438,594	$ (27,206)
Total revenues	465,800	465,800	438,594	(27,206)
Expenditures				
Capital Outlay	415,000	682,000	681,665	335
Total expenditures	415,000	682,000	681,665	335
Excess (deficiency) of revenues over (under) expenditures	50,800	(216,200)	(243,071)	(26,871)
Net Change in Fund Balances	50,800	(216,200)	(243,071)	(26,871)
Fund Balances, Beginning	941,053	941,053	941,053	-
Fund Balances, Ending	$ 991,853	$ 724,853	$ 697,982	$ (26,871)

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Arts & Humanities Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
Revenues				
Charges for services	$ 331,000	$ 331,000	$ 401,113	$ 70,113
Miscellaneous	38,000	38,000	-	(38,000)
Total revenues	369,000	369,000	401,113	32,113
Expenditures				
Current				
Culture and recreation	1,079,089	1,164,089	1,063,789	100,300
Total expenditures	1,079,089	1,164,089	1,063,789	100,300
Excess (deficiency) of revenues over (under) expenditures	(710,089)	(795,089)	(662,676)	132,413
Other Financing Sources (Uses)				
Transfers in	695,500	695,500	695,500	-
Total other financing sources (uses)	695,500	695,500	695,500	-
Net Change in Fund Balances	(14,589)	(99,589)	32,824	132,413
Fund Balances, Beginning	135,203	135,203	135,203	-
Fund Balances, Ending	$ 120,614	$ 35,614	$ 168,027	$ 132,413

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Debt Service Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
Revenues				
Taxes				
Real estate taxes	$ 3,485,777	$ 3,485,777	$ 3,774,245	$ 288,468
Delinquent taxes	50,000	50,000	51,228	1,228
Motor vehicle taxes	362,526	362,526	409,177	46,651
Special assessments	1,313,000	1,313,000	1,318,651	5,651
Total revenues	5,211,303	5,211,303	5,553,301	341,998
Expenditures				
Miscellaneous	-	-	45,137	(45,137)
Debt service				
Principal retirement	5,435,000	5,435,000	5,578,000	(143,000)
Interest and other charges	1,991,900	1,991,900	1,506,989	484,911
Total expenditures	7,426,900	7,426,900	7,130,126	296,774
Excess (deficiency) of revenues over (under) expenditures	(2,215,597)	(2,215,597)	(1,576,825)	638,772
Other Financing Sources (Uses)				
Transfers in	1,777,000	1,777,000	2,370,042	593,042
Total other financing sources (uses)	1,777,000	1,777,000	2,370,042	593,042
Net Change in Fund Balances	(438,597)	(438,597)	793,217	1,231,814
Fund Balances, Beginning	2,503,587	2,503,587	2,503,587	-
Fund Balances, Ending	$ 2,064,990	$ 2,064,990	$ 3,296,804	$ 1,231,814

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Solid Waste Disposal Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
Revenues				
Charges for services	$ 3,254,193	$ 3,254,193	$ 4,196,806	$ 942,613
Miscellaneous	66,661	66,661	-	(66,661)
Total revenues	3,320,854	3,320,854	4,196,806	875,952
Expenditures				
Public works	2,970,454	3,670,454	3,896,939	(226,485)
Depreciation	-	-	91,250	(91,250)
Total expenditures	2,970,454	3,670,454	3,988,189	(317,735)
Excess (deficiency) of revenues over (under) expenditures	350,400	(349,600)	208,617	558,217
Other Financing Sources (Uses)				
Accretion of board premium	-	-	-	-
Interest expense	-	-	(252,030)	(252,030)
Transfers in	717,223	717,223	3,520,412	2,803,189
Transfers (out)	(6,741,723)	(6,741,723)	(359,200)	6,382,523
Total other financing sources (uses)	(6,024,500)	(6,024,500)	2,909,182	8,933,682
Net Change in Fund Balances	(5,674,100)	(6,374,100)	3,117,799	9,491,899
Fund Balances, Beginning	9,045,226	9,045,226	9,045,226	-
Fund Balances, Ending	$ 3,371,126	$ 2,671,126	$ 12,163,025	$ 9,491,899

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Water and Sewer Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
Revenues				
Charges for services	$ 22,477,200	$ 22,477,200	$ 21,825,103	$ (652,097)
Miscellaneous	5,000	5,000	401,617	396,617
Total revenues	22,482,200	22,482,200	22,226,720	(255,480)
Expenditures				
Public works	21,603,787	21,603,787	16,389,700	5,214,087
Depreciation	-	-	4,831,889	(4,831,889)
Total expenditures	21,603,787	21,603,787	21,221,589	382,198
Excess (deficiency) of revenues over (under) expenditures	878,413	878,413	1,005,131	126,718
Other Financing Sources (Uses)				
Accretion of board premium	-	-	105,414	105,414
Interest expense	-	-	(525,522)	(525,522)
Transfers in	80,000	80,000	11,697,506	11,617,506
Transfers (out)	(7,050,711)	(7,050,711)	(1,939,750)	5,110,961
Total other financing sources (uses)	(6,970,711)	(6,970,711)	9,337,648	16,308,359
Net Change in Fund Balances	(6,092,298)	(6,092,298)	10,342,779	16,435,077
Fund Balances, Beginning	109,022,241	109,022,241	109,022,241	-
Fund Balances, Ending	$ 102,929,943	$ 102,929,943	$ 119,365,020	$ 16,435,077

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Sanitation Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues				
Charges for services	$ 3,876,240	$ 3,876,240	$ 3,940,270	$ 64,030
Total revenues	3,876,240	3,876,240	3,940,270	64,030
Expenditures				
Public works	3,580,972	5,000,000	3,963,830	1,036,170
Depreciation	-	-	42,727	(42,727)
Total expenditures	3,580,972	5,000,000	4,006,557	993,443
Excess (deficiency) of revenues over (under) expenditures	295,268	(1,123,760)	(66,287)	1,057,473
Other Financing Sources (Uses)				
Transfers (out)	(417,350)	(417,350)	(152,350)	265,000
Total other financing sources (uses)	(417,350)	(417,350)	(405,550)	11,800
Net Change in Fund Balances	(122,082)	(1,541,110)	(471,837)	1,069,273
Fund Balances, Beginning	2,588,304	2,588,304	2,588,304	-
Fund Balances, Ending	$ 2,466,222	$ 1,047,194	$ 2,116,467	$ 1,069,273

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Golf Course Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
Revenues				
Charges for services	$ 870,250	$ 870,250	$ 906,054	$ 35,804
Total revenues	870,250	870,250	925,069	54,819
Expenditures				
Recreation	853,455	1,100,000	1,065,883	34,117
Depreciation	-	-	13,159	(13,159)
Total expenditures	853,455	1,100,000	1,079,042	20,958
Excess (deficiency) of revenues over (under) expenditures	16,795	(229,750)	(153,973)	75,777
Other Financing Sources (Uses)				
Transfers out	-	-	65,000	65,000
Total other financing sources (uses)	-	-	65,000	65,000
Net Change in Fund Balances	16,795	(229,750)	(88,973)	140,777
Fund Balances, Beginning	192,692	192,692	192,692	-
Fund Balances, Ending	$ 209,487	$ (37,058)	$ 103,719	$ 140,777

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Workers' Compensation Reserve Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues				
Charges for services	$ 250,000	$ 250,000	$ 250,000	$ -
Miscellaneous	-	-	-	-
Total revenues	250,000	250,000	250,000	-
Expenditures				
General government	360,000	360,000	659,343	(299,343)
Total expenditures	360,000	360,000	659,343	(299,343)
Excess (deficiency) of revenues over (under) expenditures	(110,000)	(110,000)	(409,343)	(299,343)
Net Change in Fund Balances	(110,000)	(110,000)	(409,343)	(299,343)
Fund Balances, Beginning	1,142,445	1,142,445	1,142,445	-
Fund Balances, Ending	$ 1,032,445	$ 1,032,445	$ 733,102	$ (299,343)

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Health Insurance Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues				
Charges for services	$ 7,075,860	$ 7,075,860	$ 6,799,769	$ (276,091)
Miscellaneous	27,000	27,000	12,908	(14,092)
Total revenues	7,102,860	7,102,860	6,812,677	(290,183)
Expenditures				
General government	6,992,646	6,992,646	6,969,379	23,267
Total expenditures	6,992,646	6,992,646	6,969,379	23,267
Excess (deficiency) of revenues over (under) expenditures	110,214	110,214	(156,702)	(266,916)
Net Change in Fund Balances	110,214	110,214	(156,702)	(266,916)
Fund Balances, Beginning	2,589,455	2,589,455	2,589,455	-
Fund Balances, Ending	$ 2,699,669	$ 2,699,669	$ 2,432,753	$ (266,916)

City of Salina, Kansas
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Basis)
Central Garage Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for services	$ 1,676,000	$ 1,676,000	$ 1,862,682	$ 186,682
Miscellaneous	-	-	7,558	7,558
Total revenues	1,676,000	1,676,000	1,870,240	194,240
Expenditures				
General government	1,989,712	1,989,712	1,691,701	298,011
Total expenditures	1,989,712	1,989,712	1,698,656	291,056
Excess (deficiency) of revenues over (under) expenditures	(313,712)	(313,712)	171,584	485,296
Other Financing Sources (Uses)				
Transfers in	80,000	80,000	80,000	-
Total other financing sources (uses)	80,000	80,000	80,000	-
Net Change in Fund Balances	(233,712)	(233,712)	251,584	485,296
Fund Balances, Beginning	317,540	317,540	317,540	-
Fund Balances, Ending	$ 83,828	$ 83,828	$ 569,124	$ 485,296

City of Salina, Kansas
Statement of Revenues, Expenditures and Changes in Fund Balance –
Budget and Actual (Non-GAAP Basis) Tourism and Convention Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
Revenues				
Taxes				
Other taxes	$ 2,825,000	$ 2,825,000	$ 2,378,381	$ (446,619)
Total revenues	2,825,000	2,825,000	2,378,381	(446,619)
Expenditures				
Current				
Planning and development	1,356,000	1,686,000	1,115,316	570,684
Total expenditures	1,356,000	1,686,000	1,115,316	570,684
Excess (deficiency) of revenues over (under) expenditures	1,469,000	1,139,000	1,263,065	124,065
Other Financing Sources (Uses)				
Transfers (out)	(1,785,000)	(1,785,000)	(1,836,010)	(51,010)
Total other financing sources (uses)	(1,785,000)	(1,785,000)	(1,836,010)	(51,010)
Net Change in Fund Balances	(316,000)	(646,000)	(572,945)	73,055
Fund Balances, Beginning	1,307,585	1,307,585	1,307,585	-
Fund Balances, Ending	$ 991,585	$ 661,585	$ 734,640	$ 73,055

City of Salina, Kansas
Statement of Revenues, Expenditures and Changes in Fund Balance –
Budget and Actual (Non-GAAP Basis) Special Gas Fund
For the Year Ended December 31, 2024

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
Revenues				
Intergovernmental	$ 1,423,000	$ 1,423,000	$ 1,394,096	$ (28,904)
Miscellaneous	580,000	580,000	517,887	(62,113)
Total revenues	2,003,000	2,003,000	1,911,983	(91,017)
Expenditures				
Current				
Public works	524,863	524,863	536,302	(11,439)
Capital outlay	2,216,000	2,216,000	2,023,846	192,154
Total expenditures	2,740,863	2,740,863	2,560,148	180,715
Excess (deficiency) of revenues over (under) expenditures	(737,863)	(737,863)	(648,165)	89,698
Other Financing Sources (Uses)				
Transfers in	160,000	160,000	160,000	-
Total other financing sources (uses)	160,000	160,000	160,000	-
Net Change in Fund Balances	(577,863)	(577,863)	(488,165)	89,698
Fund Balances, Beginning	2,800,882	2,800,882	2,800,882	-
Fund Balances, Ending	$ 2,223,019	$ 2,223,019	$ 2,312,717	$ 89,698

Internal service funds are used to account for the financing of goods or services provided by one agency to other departments or agencies of the government and to other governmental units on a cost reimbursement basis.

Workers' compensation reserve fund - To account for the costs of providing a partially self-insured workers' compensation plan and for accumulating the necessary reserve amounts.

Health insurance fund - To account for the costs of providing a partially self-insured health insurance and for accumulating the necessary reserve amounts.

Central garage fund - To account for the accumulation and allocation for costs associated with the City's centralized vehicle repair shop.

City of Salina, Kansas
Combining Statement of Net Position
Internal Service Funds
December 31, 2024

	Workers' Compensation Reserve	Health Insurance	Central Garage and Maintenance	Total
Current assets:				
Cash and investments	$ 1,127,453	$ 2,869,930	$ 461,106	$ 4,458,489
Inventory and prepaid supplies	-	-	314,407	314,407
Total current assets	1,127,453	2,869,930	775,513	4,772,896
Capital assets	-	-	168,234	168,234
Less: accumulated depreciation	-	-	161,280	161,280
Total capital assets	-	-	6,954	6,954
Total assets	1,127,453	2,869,930	782,467	4,779,850
Deferred outflows of resources:				
KPERS OPEB deferred outflows of resources	-	-	262	262
Pension deferred outflows of resources	-	-	48,422	48,422
Total deferred outflows of resources	-	-	48,684	48,684
Total assets and deferred outflows of resources	$ 1,127,453	$ 2,869,930	$ 831,151	$ 4,828,534
Current liabilities:				
Accounts payable	$ 2,521	$ 290	$ 28,174	$ 30,985
Accrued expenses	-	33,887	12,329	46,216
Current portion of compensated absences payable	-	-	10,861	10,861
Current portion of accrued claims payable	163,568	403,000	-	566,568
Total current liabilities	166,089	437,177	51,364	654,630
Noncurrent liabilities:				
Compensated absences payable	-	-	13,499	13,499
Accrued claims payable	228,262	-	-	228,262
Net KPERS OPEB obligation	-	-	6,661	6,661
Net pension liability	-	-	174,996	174,996
Total noncurrent liabilities	228,262	-	195,156	423,418
Total liabilities	394,351	437,177	246,520	1,078,048
Deferred inflows of resources				
KPERS OPEB deferred inflows of resources	-	-	5,134	5,134
Pension deferred inflows of resources	-	-	10,373	10,373
Total deferred inflows of resources	-	-	15,507	15,507
Total liabilities and deferred inflows of resources	$ 394,351	$ 437,177	$ 262,027	$ 1,093,555
Net Position				
Net investment in capital assets, net of related debt	$ -	$ -	$ 6,954	$ 6,954
Unrestricted	733,102	2,432,753	562,170	3,728,025
Total net position	$ 733,102	$ 2,432,753	$ 569,124	$ 3,734,979

City of Salina, Kansas
Combining Statement of Revenues, Expenses and Changes in Net Position
Internal Service Funds
For the Year Ended December 31, 2024

	Workers' Compensation Reserve	Health Insurance	Central Garage and Maintenance	Total
Operating Revenues				
Charges for services	$ 250,000	$ 6,799,769	$ 1,862,682	$ 8,912,451
Miscellaneous	-	12,908	7,558	20,466
Total operating revenues	250,000	6,812,677	1,870,240	8,932,917
Operating Expenses				
General government	659,343	6,969,379	1,691,701	9,320,423
Depreciation	-	-	6,955	6,955
Total operating expenses	659,343	6,969,379	1,698,656	9,327,378
Income (loss) before transfers	(409,343)	(156,702)	171,584	(394,461)
Transfers in	-	-	80,000	80,000
Transfers out	-	-	-	-
Change in Net Position	(409,343)	(156,702)	251,584	(314,461)
Net Position, Beginning	1,142,445	2,589,455	317,540	4,049,440
Net Position, Ending	$ 733,102	$ 2,432,753	$ 569,124	$ 3,734,979

City of Salina, Kansas
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended December 31, 2024

	Workers' Compensation Reserve	Health Insurance	Central Garage	Total
Operating Activities				
Cash received from customers and users	$ 250,000	$ 6,799,769	$ 1,862,682	$ 8,912,451
Cash paid to suppliers of goods and services	(282,328)	(6,963,219)	(1,594,028)	(8,839,575)
Cash paid to employees	-	(18,000)	(269,792)	(287,792)
Other operating receipts	-	12,908	7,558	20,466
Net cash provided by (used in) operating activities	(32,328)	(168,542)	6,420	(194,450)
Noncapital Financing Activities				
Transfers in	-	-	80,000	80,000
Net cash provided by noncapital financing activities	-	-	80,000	80,000
Net increase (decrease) in cash and cash equivalents	(32,328)	(168,542)	86,420	(114,450)
Cash and Cash Equivalents, Beginning of Year	1,159,781	3,038,472	374,686	4,572,939
Cash and Cash Equivalents, End of Year	$ 1,127,453	$ 2,869,930	$ 461,106	$ 4,458,489
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used In) Operating Activities				
Operating income (loss)	$ (409,343)	$ (156,702)	$ 171,584	$ (394,461)
Adjustment to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation expense	-	-	6,955	6,955
(Increase) decrease in prepaids	-	-	(185,532)	(185,532)
(Increase) decrease in deferred outflows	-	-	10,671	10,671
Increase (decrease) in accounts payable	377,015	6,160	(2,728)	380,447
Increase (decrease) in accrued compensated absences	-	-	6,838	6,838
Increase (decrease) in net pension liability	-	-	2,866	2,866
Increase (decrease) in KPERS OPEB liability	-	-	142	142
Increase (decrease) in claims payable	-	(18,000)	-	(18,000)
Increase (decrease) in deferred inflows	-	-	(4,376)	(4,376)
Total adjustments	377,015	(11,840)	(165,164)	200,011
Net Cash Provided by (Used in) Operating Activities	$ (32,328)	$ (168,542)	$ 6,420	$ (194,450)

Statistical Section

City of Salina, Kansas
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting) (in 000's) (rounding may cause variances)
Schedule 1 (Restated)

	2015 Amount	%	2016 Amount	%	2017 Amount	%	2018 Amount	%	2019 Amount	%	2020 Amount	%	(Restated) 2021 Amount	%	(Restated) 2022 Amount	%	(Restated) 2023 Amount	%	2024 Amount	%
Governmental Activities																				
Net investment in capital assets	$ 130,401	122%	$ 124,635	108%	$ 129,921	105%	$ 144,846	109%	$ 151,527	110%	$ 143,559	100%	$ 143,768	94%	$ 142,399	91%	$ 155,883	70%	$ 162,762	85%
Restricted	1,224	1%	1,738	1%	2,012	2%	2,366	2%	1,670	1%	2,267	2%	-	0%	-	0%	3,054	28%	4,851	3%
Unrestricted	(24,922)	-23%	(10,505)	-9%	(8,232)	-7%	(13,759)	-10%	(14,839)	-11%	(1,744)	-1%	8,926	6%	14,919	9%	34,129	3%	24,546	13%
Total governmental activities net position	$ 106,703	100%	$ 115,868	100%	$ 123,701	100%	$ 133,453	100%	$ 138,358	100%	$ 144,082	100%	$ 152,694	100%	$ 157,318	100%	$ 193,066	100%	$ 192,159	100%
Business-type Activities																				
Net investment in capital assets	$ 68,107	80%	$ 62,427	71%	$ 63,316	71%	$ 62,368	69%	$ 63,301	68%	$ 63,742	66%	$ 56,004	60%	$ 75,933	64%	$ 77,145	70%	$ 92,854	70%
Restricted	1,512	2%	1,512	2%	1,512	2%	1,512	2%	1,368	1%	1,175	1%	1,132	1%	1,347	1%	1,347	1%	1,347	1%
Unrestricted	15,610	18%	23,621	27%	24,255	27%	26,503	29%	28,883	31%	31,692	33%	36,394	39%	41,398	35%	41,676	29%	38,866	29%
Total business-type activities net position	$ 85,229	100%	$ 87,560	100%	$ 89,083	100%	$ 90,383	100%	$ 93,552	100%	$ 96,609	100%	$ 93,530	100%	$ 118,678	100%	$ 120,168	100%	$ 133,067	100%
Primary Government																				
Net investment in capital assets	$ 198,508	103%	$ 187,062	92%	$ 193,237	91%	$ 207,214	93%	$ 214,828	93%	$ 207,301	86%	$ 199,772	81%	$ 218,332	79%	$ 233,028	70%	$ 255,617	79%
Restricted	2,736	1%	3,250	2%	3,524	2%	3,878	2%	3,038	1%	3,442	1%	1,132	0%	1,347	0%	4,401	19%	6,197	2%
Unrestricted	(9,312)	-5%	13,116	6%	16,023	8%	12,744	6%	14,044	6%	29,948	12%	45,320	18%	56,317	20%	75,805	12%	63,412	19%
Total primary government net position	$ 191,932	100%	$ 203,428	100%	$ 212,784	100%	$ 223,836	100%	$ 231,910	100%	$ 240,691	100%	$ 246,224	100%	$ 275,996	100%	$ 313,234	100%	$ 325,226	100%

Source: City of Salina Annual Comprehensive Financial Reports, 2015 – 2024

Note 1: During 2024, the City restated the financial statements to record the environmental remediation liability and adjust the landfill post closure care liability. Prior year presentations were updated for these restatements.

City of Salina, Kansas
Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting) (in 000's) (rounding may cause variances)
Schedule 2 (Restated)

	2015	2016	2017	2018	2019	2020	(Restated) 2021	(Restated) 2022	(Restated) 2023	2024
Expenses										
Governmental activities:										
General government	$ 10,743	$ 9,188	$ 9,780	$ 12,013	$ 10,866	$ 10,395	$ 16,098	$ 16,479	$ 15,136	$ 18,748
Public safety	21,084	22,232	23,120	23,892	25,358	24,672	23,877	29,381	26,313	31,566
Public works	9,049	9,773	10,345	10,458	10,529	10,511	16,335	11,141	10,820	13,041
Public health and sanitation	995	1,095	1,126	1,256	1,156	1,323	2,315	1,883	2,168	3,349
Culture and recreation	6,517	6,612	6,880	7,040	6,879	5,034	6,305	8,145	7,408	8,656
Planning and development	1,915	2,047	1,835	2,369	2,522	2,004	1,028	2,101	3,354	10,432
Interest on long term debt	1,774	2,971	1,725	2,117	2,169	2,350	2,827	2,152	2,163	1,486
Total governmental activities expenses	$ 52,077	$ 53,918	$ 54,811	$ 59,145	$ 59,479	$ 56,289	$ 68,785	$ 71,282	$ 67,362	$ 87,278
Business-type activities:										
Solid waste disposal	$ 1,766	$ 2,335	$ 2,365	$ 2,382	$ 2,871	$ 2,056	$ 1,836	$ 788	$ 3,060	$ 4,240
Water and sewer	11,712	14,807	15,650	15,190	14,551	13,386	13,310	15,885	19,334	21,642
Sanitation	1,909	2,043	2,178	2,419	2,313	2,526	3,655	2,675	3,147	4,260
Golf course	821	792	852	926	888	805	878	916	967	1,079
Total business-type activities expenses	$ 16,208	$ 19,977	$ 21,045	$ 20,917	$ 20,623	$ 18,773	$ 19,679	$ 20,264	$ 26,508	$ 31,221
Total primary government expenses	$ 68,285	$ 73,895	$ 75,856	$ 80,062	$ 80,102	$ 75,062	$ 88,464	$ 91,546	$ 93,870	$ 118,499
Program Revenues										
Governmental activities:										
Charges for services										
General government	$ 3,151	$ 3,134	$ 3,470	$ 3,569	$ 3,401	$ 3,339	$ 3,440	$ 5,516	$ 6,096	$ 11,682
Public safety	4,600	4,891	4,601	4,815	4,357	4,325	4,527	4,926	3,935	4,698
Public works	193	238	348	285	309	294	415	408	423	386
Public health and sanitation	46	44	50	47	46	49	63	60	51	-
Culture and recreation	1,501	1,638	1,541	1,545	1,514	279	1,070	968	1,058	47
Planning and development	73	140	91	150	104	113	114	300	105	1,600
Operating grants and contributions	3,394	4,332	4,541	4,299	4,540	4,714	4,711	3,407	12,652	3,253
Capital grants and contributions	-	733	-	-	-	-	-	-	-	-
Total governmental activities program revenues	$ 12,958	$ 15,150	$ 14,642	$ 14,710	$ 14,271	$ 13,113	$ 14,340	$ 15,585	$ 24,320	$ 21,666
Business-type activities:										
Charges for services										
Solid waste disposal	$ 2,519	$ 2,795	$ 3,165	$ 3,097	$ 3,082	$ 3,290	$ 3,549	$ 4,047	$ 4,097	$ 4,197
Water and sewer	19,059	19,322	19,855	20,202	20,510	19,449	21,241	21,840	22,311	21,825
Sanitation	2,529	2,751	2,885	3,006	3,325	3,194	3,422	3,474	3,724	3,940
Golf course	820	789	798	756	810	581	790	785	890	906
Capital grants and contributions	-	-	-	-	-	-	-	-	-	-
Total business-type activities program revenues	$ 24,927	$ 25,657	$ 26,703	$ 27,061	$ 27,727	$ 26,514	$ 29,002	$ 30,146	$ 31,022	$ 30,868
Total primary government program revenues	$ 37,885	$ 40,807	$ 41,345	$ 41,771	$ 41,998	$ 39,627	$ 43,342	$ 45,731	$ 55,342	$ 52,534
Net (Expense) Revenue	$ (30,400)	$ (33,088)	$ (34,511)	$ (38,291)	$ (38,104)	$ (35,435)	$ (45,122)	$ (45,815)	$ (38,528)	$ (65,965)
General Revenues & Other Changes in Net Position										
Governmental activities:										
Taxes										
Property taxes, general purpose	$ 8,242	$ 8,196	$ 9,101	$ 8,623	$ 9,708	$ 10,308	$ 10,821	$ 10,706	$ 11,678	$ 11,469
Property taxes, debt service	2,766	3,022	2,487	2,457	2,664	3,058	3,065	2,992	3,251	3,774
Motor vehicle taxes	1,312	1,370	1,372	1,428	1,403	1,520	1,643	2,014	1,788	1,740
Sales tax, general purpose	12,931	12,781	12,906	13,292	13,419	13,697	15,315	16,698	17,262	17,225
Selective sales tax	4,558	4,901	8,832	8,917	9,323	9,751	11,405	14,978	15,207	15,529
Other taxes	7,363	7,991	6,900	7,241	6,975	6,117	7,116	7,438	7,646	7,257
Grants and contributions not restricted to specific programs	-	-	-	-	-	-	-	-	-	8,879
Investment revenues	86	148	92	183	670	286	158	487	5,153	8,605
Miscellaneous	2,371	5,842	2,003	1,062	1,168	8,328	2,405	(426)	371	3,059
Gain on disposal of capital assets	-	-	-	-	-	-	-	398	-	-
Forgiveness of Debt	-	-	-	-	-	-	-	-	12,640	-
Transfers, net	3,819	3,600	4,309	4,831	4,781	5,133	16,681	5,036	2,451	(12,832)
Total governmental activities program revenues	$ 43,448	$ 47,851	$ 48,002	$ 48,034	$ 50,111	$ 58,198	$ 68,609	$ 60,321	$ 77,447	$ 64,705
Business-type activities:										
Investment revenues	$ 56	$ 78	$ 129	$ 233	$ -	$ 4	$ -	$ -	$ -	$ -
Miscellaneous	-	-	103	153	846	446	2,416	3,027	108	421
Reimbursements	132	79	-	-	-	-	-	-	-	-
Transfers, net	(3,781)	(3,581)	(4,367)	(4,831)	(4,781)	(5,133)	(16,681)	(5,036)	(2,451)	12,832
Total business-type activities program revenues	$ (3,593)	$ (3,424)	$ (4,135)	$ (4,445)	$ (3,935)	$ (4,683)	$ (14,265)	$ (2,009)	$ (2,343)	$ 13,252
Total primary government	$ 39,855	$ 44,427	$ 43,867	$ 43,589	$ 46,176	$ 53,515	$ 54,344	$ 58,312	$ 75,104	$ 77,958
Change in Net Position										
Governmental activities	$ 4,329	$ 9,083	$ 7,833	$ 3,599	$ 4,903	$ 15,022	$ 14,164	$ 4,624	$ 34,405	$ (907)
Business-type activities	5,126	2,256	1,523	1,699	3,169	3,058	(4,942)	7,873	2,171	12,900
Total primary government	$ 9,455	$ 11,339	$ 9,356	$ 5,298	$ 8,072	$ 18,080	$ 9,222	$ 12,497	$ 36,576	$ 11,993

Source: City of Salina Annual Comprehensive Financial Reports, 2015 – 2024

Note 1: During 2024, the City restated the financial statements to record the environmental remediation liability and adjust the landfill post closure care liability. Prior year presentations were updated for these restatements.

City of Salina, Kansas
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting) (in 000's) (rounding may cause variances)
Schedule 3

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General Fund										
Nonspendable	$ 111	$ 131	$ 153	$ 152	$ 212	$ 184	$ 168	$ 157	$ 178	$ 178
Assigned	199	136	214	340	274	244	152	358	761	761
Unreserved/unassigned	4,530	4,765	6,516	6,251	8,821	14,714	20,743	25,314	34,389	34,389
Total general fund	$ 4,840	$ 5,032	$ 6,883	$ 6,743	$ 9,307	$ 15,142	$ 21,063	$ 25,829	$ 35,328	$ 35,328
All Other Governmental Funds										
Nonspendable	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ 550	$ 518
Restricted	2,793	3,142	4,191	4,648	5,224	4,980	72,025	67,558	71,223	74,034
Committed	8,695	14,284	10,072	7,325	8,086	13,225	16,597	20,074	15,373	15,445
Assigned	619	1,043	641	1,227	963	1,965	1,587	9,522	4,946	2,691
Unreserved/unassigned	(10,537)	(6,823)	(28)	(852)	(7,804)	(4,028)	(1,058)	(2,794)	(7,230)	(7,826)
Total all other governmental funds	$ 1,570	$ 11,646	$ 14,876	$ 12,348	$ 6,469	$ 16,142	$ 89,151	$ 94,360	$ 84,863	$ 84,863

Note 1: Committed fund balance increased due to changes from the implementation of GASB Statement 84 in fiscal year 2020.

Note 2: Restricted fund balance increased due to the City receiving $65.9 million from the federal government in 2021, restricted for the environmental cleanup of the former Schilling Air Force Base.

Note 3: Nonspendable fund increased in 2023 due to the City reclassifying the Cemetery Fund balance from Committed to Nonspendable.

City of Salina, Kansas
Changes in Fund Balances, Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting) (in 000's) (rounding may cause variances)
Schedule 4

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Revenues										
Taxes (see Schedule 5)	$ 37,171	$ 38,261	$ 41,597	$ 41,958	$ 43,492	$ 44,452	$ 49,364	$ 53,416	$ 55,393	$ 55,676
Intergovernmental	3,385	4,325	4,536	4,297	4,573	5,317	70,892	4,785	6,149	12,132
Special assessments	1,679	1,669	1,539	1,546	1,596	1,511	1,405	1,410	1,439	1,319
Licenses and permits	10	7	6	3	4	5	10	15	20	38
Charges for services	6,416	6,953	6,880	7,338	6,804	5,557	6,710	7,547	7,341	9,463
Investment revenue	47	142	79	157	670	286	158	461	5,134	8,584
Reimbursements	491	1,406	-	-	-	-	-	105	625	-
Donations	83	141	111	238	90	129	90	1,701	1,624	221
Miscellaneous	1,853	4,315	1,851	884	1,545	5,656	1,898	-	-	2,401
Total revenues	$ 51,135	$ 57,219	$ 56,599	$ 56,421	$ 58,774	$ 62,913	$ 130,527	$ 69,440	$ 77,725	$ 89,833
Expenditures										
General government	$ 5,342	$ 5,422	$ 5,423	$ 5,649	$ 4,582	$ 5,506	$ 5,630	$ 6,783	$ 6,880	$ 8,353
Public safety	21,268	21,664	21,629	22,953	23,692	22,435	23,215	25,522	26,797	28,886
Public works	5,333	5,778	6,048	6,162	6,136	6,082	6,166	5,847	6,386	7,860
Public health and sanitation	982	1,078	1,097	1,236	1,121	1,280	2,296	1,654	2,118	2,987
Culture and recreation	5,659	5,817	6,143	6,255	6,047	4,245	5,317	6,299	6,913	7,219
Planning and development	1,910	2,042	1,801	2,185	2,311	1,794	2,078	2,751	3,374	9,679
Miscellaneous	-	-	-	-	-	1,354	2	36	1,922	(66)
Capital outlay	25,527	24,001	18,281	16,344	21,913	12,041	24,939	12,629	20,338	34,127
Debt service										
Principal	6,250	17,902	5,088	14,243	10,324	5,164	10,550	8,616	5,499	5,721
Interest	1,833	3,152	1,771	2,192	2,136	2,366	2,411	2,126	2,197	1,562
Deposit to escrow	-	-	-	-	-	-	-	-	-	-
Total expenditures	$ 74,104	$ 86,856	$ 67,281	$ 77,219	$ 78,262	$ 62,267	$ 82,604	$ 72,263	$ 82,424	$ 106,328
Other Financing Sources (Uses)										
Bonds and notes issued	$ 6,825	$ 34,892	$ 11,490	$ 8,090	$ 11,090	$ 8,720	$ 13,813	$ 7,840	$ 2,955	$ 10,970
Bond and note premium	369	1,503	95	70	443	468	592	1	-	-
Transfers in	7,642	7,065	8,339	13,462	9,714	9,323	23,000	17,733	21,100	18,813
Transfers out	(3,913)	(3,555)	(4,160)	(4,186)	(5,073)	(4,271)	(6,399)	(12,777)	(16,134)	(16,507)
Total other financing sources (uses)	$ 10,923	$ 39,905	$ 15,764	$ 17,436	$ 16,174	$ 14,240	$ 31,006	$ 12,797	$ 7,921	$ 13,276
Net change in fund balance	$ (12,046)	$ 10,268	$ 5,082	$ (3,362)	$ (3,314)	$ 14,886	$ 78,929	$ 9,974	$ 3,222	$ (3,218)

Source: City of Salina Annual Comprehensive Financial Reports, 2015 – 2024

City of Salina, Kansas
Tax Revenues by Source, Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting) (in 000's) (rounding may cause variances)
Schedule 5

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Real estate	$ 10,729	$ 10,972	$ 11,377	$ 10,804	$ 12,182	$ 13,150	$ 13,500	$ 13,546	$ 14,673	$ 15,021
Delinquent	279	246	210	276	190	216	385	152	257	222
Motor vehicle	1,312	1,370	1,372	1,428	1,403	1,520	1,643	2,014	1,788	1,740
General sales	12,931	12,781	12,906	13,292	13,419	13,697	15,315	16,698	17,262	17,225
Selective sales	4,558	4,901	8,832	8,917	9,323	9,751	11,405	14,979	15,207	15,529
Other taxes	7,362	7,991	6,900	7,240	6,975	6,117	7,116	6,028	6,207	5,939
Total taxes	$ 37,171	$ 38,261	$ 41,597	$ 41,957	$ 43,492	$ 44,451	$ 49,364	$ 53,417	$ 55,394	$ 55,676

Source: City of Salina Annual Comprehensive Financial Reports, 2015 – 2024

City of Salina, Kansas
Assessed and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years
Schedule 6

Fiscal (Budget) Year	Real Estate	Personal Property	State Assessed	Total, Excluding Motor Vehicles	Tax Rate	Motor Vehicle (Note 1)	Total, Taxable Assessed Value	Estimated Total Market Value (Note 2)	Ratio of Assessed Value to Est. Market Value
2015	381,087,426	12,607,815	18,984,453	412,679,694	27.311	50,350,566	463,030,260	2,957,531,741	15.66
2016	389,872,825	11,653,719	19,323,055	420,849,599	27.603	51,833,505	472,683,104	2,964,464,111	15.94
2017	399,918,216	10,900,308	19,671,685	430,490,209	26.129	50,970,796	481,461,005	3,097,885,103	15.54
2018	403,835,383	10,130,718	20,485,144	434,451,245	28.394	53,336,677	487,787,922	3,150,409,123	15.48
2019	421,108,311	11,245,813	22,113,195	454,467,319	29.720	54,687,311	509,154,630	3,294,115,685	15.46
2020	423,573,121	9,353,057	23,436,340	456,362,518	30.650	54,589,132	510,951,650	3,326,521,997	15.36
2021	427,732,694	8,154,030	23,975,182	459,861,906	30.452	56,545,812	516,407,718	3,392,138,959	15.31
2022	468,723,852	9,542,807	25,613,362	503,880,021	30.348	54,903,252	558,783,273	3,705,559,200	15.08
2023	499,863,443	8,546,299	23,037,764	531,447,506	29.616	55,673,641	587,121,147	3,937,680,501	14.91
2024	507,131,301	10,632,964	23,474,416	541,238,681	29.417	56,688,526	597,927,207	4,026,267,444	14.85

Note 1: The tax rate for motor vehicles is set based on the average countywide tax rate. The City of Salina then receives a share of that based on tax effort.

Note 2: The estimated market value excludes the value of the State assessed properties. Market value information is not available for those properties. However, state assessed property is generally assessed at 33% of market value, except for railroads, which are assessed at 15% of market value.

Note 3: The Direct rate is expressed in dollars per thousand dollars of assessed value.

Source: Saline County Clerk ("year" Tax Levy Sheet)

City of Salina, Kansas
Direct and Overlapping Property Tax Rates
Last Ten Fiscal Years
(rate per $1,000 of assessed value)
Schedule 7

Fiscal (Budget) Year	City of Salina			Saline County			USD 305 (2)				
	Operating Millage	Debt Service Milage	Total City Millage	Operating Millage	Debt Service Milage	Total City Millage	Operating Millage	Debt Service Milage	Total City Millage	Other	Total
2015	20.692	6.388	27.080	38.047		38.047	44.088	11.517	55.605	13.305	134.037
2016	19.950	7.361	27.311	38.275		38.275	44.465	11.655	56.120	13.293	134.999
2017	21.694	5.909	27.603	37.508		37.508	44.069	11.674	55.743	13.299	134.153
2018	20.339	5.790	26.129	37.321		37.321	45.130	11.371	56.501	13.189	133.140
2019	22.285	6.109	28.394	38.437		38.437	46.776	10.746	57.522	13.988	138.341
2020	22.908	6.812	29.720	41.097		41.097	44.761	10.747	55.508	13.983	140.308
2021	23.847	6.803	30.650	40.606		40.606	45.130	10.729	55.859	12.623	139.738
2022	23.612	6.736	30.348	38.860		38.860	43.441	9.984	53.425	13.089	135.722
2023	22.166	7.450	29.616	39.867		39.867	44.378	10.083	54.461	14.361	138.305
2024	22.107	7.310	29.417	40.112		40.112	45.036	10.264	55.300	14.343	139.172

Source: Saline County Treasurer

(1) The "Other" column includes the State of Kansas, the Salina Airport Authority, the Salina Public Library and Kansas State Extension District #3.

(2) A small portion of Salina is covered by USD 306, USD 307, or USD 400. Total Tax Rates are different in the areas covered by these jurisdictions.

City of Salina, Kansas
Principal Property Taxpayers
Current Year and Ten Years Ago
Schedule 8

Taxpayer	Type of Business	2015 (2014 Assessed Value)			2024 (2023 Assessed Value)		
		Assessed Valuation	% of Total Valuation	Rank	Assessed Valuation	% of Total Valuation	Rank
Evergy (Westar Energy (Western Resources)	Utility	$ 11,465,864	2.51%	1	$ 13,727,379	2.34%	1
SFC Global Supply Chain, Inc. (Schwan's)	Pizza Manufacturing	7,189,283	1.58%	2	8,560,852	1.46%	2
Kansas Gas Service	Utility	3,644,537	0.80%	7	6,215,911	1.06%	3
RAF Salina LLC	Retail Shopping Mall	5,106,493	1.12%	4	2,858,188	0.49%	6
Lighthouse Properties	Hotel				2,948,147	0.50%	5
S&B Motels	Motel						
Salina Regional Health Center	Hospital and Medical Offices	4,318,078	0.95%	6	1,794,374	0.31%	9
Union Pacific Railroad Co.	Railroad	2,288,512	0.50%	10	2,654,442	0.45%	7
Dominion Resources LLC	Retail						
Wal-Mart Real Estate Business Trust	Discount Retail Stores				3,963,093	0.68%	4
Menard Inc.	Home Improvement	2,506,064	0.55%	8			
Individual	Residential						
Sams Real Estate Business Trust/Walmart	Discount Retail Stores	4,805,059	1.05%	5			
Great Plains Manufacturing	Manufacturing	2,327,353	0.51%	9			
Gateway Properties	Shopping Mall (Midstate)						
Southwestern Bell	Telephone Utility						
Sunflower Bank	Banking Institution						
Central Mall Realty Holding LLC	Regional Shopping Center	6,311,063	1.38%	3			
Dillon's	Grocery Chain						
BBI, Inc.	Equipment Rental				2,100,000	0.35%	8
Combined Valuation of the Ten Largest Taxpayers		$ 49,962,306			$ 44,822,386		
City Valuation		$ 456,320,278			$ 587,121,147		
Percent of Total City Assessed Valuation			10.95%			7.63%	

Source: Saline County Clerk's Office or recent OS

City of Salina, Kansas
Property Tax Levies and Distributions
Last Ten Fiscal Years
Schedule 9

Fiscal (Budget) Year	Taxes Levied for the fiscal year	Current Year Tax Distributions		Delinquent Collections (1)	Total Tax Distributions	
		Amount	Percentage		Amount	Percentage of Levy
2015	$ 10,991,959	$ 10,460,246	96.6%	$ 372,726	$ 10,832,972	98.6%
2016	11,209,245	10,984,630	98.3%	184,970	11,169,600	99.6%
2017	11,564,876	11,320,197	98.2%	203,904	11,524,101	99.6%
2018	12,381,334	12,381,334	98.2%	220,710	12,602,044	101.8%
2019	13,427,810	13,427,810	98.8%	163,078	13,590,888	101.2%
2020	14,538,092	14,538,092	98.7%	194,739	14,732,831	101.3%
2021	15,028,646	15,028,646	99.9%	16,900	15,045,546	100.1%
2022	15,125,318	15,125,318	98.8%	184,997	15,310,315	101.2%
2023	16,777,459	16,086,452	99.9%	13,293	16,099,745	96.0%
2024	15,615,545	15,348,160	98.9%	169,020	15,517,180	99.4%

(1) Delinquent collections are reported in the aggregate for all previous years. Data is not currently available for "collected in subsequent years"

Source: Saline County Treasurer's Office

City of Salina, Kansas
Direct Sales Rate by Taxing Entity
Last Ten Fiscal Years
Schedule 10

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
City Direct Tax Rate										
General	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%
Special purpose	0.40%	0.40%	0.75%	0.75%	0.75%	0.75%	0.75%	0.75%	0.75%	0.75%
County-wide Tax Rate	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.50%	1.50%	1.50%
Portion of County-wide tax allocated to City (July percentage)	60.28%	60.28%	60.28%	59.85%	60.33%	60.17%	60.17%	60.95%	61.39%	60.80%

In addition to the direct tax, the City receives a portion of the Countywide sales tax, based on a formula distribution. The formula is based on property tax effort and population, and is adjusted in January and July of each year.

In May 2016, the voters approved an increase in the Special Purpose Tax rate from .40% to .75%, to be effective October 1, 2016.

Source: Kansas Department of Revenue

City of Salina, Kansas
Water Sales by Class of Customer
Last Ten Fiscal Years
Schedule 11

	2015		2016		2017		2018		2019		2020		2021		2022		2023		2024	
Rate Class	# Accts Billed	Water Sold	# Accts Billed	Water Sold	# Accts Billed	Water Sold	# Accts Billed	Water Sold	# Accts Billed	Water Sold	# Accts Billed	Water Sold	# Accts Billed	Water Sold	# Accts Billed	Water Sold	# Accts Billed	Water Sold	# Accts Billed	Water Sold
Residential	18,086	987,540	18,125	950,697	18,124	988,572	18,130	963,387	18,155	864,810	18,238	965,782	18,303	987,792	18,382	970,469	18,335	1,215,611	18,429	1,215,611
Commercial	1,600	350,767	1,603	345,232	1,606	345,250	1,614	340,960	1,607	352,051	1,612	319,080	1,626	349,956	1,645	339,209	1,504	341,076	1,591	341,076
Industrial	44	202,407	44	191,236	44	193,503	44	211,843	44	196,229	43	164,766	41	167,991	41	177,535	42	218,344	52	218,344
Government	97	41,928	99	45,136	99	41,552	98	35,932	97	41,911	94	28,200	72	22,810	70	22,537	65	53,080	118	53,080
Apartment	164	61,400	163	57,039	163	58,378	157	71,559	157	62,127	156	58,651	157	61,021	153	62,285	151	61,712	162	61,712
Schools	85	45,545	85	41,176	83	36,039	81	30,810	79	31,839	78	24,518	78	31,960	77	35,022	67	29,779	89	29,779
Consumed in production	12	17,338	9	9,580	8	9,652	7	6,966	7	6,974	7	4,109	6	3,012	3	1,843	-	-	-	-
Rural water	1	21,915	1	23,384	1	25,624	1	22,345	1	21,663	1	31,776	1	22,970	1	20,575	1	30,343	1	30,343
Hospitals	9	31,858	9	33,728	9	35,132	9	31,856	9	29,892	9	29,483	9	33,109	9	31,405	5	22,236	10	26,243
Religious/non profit	37	4,986	36	5,224	36	4,749	36	4,458	35	2,780	35	2,215	35	2,267	35	2,598	29	2,876	33	3,145
Engineering studies	8	4,807	7	4,573	7	4,772	7	4,471	7	3,835	6	2,553	6	2,213	6	2,043	-	-	-	-
Providing taxable service	1	3,167	1	3,921	1	3,347	1	2,331	1	2,676	1	1,909	1	2,585	1	2,340	-	-	-	-
Sale of component parts	5	3,900	4	3,129	4	2,917	4	2,190	4	1,542	4	1,310	4	1,533	3	972	-	-	-	-
Fire hydrant	-	-	3	1,727	3	1,790	3	2,829	3	1,180	3	2,106	3	2,146	3	3,530	3	2,040	2	2,458
Industrial consumed in production	3	2,388	3	1,930	3	1,962	3	2,107	3	2,219	3	1,946	3	1,560	2	1,013	-	-	-	-
Sales of farm equipment	1	53	1	54	1	104	1	56	1	124	1	109	1	154	1	70	-	-	-	-
	20,153	1,779,999	20,193	1,717,766	20,192	1,753,343	20,196	1,734,100	20,210	1,621,852	20,291	1,638,513	20,346	1,693,079	20,432	1,673,446	20,202	1,977,097	20,487	1,981,791
Water Rate Schedule:																				
Monthly meter change (5/8")		$ 5.20		$ 5.36		$ 5.52		$ 5.74		$ 5.94		$ 6.15		$ 6.27		$ 6.46		$ 6.46		$ 6.56
Commodity change (per 000 gal.):																				
0-2000 gal.		$ 4.45		$ 4.48		$ 4.77		$ 4.96		$ 5.13		$ 5.31		$ 5.42		$ 5.58		$ 5.58		$ 5.66
2001-10,000 gal.																				
Over 10,000 gal.																				
Excess use charge		$ 8.90		$ 9.16		$ 9.54		$ 9.92		$ 10.26		$ 10.62		$ 10.84		$ 11.16		$ 11.16		$ 11.32
Wastewater Rate Schedule:																				
Monthly base charge		$ 7.22		$ 7.36		$ 7.51		$ 7.81		$ 8.08		$ 8.36		$ 8.53		$ 8.79		$ 8.79		$ 8.92
Unit Cost (per 000 gal):		$ 5.01		$ 5.19		$ 5.29		$ 5.51		$ 5.70		$ 5.90		$ 6.02		$ 6.20		$ 6.20		$ 6.29

Water sold is expressed in thousands of gallons.

Number of Accounts billed is the annual number of billings for each class divided by 12.

Monthly meter charge increases with the size of the meter.

Residential Wastewater is calculated based on Winter Quarter water consumption. Other accounts are based on monthly water consumption.

2008 Water Consumption Rate Structure changed from a decreasing tier structure to one rate and Excess Use Charge which is double the consumption rate

Source: City of Salina Water Customer Accounting Office.

City of Salina, Kansas
Ratio Outstanding Debt by Type
Last Ten Fiscal Years
Schedule 12

Fiscal (Budget) Year	Governmental Activities					Business-Type Activities				Total Primary Government	Percentage of Personal Income	Per Capita
	General Obligation Bonds	Loans Payable	Capital Lease	Operating Lease	Temporary Notes	General Obligation Bonds	Water Revenue Bonds	Loans Payable	Temporary Notes			
2015	50,840,632	-	479,366	-	5,995,000	8,539,773	13,949,139	5,753,620	-	85,557,530	4.1%	1,789.42
2016	51,816,399	12,157,127	321,174	-	11,505,000	7,640,381	13,285,443	7,432,024	-	104,157,548	4.1%	2,200.39
2017	55,994,305	12,171,090	157,868	-	6,811,742	6,520,433	12,606,747	8,862,810	-	103,124,995	5.0%	2,194.43
2018	51,968,310	12,185,053	-	-	18,123,505	5,282,578	11,898,051	10,632,351	-	110,089,848	4.9%	2,342.64
2019	54,607,702	12,640,000	-	-	11,170,000	4,102,298	10,330,000	46,354,852	-	139,204,852	4.9%	2,979.81
2020	56,587,549	12,640,000	-	-	7,050,000	8,742,451	9,615,000	35,926,029	-	130,561,029	6.0%	2,804.75
2021	62,624,018	12,640,000	-	-	7,050,000	7,998,491	8,865,000	43,966,366	-	143,143,875	5.5%	3,093.40
2022	62,508,000	12,640,000	-	649,031	-	6,637,000	8,090,000	43,966,366	-	134,490,397	5.5%	2,893.45
2023	60,112,000	-	-	500,729	-	5,683,000	7,295,000	46,502,271	-	120,093,000	6.6%	2,597.67
2024	65,504,000	-	-	358,130	-	4,811,000	6,475,000	62,420,669	-	139,568,799	5.3%	3,035.95

Source: City of Salina Annual Comprehensive Financial Reports, 2015 – 2024

City of Salina, Kansas
Ratio of Net General Bonded Debt Outstanding
Last Ten Fiscal Years
Schedule 13

Fiscal (Budget) Year	General Bonded Debt Outstanding: General Obligation Bonds	Capital Lease	Temporary Notes	Total	Less: Debt Service Fund	Net General Bonded Debt	Percentage of Actual Taxable Value of	Per Capita
2015	59,380,405	479,366	5,995,000	65,854,771	745,339	65,109,432	14.1%	1,361.75
2016	62,514,738	157,868	6,811,742	69,484,348	1,248,914	68,235,434	14.4%	1,441.51
2017	57,250,888	-	18,123,505	75,374,393	1,509,863	73,864,530	15.3%	1,571.79
2018	58,710,000	-	11,170,000	69,880,000	185,158	69,694,842	14.3%	1,483.06
2019	65,330,000	-	7,050,000	72,380,000	1,142,418	71,237,582	14.0%	1,524.91
2020	65,330,000	-	7,050,000	72,380,000	1,724,117	70,655,883	13.8%	1,517.85
2021	67,255,000	-	3,647,188	70,902,188	2,111,664	68,790,524	13.3%	1,486.59
2022	69,145,000	-	-	69,145,000	2,196,006	66,948,994	12.0%	1,440.35
2023	65,795,000	-	-	65,795,000	2,503,587	63,291,413	10.8%	1,369.03
2024	70,315,000	-	-	70,315,000	3,296,804	67,018,196	11.2%	1,457.80

Source: City of Salina Annual Comprehensive Financial Reports, 2015 – 2024

City of Salina, Kansas
Direct and Overlapping Governmental Activities Debt
Last Ten Fiscal Years
Schedule 14

Jurisdiction	Net General Obligation Bonded Debt Outstanding	Percentage Applicable to City of Salina	Amount Applicable to the City of Salina
Direct:			
City of Salina	$ 74,041,757	100.00%	$ 74,041,757
Overlapping:			
Salina Airport Authority	32,960,000	100.00%	32,960,000
Saline County (A)	70,344,519	75.05%	52,793,562
USD 305	87,070,000	93.31%	81,245,017
Total Overlapping Debt	190,374,519		166,998,579
Total Direct and Overlapping Debt	$ 264,416,276		$ 241,040,336
Per Capita Direct and Overlapping Debt			$ 5,243.20

Percentage of debt applicable to the City of Salina is based on the proportion that the assessed valuation of the City of Salina bears to the assessed valuation of the overlapping entity.

(A) Includes $74,900,000 of bonds issued by Saline County that have a pledge of both property taxes and a dedicated 0.50% retailers' sales tax of the county. However, based on historical collections, the County anticipates that such bonds will be repaid entirely from the sales tax.

Source: Saline County Clerk

City of Salina, Kansas
Legal Debt Margin
Last Ten Fiscal Years
Schedule 15

Legal Debt Margin Calculation for 2024	
Assessed Valuation	$ 597,927,207
Debt Limit (30% of Assessed Value)	179,378,162
Debt applicable to limit:	
Total Bonded Debt	$ 139,210,669
Less: GO Debt Attributable to Exempt Purposes	(4,811,000)
Less: Revenue Bonds	(6,475,000)
Less: Loans Payable	(62,420,669)
Less: Fund Balance designated for Debt Service	(3,296,804)
Total Debt Applicable to Limitation	$ 62,207,196
Legal debt margin	$ 117,170,966

	Fiscal Year									
	2015	**2016**	**2017**	**2018**	**2019**	**2020**	**2021**	**2022**	**2023**	**2024**
Debt limit	$ 138,909,078	$ 141,804,931	$ 142,000,537	$ 146,336,377	$ 152,724,804	$ 153,285,495	$ 155,844,910	$ 167,634,982	$ 176,136,344	$ 179,378,162
Total net debt applicable to limit	74,229,612	62,072,485	61,296,184	68,240,457	66,232,649	65,748,563	66,824,139	60,311,994	62,207,196	62,207,196
Legal debt margin	$ 64,679,466	$ 79,732,446	$ 80,704,353	$ 78,095,920	$ 86,492,155	$ 87,536,932	$ 89,020,771	$ 107,322,988	$ 113,929,148	$ 117,170,966
Total net debt applicable to the limit as a percentage of debt limit	53%	44%	43%	47%	43%	43%	43%	36%	35%	35%

City of Salina, Kansas
Pledged Revenue Coverage
Last Ten Fiscal Years
Schedule 16

	Water/Sewer Revenue Bonds					
Fiscal Year	**Charges**	**Expenses**	**Revenue**	**Principal**	**Interest**	**Debt Service Coverage**
2015	19,139,612	9,859,974	9,279,638	640,000	565,191	7.70
2016	19,389,348	11,800,473	7,588,875	660,000	549,191	6.28
2017	19,958,862	13,148,035	6,810,827	675,000	529,391	5.65
2018	20,382,469	12,973,621	7,408,848	705,000	509,141	6.10
2019	20,842,606	13,269,741	7,572,865	725,000	487,991	6.24
2020	19,448,780	12,460,334	6,988,446	715,000	327,117	6.71
2021	21,240,517	12,077,933	9,162,584	750,000	282,825	8.87
2022	21,839,834	15,885,026	5,954,808	775,000	265,950	5.72
2023	22,310,808	17,384,006	4,926,802	795,000	242,700	4.75
2024	22,226,720	18,329,450	3,897,270	820,000	218,850	3.75

Source: City of Salina Annual Comprehensive Financial Reports, 2015 – 2024

City of Salina Debt Services Schedules

City of Salina, Kansas
Demographic and Economic Statistics
Last Ten Fiscal Years
Schedule 17

Fiscal (Budget) Year	Population	Per Capita Personal Income (Saline County)	Personal Income, Salina (interpolated)	Unemployment Rate	Labor Force, City of Salina	USD 305 Headcount	Percentage Free and Reduced Lunch	City .5 cent sales tax	Per Capita .5 cent sales Tax	As a % of per capita personal income
2015	47,813	44,065	2,106,879,845	3.9%	26,170	7,369	61.8%	5,670,040	118.59	0.269%
2016	47,336	44,230	2,093,647,612	3.3%	27,684	7,386	68.7%	5,727,260	120.99	0.274%
2017	46,994	44,732	2,102,135,608	2.7%	27,684	7,176	62.1%	5,755,869	122.48	0.274%
2018	46,994	47,945	2,253,127,330	3.3%	30,174	7,180	61.7%	5,770,174	122.79	0.256%
2019	46,716	49,983	2,335,005,828	2.9%	30,094	7,245	59.2%	5,968,961	127.77	0.256%
2020	46,550	50,820	2,365,671,000	3.4%	30,094	7,156	59.0%	5,998,424	128.86	0.254%
2021	46,274	53,309	2,466,820,666	2.3%	24,962	7,031	44.3%	6,687,099	144.51	0.271%
2022	46,481	56,258	2,614,928,098	2.3%	29,476	6,725	59.3%	7,239,146	155.74	0.277%
2023	46,231	56,999	2,635,120,769	1.8%	29,869	6,756	59.2%	7,456,662	161.29	0.283%
2024	45,972	60,591	2,785,489,452	3.4%	24,898	6,718	61.6%	7,497,328	163.08	0.269%
							Increase in per capital Sales Tax (10 years)			37.5%
							Increase in per capita Personal Income			37.5%

Sources:

Population: Kansas Division of the Budget. (Population Data)

Employment: Kansas Department of Labor

Personal income for Salina is derived from the population and per capita personal income for Saline County

Per Capita Personal income as reported by the Bureau of Economic Analysis

2017 Per Capita Personal Income staff projection

2015 -2024 Employment City of Salina

USD305 headcount and free and reduced lunch data derived from Kansas Department of Education./USD 305 Budget Document

Free and Reduced Lunch percentage is an average of the percentages for each building reported. School Data is reported at beginning of school year, eg 2021-2022 school year is reported as 2021.

City of Salina, Kansas
Principal Employers
Current Year and Nine Years Ago
Schedule 18

		2015			2023		
Employer	Type of Business	Employees	Rank	Percentage of Labor Force	Employees	Rank	Percentage of Labor Force
Salina Regional Health Center	Health Care	1,300	3	4.9%	1,900	1	7.63%
Unified School District No 305	Public School System	1,659	2	6.3%	1,600	2	6.43%
Great Plains Manufacturing	Agricultural & Landscaping Equipment	258	10	0.9%	950	3	3.82%
Schwan's Global Supply Chain	Frozen Pizza Manufacturing	1,800	1	6.8%	900	4	3.61%
Exide Technologies/Stryten Manufacturing	Automotive Battery Manufacturer	750	4	2.8%	800	5	3.21%
City of Salina	City Government	465	6	1.8%	440	6	1.77%
Salina Vortex	Manufacturing				405	7	1.63%
Saline County	County Government				335	8	1.35%
St. Francis Ministries					300	9	1.20%
Walmart	Retail	421	7	1.6%	250	10	1.00%
REV Group	Manufacturing						
Signify - Blue Philips Lighting Company	Fluorescent Lamps	490	5	1.9%	-		
Dillon Stores	Retail	343	8	1.3%	-		
Solomon Corp.	Electrical Equipment	324	9	1.2%	-		
Total							
		7,810		29.5%	7,880		31.7%

Sources: Salina Chamber of Commerce

City of Salina, Kansas
Schedule of Expenditures of Federal Awards
Year Ended December 31, 2024

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
U.S. Department of Treasury				
Direct award:				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	$ -	$ 3,996,859
Passed through Kansas Department of Commerce				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	FY23-SAL-EEH FY23-SAL-EDH	-	4,881,798
Total Department of Treasury			-	8,878,657
U.S. Department of Housing and Urban Development (HUD) Program				
Passed through Kansas Housing Resources Corporation				
Emergency Solutions Grant Program	14.231	E-23-DC-20-0001	-	138,132
Fair Housing Assistance Program	14.401	None	-	22,182
Total Department of Housing and Urban Development (HUD) Program			-	160,314
U.S. Department of Transportation				
Passed through Kansas Department of Transportation				
Highway Safety Cluster/State Community Highway Safety	20.600	None	-	9,076
Total Department of Transportation			-	9,076
Total Federal Assistance			$ -	$ 9,048,047

City of Salina, Kansas
Notes to Schedule of Expenditures of Federal Awards
December 31, 2024

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of City of Salina, Kansas under programs of the federal government for the year ended December 31, 2024. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of City of Salina, Kansas, it is not intended to and does not present the financial position, changes in net position/fund balance, or cash flows of City of Salina, Kansas.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

Note 3. Indirect Cost Rate

City of Salina, Kansas has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

Forvis Mazars, LLP
1551 N. Waterfront Parkway, Suite 300
Wichita, KS 67206
P 316.265.2811 | F 316.265.9405
forvismazars.us

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Independent Auditor's Report

Mayor and City Commissioners
City of Salina, Kansas
Salina, Kansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Salina, Kansas (the City), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise City's basic financial statements, and have issued our report thereon dated May 29, 2026, which contained an "Emphasis of Matter" paragraph regarding a correction of an error and a change in accounting principle.

Our report includes a reference to other auditors who audited the financial statements of the aggregate discretely presented component units, as described in our report on the City's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2024-001 and 2024-002 that we consider to be material weaknesses.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Management's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Forvis Mazars, LLP

Wichita, Kanas
May 29, 2026

Forvis Mazars, LLP
1551 N. Waterfront Parkway, Suite 300
Wichita, KS 67206
P 316.265.2811 | F 316.265.9405
forvismazars.us

Report on Compliance for the Major Federal Program and Report on Internal Control Over Compliance

Independent Auditor's Report

Mayor and City Commissioners
City of Salina, Kansas
Salina, Kansas

Report on Compliance for the Major Federal Program

Opinion on the Major Federal Program

We have audited City of Salina, Kansas (the City)'s compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on the City's major federal program for the year ended December 31, 2024. The City's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2024.

Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Other Matter – Federal Expenditures Not Included in the Compliance Audit

The City's basic financial statements include the operations of the Salina Airport Authority, which expended $4,980,161 in federal awards which is not included in the City's schedule of expenditures of federal awards during the year ended December 31, 2024. Our compliance audit, described in the "Opinion on the Major Federal Program" section above, does not include the operations of the Salina Airport Authority because the Salina Airport Authority engaged other auditors to perform an audit of compliance.

The City's basic financial statements include the operations of the Housing Authority of the City of Salina, which expended $2,849,430 in federal awards which is not included in the City's schedule of expenditures of federal awards during the year ended December 31, 2024. Our compliance audit, described in the "Opinion on the Major Federal Program" section above, does not include the operations of the Housing Authority of the City of Salina because the Housing Authority of the City of Salina engaged other auditors to perform an audit of compliance.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.

- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Forvis Mazars, LLP

Wichita, Kanas
May 29, 2026

City of Salina, Kansas
Schedule of Findings and Questioned Costs
Year Ended December 31, 2024

Section I – Summary of Auditor's Results

Financial Statements

1. Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:

   ☒ Unmodified ☐ Qualified ☐ Adverse ☐ Disclaimer

2. Internal control over financial reporting:

Material weakness(es) identified?	☒ Yes	☐ No
Significant deficiency(ies) identified?	☐ Yes	☒ None reported

3. Noncompliance material to the financial statements noted? ☐ Yes ☒ No

Federal Awards

4. Internal control over major federal programs:

Material weakness(es) identified?	☐ Yes	☒ No
Significant deficiency(ies) identified?	☐ Yes	☒ None reported

5. Type of auditor's report issued on compliance for major federal program:

   ☒ Unmodified ☐ Qualified ☐ Adverse ☐ Disclaimer

6. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? ☐ Yes ☒ No

7. Identification of major federal programs:

Assistance Listing Number	Name of Federal Program or Cluster
21.027	COVID-19 Coronavirus State and Local Recovery Funds

8. Dollar threshold used to distinguish between Type A and Type B programs: $750,000.

9. Auditee qualified as a low-risk auditee? ☐ Yes ☒ No

Section II – Financial Statement Findings

Reference Number	Finding
2024-001	**Criteria** - The City must have controls in place so financial statements are presented fairly in all material respects in conformity with generally accepted accounting principles. **Condition** - During our audit, we identified two material adjusting journal entries required to correct two errors originating from understated liabilities. The first adjusting journal entry resulted from not recording a liability for environmental remediation in the City's Government Activities in prior years. The second adjusting journal entry resulted from understating the landfill post-closure care liability in the Solid Waste Disposal Fund. In the prior year, the landfill post-closure care liability included current estimated costs to close the landfill, but did not include post-closure costs. A separate material entry was identified to properly record the workers' compensation reserve liability. **Cause** - The errors resulted from either inadequate knowledge or awareness of the type of liability or ensuring the proper inputs were used to calculate the liability, creating a lack of internal control over these balances. **Effect** - Liabilities and net position were materially misstated at December 31, 2023, requiring a restatement to correct the financial statements. **Recommendation** - Providing refresher training to staff on GASB related liabilities and required documentation. Management should consider implementing formal policies and responsibilities amongst staff members surrounding the recording, reconciliation, preparation and review of long-term liability activity and balances. **Views of responsible officials and planned corrective actions** - Management concurs with this finding. The Finance Office now monitors these liabilities.
2024-002	**Criteria** - Governmental accounting standards require that transactions between funds be reported based on their substance rather than their form. Payments from enterprise funds (e.g., utility funds) to the General Fund that represent reimbursement for services provided should be recorded as operating expenses in the enterprise funds and as charges for services (revenue) in the General Fund, rather than as transfers. Additionally, internal service or cost allocation methodologies used to determine such charges should be periodically evaluated and updated to ensure they are reasonable, supportable, and reflective of current operations and cost structures. **Condition** - The City has historically recorded certain payments from its utility funds to the General Fund as transfers. During the audit, it was noted that a portion of these payments represents compensation for administrative and overhead services provided by the General Fund to the utility operations. Further, the methodology used to calculate these overhead charges has not been revisited or updated for several years. As a result, the basis for the allocated amounts may not reflect current cost structures or actual services provided.

Reference Number	Finding

Cause - The condition appears to be the result of: (1) Lack of a formal policy requiring periodic review and update of the overhead allocation methodology; (2) Limited review over the classification of interfund activity to ensure alignment with GASB reporting requirements; (3) Reliance on historical practices without reassessment for appropriateness under current operations and accounting standards

Effect - The effects of this condition include: (1) Misclassification of interfund activity in the financial statements (i.e., transfers reported instead of operating revenues and expenses); (2) Potential understatement of operating expenses in utility funds and understatement of charges for services revenue in the General Fund; (3) Reduced transparency and comparability of financial reporting, particularly related to cost recovery and utility rate setting; (4) Increased risk that overhead allocations may not be equitable or supported, which could impact financial decision-making and ratepayer equity. The classification impacts the presentation of operating results and could be significant to users of the financial statements.

Recommendation - We recommend that management: (1) Perform a comprehensive review of interfund transactions to ensure proper classification between transfers and charges for services in accordance with GASB standards; (2) Develop and document a formal overhead allocation methodology that clearly identifies cost pools and allocation bases, Is supported by current financial and operational data, Is applied consistently across periods; (3) Establish a process to periodically (e.g., annually or biennially) review and update the allocation methodology to ensure it remains reasonable and supportable; (4) Enhance internal controls over financial reporting to include review procedures over interfund classifications and allocation calculations.

Views of responsible officials and planned corrective actions - Management acknowledges that certain payments from utility funds to the General Fund represent charges for services and should be recorded as operating transactions rather than transfers. Management also recognizes that the current allocation methodology has not been updated in recent years.

The City plans to evaluate and update its overhead allocation methodology and will implement procedures to ensure proper classification of interfund activity in future reporting periods. A revised methodology and related controls are expected to be implemented beginning in fiscal year 2026.

Section III – Federal Award Findings and Questioned Costs

Reference Number	Finding

No matters are reportable.

City of Salina, Kansas
Summary Schedule of Prior Audit Findings
Year Ended December 31, 2024

Reference Number	Summary of Finding	Status
	No matters reportable.	