OTTAWA LIBRARY'S MUNICIPAL FINANCIAL REPORTING ENTITY
Ottawa, Kansas

FINANCIAL STATEMENT
AND
INDEPENDENT AUDITOR'S REPORT

December 31, 2025

OTTAWA LIBRARY'S MUNICIPAL FINANCIAL REPORTING ENTITY

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INDEPENDENT AUDITOR'S REPORT

Board of Directors
Ottawa Library
Ottawa, Kansas

Report on Financial Statements
We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of Ottawa Library's Municipal Financial Reporting Entity as of and for the year ended December 31, 2025, and the related notes to the financial statement.

Adverse Opinion on U.S. Generally Accepted accounting Principles
In our opinion, because of the significance of the matter discussed in the "Basis of Adverse Opinion and Unmodified Opinions section of our report, the accompanying financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Ottawa Library's Municipal Financial Reporting Entity as of December 31, 2025, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting
In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of Ottawa Library's Municipal Reporting Entity as of December 31, 2025, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note C.

Basis for adverse and Unmodified Opinions
We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the *Kansas Municipal Audit and Accounting Guide*. Our responsibility under those standards is further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of Ottawa Library's Municipal Financial Reporting Entity, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

Matters giving Rise to Adverse Opinion on U.S. Generally Accepted Accounting Principles
As discussed in Note C of the financial statement, the financial statement is prepared by Ottawa Library's Municipal Financial Reporting Entity on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note C and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Responsibilities of Management for the Financial Statements
Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note C; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error. In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt Ottawa Library's Municipal Financial Reporting Entity ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about where the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore there is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from an error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

1. Exercise professional judgement and maintain professional skepticism throughout the audit.
2. Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
3. Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Ottawa Library's Municipal Financial Reporting Entity internal control. Accordingly, no such opinion is expressed.
4. Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
5. Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about Ottawa Library's Municipal Financial Reporting Entity ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditure-actual and budget and individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedules 1, and 2 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however, are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide.* Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note C.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 13, 2026, on our consideration of Ottawa Library's Municipal Financial Reporting Entity internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Ottawa Library's Municipal Financial Reporting Entity internal control over financial reporting and compliance.

Prior Year Comparative

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of Ottawa Library's Municipal Financial Reporting Entity as of and for the year ended December 31, 2024 (not presented herein), and have issued our report thereon dated March 28, 2025, which contained an unmodified opinion on the basic financial statement. The 2024 basic financial statement and our accompanying report are not presented herein, but available in electronic form from the web site of the Kansas Department of Administration at the following link http://admin.ks.gov/offices/oar/municipal-services. The 2024 actual column (2025 comparative information) presented in the individual fund schedules of regulatory basis receipts and expenditures – actual and budget for the year ended December 31, 2025 (Schedule 2 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement. Such 2024 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2024 basic financial statement. The 2024 comparative information was subjected to the auditing procedures applied in the audit of the 2024 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2024 basic financial statement or to the 2024 basic financial statements itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2024 comparative information is fairly stated in all material respects in relation to the basic financial statement as a whole for the year ended December 31, 2024, on the basis of accounting described in Note C.

Harold K. Mayes Jr

Harold K. Mayes Jr. CPA
Agler & Gaeddert, Chartered
Ottawa, Kansas
March 13, 2026

OTTAWA LIBRARY'S MUNICIPAL FINANCIAL REPORTING ENTITY

SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH

REGULATORY BASIS

For the year ended December 31, 2025

Fund	Beginning Unencumbered Cash Balance	Cash Receipts	Expenditures
Governmental Type Funds			
General fund	$ 114,303	$ 1,328,867	$ 1,349,951
Special Purpose Funds			
Capital Improvement	398,958	847,040	1,062,504
Related Municipal Entities			
Endowment	1,093,334	515,742	741,633
Friends of the Library	10,568	23,716	18,803
Franklin County Literature Festival	17,174	18,044	17,579
	$ 1,634,337	$ 2,733,409	$ 3,190,470

The accompanying notes are an integral part of this statement.

	Ending Unencumbered Cash Balance	Add Outstanding Encumbrances and Accounts Payable	Ending Cash Balance
$	93,219	$ 47,354	$ 140,573
	183,494	0	183,494
	867,443	0	867,443
	15,481	0	15,481
	17,639	0	17,639
$	1,177,276	$ 47,354	$ 1,224,630

Composition of cash and investments:

Petty cash	$ 140
Deposits at banks	
Checking account & Money Markets	357,047
Deposits at trust	
Equity investments	867,443
	$ 1,224,630

The accompanying notes are an integral part of this statement.

OTTAWA LIBRARY'S MUNICIPAL FINANCIAL REPORTING ENTITY

NOTES TO FINANCIAL STATEMENT
December 31, 2025

NOTE A. MUNICIPAL REPORTING ENTITY

The Ottawa Library operates under a seven-member form of government, which is appointed by the Ottawa city commission. The Ottawa Library is a separately administered organization that is dependent on the City of Ottawa for the levy of the Library's taxes and appointment of the respective governing board. The Library's financial statements are included in the City of Ottawa's annual financial statements. These financial statements present the Library and its related municipal entities. The related municipal entities are included in the Library's reporting entity because they are established to benefit the Library's and/or its constituents.

Related municipal entity:

1. The Endowment Fund is a separate nonprofit corporate entity under 501 (c) 3 of the internal service code and provides support for the Library's and means for individuals to gift cash, stocks or bonds.
2. The Friends of the Library is a separate nonprofit corporate entity under 501 (c) 3 of the internal service code and provides support for the Library.
3. The Franklin County Literature Festival is an organization that annually supports a literature festival.

NOTE B. REGULATORY BASIS FUND TYPES

The accounts of the Library are organized and operated on the basis of funds. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The Library's potential could have the following types of funds.

General Fund – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose Funds – used to account for the proceeds of specific tax levies and other specific revenues sources that are intended for specific purposes.

Bond and Interest Fund – used to account for the accumulation of resources, including tax levies, transfers from other funds and used to make payments of general long-term debt. The Library did not have any funds of this type for the current year.

Capital Project Fund – used to account for the debt proceeds and other financial resources to be used for acquisition or construction of major capital facilities or equipment.

Business Fund – funds financed in whole or part by fees charged to users of goods or services (i.e. enterprise and internal service funds etc.). The Library did not have any funds of this type for the current year.

Trust Fund – funds used to report assets held in trust for the benefit of the municipal financial reporting entity (i.e. pension funds, investment trust funds, private purpose trust funds which benefit the municipality reporting entity scholarship funds, etc.).

Agency Fund – funds used to report assets held by the municipal reporting entity in purely a custodial capacity (payroll clearing fund, county tax collection accounts, etc.). The Library did not have any funds of this type for the current year.

NOTE C. BASIS OF ACCOUNTING

Regulatory Basis of Accounting and departure from Accounting Principles Generally Accepted in the United States of America - The KMAAG regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis revenues and regulatory basis expenditures for the fiscal year All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligations against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt assignments to a fund, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than mentioned above.

Ottawa Library has approved a resolution that it is in compliance with K.S.A. 75-1120a (c) waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

NOTE D. BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding calendar year on or before August 1st.
2. Publication in the local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
4. Adoption of the final budget on or before August 25th.

If the municipality is holding a revenue neutral rate hearing, the budget timeline for adoption of the final budget has been adjusted to on or before September 20th. The municipality did hold a revenue neutral rate hearing for this year.

The Library budget is included in the City of Ottawa budget, and the Library follows the same timeline as the City for its budget hearings.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held, and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

Adjustment for Qualifying Budget Credits – Municipalities may use this line item for any budgeted fund. The adjustment would be a positive amount. All budget adjustments must be authorized by Kansas statutes. Examples include expenditure of federal grant monies, gifts and donations, and receipts authorized by law to be spent as if they were reimbursed expenses.

All legal annual operating budgets are prepared using the regulatory basis of accounting in which revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by

NOTE D. BUDGETARY INFORMATION – continued

the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for the following special revenue funds:

Capital Improvement	Endowment
Friends of the Library	Franklin County Literature Festival

Spending on funds which are not subject to the legal annual operating budget requirements is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing board.

NOTE E. CASH AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the Library. The statute requires banks eligible to hold the Library's funds to have a main or branch bank in the county in which the Library is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the bank to pledge securities for deposits in excess of FDIC coverage. The Library has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the Library's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. Government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The Library has no investment policy that would further limit its investment choices.

Concentration of credit risk - State statutes place no limit on the amount the Library may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405. The Library has no investments other than money markets.

Custodial credit risk – deposits: Custodial credit risk is the risk that in the event of a bank failure, the Library deposits may not be returned to it. State statutes require the Library's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. There were no designated "peak periods" during the year. All bank deposits were legally secured on December 31, 2025.

On December 31, 2025, the carrying amount of the Library's cash was $324,207 (which includes $140 in cash on hand), and the bank balance was $486,829. The bank balance was held by four banks, which reduces concentration of credit risk. The difference between carrying amount and bank balance is outstanding checks and deposits. Of the bank balance, $486,829 was covered by federal depository insurance.

On December 31, 2025, the carrying amount of the related municipal entity (Friends of the Library's) cash was $15,481 and the bank balance was $15,481. The bank balance was held by one bank resulting in a concentration of credit risk. The difference between carrying amount and bank balance is outstanding checks and deposits. Of the bank balance, $15,481 was covered by federal depository insurance.

On December 31, 2025, the carrying amount of the related municipal entity (Franklin County Literature Festival) cash deposits were $17,639 and the bank balance was $17,639. The bank balance was held by one bank resulting in a concentration of credit risk. The difference between carrying amount and bank balance is outstanding checks and deposits. Of the bank balance, $17,639 was covered by federal depository insurance.

Custodial credit risk – investments: For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured. The Library (other than the Endowment as described below) had no such investment at year-end.

NOTE E. CASH AND INVESTMENTS – continued

The rating of the Endowment's investments is noted below. The Endowment fund is 501(c)(3) not for profit corporation) and as such can invest in money markets, stock equities and fixed income mutual funds. The Endowment is not subject to K.S.A. 12-1675.

Carrying value represents original cost and reinvested income. Investments are reported on the financial statements at carrying value. Fair value is market value based upon quoted market prices.

Investment Type	Fair Value	Carrying Value	Maturity	Rating
Cash & Equivalents	$ 40,466	$ 40,466	Annually	N/A
Equities - Mutual Funds	469,869	609,753	Annually	N/A
Fixed Income - Mutual Funds	357,108	363,412	Annually	N/A
	$ 867,443	$ 1,013,631		

Concentration of Credit Risk: State statutes place no limit on the amount the Endowment may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405. The Library's allocation of investments as of December 31, 2025, is as follows:

Investments	Percentage of Investments
Money Market Accounts	4.7%
Equity Mutual funds	54.2%
Fixed Income Mutual Funds	41.1%

Custodial credit risk – investments. For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the Library will not be able to recover the value of its investments of collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured. The investments listed below are not secured as described in state statutes:

Fixed Income	$ 357,108
Equity Mutual funds	469,869

NOTE F. LAND PURCHASE EXPENSE

In 2019, the Library purchased land and buildings at a cost of $317,874. The land was purchased for the purposes of building new Library. While the Library was working on plans for the new building the existing housing had been rented out. In 2025 the Library decided to sell the properties at W15th Street for $295,521. The proceeds from that sale plus additional funds were used to purchase a building at 204 S Walnut at a cost of $900,000. As the Library obtains more funding to remodel the building the Library has rented it out as well. The Library received the following amounts in regard to leases for the year ended December 31, 2025:

Lease Income:	
204 Walnut Street - Building	$ 35,000
204 Walnut Street - Rental	3,700
228 W 15 Street - House	5,450
240 W 15 Street	2,450
228 W 15 Street - Building	1,800
Total Income from Leases	$ 48,400

NOTE G. INTERFUND TRANSFERS

Operating transfers were as follows:

Transfer from:	Transfer to:	Statutory Authority		Amount
General Fund	Capital Improvement	K.S.A. 12-118	$	50,000
Endowment	Capital Improvement	K.S.A. 12-118		733,360

NOTE H. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

Other Post-Employment Benefits: As provided by K.S.A. 12-5040, the Library allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, the Library is subsidizing the retiree's health insurance plan because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been qualified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (CORBA), the Library makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

Compensated Absences: Full-time employees may accrue vacation at varying intervals according to the length of service up to a maximum of 160 hours. Vacation is paid upon resignation or retirement.

Sick leave accrues at the rate of 8 hours per month for full-time employees, up to a maximum of 480 hours. A percentage of accrued sick leave may be paid to employees in good standing upon resignation or retirement, according to their years of service. The Library's policy is to record vacation and sick leave expenses when paid.

There is no accrual for vacation or sick leave in these financial statements. The amounts accrued for vacation and sick leave would be $31,399.

Death and Disability Other Post-Employment Benefits: As provided by K.S.A. 74-4927, disabled members in the Kansas Public Employees Retirement System (KPERS) receive long-term disability benefits and life insurance benefits. The plan is administered through a trust held by KPERS that is funded to pay annual benefits. The employer contribution rate is set at 1% for the year ended December 31, 2025.

NOTE I. DEFINED BENEFIT PENSION PLAN

General Information about the Pension Plan

Plan description - The Ottawa Library participates in the Kansas Public Employees Retirement System (KPERS) which is a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901. et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 S Kansas, Suite 100, Topeka, Kansas 66603) or by calling 1-888-275-5737.

Contributions - KSA 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2, and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according the provisions of Section 414(h) on the Internal Revenue Code.

NOTE I. DEFINED BENEFIT PENSION PLAN - continued

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for Death and Disability Program) and the statutory contribution rate was 9.71% for the fiscal year ended December 31, 2025. Contributions to the pension plan made by the Library were $67,978 for the year ended December 31, 2025.

Net Pension Liability

On December 31, 2025, the Library's proportionate share of the collective net pension liability reported to KPERS was $516,134. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2024, which was rolled forward to June 30, 2025. The Library's proportion of the net pension liability was based on the ratio of the Library's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in these financial statements.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at www.kpers.org or can be obtained as described above.

NOTE J. RISK MANAGEMENT

The Library is exposed to various risks of loss related to torts; theft or damage to and destruction of assets; errors and omissions; and natural disasters for which the Library carries commercial insurance. Settlement of claims has not exceeded commercial insurance coverage in any of the last three fiscal years.

NOTE K. OTHER INFORMATION

Ad Valorem Tax Revenue: The determination of assessed valuation and the collections of property taxes for all political subdivisions in the State of Kansas is the responsibility of the various counties. The County Appraiser's office annually determines assessed valuation, and the County Clerk spreads the annual assessment to the taxing units. One-half of the property taxes are due December 20 and distributed to the City and then to the Library by January 20 to finance a portion of the current year's budget. The second half is due May 20 and distributed to the City and then to the Library by June 5. The Library draws available funds from the City as the County Treasurer's office sends funds to the City at designated times throughout the year.

Reimbursed Expenses: The Library records reimbursable expenditures in the fund, which made the disbursement and records the reimbursement as revenue in the same fund. For purposes of budgetary comparisons, the reimbursements are shown as adjustments for qualifying budget credits.

Compliance with Kansas Statutes: References made herein to the statutes are not intended as interpretations of law but are offered for consideration by the State Director of Accounts and Reports and interpretation by the legal representative of the municipality. There were no statute violations to report as of December 31, 2025

Use of restricted versus unrestricted unencumbered cash and receipts: The Library uses restricted unencumbered cash receipts first when both restricted and unrestricted unencumbered cash receipts are available.

Related Party Transactions: During the year ended December 31, 2025, the Library paid real estate commissions to the husband of the Director. The decision to use this real estate agent was voted on by the Board. The director has no vote on such matters. The real estate commission paid was half the going rate for such transactions.

Subsequent Events: The Library evaluated subsequent events through March 13, 2026, the date the financial statements were available to be issued. The Library has started a fundraising campaign to renovate the property at 204 South Walnut to convert the facility into a library.

REGULATORY BASIS
SUPPLEMENTARY INFORMATION

OTTAWA LIBRARY'S MUNICIPAL FINANCIAL REPORTING ENTITY

Schedule 1

SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET

REGULATORY BASIS

For the year ended December 31, 2025

Fund	Certified Budget	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance Over (Under)
Governmental Type Funds					
General Fund	$ 1,534,994	$ 0	$ 1,534,994	$ 1,349,951	$ (185,043)

OTTAWA LIBRARY

Schedule 2a

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
REGULATORY BASIS
For the year ended December 31, 2025
(With comparative actual totals for the prior year ended December 31, 2024)

		2025		
	2024	Actual	Budget	Variance Over (Under)
Cash Receipts				
City Appropriations	$ 1,205,318	$ 1,220,148	$ 1,340,535	$ (120,387)
Interest Income	712	626	675	(49)
State Aid	3,818	7,611	3,500	4,111
NEKLS Grant	48,474	56,309	54,281	2,028
Fines & Fees	6,990	6,443	5,850	593
Copier & Computer Income	8,515	8,791	7,150	1,641
Endowment Interest	0	0	8,400	(8,400)
Gifts	1,768	2,900	200	2,700
Program Income	70	44	100	(56)
Donations	262	220	0	220
Grants/Fundraising	23,623	4,123	0	4,123
Snack Machine Income	3,331	3,109	0	3,109
Community Reads	16,717	18,543	0	18,543
Transfers In (Capital, FOL, & Endow)	0	0	0	0
Total Cash Receipts	1,319,598	1,328,867	$ 1,420,691	$ (91,824)
Expenditures				
Salaries & Benefits				
Staff Salaries	736,475	734,063	$ 770,388	$ (36,325)
Social Security	53,370	53,017	59,475	(6,458)
KPERS	63,285	67,978	69,480	(1,502)
Employee Insurance	80,678	89,198	103,527	(14,329)
Unemployment	693	691	766	(75)
Workers' Compensation	2,074	2,481	3,900	(1,419)
Officer & Director Insurance	2,840	2,840	3,125	(285)
	939,415	950,268	1,010,661	(60,393)
Materials and Programs				
Juvenile Books	38,760	44,212	41,822	2,390
Adult Books	50,390	52,071	54,369	(2,298)
Periodicals	7,321	8,946	8,364	582
Audio Visual Materials	46,628	49,730	47,753	1,977
Programs	9,000	10,000	10,000	0
Gifts	57	3,892	0	3,892
Electronic Access	609	621	1,200	(579)
Audio Visual Materials - Children	6,920	7,283	7,135	148
Grant Expenditures	3,674	19,908	0	19,908
Wish List Fund Expenses	215	1,256	0	1,256
Community Reads Expense	13,188	9,191	0	9,191
	176,762	207,110	170,643	36,467

See Independent Auditor's Report.

OTTAWA LIBRARY

Schedule 2a

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
REGULATORY BASIS
For the year ended December 31, 2025
(With comparative actual totals for the prior year ended December 31, 2024)

		2025		
	2024	Actual	Budget	Variance Over (Under)
Expenditures (continued)				
Operating				
Building Insurance	$ 6,412	$ 250	$ 6,750	$ (6,500)
Audit	4,962	5,292	5,600	(308)
Gas	2,890	4,094	4,704	(610)
Water & Electric	22,417	24,407	34,496	(10,089)
Telephone	5,181	5,458	5,200	258
Postage	2,636	1,955	2,000	(45)
Public Relations	5,032	5,000	5,000	0
Custodial Supplies & Building Maint.	11,701	13,386	10,000	3,386
Office Supplies	13,333	14,755	16,940	(2,185)
Copier & Computer Expense	4,022	3,729	5,060	(1,331)
Prof. Mtgs & Memberships & Mileage	21,000	18,000	18,000	0
Prof.Mtgs, Membrshps, Mileage Grant	0	4,352	0	4,352
Equipment Purchases	6,734	13,782	14,000	(218)
Equipment Rental & Repair	9,681	9,907	10,400	(493)
Miscellaneous	465	422	500	(78)
Automation Support	7,857	6,399	9,400	(3,001)
Collection Agency	699	548	620	(72)
Computer Software	5,836	8,386	5,717	2,669
Snack Machine Expense	3,424	2,451	0	2,451
Reserve	0	0	107,303	(107,303)
Transfers Out	100,000	50,000	92,000	(42,000)
	234,282	192,573	353,690	(161,117)
Total Expenditures	1,350,459	1,349,951	$ 1,534,994	$ (185,043)
Receipts Over (Under) Expenditures	(30,861)	(21,084)		
Unencumbered Cash, Beginning of Year	145,164	114,303		
Unencumbered Cash, End of Year	$ 114,303	$ 93,219		

OTTAWA LIBRARY

Schedule 2b

SPECIAL PURPOSE FUNDS
CAPITAL IMPROVEMENT FUND
SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
REGULATORY BASIS
For the year ended December 31, 2025
(With comparative actual totals for the prior year ended December 31, 2024)

	2024 Actual	2025 Actual
Cash Receipts		
Interest	$ 10,175	$ 5,313
Grant/Fundraising	630	0
Donations	0	197
Utilities Reimbursement	0	5,616
Lease Income	18,250	48,400
Miscellaneous	0	4,154
Transfers in	100,000	783,360
Total Cash Receipts	129,055	847,040
Expenditures		
Office Supplies	0	75
Fire & Safety	0	1,547
Public Relations	0	2,252
Title Insurance	0	238
Realtor Commission	0	36,195
Accounting	450	450
Bank Charges	0	25
Postage	1,188	1,273
204 S Walnut St Furniture & Equipment	0	90,000
204 S Walnut Street Building	0	810,000
Building Repairs & Maintenance	2,578	13,217
Architect Fees - New Building	13,600	3,400
Architect Fees - Renovation Expense	0	10,579
Insurance - Buildings	2,718	2,141
Real Estate Taxes	7,226	10,957
Utilities	0	14,252
Fundraising	49,521	65,903
Total Expenditures	77,281	1,062,504
Receipts Over (Under) Expenditures	51,774	(215,464)
Unencumbered Cash, Beginning of Year	347,184	398,958
Unencumbered Cash, End of Year	$ 398,958	$ 183,494

OTTAWA LIBRARY

Schedule 2c

RELATED MUNICIPAL ENTITY
ENDOWMENT FUND
SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
REGULATORY BASIS
For the year ended December 31, 2025
(With comparative actual totals for the prior year ended December 31, 2024)

	2024 Actual	2025 Actual
Cash Receipts		
Dividends	$ 22,157	$ 21,584
Sale Proceeds from Properties	0	295,521
Gain (Loss) on Sale of Investments	(13,879)	74,143
Capital Gains	14,630	20,156
Donations	272,180	104,338
Total Cash Receipts	295,088	515,742
Expenditures		
Trustee & Other Fees	9,619	8,273
Transfers Out	0	733,360
Total Expenditures	9,619	741,633
Receipts Over (Under) Expenditures	285,469	(225,891)
Unencumbered Cash, Beginning of Year	807,865	1,093,334
Unencumbered Cash, End of Year	$ 1,093,334	$ 867,443

See Independent Auditor's Report.

OTTAWA LIBRARY

Schedule 2d

RELATED MUNICIPAL ENTITY
FRIENDS OF THE LIBRARY
SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
REGULATORY BASIS
For the year ended December 31, 2025
(With comparative actual totals for the prior year ended December 31, 2024)

	2024 Actual	2025 Actual
Cash Receipts		
Membership	$ 2,785	$ 3,370
Book Sale	8,598	9,178
Interest	10	13
Other	2,650	11,155
Total Cash Receipts	14,043	23,716
Expenditures		
Newsletter	291	265
Reading Programs	2,971	3,379
Wish List	111	1,000
Franklin Co. Children's Literature Festival	1,000	1,500
O-Town Reads Project	1,500	1,500
Organizational Dues	0	25
Friends of the Library Building	628	229
Misc. Expense	0	6,700
Bookmarks	696	297
Endowment Fund Contribution	500	2,200
KS Reads to Preschoolers	78	71
Adult Summer Reading	694	1,137
Memorials	500	500
Member Expense	99	0
Miscellaneous Expense	2,550	0
Total Expenditures	11,618	18,803
Receipts Over (Under) Expenditures	2,425	4,913
Unencumbered Cash, Beginning of Year	8,143	10,568
Unencumbered Cash, End of Year	$ 10,568	$ 15,481

OTTAWA LIBRARY

Schedule 2e

RELATED MUNICIPAL ENTITY
FRANKLIN COUNTY LITERATURE FESTIVAL
SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
REGULATORY BASIS
For the year ended December 31, 2025
(With comparative actual totals for the prior year ended December 31, 2024)

	2024 Actual	2025 Actual
Cash Receipts		
Donations	$ 14,982	$ 17,522
Banquet	0	522
Total Cash Receipts	14,982	18,044
Expenditures		
Accounting	24	0
Books and CD's sold Cost	238	748
Honorarium	13,700	13,700
Hotel	814	377
Insurance	370	250
Meals & Entertainment	801	942
Office Supplies	122	31
Travel	3,234	1,531
Total Expenditures	19,303	17,579
Receipts Over (Under) Expenditures	(4,321)	465
Unencumbered Cash, Beginning of Year	21,495	17,174
Unencumbered Cash, End of Year	$ 17,174	$ 17,639

See Independent Auditor's Report.

SPECIAL REPORT

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Harold Mayes, CPA

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFROMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ottawa Library Board
Ottawa, Kansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the regulatory basis financial statements of Ottawa Library's Municipal Financial Reporting Entity as of and for the year ended December 31, 2025 and the related notes to the financial statements, which collectively comprise Ottawa Library's Municipal Financial Reporting Entity basic financial statement, and have issued our report thereon dated March 13, 2026. The Library prepares its financial statements on a regulatory basis of accounting which demonstrates compliance with the Kansas Municipal Audit and Accounting Guide, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United Sates of America.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Library's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Library's internal control. Accordingly, we do not express an opinion on the effectiveness of Library's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Library's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Harold K. Mayes Jr

Harold K Mayes Jr., CPA
Agler & Gaeddert, Chartered
Ottawa, Kansas
March 13, 2026