

SEWARD COUNTY, KANSAS

AUDIT REPORT

For the year ended December 31, 2019

SEWARD COUNTY, KANSAS

FINANCIAL STATEMENTS

For the year ended December 31, 2019

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FINANCIAL STATEMENTS

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SEWARD COUNTY, KANSAS

FINANCIAL SECTION

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## INDEPENDENT AUDITOR'S REPORT

To the Seward County Commissioners  
Liberal, Kansas 67901

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of Seward County, Kansas, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents. We did not audit the financial statements of Southwest Medical Center (a discretely presented component unit), which represents 100% of the assets and revenues of the component unit columns. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for Southwest Medical Center (a discretely presented component unit), is based on the report of the other auditors.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with the *Kansas Municipal Audit and Accounting Guide* and auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's

To the Seward County Commissioners  
Liberal, Kansas 67901

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preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of Seward County, Kansas, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 68 through 71 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the Seward County Commissioners  
Liberal, Kansas 67901

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*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Seward County's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the procedures performed as described above, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

*Hay•Rice & Associates, Chartered*

Hay•Rice & Associates, Chartered

August 31, 2020

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Seward County, we offer readers of Seward County's financial statements this overview and analysis of the financial activities of Seward County for the fiscal year ended December 31, 2019. Please read this report in conjunction with the County's financial statements, which begin on page 1.

### FINANCIAL HIGHLIGHTS

- The assets of Seward County exceeded its liabilities at the close of 2019 by \$20,086,223 (net position). Of this amount, \$7,501,442 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to Seward County's basic financial statements. These financial statements are comprised of three components: government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of Seward County's finances, in a manner similar to private-sector business, and can be found on pages 1 – 5 of this report.

The statement of net position presents information on all of Seward County's assets (what the citizens own) and liabilities (what the citizens owe), with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Seward County is improving or deteriorating. Other nonfinancial factors should also be considered, such as changes in the County's property tax base, and the condition of the County's capital assets (highways, roads, bridges and buildings) to assess the overall health of the County.

The statement of activities presents information showing how Seward County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenditures are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of Seward County that are supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of Seward County include general government, public safety, natural resources, educational, health and sanitation, social services, culture and recreation, transportation and debt service. The business-type activity of Seward County is the landfill.

The government-wide financial statements include not only Seward County itself but also a legally separate hospital, combined under one column heading of “Component Units.” This entity has a Board appointed by the Seward County Commission. The Commission must also approve bond issuances by the entity. Financial information for this component unit is reported separately from the financial information presented for the primary government itself. Complete financial statements may be obtained at the Administrative Office for the Southwest Medical Center at 315 W. 15<sup>th</sup> in Liberal, Kansas.

### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Seward County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Seward County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. Our analysis of the County’s major funds begins on page 6. Kansas State law requires certain funds at a minimum. The Seward County Commission has established other funds to help it control and manage money for particular purposes (Ex. Planning & Zoning Fund) or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money (Ex. County Sales Tax Funds). The County’s two kinds of funds, governmental and proprietary, use different accounting approaches.

### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government’s near-term financing requirements.

These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the County’s general government operations and the basic services it provides. Governmental fund information helps to determine the amount of financial resources that are currently available in the near future to finance the County’s programs.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. This presentation should allow the readers to better understand the long-term impact of the government’s current financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between the governmental funds and the governmental activities reporting.

Seward County maintains 15 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, which is considered its major fund. Data from the other 14 governmental funds are combined into a single, aggregate presentation.

Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report on pages 73 – 76.

The basic governmental fund financial statements can be found on pages 6 – 12 of this report.

### Proprietary Funds

Proprietary funds provide the same type of information as business-type activities in the government-wide financial statements, only in more detail. Seward County uses an enterprise fund to account for charging customers for the full cost of the services it provides at the landfill, which is considered to be a major fund.

The basic proprietary fund financial statements can be found on pages 13 – 15 of this report.

### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reflected in the government-wide financial statements because those funds resources are not available to support Seward County's programs. The accounting for the fiduciary funds is similar to that used for the proprietary funds.

The basic fiduciary fund financial statements can be found on page 16 – 20 of this report.

### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and governmental fund financial statements. The notes to the financial statements can be found on pages 21 – 66 of this report.

### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning Seward County's compliance with its annually appropriated budget for the general fund. This required supplementary information can be found on pages 67 – 71 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. The combined and the individual fund statements and schedules can be found on pages 72 – 88 of this report.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As previously referenced in this analysis, the net position may serve as an indicator of the government's financial position. In Seward County, assets exceeded liabilities by \$20,086,223 at the close of 2019.

The largest portion of Seward County's net position, or 44%, reflects its investment in capital assets such as land, highways, roads, bridges, buildings, machinery, and equipment, less any debt used to acquire these assets that is still outstanding. Seward County uses these capital assets to provide

services to citizens. It is important to note that these assets are not available for future spending. Although Seward County's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets alone cannot be used to liquidate these liabilities.

Seward County's Net Position						
	Governmental Activities		Business-Type Activities		Total	
	2018	2019	2018	2019	2018	2019
Current and other assets	\$24,837,000	\$26,490,884	\$ 8,246,182	\$ 8,743,043	\$33,083,182	\$35,233,927
Capital assets	<u>15,674,009</u>	<u>14,714,318</u>	<u>3,078,600</u>	<u>3,336,895</u>	<u>18,752,609</u>	<u>18,051,213</u>
Total Assets	<u>\$40,511,009</u>	<u>\$41,205,202</u>	<u>\$11,324,782</u>	<u>\$12,079,938</u>	<u>\$51,835,791</u>	<u>\$53,285,140</u>
Deferred Outflows of Resources	<u>\$ 1,335,554</u>	<u>\$ 1,228,204</u>	<u>-</u>	<u>-</u>	<u>\$ 1,335,554</u>	<u>\$ 1,228,204</u>
Long-term liabilities	\$12,596,131	\$12,450,629	\$ 4,420,846	\$ 5,252,588	\$17,016,977	\$17,703,217
Other liabilities	<u>1,104,566</u>	<u>1,085,903</u>	<u>697,573</u>	<u>801,798</u>	<u>1,802,139</u>	<u>1,887,701</u>
Total Liabilities	<u>\$13,700,697</u>	<u>\$13,536,532</u>	<u>\$ 5,118,419</u>	<u>\$ 6,054,386</u>	<u>\$18,819,116</u>	<u>\$19,590,918</u>
Deferred Inflows of Resources	<u>\$14,563,030</u>	<u>\$14,836,203</u>	<u>-</u>	<u>-</u>	<u>\$14,563,030</u>	<u>\$14,836,203</u>
Net Position:						
Net investment in capital assets	\$11,754,637	\$11,111,355	\$ (1,648,145)	\$ (2,259,021)	\$10,106,492	\$ 8,852,334
Restricted	211,571	216,995	3,366,942	3,515,452	3,578,513	3,732,447
Unrestricted	<u>1,616,628</u>	<u>2,732,321</u>	<u>4,487,566</u>	<u>4,769,121</u>	<u>6,104,194</u>	<u>7,501,442</u>
Total Net Position	<u>\$13,582,836</u>	<u>\$14,060,671</u>	<u>\$ 6,206,363</u>	<u>\$ 6,025,552</u>	<u>\$19,789,199</u>	<u>\$20,086,223</u>

Governmental activities increased Seward County's net position by \$477,835 and business-type activities decreased Seward County's net position by \$180,811 as a result of the key elements, as follows:

Seward County's Changes in Net Position						
	Governmental Activities		Business-Type Activities		Total	
	2018	2019	2018	2019	2018	2019
<b>Revenues</b>						
Program Revenues:						
Charges for services	\$ 1,290,595	\$ 1,125,255	\$ 6,940,130	\$ 7,380,161	\$ 8,230,725	\$ 8,505,416
Operating grants and contributions	562,525	637,193	-	-	562,525	637,193
General Revenues:						
Property taxes	11,129,705	12,344,911	-	-	11,129,705	12,344,911
Other taxes	4,348,834	4,511,193	-	-	4,348,834	4,511,193
Other	<u>725,653</u>	<u>1,234,515</u>	<u>44,019</u>	<u>5,845</u>	<u>769,672</u>	<u>1,240,360</u>
Total Revenues	<u>\$18,057,312</u>	<u>\$19,853,067</u>	<u>\$ 6,984,149</u>	<u>\$ 7,386,006</u>	<u>\$25,041,461</u>	<u>\$27,239,073</u>
<b>Expenses</b>						
General Government	\$ 8,344,541	\$ 9,261,459	\$ -	\$ -	\$ 8,344,541	\$ 9,261,459
Public Safety	3,528,773	4,181,929	-	-	3,528,773	4,181,929
Transportation	2,330,139	1,965,193	-	-	2,330,139	1,965,193
Natural Resources	348,124	340,795	-	-	348,124	340,795
Health and Sanitation	2,141,743	2,085,393	-	-	2,141,743	2,085,393
Social Services	325,852	307,852	-	-	325,852	307,852
Culture and Recreation	770,303	1,116,849	-	-	770,303	1,116,849

Landfill	-	-	6,841,964	7,520,438	6,841,964	7,520,438
Interest expense	<u>83,611</u>	<u>115,762</u>	<u>37,140</u>	<u>46,379</u>	<u>120,751</u>	<u>162,141</u>
Total Expenses	<u>\$17,873,086</u>	<u>\$19,375,232</u>	<u>\$ 6,879,104</u>	<u>\$ 7,566,817</u>	<u>\$24,752,190</u>	<u>\$26,942,049</u>
Increase (Decrease) in Net Position	\$ 184,226	\$ 477,835	\$ 105,045	\$ (180,811)	\$ 289,271	\$ 297,024
Net Position, January 1	<u>13,398,610</u>	<u>13,582,836</u>	<u>6,101,318</u>	<u>6,206,363</u>	<u>19,499,928</u>	<u>19,789,199</u>
Net Position, December 31	<u>\$13,582,836</u>	<u>\$14,060,671</u>	<u>\$ 6,206,363</u>	<u>\$ 6,025,552</u>	<u>\$19,789,199</u>	<u>\$20,086,223</u>

The Statement of Activities format is significantly different than a typical Statement of Revenues, Expenses, and Changes in Fund Balance, as expenses are listed in the first column with revenues from that particular program reported to the right. The result is a Net (Expense)/Revenue. This format highlights the relative financial burden of each of the functions on the County's taxpayers. It also identifies how much each function draws from the general revenues or if it is self-financing through fees and grants.

### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, Seward County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of Seward County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing Seward County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources for spending at the end of the fiscal year.

As of the end of the current fiscal year, Seward County's governmental funds reported combined ending fund balances of \$11,385,297, or increase of \$1,351,057 from the preceding year.

Approximately \$11,168,302 is available for spending at the government's discretion.

#### Proprietary Funds

Seward County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the proprietary fund is \$4,769,121.

### GENERAL FUND BUDGETARY HIGHLIGHTS

During 2019, the County Commission did not amend the general fund budget. The general fund revenue was over the total budgeted amount by \$331,471 and the general fund expenditures were under the budgeted amount by \$3,052,813, which gives an overall favorable amount of \$3,384,284.

## CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

At the end of the fiscal year ended December 31, 2019, the County had \$103,855,317 invested in capital assets including equipment, buildings, roads and landfill. (See Table below.)

	Seward County's Capital Assets					
	Governmental Activities		Business-Type Activities		Total	
	2018	2019	2018	2019	2018	2019
Land	\$ 591,693	\$ 591,693	\$ 428,551	\$ 428,551	\$ 1,020,244	\$ 1,020,244
Buildings	18,462,729	18,956,319	623,785	623,785	19,086,514	19,580,104
Improvements	-	-	3,921,758	3,921,758	3,921,758	3,921,758
Equipment	18,522,071	18,234,414	10,554,704	11,828,303	29,076,775	30,062,717
Highways and roads	49,242,694	49,242,694	-	-	49,242,694	49,242,694
Construction in progress	515,527	27,800	-	-	515,527	27,800
Subtotal - Undepreciated cost	\$ 87,334,714	\$ 87,052,920	\$ 15,528,798	\$ 16,802,397	\$102,863,512	\$103,855,317
Accumulated depreciation and amortization	<u>(71,660,705)</u>	<u>(72,338,602)</u>	<u>(12,450,198)</u>	<u>(13,465,502)</u>	<u>(84,110,903)</u>	<u>(85,804,104)</u>
Total	<u>\$ 15,674,009</u>	<u>\$ 14,714,318</u>	<u>\$ 3,078,600</u>	<u>\$ 3,336,895</u>	<u>\$ 18,752,609</u>	<u>\$ 18,051,213</u>

Additional information on Seward County's capital assets can be found in Note 2C on pages 43 – 47 of this report.

### Long-Term Debt

At the end of 2019, Seward County had contracts and capital lease payable of \$8,348,874. Additional long-term debt information can be found in Note 2C on pages 48 – 56 of this report.

	Seward County's Long-Term Debt					
	Governmental Activities		Business-Type Activities		Total	
	2018	2019	2018	2019	2018	2019
Contracts	\$ -	\$ -	\$ 3,450,773	\$ 3,993,227	\$ 3,450,773	\$ 3,993,227
Capital leases & temporary notes	3,602,356	3,276,441	800,543	1,074,206	4,402,899	4,350,647
Net pension obligation	<u>8,301,484</u>	<u>8,435,036</u>	-	-	<u>8,301,484</u>	<u>8,435,036</u>
Total	<u>\$11,903,840</u>	<u>\$11,711,477</u>	<u>\$ 4,251,316</u>	<u>\$ 5,067,433</u>	<u>\$16,155,156</u>	<u>\$16,778,910</u>

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Seward County raised its 2020 budgeted mill levy for 2019 property taxes by 2.314 mills and increased property taxes by \$506,395.

### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional information, contact the County Administrator's office, Seward County, 515 North Washington, Liberal, Kansas 67901.

SEWARD COUNTY, KANSAS

BASIC FINANCIAL STATEMENTS  
December 31, 2019

SEWARD COUNTY, KANSAS

STATEMENT OF NET POSITION

December 31, 2019

	<u>Primary Government</u>			<u>Component Units</u>
	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>	
<b>ASSETS</b>				
<u>Current Assets</u>				
Cash, including time deposits	\$ 11,927,683	\$ 4,673,471	\$ 16,601,154	\$ 8,354,075
Taxes receivable	14,346,206	-	14,346,206	-
Accounts receivable (net)	179,209	554,120	733,329	13,540,148
Inventory	17,764	-	17,764	1,487,489
Assets limited as to use	-	-	-	448,485
Estimated third-party settlements	-	-	-	19,417
Other receivables	-	-	-	96,192
Prepaid expenses	-	-	-	<u>2,569,410</u>
Total current assets	<u>\$ 26,470,862</u>	<u>\$ 5,227,591</u>	<u>\$ 31,698,453</u>	<u>\$ 26,515,216</u>
<u>Noncurrent Assets</u>				
Restricted Assets:				
Cash, including time deposits	\$ 20,022	\$ 3,515,452	\$ 3,535,474	\$ -
Internally designated	-	-	-	27,830,119
Under indenture agreements-held by trustee	-	-	-	1,679,994
By contributors and grantors for capital acquisitions	-	-	-	1,336,256
<u>Less</u> – Amounts required to meet current obligations	<u>-</u>	<u>-</u>	<u>-</u>	<u>(448,485)</u>
Total restricted assets	<u>\$ 20,022</u>	<u>\$ 3,515,452</u>	<u>\$ 3,535,474</u>	<u>\$ 30,397,884</u>
Capital Assets:				
Land	\$ 591,693	\$ 428,551	\$ 1,020,244	\$ 104,046
Buildings	18,956,319	623,785	19,580,104	46,075,361
Improvements other than buildings	-	3,921,758	3,921,758	3,043,963
Machinery, equipment, furniture and fixtures	18,234,414	11,828,303	30,062,717	38,134,174
Highways	49,242,694	-	49,242,694	-
Construction in progress	27,800	-	27,800	1,045,674
<u>Less</u> – Accumulated depreciation	<u>(72,338,602)</u>	<u>(10,294,607)</u>	<u>(82,633,209)</u>	<u>(64,440,478)</u>
Accumulated amortization	<u>-</u>	<u>(3,170,895)</u>	<u>(3,170,895)</u>	<u>-</u>
Total noncurrent assets	<u>\$ 14,714,318</u>	<u>\$ 3,336,895</u>	<u>\$ 18,051,213</u>	<u>\$ 23,962,740</u>
Total Assets	<u>\$ 41,205,202</u>	<u>\$ 12,079,938</u>	<u>\$ 53,285,140</u>	<u>\$ 80,875,840</u>
 <b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension	\$ 1,228,204	-	\$ 1,228,204	\$ 4,383,402
Advance refunding	-	-	-	892,234
Total deferred outflows of resources	<u>\$ 1,228,204</u>	<u>-</u>	<u>\$ 1,228,204</u>	<u>\$ 5,275,636</u>
Total Assets and Deferred Outflows of Resources	<u>\$ 42,433,406</u>	<u>\$ 12,079,938</u>	<u>\$ 54,513,344</u>	<u>\$ 86,151,476</u>

The notes to the financial statements are an integral part of this statement.

## SEWARD COUNTY, KANSAS

Statement 1

STATEMENT OF NET POSITION

December 31, 2019

	<u>Primary Government</u>			<u>Component Units</u>
	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>	
LIABILITIES				
<u>Current Liabilities</u>				
Accounts payable	\$ 554,077	\$ 238,134	\$ 792,211	\$ 2,090,210
Accrued interest payable	-	-	-	234,790
Other accrued liabilities	-	-	-	60,201
Customer prepayments	-	35,181	35,181	-
Accrued wages and benefits	205,304	-	205,304	2,084,384
Accrued compensated absences	-	-	-	802,492
Estimated third-party payor settlements	-	-	-	51,936
Capital lease obligations – Current	326,522	528,483	855,005	-
Current maturities of long-term debt	-	-	-	495,000
Total current liabilities	<u>\$ 1,085,903</u>	<u>\$ 801,798</u>	<u>\$ 1,887,701</u>	<u>\$ 5,819,013</u>
<u>Noncurrent Liabilities</u>				
Contracts payable	\$ -	\$ 3,993,227	\$ 3,993,227	\$ -
Accrued compensated absences	739,152	185,155	924,307	-
Long-term debt	-	-	-	14,834,087
Net pension liability	8,435,036	-	8,435,036	17,949,317
Lease payable	<u>3,276,441</u>	<u>1,074,206</u>	<u>4,350,647</u>	-
Total noncurrent liabilities	<u>\$12,450,629</u>	<u>\$ 5,252,588</u>	<u>\$17,703,217</u>	<u>\$32,783,404</u>
Total Liabilities	<u>\$13,536,532</u>	<u>\$ 6,054,386</u>	<u>\$19,590,918</u>	<u>\$38,602,417</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred revenue	\$14,346,206	-	\$14,346,206	\$ -
Pension related	<u>489,997</u>	<u>-</u>	<u>489,997</u>	<u>488,419</u>
Total Deferred Inflows of Resources	<u>\$14,836,203</u>	<u>-</u>	<u>\$14,836,203</u>	<u>\$ 488,419</u>
NET POSITION				
Net investment in capital assets	\$11,111,355	\$ (2,259,021)	\$ 8,852,334	\$ 9,525,887
Restricted for:				
Debt service	-	-	-	1,593,106
Expendable for Capital acquisitions	-	-	-	1,423,144
Other purposes	216,995	3,515,452	3,732,447	-
Unrestricted	<u>2,732,321</u>	<u>4,769,121</u>	<u>7,501,442</u>	<u>34,518,503</u>
Total Net Position	<u>\$14,060,671</u>	<u>\$ 6,025,552</u>	<u>\$20,086,223</u>	<u>\$47,060,640</u>

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 2

STATEMENT OF ACTIVITIES  
For the year ended December 31, 2019

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and			Component Units
		Charges for Services & Other	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total	
Primary Government:								
Governmental Activities:								
General Government:								
County Administration	\$ 145,917	\$ -	-	-	\$ (145,917)	-	\$ (145,917)	-
County Commissioners	104,600	-	-	-	(104,600)	-	(104,600)	-
County Counselor	118,537	-	-	-	(118,537)	-	(118,537)	-
County Clerk	210,864	27,468	-	-	(183,396)	-	(183,396)	-
County Treasurer	197,601	168,747	-	-	(28,854)	-	(28,854)	-
County Attorney	730,691	-	-	-	(730,691)	-	(730,691)	-
Planning Board	88,528	6,636	-	-	(81,892)	-	(81,892)	-
Register of Deeds	108,758	-	-	-	(108,758)	-	(108,758)	-
Clerk of District Court	321,142	-	-	-	(321,142)	-	(321,142)	-
Courthouse General	2,527,319	165,779	-	-	(2,361,540)	-	(2,361,540)	-
Election	41,065	-	-	-	(41,065)	-	(41,065)	-
Employees' Benefits	3,950,516	-	-	-	(3,950,516)	-	(3,950,516)	-
County Appraiser	391,375	75	-	-	(391,300)	-	(391,300)	-
Human Resources	117,859	-	-	-	(117,859)	-	(117,859)	-
Information Technology	156,035	-	-	-	(156,035)	-	(156,035)	-
GIS	86,190	-	-	-	(86,190)	-	(86,190)	-
360 Improvements	202,265	-	-	-	(202,265)	-	(202,265)	-
Reserve for claims	(184,730)	-	-	-	184,730	-	184,730	-
Total general government	<u>\$ 9,314,532</u>	<u>\$ 368,705</u>	<u>-</u>	<u>-</u>	<u>\$ (8,945,827)</u>	<u>-</u>	<u>\$ (8,945,827)</u>	<u>-</u>
Public Safety:								
Sheriff	\$ 1,146,797	\$ 102,460	\$ -	-	\$ (1,044,337)	-	\$ (1,044,337)	-
Civil Defense	35,818	-	45,664	-	9,846	-	9,846	-
Emergency Preparedness	323,225	-	-	-	(323,225)	-	(323,225)	-
Jail	1,377,278	50,990	-	-	(1,326,288)	-	(1,326,288)	-
Communications	337,058	115,068	-	-	(221,990)	-	(221,990)	-
Rural Fire	868,928	-	-	-	(868,928)	-	(868,928)	-
Juvenile Detention	125,957	-	-	-	(125,957)	-	(125,957)	-
Total public safety	<u>\$ 4,215,061</u>	<u>\$ 268,518</u>	<u>\$ 45,664</u>	<u>-</u>	<u>\$ (3,900,879)</u>	<u>-</u>	<u>\$ (3,900,879)</u>	<u>-</u>
Natural Resources:								
Soil Conservation	\$ 38,000	\$ -	-	-	\$ (38,000)	-	\$ (38,000)	-
County Extension	155,000	-	-	-	(155,000)	-	(155,000)	-
Noxious Weed	147,795	48,864	-	-	(98,931)	-	(98,931)	-
Total natural resources	<u>\$ 340,795</u>	<u>\$ 48,864</u>	<u>-</u>	<u>-</u>	<u>\$ (291,931)</u>	<u>-</u>	<u>\$ (291,931)</u>	<u>-</u>

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 2  
(Continued)

STATEMENT OF ACTIVITIES  
For the year ended December 31, 2019

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and			Component Units
		Charges for Services & Other	Operating Grants and Contributions	Capital Grants and Contributions	Changes in Net Position			
					Governmental Activities	Business-Type Activities	Total	
Primary Government (Continued):								
Governmental Activities (Continued):								
Health and Sanitation:								
Coroner	\$ 55,737	\$ -	\$ -	-	\$ (55,737)	-	\$ (55,737)	-
Emergency Medical Service	710,252	336,420	-	-	(373,832)	-	(373,832)	-
Health	1,057,550	88,048	591,529	-	(377,973)	-	(377,973)	-
Mental Health	105,337	-	-	-	(105,337)	-	(105,337)	-
Developmental Disabled	125,000	-	-	-	(125,000)	-	(125,000)	-
Cemetery	49,911	14,700	-	-	(35,211)	-	(35,211)	-
Total health and sanitation	\$ 2,103,787	\$ 439,168	\$591,529	-	\$ (1,073,090)	-	\$ (1,073,090)	-
Social Services:								
Adolescent support	\$ 240,852	-	-	-	\$ (240,852)	-	\$ (240,852)	-
City on a Hill	50,000	-	-	-	(50,000)	-	(50,000)	-
Veterans/Other	17,000	-	-	-	(17,000)	-	(17,000)	-
Total social services	\$ 307,852	-	-	-	\$ (307,852)	-	\$ (307,852)	-
Culture and Recreation:								
Historical Museum	\$ 85,000	-	-	-	\$ (85,000)	-	\$ (85,000)	-
Council on Aging	277,973	-	-	-	(277,973)	-	(277,973)	-
Economic Development	141,510	-	-	-	(141,510)	-	(141,510)	-
Fair	53,303	-	-	-	(53,303)	-	(53,303)	-
Special Parks and Recreation	6,800	-	-	-	(6,800)	-	(6,800)	-
Activity Center	552,263	-	-	-	(552,263)	-	(552,263)	-
Total culture and recreation	\$ 1,116,849	-	-	-	\$ (1,116,849)	-	\$ (1,116,849)	-
Transportation:								
Maintenance	\$ 1,965,193	-	-	-	\$ (1,965,193)	-	\$ (1,965,193)	-
Other:								
Employee Committee	\$ 11,163	-	-	-	\$ (11,163)	-	\$ (11,163)	-
Total governmental activities	\$19,375,232	\$1,125,255	\$637,193	-	\$ (17,612,784)	\$ -	\$ (17,612,784)	-
Business-Type Activities:								
Landfill	7,566,817	7,380,161	-	-	-	(186,656)	(186,656)	-
Total Primary Government	\$26,942,049	\$8,505,416	\$637,193	-	\$ (17,612,784)	\$ (186,656)	\$ (17,799,440)	-

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 2  
(Continued)

STATEMENT OF ACTIVITIES  
For the year ended December 31, 2019

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position			Component Units
		Charges for Services & Other	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total	
Component Units:								
Southwest Medical Center	\$66,924,041	\$73,565,253	\$ 16,675	\$503,603	-	-	-	\$ 7,161,490
General Revenues:								
Ad valorem property tax					\$12,061,822	\$ -	\$12,061,822	-
Delinquent tax					283,089	-	283,089	-
Interest on delinquent taxes					242,358	-	242,358	-
Motor vehicle tax					976,095	-	976,095	-
Private club liquor tax					20,123	-	20,123	-
Local sales tax					2,093,955	-	2,093,955	-
Gasoline tax					685,936	-	685,936	-
Health initiatives					691,496	-	691,496	-
Severance tax					43,588	-	43,588	-
Diversion fees					40,163	-	40,163	-
Special City/County highway					133,331	-	133,331	-
Royalty and lease income					143,596	-	143,596	-
Miscellaneous					68,912	-	68,912	-
Interest					606,155	5,845	612,000	-
Total general revenues and transfers					\$18,090,619	\$ 5,845	\$18,096,464	-
Change in Net Position					\$ 477,835	\$ (180,811)	\$ 297,024	\$ 7,161,490
Net Position, Beginning					13,582,836	6,206,363	19,789,199	39,899,150
Net Position, Ending					\$14,060,671	\$6,025,552	\$20,086,223	\$ 47,060,640

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 3

BALANCE SHEET  
GOVERNMENTAL FUNDS  
December 31, 2019

	<u>General</u> <u>Fund</u>	<u>Other</u> <u>Governmental</u> <u>Funds</u>	<u>Total</u> <u>Governmental</u> <u>Funds</u>
<b>ASSETS</b>			
Cash, including time deposits	\$ 4,871,217	\$ 7,056,466	\$11,927,683
Cash, restricted	20,022	-	20,022
Accounts receivable	95,904	83,305	179,209
Taxes receivable	11,734,707	2,611,499	14,346,206
Inventory	<u>17,764</u>	<u>-</u>	<u>17,764</u>
Total Assets	<u>\$16,739,614</u>	<u>\$ 9,751,270</u>	<u>\$26,490,884</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 397,497	\$ 156,580	\$ 554,077
Accrued wages and benefits	<u>162,865</u>	<u>42,439</u>	<u>205,304</u>
Total liabilities	<u>\$ 560,362</u>	<u>\$ 199,019</u>	<u>\$ 759,381</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred revenue	<u>\$11,734,707</u>	<u>\$ 2,611,499</u>	<u>\$14,346,206</u>
<b>FUND BALANCES</b>			
Nonspendable:			
Inventory	\$ 17,764	\$ -	\$ 17,764
Accounts receivable	95,904	83,305	179,209
Restricted for restricted assets	20,022	-	20,022
Assigned	250,669	6,857,447	7,108,116
Unassigned	<u>4,060,186</u>	<u>-</u>	<u>4,060,186</u>
Total fund balances	<u>\$ 4,444,545</u>	<u>\$ 6,940,752</u>	<u>\$11,385,297</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$16,739,614</u>	<u>\$ 9,751,270</u>	<u>\$26,490,884</u>

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 3  
(Continued)

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE  
TO NET POSITION OF GOVERNMENTAL ACTIVITIES

December 31, 2019

Total Governmental Fund Balances	\$11,385,297
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets and deferred outflows of resources used in governmental activities are not financial resources and therefore are not reported in the funds:	
Capital assets net of accumulated depreciation of \$72,338,602	14,714,318
Deferred outflows of resources	1,228,204
Long-term liabilities and deferred inflows of resources are not due and payable in the current period and therefore are not reported in the funds:	
Accrued compensated absences	(739,152)
Capital leases payable	(3,602,963)
Net pension liability	(8,435,036)
Deferred inflows of resources	<u>(489,997)</u>
Net Position of Governmental Activities	<u>\$14,060,671</u>

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 4

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – GOVERNMENTAL FUNDS

For the year ended December 31, 2019

	<u>General</u> <u>Fund</u>	<u>Other</u> <u>Governmental</u> <u>Funds</u>	<u>Total</u> <u>Governmental</u> <u>Funds</u>
<u>Revenues</u>			
Taxes	\$11,677,468	\$2,624,302	\$14,301,770
Intergovernmental	2,412,356	1,195,023	3,607,379
Licenses, permits, and fees	471,165	-	471,165
Charges for services	456,874	197,727	654,601
Interest income	606,155	-	606,155
Royalty and lease income	120,796	47,954	168,750
Miscellaneous	<u>43,758</u>	<u>-</u>	<u>43,758</u>
Total Revenues	<u>\$15,788,572</u>	<u>\$4,065,006</u>	<u>\$19,853,578</u>
<u>Expenditures</u>			
Current Operations:			
General Government:			
County Administration	\$ 143,526	\$ -	\$ 143,526
County Commissioners	104,600	-	104,600
County Counselor	118,537	-	118,537
County Clerk	179,017	-	179,017
County Treasurer	196,001	-	196,001
County Attorney	714,233	16,458	730,691
Planning Board	88,299	-	88,299
Register of Deeds	111,314	-	111,314
Clerk of District Court	326,917	-	326,917
Employees' Benefits	3,723,436	-	3,723,436
Courthouse General	1,531,152	1,065,303	2,596,455
Information Technology	156,035	-	156,035
GIS	86,190	-	86,190
Election	41,065	-	41,065
County Appraiser	380,731	-	380,731
Human Resources	117,859	-	117,859
360 Improvements	202,265	-	202,265
Reserve for claims	<u>(184,730)</u>	<u>-</u>	<u>(184,730)</u>
Total general government	<u>\$ 8,036,447</u>	<u>\$1,081,761</u>	<u>\$ 9,118,208</u>
Public Safety:			
Sheriff	\$ 1,070,314	\$ -	\$ 1,070,314
Civil Defense	22,845	-	22,845

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 4  
(Continued)

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – GOVERNMENTAL FUNDS

For the year ended December 31, 2019

<u>Expenditures</u> (Continued)	<u>General</u> <u>Fund</u>	<u>Other</u> <u>Governmental</u> <u>Funds</u>	<u>Total</u> <u>Governmental</u> <u>Funds</u>
Current Operations (Continued):			
Public Safety (Continued):			
Emergency Preparedness	87,891	235,334	323,225
Jail	1,234,034	-	1,234,034
Communications	328,600	-	328,600
Juvenile Detention	125,957	-	125,957
Rural Fire	-	<u>609,352</u>	<u>609,352</u>
Total public safety	<u>\$ 2,869,641</u>	<u>\$ 844,686</u>	<u>\$ 3,714,327</u>
Natural Resources:			
Soil Conservation	\$ 38,000	-	\$ 38,000
County Extension	155,000	-	155,000
Noxious Weed	<u>150,870</u>	<u>-</u>	<u>150,870</u>
Total natural resources	<u>\$ 343,870</u>	<u>-</u>	<u>\$ 343,870</u>
Health and Sanitation:			
Coroner	\$ 55,737	\$ -	\$ 55,737
Mental Health	84,500	-	84,500
Developmental Disabled	125,000	-	125,000
Cemetery	49,421	-	49,421
Emergency Medical Service	672,671	-	672,671
Health	-	<u>1,057,272</u>	<u>1,057,272</u>
Total health and sanitation	<u>\$ 987,329</u>	<u>\$1,057,272</u>	<u>\$ 2,044,601</u>
Social Services:			
Adolescent support	\$ 240,852	-	\$ 240,852
City on a Hill	50,000	-	50,000
Veterans/Other	<u>17,000</u>	<u>-</u>	<u>17,000</u>
Total social services	<u>\$ 307,852</u>	<u>-</u>	<u>\$ 307,852</u>
Culture and Recreation:			
Historical Museum	\$ 85,000	\$ -	\$ 85,000
Activity Center	400,046	-	400,046
Fair	52,000	-	52,000
Economic Development	141,510	-	141,510
Council on Aging	277,973	-	277,973
Special Parks and Recreation	-	<u>6,800</u>	<u>6,800</u>
Total culture and recreation	<u>\$ 956,529</u>	<u>\$ 6,800</u>	<u>\$ 963,329</u>

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 4  
(Continued)

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – GOVERNMENTAL FUNDS  
For the year ended December 31, 2019

	<u>General</u> <u>Fund</u>	<u>Other</u> <u>Governmental</u> <u>Funds</u>	<u>Total</u> <u>Governmental</u> <u>Funds</u>
<u>Expenditures</u> (Continued)			
Current Operations (Continued):			
Transportation:			
Maintenance	-	\$1,998,731	\$ 1,998,731
Other:			
Employee Committee	\$ 11,163	-	\$ 11,163
Total Expenditures	<u>\$13,512,831</u>	<u>\$4,989,250</u>	<u>\$18,502,081</u>
Transfers:			
Equipment	\$ 800,259	\$ (800,259)	-
Net Change in Fund Balances	\$ 1,475,482	\$ (123,985)	\$ 1,351,497
Fund Balances, January 1	2,969,028	7,065,212	10,034,240
Other Changes:			
Increase or (decrease) in reserves	35	(475)	(440)
Fund Balances, December 31	<u>\$ 4,444,545</u>	<u>\$6,940,752</u>	<u>\$11,385,297</u>

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 4  
(Continued)

RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCES OF  
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the year ended December 31, 2019

Net Change in Fund Balances – Total Governmental Funds \$ 1,351,497

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense:

Capital asset purchases capitalized	508,118
Capital asset disposals, net of accumulated depreciation	(8,796)
Depreciation expense	(1,464,876)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the fund:

Current taxes receivable	14,346,206
Prior taxes receivable	(14,015,210)
Current accounts receivable	179,209
Prior accounts receivable	(179,720)
Current restricted assets	20,022
Prior restricted assets	(17,162)
Current deferred revenue	(14,346,206)
Prior deferred revenue	14,015,210
Current deferred outflows of resources	1,228,204
Prior deferred outflows of resources	(1,335,554)

Issuance of debt is revenue in the governmental funds, but the receipt increases long-term liabilities in the statement of net position:

Capital lease proceeds	-
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Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position:

Capital lease principal payments	316,408
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The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 4  
(Continued)

RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCES OF  
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the year ended December 31, 2019

Some expenses reported in the statement of activities do not require the use of current financial resources, and, therefore, are not reported as expenditures in governmental funds:

Current compensated absences	(739,152)
Prior compensated absences	692,291
Current net pension liability	(8,435,036)
Prior net pension liability	8,301,484
Current deferred inflows of resources	(489,997)
Prior deferred inflows of resources	547,820

Some assets, such as prepaid insurance and inventory, are reported as reserves to fund balances in the governmental funds statement so these amounts are included in the expense accounts on the governmental funds:

Current inventory	17,764
Prior inventory	(14,689)
Current prepaid assets	-
Prior prepaid assets	-

Change in Net Position on Governmental Activities \$ 477,835

The notes to the financial statements are an integral part of this statement.

## SEWARD COUNTY, KANSAS

Statement 5

STATEMENTS OF NET POSITION – PROPRIETARY FUNDS

December 31, 2019 and 2018

	<u>Business-Type Activities</u>	
	<u>Landfill</u>	
	<u>Current</u>	<u>Prior</u>
ASSETS		
<u>Current Assets</u>		
Cash, including time deposits	\$ 4,673,471	\$ 4,156,137
Accounts receivable (net)	<u>554,120</u>	<u>723,103</u>
Total current assets	<u>\$ 5,227,591</u>	<u>\$ 4,879,240</u>
<u>Noncurrent Assets</u>		
Restricted Assets:		
Cash, including time deposits	\$ 3,515,452	\$ 3,366,942
Capital Assets:		
Land	428,551	428,551
Buildings	623,785	623,785
Landfill pit	3,921,758	3,921,758
Machinery, equipment, furniture and fixtures	11,828,303	10,554,704
<u>Less – Accumulated depreciation</u>	<u>(10,294,607)</u>	<u>(9,307,440)</u>
Accumulated amortization	<u>(3,170,895)</u>	<u>(3,142,758)</u>
Total noncurrent assets	<u>\$ 6,852,347</u>	<u>\$ 6,445,542</u>
Total Assets	<u>\$ 12,079,938</u>	<u>\$ 11,324,782</u>
LIABILITIES		
<u>Current Liabilities</u>		
Payable from Current Assets:		
Accounts payable	\$ 238,134	\$ 184,196
Customer prepayments	35,181	37,748
Current portion of long-term debt	<u>528,483</u>	<u>475,629</u>
Total current liabilities	<u>\$ 801,798</u>	<u>\$ 697,573</u>
<u>Noncurrent Liabilities</u>		
Lease payable	\$ 1,602,689	\$ 1,276,172
Accrued compensated absences	185,155	169,730
Landfill closure payable	3,993,227	3,450,573
<u>Less – Current portion</u>	<u>(528,483)</u>	<u>(475,629)</u>
Total noncurrent liabilities	<u>\$ 5,252,588</u>	<u>\$ 4,420,846</u>
Total Liabilities	<u>\$ 6,054,386</u>	<u>\$ 5,118,419</u>
NET POSITION		
Net investment in capital assets	\$ (2,259,021)	\$ (1,648,145)
Restricted for:		
Other purposes	3,515,452	3,366,942
Unrestricted	<u>4,769,121</u>	<u>4,487,566</u>
Total Net Position	<u>\$ 6,025,552</u>	<u>\$ 6,206,363</u>

The notes to the financial statements are an integral part of this statement.

## SEWARD COUNTY, KANSAS

Statement 6

STATEMENTS OF REVENUES, EXPENSES AND CHANGES  
IN FUND NET POSITION – PROPRIETARY FUNDS

For the years ended December 31, 2019 and 2018

	<u>Business-Type Activities</u>	
	<u>Landfill</u>	
	<u>Current</u>	<u>Prior</u>
<u>Operating Revenues</u>		
Charges for services	\$ <u>7,380,161</u>	\$ <u>6,940,130</u>
<u>Operating Expenses</u>		
Cost of Services:		
Salaries and wages	\$1,881,811	\$1,815,066
Fringe benefits	894,212	846,872
Professional fees	179,809	149,462
Maintenance	66,015	147,141
Fuel	801,392	773,294
Rents	25,686	6,200
Tonnage fees	118,422	97,527
Repairs	1,194,343	957,279
Waste tire removal	<u>20,158</u>	<u>23,087</u>
Total cost of services	\$ <u>5,181,848</u>	\$ <u>4,815,928</u>
Other:		
Administrative expense	\$ 638,981	\$ 508,581
Insurance	102	96,117
Depreciation and amortization	<u>1,018,274</u>	<u>995,840</u>
Total other	\$ <u>1,657,357</u>	\$ <u>1,600,538</u>
Total operating expenses	\$ <u>6,839,205</u>	\$ <u>6,416,466</u>
Net Operating Income	\$ <u>540,956</u>	\$ <u>523,664</u>
<u>Non-Operating Revenues (Expenses)</u>		
Landfill closure and postclosure	\$ (681,233)	\$ (425,228)
Interest income	5,845	44,417
Interest and fiscal charges	(46,379)	(37,410)
Gain (loss) on sale of assets	<u>-</u>	<u>(398)</u>
Total non-operating revenues (expenses)	\$ <u>(721,767)</u>	\$ <u>(418,619)</u>
Change in Net Position	\$ (180,811)	\$ 105,045
Net Position, Beginning of Year	<u>6,206,363</u>	<u>6,101,318</u>
Net Position, End of Year	\$ <u>6,025,552</u>	\$ <u>6,206,363</u>

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 7

STATEMENTS OF CASH FLOWS – PROPRIETARY FUNDS

For the years ended December 31, 2019 and 2018

	<u>Business-Type Activities</u>	
	<u>Landfill</u>	
	<u>Current</u>	<u>Prior</u>
<u>Cash Flows from Operating Activities</u>		
Receipts from customers	\$ 7,549,144	\$ 6,850,695
Disbursements to suppliers	(4,010,903)	(3,665,795)
Disbursements to employees	(1,881,811)	(1,815,066)
Interest income	5,845	44,417
Interest expense	<u>(46,379)</u>	<u>(37,410)</u>
Net cash provided by operating activities	<u>\$ 1,615,896</u>	<u>\$ 1,376,841</u>
 <u>Cash Flows from Capital and Related Financing Activities</u>		
Purchase of property and equipment	\$ (1,276,570)	\$ (750,450)
Financing of equipment	909,296	383,266
Principal payments on capital lease obligations	<u>(582,778)</u>	<u>(575,516)</u>
Net cash used in financing activities	<u>\$ (950,052)</u>	<u>\$ (942,700)</u>
 Net Increase (Decrease) in Cash and Cash Equivalents	\$ 665,844	\$ 434,141
Cash and Cash Equivalents at Beginning of Year	<u>7,523,079</u>	<u>7,088,938</u>
Cash and Cash Equivalents at End of Year	<u>\$ 8,188,923</u>	<u>\$ 7,523,079</u>
 <u>Reconciliation of Operating Income (Loss) to Net Cash</u> <u>Provided (Used) by Operating Activities</u>		
Operating income (loss)	\$ <u>(180,811)</u>	\$ <u>105,045</u>
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:		
Depreciation expense	\$ 990,137	\$ 967,704
Amortization expense	28,137	28,136
(Gain) loss on sale of assets	-	398
Changes in Assets and Liabilities:		
Decrease (increase) in accounts receivable	168,983	(127,183)
(Decrease) increase in accounts payable	53,938	(75,384)
(Decrease) increase in customer prepayments	(2,567)	37,748
(Decrease) increase in accrued compensated absences	15,425	23,985
(Decrease) increase in closure and postclosure	<u>542,654</u>	<u>416,392</u>
Total adjustments	<u>\$ 1,796,707</u>	<u>\$ 1,271,796</u>
 Net Cash Provided by Operating Activities	<u>\$ 1,615,896</u>	<u>\$ 1,376,841</u>

The notes to the financial statements are an integral part of this statement.

## SEWARD COUNTY, KANSAS

Statement 8

STATEMENT OF NET POSITION – FIDUCIARY FUNDS

December 31, 2019

	<u>Assets</u> <u>Cash and</u> <u>Time Deposits</u>	<u>Liabilities</u>	<u>Net</u> <u>Position</u>
<u>Private-Purpose Trust Funds</u>			
Register of Deeds – Tech Fund	\$ 103,834	\$ -	\$103,834
Technology Surplus	74,212	-	74,212
City of Liberal Intake	13,713	-	13,713
Clerk Tech Fund	9,958	5,160	4,798
Treasurer Tech Fund	23,168	-	23,168
LLEBG2002-51 Grant	9,747	-	9,747
Juvenile Justice Grant	117,551	15,823	101,728
Immediate Intervention	73,364	1,290	72,074
Court Service Incentives	249	-	249
Reinvestment Grant	38,943	4,020	34,923
Treasurer’s Special Auto	11,290	4,091	7,199
DOJ Seized/Forfeiture	72,667	-	72,667
Emergency Medical Service:			
Training	16,523	-	16,523
Bequests	2,904	-	2,904
Prosecutor Training	22,433	-	22,433
Law Library	50,949	-	50,949
Sub-total	<u>\$ 641,505</u>	<u>\$ 30,384</u>	<u>\$611,121</u>

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 8  
(Continued)

STATEMENT OF NET POSITION – FIDUCIARY FUNDS

December 31, 2019

	<u>Assets</u> <u>Cash and</u> <u>Time Deposits</u>	<u>Liabilities</u>	<u>Net</u> <u>Position</u>
<u>Agency Funds</u>			
Sheriff	\$ 14,435	\$ 14,435	-
Register of Deeds	118	118	-
Clerk of District Court	63,169	63,169	-
County Attorney	14,469	14,469	-
Cimarron Basin	44,540	44,540	-
Escape Holding	219	219	-
Patriot Escrow	56,391	56,391	-
Long and Short	471	471	-
Special County Mineral Tax	13,444	13,444	-
Pilot	3,000	3,000	-
Recreational Vehicles	3,844	3,844	-
Sales and Compensating Tax	67,494	67,494	-
Added Tax	1,160	1,160	-
Current Tax	23,449,249	23,449,249	-
Vehicle Property Tax	638,100	638,100	-
Delinquent Personal	12,568	12,568	-
Delinquent Real Estate	319,745	319,745	-
Commercial Vehicle Fees	12,461	12,461	-
Rent Vehicles	4,490	4,490	-
Bankruptcy	659	659	-
USD 507 Capital Outlay	4	4	-
USD 209 Capital Outlay	(1)	(1)	-
USD 209 Supplemental General	(2)	(2)	-
Seward Township Cemetery	(30)	(30)	-
Sub-total	<u>\$24,719,997</u>	<u>\$24,719,997</u>	<u>-</u>
Total Fiduciary Funds	<u>\$25,361,502</u>	<u>\$24,750,381</u>	<u>\$611,121</u>

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 9

STATEMENT OF CHANGES IN NET POSITION – FIDUCIARY FUNDS  
PRIVATE-PURPOSE TRUST FUNDS  
 For the year ended December 31, 2019

	<u>Register of Deeds Tech Fund</u>	<u>Technology Surplus</u>	<u>City of Liberal Intake</u>	<u>Clerk Tech Fund</u>	<u>Treasurer Tech Fund</u>	<u>LLEGB 2002-51 Grant</u>
<b>ADDITIONS</b>						
Federal and state grants	\$ -	-	-	\$ -	\$ -	-
Intergovernmental	-	-	-	-	-	-
Charges for services	<u>18,203</u>	<u>-</u>	<u>-</u>	<u>4,552</u>	<u>4,552</u>	<u>-</u>
Total additions	\$ <u>18,203</u>	<u>-</u>	<u>-</u>	\$ <u>4,552</u>	\$ <u>4,552</u>	<u>-</u>
<b>DEDUCTIONS</b>						
Personal services	\$ -	\$ -	-	\$ -	-	-
Contractual services	-	-	-	-	-	-
Commodities	<u>23,413</u>	<u>4,150</u>	<u>-</u>	<u>13,670</u>	<u>-</u>	<u>-</u>
Total deductions	\$ <u>23,413</u>	\$ <u>4,150</u>	<u>-</u>	\$ <u>13,670</u>	<u>-</u>	<u>-</u>
Change in Net Position	\$ (5,210)	\$ (4,150)	\$ -	\$ (9,118)	\$ 4,552	\$ -
Net Position – Beginning of Year	<u>109,044</u>	<u>78,362</u>	<u>13,713</u>	<u>13,916</u>	<u>18,616</u>	<u>9,747</u>
Net Position – End of Year	\$ <u>103,834</u>	\$ <u>74,212</u>	\$ <u>13,713</u>	\$ <u>4,798</u>	\$ <u>23,168</u>	\$ <u>9,747</u>

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 9  
(Continued)

STATEMENT OF CHANGES IN NET POSITION – FIDUCIARY FUNDS  
PRIVATE–PURPOSE TRUST FUNDS  
For the year ended December 31, 2019

	<u>Juvenile Justice Grant</u>	<u>DOJ Seized/ Forfeiture</u>	<u>Treasurer’s Special Auto</u>	<u>Emergency Medical Service Training</u>	<u>Emergency Medical Service Bequests</u>
<b>ADDITIONS</b>					
Federal and state grants	\$317,790	\$ -	\$ -	\$ -	-
Intergovernmental	-	1,025	-	315	-
Charges for services	<u>135,469</u>	<u>-</u>	<u>155,045</u>	<u>-</u>	<u>-</u>
Total additions	<u>\$453,259</u>	<u>\$ 1,025</u>	<u>\$155,045</u>	<u>\$ 315</u>	<u>-</u>
<b>DEDUCTIONS</b>					
Personal services	\$242,169	-	\$143,376	-	-
Contractual services	172,998	-	4,470	-	-
Commodities	<u>89,678</u>	<u>-</u>	<u>28,294</u>	<u>-</u>	<u>-</u>
Total deductions	<u>\$504,845</u>	<u>-</u>	<u>\$176,140</u>	<u>-</u>	<u>-</u>
Change in Net Position	\$ (51,586)	\$ 1,025	\$ (21,095)	\$ 315	\$ -
Net Position – Beginning of Year	<u>153,314</u>	<u>71,642</u>	<u>28,294</u>	<u>16,208</u>	<u>2,904</u>
Net Position – End of Year	<u>\$101,728</u>	<u>\$ 72,667</u>	<u>\$ 7,199</u>	<u>\$ 16,523</u>	<u>\$ 2,904</u>

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

Statement 9  
(Continued)

STATEMENT OF CHANGES IN NET POSITION – FIDUCIARY FUNDS  
PRIVATE-PURPOSE TRUST FUNDS  
For the year ended December 31, 2019

	<u>Prosecutor Training</u>	<u>Immediate Intervention</u>	<u>Court Services Incentives</u>	<u>Rein- vestment Grant</u>	<u>Law Library</u>	<u>Total</u>
<b>ADDITIONS</b>						
Federal and state grants	\$ -	\$ 73,374	\$ -	\$ 26,616	\$ -	\$ 417,780
Intergovernmental	-	-	-	-	-	1,340
Charges for services	<u>2,219</u>	<u>-</u>	<u>499</u>	<u>-</u>	<u>37,349</u>	<u>357,888</u>
Total additions	\$ <u>2,219</u>	\$ <u>73,374</u>	\$ <u>499</u>	\$ <u>26,616</u>	\$ <u>37,349</u>	\$ <u>777,008</u>
<b>DEDUCTIONS</b>						
Personal services	-	\$ -	\$ -	\$ 31,408	\$ -	\$ 416,953
Contractual services	-	1,300	499	21,501	31,204	231,972
Commodities	<u>-</u>	<u>-</u>	<u>-</u>	<u>13,354</u>	<u>-</u>	<u>172,559</u>
Total deductions	<u>-</u>	\$ <u>1,300</u>	\$ <u>499</u>	\$ <u>66,263</u>	\$ <u>31,204</u>	\$ <u>821,484</u>
Change in Net Position	\$ 2,219	\$ 72,074	\$ -	\$ (39,647)	\$ 6,145	\$ (44,476)
Net Position – Beginning of Year	<u>20,214</u>	<u>-</u>	<u>249</u>	<u>74,570</u>	<u>44,804</u>	<u>655,597</u>
Net Position – End of Year	\$ <u>22,433</u>	\$ <u>72,074</u>	\$ <u>249</u>	\$ <u>34,923</u>	\$ <u>50,949</u>	\$ <u>611,121</u>

The notes to the financial statements are an integral part of this statement.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

Seward County, Kansas is a municipal corporation governed by an elected five-member commission. As required by generally accepted accounting principles, these financial statements present the primary government and its component unit, an entity for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. There were no blended component units for this reporting entity. A discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the primary government. This presented component unit has a December 31 year end. Records of County boards are not subject to examination by certified public accountants in accordance with the provisions of state statute and such boards elected not to have an annual audit of their records for audit year 2019.

Discretely Presented Component Unit

The component unit section of the financial statements includes the financial data of a discretely presented component unit. This component unit is reported separately to emphasize that it is legally separate from the County. The governing body of this component unit is appointed by the County Commission.

Southwest Medical Center – Southwest Medical Center (the Medical Center) is owned by Seward County, Kansas (the County), and governed by a seven-member Board of Trustees appointed by the Board of County Commissioners. The Medical Center is a 101-bed, not-for-profit general hospital located in Liberal, Kansas. The Medical Center can sue and be sued, and can buy, sell, or lease real property. Bond issuances must be approved by the County. The Medical Center is a component unit of the County.

Complete financial statements for the component unit may be obtained at the entity's administrative office:

Southwest Medical Center  
315 W. 15th  
Liberal, Kansas 67901

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Financial Statements

The accounting and reporting policies of the County relating to the funds included in the accompanying basic financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Generally accepted accounting principles for local governments include those principles prescribed by the Governmental Accounting Standards Board (GASB), the American Institute of Certified Public Accountants in the publication entitled Audits of State and Local Governmental Units and by the Financial Accounting Standards Board (when applicable). As allowed in Section P80 of GASB's Codification of Governmental Accounting and Financial Reporting Standards, the County has elected not to apply Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee of Accounting Procedure issued after November 30, 1989. The more significant accounting policies of the County are described below.

The County's basic financial statements include the accounts of all County operations. The criteria for including organizations as component units within the County's reporting entity, as set forth in Section 2100 of GASB's Codification of Governmental Accounting and Financial Reporting Standards, include whether:

- the organization is legally separate (can sue and be sued in their own name)
- the County holds the corporate powers of the organization
- the County appoints a voting majority of the organization's board
- the County is able to impose its will on the organization
- the organization has the potential to impose a financial benefit/burden on the County
- there is fiscal dependency by the organization on the County

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. For the most part, the effect of interfund activity has been removed from these statements. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Reconciliation of Government-Wide and Fund Financial Statements

A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position.

Statement 3 provides a reconciliation between the total governmental fund balance and the net position of governmental activities as reported in the government-wide statement of net position.

The reconciling element is due to the governmental funds report capital outlays as expenditures in the year of purchase. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense. Also, long-term liabilities such as accrued compensated absences, capital leases payable, and net pension liability are not due and payable in the current period and, therefore, are not reported in the governmental funds.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Government-Wide and Fund Financial Statements (Continued)

Reconciliation of Government-Wide and Fund Financial Statements (Continued)

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures and changes in fund balances.

Statement 4 includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental activities. One element in the reconciliation is the reporting on the purchase of capital assets. The governmental funds report purchases of the capital assets as a current period expenditure. The statement of activities recognizes the cost of those capital assets allocated over their estimated useful lives and reported as depreciation expense. These reconciling items are shown in the current year of \$ (873,662) and total depreciation expense of \$1,464,876.

Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds each on which are considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the County or meets the following criteria:

1. Total assets, liabilities, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues or expenditures/expenses of that individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Government-Wide and Fund Financial Statements (Continued)

The funds of the financial reporting entity are described below:

Governmental Funds:

General Fund

The General Fund is the primary operating fund of the County and always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than special assessments or major capital projects) that are legally or administratively restricted to expenditures for certain purposes.

Capital Projects Fund

The Capital Projects Fund is used to account for resources restricted for the acquisition or construction of specific capital projects or items (other than those financed by enterprise funds). All Capital Projects Funds were completed in previous years.

Debt Service Fund

The Debt Service Fund accounts for the accumulation of financial resources for the payment of interest and principal on the general long-term debt and the financing of special assessments that are general obligations of the County (other than debt service payments made by enterprise funds).

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Government-Wide and Fund Financial Statements (Continued)

Proprietary Fund:

Enterprise Fund

Enterprise Funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user charges and the measurement of financial activity focuses on net income measurement similar to the private sector.

Fiduciary Funds (Not included in government-wide statements):

Trust Funds

Funds that are held subject to trust agreements.

Agency Funds

Agency funds account for assets held by the County in a purely custodial capacity. Since agency funds are custodial in nature (i.e. assets equal liabilities), they do not involve the measurement of results of operations.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

The government reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The government reports the Landfill Fund as a major proprietary fund.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the County's proprietary fund is charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Liabilities and Net Position or Equity

Cash and Cash Equivalents

For the purpose of the Statement of Net Position, “cash, including time deposits” includes all demand and savings accounts and certificates of deposits of the County. For the purposes of the proprietary fund Statement of Cash Flows, “cash and cash equivalents” includes all demand and savings accounts and certificates of deposits or short-term investments with an original maturity of three months or less.

Kansas statutes authorize the public entities, with certain restrictions, to deposit or invest in open accounts, time deposits, certificates of deposit, repurchase agreements, U. S. Treasury Bills and Notes, and the State Treasurer’s investment pool. Kansas statutes also require that collateral be pledged for bank deposits with a fair market value equal to 100 percent of the uninsured amounts and must be assigned for the benefit of the public entity.

All cash accounts are recorded at cost, plus accrued interest, if applicable. All funds for the primary government were fully collateralized at year end by federal depository insurance and/or collateral held by the entity or its agent in the entity’s name.

Restricted Assets

Certain resources are set aside for their repayment and are classified as restricted assets on balance sheet because they are maintained in separate accounts and their use is limited to:

- AFLAC accounts
- Diversions – County Attorney
- Landfill

When an expense is incurred that can be paid using either restricted or unrestricted resources (net position), the County’s policy is to first apply the expense toward restricted resources and then toward unrestricted resources. In governmental funds, the County’s policy is to first apply the expenditure toward restricted fund balance and then to other, less restrictive classifications – committed and then assigned fund balances before using unassigned fund balances.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Liabilities and Net Position or Equity (Continued)

Property Taxes

Taxes are assessed on a calendar year basis, are levied and become a lien on the property on November 1st of each year. The County Treasurer is the tax collection agent for all taxing entities within the County. Property owners have the option of paying one-half or the full amount of the taxes levied on or before December 20th during the year levied with the balance to be paid on or before May 10th of the ensuing year. Collection of current year property taxes by the County Treasurer is not completed, apportioned nor distributed to the various subdivisions until the succeeding year. This procedure is in conformity with governing state statutes. Consequently, current year property taxes receivable are not available as a resource that can be used to finance the current year operations of the County and therefore are not susceptible to accrual. Accruals of uncollected current year property taxes are offset by deferred revenue and are identical to the adopted budget for 2019.

Only amounts of delinquent tax collected by the County Treasurer are included in receivables and offset by deferred revenue. Records of delinquent tax are such that it is impracticable to ascertain the amounts that represent receivables. Revenue would not be affected since budgetary procedures require reporting on a cash basis.

Activity Between Funds

Activity between funds that are outstanding at the end of the fiscal year are referred to as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances", if applicable. At year end there were no outstanding balances.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Liabilities and Net Position or Equity (Continued)

Other Receivables – Governmental Funds

Receivables of the general and special revenue funds are not available as resources that can be used to finance the current year operations of the County and, consequently, are offset by reserves in the fund statements for control purposes.

With the exception of delinquent taxes, accounts receivable, which were considered doubtful as to collectability, have been charged off. Therefore, a provision for uncollectible accounts has not been recognized for statement presentation.

Landfill Receivable

The County records landfill revenue billed to its customers on a monthly basis. It is not practicable to estimate unbilled service receivables at year end and further, the amounts thereof are not material in relationship to the financial statements taken as a whole.

Inventories and Prepaid Items

General Fund inventories of noxious weed chemicals are held for the purpose of resale and are carried at cost using the first-in, first-out method. Inventories are expensed when purchased for fund financials and expensed when used for government-wide financials.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide financial statements.

Capital Assets

Capital assets, which include property, buildings and improvements, equipment and infrastructure assets, such as roads, bridges and similar items, are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Liabilities and Net Position or Equity (Continued)

Capital Assets (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant and equipment of the primary government is depreciated using the straight line method over the following estimated useful lives:

Buildings and improvements	10 to 40 years
Infrastructure assets	39 to 50 years
Machinery and equipment	2 to 10 years

Compensated Absences – County Employees

Policy as adopted:

Paid time off (PTO) has been provided to add flexibility to Seward County employees in taking time off away from their employment, but at the same time maintaining effective staffing at all levels of Seward County Government. The Seward County Board of Commissioners find that it is in the best interest of the Seward County employees to be responsible for determining how their time away from work will best suit their individual needs and preferences and that employees should be given flexibility in their paid time away from work. PTO shall be used concurrently to an employee utilizing leave of absence status. This policy shall apply to all full-time employees.

The following accrual chart is based on per pay period:

<u>Length of Service</u>	<u>Accrual</u>
1 year or less	.31 days
2-5 years	.88 days
6-9 years	1.00 days
10-14 years	1.27 days
15 years and over	1.46 days

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Liabilities and Net Position or Equity (Continued)

Compensated Absences – County Employees (Continued)

The maximum accumulation of PTO by an employee shall be 512 hours or 64 days. Employees who have accrued in excess of 512 hours or 64 days of PTO may exchange PTO in excess of 512 hours for wage based compensation at a rate of 2 hours of PTO for 1 hour of wage based compensation or may place hours in excess of 512 in extended sick leave up to 1,040 hours. Exempt employees may exchange PTO at a ratio of 2 weeks of PTO for 1 week of base compensation or place days in excess of 64 in extended sick leave. Time placed in extended sick leave shall be lost upon termination or retirement. Extended sick leave may only be used for events qualifying for Family and Medical leave and/or following a bona fide illness absence in excess of three consecutive days.

Under this policy, employees who retire from Seward County under the plans offered by Seward County are eligible for a PTO buy out up to 512 hours. This benefit will be available to all full-time employees who are eligible for KPERs or other applicable County sponsored retirement program and have at least five years of full-time service to the County. Amounts have been calculated and have been accrued in the appropriate funds. Amounts that have been accrued for the year ended December 31, 2019 are:

<u>Fund</u>	<u>Amount</u>
General	\$555,089
Road and Bridge	94,950
Health	72,168
Landfill	185,155
Rural Fire	16,945

Deferred Revenue

Receivables from taxes and grants from federal and state agencies are reported as deferred revenue for all governmental fund types.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Liabilities and Net Position or Equity (Continued)

Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Government-Wide and Proprietary Fund Net Position

Government-wide and proprietary fund net position is divided into three components:

Net Investment in Capital Assets – Consist of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding that was used to finance those assets.

Restricted Net Position – Consists of net position that is restricted by the County's creditors (for example, through debt covenants), by the state enabling legislation (through restrictions on shared revenues), by grantors (both federal and state), and by other contributors.

Unrestricted – All other net position is reported in this category.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Liabilities and Net Position or Equity (Continued)

Governmental Fund Balances

In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts that can be spent only for specific purposes because of the County Code, state or federal laws, or externally imposed conditions by grantors or creditors.

Committed – Amounts that can be used only for specific purposes determined by a formal action by County Commission ordinance or resolution.

Assigned – Amounts that are designated by County officials for a particular purpose.

Unassigned – All amounts not included in other spendable classifications.

Revenues and Expenditures

Revenues

Substantially all governmental fund revenues are accrued. Subsidies and grants to proprietary funds, which finance either capital or current operations, are reported as nonoperating revenue based on GASB 33. In applying GASB Statement No. 33 to grant revenues, the provider recognizes liabilities and expenses and the recipient recognizes receivables and revenue when the applicable eligibility requirements, including time requirements, are met. Resources transmitted before the eligibility requirements are met, are reported as advances by the provider and deferred revenue by the recipient.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Liabilities and Net Position or Equity (Continued)

Revenues and Expenditures (Continued)

Revenues (Continued)

Collection of current year property taxes by the County Treasurer is not completed, apportioned, nor distributed to the various subdivisions until the succeeding year, such procedure being in conformity with the governing state statutes. Consequently, current year property taxes receivable are not available as a resource that can be used to finance the current year operations of the County and, therefore, are not susceptible to accrual.

Expenditures

Expenditures are recognized when the related fund liability is incurred. Inventory costs are reported in the period when inventory items are used, rather than in the period purchased. Principal and interest on general long-term debt, which has not matured, are recognized when paid. Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds.

Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is used in the governmental funds. For budgetary purposes, appropriations lapse at fiscal year end, except for the portion related to encumbered amounts. Encumbrances outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be honored during the subsequent year.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Liabilities and Net Position or Equity (Continued)

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budget Requirements, Accounting and Reporting

Requirements for all funds:

A. Annual budgets are adopted for most County funds. Such budgets are based on expected expenditures by program within a fund and estimated resources by source for all funds. Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds, and enterprise funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding calendar year on or before August 1st.
2. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

A. Budget Requirements, Accounting and Reporting (Continued)

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the modified accrual basis of accounting, modified further by the encumbrance method of accounting. Encumbrance accounting is employed by governmental funds. Encumbrances outstanding at year end are reported as reservation of fund balances and do not constitute GAAP expenditures or liabilities. Accordingly, all budget statements reflect the amount of encumbrances included as non-GAAP expenditures. Revenues are recognized when cash is received and expenditures include disbursements, accounts payable and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

A legal operating budget is not required for Capital Projects Funds, Trust Funds and the following Special Revenue Funds:

- EMS Equipment Fund
- Rural Fire Equipment Fund
- Special Highway Improvement Fund
- Road Machinery Fund
- Noxious Weed Equipment Fund

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by using internal spending limits established by the governing body.

The reconciliation after Statement 4 also reconciles the budgetary information to the GAAP information.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

B. Deficit Fund Equity at Year End

There was no deficit fund equity at year end.

C. Detail Notes on All Funds

Cash and Cash Equivalents

	<u>Cash &amp; Time Accounts</u>
County Treasurer:	
Equity Bank	\$42,200,809
Cash on hand	2,813,711
Other Accounts:	
AFLAC account:	
Equity Bank	14,859
Emergency Medical Service:	
Equity Bank	-
Cash on hand	250
Clerk of District Court:	
Equity Bank	60,169
Cash on hand	3,000
Law Library:	
Equity Bank	50,950
Landfill:	
Equity Bank	319,309
Cash on hand	500
Health Department:	
Equity Bank	2,366
Cash on hand	225
County Attorney:	
Sunflower Bank	14,469
County Clerk:	
Cash on hand	100

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Cash and Cash Equivalents (Continued)

	<u>Cash &amp; Time Accounts</u>
County Appraiser:	
Cash on hand	60
Register of Deeds:	
Equity Bank	118
Road and Bridge:	
Cash on hand	200
Sheriff:	
Cash on hand	100
Community Bank	14,435
Witness Fee Fund:	
Equity Bank	<u>2,500</u>
Total	<u>\$45,498,130</u>
Analysis of Total Cash and Time Deposits of Primary Government:	
Unrestricted cash for operations	\$41,962,656
Restricted Cash:	
Landfill closure and postclosure care	3,515,452
AFLAC account	14,859
Diversion – County Attorney	<u>5,163</u>
Total	<u>\$45,498,130</u>
Reconciliation:	
Cash Balances – Statement 1:	
Current Assets	\$16,601,154
Restricted Assets	3,535,474
Cash Balances – Statement 8	<u>25,361,502</u>
Total	<u>\$45,498,130</u>

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Deposits and Investments

K.S.A. 9-1401 establishes the depositories which may be used by Seward County. The statute requires banks eligible to hold Seward County's funds have a main or branch bank in the county in which Seward County is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. Seward County has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits Seward County's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. Seward County has no investment policy that would further limit its investment choices.

Custodial Credit Risk – Deposits – Custodial credit risk for deposits is the risk that in the event of a bank failure, Seward County's deposits may not be returned or Seward County will not be able to recover collateral securities in the possession of an outside party. Seward County's policy requires deposits to be 100 percent secured by collateral valued at market or par, whichever is lower, less the amount covered by the Federal Deposit Insurance Corporation (FDIC). Deposited funds may be invested in certificates of deposit in institutions with an established record of fiscal health and service, as determined by a rating of C minus or above by independent rating agencies. Collateral agreements must be approved prior to deposit of funds as provided by law. The Seward County Commission approves and designates a list of authorized depository institutions based on evaluation of solicited responses and certifications provided by financial institutions and recommendations of an evaluation committee and/or the County Treasurer. Custodial credit risk for deposits is not formally addressed by bond indentures or pension trust policy. Indentures require that restricted deposits be maintained by the trustee bank specified in the indenture. Pension trust investment policy restricts uninvested cash to minimal balances generally covered by the FDIC.

Deposits of Seward County's reporting entity are insured or collateralized with securities held by Seward County, its agent, or by the pledging financial institutions' trust department or agent in the name of Seward County or applicable public trust.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Deposits and Investments (Continued)

At December 31, 2019, Seward County's carrying amount of deposits, including certificates of deposit, was \$45,493,795. The bank balance was \$44,109,754. Of the bank balance, \$592,810 was covered by FDIC insurance and the remaining \$43,516,944 was collateralized with securities held by the pledging financial institution's agent in Seward County's name.

Custodial Credit Risk – Investments – For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, Seward County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

Receivables as of Year End for Government's Individual Major Funds and Nonmajor Funds

<u>Receivables</u>	<u>Primary Government</u>		
	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
Taxes:			
Ad valorem tax	\$13,070,221	-	\$13,070,221
Motor vehicle tax	1,001,468	-	1,001,468
Delinquent tax	137,500	-	137,500
Special County mineral taxes	6,722	-	6,722
Sales tax	<u>130,295</u>	<u>-</u>	<u>130,295</u>
Total taxes	\$14,346,206	\$ -	\$14,346,206
Accounts	<u>179,209</u>	<u>554,120</u>	<u>733,329</u>
Net receivables	<u>\$14,525,415</u>	<u>\$554,120</u>	<u>\$15,079,535</u>

Provision for Uncollectibles

Business-type receivables are primarily from other governments and are considered fully collectible.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Provision for Uncollectibles (Continued)

With the exception of delinquent taxes, other receivables which were considered doubtful as to collectibility have been charged off annually. Therefore, a provision for uncollectible accounts has not been recognized for statement presentation.

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue reported in the governmental funds were as follows:

<u>Funds</u>	<u>Amounts</u>
General	\$11,734,707
County Building	286,022
Rural Fire	821,000
Road and Bridge	<u>1,504,477</u>
Total	<u>\$14,346,206</u>

Interfund Transfers

The detail of interfund transfers made for the year 2019 are as follows:

<u>From</u>	<u>To</u>	<u>Regulatory Authority</u>	<u>Amount</u>
General Fund	Equipment Reserve – County Technology Fund	KSA 19-119	\$450,259
General Fund	County Equipment Reserve Fund	KSA 19-119	350,000
Road and Bridge Fund	Special Highway Improvement Fund	KSA 68-141g	250,000

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Interfund Transfers (Continued)

<u>From</u>	<u>To</u>	<u>Regulatory Authority</u>	<u>Amount</u>
Road and Bridge Fund	Road Machinery Fund	KSA 68-141g	250,000
Rural Fire	Rural Fire Equipment Fund	KSA 19-3623e	47,000

Inventories:

Governmental Funds – Disbursements for inventory type items are considered as expenditures at the time of purchase. Balance sheet presentation of stated inventory is offset in the equity section of the balance sheet as reserve for inventory. The only stated inventory is included in the General Fund in the amount of \$17,764 for noxious weed treatment.

Prepaid Expense

Certain payments to vendors reflect cost applicable to future accounting periods and are recorded as prepaid items. There were no prepaid expenses reported as of year end.

Capital Assets:

Enterprise Activities – Landfill

Capital assets and related depreciation have been recorded for the Landfill Fund. Recorded property, plant and equipment owned by the Landfill Fund are stated at cost or estimated historical cost if original cost is not available. Gifts or contributions are stated at fair market value at the date received. Depreciation has been provided over the estimated useful lives using the straight-line method.

Gain or loss is recognized when assets are retired from service or are otherwise disposed.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Capital Assets (Continued):

Enterprise Activities – Landfill (Continued)

A summary of property, plant and equipment is as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Land	\$ 428,551	\$ -	\$ -	\$ 428,551
Landfill pit	3,921,758	-	-	3,921,758
Buildings and improvements	623,785	-	-	623,785
Machinery and equipment	<u>10,554,704</u>	<u>1,276,569</u>	<u>2,970</u>	<u>11,828,303</u>
Total	<u>\$15,528,798</u>	<u>\$1,276,569</u>	<u>\$ 2,970</u>	<u>\$16,802,397</u>
 <u>Less – Accumulated depreciation for:</u>				
Buildings and improvements	\$ 398,895	\$ 12,395	\$ -	\$ 411,290
Landfill pit	3,142,758	28,137	-	3,170,895
Machinery and equipment	<u>8,908,543</u>	<u>977,742</u>	<u>2,970</u>	<u>9,883,315</u>
Total	<u>\$12,450,196</u>	<u>\$1,018,274</u>	<u>\$ 2,970</u>	<u>\$13,465,500</u>
Net Capital Assets	<u>\$ 3,078,602</u>	<u>\$ 258,295</u>	<u>-</u>	<u>\$ 3,336,897</u>

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Capital Assets (Continued):

Governmental Activities

Capital assets and related depreciation have been recorded for all governmental activities. Public domain (infrastructure) capital assets consisting of roads and bridges are also capitalized and depreciated.

A summary of property, plant and equipment is as follows:

	<u>Beginning</u> <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	<u>Ending</u> <u>Balance</u>
General Government Control:					
County Commissioners	\$ 30,552	\$ -	\$ 3,741	\$ (250)	\$ 26,561
County Administrator	75,101	1,045	22,777	(2,736)	50,633
County Counselor	-	-	-	2,986	2,986
Staff Agencies:					
County Clerk	410,333	4,790	3,213	-	411,910
County Appraiser	180,003	-	-	-	180,003
County Treasurer	45,342	-	-	-	45,342
County Attorney	87,714	-	-	-	87,714
District Court	323,998	20,751	-	-	344,749
Register of Deeds	79,900	4,105	-	-	84,005
Courthouse General	<u>11,171,100</u>	<u>506,285</u>	<u>21,839</u>	<u>-</u>	<u>11,655,546</u>
Total Government	<u>\$12,404,043</u>	<u>\$536,976</u>	<u>\$ 51,570</u>	<u>-</u>	<u>\$12,889,449</u>
Public Safety:					
Sheriff	\$ 2,015,527	\$ -	\$367,746	-	\$ 1,647,781
Civil Defense	215,556	-	-	-	215,556
Fire Protection	3,385,688	-	156,541	-	3,229,147
Emergency Medical Service	1,588,443	20,000	95,405	-	1,513,038
911	659,343	-	-	-	659,343
Jail Facility	<u>7,076,287</u>	<u>53,681</u>	<u>79,972</u>	<u>-</u>	<u>7,049,996</u>
Total Public Safety	<u>\$14,940,844</u>	<u>\$ 73,681</u>	<u>\$699,664</u>	<u>-</u>	<u>\$14,314,861</u>

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Capital Assets (Continued):

Governmental Activities (Continued)

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	<u>Ending Balance</u>
Other:					
Health – Mental Health	\$ 585,955	\$ -	\$ -	-	\$ 585,955
Highways	54,874,810	325,008	-	-	55,199,818
Natural Resources –					
Noxious Weed	85,741	-	-	-	85,741
Exhibit Hall	1,966,950	-	-	-	1,966,950
Health	457,793	22,898	-	-	480,691
Planning and Zoning	36,591	2,556	31,400	-	7,747
Restlawn Cemetery	21,732	-	-	-	21,732
Activity Center	1,014,056	40,589	13,141	-	1,041,504
Fair Grounds	<u>430,672</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>430,672</u>
Total Other	<u>\$59,474,300</u>	<u>\$ 391,051</u>	<u>\$ 44,541</u>	<u>-</u>	<u>\$59,820,810</u>
Total	<u>\$86,819,187</u>	<u>\$1,001,708</u>	<u>\$795,775</u>	<u>-</u>	<u>\$87,025,120</u>
<u>Less – Accumulated depreciation for:</u>					
General Government Control:					
County Commissioners	\$ 30,552	\$ -	\$ 3,741	\$ (250)	\$ 26,561
County Administrator	67,574	3,436	22,777	(2,736)	45,497
County Counselor	-	-	-	2,986	2,986
Staff Agencies:					
County Clerk	317,696	36,637	3,213	-	351,120
County Appraiser	165,486	10,644	-	-	176,130
County Treasurer	42,742	1,600	-	-	44,342
County Attorney	87,714	-	-	-	87,714
District Court	294,893	14,976	-	-	309,869
Register of Deeds	78,242	1,549	-	-	79,791
Courthouse General	<u>3,780,699</u>	<u>259,967</u>	<u>21,839</u>	<u>-</u>	<u>4,018,827</u>
Total Government	<u>\$ 4,865,598</u>	<u>\$ 328,809</u>	<u>\$ 51,570</u>	<u>-</u>	<u>\$ 5,142,837</u>

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Capital Assets (Continued):

Governmental Activities (Continued)

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	<u>Ending Balance</u>
<u>Less</u> – Accumulated depreciation for (Cont.):					
Public Safety:					
Sheriff	\$ 1,856,163	\$ 76,483	\$367,746	-	\$ 1,564,900
Civil Defense	184,140	12,973	-	-	197,113
Fire Protection	2,271,825	259,576	156,541	-	2,374,860
Emergency Medical Service	1,444,794	57,581	95,405	-	1,406,970
911	638,197	8,458	-	-	646,655
Jail Facility	<u>3,459,687</u>	<u>195,461</u>	<u>78,508</u>	<u>-</u>	<u>3,576,640</u>
Total Public Safety	<u>\$ 9,854,806</u>	<u>\$ 610,532</u>	<u>\$698,200</u>	<u>-</u>	<u>\$ 9,767,138</u>
Other:					
Health – Mental Health	\$ 548,565	\$ 20,837	\$ -	-	\$ 569,402
Highways	53,619,567	291,470	-	-	53,911,037
Natural Resources – Noxious Weed	85,741	-	-	-	85,741
Exhibit Hall	1,311,304	50,435	-	-	1,361,739
Health	294,983	23,176	-	-	318,159
Planning and Zoning	34,041	1,885	30,500	-	5,426
Restlawn Cemetery	17,706	490	-	-	18,196
Activity Center	599,026	135,939	6,709	-	728,256
Fair Grounds	<u>429,368</u>	<u>1,303</u>	<u>-</u>	<u>-</u>	<u>430,671</u>
Total Other	<u>\$56,940,301</u>	<u>\$ 525,535</u>	<u>\$ 37,209</u>	<u>-</u>	<u>\$57,428,627</u>
Total	<u>\$71,660,705</u>	<u>\$1,464,876</u>	<u>\$786,979</u>	<u>-</u>	<u>\$72,338,602</u>
Construction in progress	<u>\$ 515,527</u>	<u>\$ 27,800</u>	<u>\$515,527</u>	<u>-</u>	<u>\$ 27,800</u>
Net Capital Assets	<u>\$15,674,009</u>	<u>\$ (435,368)</u>	<u>\$524,323</u>	<u>-</u>	<u>\$14,714,318</u>

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Discretely Presented Component Unit

Activity of Southwest Medical Center is presented in Statements 1 and 2.

Operating and Capital Leases

There are no minimum future rent payments.

Short-Term Debt

The following is a summary of short-term debt:

Beginning balance	-	
Increases	-	
Decreases	-	
Ending balance	<u>-</u>	<u>-</u>

Long-Term Debt

Long-term debt of the discretely presented component unit consists of the following:

	<u>2019</u>	<u>2018</u>
2.0% to 5.0% General Obligation Hospital Refunding and Improvement Bonds, Series 2010-A; issued on May 27, 2010, in the original amount of \$17,670,000, due serially through August 1, 2040	\$ 5,670,000	\$ 6,080,000
2.0% to 4.0% General Obligation Hospital Refunding Bonds, Series 2016; issued on March 30, 2016, in the original amount of \$9,480,000, due serially through August 1, 2038	9,200,000	9,270,000

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Long-Term Debt (Continued)

Net unamortized premium (discount)	<u>459,087</u>	<u>496,982</u>
	\$15,329,087	\$15,846,982
Capital lease obligation, paid off in 2019	<u>-</u>	<u>4,739</u>
	\$15,329,087	\$15,851,721
<u>Less</u> – Current portion	<u>495,000</u>	<u>484,739</u>
	<u>\$14,834,087</u>	<u>\$15,366,982</u>

On May 27, 2010, the County issued \$17,670,000 in General Obligation Hospital Refunding and Improvement Bonds, Series 2010-A (the 2010-A bonds) on behalf of the Medical Center pursuant to a bond trust indenture dated May 1, 2010. The proceeds of the bonds were used, together with other available funds of the Medical Center, for the purpose of providing funds to (1) expand and renovate the Medical Center’s existing facilities, (2) pay for the costs of certain items of equipment, (3) fund a debt service reserve fund, (4) pay certain costs related to issuance of the bonds, and (5) make the payment as scheduled on August 1, 2010, for principal and interest due then on the 2001-A bonds.

On March 30, 2016, the County issued \$9,480,000 in General Obligation Hospital Refunding Bonds, Series 2016 (the 2016 bonds) on behalf of the Medical Center. The proceeds of the 2016 bonds were used to (1) pay the costs related to issuance of the 2016 bonds and (2) advance refund \$8,335,000 of the 2010-A bonds maturing during the years from 2026 through 2038 by making an irrevocable deposit with a trustee. The trustee used that deposit to purchase direct obligations of the United States of America that will mature and pay interest in amounts and at times that will provide for payment of interest on the refunded 2010-A bonds through August 1, 2020 and to redeem and pay the \$8,335,000 of refunded 2010-A bonds on that date at a redemption price of 100 percent.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Long-Term Debt (Continued)

The refunding transaction decreased the total amount of future debt service requirements by \$920,259. This resulted in an economic gain of \$743,879. As a result of the refunding transaction, a deferred refunding loss of \$1,171,337 was recognized for the difference between the book value of the refunded debt and the amount required to extinguish the debt. This deferred loss is reported as a deferred outflow of resources on the statement of net position and is being amortized to interest expense over the life of the 2016 bonds.

The indenture agreements for the bonds require the Medical Center to transfer to a trustee, on a monthly basis, specified amounts which, when combined with interest earned on the respective funds held by the trustee, will provide sufficient funds to pay the bond principal and interest on the appropriate due dates. Such amounts were maintained and are included with assets limited as to use in the financial statements. The indenture agreements also include certain restrictive covenants relating to the acquisition and disposition of property, incurrence of additional indebtedness, and level of fees and rates charged.

Scheduled annual debt service requirements on long-term debt are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 495,000	\$ 547,875	\$ 1,042,875
2021	515,000	530,925	1,045,925
2022	530,000	513,735	1,043,735
2023	550,000	495,585	1,045,585
2024	570,000	476,295	1,046,295
2025-2029	3,150,000	2,077,000	5,227,000
2030-2034	3,670,000	1,557,050	5,227,050
2035-2039	4,360,000	866,575	5,226,575
2040-2043	<u>1,030,000</u>	<u>51,500</u>	<u>1,081,500</u>
	<u>\$14,870,000</u>	<u>\$ 7,116,540</u>	<u>\$21,986,540</u>

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Long-Term Debt (Continued)

The following is a summary of changes in long-term debt:

	<u>Capital Lease Obligation</u>	<u>Bonds</u>	<u>Total Long-Term Obligations</u>
Outstanding at January 1, 2018	\$ 59,743	\$15,815,000	\$15,874,743
Principal payments	<u>(55,004)</u>	<u>(465,000)</u>	<u>(520,004)</u>
Outstanding at January 1, 2019	\$ 4,739	\$15,350,000	\$15,354,739
Principal payments	<u>(4,739)</u>	<u>(480,000)</u>	<u>(484,739)</u>
Outstanding at December 31, 2019	<u>-</u>	<u>\$14,870,000</u>	<u>\$14,870,000</u>

Total interest costs are summarized as follows:

	<u>2019</u>	<u>2018</u>
Total interest incurred	\$563,077	\$573,443
Amortization of bond premium	(37,894)	(38,391)
Amortization of deferred outflows on advance refunding	<u>73,539</u>	<u>74,096</u>
Interest expense	<u>\$598,722</u>	<u>\$609,148</u>

Governmental Activities

On June 3, 2013, a lease purchase in the amount of \$252,406, with an interest rate of 2.74% was acquired.

On May 22, 2017, a lease purchase in the amount of \$2,500,000, with an interest rate of 2.51% was acquired.

On November 6, 2017, a lease purchase in the amount of \$512,251, with an interest rate of 3.90% was acquired.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Governmental Activities (Continued)

On November 6, 2017, a lease purchase in the amount of \$512,251, with an interest rate of 3.90% was acquired.

On July 19, 2018, a lease purchase in the amount of \$385,000, with an interest rate of 3.90% was acquired.

On August 27, 2018, a lease purchase in the amount of \$550,000, with an interest rate of 3.30% was acquired.

Balance of principal remaining at December 31, 2019:

<u>Fund</u>	<u>Amount</u>	<u>Interest Rate</u>
General – Building Improvements	\$2,217,192	2.53%
Capital Equipment – Ambulance	105,086	2.74%
Rural Fire – Fire Protection	424,989	3.90%
General – Building	352,770	3.90%
General – Building	<u>502,926</u>	3.30%
	<u>\$3,602,963</u>	

Detail of scheduled payments by year including interest of \$648,330:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 326,522	\$105,398	\$ 431,920
2021	336,507	95,413	431,920
2022	291,990	85,224	377,214
2023	301,014	76,200	377,214
2024	310,279	66,935	377,214
2025-2029	1,459,312	189,703	1,649,015
2030-2032	<u>577,339</u>	<u>29,457</u>	<u>606,796</u>
Total	<u>\$3,602,963</u>	<u>\$648,330</u>	<u>\$4,251,293</u>

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Governmental Activities (Continued)

The following is a summary of changes in long-term debt of governmental activities:

	<u>Balance at</u> <u>Beginning</u> <u>of Year</u>	<u>Increase</u>	<u>Decrease</u>	<u>Balance</u> <u>at End</u> <u>of Year</u>	<u>Due</u> <u>Within</u> <u>One Year</u>
Capital leases	\$3,919,371	\$ -	\$ 316,408	\$3,602,963	\$326,522
Compensated absences	<u>692,291</u>	<u>739,152</u>	<u>692,291</u>	<u>739,152</u>	<u>-</u>
	<u>\$4,611,662</u>	<u>\$739,152</u>	<u>\$1,008,699</u>	<u>\$4,342,115</u>	<u>\$326,522</u>

Business-Type Activities

Landfill Debt

On December 23, 2014, a lease purchase in the amount of \$296,334, with an interest rate of 2.49% was acquired.

On September 21, 2015, a lease purchase in the amount of \$152,839, with an interest rate of 2.49% was acquired.

On February 1, 2016, a lease purchase in the amount of \$326,100, with an interest rate of 2.74% was acquired.

On January 19, 2017, a lease purchase in the amount of \$128,388, with an interest rate of 3.25% was acquired.

On March 10, 2017, a lease purchase in the amount of \$146,700, with an interest rate of 3.37% was acquired.

On March 10, 2017, a lease purchase in the amount of \$293,979, with an interest rate of 3.25% was acquired.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Business-Type Activities (Continued)

Landfill Debt (Continued)

On July 3, 2017, a lease purchase in the amount of \$310,943, with an interest rate of 3.25% was acquired.

On September 18, 2018, a lease purchase in the amount of \$253,765, with an interest rate of 3.85% was acquired.

On December 19, 2018, a lease purchase in the amount of \$129,500, with an interest rate of 3.85% was acquired.

On April 1, 2019, a lease purchase in the amount of \$501,852, with an interest rate of 4.70% was acquired.

On July 1, 2019, a lease purchase in the amount of \$407,444, with an interest rate of 4.97% was acquired.

Balance of principal remaining at December 31, 2019:

<u>Fund</u>	<u>Amount</u>	<u>Interest Rate</u>
Landfill – Equipment	\$ 73,889	2.74%
Landfill – Equipment	48	2.49%
Landfill – Equipment	24,106	2.49%
Landfill – Equipment	53,373	3.25%
Landfill – Equipment	68,712	3.37%
Landfill – Equipment	137,705	3.25%
Landfill – Equipment	161,643	3.25%
Landfill – Equipment	192,635	3.85%
Landfill – Equipment	86,914	3.85%
Landfill – Equipment	436,419	4.70%
Landfill – Equipment	<u>367,245</u>	4.97%
Total	<u>\$1,602,689</u>	

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Business-Type Activities (Continued)

Landfill Debt (Continued)

Detail of scheduled payments by year including interest of \$126,949:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 528,483	\$ 56,263	\$ 584,746
2021	463,764	38,218	501,982
2022	296,501	21,572	318,073
2023	234,726	9,774	244,500
2024	<u>79,215</u>	<u>1,122</u>	<u>80,337</u>
Total	<u>\$1,602,689</u>	<u>\$126,949</u>	<u>\$1,729,638</u>

The following is a summary of changes in long-term debt:

	<u>Balance at</u> <u>Beginning</u> <u>of Year</u>	<u>Increase</u>	<u>Decrease</u>	<u>Balance</u> <u>at End</u> <u>of Year</u>	<u>Due</u> <u>Within</u> <u>One Year</u>
Capital leases	\$1,276,172	\$ 909,295	\$ 582,778	\$1,602,689	\$528,483
Compensated absences	169,730	185,155	169,730	185,155	-
Landfill closure and postclosure care costs	<u>3,450,573</u>	<u>3,993,227</u>	<u>3,450,573</u>	<u>3,993,227</u>	<u>-</u>
	<u>\$4,896,475</u>	<u>\$5,087,677</u>	<u>\$4,203,081</u>	<u>\$5,781,071</u>	<u>\$528,483</u>

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Detail Notes on All Funds (Continued)

Business-Type Activities (Continued)

Landfill Debt (Continued)

Closure and Postclosure Care Cost

Primary government is included in this classification of an original closure and postclosure cost of \$5,206,957. State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$3,993,227 reported as landfill closure and postclosure care liability at December 31, 2019 represents the cumulative amount reported to date. The County will recognize the remaining postclosure costs of \$1,213,730 over the next 15 years. These amounts are based on what it would cost to perform all closure and postclosure care in 2019. Actual cost may be higher due to inflation, changes in technology or changes in regulations. The percentage of landfill capacity used to date is 76 percent. The estimated remaining landfill life is 5 years.

As of December 31, 2019, there was \$3,515,452 set aside to finance closure and postclosure costs. A tipping fee set aside was approved.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 3: OTHER INFORMATION

A. Defined Benefit Pension Plan

General Information about the Pension Plan

Plan Description

Seward County participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at [www.kpers.org](http://www.kpers.org) or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions

K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. K.S.A. 74-4975 establishes KP&F member-employee contribution rate at 7.15% of covered salary. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2, KPERS 3 and KP&F be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for the Death and Disability Program) and the statutory contribution rate was 8.89% for KPERS and 22.13% for KP&F for the fiscal year ended December 31, 2019. Contributions to the pension plan from Seward County were \$642,983 for KPERS and \$313,843 for KP&F for the year ended December 31, 2019.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 3: OTHER INFORMATION (Continued)

A. Defined Benefit Pension Plan (Continued)

Net Pension Liability

At December 31, 2019, Seward County's proportionate share of the collective net pension liability reported by KPERS was \$5,624,731 and \$2,810,305 for KP&F. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2018, which was rolled forward to June 30, 2019. Seward County's proportion of the net pension liability was based on the ratio of Seward County's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at [www.kpers.org](http://www.kpers.org) or can be obtained as described above.

Benefits

Benefits are established by statute and may only be changed by the Kansas Legislature. Members (except Police and Firemen) with ten or more years of credited service may retire as early as age 55 (Police and Firemen may be age 50 with 20 years of credited service), with an actuarially reduced monthly benefit. Normal retirement is at age 65, age 62 with ten years of credited service, or whenever a member's combined age and years of credited service equal 85 "points". (Police and Firemen's normal retirement ages are age 60 with 15 years of credited service, age 55 with 20 years, age 50 with 25 years, or any age with 36 years of service).

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, members may withdraw their contributions from their individual accounts, including interest. Members who withdraw their accumulated contributions lose all rights and privileges of membership. For all pension coverage groups, the accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74-4922.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 3: OTHER INFORMATION (Continued)

A. Defined Benefit Pension Plan (Continued)

Benefits (Continued)

Members choose one of seven payment options for their monthly retirement benefits. At retirement a member may receive a lump-sum payment of up to 50 percent of the actuarial present value of the member's lifetime benefit. His or her monthly retirement benefit is then permanently reduced based on the amount of the lump sum. Benefit increases, including ad hoc post-retirement benefit increases, must be passed into law by the Kansas Legislature. Benefit increases are under the authority of the Legislature and the Governor of the State of Kansas. For all pension coverage groups, the retirement benefits are disbursed from the retirement benefit payment reserve fund as established by K.S.A. 74-4922.

Employer and Nonemployer Allocations

Although KPERS administers one cost-sharing multiple-employer defined benefit pension plan, separate (sub) actuarial valuations are prepared to determine the actuarial determined contribution rate by group. Following this method, the measurement of the collective net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense are determined separately for each of the following groups of the plan:

- State/School
- Local
- Police and Firemen
- Judges

To facilitate the separate (sub) actuarial valuations, the System maintains separate accounts to identify additions, deductions, and fiduciary net position applicable to each group. The County is included in the Local group. The allocation percentages presented for each group in the schedule of employer and nonemployer allocations are applied to amounts presented in the schedules of pension amounts by employer and nonemployer.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 3: OTHER INFORMATION (Continued)

A. Defined Benefit Pension Plan (Continued)

Employer and Nonemployer Allocations (Continued)

The allocation percentages for the County's share of the collective pension amounts as of December 31, 2019 are based on the ratio of each employer's contributions to total employer and nonemployer contributions of the group for the year ended June 30, 2019. The contributions used exclude contributions made for prior service, excess benefits, and irregular payments. As of December 31, 2019, the County's proportion for the Local employees group was 0.403 percent which was an increase of .007 from its share at December 31, 2018. As of December 31, 2019, the County's proportion for the Police and Firemen group was 0.278 which was a decrease of .011 from its share at December 31, 2018.

Actuarial Assumptions

The total pension liability was determined by actuarial valuations as of December 31, 2018, which were then rolled forward to June 30, 2019, using the following actuarial assumptions:

<u>Actuarial Assumptions</u>	<u>2018</u>
Price inflation	2.75%
Wage inflation	3.50%
Salary increases, including wage increases	3.50%-12.00%
Long-term rate of return, net of investment expense and including price inflation	7.75%

Mortality rates were based on the RP-2014 Combined Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2016.

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an actuarial experience study conducted for the three-year period ending December 31, 2015.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 3: OTHER INFORMATION (Continued)

A. Defined Benefit Pension Plan (Continued)

Actuarial Assumptions (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocations as of June 30, 2019 are summarized in the following table:

<u>Asset Class</u>	<u>Long-term Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
Global equity	47.00%	6.85%
Fixed income	13.00	1.25
Yield driven	8.00	6.55
Real return	11.00	1.71
Real estate	11.00	5.05
Alternatives	8.00	9.85
Short-term investments	<u>2.00</u>	(0.25)
Total	<u>100.00%</u>	

Discount Rate

The discount rate used to measure the total pension liability was 7.75 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the contractually required rate. The State, School, and Local employers do not necessarily contribute the full actuarial determined rate.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 3: OTHER INFORMATION (Continued)

A. Defined Benefit Pension Plan (Continued)

Discount Rate (Continued)

Based on legislation passed in 1993, the employer contribution rates certified by the System's Board of Trustees for these groups may not increase by more than the statutory cap. The statutory cap for the year ended June 30, 2019 was 1.2 percent. The projection of cash flows used to determine the discount rates assumed that contributions from plan members will be made within the same range as have been made during the past few years.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table presents the net pension liability of the pension plan as of June 30, 2019, calculated using the discount rate of 7.75 percent, as well as what the pension plan's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75 percent) or 1-percentage-point higher (8.75 percent) than the current rate:

	<u>1% Decrease</u> <u>(6.75%)</u>	<u>Current</u> <u>Discount</u> <u>Rate</u> <u>(7.75%)</u>	<u>1% Increase</u> <u>(8.75%)</u>
County's Share of Net Pension Liability:			
Local Group	\$ 8,400,653	\$5,624,731	\$3,302,722
Police and Firemen Group	<u>3,988,026</u>	<u>2,810,305</u>	<u>1,824,326</u>
	<u>\$12,388,679</u>	<u>\$8,435,036</u>	<u>\$5,127,048</u>

Pension Expense

For the year ended December 31, 2019, the County recognized pension expense of \$133,552 includes the changes in the collective net pension liability, projected earnings on pension plan investments, and the amortization of deferred outflows of resources and deferred inflows of resources for the period.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 3: OTHER INFORMATION (Continued)

A. Defined Benefit Pension Plan (Continued)

Deferred Outflows of Resources and Deferred Inflows of Resources

A summary of the collective deferred outflows of resources and deferred inflows of resources at December 31, 2019 are included in the table below. Experience gains/losses and the impact of changes in actuarial assumptions or other inputs, if any, are recognized over the average expected remaining service life of the active and inactive plan members at the beginning of the measurement period. Investment gains and losses are recognized over a fixed five-year period.

	<u>Local</u>	<u>Police &amp; Firemen</u>	<u>Total</u>
Deferred Outflows of Resources:			
Differences between expected and actual experience	\$ 12,312	\$158,764	\$ 171,076
Net difference between projected and actual earnings on pension plan investments	132,333	56,564	188,897
Changes in proportion	112,058	6,297	118,355
Changes of assumptions	171,912	99,552	271,464
Employer contributions subsequent to the measurement date	<u>321,491</u>	<u>156,921</u>	<u>478,412</u>
Total Deferred Outflows of Resources	<u>\$750,106</u>	<u>\$478,098</u>	<u>\$1,228,204</u>
Deferred Inflows of Resources:			
Differences between expected and actual experience	\$141,654	\$ 5,209	\$ 146,863
Changes of assumptions	11,400	3,112	14,512
Changes in proportion	<u>199,167</u>	<u>129,455</u>	<u>328,622</u>
Total Deferred Inflows of Resources	<u>\$352,221</u>	<u>\$137,776</u>	<u>\$ 489,997</u>

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 3: OTHER INFORMATION (Continued)

A. Defined Benefit Pension Plan (Continued)

Deferred Outflows of Resources and Deferred Inflows of Resources

The following table provides the deferred outflows (inflows) of resources as of December 31, 2019 that will be recognized in pension expense in future years:

<u>Year Ended</u> <u>December 31</u>	<u>Local</u>	<u>Police &amp; Firemen</u>	<u>Total</u>
2020	\$439,838	\$273,931	\$713,769
2021	(97,079)	20,298	(76,781)
2022	6,446	32,242	38,688
2023	48,104	14,595	62,699
2024	<u>576</u>	<u>(734)</u>	<u>(158)</u>
	<u>\$397,885</u>	<u>\$340,332</u>	<u>\$738,217</u>

On Schedule 5, data was unavailable before 2013.

B. Salary Reduction Plan

Seward County has adopted a 457 elective salary reduction plan with Empower Retirement for employees' retirement. The plan transactions for the year ended December 31, 2019 are as follows:

Beginning balance	\$699,843
Contributions	56,362
Withdrawals	(94,597)
Change in value	<u>159,248</u>
Ending balance	<u>\$820,856</u>

C. Risk Management

The government is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 3: OTHER INFORMATION (Continued)

D. Federal Assistance

Seward County participates in a number of federally assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives for audits of these programs for or including the year ending December 31, 2019.

It is possible that the County's compliance with applicable grant agreements may be established at some future date. The amount of expenditures which may be disallowed by the grantor agencies cannot be determined at this date, although the County expects such amounts, if any, to be immaterial.

E. Environmental Issues

Environmental issues pertaining to Seward County are subject to state and federal requirements. The amount of expenditures required, if any, is not presently ascertainable.

F. Contingencies – Self-Insured Health Insurance

Seward County has entered into an agreement with Blue Cross/Blue Shield of Kansas in which the County self insures claims to an individual stop loss of \$75,000. There is no aggregate stop loss on the contract.

G. Contingent Liability

A settlement has been reached between National Helium Corporation and Seward County in relation to its appeal of property tax valuation on a helium plant located in Seward County to the Board of Tax Appeals (BOTA) for the state of Kansas. The only results for the Seward County financial statements are a reduction in taxes receivable and an equal reduction of deferred revenue on Statement 1 by \$149,894. Statement 2 is unaffected.

SEWARD COUNTY, KANSAS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2019

(Continued)

Note 3: OTHER INFORMATION (Continued)

G. Contingent Liability (Continued)

Arkalon Ethanol, LLC has appealed its 2018 and 2019 property tax valuations on an ethanol plant located in Seward County to BOTA. Negotiations on a settlement are ongoing. Losses to the County are likely between \$1,000,000 and \$1,200,000 combined for tax years 2018 and 2019. Due to ongoing negotiations and other substantial uncertainties, these amounts will not affect the 2019 financial statements.

Other appeals of property tax valuation are small enough amounts that any loss would not be material.

H. Interfund Eliminations

There were no interfund eliminations made.

I. Compliance and Propriety Matters – Seward County

1. Contrary to the provisions of K.S.A. 10-1117 and 79-2934, the required budget and encumbrance records were not properly maintained by the County Clerk.
2. Contrary to the provisions of K.S.A. 19-312, the County Clerk did not maintain an account of charges and credits on the current year tax roll abstract showing the treasurer's accountability.
3. Contrary to the provisions of K.S.A. 32-984, the County Clerk did not remit daily to the County Treasurer game license fees.
4. Contrary to the provisions of K.S.A. 10-1113 and 10-1121, the Rural Fire Fund had an unencumbered cash balance of less than zero at the end of the year.

The above noncompliance matters have been discussed with various County officials.

J. Subsequent Events

Seward County's management has evaluated events and transactions through August 31, 2020, the date which the financial statements were available to be issued.

SEWARD COUNTY, KANSAS

REQUIRED SUPPLEMENTARY INFORMATION  
December 31, 2019

## SEWARD COUNTY, KANSAS

Schedule 1

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND

For the year ended December 31, 2019

<u>Revenues</u>	<u>Original &amp; Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
Taxes:			
Ad valorem property tax	\$10,847,491	\$10,317,083	\$ (530,408)
Delinquent tax	150,000	240,607	90,607
Motor vehicle tax	814,910	833,832	18,922
Mineral tax	36,000	43,588	7,588
Interest on delinquent taxes	<u>215,000</u>	<u>242,358</u>	<u>27,358</u>
Total taxes	<u>\$12,063,401</u>	<u>\$11,677,468</u>	<u>\$ (385,933)</u>
Intergovernmental:			
Private club liquor tax	\$ 10,200	\$ 11,241	\$ 1,041
Local sales tax	1,470,000	1,663,955	193,955
Health initiatives	620,000	691,496	71,496
Federal grant money	-	1,919	1,919
Civil Defense	<u>-</u>	<u>43,745</u>	<u>43,745</u>
Total intergovernmental	<u>\$ 2,100,200</u>	<u>\$ 2,412,356</u>	<u>\$ 312,156</u>
Charges for Sales and Services:			
Sale of cemetery lots and fees	\$ 10,000	\$ 14,700	\$ 4,700
Chemical sales	45,000	48,864	3,864
Emergency Medical Service	310,000	342,320	32,320
Jail Board	<u>45,400</u>	<u>50,990</u>	<u>5,590</u>
Total charges for sales and services	<u>\$ 410,400</u>	<u>\$ 456,874</u>	<u>\$ 46,474</u>
Licenses, Permits, and Fees:			
Fees	\$ 130,200	\$ 103,533	\$ (26,667)
Officers' fees	135,000	201,853	66,853
Tonnage fees	<u>175,000</u>	<u>165,779</u>	<u>(9,221)</u>
Total licenses, permits, and fees	<u>\$ 440,200</u>	<u>\$ 471,165</u>	<u>\$ 30,965</u>
Use of Money and Property:			
Interest on time deposits	\$ 325,000	\$ 606,155	\$ 281,155
Rentals and royalties	<u>90,400</u>	<u>120,796</u>	<u>30,396</u>
Total use of money and property	<u>\$ 415,400</u>	<u>\$ 726,951</u>	<u>\$ 311,551</u>

SEWARD COUNTY, KANSAS

Schedule 1  
(Continued)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND

For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
<u>Revenues (Continued)</u>			
Other:			
Miscellaneous	\$ <u>27,500</u>	\$ <u>43,758</u>	\$ <u>16,258</u>
Total Revenues	\$ <u>15,457,101</u>	\$ <u>15,788,572</u>	\$ <u>331,471</u>
<u>Expenditures</u>			
General Government:			
County Administration	\$ 139,100	\$ 143,526	\$ (4,426)
County Commissioners	105,200	104,600	600
County Counselor	90,000	118,537	(28,537)
County Clerk	181,020	179,017	2,003
County Treasurer	232,500	196,001	36,499
County Attorney	672,545	714,233	(41,688)
Planning Board	151,600	88,299	63,301
Register of Deeds	113,338	111,314	2,024
Clerk of District Court	401,000	326,917	74,083
Courthouse General	1,026,300	1,277,793	(251,493)
Information Technology	155,100	156,035	(935)
GIS	86,808	86,190	618
Election	41,000	41,065	(65)
County Appraiser	505,351	380,731	124,620
Human Resources	111,300	117,859	(6,559)
360 Improvements	202,265	202,265	-
Reserve for claim	<u>1,520,000</u>	<u>(184,730)</u>	<u>1,704,730</u>
Total general government	\$ <u>5,734,427</u>	\$ <u>4,059,652</u>	\$ <u>1,674,775</u>
Public Safety:			
Sheriff	\$ 1,365,950	\$ 1,070,314	\$ 295,636
Emergency Preparedness	94,000	87,891	6,109
Jail	1,500,000	1,234,034	265,966
Communications	328,600	328,600	-
Civil Defense	-	22,845	(22,845)
Juvenile Detention	<u>215,300</u>	<u>125,957</u>	<u>89,343</u>
Total public safety	\$ <u>3,503,850</u>	\$ <u>2,869,641</u>	\$ <u>634,209</u>

SEWARD COUNTY, KANSAS

Schedule 1  
(Continued)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND

For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
<u>Expenditures (Continued)</u>			
Natural Resources:			
Noxious Weed	\$ 161,575	\$ 150,870	\$ 10,705
Soil Conservation	38,000	38,000	-
County Extension	<u>155,000</u>	<u>155,000</u>	<u>-</u>
Total natural resources	<u>\$ 354,575</u>	<u>\$ 343,870</u>	<u>\$ 10,705</u>
Employees' Benefits:			
Health insurance	\$ 3,148,227	\$ 1,883,244	\$ 1,264,983
Employer costs	<u>1,248,500</u>	<u>1,840,192</u>	<u>(591,692)</u>
Total employees' benefits	<u>\$ 4,396,727</u>	<u>\$ 3,723,436</u>	<u>\$ 673,291</u>
Health and Sanitation:			
Emergency Medical Service	\$ 764,000	\$ 672,671	\$ 91,329
Coroner	45,000	55,737	(10,737)
Mental Health	84,500	84,500	-
Developmental Disabled	125,000	125,000	-
Cemetery	<u>54,545</u>	<u>49,421</u>	<u>5,124</u>
Total health and sanitation	<u>\$ 1,073,045</u>	<u>\$ 987,329</u>	<u>\$ 85,716</u>
Social Services:			
Adolescent support	\$ 240,852	\$ 240,852	-
City on a Hill	50,000	50,000	-
Veterans/Other	<u>17,000</u>	<u>17,000</u>	<u>-</u>
Total social services	<u>\$ 307,852</u>	<u>\$ 307,852</u>	<u>-</u>
Culture and Recreation:			
Council on Aging	\$ 277,973	\$ 277,973	\$ -
Historical Museum	85,000	85,000	-
Fair	52,000	52,000	-
Activity Center	376,336	400,046	(23,710)
Economic Development	<u>139,450</u>	<u>141,510</u>	<u>(2,060)</u>
Total culture and recreation	<u>\$ 930,759</u>	<u>\$ 956,529</u>	<u>\$ (25,770)</u>

SEWARD COUNTY, KANSAS

Schedule 1  
(Continued)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND

For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual Amounts</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
<u>Expenditures (Continued)</u>			
Other:			
Employee Committee	\$ <u>11,050</u>	\$ <u>11,163</u>	\$ <u>(113)</u>
Transfers:			
Capital Equipment	\$ 350,000	\$ 350,000	-
County Technology	<u>450,259</u>	<u>450,259</u>	<u>-</u>
Total transfers	<u>\$ 800,259</u>	<u>\$ 800,259</u>	<u>-</u>
 Total Expenditures	 <u>\$17,112,544</u>	 <u>\$14,059,731</u>	 <u>\$ 3,052,813</u>
 Net Change in Fund Balances	 \$ (1,655,443)	 \$ 1,728,841	 \$ 3,384,284
 Fund Balances, January 1	 1,655,443	 2,969,028	 1,313,585
 Other Changes:			
Increase or (Decrease) in Reserves:			
Other receivables	-	(5,900)	(5,900)
Restricted assets	-	2,860	2,860
Inventory	-	3,075	3,075
Encumbrances	<u>-</u>	<u>(253,359)</u>	<u>(253,359)</u>
 Fund Balances, December 31	 <u>-</u>	 <u>\$ 4,444,545</u>	 <u>\$ 4,444,545</u>

SEWARD COUNTY, KANSAS

OTHER SUPPLEMENTARY INFORMATION  
December 31, 2019

SEWARD COUNTY, KANSAS

Schedule 2

COMBINING BALANCE SHEET – NONMAJOR SPECIAL REVENUE FUNDS

December 31, 2019

	<u>Rural Fire</u>	<u>County Building</u>	<u>Health Special Services</u>	<u>County Attorney Diversion</u>	<u>Capital Equipment Reserve</u>	<u>Road &amp; Bridge</u>	<u>Special Park &amp; Recreation</u>	<u>Special Alcoholic Treatment</u>
<b>ASSETS</b>								
Cash, including time deposits	\$ 3,147	\$367,158	\$724,542	\$138,202	\$621,153	\$ 160,088	\$ 1,041	\$ 1,041
Accounts receivable	-	-	83,032	-	-	-	-	-
Taxes receivable	<u>821,000</u>	<u>286,022</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,504,477</u>	<u>-</u>	<u>-</u>
Total Assets	<u>\$824,147</u>	<u>\$653,180</u>	<u>\$807,574</u>	<u>\$138,202</u>	<u>\$621,153</u>	<u>\$1,664,565</u>	<u>\$ 1,041</u>	<u>\$ 1,041</u>
<b>LIABILITIES</b>								
Accounts payable	\$ 6,561	\$ 16,263	\$ 23,138	\$ 346	\$ 33,967	\$ 25,085	-	-
Accrued wages and benefits	<u>5,851</u>	<u>-</u>	<u>18,354</u>	<u>-</u>	<u>-</u>	<u>18,234</u>	<u>-</u>	<u>-</u>
Total liabilities	<u>\$ 12,412</u>	<u>\$ 16,263</u>	<u>\$ 41,492</u>	<u>\$ 346</u>	<u>\$ 33,967</u>	<u>\$ 43,319</u>	<u>-</u>	<u>-</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>								
Deferred revenue	<u>\$821,000</u>	<u>\$286,022</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>\$1,504,477</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>								
Nonspendable – Receivables	\$ -	\$ -	\$ 83,032	\$ -	\$ -	\$ -	\$ -	\$ -
Assigned	<u>(9,265)</u>	<u>350,895</u>	<u>683,050</u>	<u>137,856</u>	<u>587,186</u>	<u>116,769</u>	<u>1,041</u>	<u>1,041</u>
Total fund balances	<u>\$ (9,265)</u>	<u>\$350,895</u>	<u>\$766,082</u>	<u>\$137,856</u>	<u>\$587,186</u>	<u>\$ 116,769</u>	<u>\$ 1,041</u>	<u>\$ 1,041</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$824,147</u>	<u>\$653,180</u>	<u>\$807,574</u>	<u>\$138,202</u>	<u>\$621,153</u>	<u>\$1,664,565</u>	<u>\$ 1,041</u>	<u>\$ 1,041</u>

SEWARD COUNTY, KANSAS

Schedule 2  
(Continued)

COMBINING BALANCE SHEET – NONMAJOR SPECIAL REVENUE FUNDS  
December 31, 2019

	<u>911 Telephone System</u>	<u>Rural Fire Equipment</u>	<u>Special Highway Improvement</u>	<u>Noxious Weed Equipment</u>	<u>Road Machinery</u>	<u>Equipment Reserve County Technology</u>	<u>EMS Equipment</u>	<u>Total Nonmajor Special Revenue</u>
<b>ASSETS</b>								
Cash, including time deposits	\$694,305	\$ 16,906	\$2,882,977	\$ 9,935	\$1,342,624	\$ 92,797	\$ 550	\$ 7,056,466
Accounts receivable	273	-	-	-	-	-	-	83,305
Taxes receivable	-	-	-	-	-	-	-	2,611,499
<b>Total Assets</b>	<u>\$694,578</u>	<u>\$ 16,906</u>	<u>\$2,882,977</u>	<u>\$ 9,935</u>	<u>\$1,342,624</u>	<u>\$ 92,797</u>	<u>\$ 550</u>	<u>\$ 9,751,270</u>
<b>LIABILITIES</b>								
Accounts payable	-	-	-	-	-	\$ 51,220	-	\$ 156,580
Accrued wages and benefits	-	-	-	-	-	-	-	42,439
<b>Total liabilities</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>\$ 51,220</u>	<u>-</u>	<u>\$ 199,019</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>								
Deferred revenue	-	-	-	-	-	-	-	\$ 2,611,499
<b>FUND BALANCES</b>								
Nonspendable – Receivables	\$ 273	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 83,305
Assigned	694,305	16,906	2,882,977	9,935	1,342,624	41,577	550	6,857,447
<b>Total fund balances</b>	<u>\$694,578</u>	<u>\$ 16,906</u>	<u>\$2,882,977</u>	<u>\$ 9,935</u>	<u>\$1,342,624</u>	<u>\$ 41,577</u>	<u>\$ 550</u>	<u>\$ 6,940,752</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$694,578</u>	<u>\$ 16,906</u>	<u>\$2,882,977</u>	<u>\$ 9,935</u>	<u>\$1,342,624</u>	<u>\$ 92,797</u>	<u>\$ 550</u>	<u>\$ 9,751,270</u>

SEWARD COUNTY, KANSAS

Schedule 3

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – NONMAJOR SPECIAL REVENUE FUNDS  
 For the year ended December 31, 2019

	<u>Rural</u> <u>Fire</u>	<u>County</u> <u>Building</u>	<u>Health</u> <u>Special</u> <u>Services</u>	<u>County</u> <u>Attorney</u> <u>Diversion</u>	<u>Capital</u> <u>Equipment</u> <u>Reserve</u>	<u>Road &amp;</u> <u>Bridge</u>	<u>Special</u> <u>Park &amp;</u> <u>Recreation</u>	<u>Special</u> <u>Alcoholic</u> <u>Treatment</u>
<u>Revenues</u>								
Taxes	\$624,265	\$271,744	\$ -	\$ -	-	\$1,719,411	\$ 4,441	\$ 4,441
Intergovernmental	-	-	1,021,529	40,163	-	-	-	-
Charges for services	-	-	82,659	-	-	-	-	-
Other	-	<u>22,800</u>	-	-	-	<u>25,154</u>	-	-
Total Revenues	<u>\$624,265</u>	<u>\$294,544</u>	<u>\$1,104,188</u>	<u>\$ 40,163</u>	<u>-</u>	<u>\$1,744,565</u>	<u>\$ 4,441</u>	<u>\$ 4,441</u>
<u>Expenditures</u>								
General government	\$ -	\$240,879	\$ -	\$ 16,458	\$ 415,742	\$ -	\$ -	\$ -
Public safety	579,214	-	-	-	-	-	-	-
Health and sanitation	-	-	1,057,272	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	3,400	3,400
Transportation	-	-	-	-	-	<u>1,732,772</u>	-	-
Total Expenditures	<u>\$579,214</u>	<u>\$240,879</u>	<u>\$1,057,272</u>	<u>\$ 16,458</u>	<u>\$ 415,742</u>	<u>\$1,732,772</u>	<u>\$ 3,400</u>	<u>\$ 3,400</u>
Revenues over (under) Expenditures	\$ 45,051	\$ 53,665	\$ 46,916	\$ 23,705	\$ (415,742)	\$ 11,793	\$ 1,041	\$ 1,041
Fund Balances, January 1	(7,316)	297,230	719,641	114,151	652,928	604,976	-	-
Operating transfers	(47,000)	-	-	-	350,000	(500,000)	-	-
Other Changes:								
Increase or (decrease) in reserves	-	-	(475)	-	-	-	-	-
Fund Balances, December 31	<u>\$ (9,265)</u>	<u>\$350,895</u>	<u>\$ 766,082</u>	<u>\$137,856</u>	<u>\$ 587,186</u>	<u>\$ 116,769</u>	<u>\$ 1,041</u>	<u>\$ 1,041</u>

SEWARD COUNTY, KANSAS

Schedule 3  
(Continued)

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – NONMAJOR SPECIAL REVENUE FUNDS  
For the year ended December 31, 2019

	<u>911 Telephone System</u>	<u>Rural Fire Equipment</u>	<u>Special Highway Improvement</u>	<u>Noxious Weed Equipment</u>	<u>Road Machinery</u>	<u>Equipment Reserve County Technology</u>	<u>EMS Equipment</u>	<u>Total Nonmajor Special Revenue</u>
<u>Revenues</u>								
Taxes	\$ -	-	\$ -	-	-	-	-	\$ 2,624,302
Intergovernmental	-	-	133,331	-	-	-	-	1,195,023
Charges for services	115,068	-	-	-	-	-	-	197,727
Other	-	-	-	-	-	-	-	47,954
Total Revenues	\$ <u>115,068</u>	<u>-</u>	\$ <u>133,331</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	\$ <u>4,065,006</u>
<u>Expenditures</u>								
General government	\$ -	\$ -	-	-	\$ -	\$ 408,682	-	\$ 1,081,761
Public safety	235,334	30,138	-	-	-	-	-	844,686
Health and sanitation	-	-	-	-	-	-	-	1,057,272
Culture and recreation	-	-	-	-	-	-	-	6,800
Transportation	-	-	-	-	265,959	-	-	1,998,731
Total Expenditures	\$ <u>235,334</u>	\$ <u>30,138</u>	<u>-</u>	<u>-</u>	\$ <u>265,959</u>	\$ <u>408,682</u>	<u>-</u>	\$ <u>4,989,250</u>
Revenues over (under) Expenditures	\$ (120,266)	\$ (30,138)	\$ 133,331	\$ -	\$ (265,959)	\$ (408,682)	\$ -	\$ (924,244)
Fund Balances, January 1	814,844	44	2,499,646	9,935	1,358,583	-	550	7,065,212
Operating transfers	-	47,000	250,000	-	250,000	450,259	-	800,259
Other Changes:								
Increase or (decrease) in reserves	-	-	-	-	-	-	-	(475)
Fund Balances, December 31	\$ <u>694,578</u>	\$ <u>16,906</u>	\$ <u>2,882,977</u>	\$ <u>9,935</u>	\$ <u>1,342,624</u>	\$ <u>41,577</u>	\$ <u>550</u>	\$ <u>6,940,752</u>

SEWARD COUNTY, KANSAS

Schedule 4-1

RURAL FIRE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL  
 For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavor.)</u>
<u>Revenues</u>			
Taxes:			
Ad valorem property tax	\$633,296	\$602,394	\$ (30,902)
Delinquent tax	3,600	5,591	1,991
Motor vehicle tax	<u>19,425</u>	<u>16,280</u>	<u>(3,145)</u>
Total Revenues	<u>\$656,321</u>	<u>\$624,265</u>	<u>\$ (32,056)</u>
<u>Expenditures</u>			
Public Safety – Fire Protection:			
Personal services	\$290,000	\$181,832	\$ 108,168
Contractual services	208,755	338,420	(129,665)
Commodities	35,200	47,814	(12,614)
Capital outlay	<u>75,366</u>	<u>11,148</u>	<u>64,218</u>
Total Expenditures	<u>\$609,321</u>	<u>\$579,214</u>	<u>\$ 30,107</u>
Revenues over (under) Expenditures	\$ 47,000	\$ 45,051	\$ (1,949)
Other Financing Sources (Uses):			
Operating transfers (out)	(47,000)	(47,000)	-
Fund Balances, January 1	<u>-</u>	<u>(7,316)</u>	<u>(7,316)</u>
Fund Balances, December 31	<u>-</u>	<u>\$ (9,265)</u>	<u>\$ (9,265)</u>

SEWARD COUNTY, KANSAS

Schedule 4-2

COUNTY BUILDING FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL  
 For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavor.)</u>
<u>Revenues</u>			
Taxes:			
Ad valorem property tax	\$ 275,203	\$244,215	\$ (30,988)
Delinquent tax	2,500	6,267	3,767
Motor vehicle tax	20,681	21,262	581
Other:			
Rent	<u>20,000</u>	<u>22,800</u>	<u>2,800</u>
Total Revenues	\$ 318,384	\$294,544	\$ (23,840)
<u>Expenditures</u>			
General Government:			
Contractual services	<u>620,000</u>	<u>240,879</u>	<u>379,121</u>
Revenues over (under) Expenditures	\$ (301,616)	\$ 53,665	\$355,281
Fund Balances, January 1	<u>301,616</u>	<u>297,230</u>	<u>(4,386)</u>
Fund Balances, December 31	<u>-</u>	<u>\$350,895</u>	<u>\$350,895</u>

SEWARD COUNTY, KANSAS

Schedule 4-3

HEALTH – SPECIAL SERVICES FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL  
 For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavor.)</u>
<u>Revenues</u>			
Intergovernmental:			
Sales tax	\$ 430,000	\$ 430,000	\$ -
Federal and state grants	510,000	591,529	81,529
Charges for sales and services	<u>235,000</u>	<u>77,542</u>	<u>(157,458)</u>
Total Revenues	<u>\$1,175,000</u>	<u>\$1,099,071</u>	<u>\$ (75,929)</u>
<u>Expenditures</u>			
Health:			
Personal services	\$ 795,000	\$ 704,076	\$ 90,924
Contractual services	295,000	286,114	8,886
Commodities	14,000	11,331	2,669
Capital outlay	<u>238,503</u>	<u>55,751</u>	<u>182,752</u>
Total Expenditures	<u>\$1,342,503</u>	<u>\$1,057,272</u>	<u>\$ 285,231</u>
Revenues over (under) Expenditures	\$ (167,503)	\$ 41,799	\$ 209,302
Fund Balances, January 1	678,997	641,726	(37,271)
Other Changes:			
Increase or (decrease) in reserves	<u>-</u>	<u>(475)</u>	<u>(475)</u>
Fund Balances, December 31	<u>\$ 511,494</u>	<u>\$ 683,050</u>	<u>\$ 171,556</u>

SEWARD COUNTY, KANSAS

Schedule 4-4

COUNTY ATTORNEY DIVERSION FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL  
 For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavor.)</u>
<u>Revenues</u>			
Intergovernmental:			
Diversion fees	\$ 48,000	\$ 40,163	\$ (7,837)
<u>Expenditures</u>			
General Government:			
Capital outlay	<u>132,000</u>	<u>16,458</u>	<u>115,542</u>
Revenues over (under) Expenditures	\$ (84,000)	\$ 23,705	\$107,705
Fund Balances, January 1	<u>84,000</u>	<u>114,151</u>	<u>30,151</u>
Fund Balances, December 31	<u><u>-</u></u>	<u><u>\$137,856</u></u>	<u><u>\$137,856</u></u>

SEWARD COUNTY, KANSAS

Schedule 4-5

CAPITAL EQUIPMENT RESERVE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL  
 For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavor.)</u>
<u>Revenues</u>			
Other:			
Transfers – General Fund	\$ 350,000	\$350,000	\$ -
<u>Expenditures</u>			
General Government:			
Capital outlay	<u>980,000</u>	<u>415,742</u>	<u>564,258</u>
Revenues over (under) Expenditures	\$ (630,000)	\$ (65,742)	\$564,258
Fund Balances, January 1	<u>630,000</u>	<u>652,928</u>	<u>22,928</u>
Fund Balances, December 31	<u>-</u>	<u>\$587,186</u>	<u>\$587,186</u>

SEWARD COUNTY, KANSAS

Schedule 4-6

ROAD AND BRIDGE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL  
 For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavor.)</u>
<u>Revenues</u>			
Taxes:			
Ad valorem property tax	\$ 955,160	\$ 898,130	\$ (57,030)
Delinquent tax	30,000	30,624	624
Motor vehicle tax	101,169	104,721	3,552
State of Kansas – Gas tax	703,371	685,936	(17,435)
County equalization	4,000	-	(4,000)
Miscellaneous	<u>-</u>	<u>25,154</u>	<u>25,154</u>
Total Revenues	<u>\$1,793,700</u>	<u>\$1,744,565</u>	<u>\$ (49,135)</u>
<u>Expenditures</u>			
Transportation:			
Personal services	\$ 693,000	\$ 672,374	\$ 20,626
Contractual services	42,526	39,126	3,400
Commodities	1,055,900	1,021,272	34,628
Capital outlay	69,300	-	69,300
Transfers:			
Special Highway and Equipment Fund	<u>500,000</u>	<u>500,000</u>	<u>-</u>
Total Expenditures	<u>\$2,360,726</u>	<u>\$2,232,772</u>	<u>\$127,954</u>
Revenues over (under) Expenditures	\$ (567,026)	\$ (488,207)	\$ 78,819
Fund Balances, January 1	<u>567,026</u>	<u>604,976</u>	<u>37,950</u>
Fund Balances, December 31	<u>-</u>	<u>\$ 116,769</u>	<u>\$116,769</u>

SEWARD COUNTY, KANSAS

Schedule 4-7

SPECIAL PARK FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL  
 For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavor.)</u>
<u>Revenues</u>			
State of Kansas	\$ 3,400	\$ 4,441	\$ 1,041
<u>Expenditures</u>			
Public Safety:			
Contractual services	<u>3,491</u>	<u>3,400</u>	<u>91</u>
Revenues over (under) Expenditures	\$ (91)	\$ 1,041	\$ 1,132
Fund Balances, January 1	<u>91</u>	<u>-</u>	<u>(91)</u>
Fund Balances, December 31	<u>-</u>	<u>\$ 1,041</u>	<u>\$ 1,041</u>

SEWARD COUNTY, KANSAS

Schedule 4-8

SPECIAL ALCOHOLIC TREATMENT FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL  
 For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavor.)</u>
<u>Revenues</u>			
State of Kansas	\$ 3,400	\$ 4,441	\$ 1,041
<u>Expenditures</u>			
Public Safety:			
Contractual services	<u>3,491</u>	<u>3,400</u>	<u>91</u>
Revenues over (under) Expenditures	\$ (91)	\$ 1,041	\$ 1,132
Fund Balances, January 1	<u>91</u>	<u>-</u>	<u>(91)</u>
Fund Balances, December 31	<u>-</u>	<u>\$ 1,041</u>	<u>\$ 1,041</u>

SEWARD COUNTY, KANSAS

Schedule 4-9

911 TELEPHONE SYSTEM FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL  
 For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavor.)</u>
<u>Revenues</u>			
Charges for Services:			
911 tax	\$ 120,000	\$ 115,068	\$ (4,932)
<u>Expenditures</u>			
Public Safety:			
Capital outlay	<u>956,000</u>	<u>235,334</u>	<u>720,666</u>
Revenues over (under) Expenditures	\$ (836,000)	\$ (120,266)	\$715,734
Fund Balances, January 1	<u>836,000</u>	<u>814,844</u>	<u>(21,156)</u>
Fund Balances, December 31	<u><u>-</u></u>	<u><u>\$ 694,578</u></u>	<u><u>\$694,578</u></u>

SEWARD COUNTY, KANSAS

Schedule 4-10

EQUIPMENT RESERVE COUNTY TECHNOLOGY FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – BUDGET AND ACTUAL  
 For the year ended December 31, 2019

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavor.)</u>
<u>Revenues</u>	\$ -	\$ -	\$ -
<u>Expenditures</u>			
General Government:			
Capital outlay	<u>450,259</u>	<u>408,682</u>	<u>41,577</u>
Revenues over (under) Expenditures	\$ (450,259)	\$ (408,682)	\$ 41,577
Other Financing Sources (Uses):			
Operating transfers (out)	450,259	450,259	-
Fund Balances, January 1	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balances, December 31	<u>-</u>	\$ <u>41,577</u>	\$ <u>41,577</u>

SEWARD COUNTY, KANSAS

Schedule 5

SCHEDULE OF COUNTY'S PROPORTIONATE SHARE  
OF THE NET DEFINED PENSION PLAN LIABILITY  
 December 31, 2019

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
County's proportion of the net pension liability	0.6802%	0.6850%	0.7011%	0.7210%	0.7210%	0.7080%	0.6922%
County's proportionate share of the net pension liability	\$8,435,036	\$8,301,484	\$8,641,927	\$9,328,965	\$7,686,849	\$7,005,783	\$8,501,031
County's covered-employee payroll	9,011,727	8,536,071	8,602,822	8,801,494	8,590,114	9,182,059	8,973,552
County's proportionate share of the net pension liability as a percentage of its covered-employee payroll	93.60%	97.25%	100.45%	105.99%	89.48%	76.30%	94.73%
Plan fiduciary net position as a percentage of the total pension liability	69.88%	73.18%	71.71%	68.84%	72.97%	73.98%	66.33%

SEWARD COUNTY, KANSAS

Schedule 6

SCHEDULE OF COUNTY'S CONTRIBUTIONS  
TO DEFINED PENSION PLAN  
 December 31, 2019

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2011</u>
Contractually required contribution	\$ 956,826	\$ 890,601	\$ 881,818	\$ 974,382	\$ 814,343	\$ 811,694	\$ 712,500	\$ 678,212	\$ 582,986
Contributions in relation to the contractually required contribution	<u>(956,826)</u>	<u>(890,601)</u>	<u>(881,818)</u>	<u>(974,382)</u>	<u>(814,343)</u>	<u>(811,694)</u>	<u>(712,500)</u>	<u>(678,212)</u>	<u>(582,986)</u>
Contribution deficiency (excess)	<u>-</u>								
County's covered-employee payroll	<u>\$9,011,727</u>	<u>\$8,536,071</u>	<u>\$8,602,822</u>	<u>\$8,801,494</u>	<u>\$8,590,114</u>	<u>\$9,182,059</u>	<u>\$8,973,552</u>	<u>\$9,239,946</u>	<u>\$8,649,644</u>
Contributions as a percentage of covered-employee payroll	10.62%	10.43%	10.25%	11.07%	9.48%	8.84%	7.94%	7.34%	6.74%

