Financial Statement With Independent Auditors' Report

For the Year Ended December 31, 2018

CITY OF LACROSSE, KANSAS
Financial Statement With Independent Auditors' Report
For the Year Ended December 31, 2018

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Certified Public Accountants

INDEPENDENT AUDITORS' REPORT

To the Mayor and City Commission City of LaCrosse, Kansas LaCrosse, Kansas

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of **City of LaCrosse**, **Kansas**, as of and for the year ended December 31, 2018 and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the Kansas Municipal Audit and Accounting Guide. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1, the financial statement is prepared by **City of LaCrosse, Kansas** on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of

City of LaCrosse, Kansas

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accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matters discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of **City of LaCrosse, Kansas** as of December 31, 2018, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of **City of LaCrosse**, **Kansas** as of December 31, 2018, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures – actual and budget, individual fund schedules of regulatory basis receipts and expenditures – actual and budget, and summary of regulatory basis receipts and disbursements – agency funds (Schedules 1, 2 and 3 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement; however, are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide*. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of **City of LaCrosse**, **Kansas** as of and for the year ended December 31, 2017 (not presented herein), and have issued our report thereon dated June 6, 2018, which contained an unmodified opinion on the basic financial statement. The 2017 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration at the following link http://admin.ks.gov/offices/chief-financial-officer/municipal-services. The 2017 actual column (2017 comparative information) presented in the individual fund schedules of regulatory basis receipts and expenditures – actual and budget for the year ended December 31, 2018 (Schedule 2 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement. Such 2017 comparative information is the responsibility of management and was derived from and relates directly to the underlying

City of LaCrosse, Kansas

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accounting and other records used to prepare the 2017 basic financial statement. The 2017 comparative information was subjected to the auditing procedures applied in the audit of the 2017 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2017 basic financial statement or to the 2017 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2017 comparative information is fairly stated in all material respects in relation to the basic financial statement as a whole for the year ended December 31, 2017, on the basis of accounting described in Note 1.

ADAMS, BROWN, BERAN & BALL, CHTD.

Adams, Brown, Beran & Ball, Chartered

Certified Public Accountants

July 10, 2019

Summary Statement of Receipts, Expenditures, and Unencumbered Cash Regulatory Basis For the Year Ended December 31, 2018

Funds	Beginning Unencumbered Cash Balance	Prior Year Cancelled Encumbrances	Receipts	Expenditures	Ending Unencumbered Cash Balance	Add Encumbrances and Accounts Payable	Ending Cash Balance
Governmental Type Funds							
General Fund \$	378,983	-	741,238	679,055	441,166	10,686	451,852
Special Purpose Funds							
Trafficways Fund	19,731	-	33,903	29,093	24,541	2,621	27,162
Equipment Reserve Fund	229,711	-	40,000	44,437	225,274	-	225,274
Capital Improvement Reserve Fund	147,015	-	45,000	10,718	181,297	-	181,297
Capital Improvement Reserve - Streets Fun		-	142,794	137,911	113,210	-	113,210
Capital Street Reserve Fund	40,000	-	65,000	-	105,000	-	105,000
Special Parks Fund	501	-	770	-	1,271	-	1,271
Business Funds							
Sanitation Utility Fund	82,705	-	386,206	368,775	100,136	18,981	119,117
Sewer Utility Reserve Fund	404,221	-	25,000	24,006	405,215	-	405,215
Revenue Water Utility Fund	187,805	-	476,697	475,146	189,356	12,205	201,561
Water Depreciation Reserve Fund	319,489	-	167,794	12,771	474,512	-	474,512
Revenue Electric Utility Fund	237,140	-	1,382,014	1,368,594	250,560	106,330	356,890
Electric Depreciation Reserve Fund	742,096	-	100,000	61,986	780,110	-	780,110
Trust Funds							
Cemetery Trusts Fund	18,690	-	136	135	18,691	-	18,691
Customer Deposits Fund	-	<u> </u>	10,850	10,850	<u>-</u> _	35,621	35,621
Total Reporting Entity \$	2,916,414	<u> </u>	3,617,402	3,223,477	3,310,339	186,444	3,496,783
		Composition of Cash		Certificates of Deposit	s	5	3,257,000
				Savings Accounts			6,105
				Checking Accounts			259,105
				Petty Cash			4,000
				Total Cash Per Report	0 ,		3,526,210
				Agency Fund per Sche	edule 3		(29,427)
				Total Reporting Entit	y (Excluding Agen	ncy Funds)	3,496,783

Notes to Financial Statement December 31, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

City of LaCrosse, **Kansas** has established a uniform system of accounting maintained to reflect compliance with the applicable laws of the State of Kansas. The accompanying financial statement is presented to conform to the cash basis and budget laws of the State of Kansas, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The following is a summary of such significant policies.

Use of Estimates

The preparation of financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and budget laws of the State of Kansas requires management to make estimates and assumptions that affect the reported amount of unencumbered cash balances and accounts payable during the reporting period. Actual results could differ from those estimates.

Financial Reporting Entity

The City is a municipal corporation governed by an elected three-member commission. A related municipal entity is an entity established to benefit the City and/or its constituents. The City has no related municipal entities.

Basis of Presentation - Fund Accounting

The accounts of the City are organized and operated on the basis of funds. In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The following types of funds comprise the financial activities of the City for the year ended December 31, 2018.

Regulatory Basis Fund Types

General Fund – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose Fund – used to account for the proceeds of specific tax levies and other specific revenue sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

Business Fund – fund financed in whole or in part by fees charged to users of the goods or services (enterprise and internal service funds).

Trust Fund – fund used to report assets held in trust for the benefit of the municipal financial reporting entity (i.e. pension funds, investment trust funds, private purpose trust funds which benefit the municipal reporting entity, scholarship funds, etc.).

Agency Fund – fund used to report assets held by the municipal reporting entity in a purely custodial capacity (health reimbursement arrangement).

Basis of Accounting

The KMAAG regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in

Notes to Financial Statement December 31, 2018

unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The City has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the City to use the regulatory basis of accounting.

Departure From Accounting Principles Generally Accepted in the United States of America

The basis of accounting described above results in a financial statement presentation which shows cash receipts, expenditures, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown noncash assets such as receivables, inventories, and prepaid expenses, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented. Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with generally accepted accounting principles. Capital assets that account for the land, buildings, and equipment owned by the City are not presented in the financial statement. Also, long-term debt such as general obligation bonds, revenue bonds, capital leases, and temporary notes are not presented in the financial statement.

Property Tax Calendar

Collection of current year property tax by the County Treasurer is not completed, apportioned nor distributed to the various subdivisions until the succeeding year, such procedure being in conformity with governing state statutes. Property taxes are collected and remitted to the County Treasurer. Taxes levied annually on November 1st are due one-half by December 20th and one-half by May 10th. Major tax distributions are made in the months of December through July. Lien dates for personal property are in March and August and lien dates for real property are in September. Taxes are recognized as revenue in the year received. Delinquent tax payments are recognized as revenue in the year received.

Restricted Assets

Restricted cash balances are reported in various funds that are legally restricted for specified uses such as the payment of debt service and fiscal fees on long-term debt and for expenditures approved in federal and state grant contracts. Also, cash is restricted in the trust and agency funds of the City for special purposes.

Reimbursements

The City records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as a receipt to the fund that receives the reimbursement. For purposes of budgetary comparisons, the expenditures are properly offset by the reimbursements under KMAAG regulatory basis of accounting.

NOTE 2 - BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

Notes to Financial Statement December 31, 2018

- a. Preparation of the budget for the succeeding calendar year on or before August 1st.
- b. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- c. Public hearing on or before August 15th, but at least 10 days after publication of notice of hearing.
- d. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least 10 days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

A legal operating budget is not required for capital project funds, trust funds, and the following special purpose funds: Equipment Reserve Fund, Capital Improvement Reserve Fund, Capital Improvement Reserve Fund, and Capital Street Reserve Fund.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

NOTE 3 - DEPOSITS AND INVESTMENTS

City of LaCrosse, Kansas follows the practice of pooling cash and investments of all funds. Each fund's portion of total cash and investments is summarized by fund category in the summary statement of receipts, expenditures and unencumbered cash.

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Notes to Financial Statement December 31, 2018

Concentration of Credit Risk

State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and K.S.A. 9-1405.

Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The City does not use "peak periods". All deposits were legally secured at December 31, 2018.

At December 31, 2018, the City's carrying amount of deposits was \$3,526,210 and the bank balance was \$3,527,149. The bank balance was held by two banks resulting in a concentration of credit risk. Of the bank balance, \$750,000 was covered by federal depository insurance and \$2,777,149 was collateralized with securities held by the pledging financial institutions' agents in the City's name.

Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured. The City had no investments at December 31, 2018.

NOTE 4 - INTERFUND TRANSFERS

Interfund transfers within the reporting entity are substantially for the purpose of subsidizing operating functions, funding capital projects and asset acquisitions or maintaining debt service on a routine basis as authorized by Kansas statutes. **City of LaCrosse, Kansas'** interfund transfers and regulatory authority for the year ended December 31, 2018 were as follows:

		Statutory	
From	То	Authority	Amount
General Fund	Equipment Reserve Fund	K.S.A. 12-1,117	 40,000
General Fund	Capital Improvement Reserve Fund	K.S.A. 12-1,118	45,000
General Fund	Capital Improvement Reserve -		
	Streets Fund	K.S.A. 12-1,118	142,794
General Fund	Capital Street Reserve Fund	K.S.A. 12-1,118	65,000
Revenue Electric Utility Fund	General Fund	K.S.A. 12-825d	50,000
Sanitation Utility Fund	Sewer Utility Reserve Fund	K.S.A. 12-825d	25,000
Revenue Water Utility Fund	Water Depreciation Reserve Fund	K.S.A. 12-825d	167,794
Revenue Electric Utility Fund	Electric Depreciation Reserve Fund	K.S.A. 12-825d	100,000

NOTE 5 – LITIGATION

City of LaCrosse, Kansas is a party to various legal proceedings which normally occur in governmental operations. These legal proceedings are not likely to have a material financial impact on the affected funds of the City.

NOTE 6 - RISK MANAGEMENT

City of LaCrosse, Kansas carries commercial insurance for risks of loss, including property, general liability, inland marine, automobile, umbrella, crime, workers' compensation, linebacker, cybersecurity, and surety bond coverage. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Notes to Financial Statement December 31, 2018

NOTE 7 - GRANTS AND SHARED REVENUES

City of LaCrosse, Kansas participates in numerous state and federal grant programs, which are governed by various rules and regulations for the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the City has not complied with the rules and regulations governing the grants, refunds of any money received may be required. In the opinion of the City, any liability for reimbursement, which may arise as the result of the audit, is not believed to be material.

NOTE 8 - DEFERRED COMPENSATION PLAN

City of LaCrosse, Kansas sponsors a deferred compensation plan under Internal Revenue Code Section 457(b). Permanent and part-time employees are eligible to participate under the plan. The employee is responsible for the amount of deferred compensation to be contributed. The City is not required to make any contributions.

NOTE 9 - DEFINED BENEFIT PENSION PLAN

General Information about the Pension Plan

Plan Description

City of LaCrosse, Kansas participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing, multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 S Kansas, Suite 100; Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions

K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for the Death and Disability Program) and the statutory contribution rate was 8.39% for the fiscal year ended December 31, 2018. Contributions to the pension plan from the City were \$38,445 for the year ended December 31, 2018.

Notes to Financial Statement December 31, 2018

Net Pension Liability

At December 31, 2018, the City's proportionate share of the collective net pension liability reported by KPERS was \$374,024. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017, which was rolled forward to June 30, 2018. The City's proportion of the net pension liability was based on the ratio of the City's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at www.kpers.org or can be obtained as described above.

NOTE 10 - OTHER POST EMPLOYMENT BENEFITS

As provided by K.S.A. 12-5040, **City of LaCrosse, Kansas** allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the City is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured. There is no cost to the City under this program.

As provided by K.S.A. 74-4927, disabled members in the Kansas Public Employees Retirements System (KPERS) receive long-term disability benefits and life insurance benefits. The plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. The employer contribution rate is set at 1% for the year ended December 31, 2018.

NOTE 11 - COMPENSATED ABSENCES

Vacation

City of LaCrosse, Kansas' policy regarding vacation for full-time employees (non-police officers) is as follows:

Years Worked	Amount Earned
0-10	8 hours/month
11 and over	10 hours/month

The City's policy regarding vacation for full-time police officers is as follows:

Years Worked	Amount Earned
0-10	9 hours/month
11 and over	11 hours/month

Vacation is earned beginning with the date of employment but may not be taken until the employee completes six months of service. An employee who works fewer than 12 days in any month shall not accrue vacation for such month of service. This restriction of 12 days shall not apply where the employee

Notes to Financial Statement December 31, 2018

has worked fewer than 12 days due to authorized vacation or sick leave. The maximum accrual for vacation shall be no more than 120 hours for non-police officer employees. Accrued vacation is paid to the employee at the current regular rate in the event of termination. The potential liability for vacation at December 31, 2018 was \$15,972. This is not reflected in the financial statement.

Sick Leave

The City's policy for sick leave permits a full-time employee to earn sick leave at the rate of 8 hours per calendar month up to a maximum of 720 hours. 15% of accrued sick leave is paid to the employee in the event of employment of at least 10 years and they retire. If an employee leaves or is terminated, they will not be paid out accrued sick leave. The potential liability for sick leave at December 31, 2018 was \$63,901. This is not reflected in the financial statement.

NOTE 12 - HEALTH REIMBURSEMENT ARRANGEMENT

City of LaCrosse, Kansas entered into a Health Reimbursement Arrangement (HRA). The full-time employee benefit is an HRA as defined by Section 105 of the Internal Revenue Code. The HRA plan is funded solely by the employer. The HRA plan allows for reimbursement of certain out-of-pocket medical and prescription drug costs incurred by the employees, their spouse or their dependents. The maximum allowance per year is \$6,250 for employee only, \$10,000 for employee and spouse, employee and children, and employee and family. The amount the City paid in HRA reimbursements was \$29,065 for the year ended December 31, 2018.

NOTE 13 – DEBT RESTRICTIONS AND COVENANTS

KDHE Wastewater Treatment Loan

City of LaCrosse, Kansas entered into a loan agreement with the Kansas Department of Health and Environment to fund improvements to the wastewater treatment plant in the amount of \$2,305,600. The loan agreement requires that the City provide for the repayment of this loan by providing dedicated funds. The City is in compliance with this requirement as of December 31, 2018 as it is providing dedicated funds through wastewater fees.

NOTE 14 – LONG-TERM DEBT

City of LaCrosse, Kansas has the following type of long-term debt.

KDHE Revolving Loan

The City entered into a \$2,305,600 revolving loan agreement on August 31, 2010 with the Kansas Department of Health and Environment acting on behalf of the State of Kansas under the public water supply revolving loan program to fund costs of acquiring, constructing, improving, repairing, rehabilitating or extending municipal wastewater treatment projects.

Notes to Financial Statement December 31, 2018

Changes in long-term liabilities for the City for the year ended December 31, 2018, were as follows:

Issue KDHE Loan Kansas Water Pollution Control Revolving Lo	Interest Rates an 2.59%	Date of Issue 8/31/2010	Amount of Issue \$ 2,305,600	Date of Final Maturity 3/1/2032	Balance Beginning of Year 1,053,872	Additions -	Reductions/ Payments (61,826)	Balance End of Year 992,046	Interest Paid 21,704
Current maturities of long-term debt and interest for the next five years and in five year increments through maturity are as follows:									
				YEAR					
Detectoral	2019	2020	2021	2022	2023	2024-2028	2029-2032	Total	
Principal Kansas Water Pollution Revolving Loan	\$ 63,282	64,771	66,296	67,856	69,453	372,569	287,819	992,046	
Interest Kansas Water Pollution Revolving Loan	22,846	21 257	19,832	18,271	14,893	51,864	12,171	161 224	
Kansas water Poliution Revolving Loan	22,840	21,357	19,832	18,271	14,893	51,804	12,171	161,234	
Total Principal and Interest	\$ 86,128	86,128	86,128	86,127	84,346	424,433	299,990	1,153,280	

Regulatory-Required Supplementary Information

Summary of Expenditures - Actual and Budget Regulatory Basis For the Year Ended December 31, 2018

Funds	 Certified Budget	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance Over (Under)
Governmental Type Funds					
General Fund	\$ 947,335	=	947,335	679,055	(268,280)
Special Purpose Funds					
Trafficways	54,961	-	54,961	29,093	(25,868)
Special Parks	57	-	57	-	(57)
Business Funds					` ′
Sanitation Utility	559,136	-	559,136	368,775	(190,361)
Revenue Water Utility	522,450	-	522,450	475,146	(47,304)
Revenue Electric Utility	1,622,674	-	1,622,674	1,368,594	(254,080)

CITY OF LACROSSE, KANSAS General Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

				Current Year	
		Prior Year Actual	Actual	Budget	Variance Over (Under)
Receipts	_				
Taxes					
Ad Valorem Tax	\$	351,565	328,079	316,854	11,225
Intangible Tax		14,629	13,958	8,471	5,487
Vehicle Tax		66,414	68,761	65,038	3,723
Local Sales Tax		131,841	142,794	160,000	(17,206)
Total Taxes	_	564,449	553,592	550,363	3,229
Intergovernmental					
Local Alcoholic Liquor Tax	_	482	770	19	751
Licenses and Permits					
Franchise Fees		39,352	40,818	35,000	5,818
Liquor and Beer Licenses		1,100	350	500	(150)
Permits and Inspections		1,085	890	500	390
Dog Tags and Fees		356	500	200	300
Total Licenses and Permits	_	41,893	42,558	36,200	6,358
Charges for Services					
Sale of Cemetery Lots	_	12,805	9,705	5,000	4,705
Fines and Forfeitures					
Fines and Fees	_	2,686	3,583	500	3,083
Use of Money and Property					
Swimming Pool		6,361	6,846	5,000	1,846
Community Building		5,229	4,900	4,200	700
Interest on Idle Funds		19,210	41,172	1,500	39,672
Miscellaneous		65,504	28,112	-	28,112
Transfers In		135,000	50,000	140,000	(90,000)
Total Use of Money and Property	_	231,304	131,030	150,700	(19,670)
Total Receipts	\$_	853,619	741,238	742,782	(1,544)

CITY OF LACROSSE, KANSAS General Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

				Current Year	
		Prior			Variance
		Year			Over
	_	Actual	Actual	Budget	(Under)
Expenditures					
General Government					
Salaries	\$	83,801	88,734	108,160	(19,426)
Office Supplies		3,122	2,801	3,000	(199)
Telephone		8,611	3,113	4,500	(1,387)
Insurance		24,852	26,314	25,000	1,314
Legal Publication		530	1,396	1,100	296
Dogs		539	453	900	(447)
Auto		1,009	1,239	3,000	(1,761)
Repairs		758	960	2,000	(1,040)
Miscellaneous		26,328	14,979	16,700	(1,721)
Accounting and Legal		14,555	15,125	19,000	(3,875)
Risk Management		-	-	2,500	(2,500)
Industrial Development		4,223	2,094	1,000	1,094
Demolition		2,317	10,285	8,000	2,285
Total General Government	_	170,645	167,493	194,860	(27,367)
Police Department					
Dispatcher	_	170,000	2,341	100,000	(97,659)
Street Department					
Salaries		16,300	15,762	16,250	(488)
Insurance		3,209	3,190	4,000	(810)
Gas and Oil		2,125	2,734	7,500	(4,766)
Truck and Car Maintenance		1,303	4,814	5,000	(186)
Tractor Maintenance		5,189	5,070	3,500	1,570
Sweeper Maintenance		4,690	647	2,000	(1,353)
Shop Expense		4,594	4,562	7,500	(2,938)
Supplies		8,068	3,685	7,500	(3,815)
Miscellaneous		302	2,568	40,065	(37,497)
Total Street Department	_	45,780	43,032	93,315	(50,283)
Community Building					
Insurance		5,714	5,886	7,000	(1,114)
Supplies		4,792	3,968	8,500	(4,532)
Telephone and Utilities		4,704	4,935	6,000	(1,065)
Total Community Building	\$_	15,210	14,789	21,500	(6,711)

CITY OF LACROSSE, KANSAS General Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

				Current Year	
		Prior Year Actual	Actual	Budget	Variance Over (Under)
Park Department					
Salaries	\$	4,955	5,520	4,900	620
Gas and Oil		753	488	1,500	(1,012)
Supplies		9,767	5,372	3,000	2,372
Mower Maintenance		975	1,062	1,850	(788)
Miscellaneous		2,958	696	750	(54)
Total Park Department	_	19,408	13,138	12,000	1,138
Cemetery Department					
Salaries		4,716	7,469	9,360	(1,891)
Gas and Oil		1,645	1,325	3,000	(1,675)
Supplies		656	1,437	2,000	(563)
Total Cemetery Department	_	7,017	10,231	14,360	(4,129)
Swimming Pool					
Salaries		22,611	23,360	24,300	(940)
Insurance		1,994	2,054	3,000	(946)
Repairs		1,312	2,638	5,000	(2,362)
Supplies		1,356	2,116	3,500	(1,384)
Telephone and Utilities		218	201	500	(299)
Total Swimming Pool	_	27,491	30,369	36,300	(5,931)
Employee Benefits					
Health Insurance		8,214	9,330	45,000	(35,670)
Social Security		38,344	38,551	42,000	(3,449)
KPERS		41,208	43,086	53,000	(9,914)
Unemployment Insurance		377	502	1,000	(498)
Workers' Compensation		11,684	13,399	24,000	(10,601)
Total Employee Benefits	_	99,827	104,868	165,000	(60,132)
Transfers Out	_	256,841	292,794	310,000	(17,206)
Total Expenditures	_	812,219	679,055	947,335	(268,280)
Receipts Over (Under) Expenditures		41,400	62,183		
Jnencumbered Cash - Beginning	_	337,583	378,983		
Jnencumbered Cash - Ending	\$_	378,983	441,166		

CITY OF LACROSSE, KANSAS Trafficways Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

				Current Year	
		Prior Year Actual	Actual	Budget	Variance Over (Under)
Receipts					
Intergovernmental					
State Gasoline Tax	\$	33,225	33,903	34,360	(457)
Expenditures					
Salaries		24,966	25,261	28,125	(2,864)
Supplies		3,747	1,292	8,000	(6,708)
Road Oil, Sand and Asphalt		3,682	2,540	18,836	(16,296)
Total Expenditures	_	32,395	29,093	54,961	(25,868)
Receipts Over (Under) Expenditures		830	4,810		
Unencumbered Cash - Beginning		18,901	19,731		
Unencumbered Cash - Ending	\$	19,731	24,541		

225,274

229,711

CITY OF LACROSSE, KANSAS

Equipment Reserve Fund

Schedule of Receipts and Expenditures
Regulatory Basis

For the Year Ended December 31, 2018 (With Comparative Actual Totals for the Prior Year Ended December 31, 2017)

Prior Current Year Year Actual Actual Receipts Transfers In \$ 40,000 40,000 **Expenditures** Capital Outlay 2,257 44,437 Receipts Over (Under) Expenditures 37,743 (4,437)**Unencumbered Cash - Beginning** 191,968 229,711

Unencumbered Cash - Ending

CITY OF LACROSSE, KANSAS Capital Improvement Reserve Fund

Schedule of Receipts and Expenditures Regulatory Basis

For the Year Ended December 31, 2018

	_	Prior Year Actual	Current Year Actual
Receipts Transfers In	\$	48,194	45,000
Expenditures Capital Outlay	_	52,759	10,718
Receipts Over (Under) Expenditures		(4,565)	34,282
Unencumbered Cash - Beginning	_	151,580	147,015
Unencumbered Cash - Ending	\$	147,015	181,297

CITY OF LACROSSE, KANSAS Capital Improvement Reserve - Streets Fund

Schedule of Receipts and Expenditures
Regulatory Basis

For the Year Ended December 31, 2018

	_	Prior Year Actual	Current Year Actual
Receipts Transfers In	\$	131,841	142,794
Expenditures Capital Outlay	_	160,180	137,911
Receipts Over (Under) Expenditures		(28,339)	4,883
Unencumbered Cash - Beginning	_	136,666	108,327
Unencumbered Cash - Ending	\$_	108,327	113,210

CITY OF LACROSSE, KANSAS Capital Street Reserve Fund

Schedule of Receipts and Expenditures Regulatory Basis

For the Year Ended December 31, 2018

		Prior Year Actual	Current Year Actual
Receipts	_		
Transfers In	\$	40,000	65,000
Expenditures	_	<u>-</u>	
Receipts Over (Under) Expenditures		40,000	65,000
Unencumbered Cash - Beginning	-	<u>-</u>	40,000
Unencumbered Cash - Ending	\$	40,000	105,000

CITY OF LACROSSE, KANSAS Special Parks Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

				Current Year	_
		Prior Year Actual	Actual	Budget	Variance Over (Under)
Receipts Intergovernmental					
Local Alcoholic Liquor Tax	\$	482	770	19	751
Expenditures Commodities	_	<u>-</u>		57	(57)
Receipts Over (Under) Expenditures		482	770		
Unencumbered Cash - Beginning	_	19	501		
Unencumbered Cash - Ending	\$	501	1,271		

CITY OF LACROSSE, KANSAS Sanitation Utility Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

				Current Year	
		Prior Year Actual	Actual	Budget	Variance Over (Under)
Receipts					
Charges for Services					
Sewer Service	\$	211,736	209,461	225,000	(15,539)
Trash Service		171,871	175,801	180,000	(4,199)
Landfill		1,259	939	-	939
Miscellaneous		968	5	-	5
Transfers In	_			100,000	(100,000)
Total Receipts		385,834	386,206	505,000	(118,794)
Expenditures					
Salaries		73,551	62,049	97,344	(35,295)
Medical Insurance		13,318	13,653	15,700	(2,047)
Disposal Plant Expense		4,173	2,822	4,000	(1,178)
Insurance		1,713	1,764	5,000	(3,236)
Gas and Oil		597	516	500	16
Office Expense		3,003	1,681	1,500	181
Sewer Repairs and Supplies		5,680	1,568	8,000	(6,432)
Trash Service		2,020	2,020	3,000	(980)
Contracted Service		166,527	171,050	180,000	(8,950)
Miscellaneous		1,234	525	1,000	(475)
Capital Improvements		· -	-	31,964	(31,964)
Debt Payment		86,127	86,127	186,128	(100,001)
Transfers Out	_	25,000	25,000	25,000	
Total Expenditures	_	382,943	368,775	559,136	(190,361)
Receipts Over (Under) Expenditures		2,891	17,431		
Unencumbered Cash - Beginning		79,814	82,705		
Unencumbered Cash - Ending	\$	82,705	100,136		

CITY OF LACROSSE, KANSAS Sewer Utility Reserve Fund

Schedule of Receipts and Expenditures Regulatory Basis

For the Year Ended December 31, 2018 (With Comparative Actual Totals for the Prior Year Ended December 31, 2017)

	_	Prior Year Actual	Current Year Actual
Receipts Transfers In	\$	25,000	25,000
Expenditures Capital Outlay	_	5,243	24,006
Receipts Over (Under) Expenditures		19,757	994
Unencumbered Cash - Beginning	-	384,464	404,221
Unencumbered Cash - Ending	\$	404,221	405,215

CITY OF LACROSSE, KANSAS Revenue Water Utility Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

				Current Year	
		Prior			Variance
		Year		5	Over
Receipts	_	Actual	Actual	Budget	(Under)
Charges for Services	•	044.050	044 = 40	0.45.000	(00.050)
Sales to Consumers	\$	314,353	311,748	345,000	(33,252)
Water Fee for State Water Project		1,286	1,251	1,500	(249)
Service Charges		1,120	1,279	1,000	279
Local Sales Tax		131,841	142,972	160,000	(17,028)
Miscellaneous	_	6,043	19,447		19,447
Total Receipts	_	454,643	476,697	507,500	(30,803)
Expenditures					
Administration					
Office Supplies		5,198	4,279	4,000	279
Water Fee for State Water Project		2,498	2,387	4,500	(2,113)
Miscellaneous		815	1,018	750	268
Total Administration	_	8,511	7,684	9,250	(1,566)
Production Department					
Salaries		84,726	55,503	85,000	(29,497)
Medical Insurance		26,404	28,781	21,000	7,781
Insurance		7,248	7,425	7,500	(75)
Gas and oil		768	956	3,000	(2,044)
Repairs		14,475	18,167	15,000	3,167
Supplies		2,128	14,214	3,000	11,214
Chemicals		72,341	86,771	80,000	6,771
Walnut Wells Utilities		10,487	9,879	12,000	(2,121)
Miscellaneous		2,172	1,906	2,000	(94)
Total Production Department	_	220,749	223,602	228,500	(4,898)
Distribution Department					
Salaries		19,194	26,364	38,000	(11,636)
Medical Insurance		25,825	22,677	41,800	(19,123)
Insurance		3,094	4,169	6,000	(1,831)
Gas and Oil		1,716	2,019	5,000	(2,981)
Truck and Car Maintenance		2,418	1,140	1,100	40
Shop Expense		1,342	1,708	1,500	208
Supplies		6,020	5,026	4,000	1,026
Meters and Supplies		24,172	12,543	25,000	(12,457)
Water Tower		-	-	1,000	(1,000)
Miscellaneous	_	1,315	420	1,300	(880)
Total Distribution Department	\$	85,096	76,066	124,700	(48,634)

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CITY OF LACROSSE, KANSAS Revenue Water Utility Fund

Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2018

		Prior Year Actual	Actual	Budget	Variance Over (Under)
Expenditures (continued)	-				
Transfers Out	\$	131,841	167,794	160,000	7,794
Total Expenditures		446,197	475,146	522,450	(47,304)
Receipts Over (Under) Expenditures		8,446	1,551		
Unencumbered Cash - Beginning		179,359	187,805		
Unencumbered Cash - Ending	\$	187,805	189,356		

CITY OF LACROSSE, KANSAS Water Depreciation Reserve Fund

Schedule of Receipts and Expenditures Regulatory Basis

For the Year Ended December 31, 2018

	_	Prior Year Actual	Current Year Actual
Receipts Transfers In	\$	131,841	167,794
Expenditures Capital Outlay	_	192,979	12,771
Receipts Over (Under) Expenditures		(61,138)	155,023
Unencumbered Cash - Beginning	_	380,627	319,489
Unencumbered Cash - Ending	\$	319,489	474,512

CITY OF LACROSSE, KANSAS Revenue Electric Utility Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

Receipts Charges for Services	_	Prior Year Actual	Actual		Variance Over
•	_		Actual		Over
•	_	Actual	Actual		
•	•			Budget	(Under)
Charges for Services	Φ.				
					()
Sales to Customers	\$	1,267,606	1,352,614	1,450,000	(97,386)
Service Charges		1,280	1,390	1,500	(110)
Miscellaneous	_	49,117	28,010	12,000	16,010
Total Receipts	_	1,318,003	1,382,014	1,463,500	(81,486)
Expenditures					
Administration					
Salaries		54,405	56,812	52,000	4,812
Medical Insurance		106	109	1,000	(891)
Office Supplies		6,733	6,122	5,500	622
Sales Tax		41,252	41,854	42,500	(646)
Miscellaneous		4,803	5,976	10,000	(4,024)
Total Administration	_	107,299	110,873	111,000	(127)
Production Department					
Salaries		50,524	51,649	52,500	(851)
Medical Insurance		18,094	20,142	19,000	1,142
Insurance		30,177	31,249	35,000	(3,751)
Gas and Oil		29,402	25,343	25,000	343
Repairs		7,474	8,771	15,000	(6,229)
Supplies		4,139	2,648	40,000	(37,352)
Purchase of Energy		747,227	753,845	850,000	(96,155)
Chemical		2,055	1,873	3,500	(1,627)
Miscellaneous		407	651	2,000	(1,349)
Total Production Department	_	889,499	896,171	1,042,000	(145,829)
Distribution Department					
Salaries		99,381	102,973	104,000	(1,027)
Medical Insurance		17,580	19,604	23,000	(3,396)
Insurance		5,007	5,041	6,000	(959)
Gas and Oil		2,495	2,560	4,000	(1,440)
Repair and Maintenance		912	991	1,500	(509)
Vehicle Expense		4,631	8,187	15,000	(6,813)
Wire, Poles, Transformers, Meters		68,921	69,078	70,000	(922)
Shop		1,293	1,626	2,200	(574)
Miscellaneous		1,248	1,490	3,974	(2,484)
Total Distribution Department	\$	201,468	211,550	229,674	(18,124)

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CITY OF LACROSSE, KANSAS Revenue Electric Utility Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

				Current Year	
		Prior Year	Astrol	Desdeed	Variance Over
Expenditures (continued)	_	Actual	Actual	Budget	(Under)
Transfers Out	\$_	208,194	150,000	240,000	(90,000)
Total Expenditures	_	1,406,460	1,368,594	1,622,674	(254,080)
Receipts Over (Under) Expenditures		(88,457)	13,420		
Unencumbered Cash - Beginning	_	325,597	237,140		
Unencumbered Cash - Ending	\$_	237,140	250,560		

CITY OF LACROSSE, KANSAS Electric Depreciation Reserve Fund

Schedule of Receipts and Expenditures Regulatory Basis

For the Year Ended December 31, 2018

	_	Prior Year Actual	Current Year Actual
Receipts Transfers In	\$	70,000	100,000
Expenditures Capital Outlay	_	182,063	61,986
Receipts Over (Under) Expenditures		(112,063)	38,014
Unencumbered Cash - Beginning	_	854,159	742,096
Unencumbered Cash - Ending	\$	742,096	780,110

CITY OF LACROSSE, KANSAS Cemetery Trusts Fund

Schedule of Receipts and Expenditures Regulatory Basis For the Year Ended December 31, 2018

	_	Prior Year Actual	Current Year Actual
Receipts Interest From Trust Funds	\$	73	136
Expenditures Miscellaneous	_	1,605	135
Receipts Over (Under) Expenditures		(1,532)	1
Unencumbered Cash - Beginning		20,222	18,690
Unencumbered Cash - Ending	\$	18,690	18,691

CITY OF LACROSSE, KANSAS Customer Deposits Fund

Schedule of Receipts and Expenditures Regulatory Basis

For the Year Ended December 31, 2018

		Prior Year Actual	Current Year Actual
Receipts Utility Deposits	\$	10,575	10,850
Expenditures Utility Deposit Refunds		10,575	10,850
Receipts Over (Under) Expenditures		-	-
Unencumbered Cash - Beginning	_	<u>-</u>	
Unencumbered Cash - Ending	\$	<u>-</u>	

Agency Funds

Summary of Receipts and Disbursements Regulatory Basis For the Year Ended December 31, 2018

Funds	Beginning Cash		Disbursements	Ending Cash Balance
1 unus	 Balance	Receipts	Dispuisements	Dalatice
Health Reimbursement Arrangement	\$ 19,701	38,791	29,065	29,427