

CITY OF WESTMORELAND, KANSAS

FINANCIAL STATEMENT

For the Year Ended December 31, 2021

VONFELDT, BAUER & VONFELDT, CHTD.

Certified Public Accountants

Manhattan, Kansas 66502

CITY OF WESTMORELAND, KANSAS

Financial Statement
Regulatory Basis
For the Year Ended December 31, 2021

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INDEPENDENT AUDITOR'S REPORT

City Council
City of Westmoreland, Kansas

Adverse and Unmodified Opinions

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of City of Westmoreland, Kansas as of and for the year ended December 31, 2021 and the related notes to the financial statement.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse and Unmodified Opinions section of our report, the accompanying financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Westmoreland as of December 31, 2021, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City of Westmoreland as of December 31, 2021, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

Basis for Adverse and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the *Kansas Municipal Audit and Accounting Guide*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the City of Westmoreland, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

Matter Giving Rise to Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 of the financial statement, the financial statement is prepared by the City of Westmoreland on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Responsibilities of Management for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1, this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Westmoreland's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Westmoreland's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Westmoreland's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget and individual fund schedule of regulatory basis receipts and expenditures-actual and budget (Schedules 1 and 2 as listed in the table of contents) are presented for purposes of additional analysis and are not a required part of the basic financial statement, however, are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide*. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of City of Westmoreland, Kansas as of and for the year ended December 31, 2020 (not presented herein), and have issued our report thereon dated June 4, 2021, which contained an unmodified opinion on the basic financial statement. The 2020 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the website of the Kansas Department of Administration at the following link <https://admin.ks.gov/offices/oar/municipal-services>. The 2020 actual column (2020 comparative information) presented in the individual fund schedule of regulatory basis receipts and expenditures-actual and budget for the year ended December 31, 2021 (Schedule 2 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement. Such 2020 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2020 basic financial statement. The 2020 comparative information was subjected to the auditing procedures applied in the audit of the 2020 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2020 basic financial statement or to the 2020 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In

our opinion, the 2020 comparative information is fairly stated in all material respects in relation to the basic financial statement as a whole for the year ended December 31, 2020, on the basis of accounting described in Note 1.

VonFeldt, Bauer & VonFeldt, Chtd.

VONFELDT, BAUER & VONFELDT, CHTD.
Certified Public Accountants
Manhattan, Kansas

June 6th, 2022

CITY OF WESTMORELAND, KANSAS
Summary Statement of Receipts, Expenditures and Unencumbered Cash
Regulatory Basis
For the Year Ended December 31, 2021

Funds	Beginning Unencumbered Cash Balance	Prior Year Cancelled Encumbrances	Receipts	Expenditures	Add		
					Unencumbered Cash Balance	Encumbrances and Accounts Payable	Ending Cash Balance
General Fund	\$ 181,908.08	\$ 0.00	\$ 504,510.52	\$ 428,573.66	\$ 257,844.94	\$ 0.00	\$ 257,844.94
Special Purpose Funds:							
Employee Benefits Fund	11,780.58	0.00	51,564.29	46,381.98	16,962.89	0.00	16,962.89
Special Highway Fund	15,962.64	0.00	21,521.70	22,572.55	14,911.79	0.00	14,911.79
Street Improvement Fund	11,306.58	0.00	7,604.98	3,922.33	14,989.23	0.00	14,989.23
American Rescue Plan Act Grant Fund	0.00	0.00	56,618.00	16,452.50	40,165.50	0.00	40,165.50
Bond & Interest Fund	67,463.78	0.00	84,327.05	118,348.47	33,442.36	0.00	33,442.36
Business Fund:							
Utilities Fund	125,958.67	0.00	378,081.14	343,107.12	160,932.69	13,919.50	174,852.19
Utility Reserve Fund	12,000.00	0.00	4,333.33	0.00	16,333.33	0.00	16,333.33
Wastewater Improvement Project Fund	0.00	0.00	253,758.69	253,758.69	0.00	0.00	0.00
Total Reporting Entity	\$ 426,380.33	\$ 0.00	\$ 1,362,319.70	\$ 1,233,117.30	\$ 555,582.73	\$ 13,919.50	\$ 569,502.23

Composition of Cash:

Cash on Hand:	
Pottawatomie County	\$ 6,694.07
Checking Account	423,309.29
Park Improvement Account	1,340.00
Money Market Account	50,697.48
CD	87,461.39
Total Reporting Entity	\$ 569,502.23

The notes to the financial statement are an integral part of this statement.

CITY OF WESTMORELAND, KANSAS
NOTES TO FINANCIAL STATEMENT
December 31, 2021

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. REPORTING ENTITY

City of Westmoreland, Kansas (City) is a municipal corporation governed by an elected five-member council. This regulatory financial statement presents the City of Westmoreland, Kansas (the municipality) and does not include any of its related municipal entities.

B. REGULATORY BASIS FUND TYPES

General fund - the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose fund - used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

Bond and Interest fund - used to account for the accumulation of resources, including tax levies, transfers from other funds and payment of general long-term debt.

Capital Project fund - used to account for the debt proceeds and other financial resources to be used for acquisition or construction of major capital facilities or equipment.

Business fund - funds financed in whole or in part by fees charged to users of the goods or services (i.e. enterprise and internal service fund etc.)

C. BASIS OF ACCOUNTING

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America. The KMAAG regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The City has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

D. CASH AND INVESTMENTS

Cash balances from all funds are combined and invested to the extent available. Cash and investments consist of checking accounts, savings account and certificates of deposit. Earnings from these investments are allocated to designated funds. Cash and investments are stated at cost.

Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd.)

E. AD VALOREM TAX REVENUE

The determination of assessed valuation and the collection of property taxes for all political subdivisions in the State of Kansas are the responsibility of the various counties. The County Appraiser annually determines assessed valuation and the County Clerk spreads the annual assessment on the tax rolls. One-half of the property taxes are due December 20 and distributed to the City by January 20. The second half is due May 10 and distributed to the City by June 5. The City Treasurer draws available funds from the County Treasurer at designated times throughout the year.

F. REIMBURSED EXPENSES

The City records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as a receipt to the fund that receives the reimbursement. For purposes of budgetary comparisons, the expenditures are properly offset by the reimbursements under KMAAG regulatory basis accounting.

G. USE OF ESTIMATES

The preparation of the financial statement on a prescribed basis of accounting that demonstrates compliance with the cash basis and budget laws of the State of Kansas requires management to make estimates and assumptions that affect the amounts reported in the financial statement and accompanying notes. Actual results may differ from those estimates.

Note 2 - BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding calendar year on or before August 1st.
2. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
4. Adoption of the final budget on or before August 25th.

If the municipality is holding a revenue neutral rate hearing, the budget timeline for adoption of the final budget has been adjusted to on or before September 20th. The municipality did not hold a revenue neutral rate hearing for this year.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

Note 2 - BUDGETARY INFORMATION (Cont'd.)

Adjustment for Qualifying Budget Credits: Cities may use this line item for any budgeted fund. The adjustment would be a positive amount. All budget adjustments must be authorized by Kansas statutes. Examples include: expenditure of federal grant monies, reimbursements, gifts and donations and receipts authorized by law to be spent as if they were reimbursed expenses.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which, regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital project funds and trust funds, and the following special purpose fund:

American Rescue Plan Act Grant Fund

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

Note 3 - COMPLIANCE WITH KANSAS STATUTES

The city had deposits in excess of secured coverage at one bank during the month of April, in violation of K.S.A. 9-1402.

Management is not aware of any other statutory violations for the period covered by the audit.

Note 4 - DEPOSITS

K.S.A. 9-1401 established the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the bank to pledge securities for deposits in excess of FDIC Coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investments of idle funds to time deposits, open accounts, and certificates of deposit with the allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Concentration of Credit Risk: State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial Credit Risk - Deposits: Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance, bank guarantee bonds, or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. There were no designated "peak periods" during the year. All deposits were legally secured at December 31, 2021.

At December 31, 2021 the City's carrying amount of deposits was \$562,808.16 and the bank balance was \$579,916.03. The bank balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, \$250,000.00 was covered by federal depository insurance, and \$329,916.03 was collateralized with securities held by the pledging financial institution's agents in the City's name.

Note 5 - LONG TERM DEBT

Changes in long-term liabilities for the municipality for the year ended December 31, 2021, were as follows:

Issue	Interest Rates	Date of Issue	Amount of Issue	Date of Final Maturity	Balance Beginning of Year	Additions	Reductions / Payments	Balance End of Year	Interest Paid
General Obligation Bond:									
Bond Series 2016	2.00%-3.55%	9/29/2016	\$ 715,000.00	10/1/2036	\$ 505,000.00	\$ 0.00	\$ 50,000.00	\$ 455,000.00	\$ 14,432.50
KDHE Loans:									
KDHE Water Pollution Loan - 2005	2.58%	10/06/2005	567,670.34	3/1/2027	190,703.04	0.00	27,310.99	163,392.05	4,285.31
KDHE Water Pollution Loan - 2016	1.81%	11/30/2016	363,348.36	9/1/2038	330,218.25	0.00	15,671.73	314,546.52	5,090.56
KDHE Water Pollution Loan - 2021	1.30%	5/05/2021	66,695.05	9/1/2041	0.00	66,695.05	0.00	66,695.05	54.19
Lease-Purchases:									
Mini Excavator	3.95%	5/14/2018	21,904.00	5/14/2023	13,622.48	0.00	4,353.12	9,269.36	560.20
Chevy Dump Truck	3.80%	5/15/2019	18,000.00	5/15/2024	14,664.79	0.00	3,463.82	11,200.97	557.26
Water Meter System	4.00%	5/15/2019	125,000.00	5/15/2029	114,599.45	0.00	10,830.26	103,769.19	4,583.98
2500 HD Silverado Truck	2.60%	8/10/2020	31,930.00	4/15/2027	31,930.00	0.00	4,442.91	27,487.09	564.07
Total Contractual Indebtedness					\$ 1,200,738.01	\$ 66,695.05	\$ 116,072.83	\$ 1,151,360.23	\$ 30,128.07

Current maturities of long-term debt and interest for the next five years and in five year increments through maturity are as follows:

	12/31/2022	12/31/2023	12/31/2024	12/31/2025	12/31/2026	12/31/2027- 12/31/2031	12/31/2032- 12/31/2036	12/31/2037- 12/31/2041	Total
PRINCIPAL:									
General Obligation Bonds	\$ 35,000.00	\$ 30,000.00	\$ 35,000.00	\$ 35,000.00	\$ 35,000.00	\$ 135,000.00	\$ 150,000.00	\$ 0.00	\$ 455,000.00
KDHE loans	46,917.10	47,973.18	49,053.89	50,159.88	51,291.72	122,461.99	116,251.14	60,524.72	544,633.62
Lease purchases	23,698.17	24,572.43	20,565.60	17,305.42	17,932.73	47,652.26	0.00	0.00	151,726.61
TOTAL PRINCIPAL	105,615.27	102,545.61	104,619.49	102,465.30	104,224.45	305,114.25	266,251.14	60,524.72	1,151,360.23
INTEREST:									
General Obligation Bonds	13,432.50	12,732.50	12,132.50	11,432.50	10,417.50	38,602.50	15,975.00	0.00	114,725.00
KDHE Loans	8,654.75	7,740.23	6,804.03	5,845.59	5,295.80	17,473.47	9,062.09	1,360.92	62,236.88
Lease-purchases	5,657.45	4,785.38	3,876.70	8,823.38	2,488.49	3,596.52	0.00	0.00	29,227.92
TOTAL INTEREST	27,744.70	25,258.11	22,813.23	26,101.47	18,201.79	59,672.49	25,037.09	1,360.92	206,189.80
TOTAL PRINCIPAL & INTEREST	\$ 133,359.97	\$ 127,803.72	\$ 127,432.72	\$ 128,566.77	\$ 122,426.24	\$ 364,786.74	\$ 291,288.23	\$ 61,885.64	\$ 1,357,550.03

Note 6 - INTER-FUND TRANSFERS

Operating transfers were as follows:

<u>From</u>	<u>To</u>	<u>Regulatory Authority</u>	<u>Amount</u>
Utilities	Bond & Interest	K.S.A. 12-825d	\$ 53,634.96
Utilities	Utility Reserve	K.S.A. 12-825d	4,333.33

Note 7 - OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

Other Post Employment Benefit. As provided by K.S.A. 12-5040, the municipality allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the municipality is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the municipality makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

Death and Disability Other Post Employment Benefits. As provided by K.S.A. 74-4927, disabled members in the Kansas Public Employees Retirement System (KPERS) receive long-term disability benefits and life insurance benefits. The plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. The employer contribution rate is set at 1% for the year ended December 31, 2021.

Compensated Absences. Full-time employees accrue personal leave time per pay period in lieu of vacation, sick, and funeral leave, which doesn't begin until the employee has completed their probationary employment period. Eligible employees employed for less than 10 years can accrue a maximum of 160 hours of personal leave time annually with 200 hours allowed to be carried over to the next year. Eligible employees employed for 10 years or more can accrue a maximum of 200 hours of personal leave time annually with 320 hours allowed to be carried over to the next year.

Extended Sick Leave (ESL) is a part of the personal leave time program, which may be used for extended illness, injury, disability, hospitalization, or other qualifying event under the Family and Medical Leave Act (FMLA). At December 31st each year, hours in excess of allowed carryover hours noted above shall be moved to an ESL account. The maximum accumulation in an employee's ESL account for an employee employed for less than 10 years is 240 hours and 480 hours for an employee employed for 10 years or more. Any hours in excess shall be lost.

Upon resignation or separation of employment, employees will be paid for all accrued personal leave time up to the 200 or 320 hour thresholds noted above. Accumulated ESL balance shall not be paid upon resignation or separation of employment. The potential liability for personal leave time as of December 31, 2021 and 2020 was \$15,284.89 and \$14,125.24.

Note 8 - DEFINED BENEFIT PENSION PLAN

Plan description. The City participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

Note 8 - DEFINED BENEFIT PENSION PLAN (Cont'd.)

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for the Death and Disability Program) and the statutory contribution rate was 8.87% for the fiscal year ended December 31, 2021. Contributions to the pension plan from the City were \$15,175.25 and \$15,495.71 for the years ended December 31, 2021 and 2020, respectively.

Net Pension Liability. At December 31, 2021 the City's proportionate share of the collective net pension liability reported by KPERS was \$101,000. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020, which was rolled forward to June 30, 2021. The City's proportion of the net pension liability was based on the ratio of the City's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement. The complete actuarial valuation report including all actuarial

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of KPERS collective net pension liability to all participating employers are publicly available on the website at www.kpers.org or can be obtained as described above.

Note 9 - RISK MANAGEMENT

The City is exposed to various risks of losses related to torts; thefts of, damages to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City obtains coverage from commercial insurance companies in order to effectively manage risk. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years. The City does not participate in a public entity risk pool.

Note 10 - CONTINGENCIES

During the ordinary course of its operations the City is a party to potential claims, legal actions and complaints. It is the opinion of the City's management that these matters are not anticipated to have a material effect on the City's financial statement.

Note 11 - WATER SYSTEM IMPROVEMENTS

In 2000, the City is contracted with Rural Water District #4 (RWD) to make payments of \$3,396 a month for the purpose of the retirement of the debt of the RWD. The debt was incurred by RWD for construction of a water delivery system of which the City uses. The contract has a duration of 40 years. Debt payments made by the City to RWD totaled \$40,752 for the year ended December 31, 2021.

Note 12 - CONDUIT DEBT OBLIGATIONS

In 2006, the City issued bonds on behalf of Westy Community Care Home, Inc. in the amount of \$2,000,000 for facility additions. Westy Community Care Home, Inc. makes monthly payments on this debt directly to the Trustee, Security Bank of Kansas City, for the duration of 20 years. In 2011, the City Health Care Facilities Refunding Revenue Bonds to provide funds to pay the costs of refunding the Series 2006 bonds. \$1,785,000 of remaining debt was paid to close the 2006 bonds.

The series 2011 bonds were issued in the amount of \$1,650,000. The bonds are secured by Westy Community Care Home. In 2019, the series 2011 bonds were refinanced in the amount of \$1,200,000. The City has no obligation for the debt.

Note 13 - CORONAVIRUS

On January 30, 2020, the World Health Organization ("WHO") announced a global health emergency because of a new strain of coronavirus in Wuhan, China (the "COVID-19 outbreak") and the risks to the international community as the virus spreads globally beyond its point of origin. In March 2020, the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally. The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude that the pandemic will have on the City's financial condition, liquidity and future results of operations. Management is actively monitoring the global and local situation on its financial condition, liquidity, operations, suppliers, industry and workforce. Given the daily evolution of the COVID-19 outbreak and the global responses to curb its spread, the City is not able to estimate the effects of the COVID-19 outbreak on its results of operations, financial condition or liquidity for the year ended December 31, 2021.

As a result of the COVID-19 outbreak, numerous Federal and State grants have been made available to the City to assist with the risks and help offset incurred costs of the City.

Note 14 - SUBSEQUENT EVENTS

The City has evaluated events subsequent to year end through June 6th, 2022, the date on which the financial statements were available to be issued, for potential recognition or disclosure in the financial statement. The extent to which COVID-19 may impact the City will depend on future developments, which are highly uncertain and cannot be predicted, including new information which may emerge concerning the severity of COVID-19 and the actions required to contain the coronavirus. The City has not included any contingencies in the financial statement specific to this issue. The following other matters were noted:

In February 2022, the City approved a Scott Drive sanitary sewer improvement project in the amount of \$30,355 and a 4th Street sanitary sewer improvement project at a cost of \$29,450. Both projects will be paid for by ARPA funds.

In March 2022, the City approved changing insurance providers to Charlson-Wilson at a cost of \$29,450 effective April 1st.

**REGULATORY-REQUIRED
SUPPLEMENTARY INFORMATION**

CITY OF WESTMORELAND, KANSAS
Summary of Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2021

<u>Funds</u>	<u>Certified Budget</u>	<u>Adjustment for Qualifying Budget Credits</u>	<u>Total Budget for Comparison</u>	<u>Expenditures Chargeable to Current Year</u>	<u>Variance - Over (Under)</u>
General Fund	\$ 483,620.00	\$ 0.00	\$ 483,620.00	\$ 428,573.66	\$ (55,046.34)
Special Purpose Funds:					
Employee Benefits Fund	53,875.00	0.00	53,875.00	46,381.98	(7,493.02)
Special Highway Fund	27,921.00	0.00	27,921.00	22,572.55	(5,348.45)
Street Improvement Fund	12,750.00	0.00	12,750.00	3,922.33	(8,827.67)
Bond & Interest Fund	158,342.00	0.00	158,342.00	118,348.47	(39,993.53)
Business Fund:					
Utilities Fund	429,254.00	0.00	429,254.00	343,107.12	(86,146.88)

CITY OF WESTMORELAND, KANSAS

GENERAL FUND

Schedule of Receipts and Expenditures - Actual and Budget - Regulatory Basis

For the Year Ended December 31, 2021

(With Comparative Actual Totals for the Prior Year Ended December 31, 2020)

		Current Year		
	Prior Year			Variance
	Actual	Actual	Budget	Over (Under)
Receipts				
Taxes and Shared Receipts:				
Ad Valorem Tax	\$ 150,606.32	\$ 161,198.17	\$ 149,769.00	\$ 11,429.17
Delinquent Tax	2,938.38	4,244.01	0.00	4,244.01
Motor Vehicle Tax	20,139.47	20,061.93	16,802.00	3,259.93
Recreational Vehicle Tax	284.70	341.55	383.00	(41.45)
16/20 Motor Vehicle Tax	59.64	232.00	4.00	228.00
Watercraft Vehicle Tax	76.47	82.87	79.00	3.87
Sales and Compensating Use Tax	205,146.27	223,987.52	182,000.00	41,987.52
Franchise Tax	27,410.99	28,444.94	27,000.00	1,444.94
Commercial Vehicle	87.09	1,594.79	0.00	1,594.79
Licenses and Permits	2,214.40	1,716.80	2,000.00	(283.20)
Rentals	80.00	550.00	1,000.00	(450.00)
Donations	70,900.00	0.00	0.00	0.00
Fire Township Fees	10,910.42	6,139.79	5,750.00	389.79
Pool	17,933.09	19,872.76	18,500.00	1,372.76
Dog Tags	880.00	764.50	1,000.00	(235.50)
Cemetery	6,215.90	2,403.70	1,100.00	1,303.70
RV Park	17,107.50	21,540.40	9,800.00	11,740.40
Reimbursements	33,070.98	1,585.50	650.00	935.50
Miscellaneous	7,516.79	7,535.67	2,500.00	5,035.67
Interest on Idle Funds	2,885.48	2,213.62	650.00	1,563.62
Total Receipts	576,463.89	504,510.52	\$ 418,987.00	\$ 85,523.52
Expenditures				
General Admin: Personnel	107,670.28	106,743.57	110,000.00	(3,256.43)
General Admin: Utilities	32,129.62	25,092.01	36,500.00	(11,407.99)
General Admin: Professional Fees	20,755.75	27,380.54	21,500.00	5,880.54
General Admin: City Agent	1,387.50	425.00	0.00	425.00
General Admin: Other Contractual	49,158.11	78,956.75	75,000.00	3,956.75
General Admin: Other Commodities	28,830.37	30,691.35	47,500.00	(16,808.65)
General Admin: Capital Outlay	31,917.22	0.00	12,500.00	(12,500.00)
General Admin: Miscellaneous	4,138.06	4,522.28	0.00	4,522.28
Pool: Personnel	25,531.76	36,162.60	28,750.00	7,412.60
Pool: Contractual	6,653.21	7,177.70	8,000.00	(822.30)
Pool: Commodities	9,781.98	8,672.70	8,750.00	(77.30)
Pool: Concessions	1,977.75	2,377.93	4,250.00	(1,872.07)
Pool: Capital Outlay	0.00	0.00	1,750.00	(1,750.00)
Fire: Contractual	1,115.86	2,804.73	4,000.00	(1,195.27)
Fire: Commodities	20,151.08	3,951.14	9,750.00	(5,798.86)
Fire: Utilities	6,873.93	5,174.88	7,750.00	(2,575.12)
Fire: Capital Outlay	3,995.00	0.00	1,250.00	(1,250.00)
Streets: Contractual	40,942.98	22,572.56	55,000.00	(32,427.44)
Streets: Commodities	14,345.10	5,088.87	17,500.00	(12,411.13)

CITY OF WESTMORELAND, KANSAS
GENERAL FUND (Cont'd.)
Schedule of Receipts and Expenditures - Actual and Budget - Regulatory Basis
For the Year Ended December 31, 2021
(With Comparative Actual Totals for the Prior Year Ended December 31, 2020)

	Prior Year Actual	Current Year		Variance Over (Under)
		Actual	Budget	
Expenditures (Cont'd.)				
Cemetery: Contractual	\$ 3,036.73	\$ 2,742.75	\$ 6,000.00	\$ (3,257.25)
Cemetery: Commodities	5,413.13	4,913.92	8,150.00	(3,236.08)
Cemetery: Capital Outlay	0.00	0.00	750.00	(750.00)
RV Park: Contractual	50,538.94	27,336.05	2,000.00	25,336.05
RV Park: Commodities	9,217.88	7,729.43	2,100.00	5,629.43
RV Park: Utilities	3,980.61	4,115.52	4,500.00	(384.48)
RV Park: Capital Outlay	0.00	0.00	1,200.00	(1,200.00)
Lease Principal	7,533.06	12,259.85	9,170.00	3,089.85
Lease Interest	1,401.34	1,681.53	0.00	1,681.53
Total Expenditures	488,477.25	428,573.66	\$ 483,620.00	\$ (55,046.34)
Receipts Over (Under) Expenditures	87,986.64	75,936.86		
Unencumbered Cash, Beginning	93,921.44	181,908.08		
Unencumbered Cash, Ending	\$ 181,908.08	\$ 257,844.94		

CITY OF WESTMORELAND, KANSAS
EMPLOYEE BENEFITS
Schedule of Receipts and Expenditures - Actual and Budget - Regulatory Basis
For the Year Ended December 31, 2021
(With Comparative Actual Totals for the Prior Year Ended December 31, 2020)

	Prior Year Actual	Current Year		
		Actual	Budget	Variance Over (Under)
Receipts				
Ad Valorem Tax	\$ 42,165.59	\$ 44,128.51	\$ 40,998.00	\$ 3,130.51
Delinquent Tax	829.65	1,189.60	0.00	1,189.60
Motor Vehicle Tax	5,646.20	5,615.96	4,704.00	911.96
Commercial Vehicle Tax	24.37	446.50	0.00	446.50
16/20 Motor Vehicle Tax	16.81	64.91	1.00	63.91
Recreational Vehicle Tax	79.75	95.62	108.00	(12.38)
Watercraft Vehicle Tax	21.40	23.19	22.00	1.19
Miscellaneous	71.28	0.00	0.00	0.00
Total Receipts	48,855.05	51,564.29	\$ 45,833.00	\$ 5,731.29
Expenditures				
Health Insurance	27,390.27	29,859.93	34,900.00	(5,040.07)
Miscellaneous	2,036.80	1,413.44	1,475.00	(61.56)
KPERS	15,495.71	15,108.61	17,500.00	(2,391.39)
Payroll Taxes	45.90	0.00	0.00	0.00
Total Expenditures	44,968.68	46,381.98	\$ 53,875.00	\$ (7,493.02)
Receipts Over (Under) Expenditures	3,886.37	5,182.31		
Unencumbered Cash, Beginning	7,894.21	11,780.58		
Unencumbered Cash, Ending	\$ 11,780.58	\$ 16,962.89		

CITY OF WESTMORELAND, KANSAS
SPECIAL HIGHWAY FUND
Schedule of Receipts and Expenditures - Actual and Budget - Regulatory Basis
For the Year Ended December 31, 2021
(With Comparative Actual Totals for the Prior Year Ended December 31, 2020)

	Prior Year	Current Year		Variance
	Actual	Actual	Budget	Over (Under)
Receipts				
State of Kansas Gas Tax	\$ 19,508.17	\$ 21,521.70	\$ 20,670.00	\$ 851.70
Total Receipts	19,508.17	21,521.70	\$ 20,670.00	\$ 851.70
Expenditures				
Contractual	4,500.00	22,572.55	27,421.00	(4,848.45)
Commodities	2,127.00	0.00	500.00	(500.00)
Total Expenditures	6,627.00	22,572.55	\$ 27,921.00	\$ (5,348.45)
Receipts Over (Under) Expenditures	12,881.17	(1,050.85)		
Unencumbered Cash, Beginning	3,081.47	15,962.64		
Unencumbered Cash, Ending	\$ 15,962.64	\$ 14,911.79		

CITY OF WESTMORELAND, KANSAS
STREET IMPROVEMENT
Schedule of Receipts and Expenditures - Actual and Budget - Regulatory Basis
For the Year Ended December 31, 2021
(With Comparative Actual Totals for the Prior Year Ended December 31, 2020)

	Prior Year Actual	Current Year		
		Actual	Budget	Variance Over (Under)
Receipts				
Ad Valorem Tax	\$ 6,120.32	\$ 6,523.13	\$ 6,059.00	\$ 464.13
Commercial Vehicle Tax	3.54	64.81	0.00	64.81
Delinquent Tax	143.60	175.05	0.00	175.05
16/20 Motor Vehicle Tax	2.44	9.42	0.00	9.42
Motor Vehicle Tax	820.12	815.34	683.00	132.34
Recreational Vehicle Tax	11.58	13.88	16.00	(2.12)
Reimbursements	2,423.79	0.00	300.00	(300.00)
Watercraft Vehicle Tax	3.11	3.35	0.00	3.35
Total Receipts	9,528.50	7,604.98	\$ 7,058.00	\$ 546.98
Expenditures				
Contractual	0.00	0.00	1,750.00	(1,750.00)
Commodities	3,599.85	3,922.33	11,000.00	(7,077.67)
Total Expenditures	3,599.85	3,922.33	\$ 12,750.00	\$ (8,827.67)
Receipts Over (Under) Expenditures	5,928.65	3,682.65		
Unencumbered Cash, Beginning	5,377.93	11,306.58		
Unencumbered Cash, Ending	\$ 11,306.58	\$ 14,989.23		

CITY OF WESTMORELAND, KANSAS
 AMERICAN RESCUE PLAN ACT GRANT FUND
 Schedule of Receipts and Expenditures - Actual - Regulatory Basis
 For the Year Ended December 31, 2021
 (With Comparative Actual Totals for the Prior Year Ended December 31, 2020)

	2020	2021
Receipts		
Federal Grant	\$ 0.00	\$ 56,618.00
Total Receipts	0.00	56,618.00
Expenditures		
Commodities - Water	0.00	5,450.00
Contractual - Sewer	0.00	11,002.50
Total Expenditures	0.00	16,452.50
Receipts Over (Under) Expenditures	0.00	40,165.50
Unencumbered Cash, Beginning	0.00	0.00
Unencumbered Cash, Ending	\$ 0.00	\$ 40,165.50

CITY OF WESTMORELAND, KANSAS
 BOND & INTEREST FUND
 Schedule of Receipts and Expenditures - Actual and Budget - Regulatory Basis
 For the Year Ended December 31, 2021
 (With Comparative Actual Totals for the Prior Year Ended December 31, 2020)

	Prior Year Actual	Current Year		
		Actual	Budget	Variance Over (Under)
Receipts				
Taxes and Shared Receipts:				
Ad Valorem Tax	\$ 14,835.02	\$ 15,653.75	\$ 14,543.00	\$ 1,110.75
Delinquent Tax	273.14	409.12	0.00	409.12
Motor Vehicle Tax	1,870.16	1,972.00	1,655.00	317.00
16/20 Motor Vehicle Tax	4.64	22.70	0.00	22.70
Commercial Vehicle Tax	8.52	157.10	0.00	157.10
Recreational Vehicle Tax	27.12	33.62	38.00	(4.38)
Special Assessments	20,418.77	12,435.64	21,500.00	(9,064.36)
Watercraft Vehicle Tax	7.48	8.16	8.00	0.16
Operating Transfer:				
From Utilities Fund	53,634.96	53,634.96	53,634.00	0.96
Total Receipts	91,079.81	84,327.05	\$ 91,378.00	\$ (7,050.95)
Expenditures				
Bond Principal	50,000.00	50,000.00	50,000.00	0.00
Bond Interest	15,432.50	14,432.50	14,433.00	(0.50)
KDHE Principal	42,011.65	42,982.72	47,125.00	(4,142.28)
KDHE Interest	10,241.31	9,430.06	11,370.00	(1,939.94)
Cash Basis Reserve Unpaid Assessment	0.00	0.00	34,114.00	(34,114.00)
Service Fees	1,381.22	1,503.19	1,300.00	203.19
Total Expenditures	119,066.68	118,348.47	\$ 158,342.00	\$ (39,993.53)
Receipts Over (Under) Expenditures	(27,986.87)	(34,021.42)		
Unencumbered Cash, Beginning	95,450.65	67,463.78		
Unencumbered Cash, Ending	\$ 67,463.78	\$ 33,442.36		

CITY OF WESTMORELAND, KANSAS
 UTILITIES FUND
 Schedule of Receipts and Expenditures - Actual and Budget - Regulatory Basis
 For the Year Ended December 31, 2021
 (With Comparative Actual Totals for the Prior Year Ended December 31, 2020)

	Prior Year Actual	Current Year		Variance Over (Under)
		Actual	Budget	
Receipts				
Charges for Services	\$ 314,158.78	\$ 314,133.46	\$ 300,000.00	\$ 14,133.46
Fine, forfeitures, and penalties	5,470.00	4,590.91	3,500.00	1,090.91
Miscellaneous income	751.40	0.00	150.00	(150.00)
Refuse income	51,729.20	52,128.95	47,000.00	5,128.95
Reimbursements	252.51	6,422.59	1,000.00	5,422.59
Sales tax	818.52	805.23	775.00	30.23
Total Receipts	373,180.41	378,081.14	\$ 352,425.00	\$ 25,656.14
Expenditures				
Personnel	68,031.77	62,627.75	73,500.00	(10,872.25)
Payroll Taxes	5,212.70	4,786.18	6,900.00	(2,113.82)
Contractual	14,718.81	16,363.66	30,000.00	(13,636.34)
Commodities	5,229.14	4,013.22	13,000.00	(8,986.78)
Utilities: Water	121,563.00	123,696.00	216,000.00	(92,304.00)
Utilities: Trash	50,882.00	51,787.00	0.00	51,787.00
Utilities: Other	125.60	104.40	0.00	104.40
Capital Outlay	0.00	0.00	5,043.00	(5,043.00)
Taxes	4,427.35	5,511.11	5,000.00	511.11
Lease Principal	10,400.55	10,830.26	15,743.00	(4,912.74)
Lease Interest	5,013.69	4,583.98	4,584.00	(0.02)
Service Fees	1,026.60	780.27	1,500.00	(719.73)
Operating Transfer:				
To Utility Reserve	4,000.00	4,333.33	4,000.00	333.33
To Bond and Interest Fund	53,634.96	53,634.96	53,634.00	0.96
Miscellaneous	11.00	55.00	350.00	(295.00)
Total Expenditures	344,277.17	343,107.12	\$ 429,254.00	\$ (86,146.88)
Receipts Over (Under) Expenditures	28,903.24	34,974.02		
Unencumbered Cash, Beginning	97,055.43	125,958.67		
Unencumbered Cash, Ending	\$ 125,958.67	\$ 160,932.69		

CITY OF WESTMORELAND, KANSAS
 UTILITY RESERVE FUND
 Schedule of Receipts and Expenditures - Actual - Regulatory Basis
 For the Year Ended December 31, 2021
 (With Comparative Actual Totals for the Prior Year Ended December 31, 2020)

	2020	2021
Receipts		
Operating Transfer:		
From Utilities Fund	\$ 4,000.00	\$ 4,333.33
Total Receipts	4,000.00	4,333.33
Expenditures	0.00	0.00
Total Expenditures	0.00	0.00
Receipts Over (Under) Expenditures	4,000.00	4,333.33
Unencumbered Cash, Beginning	8,000.00	12,000.00
Unencumbered Cash, Ending	\$ 12,000.00	\$ 16,333.33

CITY OF WESTMORELAND, KANSAS
 WASATEWATER IMPROVEMENT PROJECT FUND
 Schedule of Receipts and Expenditures - Actual - Regulatory Basis
 For the Year Ended December 31, 2021
 (With Comparative Actual Totals for the Prior Year Ended December 31, 2020)

	2020	2021
Receipts		
USDA Grant	\$ 0.00	\$ 187,063.64
State proceeds	0.00	66,695.05
Total Receipts	0.00	253,758.69
Expenditures		
Project expenditures	0.00	253,758.69
Total Expenditures	0.00	253,758.69
Receipts Over (Under) Expenditures	0.00	0.00
Unencumbered Cash, Beginning	0.00	0.00
Unencumbered Cash, Ending	\$ 0.00	\$ 0.00