# CITY OF GAS, KANSAS

Independent Auditors' Report and Financial Statement with Supplementary Information

For the Year Ended December 31, 2018

# CITY OF GAS, KANSAS

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## JARRED, GILMORE & PHILLIPS, PA

CERTIFIED PUBLIC ACCOUNTANTS

#### INDEPENDENT AUDITORS' REPORT

Honorable Mayor and City Council City of Gas, Kansas

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of City of Gas, Kansas, as of and for the year ended December 31, 2018, and the related notes to the financial statement.

#### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

## Auditors' Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the *Kansas Municipal Audit and Accounting Guide*. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the City of Gas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America..

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

## Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Gas, as of December 31, 2018, or changes in financial position and cash flows thereof for the year then ended.

## Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City of Gas, as of December 31, 2018, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide described in Note 1.

#### **Other Matters**

#### Supplemental Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget and individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedules 1 and 2 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of City of Gas, Kansas as of and for the year ended December 31, 2017 (not presented herein), and have issued our report thereon April 12, 2018, which contained an unmodified opinion on the basic financial statement. The 2017 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration at the following link <a href="http://admin.ks.gov/offices/chief-financial-officer/municipal-services">http://admin.ks.gov/offices/chief-financial-officer/municipal-services</a>. 2017 actual column (2017 comparative information) presented in the individual fund schedules of regulatory basis receipts and expenditures-actual and budget for the year ended December 31, 2018 (Schedule 2 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement. Such 2017 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2017 basic financial statement. The 2017 comparative information was subjected to the auditing procedures applied in the audit of the 2017 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying

accounting and other records used to prepare the 2017 basic financial statement or to the 2017 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2017 comparative information is fairly stated in all material respects in relation to the basic financial statement as a whole for the year ended December 31, 2017, on the basis of accounting described in Note 1.

JARRED, GILMORE & PHILLIPS, PA

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Certified Public Accountants

Chanute, Kansas February 9, 2019

CITY OF GAS, KANSAS
Summary Statement of Receipts, Expenditures, and Unencumbered Cash
Regulatory Basis
For the Year Ended December 31, 2018

	Beginning						Ending	En	Encumbrances	Ü	Cash Balance
	Unencumbered	jed				Une	Unencumbered	an	and Accounts	Ď	December 31,
Funds	Cash Balances	ses	Receipts	Ä	Expenditures	Cas	Cash Balances		Payable		2018
General	\$ 67,797.17	.17 \$	185,441.73	↔	179,508.75	↔	73,730.15	₩	4,585.45	↔	78,315.60
Special Purpose Funds:											
Employee Benefits	4,818.02	3.02	19,482.90		15,237.22		9,063.70		34.79		9,098.49
Equipment Reserve	28,816.93	.93	22,125.11		1		50,942.04		ı		50,942.04
Special Highway	17,943.68	.68	14,036.17		23,136.38		8,843.47		282.15		9,125.62
Capital Improvements	29,827.83	.83	10,000.00		ı		39,827.83		ı		39,827.83
Business Funds:											
Water Utility	57,959.18	.18	189,882.25		207,442.68		40,398.75		8,627.48		49,026.23
Sewer Utility	49,746.15	.15	60,646.45		77,125.49		33,267.11		964.13		34,231.24
Refuse Utility	20,614.80	.80	30,558.77		28,115.70		23,057.87		499.28		23,557.15
Trust Funds:											
Cemetery	19,437.49	.49	1		1		19,437.49		ı		19,437.49
Total Reporting Entity	\$ 296,961.25	.25 \$	532,173.38	€	530,566.22	₩	298,568.41	₩	14,993.28	€	313,561.69
						Com	Composition of Cash:	sh:			
						Cash	Cash on Hand			₩	200.00
						Chec	Checking Accounts	S			
						Ü	General				68,361.69
						Cert	Certificates of Deposit	osit .			245,000.00

The notes to the financial statement are an integral part of this statement.

313,561.69

€

Total Reporting Entity

#### CITY OF GAS, KANSAS

Notes to the Financial Statement For the Year Ended December 31, 2018

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statement and schedules of the City of Gas, Kansas, have been prepared in order to show compliance with the cash basis and budget laws of the State of Kansas. The Governmental Accounting Standards Board is the principal standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies follow. Note 1 describes how the City's accounting policies differ from accounting policies generally accepted in the United States of America.

## Financial Reporting Entity

The City of Gas, Kansas, is a municipal corporation governed by an elected six-member council.

Related Municipal Entities: A related municipal entity is determined by the following criteria: whether the City exercises oversight responsibility on financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations and accountability for fiscal matters, scope of the public service, and significant operational or financial relationships with the City. Related municipal entities are not required to be included in the City's audit by the Kansas Municipal Audit and Accounting Guide (KMAAG).

The City has determined that no outside agency meets the above criteria and, therefore, no outside agency has been included as a related municipal entity in this financial statement.

## Regulatory Basis Fund Types

A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The following types of funds comprise the financial activities of the City of Gas, Kansas, for the year of 2018:

General fund – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose fund – used to account for proceeds of specific tax levies and other specific revenue sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

Bond and Interest fund - used to account for the accumulation of resources, including tax levies, transfers from other funds and payment of general long-term debt.

Business fund – funds financed in whole or in part by fees charged to users of the goods or services (i.e. enterprise and internal service fund etc.)

Trust fund – funds used to report assets held in trust for the benefit of the municipal financial reporting entity (i.e. pensions funds, investment trust funds, private purpose trust funds which benefit the municipal reporting entity, scholarship funds, etc.)

## 1. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

## **Basis of Accounting**

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America.

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis revenues and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The municipality has approved a resolution that is in compliance with K.S.A. 75-1120a(c) waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

#### Pension Plan

Substantially all full-time City employees are members of the State of Kansas Public Employees Retirement System which is a multi-employer state-wide pension plan. The City's policy is to fund all pension costs accrued. Such costs to be funded are actuarially determined annually by the State of Kansas.

## Property Taxes

In accordance with governing state statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the ensuing year. Taxes are assessed on a calendar year basis and become a lien on the property on November 1 of each year. The County Treasurer is the tax collection agent for all taxing entities within the County. Property owners have the option of paying one-half or the full amount of the taxes levied on or before December 20 during the year levied with the balance to be paid on or before May 10 of the ensuing year. State statutes prohibit the county treasurer from distributing taxes collected in the year levied prior to January 1 of the ensuing year. Consequently, for revenue recognition purposes, taxes levied during the current year are not due and receivable until the ensuing year. At December 31 such taxes are a lien on the property.

#### Reimbursed Expenses

K.S.A. 79-2934 provides that reimbursed expenditures, in excess of those budgeted, should be recorded as reductions in expenditures rather than as revenues. In the financial statement and budget comparisons schedules presented in this report, reimbursements and refunds are recorded as revenues. The reimbursements are recorded as cash receipts when received by the City Treasurer and it is often difficult to identify the exact expenditure which they are reimbursing. In funds showing expenditures in excess of the original adopted budget, reimbursements are added to the adopted budget as budget credits for comparison with the actual expenditures.

## 1. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### **Budgetary Information**

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper, on or before August 5<sup>th</sup> of the proposed budget and notice of public hearing on the budget.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which, revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital project funds and trust funds, and the following special purpose funds:

• Capital Improvements Reserve Fund

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

## 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### Compliance with Kansas Statutes

Statement 1 and Schedule 1 have been prepared in order to show compliance with the cash basis and budget laws of Kansas. As shown in Statement 1 and Schedule 1, the City was in apparent compliance with the Kansas cash basis and budget laws.

#### 3. DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Concentration of credit risk. State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial credit risk – deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in the financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Bank of Topeka. All deposits were legally secured at December 31, 2018.

At year-end the City's carrying amount of deposits, including certificates of deposits, was \$313,361.69 and the bank balance was \$321,742.99. The bank balance was held by three banks resulting in a concentration of credit risk. Of the bank balance, \$321,742.99 was covered by federal depository insurance.

## 4. DEFINED BENEFIT PENSION PLAN

#### General Information about the Pension Plan

Plan description. The City participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

## 4. **DEFINED BENEFIT PENSION PLAN** (Continued)

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1 and KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate (for the Death and Disability Program) and the statutory contribution rate was 8.39% for the fiscal year ended December 31, 2018. Contributions to the pension plan from the City were \$15,172.36 for the year ended December 31, 2018.

#### Net Pension Liability

At December 31, 2018, the City's proportionate share of the collective net pension liability reported by KPERS was \$124,563.00. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017, which was rolled forward to June 30, 2018. The City's proportion of the net pension liability was based on the ratio of the City's contributions to KPERS, relative to the total employer and nonemployer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in these financial statements.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at www.kpers.org or can be obtained as described above.

5. LONG-TERM DEBT
Changes in long-term liabilities for the City for the year ended December 31, 2018, were as follows:

•					Date of	Balance					Balance	nce		
	Interest	Date of	Ar	Amount	Final	Beginning			Reductions,	ions/	End of	Jo	Inte	Interest
Issue	Rates	Issue	jo	of Issue	Maturity	of Year	Ado	Additions	Payments	ents	Year	ır	P	Paid
General Obligation Paid with Utility Receipts														
Contract with City of LaHarpe	2.86%	May 20, 1998 \$	\$ 27	74,740.00	274,740.00 September 1, 2019 \$ 35,612.62	\$ 35,612.6	2	1	\$ 17	17,531.57 \$ 18,081.05	3 18,0	181.05	<del>62</del>	972.29
Total Contractual Agreements					II	\$ 35,612.62	5 5	1	\$ 17	17,531.57	3 18,0	\$ 18,081.05 \$	<del>10</del>	972.29

Current maturities of long-term debt and interest for the next five years and in five year increments through maturity is as follows:

2019 Totals	\$ 18,081.05 \$ 18,081.05	18,081.05			422.81 422.81	422.81 422.81	\(\frac{1}{2}\)
Issue	Principal Contract with City of LaHarpe	Total Principal	Interest	Contract with	City of LaHarpe	Total Interest	T. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1.

#### 6. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omission; injuries to employees; and natural disasters. The City manages these risks of loss through the purchase of various insurance policies.

## 7. ECONOMIC DEPENDENCY

The City purchases its water, which it then distributes to its customers, from the City of Iola. The loss of this source of water purchases could have an adverse economic effect on the City.

#### 8. OTHER COMMITMENTS AND CONCENTRATIONS

On the 14<sup>th</sup> day of April 1999, the City of Gas, the City of LaHarpe, and the Allen County Commissioners agreed to the following:

The City of LaHarpe owns a sewer treatment system and provides sewer service to the City of Gas.

The Kansas Department of Commerce would provide funds to build a replacement lagoon system that will be jointly owned by the City of LaHarpe and City of Gas.

A contract and agreement was entered into between City of Gas and City of LaHarpe and the cities entered into an interlocal agreement to establish a joint sewer board.

The agreement terminates on September 30, 2019 unless extended by the written agreement of the parties. No party may terminate this agreement prior to September 30, 2019 unless all the parties consent.

The loan agreement from The Kansas Department of Health and Environment is with the City of LaHarpe, Kansas. The audited financial statement for the City of LaHarpe reflects a loan balance of \$50,016.70 at December 31, 2018. The loan was issued May 20, 1998, the interest rate is 2.86% and the date of final maturity is September 1, 2019. Of the resources for the debt service related to this obligation, 36.15% comes from semi-annual payments from the City of Gas in accordance with their agreement with the City of LaHarpe. The terms of the new contract entered into in 2000, provide for semi-annual payment each for the old bonds and the new loan which covers debt service and related service fee.

## 9. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

#### Compensated Absences:

All full-time employees of the City are eligible for vacation benefits in varying annual amounts. Part-time employees earn vacation at the rate of one hour for each 25 hours actual working time. Seasonal, volunteer, and on-call employees shall not earn vacation leave. In the event of termination, unused accrued vacation time is paid.

Sick leave accrues to all full-time employees at the rate of eight hours per month and is limited to 240 hours. Any unused sick leave at date of termination is lost.

## 9. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS (Continued)

The City accrues a liability for compensated absences which meet the following criteria:

- 1. The City's obligation relating to employees rights to receive compensation for future absences is attributable to employees' services already rendered.
- 2. The obligation relates to rights that vest or accumulate.
- 3. Payment of the compensation is probable.
- 4. The amount can be reasonably estimated and, is material.

In accordance with the above criteria, the City has estimated a liability for annual leave which has been earned, but not taken, by City at December 31, 2018 to be \$5,128.95. The City has not estimated a liability for sick leave earned, but not taken, by City employees, as the amounts cannot be reasonably estimated.

## Other Post Employment Benefits:

As provided by K.S.A. 12-5040, the local government allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the city subsidizing the retirees because each participant is charged a level premium regardless of age. However, the cost of this subsidy has not been quantified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by federal government for this coverage. The premium is paid in full by the insured. There is no cost to the City under this program.

## 10. INTERFUND TRANSFERS

Operating and residual transfers were as follows:

From Fund:	To Fund:	Statutory Authority	 Amount
Sewer Utility	General	K.S.A. 12-825d	\$ 15,000.00
Sewer Utility	Equipment Reserve	K.S.A. 12-825d	7,000.00
Water Utility	General	K.S.A. 12-825d	15,000.00
Water Utility	Equipment Reserve	K.S.A. 12-825d	15,000.00
Water Utility	Capital Improvements	K.S.A. 12-825d	10,000.00
Refuse Utility	General	K.S.A. 12-825d	5,000.00

## 11. SUBSEQUENT EVENTS

The City evaluated events and transactions occurring subsequent year end, and there were no subsequent events requiring recognition in the financial statement. Additionally, there were no non-recognized subsequent events requiring disclosure.

# SUPPLEMENTARY INFORMATION

## Schedule 1

# **CITY OF GAS, KANSAS**

# Summary of Expenditures - Actual and Budget (Budgeted Funds Only) Regulatory Basis For the Year Ended December 31, 2018

Funds	Total Certified Budget for Comparison	(	xpenditures Charged to current Year Budget	Variance - Over (Under)
General	\$ 247,046.00	\$	179,508.75	\$ (67,537.25)
Special Purpose Funds:				
Employee Benefits	23,213.00		15,237.22	(7,975.78)
Equipment Reserve	55,906.00		-	(55,906.00)
Special Highway	36,281.00		23,136.38	(13, 144.62)
Business Funds:				
Water Utility	237,645.00		207,442.68	(30,202.32)
Sewer Utility	104,272.00		77,125.49	(27,146.51)
Refuse Utility	40,866.00		28,115.70	(12,750.30)

## CITY OF GAS, KANSAS GENERAL FUND

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

			С	urrent Year		
-	Prior				,	Variance -
	Year					Over
	Actual	Actual		Budget		(Under)
Receipts			•			
Taxes and Shared Receipts						
Ad Valorem Property Tax	\$ 47,466.93	\$ 48,015.56	\$	50,056.00	\$	(2,040.44)
Delinquent Tax	1,844.01	1,307.86		982.00		325.86
Motor Vehicle Tax	8,933.77	12,001.75		11,911.00		90.75
Recreational Vehicle Tax	188.11	323.41		107.00		216.41
16/20M Tax	159.29	155.54		1,392.00		(1,236.46)
Commercial Vehicle Tax	843.00	1,110.52		805.00		305.52
Watercraft Tax	-	-		31.00		(31.00)
Neighborhood Revitilization Rebate	(1,737.64)	(1,694.54)		(1,695.00)		0.46
Special Assessments	236.00	-		-		-
Sales Tax	57,214.52	67,559.09		56,504.00		11,055.09
Franchise Tax	9,847.54	10,829.68		9,835.00		994.68
Licenses and Permits						
Other Licenses and Permits	260.00	210.00		254.00		(44.00)
Use of Money and Property						
Interest	382.23	437.99		348.00		89.99
Rental Fees	1,475.00	1,350.00		-		1,350.00
Other Receipts						
Miscellaneous	26,197.81	5,624.89		5,000.00		624.89
Reimbursements	3,370.18	-		-		-
Donations	1,185.00	3,209.98		-		3,209.98
Operating Transfers from:						
Sewer Utility Fund	10,000.00	15,000.00		15,000.00		-
Water Utility Fund	12,000.00	15,000.00		25,000.00		(10,000.00)
Refuse Utility Fund		 5,000.00		5,000.00		
Total Receipts	 179,865.75	185,441.73	\$	180,530.00	\$	4,911.73

## CITY OF GAS, KANSAS GENERAL FUND

# Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

			C	urrent Year	_
	Prior Year				Variance - Over
	Actual	Actual		Budget	(Under)
Expenditures					
General Government					
Personal Services	\$ 108,970.75	\$ 115,530.67	\$	112,548.00	\$ 2,982.67
Contractual Services	44,387.99	38,098.12		39,800.00	(1,701.88)
Commodities	10,395.10	17,416.28		19,778.00	(2,361.72)
Capital Outlay	4,800.00	-		62,920.00	(62,920.00)
Highways and Street					
Contractual Services	3,302.26	8,357.00		5,000.00	3,357.00
Parks Development					
Contractual Services	466.47	 106.68		7,000.00	(6,893.32)
				_	
Total Expenditures	 172,322.57	 179,508.75	\$	247,046.00	\$ (67,537.25)
				_	
Receipts Over (Under) Expenditures	7,543.18	5,932.98			
Unencumbered Cash, Beginning	60,253.99	 67,797.17			
Unencumbered Cash, Ending	\$ 67,797.17	\$ 73,730.15			

## CITY OF GAS, KANSAS **EMPLOYEE BENEFITS FUND**

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018 (With Comparative Actual Amounts for the Prior Year Ended December 31, 2017)

				Cı	urrent Year		
	-	Prior				,	Variance -
		Year					Over
		Actual	 Actual		Budget		(Under)
Receipts							
Taxes and Shared Receipts							
Ad Valorem Property Tax	\$	14,912.95	\$ 15,168.08	\$	15,812.00	\$	(643.92)
Delinquent Tax		586.18	436.63		310.00		126.63
Motor Vehicle Tax		3,469.86	3,893.29		3,742.00		151.29
Recreational Vehicle Tax		73.08	102.46		33.00		69.46
Commercial Truck Tax		327.43	357.32		437.00		(79.68)
Watercraft Tax		_	-		253.00		(253.00)
16/20M Tax		38.60	60.43		10.00		50.43
Neighborhood Revitalization Rebate		(545.94)	(535.31)		(535.00)		(0.31)
Total Receipts		18,862.16	 19,482.90	\$	20,062.00	\$	(579.10)
Expenditures Employee Benefits							
Personal Services		17,193.71	15,237.22	\$	23,213.00	\$	(7,975.78)
Total Expenditures	_	17,193.71	 15,237.22	\$	23,213.00	\$	(7,975.78)
Receipts Over (Under) Expenditures		1,668.45	4,245.68				
Unencumbered Cash, Beginning		3,149.57	 4,818.02				
Unencumbered Cash, Ending	\$	4,818.02	\$ 9,063.70				

## CITY OF GAS, KANSAS **EQUIPMENT RESERVE FUND**

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

			Cı	urrent Year	
	Prior				Variance -
	Year				Over
	 Actual	 Actual		Budget	 (Under)
Receipts					
Use of Money and Property					
Interest	\$ 109.23	\$ 125.11	\$	99.00	\$ 26.11
Operating Transfers from:					
Sewer Utility Fund	2,000.00	7,000.00		7,000.00	-
Water Utility Fund	 5,000.00	 15,000.00		20,000.00	 (5,000.00)
Total Receipts	7,109.23	22,125.11	\$	27,099.00	\$ (4,973.89)
Expenditures					
General Government					
Capital Outlay	 8,350.00	 	\$	55,906.00	\$ (55,906.00)
Total Expenditures	 8,350.00	 	\$	55,906.00	\$ (55,906.00)
Receipts Over (Under) Expenditures	(1,240.77)	22,125.11			
Unencumbered Cash, Beginning	30,057.70	28,816.93			
Unencumbered Cash, Ending	\$ 28,816.93	\$ 50,942.04			

## CITY OF GAS, KANSAS SPECIAL HIGHWAY FUND

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year Ended December 31, 2018

			C	urrent Year	
	Prior				Variance -
	Year				Over
	 Actual	Actual		Budget	(Under)
Receipts					
Intergovernmental					
State Highway Payment	\$ 13,890.44	\$ 14,036.17	\$	14,170.00	\$ (133.83)
Special Assessments	-	-		38.00	(38.00)
Other Receipts					
Miscellaneous	242.49			205.00	(205.00)
Total Receipts	14,132.93	14,036.17	\$	14,413.00	\$ (376.83)
Expenditures					
Street Maintenance					
Personal Services	6,346.13	4,330.59	\$	5,118.00	\$ (787.41)
Commodities	3,066.36	3,076.94		31,163.00	(28,086.06)
Capital Outlay	 -	 15,728.85		-	 15,728.85
Total Expenditures	 9,412.49	23,136.38	\$	36,281.00	\$ (13,144.62)
Receipts Over (Under) Expenditures	4,720.44	(9,100.21)			
Unencumbered Cash, Beginning	 13,223.24	 17,943.68			
Unencumbered Cash, Ending	\$ 17,943.68	\$ 8,843.47			

## CITY OF GAS, KANSAS CAPITAL IMPROVEMENTS FUND

Schedule of Receipts and Expenditures - Actual
Regulatory Basis
For the Year Ended December 31, 2018
(With Comparative Actual Amounts for the Prior Year Ended December 31, 2017)

	Prior	Current
	Year	Year
	Actual	Actual
Receipts		
Operating Transfers from		
Water Utility Fund	\$ 15,000.00	\$ 10,000.00
Total Receipts	 15,000.00	 10,000.00
Expenditures Capital Improvements		
Capital Outlay	 14,808.80	
Total Expenditures	14,808.80	-
Receipts Over (Under) Expenditures	191.20	10,000.00
Unencumbered Cash, Beginning	29,636.63	 29,827.83
Unencumbered Cash, Ending	\$ 29,827.83	\$ 39,827.83

## CITY OF GAS, KANSAS WATER UTILITY FUND

## Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

		Current Year					
	Prior						Variance -
	Year						Over
	Actual		Actual		Budget		(Under)
Receipts							
Charges for Services							
Water Sales	\$ 182,620.18	\$	181,493.16	\$	178,417.00	\$	3,076.16
Penalties	4,915.19		4,560.37		4,434.00		126.37
Other Fees	3,164.36		3,515.84		3,356.00		159.84
Use of Money and Property							
Interest	273.07		312.88		284.00		28.88
Other Receipts							
Miscellaneous	 -		-		-		
Total Receipts	190,972.80		189,882.25	\$	186,491.00	\$	3,391.25
Expenditures							
Production and Distribution							
Personal Services	52,140.14		57,517.80	\$	60,857.00	\$	(3,339.20)
Contractual Services	19,225.68		24,325.59		10,721.00		13,604.59
Commodities	94,061.88		85,599.29		90,177.00		(4,577.71)
Capital Outlay	-		_		20,890.00		(20,890.00)
Operating Transfers to:							,
General Fund	12,000.00		15,000.00		25,000.00		(10,000.00)
Capital Improvements Fund	15,000.00		10,000.00		10,000.00		_
Equipment Reserve Fund	 5,000.00		15,000.00		20,000.00		(5,000.00)
Total Expenditures	197,427.70		207,442.68	\$	237,645.00	\$	(30,202.32)
Receipts Over (Under) Expenditures	(6,454.90)		(17,560.43)				
Unencumbered Cash, Beginning	64,414.08		57,959.18				
Unencumbered Cash, Ending	\$ 57,959.18	\$	40,398.75				

## CITY OF GAS, KANSAS REFUSE UTILITY FUND

# Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

For the Year Ended December 31, 2018

	Current Year							
	Prior Year Actual			Actual	Actual Budget		Variance - Over (Under)	
Receipts			-				-	· · · · · · · · · · · · · · · · · · ·
Charges for Services								
Trash Charges	\$	26,907.05	\$	28,282.25	\$	24,942.00	\$	3,340.25
Other Fees		1,816.95		2,088.85		1,676.00		412.85
Use of Money and Property								
Interest		163.76		187.67		149.00		38.67
Total Receipts		28,887.76		30,558.77	\$	26,767.00	\$	3,791.77
Expenditures								
Collections								
Personal Services		15,274.40		14,798.66	\$	16,164.00	\$	(1,365.34)
Contractual Services		5,215.78		4,304.69		6,233.00		(1,928.31)
Commodities		3,650.20		4,012.35		13,469.00		(9,456.65)
Capital Outlay		-		-		-		-
Operating Transfers to								
General Fund		-		5,000.00		5,000.00		
Total Expenditures		24,140.38		28,115.70	\$	40,866.00	\$	(12,750.30)
Receipts Over (Under) Expenditures		4,747.38		2,443.07				
Unencumbered Cash, Beginning		15,867.42		20,614.80				
Unencumbered Cash, Ending	\$	20,614.80	\$	23,057.87				

## CITY OF GAS, KANSAS SEWER UTILITY FUND

# Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

## For the Year Ended December 31, 2018

			Current Year						
		Prior					Variance -		
	Year						Over		
	Actual			Actual		Budget		(Under)	
Receipts									
Charges for Services	4	<b>50.050.01</b>	4	60 450 00	4	<b>50 545</b> 00	4	71000	
Sewer Charges	\$	59,970.91	\$	60,458.80	\$	59,745.00	\$	713.80	
Use of Money and Property		160.76		107.65		140.00		20.65	
Interest		163.76		187.65		149.00		38.65	
Total Receipts		60,134.67		60,646.45	\$	59,894.00	\$	752.45	
Expenditures									
Treatment and Distribution									
Personal Services		14,877.27		15,622.81	\$	17,469.00	\$	(1,846.19)	
Contractual Services		17,710.30		18,809.87		12,000.00		6,809.87	
Commodities		2,685.99		2,188.95		7,760.00		(5,571.05)	
Capital Outlay		-		-		26,539.00		(26,539.00)	
Debt Service									
Principal Payments		16,998.79		17,531.57		17,532.00		(0.43)	
Interest Payments		1,505.07		972.29		972.00		0.29	
Operating Transfers to:									
General Fund		10,000.00		15,000.00		15,000.00		-	
Equipment Reserve Fund		2,000.00		7,000.00		7,000.00			
Total Expenditures		65,777.42		77,125.49	\$	104,272.00	\$	(27,146.51)	
Receipts Over (Under) Expenditures		(5,642.75)		(16,479.04)					
Unencumbered Cash, Beginning		55,388.90		49,746.15					
Unencumbered Cash, Ending	\$	49,746.15	\$	33,267.11					

## CITY OF GAS, KANSAS CEMETERY FUND

# Schedule of Receipts and Expenditures - Actual Regulatory Basis For the Year Ended December 31, 2018 (With Comparative Actual Amounts for the Prior Year Ended December 31, 2017)

	Prior	Current		
	Year Actual	Year Actual		
Receipts				
Charges for Services				
Sale of Lots	\$ 550.00	\$	-	
Total Receipts	 550.00			
Expenditures				
Perpetual Care Contractual Services	 			
Total Expenditures				
Receipts Over (Under) Expenditures	550.00		-	
Unencumbered Cash, Beginning	18,887.49		19,437.49	
Unencumbered Cash, Ending	\$ 19,437.49	\$	19,437.49	



The Honorable Mayor and City Council City of Gas, Kansas

In planning and performing our audit of the financial statement of City of Gas, Kansas as of and for the year ended December 31, 2018, in accordance with auditing standards generally accepted in the United States of America, we considered City of Gas, Kansas' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the City of Gas, Kansas' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Gas, Kansas' internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the following deficiencies in City of Gas, Kansas' internal control to be material weaknesses:

## Preparation of Financial Statement

Accounting standards states the client must be able to accept responsibility and be able to identify a material misstatement when reviewing the financial statement, including footnotes and supplemental information. This would also include knowing if a required footnote disclosure was missing or not correctly stated. Presently, the City staff does not have the ability to process and prepare the required financial statement, including footnotes. The potential effects of this material weakness could be unrecognized errors on the financial statement. While we recognize that this condition is not unusual for a City your size, it is important that you be aware of this condition for financial reporting purposes. Management and the City Council should continually be aware of the financial reporting of the City and changes in reporting requirements.

## Segregation of Duties

An internal control structure is, quite simply, the procedures and policies in effect which ensure that the City's financial activity is properly recorded, processed, summarized, and reported in the financial statements. A weakness in the control structure occurs when one person is responsible for all of the accounting activities such as performing billings, receipting cash, making deposits, reconciling the bank accounts, and having access to all books and records of the City. Due to small staff size, it is not possible for reviews of daily work to take place, potentially resulting in errors in financial records and reports.

This communication is intended solely for the information and use of management, City Council, and others within the City, and is not intended to be, and should not be, used by anyone other than these specified parties.

Jarred, Gilnow : Anilips, An

JARRED, GILMORE & PHILLIPS, PA Certified Public Accountants

Chanute, Kansas February 9, 2019