GARDEN CITY™
— KANSAS —
STATE OF KANSAS



ANNUAL COMPREHENSIVE FINANCIAL REPORT

Year Ending December 31, 2021

CITY OF GARDEN CITY, KANSAS

Annual Comprehensive Financial Report

For the Year Ended
December 31, 2021

Prepared by:

Jared Kuhlmann
Finance Director

CITY OF GARDEN CITY, KANSAS

Annual Comprehensive Financial Report

For the year ended December 31, 2021

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INTRODUCTORY

SECTION

GARDEN CITY
— KANSAS —

CITY COMMISSION

SHANNON L. DICK,
Mayor

ROY CESSNA

MANNY ORTIZ

DEBORAH OYLER

TROY R. UNRUH

MATTHEW C. ALLEN
City Manager

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June 9, 2022

The Honorable Mayor,
City Commissioners and
Citizens of the City of Garden City
Garden City, Kansas 67846

This is the Annual Comprehensive Financial Report of the City of Garden City, Kansas, (the City) for the calendar year ended December 31, 2021. This report was prepared by the City's Service and Finance Department.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Within that framework and because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Independent Audit

Kansas Statutes Annotated 75-1122 requires an annual audit of the books of account, financial records, and transactions of all administration departments of the City by independent certified public accountants selected by the City Commission. This report is published to fulfill that requirement for the fiscal year ended December 31, 2021.

Lewis, Hooper & Dick, LLC, Certified Public Accountants, has issued an unmodified opinion on the City of Garden City's financial statements for the year ended December 31, 2021. The independent auditor's report is located at the front of the financial section of this report.

Management's Discussion and Analysis

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A compliments this letter of transmittal and should be read in conjunction with it.

Profile of the Government

The City of Garden City, incorporated in 1883, is located in the southwest part of the state. It currently occupies 10.99 square miles and serves a population of 31,275. The City is empowered to levy a property tax on both real and personal property located within its boundaries. It is also empowered by state statute to extend its corporate limits by annexation, which it has done from time to time.

The City operates under the commission-manager form of government. Policy-making and legislative authority are vested in a governing commission (Governing Body) consisting of five members, all elected on a non-partisan basis. The Governing Body appoints a City Manager, who in turn appoints the heads of the various departments. Members of the Governing Body serve four-year or two-year terms, with three members elected every two years. The Governing Body appoints the mayor annually from its members for the purposes of chairing the meetings and informally serving as the spokesperson for the Governing Body.

Governmental Services

The City provides its citizens with various municipal services commonly associated with municipalities. The public safety area provides police, fire and emergency dispatch services. Construction and maintenance of the City's street and highway network is the responsibility of the public works department. The neighborhood and development services department has the responsibility of maintaining the structural standards of the community through the planning and enforcement of the City's building codes and comprehensive land use plan. The development and maintenance of the City's parks, zoo, and recreation programs and facilities is the responsibility of the parks, zoo and recreation departments. The administration and finance departments are responsible for the general and financial administration of the City, and include the courts, the prosecution of violations of City codes and ordinances, general counsel, human resource administration and information technology. Additionally, the City provides utility functions for water, wastewater, solid waste, drainage and electric utilities. More specialized areas include cemetery, airport, golf course and GIS.

The City is also accountable for one legally separate entity, which is reported separately within the City's financial statements. This component unit is the Garden City Housing Authority. Additional information on this entity can be found in the notes to the financial statements (see Note 1, item B and Note 4, item Q).

Budgetary Controls

The City's budget is prepared on the modified accrual basis which is modified further by an encumbrance system of accounting as required by applicable state statutes. The City Manager annually presents a budget proposal to the City Commission for their review and consideration. The City Manager's proposed budget sets forth the funding level of the City's various operating and public service programs. A series of public meetings are held by the City Commission to review the proposed budget, as well as alternative spending proposals for consideration. After a public hearing to solicit citizens' comments on the proposed budget and amendments made by the City Commission, the City Commission adopts the final budget. The final budget is controlled through an accounting system to ensure effective fiscal management and accountability.

Local Economy

Major industries located within, or in close proximity to, the City's boundaries are predominantly agricultural and ag-industrial based. Over the last decade, transportation logistics has emerged as a strong local industry sector, taking advantage of the presence of two U.S. highways and a BNSF rail line with a transload facility that is part of the BNSF Premier Transload Network. In addition, the City is a regional center for southwest Kansas, resulting in several financial institutions, medical facilities and retail centers. In late 2019 South Dakota-based Empirical Foods announced an expansion of its Finney County operations to include construction of a new ground beef processing facility in southeast Garden City. The facility is expected to employ 300 workers.

Unemployment is relatively stable. During the past ten years, the unemployment rate varied from an initial rate of 4.7% in 2012, to the current rate of 3.6% in 2021. The 2012 high resulted from the closure of Beef Products, Inc., which employed around 200 people. The unemployment rate is expected to either remain stable or decrease in the near term as new economic development and job opportunity occurs.

The City has worked in partnership with various developers to use available financing methods to encourage growth and development. These various financing methods include property tax abatement programs such as Rural Housing Inventive Districts and redevelopment districts through Tax Increment Financing. These agreements authorize developers to be reimbursed for specific infrastructure costs related to their projects through tax increment revenues. Upon full payment of the reimbursable costs or the expiration of the term of the agreement, the tax increment expires and the City will begin to collect and retain the applicable property taxes. The use of these financial incentives encourages additional growth and development, particularly of housing, which is a significant need in Garden City.

The City has also utilized and issued Industrial Revenue Bonds (IRBs) to provide financial assistance to private-sector entities to aid in the development of industrial or commercial facilities which are determined to be in the public interest. The issuance of IRBs allows entities to obtain lower interest rate financing and tax abatements. The City has no financial burden towards the issuance of IRBs but this tool has been used to encourage additional development and improvement of industrial and commercial facilities.

Long-term Financial Planning

The City of Garden City has steadily grown over the last two decades. As a result, the need to provide for sound and appropriate growth must not overshadow the need to maintain the existing infrastructure – the backbone of our future. Since 1989 the City has had a long-term capital improvement program, looking at not just the immediate needs, but also at the ensuing five-year period. The Capital Improvement Plan (CIP) is one of the more critical policy statements adopted by the Governing Body. The primary funding sources for capital projects include regular departmental operating budgets, bonding and partnering with the Community College, School District, County, State and Federal agencies.

The Garden City Commission has historically sought ways to increase citizen involvement in local government decision-making. One of the more popular methods is the Citizen-Based Capital Improvement Planning (CIP) Process. Since 2006 the CIP process has helped the City Commission plan and budget for major infrastructure projects in the context of available resources. The CIP Committee is the City Commission's largest advisory group. There is no limit to the number who are allowed to participate and annually the group has around 40 participants. The input of this group was a trusted source of information and public opinion when the City Commission chose the capital projects to place before voters in a successful November 2017 sales tax ballot issue.

Citizen input was taken to a new level at the end of 2018, and all of 2019, as the City began considering the future of publicly funded aquatics facilities. The physical condition of the historic Big Pool suggested it was near the end of its near-100 year run as the community's iconic piece of public infrastructure and a celebrated piece of Kansas tourism history. Nonetheless, the water loss through systems, settling of the pool deck over time, and daily evaporation was beyond what was financially and environmentally acceptable. The City solicited the opinion of over 5,000 Garden City area residents (many of them students) regarding what they would like to see in the way of future aquatics infrastructure. A third-party aquatics design consultant was engaged and solicited further community input until the City Commission approved a new $14,000,000 aquatics facility design which opened in the summer of 2021.

Citizen engagement continued through 2021 and into 2022 with the creation of a new Long-Range Comprehensive Plan and a Parks and Recreation Master Plan.

Relevant Financial Policies

In 2021 City management and staff continued to review current budgeting policies, purchasing practices, debt policies, cost savings, efficiency alternatives, options for privatizing and consolidation of services, revenue enhancement, improved inventory management systems, and cash management practices with the thought in mind of providing a proper use of assets based on need. As the State continues to see the State revenues decline, the City is required to manage the combined burden of lost statutory revenues from the State and the assumption of mandated responsibilities from State and Federal agencies. With guidance from the elected City Commission, the City is committed to continuously providing a high level and quality of service while simultaneously taking a conservative approach to the capital planning necessary to meet the City's projected growth.

Major Initiatives for the Year

In November 2017 Finney County levied a retailer's sales tax in the amount of 0.30% which took effect on April 1, 2018, for a period of 15 years. These revenues, as agreed to in an interlocal cooperation agreement between the City and County, were allocated for the following projects: 1) improvements on Jennie Barker Road between Schulman Avenue and Hwy 156, 2) construction, operation maintenance and equipping of a third fire station to be located on Schulman Avenue and Jennie Barker Road, serving

the east side of the City and the neighboring areas of the County, 3) construction and operation of an indoor shooting range, and 4) ongoing improvements at the Lee Richardson Zoo, which includes improvements to the primate and flamingo exhibits and the animal health center facilities. This levy is estimated to generate $2.15 million annually. By the end of 2021 the three projects at Lee Richardson Zoo were completed, Jennie Barker Road was near completion, construction of the indoor gun range was nearly completed (the facility is expected to be operational by June 2022), and preliminary design of the third fire station was nearly completed as well.

In 2021 Garden Rapids at the Big Pool was completed; a $14 million aquatic park that replaced Garden City's iconic, but aged, swimming pool first constructed in 1922. Garden Rapids at the Big Pool was the product of a multi-year community engagement that design process. Demolition of the old facility begin in August of 2020, and the new facility opened on Memorial Day weekend of 2021. Attendance far exceeded the numbers present at the old facility despite record low temperatures and several days of operation lost due to staffing issues related to COVID-19.

Buffalo Dunes Golf Course completed additional improvements to its multi-year course renovation project. The project primarily involved in-house labor supporting a contracted golf course architect. The project is already receiving nationwide industry attention as Buffalo Dunes debuted at #8 on *Golf.com's* "2021 Top 30 Municipal Courses" ranking and #20 on their "Top 100 Value Courses in the U.S.: The Best Courses You Can Play for $150 or Less."

In November 2021, Garden City voters approved a 0.15-cent sales tax to support the local obligation toward the new $30+ million Garden City Regional Airport Terminal, parks and recreation improvements, and property tax stabilization. The terminal project completed its design in 2021, with construction slated to begin in late 2022.

The City of Garden City continued investing in road infrastructure through a partnership with the Kansas Department of Transportation on the reconstruction and redesign of Eighth Street, from Pine Street to Walnut Street, a project that is connected to the northwest corner of the City's downtown and incorporates vehicle and pedestrian improvements as well as public art.

The City of Garden City advanced its partnership with the United States Bureau of Water Reclamation in investigating opportunities to reuse the Community's water resources and encourage prolonging the life of the Ogallala Aquifer.

Throughout 2021 there was enthusiasm in the Garden City market from commercial, industrial and residential developers. Empirical Foods, Inc., continued constructing its $250,000,000 advanced food processing facility. The Schulman Crossing Shopping Center completed construction and occupied two new storefronts, including bringing to Garden City yet another national chain retailer that does not otherwise have a presence in the western half of Kansas – Old Navy. The development of six different residential subdivisions were in some stage of design or construction during 2021.

Awards

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its annual comprehensive financial report for the fiscal year ended December 31, 2020. This was the twenty-fifth year that the City has achieved this prestigious award since the first award was granted for the Annual Comprehensive Financial Report for the year ended December 31, 1994. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both accounting principles generally accepted in the United States and applicable legal requirements.

We believe our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

Acknowledgments

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Service and Finance Department. In addition, several members of the management team contributed to the preparation of this transmittal letter. We truly appreciate all contributions to the preparation of this report. Credit also must be given to the Mayor and City Commission for their unfailing support of City staff as we take necessary steps to ensure the highest standards of professionalism in the management of the City of Garden City.

Respectfully submitted,

Matthew C. Allen
City Manager

Jared Kuhlmann
Finance Director

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Garden City
Kansas

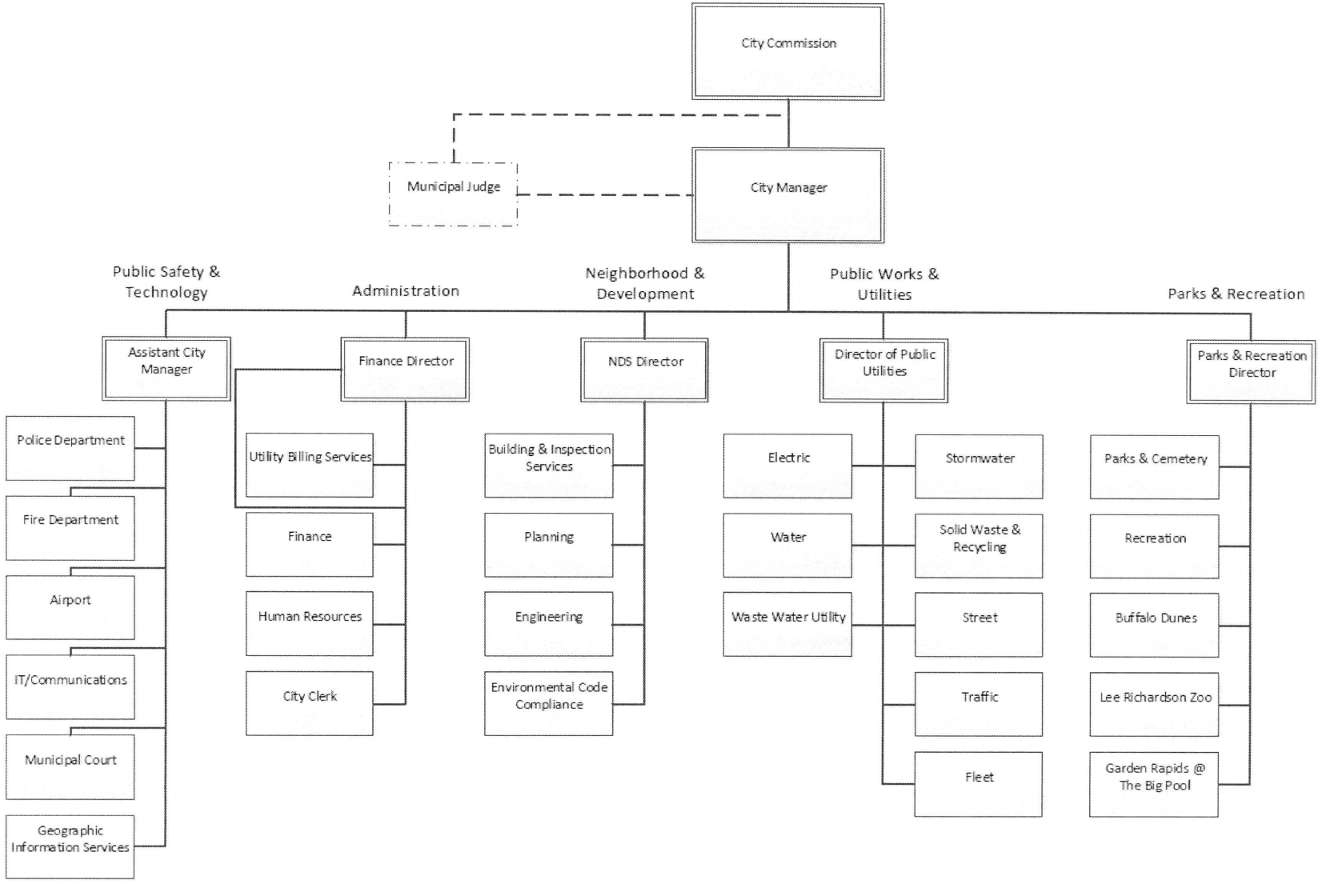
For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2020

Christopher P. Morrill

Executive Director/CEO

City of Garden City, Kansas Organizational Chart



CITY OF GARDEN CITY, KANSAS

List of Elected and Principal Officials
December 31, 2021

Mayor

Roy Cessna

City Commissioners

Shannon L. Dick
Manny Ortiz
Deborah Oyler
Troy R. Unruh

City Administration

Matthew C. Allen, City Manager
Jared Kuhlmann, Finance Director
Randall D. Grisell, City Counselor

Financial Section



FINANCIAL

SECTION

LEWIS, HOOPER & DICK LLC
certified public accountants

INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor,
City Commissioners and City Manager
Garden City, Kansas 67846

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Garden City, Kansas, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City of Garden City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Garden City, Kansas, as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the standards contained in the *Kansas Municipal Audit and Accounting Guide*, issued by the State of Kansas. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Garden City, Kansas, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

The City of Garden City's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and the *Kansas Municipal Audit and Accounting Guide* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and the *Kansas Municipal Audit and Accounting Guide*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We did not audit the financial statements of the Garden City Housing Authority, which represents 100% of the assets and revenues of the component units of the City of Garden City, Kansas. Those financial statements were audited by another auditor whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Garden City Housing Authority, is based solely on the report of the other auditor.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedules of net pension liability and contributions attributable to the City, and the schedule of changes in the City's total OPEB liabilities and related ratios on pages 5-16 and 89-95 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other

knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Garden City's basic financial statements. The combining and individual nonmajor fund statements and schedules, the supplementary information as listed in the table of contents, the introductory and statistical sections, and the Schedule of Expenditures of Federal Awards, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund statements and schedules, the supplementary information as listed in the table of contents, and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund statements and schedules, the supplementary information as listed in the table of contents, and the Schedule of Expenditures of Federal Awards, are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have issued our report dated June 9, 2022, on our consideration of the City of Garden City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Garden City's internal control over financial reporting and compliance.

Lewis, Hooper & Dick, LLC

LEWIS, HOOPER & DICK, LLC

June 9, 2022

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Management's Discussion and Analysis

As management of the City of Garden City, Kansas, we offer readers of the City of Garden City's financial statements this narrative overview and analysis of the financial activity of the City of Garden City for the fiscal year ended December 31, 2021. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages v through ix of this report.

Financial Highlights

- The assets and deferred outflows of resources of the City of Garden City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by $143,043,350 (net position). Of this amount, $41,187,606 (unrestricted net position) represents the amount available to meet the City's ongoing obligations to citizens and creditors. The City is committed to providing postemployment benefits to its employees. As a result, the City has recognized substantial liabilities in the financial statements for these benefits. As of December 31, 2021, the City had liabilities of $21,264,509 for postemployment benefits.
- The City's total net position increased by $6,717,363. This increase was attributable to intergovernmental revenues received for the Airport Terminal and Southeast Community Park projects.
- As of the close of the current fiscal year, the City of Garden City's governmental funds reported combined ending fund balances of $13,400,070, a decrease of $16,147,801 in comparison with the prior year. This decrease was attributable to bond proceeds being spent during the year for projects.
- At the end of the current fiscal year, unassigned fund balance for the general fund was $14,681,201, or 63.26% of total general fund expenditures.
- The City of Garden City's total long-term liabilities increased by $25,264,711, or 15.95% during the current fiscal year. The key factors in this change were issuance of $10,810,000 of general obligation bonds for internal improvements in the governmental funds offset by payments of $4,655,000 of general obligation bonds; issuance of $20,074,199 of revenue loans for the electric utility fund offset by payments of $1,281,523; issuance of $42,325,459 of capital leases and the transfer of $1,308,197 of capital leases from Garden City Recreation Commission as of January 1, 2021, offset by total capital lease payments of $38,289,156; and a net decrease of $8,708,569 in the net pension liability and net OPEB obligations.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Garden City's basic financial statements. The City of Garden City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to the financial statements. This report also contains supplementary information intended to furnish additional detail to support the basic financial statements themselves.

Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City of Garden City's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether financial position of the City of Garden City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Garden City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, parks and recreation. The business-type activities of the City include the electric utility, water and sewer utility, airport, recreation area operations, solid waste utility and drainage utility.

The government-wide financial statements include not only the City of Garden City itself (known as the primary government), but also a legally separate recreation commission for which the City was financially accountable and which was brought under the City's control effective January 1, 2021; in addition to a legally separate housing authority for which the City is financially accountable. Financial information for the component units are reported separately from the financial information presented for the primary government itself. See Note 1, item B, in the notes to the financial statements for more details regarding the relationship between these entities and the City.

The government-wide financial statements can be found on pages 19 through 21 of this report.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Garden City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Garden City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Garden City maintains twenty-six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, debt service fund, 2020 GO Bond Projects fund, and 2021 GO Bond Projects fund, which are considered to be major funds. Data from the other twenty-two governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City of Garden City adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental funds financial statements can be found on pages 22 through 26 of this report.

Proprietary Funds

The City of Garden City maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its electric utility fund, water and sewer utility fund, airport fund, recreation area fund, solid waste utility fund

and drainage utility fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its self-insurance activities: the health insurance fund and the workers compensation fund. Because both of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information at the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the electric utility fund, water and sewer utility fund, airport fund and recreation area fund, all of which are considered to be major funds of the City of Garden City. Conversely, the other two enterprise funds are combined into a single, aggregated presentation, as are the two internal service funds. Individual fund data for each of these nonmajor enterprise funds and internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary funds financial statements can be found on pages 28 through 33 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City of Garden City. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The City of Garden City maintains one type of fiduciary funds. The custodial fund reports resources held by the City in a custodial capacity for individuals, private organizations and other governments.

The basic fiduciary funds financial statements can be found on page 34 of this report.

Notes to the Financial Statements

The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 35 through 88 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the City of Garden City's proportionate share of the net pension liability and contributions for the Kansas Public Employees Retirement System (KPERS), and its progress in funding its obligation to provide other postemployment benefits (OPEB) to its employees. Required supplementary information can be found on pages 89 through 95 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds, nonmajor enterprise funds and internal service funds are presented immediately following the required supplementary information on KPERS and OPEB. Combining and individual fund statements and schedules can be found on pages 97 through 151 of this report.

Government-wide Overall Financial Analysis

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the City of Garden City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by $143,043,350 at the close of the most recent fiscal year.

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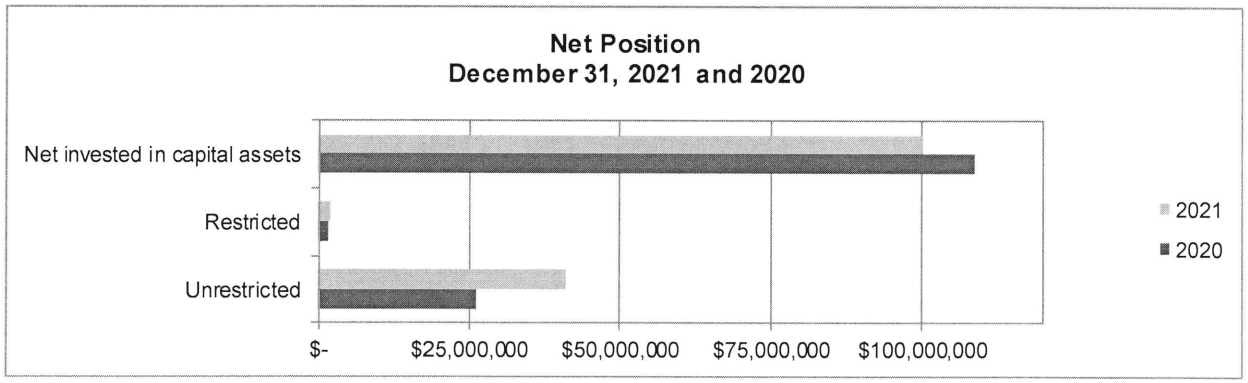
City of Garden City's Net Position
December 31, 2021 and 2020

	2021			2020		
	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	Total
Current and other assets	$ 39,196,127	$ 62,002,264	$ 101,198,391	$ 44,286,190	$ 42,308,851	$ 86,595,041
Capital assets	60,548,640	178,835,565	239,384,205	63,915,521	153,247,014	217,162,535
Total assets	$ 99,744,767	$ 240,837,829	$ 340,582,596	$ 108,201,711	$ 195,555,865	$ 303,757,576
Total deferred outflows of resources	$ 7,874,014	$ 91,965	$ 7,965,979	$ 7,774,061	$ 57,306	$ 7,831,367
Long-term liabilities	$ 77,798,383	$ 105,861,122	$ 183,659,505	$ 74,374,379	$ 84,020,415	$ 158,394,794
Other liabilities	1,900,945	3,391,819	5,292,764	2,496,768	4,143,356	6,640,124
Total liabilities	$ 79,699,328	$ 109,252,941	$ 188,952,269	$ 76,871,147	$ 88,163,771	$ 165,034,918
Total deferred inflows of resources	$ 14,519,383	$ 2,033,573	$ 16,552,956	$ 9,556,754	$ 671,284	$ 10,228,038
Net position:						
Net investment in capital assets	$ 10,867,459	$ 89,130,550	$ 99,998,009	$ 28,046,866	$ 80,748,302	$ 108,795,168
Restricted for:						
Debt service	1,857,735	-	1,857,735	1,488,888	-	1,488,888
Unrestricted (deficit)	674,876	40,512,730	41,187,606	12,117	26,029,814	26,041,931
Total net position	$ 13,400,070	$ 129,643,280	$ 143,043,350	$ 29,547,871	$ 106,778,116	$ 136,325,987

By far the largest portion of the City of Garden City's net position (69.9%) reflects its investment in capital assets (e.g., land, property, plant and equipment); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other resources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Garden City's net position (1.3%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position $41,187,606 may be used to meet the City's ongoing obligations to citizens and creditors.



The City's net position increased by $6,717,363 during the current fiscal year. This increase was attributable to intergovernmental revenues received for the Southeast Community Park and Airport Terminal future projects.

There was an increase of $14,482,916 in unrestricted net position reported in connection with the City of Garden City's business-type activities. This increase is a result of increased operating revenues in the utility funds and in increase of intergovernmental revenues received in the airport fund.

Governmental Activities

During the current fiscal year, net position for governmental activities decreased $16,147,801 from the prior fiscal year for an ending balance of $13,400,070. The decrease is mainly attributable to the expenditures for capital projects during the year. Other key elements of this decrease are as follows:

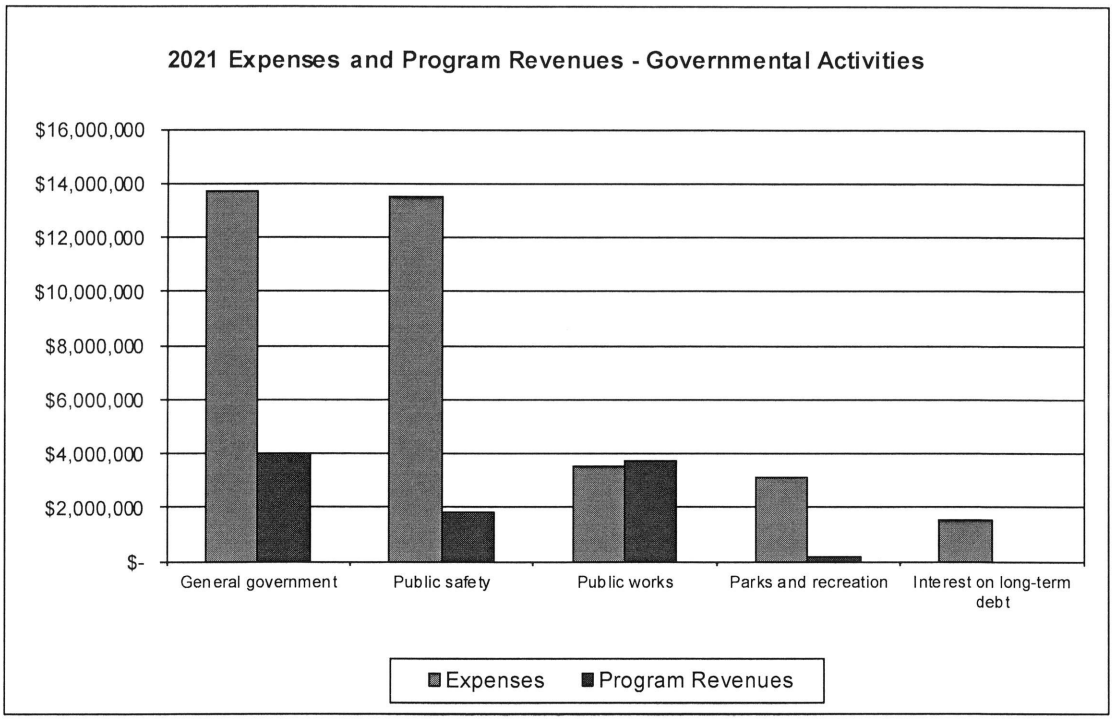
- Property taxes of the governmental activities decreased $54,495, or 0.44% during the year. This decrease is primarily due to the decrease in assessed valuation compared to 2020.
- Sales tax collections increased $4,447,162 during the year, a 36.05% increase from 2020 sales tax collections due largely to the rebounding of business from the COVID-19 pandemic and the opening of new businesses. The City's total sales tax collections were $16,783,981.
- General government expenses increased $6,058,773 during the year. This increase is due to countywide sales tax projects.
- Public safety expenses decreased $1,257,980 during the year. This decrease is due to stabilization following the additional expenses of COVID-19 in 2020.
- Public works expenses decreased $3,989,088 during the year. This decrease is due largely to the completion of projects from the prior year.
- Parks and recreation expenses decreased $2,190,995 during the year. This decrease is due largely to the consolidation of the recreation operations into the recreation area within the business-type activities in 2021 along with increased costs in parks and zoo operations as usage rebounded from the COVID-19 pandemic.

City of Garden City's Changes in Net Position

	2021			2020		
	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	Total
Revenues:						
Program revenues:						
Charges for services	$ 2,409,859	$ 51,275,006	$ 53,684,865	$ 2,128,752	$ 46,323,897	$ 48,452,649
Operating grants and contributions	4,218,154	2,412,994	6,631,148	4,420,833	1,287,524	5,708,357
Capital grants and contributions	3,084,252	15,914,371	18,998,623	2,905,424	-	2,905,424
General revenues:						
Property taxes	12,193,984	2,459,352	14,653,336	12,248,479	1,197,021	13,445,500
Sales taxes	16,783,981	-	16,783,981	12,336,819	-	12,336,819
Other taxes	1,784,299	-	1,784,299	1,739,847	-	1,739,847
Other	950,240	3,409,169	4,359,409	836,743	596,920	1,433,663
Total revenues	41,424,769	75,470,892	116,895,661	36,616,897	49,405,362	86,022,259
Expenses:						
General government	13,700,093	-	13,700,093	7,641,320	-	7,641,320
Public safety	13,518,443	-	13,518,443	14,776,423	-	14,776,423
Public works	3,513,161	55,395,910	58,909,071	7,502,249	43,403,508	50,905,757
Parks and recreation	3,108,341	3,506,178	6,614,519	5,299,336	956,367	6,255,703
Interest on long-term debt	1,521,801	-	1,521,801	1,255,645	-	1,255,645
Total expenses	35,361,839	58,902,088	94,263,927	36,474,973	44,359,875	80,834,848
Increase (decrease) in net position before transfers:	6,062,930	16,568,804	22,631,734	141,924	5,045,487	5,187,411
Transfers	(22,210,731)	6,296,360	(15,914,371)	1,870,392	(1,870,392)	-
Change in net position	(16,147,801)	22,865,164	6,717,363	2,012,316	3,175,095	5,187,411
Net position, beginning of year, restated	29,547,871	106,778,116	136,325,987	27,535,555	103,603,021	131,138,576
Net position, end of year	$ 13,400,070	$ 129,643,280	$ 143,043,350	$ 29,547,871	$ 106,778,116	$ 136,325,987

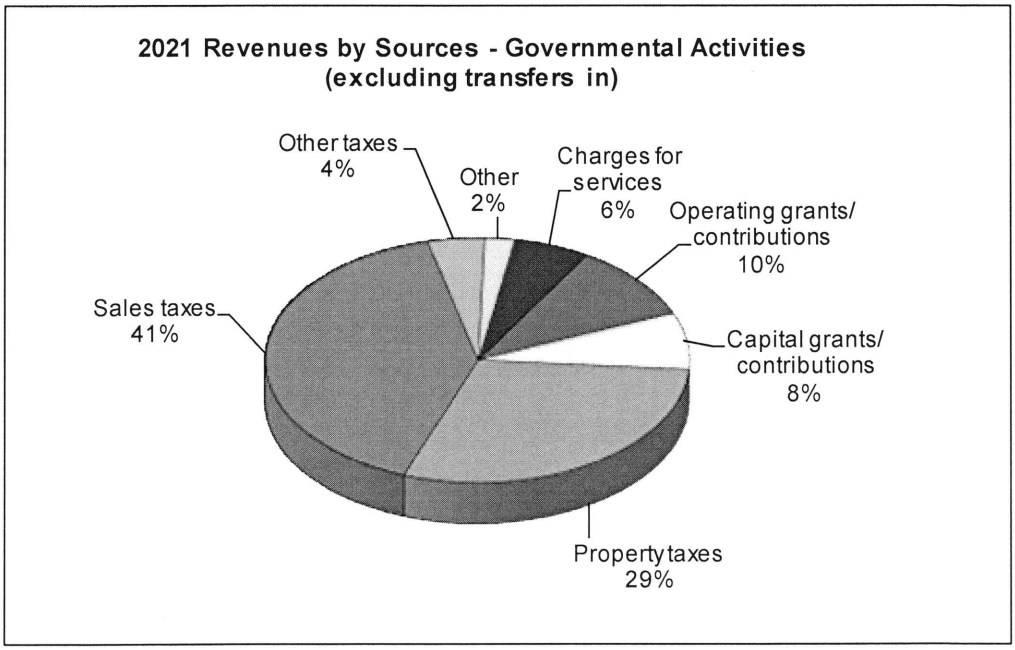
Note: The 2020 amounts for the government-wide governmental-type activities have been restated for prior period adjustments to reflect $2,242,248 as additional construction in process, resulting in a decrease in public works expenses in 2020.

The following chart compares expenses with program revenues for the various governmental activities of the City.



For the most part, changes in expenses for general government and public safety changed as services rebounded from the COVID-19 pandemic and as projects changed during the current fiscal year. Expenses in public works and parks and recreation changed parallel to inflation.

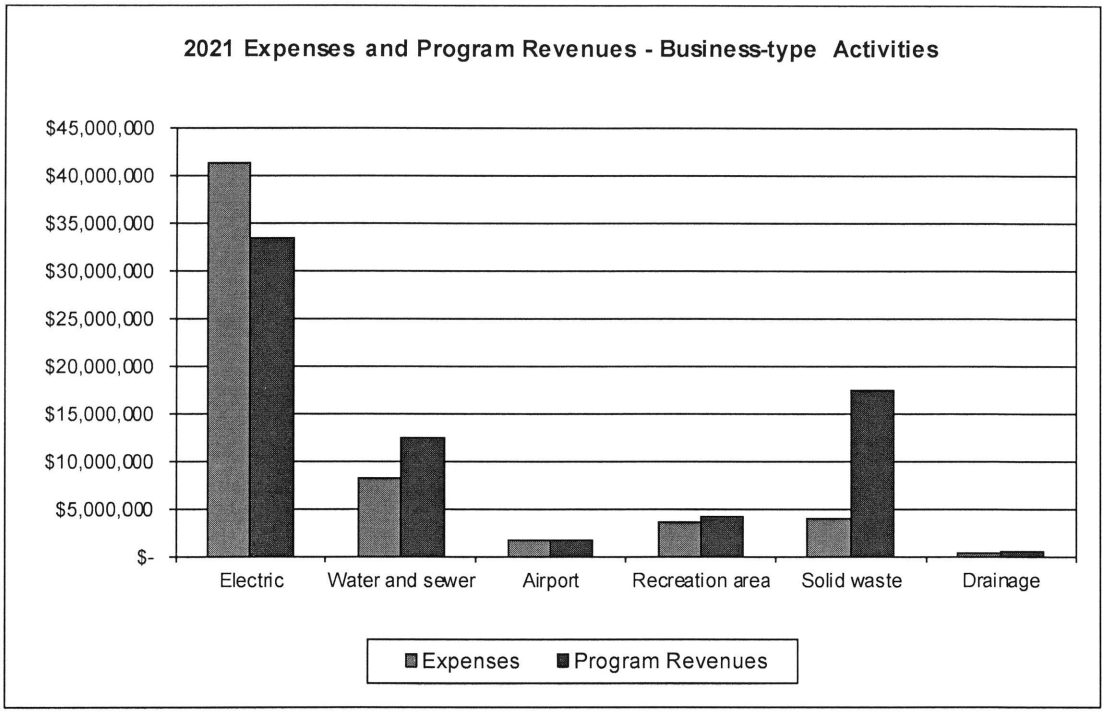
The following graph shows the composition of 2021 revenues by sources for the governmental activities.



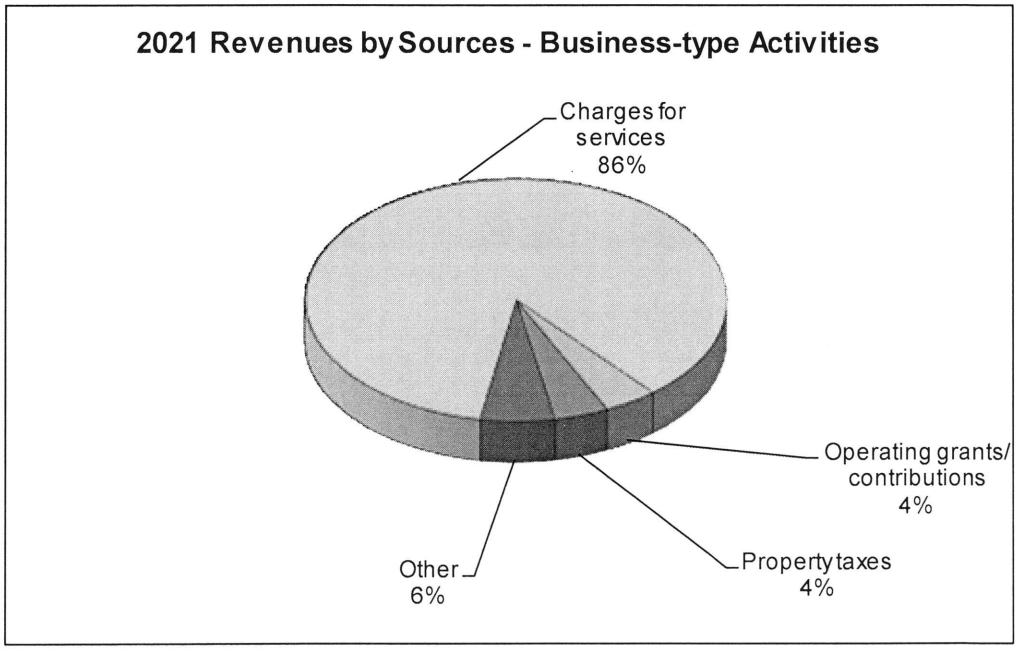
Business-type Activities

For the City of Garden City's business-type activities, the results for the current fiscal year were positive in that overall net position increased to reach an ending balance of $129,643,280. The total increase for business-type activities was $22,865,164. The key elements of this increase were the ability of the water and sewer utility funds to operate at a profit by monitoring rates charged for services and expenses incurred.

The following chart compares expenses with program revenues for the various business-type activities of the City.



The following graph shows the composition of 2021 revenues by sources for the business-type activities.



Financial Analysis of the Government's Funds

As noted earlier, the City of Garden City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City of Garden City's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the City of Garden City itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City's Commission.

At December 31, 2021, the City of Garden City's governmental funds reported combined ending fund balances of $26,766,720, a decrease of $3,226,880 in comparison with the prior year. Of this total amount, $13,765,573 constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of the fund balance is either nonspendable, restricted, committed, or assigned to indicate that it is a) not in spendable form ($-0-), b) legally required to be maintained intact ($-0-), c) restricted for particular purposes ($9,968,250), d) committed for particular purposes ($382,996), or e) assigned for particular purposes ($2,649,901).

The general fund is the chief operating fund of the City of Garden City. At the end of the current fiscal year, unassigned fund balance of the general fund was $14,681,201, which is 100% of the total fund balance. Total fund balance increased $3,716,929 to $14,681,201. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance (total fund balance) to total general fund expenditures. The unassigned fund balance represents approximately 63.26% of total general fund expenditures.

The fund balance of the City of Garden City's general fund increased by $3,716,929 during the current fiscal year. Key factors in this increase are as follows:

- Taxes increased $4,649,095 due to a rebounding of sales tax from the COVID-19 pandemic.
- Intergovernmental revenue increased $1,299,767 due to ongoing projects.
- Use of money and property decreased $166,754 due to lower interest rates on cash and investments.
- Expenditures for general government increased $212,632 largely as a result of additional general grant programs.
- Expenditures for public safety increased $1,881,391. This increase is due largely to increases in personnel services costs compared to 2020.
- Expenditures for public works increased $729,322. This increase is due largely to additional street materials compared to 2020.
- Expenditures for parks and recreation increased $341,146 due to capital improvement projects.

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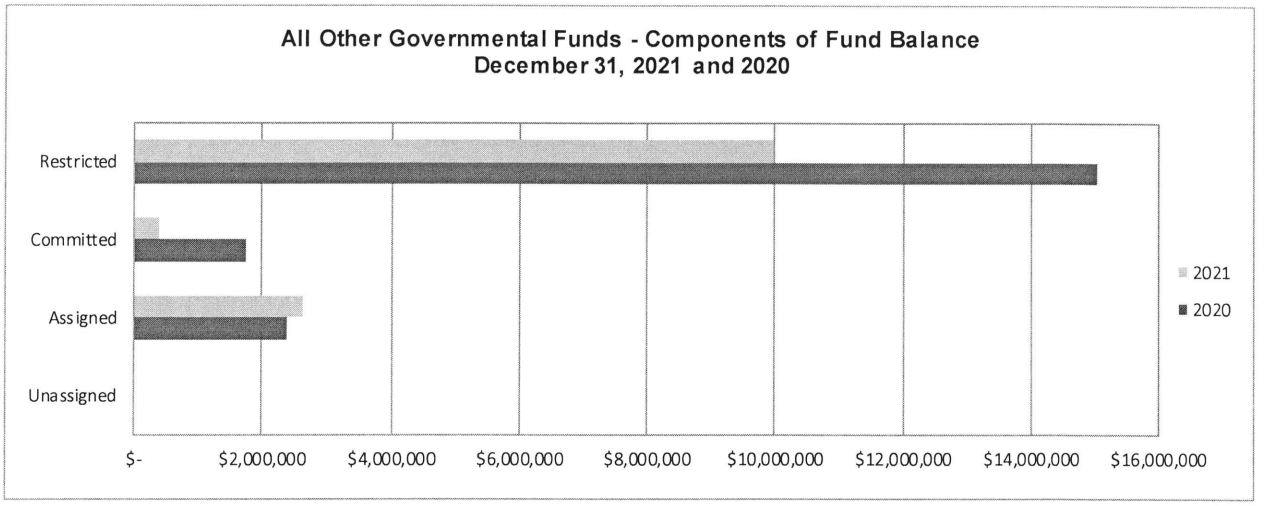

The debt service fund, a major governmental fund, had an increase in fund balance during the current year of $368,847 to bring the year end fund balance to $1,857,735. The increase essentially results from an increase in tax revenues during the current year.

The 2020 GO Bond Projects fund, a major governmental fund, has a decrease in fund balance during the current year of $8,696,351 to bring the year end fund balance to $575,917. The decrease essentially results from expenditures for the Southeast Community Park, 2nd Street/Maple Road, East Side Drainage, and Aquatic Facility projects.

The 2021 GO Bond Projects fund, a major governmental fund, has an increase in fund balance during the current year of $3,132,918 to bring the year end fund balance to $3,132,918. The increase essentially results from the issuance of GO Bonds totaling $10,810,000, reoffering premiums on GO Bonds issued totaling $846,104, and transfers out to the Airport fund for Airport grant projects totaling $8,378,164.

Proprietary Funds

The City of Garden City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the electric utility fund at the end of the year amounted to $24,798,616, and that for the water and sewer utility fund amounted to $10,992,715. In addition, the airport fund's unrestricted net position at the end of the year amounted to $224,000; the recreation area fund's unrestricted net position at the end of the year amounts to $245,006; and the other enterprise funds' unrestricted net position at the end of the year totaled $4,252,393. The total increase in net position for all of the City's enterprise funds was $22,865,164. This total includes a decrease in net position of the electric utility of $7,963,410 and an increase in net position of the water and sewer utility of $4,505,554. In addition, the airport experienced an increase in net position of $9,303,976 and the recreation area experienced an increase in net position of $16,388,476. As noted earlier in the discussion of the City of Garden City's business-type activities, the key element of this increase in net position for the water and sewer utility were the ability of the water and sewer utility funds to operate at a profit by monitoring rates charged for services and expenses incurred. The decrease in net position for the electric utility is due to increased depreciation expense on capital improvements placed into service. The increase in net position for the airport is due to transfers in from other resources for the Airport Terminal project. The increase in net position for the recreation area is attributable to the merger of the operations of the Recreation Commission with the City of Garden City.

General Fund Budgetary Highlights

The legally adopted budget for the general fund was not amended by the City Commission during 2021. However, departments within the City are allowed to transfer budget authority between line items and between cost centers within a department. In addition, budget authority may be transferred out of cost centers to reflect insurance savings, budget cuts, etc. As a result of these budget transfers, the original budget and the final budgets may not be the same in some cost centers.

The most significant difference between estimated revenues and actual revenues was as follows:

Revenue Source	Estimated Revenues	Actual Revenues	Difference
Taxes	$ 16,861,494	$ 18,711,258	$ 1,849,764

Taxes were more than estimated as a result of increased sales tax collections.

A review of actual expenditures compared to the appropriations in the final budget yields significant variances as follows:

Expenditures Category	Estimated Expenditures	Actual Expenditures	Difference
General administration	$ 2,869,450	$ 337,125	$ 2,532,325
Development services	1,546,110	1,068,376	477,734
Capital improvements	4,773,460	598,084	4,175,376
Police	10,729,300	10,416,565	312,735
Street	1,404,170	1,800,696	(396,526)
Parks and zoo	4,146,720	3,486,591	660,129

General administration expenditures were $2,532,325 less than budgeted due to room built into the budget for contingencies. Development services were $477,734 less than budgeted due to vacancies in several personnel positions. Capital improvements were $4,175,376 less than budgeted due to the budget process, which requires an overstatement of expenditures to allow for cash carryovers. Police expenditures were $312,735 less than budgeted due to vacancies in several personnel positions. Street expenditures were $396,526 more than budgeted due to increased material and project costs. Parks and zoo expenditures were $660,129 less than budgeted due to vacancies in several budgeted personnel positions.

Capital Asset and Debt Administration

Capital Assets

The City of Garden City's investment in capital assets for its governmental and business-type activities as of December 31, 2021, amounts to $239,384,205 (net of accumulated depreciation). This investment in capital assets includes land; construction in progress; water rights; buildings and improvements; vehicles and equipment; and infrastructure. The total increase in capital assets for the current fiscal year was approximately 10.23% over the 2020 total (a 5.27% decrease for governmental activities and a 16.70% increase for business-type activities).

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The following chart breaks down the City's capital assets balance into the various categories of assets.

City of Garden City's Capital Assets
(net of depreciation)

	2021			2020		
	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	Total
Land	$ 2,012,081	$ 2,744,111	$ 4,756,192	$ 2,033,105	$ 2,036,232	$ 4,069,337
Water rights	-	757,025	757,025	-	757,025	757,025
Construction in progress	5,728,479	14,414,730	20,143,209	9,159,073	6,620,878	15,779,951
Buildings and improvements	9,986,971	152,320,318	162,307,289	11,615,429	138,006,589	149,622,018
Vehicles and equipment	5,119,658	8,599,381	13,719,039	5,010,751	5,826,290	10,837,041
Infrastructure	37,701,451	-	37,701,451	36,097,163	-	36,097,163
Total capital assets	$ 60,548,640	$ 178,835,565	$ 239,384,205	$ 63,915,521	$ 153,247,014	$ 217,162,535

Major capital asset events during the current fiscal year included the following:

Campus Drive project	$ 476,180
2021 storm sewer infrastructure	747,212
2021 street infrastructure	1,873,750
2021 Pierce pumper fire engine	614,461
Garden Rapids Big Pool project	14,183,512
Airfield marking project	400,990
2021 electric infrastructure	1,596,246
145 Harvest Street land	551,096
2021 Freightliner CNG collection truck	218,393
2021 Freightliner CNG collection truck	216,103
2021 water infrastructure	449,351
Water distribution improvements	666,108
16" transmission waterline improvements	92,209
WWTP Collection System/Treatment Facility	513,778
WWTP Improvements	1,034,990
Total	$ 23,634,379

Additional information on the City of Garden City's capital assets can be found in Note 4, item D on page 56 through 58, and Note 4, item I on page 74 through 75 of this report.

Long-term Debt

At the end of the current fiscal year, the City of Garden City had total bonded debt outstanding of $77,650,000, which was backed by the full faith and credit of the City.

City of Garden City's Long-Term Liabilities

	2021			2020		
	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	Total
General obligation bonds	$ 49,301,882	$ 28,348,118	$ 77,650,000	$ 40,656,811	$ 30,838,189	$ 71,495,000
Limited obligation bonds	2,589,643	-	2,589,643	3,074,797	-	3,074,797
Plus bond premium	2,326,813	192,735	2,519,548	1,497,458	216,513	1,713,971
Revenue loans	-	18,792,676	18,792,676	-	-	-
Capital leases	735,404	58,313,245	59,048,649	747,436	52,965,713	53,713,149
Compensated absences	1,794,480	-	1,794,480	1,819,691	-	1,819,691
Net Pension Liability	17,380,530	214,348	17,594,878	22,506,932	-	22,506,932
Net OPEB obligation - KPERS death and disability	309,101	-	309,101	276,797	-	276,797
Net OPEB obligation - healthcare	3,360,530	-	3,360,530	3,794,457	-	3,794,457
Total	$ 77,798,383	$ 105,861,122	$ 183,659,505	$ 74,374,379	$ 84,020,415	$ 158,394,794

The City's total long-term debt liabilities increased by $25,264,711, or 15.95% during the current fiscal year. The key factors in this change were issuance of $10,810,000 of general obligation bonds for internal improvements and payment of $4,655,000 in bond principal during 2021; issuance of $20,074,199 of revenue loans for the electric utility fund, offset by payments of $1,281,523; and issuance of $42,325,459 of capital leases and transfer of $1,308,197 of capital leases from Garden City Recreation Commission as of January 1, 2021, offset by total capital lease payments of $38,289,159. The City also had a net decrease of $5,313,677 in the net pension liability and net OPEB obligations.

The City of Garden City maintains a credit rating of Aa3 from Moody's Investors Service for its general obligation debt.

State statutes limit the amount of general obligation debt the City may issue up to 30% of its total assessed valuation. The current debt limitation for the City of Garden City is $83,600,075, which exceeds of the City's outstanding general obligation debt.

Additional information about the City's long-term debt can be found in Note 4, item K on pages 76 through 77; and Note 4, item M on pages 78 through 81 of this report.

Economic Factors and Next Year's Budget and Rates

The following economic factors currently affect the City of Garden City and were considered in developing the 2022 fiscal year budget.

- The unemployment rate for the City of Garden City is currently 3.6%, which is higher than the State's average unemployment rate of 2.8%, but less than the national average rate of 3.9%.
- The occupancy rate of the City's central business district is at 94%, which is the same as what it was one year ago.
- Inflationary trends in the region compare favorably to national indices.
- The City's utility rates for all utilities have stabilized as to customer rates with the exception of solid waste. The City Commission approved small annual increases starting in 2014.

During the current fiscal year, the unassigned fund balance in the general fund increased $1,047,104, to $9,315,734. The City has appropriated $6,877,494 of this amount for spending in the 2022 fiscal year budget. It is intended that this use of available fund balance will avoid the need to raise taxes or charges during the 2022 fiscal year. It also is intended to prevent the need for the transfer of additional resources to the general fund from the utility operations.

Requests for Information

This financial report is designed to provide a general overview of the City of Garden City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, 301 North 8th, PO Box 998, Garden City, KS 67846.

Basic Financial Statements

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CITY OF GARDEN CITY, KANSAS
Statement of Net Position
December 31, 2021

	Primary Government			Component Units	
	Governmental Activities	Business-Type Activities	Total	Garden City Recreation Commission	Garden City Housing Authority
Assets					
Cash	$ 26,685,875	$ 26,108,224	$ 52,794,099	$ -	$ 129,541
Investments	225,000	200,000	425,000	-	193,046
Restricted assets:					
Cash	-	27,453,888	27,453,888	-	-
Receivables (net of allowances for uncollectibles):					
Taxes	12,020,984	1,730,699	13,751,683	-	-
Accounts and interest	476,265	1,993,873	2,470,138	-	7,177
Other	238,003	-	238,003	-	-
Internal balances	(450,000)	450,000	-	-	-
Prepaid expenses	-	-	-	-	26,595
Inventory	-	4,065,580	4,065,580	-	6,807
Restricted assets:					
Cash	-	-	-	-	28,163
Capital assets (net of accumulated depreciation):					
Land	2,012,081	2,744,111	4,756,192	-	426,144
Water rights	-	757,025	757,025	-	-
Construction in progress	5,728,479	14,414,730	20,143,209	-	-
Property, plant and equipment	52,808,080	160,919,699	213,727,779	-	781,827
Total assets	99,744,767	240,837,829	340,582,596	-	1,599,300
Deferred Outflows of Resources					
Deferred outflows of resources related to pensions	6,157,197	91,965	6,249,162	-	39,466
Deferred outflows of resources related to OPEB	1,716,817	-	1,716,817	-	-
Total deferred outflows of resources	7,874,014	91,965	7,965,979	-	39,466
Total assets and deferred outflows of resources	107,618,781	240,929,794	348,548,575	-	1,638,766
Liabilities					
Accounts payable and accrued liabilities	1,656,785	1,908,768	3,565,553	-	35,316
Accrued interest	244,160	137,427	381,587	-	-
Payable from restricted assets:					
Accounts payable	-	1,257	1,257	-	-
Customer deposits and refunds	-	467,657	467,657	-	27,349
Unearned revenue	-	876,710	876,710	-	5,629
Noncurrent liabilities:					
Current portion of long-term liabilities	5,311,890	5,283,318	10,595,208	-	1,706
Long-term liabilites due in more than one year	72,486,493	100,577,804	173,064,297	-	115,976
Total liabilities	79,699,328	109,252,941	188,952,269	-	185,976
Deferred Inflows of Resources					
Deferred revenue - property taxes	6,674,039	1,730,699	8,404,738	-	-
Deferred inflows of resources related to pensions	5,772,327	302,874	6,075,201	-	45,002
Deferred inflows of resources related to OPEB	2,073,017	-	2,073,017	-	-
Total deferred inflows of resources	14,519,383	2,033,573	16,552,956	-	45,002
Net Position					
Net investment in capital assets	10,867,459	89,130,550	99,998,009	-	1,207,971
Restricted for:					
Debt service	1,857,735	-	1,857,735	-	-
Unrestricted	674,876	40,512,730	41,187,606	-	199,817
Total net position	$ 13,400,070	$ 129,643,280	$ 143,043,350	$ -	$ 1,407,788

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Statement of Activities
For the Year Ended December 31, 2021

Functions/Programs	Expenses	Program Revenues: Charges for Services	Program Revenues: Operating Grants and Contributions	Program Revenues: Capital Grants and Contributions
Primary government:				
Governmental activities:				
General government	$ 13,700,093	$ 778,034	$ 2,785,379	$ 463,290
Public safety	13,518,443	1,584,705	213,429	-
Public works	3,513,161	15,000	1,107,159	2,620,962
Parks and recreation	3,108,341	32,120	112,187	-
Interest on long-term debt	1,521,801	-	-	-
Total governmental activities	35,361,839	2,409,859	4,218,154	3,084,252
Business-type activities:				
Electric	41,248,591	33,295,929	-	-
Water and sewer	8,209,942	11,473,041	982,113	-
Airport	1,664,765	402,897	1,325,882	-
Recreation area	3,986,056	1,566,157	13,350	15,914,152
Solid waste	3,506,178	4,195,374	-	219
Drainage	286,556	341,608	91,649	-
Total business-type activities	58,902,088	51,275,006	2,412,994	15,914,371
Total primary government	$ 94,263,927	$ 53,684,865	$ 6,631,148	$ 18,998,623
Component unit:				
Garden City Recreation Commission	$ 888,494	$ -	$ -	$ -
Garden City Housing Authority	732,130	355,431	338,939	-
Total component unit	$ 1,620,624	$ 355,431	$ 338,939	$ -
General revenues:				
Taxes:				
Property taxes levied for general purposes				
Property taxes levied for debt service				
Sales taxes				
Franchise taxes				
Other taxes				
Investment earnings				
Miscellaneous				
Gain on disposal of capital assets				
Transfers				
Total general revenues and transfers				
Change in net position				
Net position, beginning of year				
Prior period restatement				
Net position, beginning of year, restated				
Net position, end of year				

The accompanying Notes to the Financial Statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Position				
Primary Government			Component Units	
Governmental Activities	Business-type Activities	Total	Garden City Recreation Commission	Garden City Housing Authority
$ (9,673,390)	$ -	$ (9,673,390)	$ -	$ -
(11,720,309)	-	(11,720,309)	-	-
229,960	-	229,960	-	-
(2,964,034)	-	(2,964,034)	-	-
(1,521,801)	-	(1,521,801)	-	-
(25,649,574)	-	(25,649,574)	-	-
-	(7,952,662)	(7,952,662)	-	-
-	4,245,212	4,245,212	-	-
-	64,014	64,014	-	-
-	13,507,603	13,507,603	-	-
-	689,415	689,415	-	-
-	146,701	146,701	-	-
-	10,700,283	10,700,283	-	-
(25,649,574)	10,700,283	(14,949,291)	-	-
-	-	-	(888,494)	-
-	-	-	-	(37,760)
-	-	-	(888,494)	(37,760)
7,260,671	2,459,352	9,720,023	-	-
4,933,313	-	4,933,313	-	-
16,783,981	-	16,783,981	-	-
736,405	-	736,405	-	-
1,047,894	-	1,047,894	-	-
390,760	9,451	400,211	-	2,617
499,980	3,399,718	3,899,698	-	-
59,500	-	59,500	-	-
(22,210,731)	6,296,360	(15,914,371)	-	-
9,501,773	12,164,881	21,666,654	-	2,617
(16,147,801)	22,865,164	6,717,363	(888,494)	(35,143)
27,305,623	106,778,116	134,083,739	888,494	1,442,931
2,242,248	-	2,242,248	-	-
29,547,871	106,778,116	136,325,987	888,494	1,442,931
$ 13,400,070	$ 129,643,280	$ 143,043,350	$ -	$ 1,407,788

CITY OF GARDEN CITY, KANSAS
Balance Sheet
Governmental Funds
December 31, 2021

	General	Debt Service	2020 GO Bond Projects	2021 GO Bond Projects	Total Nonmajor Funds	Total Governmental Funds
Assets						
Cash	$ 7,169,930	$ 1,858,492	$ 455,448	$ 3,132,918	$ 10,083,348	$ 22,700,136
Investments	-	-	-	-	100,000	100,000
Receivables (net of allowances for uncollectibles):						
Taxes	9,448,801	2,370,924	-	-	177,822	11,997,547
Special assessments	-	23,437	-	-	-	23,437
Accounts and interest	459,433	16,832	-	-	-	476,265
Other	-	-	156,700	-	81,303	238,003
Due from other funds	2,838,886	-	-	-	-	2,838,886
Total assets	$ 19,917,050	$ 4,269,685	$ 612,148	$ 3,132,918	$ 10,442,473	$ 38,374,274
Liabilities, Deferred Inflows of Resources and Fund Balances						
Liabilities:						
Accounts payable and accrued liabilities	$ 911,303	$ 62,457	$ 36,231	$ -	$ 634,638	$ 1,644,629
Due to other funds	-	-	-	-	1,088,886	1,088,886
Advances from other funds	-	-	-	-	2,200,000	2,200,000
Total liabilities	911,303	62,457	36,231	-	3,923,524	4,933,515
Deferred inflows of resources:						
Deferred revenue - property taxes	4,324,546	2,349,493	-	-	-	6,674,039
Fund balances:						
Restricted:						
Recreation and parks	-	-	-	-	401,550	401,550
Capital improvement projects	-	-	575,917	3,132,918	2,728,209	6,437,044
Alcoholism prevention and education programs	-	-	-	-	388,796	388,796
Law enforcement	-	-	-	-	550,388	550,388
Economic development activities	-	-	-	-	203,790	203,790
Grant programs	-	-	-	-	128,947	128,947
General obligation debt	-	1,857,735	-	-	-	1,857,735
Committed:						
Capital improvement projects	-	-	-	-	382,996	382,996
Assigned:						
Capital improvement projects	-	-	-	-	2,591,690	2,591,690
Legal claims and settlements	-	-	-	-	58,211	58,211
Unassigned	14,681,201	-	-	-	(915,628)	13,765,573
Total fund balances	14,681,201	1,857,735	575,917	3,132,918	6,518,949	26,766,720
Total liabilities, deferred inflows of resources and fund balances	$ 19,917,050	$ 4,269,685	$ 612,148	$ 3,132,918	$ 10,442,473	$ 38,374,274

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Reconciliation of the Balance Sheet - Governmental Funds
to the Government-wide Statement of Net Position
December 31, 2021

Amounts reported for governmental activities in the statement of net position differ from the fund balances of governmental funds on the preceding balance sheet as shown in the following reconciliation:

Fund balances - total governmental funds	$ 26,766,720
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	60,548,640
Deferred outflows and inflows of resources related to pensions and other postemployment benefits are applicable to future periods and, therefore, are not reported in the governmental funds.	302,984
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.	(72,355,200)
Governmental funds report the effect of premiums, discounts, and refunding and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.	(2,326,813)
Internal service funds are used by management to charge the costs of certain activities, such as health insurance and workers compensation, to individual funds. The assets and liabilities of the internal service funds have not been included in the balance sheet.	463,739
Net position of governmental activities	$ 13,400,070

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2021

	General	Debt Service	2020 GO Bond Projects	2021 GO Bond Projects	Total Nonmajor Funds	Total Governmental Funds
Revenues:						
Taxes	$ 21,386,742	$ 4,933,313	$ -	$ -	$ 3,705,804	$ 30,025,859
Special assessment taxes	-	23,788	-	-	-	23,788
Intergovernmental revenue	1,554,277	-	156,700	-	2,663,877	4,374,854
Franchises	736,405	-	-	-	-	736,405
Licenses and permits	584,987	-	-	-	-	584,987
Use of money and property	132,445	-	-	846,104	258,067	1,236,616
Miscellaneous	33,435	142,547	-	-	403,498	579,480
Donations	-	-	148,699	-	134,103	282,802
Cemetery	159,335	-	-	-	26,222	185,557
Police and municipal court	1,144,247	-	-	-	-	1,144,247
Fire	162,629	-	-	-	-	162,629
Engineering	15,000	-	-	-	-	15,000
Inspection	277,829	-	-	-	-	277,829
Planning and zoning	7,490	-	-	-	-	7,490
Parks and zoo	32,120	-	-	-	-	32,120
Total revenues	26,226,941	5,099,648	305,399	846,104	7,191,571	39,669,663
Expenditures:						
Current:						
General government	2,698,082	-	-	-	1,217,028	3,915,110
Public safety	15,221,993	-	-	-	167,315	15,389,308
Public works	1,800,696	-	-	-	738,183	2,538,879
Parks and recreation	3,486,591	-	-	-	1,395	3,487,986
Capital outlay and capital projects	-	1,638,885	9,000,693	-	7,168,535	17,808,113
Debt service:						
Principal	-	2,164,929	-	-	485,154	2,650,083
Interest and fiscal charges	-	1,176,987	-	-	131,834	1,308,821
Bond issuance costs	-	-	1,057	145,022	-	146,079
Total expenditures	23,207,362	4,980,801	9,001,750	145,022	9,909,444	47,244,379
Excess (deficiency) of revenues over (under) expenditures	3,019,579	118,847	(8,696,351)	701,082	(2,717,873)	(7,574,716)
Other financing sources (uses):						
Transfers in	2,301,000	250,000	-	-	1,258,650	3,809,650
Transfers out	(1,603,650)	-	-	(8,378,164)	(290,000)	(10,271,814)
Bonds issued	-	-	-	10,810,000	-	10,810,000
Total other financing sources (uses)	697,350	250,000	-	2,431,836	968,650	4,347,836
Net change in fund balances	3,716,929	368,847	(8,696,351)	3,132,918	(1,749,223)	(3,226,880)
Fund balance, beginning of year	10,964,272	1,488,888	9,272,268	-	8,268,172	29,993,600
Fund balance, end of year	$ 14,681,201	$ 1,857,735	$ 575,917	$ 3,132,918	$ 6,518,949	$ 26,766,720

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Reconciliation of the Statement of Revenues, Expenditures and
Changes in Fund Balances - Governmental Funds
to the Government-wide Statement of Activities
For the Year Ended December 31, 2021

Amounts reported for governmental activities in the statement of revenues, expenditures and changes in fund balances of governmental funds differ from the amounts reported in the government-wide statement of activities as shown in the following reconciliation:

Net change in fund balances - total governmental funds	$ (3,226,880)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.	9,125,265
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of these assets contributed to proprietary funds is reported as transfers. This is the amount of capital outlay contributed to proprietary funds in the current period.	(15,914,371)
Business-type activities report capital assets transferred to governmental activities as transfers. This is the amount of capital assets transferred from business-type activities to governmental activities in the current period.	165,804
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins and donations) is to increase net position.	2,600,962
Governmental funds report pension contributions as expenditures. However, in the statement of activities the cost of pension benefits earned net of employee contributions is reported as pension expense. This is the amount of by which costs of benefits earned net of employee contributions exceeded pension contributions from the measurement date to the current year end.	158,211
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	(79,420)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statements of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	(8,338,530)
Internal service funds are used by management to charge the costs of certain activities, such as health insurance and workers compensation, to individual funds. The net revenues (expenses) of the internal service funds are reported with governmental activities.	(638,842)
Changes in net position of governmental activities	$ (16,147,801)

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Statement of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
General Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Administration:				
Taxes	$ 16,861,494	$ 16,861,494	$ 18,711,258	$ 1,849,764
Intergovernmental revenue	214,200	214,200	1,552,040	1,337,840
Franchises	723,945	723,945	735,701	11,756
Licenses and permits	399,535	399,535	584,987	185,452
Use of money and property	284,260	284,260	132,445	(151,815)
Miscellaneous	2,040	2,040	42,035	39,995
Total administration	18,485,474	18,485,474	21,758,466	3,272,992
Cemetery	119,340	119,340	159,335	39,995
Police and municipal court	1,464,064	1,464,064	1,144,247	(319,817)
Fire	183,600	183,600	162,629	(20,971)
Inspection	282,285	282,285	277,829	(4,456)
Engineering	-	-	15,000	15,000
Planning and zoning	-	-	7,490	7,490
Parks and zoo	104,021	104,021	32,120	(71,901)
Total revenues	20,638,784	20,638,784	23,557,116	2,918,332
Expenditures:				
Current:				
General government:				
General administration	2,869,450	2,869,450	337,125	2,532,325
Human resources	452,350	452,350	312,584	139,766
Cemetery	546,240	546,240	381,913	164,327
Development services	1,546,110	1,546,110	1,068,376	477,734
Capital improvements	4,773,460	4,773,460	598,084	4,175,376
Public safety:				
Police	10,729,300	10,729,300	10,416,565	312,735
Fire	3,962,705	3,962,705	4,033,954	(71,249)
Municipal court	781,900	781,900	771,474	10,426
Highways and streets:				
Street	1,404,170	1,404,170	1,800,696	(396,526)
Recreation:				
Parks and zoo	4,146,720	4,146,720	3,486,591	660,129
Total expenditures	31,212,405	31,212,405	23,207,362	8,005,043
Excess (deficiency) of revenues over (under) expenditures	(10,573,621)	(10,573,621)	349,754	10,923,375
Other financing sources (uses):				
Transfers in	4,832,045	4,832,045	2,301,000	(2,531,045)
Transfers out	(336,600)	(336,600)	(1,603,650)	(1,267,050)
Net change in fund balance	(6,078,176)	(6,078,176)	1,047,104	7,125,280
Fund balance, beginning of year	6,078,176	6,078,176	8,268,630	2,190,454
Fund balance, end of year	$ -	$ -	$ 9,315,734	$ 9,315,734

The accompanying Notes to the Financial Statements are an integral part of this statement.

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CITY OF GARDEN CITY, KANSAS
Statement of Net Position
Proprietary Funds
December 31, 2021

	Business-type Activities			
	Electric Utility	Water and Sewer Utility	Airport	Recreation Area
Assets				
Current assets:				
Cash	$ 11,830,811	$ 8,333,436	$ 1,000,687	$ 441,478
Investments, at fair value	-	-	-	-
Restricted assets:				
Cash	12,664,987	4,803,340	9,700,323	285,238
Advances to other funds	1,000,000	-	-	-
Taxes receivable	-	-	1,028,103	702,596
Accounts receivable	1,316,826	424,914	28,395	-
Inventory	3,723,053	342,527	-	-
Total current assets	30,535,677	13,904,217	11,757,508	1,429,312
Capital assets:				
Land	147,435	905,291	77,200	156,783
Water rights	-	757,025	-	-
Construction in progress	12,286,031	242,456	1,886,243	-
Production, storage and distribution equipment	107,970,993	63,008,209	-	-
Less accumulated depreciation	(29,429,085)	(31,402,095)	-	-
Golf course, buildings and equipment	-	-	-	19,323,169
Less accumulated depreciation	-	-	-	(4,430,151)
Vehicles and equipment	3,806,477	1,303,440	2,603,605	6,871,560
Less accumulated depreciation	(2,483,536)	(924,879)	(660,900)	(2,788,465)
Containers	-	-	-	-
Less accumulated depreciation	-	-	-	-
Airport improvement	-	-	37,045,925	-
Less accumulated depreciation	-	-	(12,183,119)	-
Total capital assets	92,298,315	33,889,447	28,768,954	19,132,896
Total assets	122,833,992	47,793,664	40,526,462	20,562,208
Deferred outflow of resources:				
Deferred outflows of resources related to:				
Pensions	-	-	-	91,965
OPEB	-	-	-	-
Total deferred outflows of resources	-	-	-	91,965
Total assets and deferred outflows of resources	$ 122,833,992	$ 47,793,664	$ 40,526,462	$ 20,654,173
Liabilities				
Current liabilities:				
Accounts payable and accrued liabilities	1,462,310	$ 214,917	$ 51,931	$ 56,453
Interfund payable	-	-	-	-
Accrued interest	74,568	62,859	-	-
Current portion of capital leases payable	880,693	48,765	-	5,905
Current portion of revenue loans payable	1,840,466	-	-	-
Current portion of general obligation bonds payable	1,062,552	1,414,117	-	-
Current portion of bond premiums	-	30,820	-	-
Payable from restricted assets:				
Accounts payable	-	1,257	-	-
Customer deposits	467,657	-	-	-
Total current liabilities	5,788,246	1,772,735	51,931	62,358
Noncurrent liabilities:				
Unearned revenue	-	-	876,710	-
General obligation bonds payable	15,054,768	10,816,681	-	-
Bond premiums, net of amortization	-	161,915	-	-
Revenue loans payable	16,952,210	-	-	-
Capital leases payable	56,244,550	-	-	1,133,332
Net pension liability	-	-	-	214,348
Net OPEB obligation	-	-	-	-
Total noncurrent liabilities	88,251,528	10,978,596	876,710	1,347,680
Total liabilities	94,039,774	12,751,331	928,641	1,410,038
Deferred Inflows of Resources				
Deferred revenue - property taxes	-	-	1,028,103	702,596
Deferred inflows of resources related to:				
Pensions	-	-	-	302,874
OPEB	-	-	-	-
Total deferred inflows of resources	-	-	1,028,103	1,005,470
Net Position				
Net investment in capital assets	3,995,602	24,049,618	38,345,718	17,993,659
Restricted for health insurance	-	-	-	-
Restricted for workers compensation	-	-	-	-
Unrestricted	24,798,616	10,992,715	224,000	245,006
Total net position	28,794,218	35,042,333	38,569,718	18,238,665
Total liabilities, deferred inflows of resources and net position	$ 122,833,992	$ 47,793,664	$ 40,526,462	$ 20,654,173

The accompanying Notes to the Financial Statements are an integral part of this statement.

- Enterprise Funds			Governmental Activities
	Other Enterprise Funds	Totals	Internal Service Funds
	$ 4,501,812	$ 26,108,224	$ 3,985,739
	200,000	200,000	125,000
	-	27,453,888	-
	-	1,000,000	-
	-	1,730,699	-
	223,738	1,993,873	-
	-	4,065,580	-
	4,925,550	62,552,264	4,110,739
	1,457,402	2,744,111	-
	-	757,025	-
	-	14,414,730	-
	468,565	171,447,767	-
	(230,090)	(61,061,270)	-
	-	19,323,169	-
	-	(4,430,151)	-
	3,090,771	17,675,853	-
	(2,218,692)	(9,076,472)	-
	5,359,523	5,359,523	-
	(3,181,526)	(3,181,526)	-
	-	37,045,925	-
	-	(12,183,119)	-
	4,745,953	178,835,565	-
	9,671,503	241,387,829	4,110,739
	-	91,965	-
	-	-	1,693,513
	-	91,965	1,693,513
	$ 9,671,503	$ 241,479,794	$ 5,804,252
	$ 123,157	$ 1,908,768	$ 12,156
	550,000	550,000	-
	-	137,427	-
	-	935,363	-
	-	1,840,466	-
	-	2,476,669	-
	-	30,820	-
	-	1,257	-
	-	467,657	-
	673,157	8,348,427	12,156
	-	876,710	-
	-	25,871,449	-
	-	161,915	-
	-	16,952,210	-
	-	57,377,882	-
	-	214,348	-
	-	-	3,360,530
	-	101,454,514	3,360,530
	673,157	109,802,941	3,372,686
	-	1,730,699	-
	-	302,874	-
	-	-	1,967,827
	-	2,033,573	1,967,827
	4,745,953	89,130,550	-
	-	-	(722,044)
	-	-	1,185,783
	4,252,393	40,512,730	-
	8,998,346	129,643,280	463,739
	$ 9,671,503	$ 241,479,794	$ 5,804,252

CITY OF GARDEN CITY, KANSAS
Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds
For the Year Ended December 31, 2021

	Business-type Activities			
	Electric Utility	Water and Sewer Utility	Airport	Recreation Area
Operating revenues:				
Charges for services	$ 33,295,929	$ 11,473,041	$ -	$ -
Reimbursements	-	-	-	-
Rents and utilities	-	-	402,897	-
Miscellaneous	27,037	69	273	11,474
Membership and fees	-	-	-	1,367,491
Concessions and sales	-	-	-	198,666
Total operating revenues	33,322,966	11,473,110	403,170	1,577,631
Operating expenses:				
Personnel services	-	-	535,696	1,784,990
Contractual services	-	-	239,902	644,821
Commodities	-	-	245,032	579,206
Depreciation	3,061,166	1,707,318	644,135	929,781
Production expense	26,911,780	4,226,599	-	-
Distribution expense	3,268,756	822,892	-	-
Commercial and general expense	2,511,269	750,944	-	-
Sundry expenses	1,581,621	279,483	-	-
Total operating expenses	37,334,592	7,787,236	1,664,765	3,938,798
Operating income (loss)	(4,011,626)	3,685,874	(1,261,595)	(2,361,167)
Nonoperating revenues (expenses):				
Property taxes	-	-	861,525	1,597,827
Intergovernmental revenue	-	93,620	1,325,882	13,350
Donations	-	-	-	888,493
Interest income	7,040	-	-	-
Rent and royalties	-	-	-	22,696
Sale of materials	1,575,675	1,653,266	-	-
Interest expense	(3,382,401)	(422,706)	-	(47,258)
Bond issuance costs	(531,598)	-	-	-
Gain (loss) on disposal of assets	-	-	-	(54,617)
Total nonoperating revenues (expenses)	(2,331,284)	1,324,180	2,187,407	2,420,491
Income (loss) before capital contributions and transfers	(6,342,910)	5,010,054	925,812	59,324
Capital contributions	-	-	-	15,914,152
Transfers in	-	-	8,378,164	415,000
Transfers out	(1,620,500)	(504,500)	-	-
Change in net position	(7,963,410)	4,505,554	9,303,976	16,388,476
Total net position, beginning of year	36,757,628	30,536,779	29,265,742	1,850,189
Total net position, end of year	$ 28,794,218	$ 35,042,333	$ 38,569,718	$ 18,238,665

The accompanying Notes to the Financial Statements are an integral part of this statement.

- Enterprise Funds			Governmental Activities
Other Enterprise Funds	Totals		Internal Service Funds
$ 4,536,982	$ 49,305,952	$	-
-	-		4,113,788
-	402,897		-
52,220	91,073		38,249
-	1,367,491		-
-	198,666		-
4,589,202	51,366,079		4,152,037
1,574,032	3,894,718		-
1,537,489	2,422,212		4,791,127
237,304	1,061,542		-
443,909	6,786,309		-
-	31,138,379		-
-	4,091,648		-
-	3,262,213		-
-	1,861,104		-
3,792,734	54,518,125		4,791,127
796,468	(3,152,046)		(639,090)
-	2,459,352		-
91,649	1,524,501		-
-	888,493		-
2,411	9,451		248
-	22,696		-
57,008	3,285,949		-
-	(3,852,365)		-
-	(531,598)		-
(111,187)	(165,804)		-
39,881	3,640,675		248
836,349	488,629		(638,842)
219	15,914,371		-
-	8,793,164		-
(206,000)	(2,331,000)		-
630,568	22,865,164		(638,842)
8,367,778	106,778,116		1,102,581
$ 8,998,346	$ 129,643,280	$	463,739

CITY OF GARDEN CITY, KANSAS
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2021

	Business-type Activities			
	Electric Utility	Water and Sewer Utility	Airport	Recreation Area
Cash flows from operating activities:				
Receipts from customers	$ 33,482,581	$ 11,524,447	$ 344,295	$ 1,566,157
Other receipts	27,037	69	273	11,474
Payments to suppliers	(29,327,831)	(3,989,382)	(469,325)	(1,191,882)
Payments for personnel services	(5,132,083)	(2,388,008)	(535,696)	(1,359,733)
Claims paid	-	-	-	-
Net cash provided (used) by operating activities	(950,296)	5,147,126	(660,453)	(973,984)
Cash flows from noncapital financing activities:				
Advances from other funds	-	-	-	-
Property taxes	-	-	861,525	1,597,827
Subsidy from grants	-	93,620	1,325,882	13,350
Subsidy from donations	-	-	-	888,493
Transfers in	-	-	8,378,164	415,000
Transfers out	(1,620,500)	(504,500)	-	-
Net cash provided (used) by noncapital financing activities	(1,620,500)	(410,880)	10,565,571	2,914,670
Cash flows from capital and related financing activities:				
Receipts from sale of materials	1,575,675	1,653,266	-	-
Purchases of capital assets	(9,065,205)	(2,430,142)	(1,614,605)	(1,112,745)
Proceeds from issuance of long-term debt	63,052,396	-	-	-
Payment of long-term debt	(41,184,727)	(1,356,769)	-	(168,960)
Interest paid on long-term debt	(3,522,404)	(428,684)	-	(47,258)
Bond issuance costs	(531,598)	-	-	-
Net cash provided (used) by capital and related financing activities	10,324,137	(2,562,329)	(1,614,605)	(1,328,963)
Cash flows from investing activities:				
Interest income	7,040	-	-	-
Proceeds from sale of investments	-	-	-	-
Purchase of investments	-	-	-	-
Rents and royalties	-	-	-	22,696
Net cash provided by investing activities	7,040	-	-	22,696
Net increase (decrease) in cash	7,760,381	2,173,917	8,290,513	634,419
Cash, beginning of year	16,735,417	10,962,859	2,410,497	92,297
Cash, end of year	$ 24,495,798	$ 13,136,776	$ 10,701,010	$ 726,716
Statement of net position classification:				
Current assets	$ 11,830,811	$ 8,333,436	$ 1,000,687	$ 441,478
Restricted assets	12,664,987	4,803,340	9,700,323	285,238
Total cash, end of year	$ 24,495,798	$ 13,136,776	$ 10,701,010	$ 726,716
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:				
Operating income (loss)	$ (4,011,626)	$ 3,685,874	$ (1,261,595)	$ (2,361,167)
Adjustments to reconcile operating income to net cash provided by operating activities:				
Unearned revenue recognized	-	-	(47,303)	-
Deferred outflows related to pensions	-	-	-	(91,965)
Deferred outflows related to OPEB	-	-	-	-
Deferred inflows related to pensions	-	-	-	302,874
Deferred inflows related to OPEB	-	-	-	-
Depreciation	3,061,166	1,707,318	644,135	929,781
Change in assets and liabilities:				
(Increase) decrease in receivables	211,923	51,406	(11,299)	-
(Increase) decrease in inventory	40,913	7,884	-	-
Increase (decrease) in accounts payable	(227,401)	(305,356)	15,609	32,145
Increase (decrease) in customer deposits payable	(25,271)	-	-	-
Increase in net pension liabilities	-	-	-	214,348
Increase in net OPEB obligations	-	-	-	-
Net cash provided (used) by operating activities	$ (950,296)	$ 5,147,126	$ (660,453)	$ (973,984)
Schedule of non-cash capital and related financing activities:				
Capital assets were acquired through contributions from governmental funds	$ -	$ -	$ -	$ 15,914,152
Capital assets were contributed to governmental funds	-	-	-	54,617

The accompanying Notes to the Financial Statements are an integral part of this statement.

- Enterprise Funds		Governmental Activities
Other Enterprise Funds	Totals	Internal Service Funds
$ 4,558,640	$ 51,476,120	$ -
52,220	91,073	4,152,037
(1,789,244)	(36,767,664)	-
(1,574,032)	(10,989,552)	-
-	-	(4,465,976)
1,247,584	3,809,977	(313,939)
550,000	550,000	-
-	2,459,352	-
91,649	1,524,501	-
-	888,493	-
-	8,793,164	-
(206,000)	(2,331,000)	-
435,649	11,884,510	-
57,008	3,285,949	-
(1,095,399)	(15,318,096)	-
-	63,052,396	-
-	(42,710,456)	-
-	(3,998,346)	-
-	(531,598)	-
(1,038,391)	3,779,849	-
2,411	9,451	248
200,000	200,000	250,000
(200,000)	(200,000)	(250,000)
-	22,696	-
2,411	32,147	248
647,253	19,506,483	(313,691)
3,854,559	34,055,629	4,299,430
$ 4,501,812	$ 53,562,112	$ 3,985,739
$ 4,501,812	$ 26,108,224	$ 3,985,739
-	27,453,888	-
$ 4,501,812	$ 53,562,112	$ 3,985,739
$ 796,468	$ (3,152,046)	$ (639,090)
-	(47,303)	-
-	(91,965)	-
-	-	(146,208)
-	302,874	-
-	-	897,979
443,909	6,786,309	-
21,658	273,688	-
-	48,797	-
(14,451)	(499,454)	7,307
-	(25,271)	-
-	214,348	-
-	-	(433,927)
$ 1,247,584	$ 3,809,977	$ (313,939)
$ 219	$ 15,914,371	$ -
111,187	165,804	-

CITY OF GARDEN CITY, KANSAS
Statement of Fiduciary Funds Net Position
Custodial Funds
December 31, 2021

	Custodial Funds
Assets	
Cash	$ 359,627
Total assets	$ 359,627
Liabilities	
Accounts payable	$ 359,627
Total liabilities	$ 359,627

Statement of Changes in Fiduciary Funds Net Position
Custodial Funds
December 31, 2021

	Custodial Funds
Additions:	
Contributions:	
Employee contributions	$ 118,652
Investment earnings:	
Interest	89,296
Bail bond receipts	11,277
Total additions	219,225
Deductions:	
Bail bond payments	34,293
Construction projects	-
Investigations	20,300
Medical expenses	118,796
Memorials and gifts	476
Total deductions	173,865
Net increase (decrease) in fiduciary net position	45,360
Total net position, beginning of year	314,267
Total net position, end of year	$ 359,627

The accompanying Notes to the Financial Statements are an integral part of these statements.

Notes to the

Financial Statements

1. Summary of Significant Accounting Policies

The City of Garden City, Kansas (the City) was incorporated under the provisions of the State of Kansas. The City operates under a Commission-Manager form of government and provides the following services as authorized by its charter: public safety (police and fire), streets, sanitation, health and social services, culture-recreation, public improvements, planning and zoning, and general administrative services. Other services include utilities and airport operations.

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City's significant accounting policies are described below.

A. Description of Government-wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external customers for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

B. Reporting Entity

The City is a municipal corporation governed by an elected mayor and four-member commission. The accompanying financial statements present the City (the primary government) and its component units, entities for which the City is considered to be financially accountable. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is both legally and substantively separate from the City.

The Garden City Recreation Commission operated the City's recreational programs. The Recreation Commission was a separate, legal municipality that prepared and published its own budget. The taxes budgeted by the Recreation Commission were appropriated by the City and required to be distributed to the Recreation Commission. A Board of Directors was responsible for the management and fiscal accountability of the Recreation Commission. The Board was appointed by the City Commission, who also had the authority to remove appointed Board members. On November 17, 2020, the City Commissioners entered into a cooperation agreement with the Garden City Recreation Commission. Effective January 1, 2021, all Garden City Recreation Commission recreation programs, services and operations came under the control of the City. The Commission assigned, transferred, conveyed and delivered ownership of all the Commission's right, title and interest in Commission assets to the City, including, but not limited to, real property, personal property and equipment, effective January 1, 2021. The Garden City Recreation Commission is presented as a governmental fund type.

The Garden City Housing Authority operates the City's housing projects. It has its own Board of Directors, who operates independently from the City. The Board of Directors is responsible for the management and fiscal accountability of the Housing Authority. The Board is appointed by the City Commission, who also has the authority to remove appointed Board members. The Garden City Housing Authority is presented as an enterprise fund type.

1. Summary of Significant Accounting Policies (continued)

B. Reporting Entity (continued)
Each discretely presented component unit has a December 31st year-end. Separately issued financial reports of the Garden City Housing Authority can be obtained from the City Clerk's office at the City Administrative Building or from its administrative office.

Garden City Housing Authority
606 Pershing
Garden City, KS 67846

C. Basis of Presentation - Government-wide Financial Statements
While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and internal service funds, while business-type activities incorporate data from the City's enterprise funds. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

As discussed earlier, the City has two discretely presented component unit. While neither the Garden City Recreation Commission nor the Garden City Housing Authority are considered to be a major component unit, they are nevertheless shown in separate columns in the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the City's enterprise activities and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

D. Basis of Presentation - Fund Financial Statements
The fund financial statements provide information about the City's funds, including its fiduciary funds. Separate statements for each fund category - governmental, proprietary and fiduciary - are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The City of Garden City reports the following major governmental funds:

General Fund - the general fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

Debt Service Fund - the debt service fund is used to account for the accumulation of resources that are restricted, committed, or assigned for the payment of principal and interest on long-term obligations of governmental funds.

2020 GO Bond Projects Fund - this is a capital project fund used to account for the construction of a new aquatics facility, drainage improvements and other general governmental improvements.

1. Summary of Significant Accounting Policies (continued)

D. Basis of Presentation - Fund Financial Statements (continued)

2021 GO Bond Projects Fund - this is a capital project fund used to account for the construction of airport improvements, and public parks and street improvements.

The City reports the following nonmajor governmental funds:

Special Revenue Funds - the special revenue funds account for revenue sources that are legally restricted to expenditures for specific purposes (not including major capital projects).

Capital Project Funds - the capital project funds account for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

The City reports the following major enterprise funds:

Electric Utility - this fund is used to account for the activities of the City's electric utility department while operating the City owned generating and distribution system. Additional funds maintained within the electric utility department include Security Deposits, Operating Capital Reserve, 2019 and 2020 Electric Utility Projects.

Water and Sewer Utility - this fund is used to account for the activities of the City's operations of the City owned waterworks distribution system, sanitary sewer and wastewater treatment operations. Additional funds maintained within the water and sewer utility department include Wastewater Repair and Replacement, Water and Sewage Maintenance Reserve, and 2020 Water and Sewer Projects.

Airport - this fund is used to account for the operations of the Garden City Regional Airport. This department includes the Airport Improvement and Airport Grant Projects funds which are used to account for the federal grants and required City matching shares for the ongoing airport improvement projects.

Recreation Area - This fund is used to account for the fees generated and expenditures incurred in the operations of the City-owned municipal golf course and recreation programs. The recreation area department includes the Golf Course Building fund which is used to account for a portion of the fees collected that are dedicated to the repayment of the golf course club house, and the Recreation Reserve fund.

Additionally, the City reports the following nonmajor enterprise funds and other fund types:

Nonmajor Enterprise Funds - nonmajor enterprise funds are used to account for those operations that are financed and operated in a manner similar to private business or where the City has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

Internal Service Funds - internal service funds account for health insurance and workers compensation benefits provided to other departments or agencies of the City, or to other governmental units, on a cost-reimbursement basis.

1. Summary of Significant Accounting Policies (continued)

D. Basis of Presentation - Fund Financial Statements (continued)

Custodial Fund - custodial fund accounts are used to account for monies held by the City as an agent on behalf of others. These accounts are custodial in nature and use the economic resources measurement focus. The custodial accounts used by the City include:

- Bail bonds account used to account for monies held as bail bonds by the police department.
- Sidewalk construction account used to account for monies received by the City for sidewalk construction projects.
- Special investigations account used to account for monies received by the police department all of which are to be expended for drug control and special investigation type expenditures.
- Section 125 account used to account for employee withholdings under the Section 125 plan.
- Employee flower account used to account for monies received from employee vending machines and other fees which are to be expended for employee memorials and recognition type expenditures.

During the course of operations, the City has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds and advances to/from other funds. Further, certain activity occurs during the year involving transfers of resources between funds reported at gross amounts as transfers in/out. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

1. Summary of Significant Accounting Policies (continued)

E. Measurement Focus and Basis of Accounting (continued)

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they have been earned and are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on long-term debt, including lease liabilities, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions, including entering into contracts giving the City the right to use leased assets, are reported as expenditures in governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

Sales taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Property taxes and special assessments are not available as explained in Note 1, item H and result in unavailable revenue. All other revenue items are considered measurable and available only when cash is received by the City.

The proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting. The agency fund has no measurement focus but utilizes the accrual basis of accounting for reporting its assets and liabilities.

F. Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds, enterprise funds, and internal service funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding calendar year on or before August 1st.
2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5th.
3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time.

1. Summary of Significant Accounting Policies (continued)

F. Budgetary Information (continued)
Amendments to the original budget, including qualifying budget adjustments for bond issuances and grant revenue, were approved by the governing body, resulting in additional budget authority as follows:

Fund	Increase
Community Trust	$ 759,591
Capital Improvements	1,205,495
Cemetery Endowment	124,559
Special Recreation and Parks	200,000
Finnup Trust	85,650
Community Development Grant	1,481
General Grants	2,275,051
Electric Utility	16,729,135
Airport Grant Projects	11,000,000
Recreation Area	2,913,400

The legal level of budgetary control is the fund level. The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of adopted budget of expenditures of individual funds. The governing body allows management to transfer budgeted amounts between line items within an individual fund without prior approval. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures. The Garden City Housing Authority is exempt from the Kansas budget laws.

Excess of Expenditures Over Appropriations
Under Kansas statutes, expenditures are mandated to be controlled, so that no indebtedness is created in excess of budgeted limits. At December 31, 2021, three funds exceeded their legal budgets under Kansas statute 79-2935. The Community Development Grant fund exceeded its legal budget by $46,328 as a result of excess expenditures for contractual services; the HIDTA Grant fund exceeded its legal budget by $8,840 as a result of excess expenditures for capital outlay; and the Project Development fund exceeded its legal budget by $444,277 as a result of excess expenditures for capital outlay and debt service principal.

Budgetary Basis of Accounting
All legal annual operating budgets are prepared using the modified accrual basis of accounting, modified further by the encumbrance method of accounting. Revenues are recognized when measurable and available. Expenditures include disbursements, accounts payable and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Encumbrances also represent commitments related to unperformed contracts for goods or services. Encumbrance accounting - under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation - is utilized in the governmental funds. Encumbrances outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because commitments will be honored in the subsequent year. All unencumbered appropriations (legal budget expenditure authority) lapse at year-end. There were no outstanding encumbrances at December 31, 2021.

1. Summary of Significant Accounting Policies (continued)

F. Budgetary Information (continued)

Budgetary Basis of Accounting (continued)
A legal operating budget is not required for certain special revenue funds and capital projects funds. Spending in funds which are not subject to the legal annual operating budget requirement are controlled by federal regulations, other statutes or by the use of internal spending limits established by the governing body. Capital projects controlled by spending limits established by the governing body include the 2020 GO Bond Projects, 2021 GO Bond Projects, 8th Street Reconstruction Project, Sales Tax Projects, 2019 Electric Projects, 2020 Electric Projects, and 2020 Water and Sewer Projects funds.

Budgetary Compliance - Non-GAAP Financial Statements
By statute, the City prepares its annual budget on a non-GAAP basis of accounting as described above. A reconciliation of these budgetary basis statements to the GAAP statements is as follows:

	General Fund	Debt Service Fund
Revenues (budgetary basis)	$ 23,557,116	$ 5,078,052
Less 2020 accrued revenues	(2,695,642)	(23,272)
Plus 2021 accrued revenues	5,365,467	44,868
Revenues (GAAP basis)	$ 26,226,941	$ 5,099,648
Expenditures (budgetary basis)	$ 23,207,362	$ 4,959,205
Less 2020 accrued reimbursements	-	(23,272)
Plus 2021 accrued reimbursements	-	44,868
Expenditures (GAAP basis)	$ 23,207,362	$ 4,980,801

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance

Cash and Cash Equivalents
The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, the City's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less to be cash equivalents.

Deposits and Investments
Cash resources of the individual funds are combined to form a pool of cash and investments which is managed by the Finance Director. Cash includes amounts in demand deposits. Investments of the pooled accounts consist of certificates of deposit and money market investments backed by U.S. government securities. Interest income earned is allocated among funds based on average monthly cash balances and in accordance with the adopted budget.

1. Summary of Significant Accounting Policies (continued)

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (continued)

Deposits and Investments (continued)
State statutes authorize the City to invest idle funds in U.S. government securities, temporary notes, no-fund warrants, repurchase agreements and the Kansas Municipal Investment Pool. The Kansas Municipal Investment Pool operates in accordance with appropriate State laws and regulations. The reported value of the investment in the Kansas Municipal Investment Pool is the same as the fair value of its pool shares. Other investments of the City and its component units are stated at fair value, which equals cost. The aggregate value of the investments, including certificates of deposit, at December 31, 2021, is $52,443,046.

Inventories and Prepaid Items
Inventories are valued at average cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods. The City deems prepaid expenses as immaterial to the financial statements. No capitalization or amortization has been recorded in the financial statements of the primary government. The Garden City Housing Authority records certain payments to vendors that reflect costs applicable to future accounting periods as prepaid items in their financial statements.

Restricted Assets
Certain resources set aside for the repayment of the City's enterprise funds' revenue bonds are classified as restricted assets on the statement of net position because their use is limited by applicable bond covenants. The "maintenance reserve" account and "repair and replacement" account are used to report resources set aside to meet unexpected contingencies or to fund asset renewals and replacements.

Capital Assets
Capital assets are tangible and intangible assets (e.g., water rights), which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, except for infrastructure assets, are defined by the City as assets with an initial, individual cost of more than $5,000 and an estimated useful life in excess of one year. The City reports infrastructure assets on a network and subsystem basis. Accordingly, the amounts spent for the construction or acquisition of infrastructure assets are capitalized and reported in the government-wide financial statements regardless of their amount.

As the City constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or increase its estimated useful life. Donated capital assets are recorded at their acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

1. Summary of Significant Accounting Policies (continued)

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (continued)

Capital Assets (continued)
Land and construction in progress are not depreciated. The other tangible and intangible property, plant, equipment, the right to use leased equipment, and infrastructure of the City, as well as the component units, are depreciated/amortized using the straight-line method, with one-half year's depreciation/amortization in the year of acquisition, over the following estimated useful lives:

Buildings	40 years
Street infrastructure	40 years
Storm sewer infrastructure	50 years
Water rights	Contractual life
Improvements	20 years
Equipment and vehicles	3-10 years

Deferred Outflows/Inflows of Resources
In addition to assets, the statement of net position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports a collective deferred outflow of resources related to pensions, which is described in more detail in Note 4, item E - Defined Benefit Pension Plan, and a collective deferred outflow of resources related to other postemployment benefits, which is described in more detail in Note 4, items F and G - Other Post-Employment Benefit Plan. The deferred amounts related to pensions and other postemployment benefits relate differences between estimated and actual investment earnings, changes in actuarial assumptions, and other pension and other postemployment benefits related changes. In addition, the City reports deferred charges on debt refunding in the government-wide and proprietary fund statements of net position. The deferred charge on debt refunding results from the difference in the carrying value of refunded debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of net position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Under a modified accrual basis of accounting, the governmental funds and business-type activities funds report unavailable revenues from two sources as deferred inflows of resources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available and earned. The City reports amounts related to pensions and other postemployment benefits in the government-wide statement of net position as a deferred inflow of resources. In addition, the City reports deferred charges on refunding in the government-wide and proprietary fund statements of net position. The deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

1. Summary of Significant Accounting Policies (continued)

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (continued)

Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.

Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.

Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

Fund Balance

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called "fund balance". The City's governmental funds report the following categories of fund balance, based on the nature of any limitations requiring the use of resources for specific purposes.

Restricted fund balance includes amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or listed only with the consent of the resource providers.

Committed fund balance represents amounts that can be used only for the specific purposes determined by a formal action of the City's highest level of decision-making authority. The City Commission is the highest level of decision-making authority for the City that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

1. Summary of Significant Accounting Policies (continued)

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (continued)

Fund Balance (continued)
Assigned fund balance represents amounts that are intended to be used by the City for specific purposes but do not meet the criteria to be classified as committed. The City Commission has by resolution authorized the City Manager and City Finance Director to assign fund balance. The City Commission may also assign fund balance, as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

Unassigned fund balance represents the residual amount for the general fund that is not contained in the other classifications. The general fund is the only fund that reports a positive unassigned fund balance. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

As previously mentioned, sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

H. Revenues and Expenditures/Expenses

Program Revenues
Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided or fines imposed by a given function or segment, and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

Property Taxes
In accordance with governing state statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the ensuing year. Taxes are assessed on a calendar year basis, are levied and become a lien on the property on November 1st of each year. The County Treasurer is the tax collection agent for all taxing entities within the County. Property owners have the option of paying one-half or the full amount of the taxes levied on or before December 20th during the year levied with the balance to be paid on or before May 10th of the ensuing year. State statutes prohibit the County Treasurer from distributing the taxes collected in the year levied prior to January 1st of the ensuing year. Consequently, for revenue recognition purposes, taxes levied during the current year are not due and receivable until the ensuing year. At December 31, 2021, such taxes are a lien on the property and are recorded as taxes receivable, net of anticipated delinquencies of $273,750, with a corresponding amount recorded as deferred revenue on the balance sheets of the appropriate funds. Delinquent taxes held by the County Treasurer at December 31, 2021, are not significant.

1. Summary of Significant Accounting Policies (continued)

H. Revenues and Expenditures/Expenses (continued)

Compensated Absences

Vacation

The City's policy regarding vacation leave pay permits employees to accumulate leave days at a maximum rate of 22 days per year up to 50 days. Vacation leave pay is accrued when incurred in the government-wide and proprietary funds' financial statements. A liability for these amounts is reported in governmental funds only if the liability has matured as a result of employee resignations or retirements. The City has estimated the value of accrued vacation leave pay at December 31, 2021, to be $1,794,480 of which $887,240 is expected to be used in 2022.

Sick Leave

The City's policy regarding sick leave pay permits employees to accumulate leave days at a maximum rate of 12 days per year up to 72 days. Leave may be used for sick leave, bereavement leave and personal leave. Payment for leave time in lieu of time off is computed at November 30th each year so that no more than 72 days are accumulated for any one individual. The City's policy is to recognize the costs of sick leave when actually paid since employees are not reimbursed for unused sick leave when they leave the City's employ.

Proprietary Funds Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for sales and services. The electric utility fund and water fund also recognize as operating revenue the portion of connect fees intended to recover the cost of connecting new customers to the system. The principal operating revenues of the internal service funds are departmental billings for insurance. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

I. New Pronouncements

The GASB has issued the following statements which will have an impact on the City's future financial reporting, although they are not yet required to be implemented by the City:

- GASB Statement No. 87, *Leases*, issued June 2017, will be effective for the City beginning with its year ending December 31, 2022. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments.

- GASB Statement No. 91, *Conduit Debt Obligations*, issued May 2019, will be effective for the City beginning with its year ending December 31, 2022. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with commitments extended by issuers, arrangements associated with conduit debt obligations, and related note disclosures.

1. Summary of Significant Accounting Policies (continued)

I. New Pronouncements (continued)

- GASB Statement No. 92, *Omnibus 2020*, issued January 2020, will be effective for the City beginning with its year ending December 31, 2022. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements.

- GASB Statement No. 93, *Replacement of Interbank Offered Rates*, issued March 2020, will be effective for the City beginning with its year ending December 31, 2022. The objective of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an interbank offered rate.

- GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, issued March 2020, will be effective for the City beginning with its year ending December 31, 2023. The objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs).

- GASB Statement No. 96, *Subscription-based Information Technology Arrangements*, issued May 2020, will be effective for the City beginning with its year ending December 31, 2023. The objective of this Statement is to provide guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments).

- GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans - An Amendment of GASB Stmts No. 14 and No 84 and a Supersession of GASB Stmt No. 32*, issued June 2020, will be effective for the City beginning with its year ending December 31, 2022. The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans.

- GASB Statement No. 99, *Omnibus 2022,* issued April 2022, will be effective for the City beginning with its year ending December 31, 2023. The primary objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees.

The City's management has not yet determined the effect these Statements will have on the City's financial statements.

2. Reconciliation of Government-wide and Fund Financial Statements

A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net position - governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that "capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds." The details of this $60,548,640 are as follows:

Land	$ 2,012,081
Construction in progress	5,728,479
Property, plant and equipment	107,926,399
Less accumulated depreciation	(55,118,319)
Net adjustment to increase fund balance - total governmental funds to arrive at net position - governmental activities	$ 60,548,640

Another element of that reconciliation explains that "deferred outflows and inflows of resources related to pensions and other postemployment benefits are applicable to future periods and, therefore, are not reported in the governmental funds." The details of this $302,984 difference due to the deferred outflows and inflows related to postemployment benefits for the governmental activities are as follows:

Deferred outflows of resources related to pensions	$ 6,157,197
Deferred outflows of resources related to OPEB	23,304
Deferred inflows of resources related to pensions	(5,772,327)
Deferred inflows of resources related to OPEB	(105,190)
Total deferred outflows and inflows related to postemployment benefits - governmental activities	$ 302,984

Another element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds." The details of this $72,355,200 difference are as follows:

Governmental bonds payable	$ 49,301,882
Limited obligation bonds payable	2,589,643
Capital leases payable	735,404
Accrued interest payable on long-term debt	244,160
Compensated absences	1,794,480
Net pension liability	17,380,530
Net OPEB obligation - KPERS death and disability	309,101
Net adjustment to reduce fund balance - total governmental funds to arrive at net position - governmental activities	$ 72,355,200

2. Reconciliation of Government-wide and Fund Financial Statements (continued)

A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position (continued)
Another element of that reconciliation explains that "governmental funds report the effect of premiums, discounts, and refundings and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this $2,326,813 difference are as follows:

Bond premium	$ 2,326,813
Total premiums and deferred items	$ 2,326,813

B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities
The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances - total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that "governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceeded capital outlay in the current period." The details of this $9,125,265 difference are as follows:

Expenditures for capital assets	$ 12,114,026
Less current year depreciation	(2,988,761)
Net adjustment to decrease net changes in fund balances – total governmental funds to arrive at changes in net position of governmental activities	$ 9,125,265

Another element of that reconciliation states that "the net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins and donations) is to increase (decrease) net position." The details of this $2,600,962 difference are as follows:

Donation of capital assets	$ 2,620,962
In the Statement of Activities, only the gain or loss on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the cost (net of depreciation) of the capital asset sold.	(20,000)
Net adjustment to decrease net changes in fund balances – total governmental funds to arrive at changes in net position of governmental activities	$ 2,600,962

2. Reconciliation of Government-wide and Fund Financial Statements (continued)

B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities (continued)

Another element of that reconciliation states that "some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this ($79,420) difference are as follows:

Accrued interest expense on long-term debt, net change	$ (66,901)
Change in compensated absences	25,211
Amortization of deferred outflows of resources related to OPEB - KPERS death and disability	(37,730)
Net adjustment to decrease net changes in fund balances – total governmental funds to arrive at changes in net position of governmental activities	$ (79,420)

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statements of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items." The details of this ($8,338,530) difference are as follows:

Debt issued or incurred:	
General obligation bonds	$ (10,810,000)
Deferred charge - debt refunding	-
Bond premium	(846,104)
Capital leases issued	-
Principal repayments:	
General obligation debt	2,164,929
Limited obligation debt	485,154
Capital leases paid	667,491
Net adjustment to decrease net changes in fund balances – total governmental funds to arrive at changes in net position of governmental activities	$ (8,338,530)

3. Stewardship, Compliance and Accountability

A. Compliance with Kansas Statutes

References made herein to the statutes are not intended as interpretation of law, but are offered for consideration of the Kansas Department of Administration's Chief Financial Officer and interpretation by the County Attorney and the legal representative of the City.

There are no known material violations of finance-related legal and contractual provisions including Kansas statutes, regulations, contracts, debt covenants, or other agreements for the year ended December 31, 2021.

B. Deficit Fund Equity

The Project Safe Neighborhood special revenue fund had a deficit fund balance of $88,886, as of December 31, 2021. The fund incurred expenditures in the current year with the anticipation of reimbursement in 2022.

4. Detailed Notes on All Activities and Funds

A. Cash and Investments

It is the policy of the City to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the City, and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objective of the policy is safety (preservation of capital), liquidity and yield.

The City utilizes a pooled cash and investment concept for all its funds, to maximize its investment program. Investment income from this internal pooling is allocated to the respective funds by management.

A reconciliation of cash and investments as shown on the government-wide statement of net position for the primary government follows:

Cash	$ 52,794,099
Investments, at fair value	425,000
Restricted assets:	
Cash	27,453,888
Total cash and investments	$ 80,672,987
Cash on hand	$ 450
Carrying amount of deposits	81,032,164
Less custodial funds	(359,627)
Total cash and investments	$ 80,672,987

Additionally, proceeds related to the limited obligation bonds for the Sales Tax Special Obligation Revenue Bonds (STAR bonds) issued to finance improvements within authorized STAR bond districts in the City are held by an escrow agent on behalf of the City. As of December 31, 2021, the proceeds from STAR bonds were invested in money market accounts and treasury obligations that amounted to $21,386,931.

4. Detailed Notes on All Activities and Funds (continued)

A. Cash and Investments (continued)

Cash Deposits with Financial Institutions

Custodial Credit Risk - Deposits
Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City or the Federal Home Loan Bank of Topeka except during designated "peak periods" when required coverage is 50%. The City's designated "peak periods" are with Commerce Bank from January 6 to March 7 and June 6 to August 5.

At year-end, the City's carrying amount of deposits was $28,589,118 and the bank balance was $34,133,430. Ninety-four percent of the bank balance was held by four banks resulting in a concentration of credit risk. Of the bank balance, $7,502,560 was covered by federal depository insurance, and $26,630,870 was collateralized with securities held by the pledging financial institutions' agents in the City's name. The City's carrying amount of cash deposits by financial institution at year-end are as follows:

	Bank balance covered by		
	FDIC coverage	Pledged securities at market value	Total bank balance
Commerce Bank	$ 500,000	$ 20,419,777	$ 20,919,777
First National Bank	5,933,853	880,933	6,814,786
Equity Bank	250,000	1,923,388	2,173,388
Bank of the West	250,000	1,767,283	2,017,283
Western State Bank	318,707	1,315,646	1,634,353
Garden City State Bank	250,000	323,843	573,843
Total	$ 7,502,560	$ 26,630,870	$ 34,133,430

Investments

Credit and Interest Rate Risks
K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. City securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices. The rating of the City's investments at December 31, 2021, is noted in the following.

4. Detailed Notes on All Activities and Funds (continued)

A. Cash and Investments (continued)

Investments (continued)

Credit and Interest Rate Risks (continued)
The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The City had investments in certificates of deposits in the amount of $1,425,000 at December 31, 2021, which are categorized as Level 1 investments. In addition, as of December 31, 2021, the City had the following investments and maturities:

		Investment Maturities (in Years)		
Investment Type	Fair Value	Less than 1 year	1-2 years	Rating
Treasury obligations	$ 51,018,046	$ 51,018,046	$ -	N/A
Total	$ 51,018,046	$ 51,018,046	$ -	

Concentration of Credit Risk
State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405. The City's allocations of investments as of December 31, 2021, is as follows:

Investment Type	Percentage of Investments

Custodial Credit Risk - Investments
For an investment, this is the risk that, in the event of the failure of the issuer or counterparty to the transaction, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

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4. Detailed Notes on All Activities and Funds (continued)

B. Receivables

Amounts are aggregated into a single accounts receivable (net of allowance for uncollectibles) line for certain funds and aggregated columns. Below is the detail of receivables for the City's individual major and nonmajor funds, and internal service funds in the aggregate, including the applicable allowances for uncollectible accounts:

	General	Debt Service	2020 GO Bond Projects	Electric Utility	Water and Sewer Utility	Airport	Recreation Area	Nonmajor and Other Funds
Receivables:								
Taxes	$ 9,537,801	$ 2,484,924	$ -	$ -	$ -	$ 1,069,353	$ 732,096	$ 177,822
Special assessments	-	23,437	-	-	-	-	-	-
Accounts and interest	459,433	16,832	-	1,846,403	596,638	28,395	-	337,374
Other	-	-	156,700	-	-	-	-	81,303
Gross receivables	9,997,234	2,525,193	156,700	1,846,403	596,638	1,097,748	732,096	596,499
Less allowance for uncollectibles	89,000	114,000	-	529,577	171,724	41,250	29,500	113,636
Net receivables	$ 9,908,234	$ 2,411,193	$ 156,700	$ 1,316,826	$ 424,914	$ 1,056,498	$ 702,596	$ 482,863

All trade and property tax receivables are shown net of an allowance for uncollectibles. Trade accounts receivable in excess of 90 days comprise the trade accounts receivable allowance for uncollectibles. The property tax receivable allowance is equal to 2.16% of outstanding property taxes at December 31, 2021.

Kansas statutes require projects financed in part by special assessments to be financed through the issuance of general obligation bonds which are secured by the full faith and credit of the City. Special assessments received prior to the issuance of general obligation bonds are recorded as revenue in the appropriate project fund. Further, state statutes require levying additional general ad valorem property taxes in the Debt Service fund to finance delinquent special assessments receivable. Accordingly, special assessments receivable is accounted for within the Debt Service fund and no provision is made for potentially delinquent receivables. Special assessments are levied over a ten or fifteen year period and annual installments are due and payable with annual ad valorem property taxes. The City may foreclose liens against property benefited by special assessments when delinquent assessments are two years in arrears. At December 31, 2021, the special assessment taxes levied are a lien on the property and are recorded as special assessments receivable in the applicable fund with a corresponding amount recorded as deferred revenue.

C. Restricted Assets

The balances of the restricted asset accounts in the enterprise funds are as follows:

Cash:	
Bond and interest	$ 270,638
Operating capital reserve	8,464,804
Maintenance reserve	4,294,825
Repair and replacement	508,515
Capital projects	13,432,849
Building	14,600
Security deposits	467,657
Total restricted assets	$ 27,453,888

4. Detailed Notes on All Activities and Funds (continued)

D. Capital Assets

Capital asset activity for the primary government for the year ended December 31, 2021, was as follows:

	Balance 01-01-21	Additions	Deductions	Transfers/ Reclassifications	Balance 12-31-21
Governmental activities:					
Capital assets not being depreciated:					
Land	$ 2,033,105	$ 129,099	$ 20,000	$ (130,123)	$ 2,012,081
Construction in progress	9,159,073	11,864,632	-	(15,295,226)	5,728,479
Total capital assets not being depreciated	11,192,178	11,993,731	20,000	(15,425,349)	7,740,560
Capital assets being depreciated:					
Buildings and improvements	21,584,406	-	-	(3,311,562)	18,272,844
Equipment	7,178,819	477,737	37,114	(1,159,692)	6,459,750
Vehicles	7,930,470	414,276	424,486	570,685	8,490,945
Furniture and fixtures	165,941	-	-	-	165,941
Infrastructure	71,439,777	2,620,962	-	476,180	74,536,919
Total capital assets being depreciated	108,299,413	3,512,975	461,600	(3,424,389)	107,926,399
Less accumulated depreciation for:					
Buildings and improvements	9,968,977	460,907	-	(2,144,011)	8,285,873
Equipment	4,646,059	423,045	6,186	(807,198)	4,255,720
Vehicles	5,553,388	592,996	424,486	(64,631)	5,657,267
Furniture and fixtures	65,032	18,959	-	-	83,991
Infrastructure	35,342,614	1,492,854	-	-	36,835,468
Total accumulated depreciation	55,576,070	2,988,761	430,672	(3,015,840)	55,118,319
Total capital assets being depreciated, net	52,723,343	524,214	30,928	(408,549)	52,808,080
Governmental activities capital assets, net	$ 63,915,521	$ 12,517,945	$ 50,928	$ (15,833,898)	$ 60,548,640

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4. Detailed Notes on All Activities and Funds (continued)

D. Capital Assets (continued)

	Balance 01-01-21	Additions	Deductions	Transfers/ Reclassifications	Balance 12-31-21
Business-type activities:					
Capital assets not being depreciated:					
Land	$ 2,036,232	$ 551,096	$ -	$ 156,783	$ 2,744,111
Water rights	757,025	-	-	-	757,025
Construction in progress	6,620,878	11,687,994	3,894,142	-	14,414,730
Total capital assets not being depreciated	9,414,135	12,239,090	3,894,142	156,783	17,915,866
Capital assets being depreciated:					
Production, storage and distribution equipment	166,935,103	4,512,664	-	-	171,447,767
Golf course, buildings and equipment	1,743,887	14,267,720	-	3,311,562	19,323,169
Vehicles and equipment	12,353,459	4,443,763	345,910	1,224,541	17,675,853
Containers and equipment	5,256,145	103,378	-	-	5,359,523
Airport improvements	36,607,685	438,240	-	-	37,045,925
Total capital assets being depreciated	222,896,279	23,765,765	345,910	4,536,103	250,852,237
Less accumulated depreciation for:					
Production, storage and distribution equipment	56,550,267	4,511,003	-	-	61,061,270
Golf course, buildings and equipment	1,252,969	1,033,172	-	2,144,010	4,430,151
Vehicles and equipment	6,527,169	2,001,382	323,909	871,830	9,076,472
Containers and equipment	3,049,152	132,374	-	-	3,181,526
Airport improvements	11,683,843	499,276	-	-	12,183,119
Total accumulated depreciation	79,063,400	8,177,207	323,909	3,015,840	89,932,538
Total capital assets being depreciated, net	143,832,879	15,588,558	22,001	1,520,263	160,919,699
Business-type activities capital assets, net	$ 153,247,014	$ 27,827,648	$ 3,916,143	$ 1,677,046	$ 178,835,565

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4. Detailed Notes on All Activities and Funds (continued)

D. Capital Assets (continued)
Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	$ 231,182
Public safety	835,611
Public works	1,594,069
Parks and recreation	327,899
Total additions to accumulated depreciation - governmental activities	$ 2,988,761
Business-type activities:	
Electric	$ 3,061,166
Water and sewer	1,707,318
Airport	644,135
Solid waste	435,164
Recreation Area	929,781
Drainage	8,745
Total depreciation expense - business-type activities	6,786,309
Acccumulated depreciation on transferred assets	1,390,898
Total additions to accumulated depreciation - business-type activities	$ 8,177,207

E. Defined Benefit Pension Plan - Kansas Public Employees Retirement System
The City of Garden City participates in a cost-sharing multiple-employer pension plan administered by the Kansas Public Employees Retirement System (KPERS). For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Kansas Public Employees Retirement System (KPERS) and additions to/deductions from KPERS' fiduciary net position have been determined on the same basis as they are reported by KPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at actuarial value.

General Information About the Pension Plan

Plan Description
The City of Garden City participates in a cost-sharing multiple-employer pension plan, as defined in Governmental Accounting Standards Board Statement No. 67, *Financial Reporting or Pension Plans*. The Pension Plan is administered by the Kansas Public Employees Retirement System (KPERS), a body corporate and an instrumentality of the State of Kansas. KPERS provides benefit provisions to the following statewide pension groups under one plan, as provided by K.S.A. 74, article 49:

- Public employees, which includes:
  - State / School employees
  - Local employees
- Police and Firemen
- Judges

4. Detailed Notes on All Activities and Funds (continued)

E. Defined Benefit Pension Plan - Kansas Public Employees Retirement System (continued)

General Information About the Pension Plan (continued)

Plan Description (continued)
Substantially all public employees in Kansas are covered by the Pension Plan. Participation by local political subdivisions is optional, but irrevocable once elected.

Those employees participating in the Pension Plan for the City are included in the Public Employees, and Police and Firemen employee groups.

KPERS issues a stand-alone annual comprehensive financial report, which is available on the KPERS website at www.kpers.org.

Benefits Provided
Benefits are established by statute and may only be changed by the Legislature. Members (except Police and Firemen) with ten or more years of credited service, may retire as early as age 55 (Police and Firemen may at age 50 with 20 years of credited service), with an actuarially reduced monthly benefit. Normal retirement is at age 65, age 62 with ten years of credited service, or whenever a member's combined age and years of service equal 85 "points" (Police and Firemen's normal retirement ages are age 60 with 15 years of credited service, age 55 with 20 years, age 50 with 25 years, or any age with 36 years of service).

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, members may withdraw their contributions from their individual accounts, including interest. Members who withdraw their accumulated contributions lose all rights and privileges of membership. For all pension coverage groups, the accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74-4922.

Members choose one of seven payment options for their monthly retirement benefits. At retirement a member may receive a lump-sum payment of up to 50% of the actuarial present value of the member's lifetime benefit. His or her monthly retirement benefit is then permanently reduced based on the amount of the lump sum. Benefit increases, including ad hoc post-retirement benefit increases, must be passed into law by the Kansas Legislature. Benefit increases are under the authority of the Legislature and the Governor of the State of Kansas.

The 2012 Legislature made changes affecting new hires, current members and employers. A new KPERS 3 cash balance retirement plan for new hires starting January 1, 2015, was created. Normal retirement age for KPERS 3 is 65 with five years of service or 60 with 30 years of service. Early retirement is available at age 55 with ten years of service, with a reduced benefit. Monthly benefit options are an annuity benefit based on the account balance at retirement.

For all pension coverage groups, the retirement benefits are disbursed from the retirement benefit payment reserve fund as established by K.S.A. 74-4922.

Contributions
Member contributions are established by state law, and are paid by the employee according to the provisions of Section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rates be determined based on the results of each annual actuarial valuation for each of the three state wide pension groups. The contributions and assets of all groups are deposited in the Kansas Public Employees Retirement Fund established by K.S.A. 74-4921. All of the retirement systems are funded on an actuarial reserve basis.

4. Detailed Notes on All Activities and Funds (continued)

E. Defined Benefit Pension Plan - Kansas Public Employees Retirement System (continued)

General Information About the Pension Plan (continued)

Contributions (continued)
For fiscal years beginning in 1995, Kansas legislation established statutory limits on increases in contribution rates for KPERS employers, which includes the state and the school employers. Annual increases in the employer contribution rates related to subsequent benefit enhancements are not subject to these limitations. The statutory cap increase over the prior year contribution rate is 1.2% of total payroll for the fiscal year ended June 30, 2021.

The actuarially determined employer contribution rates (not including the 1.00% contribution rate for the Death and Disability Program) and the statutory contribution rates for City employees are as follows:

	Actuarial Employer Rate	Statutory Employer Capped Rate
Local employees	8.87 %	8.87 %
Police and Firemen	22.80	22.80

Member contribution rates as a percentage of eligible compensation in fiscal year 2021 are 6.00% for Public Employees, and 7.15% for Police and Firemen.

Employer Allocations
Although KPERS administers one cost-sharing multiple-employer defined benefit pension plan, separate (sub) actuarial valuations are prepared to determine the actuarial determined contribution rate by group. Following this method, the measurement of the collective net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense are determined separately for each of the following groups of the plan:

- State/School
- Local
- Police and Firemen
- Judges

To facilitate the separate (sub) actuarial valuations, KPERS maintains separate accounts to identify additions, deductions, and fiduciary net position applicable to each group. The allocation percentages presented for each group in KPERS' schedule of employer and nonemployer allocations are applied to amounts presented in the schedules of pension amounts by employer and nonemployer.

The allocation percentages for the City's share of the collective pension amounts as of June 30, 2021, were based on the ratio of its contributions to the total of the employer and nonemployer contributions of the group for the fiscal years ended June 30, 2021.

The contributions used exclude contributions made for prior service, excess benefits and irregular payments. At June 30, 2021, the City's proportions were 0.630934% and 1.054590% for the Local Employees and the Police and Firemen, respectively, which were an increase of 0.030753% and a decrease of 0.073201%, respectively, from its proportions measured at June 30, 2021.

4. Detailed Notes on All Activities and Funds (continued)

E. Defined Benefit Pension Plan - Kansas Public Employees Retirement System (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Net Pension Liability
At December 31, 2021, the City reported a liability of $17,380,530 for its proportionate share of the net pension liability.

Actuarial Assumptions
The total pension liability was determined by an actuarial valuation as of December 31, 2020, which was rolled forward to June 30, 2021. The actuarial valuation used the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial cost method	Entry age normal
Price inflation	2.75%
Salary increases	3.50 to 12.00%, including price inflation
Investment rate of return	7.25% compounded annually, net of investment expense, including price inflation

Mortality rates were based on the RP-2014 Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2016.

The long-term expected rate of return of pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class as of the most recent experience study, dated January 7, 2020, as provided by KPERS' investment consultant, are summarized in the following table:

Asset Class	Long-Term Target Allocation	Long-Term Expected Real Rate of Return
U.S. equities	23.50%	5.20%
Non U.S. equities	23.50%	6.40%
Private equity	8.00%	9.50%
Private real estate	11.00%	4.45%
Yield driven	8.00%	4.70%
Real return	11.00%	3.25%
Fixed income	11.00%	1.55%
Short-term investments	4.00%	0.25%
Total	100.00%	

4. Detailed Notes on All Activities and Funds (continued)

E. Defined Benefit Pension Plan - Kansas Public Employees Retirement System (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Discount Rate
The discount rate used to measure the total pension liability was 7.25%. The discount rate used to measure total pension liability at the prior measurement date of June 30, 2020, was 7.50%. The actuarial assumptions used in the calculation of the total pension liability were based on the results of the most recent actuarial experience study. It covered the three-year period of January 1, 2016, through December 31, 2018, and was dated January 7, 2020.

The projection of cash flows used to determine the discount rate was based on member and employer contributions as outlined below:

- In KPERS, the State/School and Local groups do not necessarily contribute the full actuarial determined rate. Based on legislation first passed in 1993 and subsequent legislation, the employer contribution rates certified by the Board may not increase by more than the statutory cap. The statutory cap for fiscal year 2021 was 1.20%.

- In recent years, the Legislature has made several changes to statutory rates that deviate from the scheduled contribution increases set under the caps established in 2012 for the State/School group. Under 2015 SB 4, the previously certified State/School statutory rate for fiscal year 2015 of 11.27% was reduced to 8.65% for the last half of the fiscal year as part of the Governor's allotment. That same session, SB 228 recertified statutory rates for the State/School group to 10.91% for fiscal year 2016 and 10.81% for fiscal year 2017 in anticipation of the issuance of $1 billion in pension obligation bonds. Legislation in the 2016 session (SB 161) provided for the delay of up to $100 million in State and School contributions to the Pension Plan. Legislation passed by the 2017 Legislature removed the repayment provisions included in SB 161.

- In addition, 2017 Senate Sub for Sub HB 2052 delayed $64.1 million in fiscal year 2017 State/School contributions, to be repaid over 20 years in level dollar installments. The first year payment of $6.4 million was paid in full at the beginning of fiscal year 2019, and appropriations for fiscal year 2019 were made at the statutory contribution rate of 12.01 percent for the State/School group. Additional legislation in the 2017 Session (Senate Sub for HB 2002) provided for a reduction of $194 million from the previously certified contribution rate of 13.21 percent in the State/School contributions for fiscal year 2019. Like the fiscal year 2017 reduction, it is to be paid back over a 20-year period, beginning in fiscal year 2020. Therefore, both reductions will be accounted for as long-term receivables by the Pension Plan. The 2019 Legislature passed House Sub for Sen Bill 109, which directed on-behalf payments of $56 million and $82 million be made to the System. The $56 million payment was received by the System on June 30, 2018, and recorded as fiscal year 2018 contributions. The $82 million was received July 1, 2019, and was recorded as fiscal year 2019 contributions. The 2019 Legislative session passed Senate Bill 9 which authorized a transfer of $115 million to KPERS, received in March 2020. House Sub for Senate Bill 25 from the 2019 Legislative session authorized additional funding for the KPERS School group in fiscal year 2020 of $51 million.

4. Detailed Notes on All Activities and Funds (continued)

E. Defined Benefit Pension Plan - Kansas Public Employees Retirement System (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Discount Rate (continued)

- The 2021 Legislature passed House Bill 2405, which authorizes the State of Kansas to issue bonds with net proceeds of $500 million to fund a portion of the School Group's unfunded actuarial liability, assuming certain criteria are met. As a result, the State/School contribution rate was recertified for fiscal years 2022 and 2023, lowering them respectively to 13.86% and 13.11%. The bond proceeds were received on August 26, 2021, and were reflected in the projected cash flows.

Based on employer contribution history as described above, it is a reasonable estimate that the State/School group's contribution rate may not be certified at the statutory rate. It has been assumed that contribution rates will be made within the same range as have been seen in the past few years. Using this assumption, actuarial modeling indicates that employer contribution rates for the State/School group are sufficient to avoid a depletion date.

The Local, Kansas Police and Firemen, and Judges groups are contributing at the full actuarial contribution rate.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Discount rate (7.25%)	1% Increase (8.25%)
Local	$ 12,453,448	$ 7,570,931	$ 3,476,324
Police and Firemen	15,044,985	10,023,947	5,823,847
	$ 27,498,433	$ 17,594,878	$ 9,300,171

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4. Detailed Notes on All Activities and Funds (continued)

E. Defined Benefit Pension Plan - Kansas Public Employees Retirement System (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Deferred Outflows of Resources and Deferred Inflows of Resources

At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions as shown in the following tables. Experience gains/losses and the impact of changes in actuarial assumptions or other inputs, if any, are recognized over the average expected remaining service life of the active and inactive plan members at the beginning of the measurement period. Investment gains and losses are recognized over a fixed five-year period. Contributions subsequent to the measurement date of the net pension liability but before the end of the City's reporting period will be recognized as a reduction of the net pension liability in the subsequent fiscal year rather than in the current fiscal year.

	Deferred Outflows of Resources		
	Local	Police and Firemen	Total
Differences between expected and actual experience	$ 298,842	$ 790,965	$ 1,089,807
Changes of assumptions	1,490,347	1,275,060	2,765,407
Changes in proportion	412,985	596,170	1,009,155
Contributions subsequent to the measurement date	622,185	762,608	1,384,793
Total deferred outflows of resources	$ 2,824,359	$ 3,424,803	$ 6,249,162

	Deferred Inflows of Resources		
	Local	Police and Firemen	Total
Differences between expected and actual experience	$ 68,552	$ -	$ 68,552
Net differences between projected and actual earnings on Pension Plan investments	2,688,417	2,629,796	5,318,213
Changes in proportion	273,246	415,190	688,436
Total deferred inflows of resources	$ 3,030,215	$ 3,044,986	$ 6,075,201

The net deferred outflows of resources and (deferred inflows) of resources as of June 30, 2021, that will be recognized in pension expense in future years are as follows:

Fiscal Year	Local	Police and Firemen	Total
2022	$ (69,082)	$ 107,188	$ 38,106
2023	(55,470)	6,192	(49,278)
2024	(116,984)	(100,810)	(217,794)
2025	(636,643)	(475,076)	(1,111,719)
2026	50,140	79,713	129,853
Thereafter	-	-	-

Pension Expense

For the year ended December 31, 2021, the City recognized pension expense of $2,442,339 which includes the changes in the collective net pension liability, projected earnings on pension plan investments, and the amortization of deferred outflows of resources and deferred inflows of resources for the current period.

4. Detailed Notes on All Activities and Funds (continued)

F. Other Postemployment Benefit (OPEB) Plan Obligations

The City of Garden City contributes to two defined benefit OPEB plans, City of Garden City' Healthcare OPEB Plan, which is a single-employer plan, and the KPERS Death and Disability OPEB Plan, a cost- sharing, multi-employer defined benefit long-term disability and life insurance benefit plan administered by the Kansas Public Employees Retirement System (KPERS). As of and for the year ended December 31, 2021, the two plans had the following balances reported in the government- wide financial statements:

	Net OPEB Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	OPEB Expense
Healthcare plan	$ 3,360,530	$ 1,693,513	$ 1,967,827	$ 317,844
KPERS Death and Disability plan	309,101	23,304	105,190	37,730
Total OPEB plans	$ 3,669,631	$ 1,716,817	$ 2,073,017	$ 355,574

Detailed disclosures for each plan follow.

G. Other Postemployment Benefit (OPEB) Plan - Healthcare

General Information About the Plan

Plan Description

Kansas statutes provide that postemployment healthcare benefits be extended to retired employees who have met the age and/or service eligibility requirements. The other postemployment benefit (OPEB) for health insurance generally provides the same coverage for retirees and their dependents as for active employees and their dependents. The health insurance benefit plan is a single employer defined benefit plan administered by the City. There are no assets accumulated in a trust meeting the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Accordingly, the Plan is considered to be administered on a pay as you go basis.

Benefits Provided

The benefit is available for selection at retirement and is extended to retirees and their dependents until the age of 65. Grandfathered retirees may continue coverage until death. The benefits renew on a calendar year basis. The accounting for the health insurance for retirees is included in the City's health insurance fund, with the subsidy provided from the general and enterprise funds.

Funding Policy

The City provides for medical, dental and prescription drug insurance coverage through its group insurance program to qualifying retirees and their dependents to retiree Medicare eligibility age. Two medical plans (Major medical and a high deductible plan) and one dental plan are available. Eligible retirees receive a direct contribution from the City for the premium cost equal to the sum of the high deductible plan and dental single premium rates, capped at $400 per month. Spouses of retirees do not receive a direct contribution from the City and must contribute group rates to maintain coverage. Coverage is provided through fully insured arrangements that operate as a single employer defined benefit plan.

4. Detailed Notes on All Activities and Funds (continued)

G. Other Postemployment Benefit (OPEB) Plan - Healthcare (continued)

General Information About the Plan (continued)

Covered Employees
The City has the following employees covered by the Plan as of December 31, 2021:

Inactive employees or beneficiaries currently receiving benefits	11
Active employees	328
	339

OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB - Healthcare

Net OPEB Liability - Healthcare
The City's total OPEB liability - healthcare of $3,360,530 was measured as of December 31, 2021, and was determined by an actuarial valuation as of January 1, 2022.

Actuarial Assumptions and Other Inputs
The total OPEB liability - healthcare in the December 31, 2021, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	2.04% (measurement date)
Medical/Rx trend rate	7.00% for 2022, decreasing 0.20% per year to an ultimate rate of 4.50% for 2034 and later years.
Dental benefits	Not valued - the effect of aging is not assumed to be material.
Age-adjusted costs	Industry age-based cost relativities were applied to expected per member costs.
Retirement due to disability	Assumed disability rates are based on those utilized for the KPERS-Local and KP&F pension valuations.
Retirement age	Assumed rates are based on those utilized for the KPERS-Local and KP&F pension valuations.
Turnover incidence (other than retirement)	Assumed turnover rates are based on those utilized for the KPERS-Local and KP&F pension valuations. Turnover rates are not applied when retirement eligibility is achieved.
Spouse age difference	Male employees are assumed to be 3 years older than their female spouses for future retirees. Actual spousal age was valued for current retirees.
Participation in coverage for future retirees	Sixty percent (60%) of future employees are assumed to elect coverage upon retirement.

4. Detailed Notes on All Activities and Funds (continued)

G. Other Postemployment Benefit (OPEB) Plan - Healthcare (continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB - Healthcare (continued)

Actuarial Assumptions and Other Inputs (continued)

Covered spouses	Fifty percent (50%) of future eligible retirees are assumed to have a covered spouse. This considers spousal experience of retirees and actives close to retirement age. Actual spousal elections were valued for current retirees.
Plan distribution	Current plan elections are assumed to persist. Actives currently waiving are assumed to elect the lower deductible option during retirement.
Non-Spouse Dependents	Deemed to be immaterial to the liability and not valued.
Timing of Claim Payments	Mid-Year
Medicare Eligibility Age	Age 65
Salary scale (per employee)	3.00% per year
Duration of coverage	To age 65. When a covered retiree dies or attains age 65, 75% of spouses are assumed to continue coverage to their own age 65.

The discount rate was based on the average of the published yields from the S&P Municipal Bond 20 year High Grade and the Fidelity GO AA-20 Years indexes.

Healthy life mortality rates were based on the Society of Actuaries Pub-2010 Public Retirement Plans Headcount-Weighted General and Public Safety Mortality tables using Scale MP-2021 Full Generational Improvement. Disabled life mortality rates were based on the Society of Actuaries Pub-2010 Public Retirement Plans Headcount-Weighted General and Public Safety Mortality tables using Scale MP-2021 Full Generational Improvement.

Changes to the Net OPEB Liability - Healthcare

Net OPEB liability - healthcare - beginning of year	$ 3,794,457
Service cost	300,465
Interest cost	79,849
Differences between actual and expected experience	(1,054,978)
Changes in assumptions and inputs	282,737
Employer contributions (benefit payments)	(42,000)
Net changes	(433,927)
Net OPEB liability - healthcare - end of year	$ 3,360,530

4. Detailed Notes on All Activities and Funds (continued)

G. Other Postemployment Benefit (OPEB) Plan - Healthcare (continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB - Healthcare (continued)

Changes to the Net OPEB Liability – Healthcare (continued)
Changes of assumptions and other inputs reflect a change in the discount rate from the beginning to end of year, less one year of amortization.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate
The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% point lower or 1% point higher than the current discount rate:

	1% Decrease (1.04%)	Discount Rate (2.04%)	1% Increase (3.04%)
Total OPEB liability - healthcare	$ 3,808,619	$ 3,360,530	$ 2,963,050

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates
The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% point lower or 1% point higher than the current healthcare cost trend rates:

	1% Decrease	Healthcare Cost Trend Rates	1% Increase
Total OPEB liability - healthcare	$ 2,828,861	$ 3,360,530	$ 4,017,174

Deferred Outflows of Resources and Deferred Inflows of Resources
For the year ended December 31, 2021, the City recognized OPEB expense of $317,844. At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Category	Deferred outflows of resources	Deferred inflows of resources
Differences between expected and actual experience	$ 295,067	$ 1,967,827
Changes in assumptions	1,398,446	-
Total	$ 1,693,513	$ 1,967,827

4. Detailed Notes on All Activities and Funds (continued)

G. Other Postemployment Benefit (OPEB) Plan - Healthcare (continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB - Healthcare (continued)

Deferred Outflows of Resources and Deferred Inflows of Resources (continued)
Contributions subsequent to the measurement date of the OPEB liability but before the end of the City's reporting period will be recognized as a reduction of the OPEB liability in the subsequent fiscal year rather than in the current fiscal year. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Amount
2022	$ (20,470)
2023	(20,470)
2024	(20,470)
2025	(20,470)
2026	(20,470)
2027 & thereafter	(171,964)
	$ (274,314)

H. Other Postemployment Benefit Plan - KPERS Death and Disability

General Information About the OPEB Plan

Plan Description
The City participates in a multiple-employer defined benefit other postemployment benefit (OPEB) plan (the Plan) which is administered by the Kansas Public Employees Retirement System (KPERS). The Plan provides long-term disability benefits and a life insurance benefit for disabled members to KPERS members, as provided by K.S.A. 74-04927. The Plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. However, because the trust's assets are used to pay employee benefits other than OPEB, the trust does not meet the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Accordingly, the Plan is considered to be administered on a pay as you go basis.

Th plan is included in the KPERS annual comprehensive financial report, which is available on the KPERS website at www.kpers.org.

Contributions
Employer contributions are established and may be amended by state statute. Members are not required to contribute. There were no employer contributions paid for benefits during the fiscal year ending December 31, 2021.

Benefits
Benefits are established by statute and may be amended by the KPERS Board of Trustees. The Plan provides long-term disability benefits equal to 60% (prior to January 1, 2006, 66 2/3%) of annual compensation, offset by other benefits. Members receiving long-term disability benefits also receive credit towards their KPERS retirement benefits and have their group life insurance coverage continued under the waiver of premium provision.

4. Detailed Notes on All Activities and Funds (continued)

H. Other Postemployment Benefit Plan - KPERS Death and Disability (continued)

General Information About the OPEB Plan (continued)

Benefits (continued)
The monthly long-term disability benefit is 60% of the member's monthly compensation, with a minimum of $100 and a maximum of $5,000. The monthly benefit is subject to reduction by deductible sources of income, which include Social Security primary disability or retirement benefits, workers compensation benefits, other disability benefits from any other sources by reason of employment, and earnings from any form of employment. If the disability begins before age 60, benefits are payable while the disability continues until the member's 65th birthday or retirement date, whichever occurs first. If the disability begins after age 60, benefits are payable while the disability continues, for a period of five years or until the member retires, whichever occurs first. Benefit payments for disabilities caused or contributed to by substance abuse or non-biologically based mental illnesses are limited to the shorter of the term of the disability or 24 months per lifetime.

The death benefit paid to beneficiaries of disabled members is 150% of the greater of 1) the member's annual rate of compensation at the time of disability, or 2) the members previous 12 months of compensation at the time of the last date on payroll. If the member has been disabled for five or more years, the annual compensation or salary rate at the time of death will be indexed using the consumer price index, less one percentage point, to compute the death benefit. If a member is diagnosed as terminally ill with a life expectancy of 12 months or less, the member may be eligible to receive up to 100% of the death benefit rather than having the benefit paid to the beneficiary. If a member retires or disability benefits end, the member may convert the group life insurance coverage to an individual insurance policy.

Covered Employees
The City has the following employees covered by the Plan as of December 31, 2021:

Inactive employees or beneficiaries currently receiving benefits	1
Active employees	231
	232

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB - KPERS Death and Disability

Net OPEB Liability - KPERS Death and Disability
At December 31, 2021, the City reported a total net OPEB liability – KPERS death and disability of $309,101.

4. Detailed Notes on All Activities and Funds (continued)

H. Other Postemployment Benefit Plan - KPERS Death and Disability (continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB - KPERS Death and Disability (continued)

Actuarial Assumptions
The total OPEB liability was determined by an actuarial valuation as of December 31, 2020, which was rolled forward to June 30, 2021, (the measurement date), using the following actuarial assumptions:

Price inflation	2.75%
Payroll growth	3.00%
Wage inflation	3.50% , average, including inflation
Discount rate (based on the Bond Buyer General Obligation 20-Bond Municipal Index)	2.16%

Mortality rates used for the death benefits were based on the RP-2000 Healthy Annuitant Mortality Table for Males and Females, adjusted for generational mortality improvement using Scale AA. Mortality rates used for the disability benefits were based on the RP-2000 Disabled Life Table with generational mortality improvement using Scale AA.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of an actuarial experience study conducted for three years ending December 31, 2018. Changes in assumptions and benefits are described in the notes to the required supplemental information. There were no changes between the actuarial valuation date of December 31, 2020, rolled forward to the measurement date of June 30, 2021, and the City's reporting date of December 31, 2021.

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4. Detailed Notes on All Activities and Funds (continued)

H. Other Postemployment Benefit Plan - KPERS Death and Disability (continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB - KPERS Death and Disability (continued)

Changes to the Net OPEB Liability - KPERS Death and Disability

Net OPEB liability - KPERS death and disability - beginning of year	$	276,797
Service cost		46,392
Interest cost		7,106
Effect of economic/demographic gains or losses		(18,665)
Effect of assumptions changes or inputs		739
Benefit payments		(3,268)
Net changes		32,304
Net OPEB liability - KPERS death and disability - end of year	$	309,101

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate
The following presents the total OPEB liability of the City as of December 31, 2021, calculated using the discount rate of 2.16%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.16%) or 1 percentage point higher (3.16%) than the current rate.

	1% Decrease (1.16%)	Discount Rate (2.16%)	1% Increase (3.16%)
Total OPEB liability - KPERS death and disability	$ 323,172	$ 309,101	$ 293,774

Sensitivity of the Total OPEB Liability to Changes in the Current Trend Rate
The following presents the total OPEB liability of the City as of December 31, 2021, calculated using the current healthcare cost trend rates as well as what the City's total OPEB liability would be if it were calculated using trend rates that are 1 percentage point lower or 1 percentage point higher than the current trend rates. The reader should note that healthcare trend rates do not affect the liabilities related to the long-term disability benefits sponsored by KPERS, but this exhibit is provided as it is a required disclosure under GASB 75.

	1% Decrease	Current Trend Rate	1% Increase
Total OPEB liability - KPERS death and disability	$ 309,101	$ 309,101	$ 309,101

4. Detailed Notes on All Activities and Funds (continued)

H. Other Postemployment Benefit Plan - KPERS Death and Disability (continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB - KPERS Death and Disability (continued)

Deferred Outflows of Resources and Deferred Inflows of Resources
At December 31, 2021, the deferred inflows and outflows of resources are as follows:

Category	Deferred outflows of resources	Deferred inflows of resources
Differences between expected and actual experience	$ -	$ 98,033
Changes in assumptions	23,304	7,157
Total	$ 23,304	$ 105,190

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to OPEB - KPERS death and disability will be recognized in OPEB expense as follows:

	Amount
2022	$ (12,500)
2023	(12,500)
2024	(12,500)
2025	(12,500)
2026	(12,175)
2027 & thereafter	(19,711)
	$ (81,886)

OPEB Revenue and Expense - KPERS Death and Disability
For the year ended December 31, 2021, the City recognized OPEB expense for KPERS death and disability in an equal amount of $37,730.

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4. Detailed Notes on All Activities and Funds (continued)

I. Construction and Other Significant Commitments

Construction Commitments

The City has active construction projects as of December 31, 2021. At year-end, the City's commitments with contractors are as follows:

Project	Project Authorization	Expended to 12-31-21	Committed
Airport terminal	$ 1,920,475	$ 1,886,243	$ 34,232
Southeast Park bond project	930,965	505,349	425,616
Fire station #3	7,187,500	60,146	7,127,354
Gun range	2,432,348	1,548,412	883,936
Municipal Court building remodel	2,033,202	1,553,409	479,793
Emperical Foods infrastructure	1,987,400	-	1,987,400
Ben Grimsley Courts lights	199,250	178,582	20,668
Fulton Street drainage project	1,424,415	132,552	1,291,863
8th Street reconstruction	2,251,724	1,750,029	501,695
Clint Lightner-2nd Street paving project	395,700	395,700	-
Jennie Barker Road	6,137,520	6,137,520	-
Water marketing strategy	279,800	242,456	37,344
FEMA floodplain study	285,084	280,186	4,898
Eastside drainage project	1,885,443	1,885,443	-
Electric utility asset purchase agreement	18,036,031	12,286,031	5,750,000
Total	$ 47,386,857	$ 28,842,058	$ 18,544,799

Subsequent to year-end, the City entered into capital projects with commitments to contractors, by category, as follows:

Project	Project Authorization
GC Regional Airport terminal	$ 28,284,933
Water distribution improvements	2,782,812
Design of two offset water wells	109,900
SCADA telemetry for Booster Station #8	86,700
Water booster pump station and backup generator	849,930
Gun range project	10,440
Municipal Court project - mural	19,605
Total	$ 32,144,320

4. Detailed Notes on All Activities and Funds (continued)

I. Construction and Other Significant Commitments (continued)

Commitments

In 2014 the City entered into an agreement with the Kansas Municipal Energy Agency (KMEA) under a power supply plan renewable annually in which KMEA expects to provide the necessary financial and contractual arrangements for resources to implement the power supply plan, manage the City's electrical power supply resources and coordinate with the Southwest Power Pool on behalf of the City through a portfolio of agreements between KMEA and the City. As part of the original agreement in 2013, the City entered into a capital lease purchase agreement with KMEA for three new combustion turbine generators installed in Garden City by KMEA at a project cost of $41,964,860 as discussed in Note 4, item K and Note 4, item M.

Contracts

In 2017 the City entered into an operating agreement for an employee wellness center. This was a five-year agreement. Fees totaling $493,220 were paid under this contract for the year ended December 31, 2021. The future fees under this agreement are as follows:

2022	$	409,000
2023		385,000
Total	$	794,000

Subsequent to year-end, the City approved an increase to $540,000 per year with an extension to November 30, 2025, on this contract.

The City entered into an asset purchase agreement for the electric utility with Wheatland Electric Cooperative, Inc., for an $11,500,000 purchase price to be paid $5,750,000 in 2021 and $5,750,000 in 2022.

Conduit Debt Obligations

From time to time, the City has issued industrial revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2021, there were two series of industrial revenue bonds outstanding. The aggregate principal amount payable of these industrial revenue bonds at December 31, 2021, was $16,224,330.

Subsequent to December 31, 2021, the City approved the intent to issue taxable industrial revenue bonds in an approximate principal amount of $4,500,000.

J. Risk Management and Self-Insurance

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City carries commercial insurance. Insurance policies are purchased for various exposures, details of which can be found in the Schedule of Insurance located in the supplementary information. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years.

4. Detailed Notes on All Activities and Funds (continued)

K. Lease Obligations

Capital Leases

The City has entered into various lease agreements to finance the acquisition of fire and police department vehicles and equipment, electric utility equipment and water rights. These leases qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception.

The following is a summary of assets acquired through these capital lease agreements by the City at December 31, 2021:

	Governmental Activities	Business-type Activities
Vehicles and equipment	$ 2,882,613	$ 60,338,230
Less accumulated depreciation	(1,542,889)	(9,834,704)
Total	$ 1,339,724	$ 50,503,526

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2021, are as follows:

Year	Governmental Activities	Business-type Activities
2022	$ 392,700	$ 2,473,448
2023	198,382	4,434,585
2024	82,302	4,441,512
2025	82,303	4,404,140
2026	-	4,044,943
2027-2031	-	19,737,922
2032-2036	-	19,422,560
2037-2041	-	14,598,474
2042-2045	-	7,762,357
Total minimum lease payments	755,687	81,319,941
Less amount representing interest	(20,283)	(23,006,695)
Present value of future minimum lease payments	$ 735,404	$ 58,313,246

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4. Detailed Notes on All Activities and Funds (continued)

K. Lease Obligations (continued)

Capital Leases (continued)
Subsequent to year-end, the City Commissioners entered into lease agreements for the purchase of a side loader trash truck totaling $254,820 and an aerial fire truck totaling $1,266,693. The future minimum lease obligation and the net present value of the minimum lease payments for these lease agreements are as follows:

Year	Governmental Activities
2022	$ 206,540
2023	206,540
2024	206,540
2025	232,873
2026	145,015
2027-2031	725,075
Total minimum lease payments	1,722,583
Less amount representing interest	(201,070)
Present value of future minimum lease payments	$ 1,521,513

L. Short-Term Debt
The purpose of all short-term borrowings is to provide resources for various capital construction or improvement projects. The form of financing used is temporary notes (i.e., bond anticipation notes). The amounts issued for governmental activities are accounted for in the capital projects fund.

State law requires that temporary notes issued for capital purposes be converted to long-term obligations within four years after the original issue date, if not completely repaid.

There were no short-term capital borrowings from third-parties outstanding at December 31, 2021.

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4. Detailed Notes on All Activities and Funds (continued)

M. Long-Term Liabilities

General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition and construction or improvement of major capital assets. General obligation bonds have been issued for both governmental and business-type activities. The original principal amount of general obligation bonds issued in prior years was $89,384,000. During the year, general obligation bonds totaling $10,810,000 were issued.

General obligation bonds are direct obligations and pledge the full faith and credit of the City. These bonds generally are issued as 5 to 15-year serial bonds with nearly equal amounts of principal maturing each year. General obligation bonds currently outstanding are as follows:

Purpose	Date of Issue	Maturity Date	Outstanding Interest Rates	Balance 12-31-21
Governmental activities:				
Internal Improvement	05-01-14	11-01-34	3.00 to 3.75%	$ 8,120,000
Internal Improvement	09-15-15	11-01-35	2.50 to 4.00%	7,540,000
Internal Improvement	09-01-16	11-01-26	2.00 to 2.25%	1,065,000
Internal Improvement	12-15-17	11-01-27	2.00 to 2.40%	1,425,000
Internal Improvement	11-16-18	11-01-33	3.00 to 4.00%	1,515,000
Internal Improvement	10-24-19	11-01-39	2.00 to 3.00%	1,165,000
Refunding & Improvement	11-17-20	11-01-40	3.00%	16,258,702
Refunding	11-17-20	11-01-28	0.60 to 1.88%	1,403,180
Internal Improvement	10-12-21	11-01-36	2.10 to 4.00%	7,775,000
Internal Improvement	10-12-21	11-01-31	1.00 to 2.00%	3,035,000
Business-type activities:				
Internal Improvement	12-15-17	11-01-27	2.70 to 3.00%	1,605,000
Internal Improvement	11-16-18	11-01-33	3.00 to 4.00%	7,685,000
Internal Improvement	10-24-19	11-01-39	2.15 to 4.50%	14,945,000
Refunding & Improvement	11-17-20	11-01-40	3.00%	2,116,298
Refunding	11-17-20	11-01-28	0.60 to 1.88%	1,996,820
Total general obligation bonds payable				$ 77,650,000

Bond Covenants

There are a number of limitations and restrictions contained in the various bond indentures. The City believes it is in compliance with all significant limitations and restrictions.

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4. Detailed Notes on All Activities and Funds (continued)

M. Long-Term Liabilities (continued)

Legal Debt Margin

The City is subject to a general obligation debt limit that is 30% of the assessed valuation of taxable property. For the year ended December 31, 2021, that amount was $83,600,075. As of December 31, 2021, the total outstanding debt applicable to the limit was $40,379,682 which is 48.30% of the total debt limit.

Revenue Loans Payable

The City issues revenue loans where the City pledges income derived from the fees and charges to users of the related assets to pay the debt service. The original principal amount of revenue loans issued in prior years was $-0-. During the year, revenue loans totaling $20,074,199 were issued. Revenue loans currently outstanding are as follows:

	Date of Issue	Maturity Date	Outstanding Interest Rates	Balance 12-31-21
Revenue loans payable:				
KMEA loan	03-08-21	12-01-30	6.00%	$ 9,309,456
State utility loan	03-08-21	12-01-30	6.00%	9,483,220
Total revenue loans payable				$ 18,792,676

Sales Tax Special Obligation Revenue (STAR) Bonds

Sales tax special obligation revenue bonds (STAR bonds) are authorized to be issued pursuant to K.S.A. 12-17,160, et seq., as amended (the STAR Bond Act). The STAR Bond Act provides a form of tax increment financing that enables the issuance of bonds payable from certain State and local sales and compensating use tax revenues and transient guest tax revenues generated from STAR bond projects constructed within a STAR bond project district. To implement STAR bond financing, a local government must adopt a resolution that specifies a proposed STAR bond project district's boundary and describes the overall district plan, hold a public hearing on the district and plan, and pass a resolution that establishes the STAR bond project district. Additionally, there may be one or more projects within a STAR bond district.

In 2019 the City issued $29,540,000 in STAR Bonds in connection with the approved Sports of the World STAR Bond Project. In connection with the issuance of STAR bonds, the City and the State of Kansas entered into Tax Distribution Agreements. The agreements provide that the principal of, accreted value, and interest on the STAR bonds will be paid proportionally by the City and the State of Kansas, based on each entity's respective share of sales taxes generated within the district. The proportional shares are 10.78% local sales tax revenue and 89.22% State sales tax revenue. These proportional shares may change in the future if the sales taxes assessed by the local or state governments are modified.

STAR Bonds with No Annual Appropriation

For these bond issues, the City records its proportional share of the outstanding obligation as limited obligation bonds. At December 31, 2021, STAR bonds outstanding with no annual appropriation consisted of:

Issues	Amount of Issue	Maturity	Interest Rate	Local Pledge	State Pledge	Total Value
2019 Sports of the World STAR Bond Project	$ 29,540,000	06/01/2039	4.38%	$ 3,074,797	$ 25,445,203	$ 28,520,000

4. Detailed Notes on All Activities and Funds (continued)

M. Long-Term Liabilities (continued)

Pledged Revenues

The City has pledged specific revenue streams to secure the repayment of certain outstanding debt issues. The corresponding debt issues are for projects as described previously for Sales Tax Special Obligation Revenue (STAR) Bonds as well as for general obligation bonds issued to finance infrastructure and capital improvements in tax increment financing (TIF) districts. The following table lists those revenues and the corresponding debt issues, the amount and term of the pledge remaining, the current fiscal year principal and interest on the debt, the amount of pledged revenue recognized during the current fiscal year, and the approximate percentage of the revenue stream that has been committed:

Issues	Type of Revenue Pledged	Amount of Pledge	Term of Commitment	Percent of Revenue Pledged	Principal and Interest for 2021	Pledged Revenues Recognized in 2021
TIF GO bonds	Incremental increase in property tax	$ 16,520,000	Through 11/1/2035	100.00%	$ 1,128,331	$ 2,645,173
STAR Bonds*	Sales tax	29,540,000	Through 6/1/2039	100.00%	5,722,613	616,988

* Note the the STAR bond activity above includes the City's and the State's proportional share of activity.

Segment Information

The City issued general obligation bonds to finance its electric utility, and water and sewer utility, which operate the City's electrical system, and water system and sewage treatment plant. The electric utility, and water and sewer utility are accounted for as separate activities. Financial information for the electric utility fund, and water and sewer utility fund is shown on pages 28 through 33 of this report.

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4. Detailed Notes on All Activities and Funds (continued)

M. Long-Term Liabilities (continued)

Changes in Long-Term Liabilities

Changes in the City's long-term liabilities for the year ended December 31, 2021, are as follows:

	Balance 01-01-21	Additions	Retired	Balance 12-31-21	Due Within One Year
Governmental activities:					
General obligation bonds	$ 40,656,811	$ 10,810,000	$ 2,164,929	$ 49,301,882	$ 3,828,331
Limited obligation bonds	3,074,797	-	485,154	2,589,643	56,062
Plus bond premium	1,497,458	846,104	16,749	2,326,813	159,352
Capital leases	747,436	655,459	667,491	735,404	380,905
Compensated absences	1,819,691	849,521	874,732	1,794,480	887,240
Net pension liability	22,506,932	2,463,256	7,589,658	17,380,530	-
Net OPEB obligation - KPERS death and disability	276,797	54,237	21,933	309,101	-
Net OPEB obligation - healthcare	3,794,457	663,051	1,096,978	3,360,530	-
Total governmental activities long-term liabilities	$ 74,374,379	$ 16,341,628	$ 12,917,624	$ 77,798,383	$ 5,311,890
Business-type activities:					
General obligation bonds	$ 30,838,189	$ -	$ 2,490,071	$ 28,348,118	2,476,669
Plus bond premium	216,513	-	23,778	192,735	30,820
Revenue loans	-	20,074,199	1,281,523	18,792,676	1,840,466
Capital leases	52,965,713	42,978,197	37,630,665	58,313,245	935,363
Net pension liability	-	543,430	329,082	214,348	-
Total business-type activities long-term liabilities	$ 84,020,415	$ 63,595,826	$ 41,755,119	$ 105,861,122	$ 5,283,318

The liability for compensated absences is generally liquidated by the general fund. The liability for net pension liability is generally liquated by the general fund. The liability for net OPEB obligation - KPERS death and disability is generally liquidated by the general fund. The liability for net OPEB obligation - healthcare is generally liquidated by the health insurance fund.

The annual debt service requirements to maturity for the general obligation bonds outstanding at December 31, 2021, including interest payments, are as follows:

	Governmental Activities		Business-type Activities	
Year	Principal	Interest	Principal	Interest
2022	$ 3,828,331	$ 1,449,146	$ 2,476,669	$ 824,560
2023	3,899,065	1,331,391	2,485,935	752,231
2024	3,649,644	1,226,598	2,025,356	678,010
2025	3,597,461	1,116,246	1,847,540	609,827
2026	3,652,460	1,015,538	1,892,539	562,585
2027-2031	16,069,921	3,521,898	8,585,079	2,072,368
2032-2036	11,335,000	1,371,376	6,005,000	928,647
2037-2040	3,270,000	249,000	3,030,000	183,110
Total	$ 49,301,882	$ 11,281,193	$ 28,348,118	$ 6,611,338

4. Detailed Notes on All Activities and Funds (continued)

N. Interfund Receivables and Payables

Kansas statutes permit the issuance of temporary notes to finance certain capital improvement projects which will be refinanced with general obligation bonds. Temporary notes are interfund loans for internal improvements and are to be retired with bond proceeds. On December 23, 2021, the City authorized issuance of taxable temporary notes not to exceed $12,550,000. Interfund balances as of December 31, 2021, were as follows:

	Interfund Receivables	Interfund Payables
Major funds:		
General	$ 2,838,886	$ -
Electric Utility	1,000,000	-
Nonmajor funds:		
Governmental funds	-	3,288,886
Total	$ 3,838,886	$ 3,838,886

The outstanding balances between funds include balances of working capital loans made to nonmajor governmental funds, which the general and electric utility funds expect to collect in the subsequent year.

O. Interfund Transfers

The composition of interfund transfers by fund type for the year ended December 31, 2021, is as follows:

	Transfers in:					
	General	Debt Service	Airport	Recreation Area	Nonmajor Governmental Funds	Total
Transfers out:						
General	$ -	$ -	$ -	$ 375,000	$ 1,228,650	$ 1,603,650
2021 GO Bond Projects	-	-	8,378,164	-	-	8,378,164
Electric Utility	1,605,500	-	-	-	15,000	1,620,500
Water and Sewer Utility	489,500	-	-	-	15,000	504,500
Nonmajor Governmental Funds	-	250,000	-	40,000	-	290,000
Nonmajor Proprietary Funds	206,000	-	-	-	-	206,000
Total	$ 2,301,000	$ 250,000	$ 8,378,164	$ 415,000	$ 1,258,650	$ 12,602,814

During the year, transfers are used to (1) move revenues from the fund with collection authorization to the debt service fund as debt service principal and interest payments become due, (2) move restricted amounts from borrowings to the debt service fund to establish mandatory reserve accounts, and (3) move unrestricted general fund revenues to finance various programs that the City must account for in other funds in accordance with budgetary authorizations, including amounts provided as subsidies or matching funds for various grant programs.

Further, during the year ended December 31, 2021, the City made transfers totaling $2,331,000 from the enterprise funds to the governmental funds as allowed under state statutes authorizing the transfer from the gross operating revenue of the City's utilities to the different funds used for governmental functions. The City also made a one-time transfer of $8,378,164 from the 2021 GO Bond Projects fund to the Airport fund for a construction project.

4. Detailed Notes on All Activities and Funds (continued)

P. Passenger Facility Charges

On April 30, 2020, the City of Garden City, Kansas, received approval from the Federal Aviation Administration to impose and use a passenger facility charge (PFC) of $4.50 for each eligible passenger utilizing Garden City Regional Airport, effective October 1, 2020. The first funds were received by the City in January 2021.

The charge is collected by all carriers and remitted to the Airport Authority, less a $0.11 per passenger handling fee. The proceeds from the PFC are restricted for certain FAA approved capital improvement projects. As of December 31, 2021, the Airport Authority has submitted and received approval on nine applications. The approved applications represent a total amended authorized amount of $566,286. The charge expiration date for the current program is estimated to be November 1, 2027.

Q. Discretely Presented Component Units

Garden City Recreation Commission

Capital asset activity for the Garden City Recreation Commission for the year ended December 31, 2021, is as follows:

	Balance 01-01-21	Additions	Deductions	Transfers/ Reclassifications	Balance 12-31-21
Governmental activities:					
Capital assets not being depreciated:					
Land	$ 26,660	$ -	$ -	$ (26,660)	$ -
Total capital assets not being depreciated	26,660	-	-	(26,660)	-
Capital assets being depreciated:					
Buildings and improvements	2,348,457	-	-	(2,348,457)	-
Equipment	1,233,577	-	-	(1,233,577)	-
Total capital assets being depreciated	3,582,034	-	-	(3,582,034)	-
Less accumulated depreciation for:					
Buildings and improvements	464,481	-	-	(464,481)	-
Equipment	926,416	-	-	(926,416)	-
Total accumulated depreciation	1,390,897	-	-	(1,390,897)	-
Total capital assets being depreciated, net	2,191,137	-	-	(2,191,137)	-
Recreation Commission capital assets, net	$ 2,217,797	$ -	$ -	$ (2,217,797)	$ -

Changes in the long-term liabilities of the Garden City Recreation Commission for the year ended December 31, 2021, are as follows:

	Balance 01-01-21	Additions	Transfers	Balance 12-31-21	Due Within One Year
Governmental activities:					
Capital leases	$ 1,308,197	$ -	$ 1,308,197	$ -	$ -
Net pension liability	632,628	-	632,628	-	-
Total governmental activities long-term liabilities	$ 1,940,825	$ -	$ 1,940,825	$ -	$ -

4. Detailed Notes on All Activities and Funds (continued)

Q. Discretely Presented Component Units (continued)

Garden City Housing Authority

At year-end, the carrying amount of deposits for the Garden City Housing Authority, a discretely presented component unit, was $350,550 and the bank balance was $407,429. All of the bank balance was covered by federal depository insurance.

Capital asset activity for the Garden City Housing Authority for the year ended December 31, 2021, is as follows:

	Balance 01-01-21	Additions	Deductions	Balance 12-31-21
Governmental activities:				
Capital assets not being depreciated:				
Land	$ 426,144	$ -	$ -	$ 426,144
Capital assets being depreciated:				
Buildings and improvements	4,431,383	80,828	-	4,512,211
Equipment	368,354	4,673	1,299	371,728
Total capital assets being depreciated	4,799,737	85,501	1,299	4,883,939
Less accumulated depreciation	3,946,652	156,759	1,299	4,102,112
Total capital assets being depreciated, net	853,085	(71,258)	-	781,827
Housing Authority capital assets, net	$ 1,279,229	$ (71,258)	$ -	$ 1,207,971

Changes in the long-term liabilities of the Garden City Housing Authority for the year ended December 31, 2021, are as follows:

	Balance 01-01-21	Additions	Retired	Balance 12-31-21	Due Within One Year
Governmental activities:					
Compensated absences	$ 6,881	$ 8,762	$ 10,529	$ 5,114	$ 1,706
Net pension liability	158,456	15,806	61,694	112,568	-
Total governmental activities long-term liabilities	$ 165,337	$ 24,568	$ 72,223	$ 117,682	$ 1,706

4. Detailed Notes on All Activities and Funds (continued)

R. Jointly Governed Organizations

The following organization is a jointly governed organization in which the City participates and is not included in the combined financial statements of the City's basic financial statements:

The Kansas Municipal Energy Agency (KMEA), a quasi-municipal corporation, was officially organized under the authority of the laws of Kansas, K.S.A. 12-885 to 12-8,111, inclusive, as amended and supplemented (the Act). The Act allows two or more cities to create a municipal energy agency for the purpose of securing an adequate, economical and reliable supply of electricity and other energy and transmitting the same to the electric distribution systems of such cities. As of December 31, 2021, the KMEA had 80 member municipalities. Two representatives from each member municipality serve on KMEA's Board of Directors. KMEA is considered a jointly governed organization and is a primary government.

S. Joint Venture

Dogwood Energy Facility

In February 2018 KMEA completed an Asset Purchase Agreement with Dogwood Energy, LLC (Dogwood or the Facility) for the purchase of a 10.1% undivided interest in the Facility, a nominal 610 megawatt natural gas-fired combined cycle generating plant located in Pleasant Hill, Missouri. The Facility was originally developed as a joint venture between Aquila, Inc. and Calpine Corporation. In addition to KMEA, the City of Independence, Missouri; Kansas Power Pool (KPP), Missouri Joint Municipal Electric Utility Commission (MJMEUC), and the Unified Government of Wyandotte County (KCBPU) also own 12.3%, 10.3%, 16.4%, and 17.0% shares, respectively, of the Facility. Dogwood Energy, LLC maintains the remaining ownership share (33.9%) in the Facility.

Concurrent with the purchase of the undivided interest in Dogwood, KMEA entered into a legal-form lease for 48.39% of its undivided interest through a 20 year agreement with the City of Garden City. As a result, the City of Garden City has a 4.839% interest in Dogwood. For accounting purposes, KMEA classified the lease as one direct financing lease because the terms of the lease transfers ownership to the City with the last lease payment. The City's undivided interest in the Dogwood Energy Facility has been classified in the financial statement as a capital asset.

The City of Garden City has entered into a project agreement that provides for the joint ownership and operation of the Facility through KMEA. Under the project agreement, the City is responsible for their respective share of the fixed operation and maintenance costs, the variable operating costs including fuel, and renewals and replacements of the facility. In addition, the City shares in any revenues from sales of unused capacity and energy in the facility. Due to the lease agreement between KMEA and the City, all of the costs and benefits of ownership are passed along to the City according to their participation percentage and lease agreement.

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4. Detailed Notes on All Activities and Funds (continued)

S. Joint Venture (continued)

Dogwood Energy Facility (continued)
At December 31, 2021, the future minimum lease payments to be paid by the City to KMEA under the lease are included in Note 4, item J and Note 4, item L. Amounts are as follows:

Year	Business-type Activities
2022	$ 1,294,743
2023	1,294,622
2024	1,294,809
2025	1,294,124
2026	1,293,625
2027-2031	6,475,154
2032-2036	6,481,202
2037-2041	1,653,121
Total minimum lease payments	21,081,400
Less amount representing interest	(6,917,177)
Present value of future minimum lease payments	$ 14,164,223

As part of its supply and transmission contracts with KMEA, the City pays an administrative fee to KMEA. The administrative fee is established on an annual basis and is used to pay the costs of KMEA's operations.

T. Contingencies

Grant Audits
The City participates in various federal grant programs, the principal of which are subject to program compliance audits pursuant to the Single Audit Act as amended. Accordingly, the City's compliance with applicable grant requirements will be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the City anticipates such amounts, if any, will be immaterial.

Litigation
Wheatland Electric Cooperative, Inc., (WEC) is seeking compensation from the City for lost revenues associated with annexations of real property and electric power customers by the City. WEC is seeking damages in excess of $75,000. The City was granted summary judgment in June 2020. WEC filed an appeal with the Kansas Court of Appeals. The Court of Appeals filed their opinion on December 3, 2021, reversing the District Court's decision to grant summary judgment to the City and awarding WEC compensation in the amount of $7,196,026. On December 30, 2021, the City filed a petition for review with the Supreme Court. On January 27, 2022, and January 28, 2022, WEC filed a cross petition for review and amended cross petition for review, respectively. On May 24, 2022, the Supreme Court of the State of Kansas denied review of the City's petition and remanded the case to the District Court of Finney County to impose the decision made by the Court of Appeals on December 3, 2021. There is no insurance coverage regarding this matter. The Governing Body will consider payment of the award during the regular City Commission meeting on June 21, 2022.

The City is currently involved in other pending litigation cases. The outcomes of these matters in process have not been determined; however, the City's legal counsel and insurance provider believe insurance will cover any potential claims. Consequently, they should not have a material effect on any of the financial statements of the City at December 31, 2021.

4. Detailed Notes on All Activities and Funds (continued)

U. Tax Abatements

The City enters into property tax abatement agreements with local developers under Kansas statutes 12-5241 et seq., which authorizes a city to designate rural housing incentive districts. Under the statues, the City is authorized to reimburse the developer for all or a portion of the costs of implementing the development through the use of property tax increments allocated to the City under the provisions of the statute. For the year ended December 31, 2021, the City's share of abated property taxes totaled $243,870 under the rural housing incentive districts program.

The City enters into property tax abatement agreements with local developers under Kansas statutes 12-1770 and 12-1771(a), which govern the creation of redevelopment districts and tax increment financing. Kansas statutes governing the tax increment financing allows the financing to be used for property acquisition, site preparation, utilities, drainage, street improvements, landscape amenities, public outdoor spaces, streetscape amenities, and parking facilities in a redevelopment district. The City uses tax increment revenues to reimburse redevelopment in the district. For the year ended December 31, 2021, the City's share of abated property taxes totaled $502,088 under the tax increment financing project.

Finney County enters into property tax settlement agreements with various local entities to refund property tax payments paid by the entities. The County then enters into interlocal agreements to allocate these abatements among the local taxing entities. For the year ended December 31, 2021, the City's share of property taxes abated totaled $239,139 under the property tax settlement agreements.

The City has issued industrial revenue bonds to provide financial assistance to private-sector entities for the acquisition, construction, improvement and equipping of industrial and commercial facilities deemed to be in the public interest. The industrial revenue bonds (IRB) are purchased by investors (e.g. banks, private investors or the entity participating in the IRB program) and the bonds are secured by the property financed and payable solely from payments received on the underlying mortgage loans. See further information on IRBs, including the amount outstanding at December 31, 2021, at Note 4, item I – Conduit Debt Obligations.

Through the IRB program, entities can obtain lower interest rate financing and tax abatements (sales and/or property and ad valorem taxes). All or any property constructed or purchased with the proceeds of revenue bonds may be exempt from property and ad valorem taxation for up to a period of ten calendar years after the calendar year in which the bonds were issued (K.S.A. 79-201(a)).

V. Related Parties

The City may from time to time enter into contracts for services with companies whose ownership includes members of the City Commission. All such contractual arrangements are subject to the City's procurement policy and procedures. Payments in 2021 for such services totaled $103,227. Grants awarded to an organization whose board includes a member of the City Commission totaled $50,000 in 2021.

W. COVID-19

On January 30, 2020, the World Health Organization ("WHO") announced a global health emergency because of a new strain of coronavirus in Wuhan, China (the "COVID-19 outbreak") and the risks to the international community as the virus spreads globally beyond its point of origin. In March 2020 the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally. The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude that the pandemic will have on the City's financial condition, liquidity and future results of operations.

4. Detailed Notes on All Activities and Funds (continued)

W. COVID-19 (continued)
Management is actively monitoring the global and local situation on its financial condition, liquidity, operations, suppliers, industry and workforce. Given the daily evolution of the COVID-19 outbreak and the global responses to curb its spread, the City is not able to estimate the effects of the COVID-19 outbreak on its results of operations, financial condition or liquidity on future fiscal years.

X. CRF and CARES Act Funding
As a result of COVID-19, the State of Kansas has received Coronavirus Relief Funds (CRF) under the Coronavirus Aid, Relief and Economic Security (CARES) Act. The CRF were passed through to the counties of Kansas through Strengthening People and Revitalizing Kansas (SPARK). SPARK's first round distribution was to local governments in the amount of $400 million. The City received CRF in the amount of $260,000 and $276,837 during 2021 and 2020, respectively. The CRF are to be used to strengthen health, to allow the economy to reopen safely and to remain open. The goals are to be fair, impactful and timely. The State of Kansas also passed $526,544 of CRF through to the City in a Connectivity Emergency Response Grant (CERG) during 2020. Additional information and updates on SPARK, the CARES Act and CRF, which includes audit requirements, can be found at https://covid.ks.gov/.

Y. Subsequent Events
Subsequent to year-end the City entered into contracts for capital projects as discussed in Note 4, item I and approved capital leases as discussed in Note 4, item K. The City also accepted bids subsequent to year-end for improvements and the purchase of equipment totaling $4,894,353.

Z. Prior Period Adjustments
The net position for net investment in capital assets for the governmental activities of the government-wide financial statements at December 31, 2020, was increased by $2,242,248 to correct an understatement of construction in progress.

AA. Government Merger
On January 1, 2021, the Garden City Recreation Commission ceased to exist and their operations were absorbed into the City of Garden City. The balances of the Garden City Recreation Commission's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position as of the beginning of the year were contributed to the City of Garden City and were determined on the basis of the carrying values reported in the separate financial statements of the Garden City Recreation Commission as of December 31, 2020, as follows:

Assets	
Current assets	$ 490,678
Capital assets	2,217,797
Total assets	2,708,475
Deferred outflows of resources	
Deferred outflows of resources related to pensions	211,315
Liabilities	
Current liabilities	210,902
Noncurrent liabilities	1,771,865
Total liabilities	1,982,767
Deferred inflows of resources	
Deferred inflows of resources related to pensions	48,529
Net position	
Net investment in capital assets	909,600
Unrestricted (deficit)	(21,106)
Total net position	$ 888,494

Required Supplementary Information

CITY OF GARDEN CITY, KANSAS
Schedule of the Proportionate Share of the Net Pension Liability
Kansas Public Employees Retirement System (KPERS)
Last Seven Fiscal Years *

	2015	2016	2017	2018
Local				
Proportion of the net pension liability (asset)	0.548204%	0.564924%	0.590157%	0.575221%
Proportionate share of the net pension liability (asset)	$ 7,198,160	$ 8,739,541	$ 8,548,162	$ 8,017,373
Covered payroll	$ 9,138,526	$ 9,646,286	$ 10,464,574	$ 10,295,477
Proportionate share of the net pension liability (asset) as a percentage of its covered payroll	78.77%	90.60%	81.69%	77.87%
Plan fiduciary net position as a percentage of the total pension liability	64.95%	65.10%	67.12%	68.88%
Police and Firemen				
Proportion of the net pension liability (asset)	1.007869%	1.011438%	1.083722%	1.047902%
Proportionate share of the net pension liability (asset)	$ 7,318,314	$ 9,393,867	$ 10,163,040	$ 10,082,931
Covered payroll	$ 4,589,349	$ 4,795,970	$ 5,405,801	$ 5,330,540
Proportionate share of the net pension liability (asset) as a percentage of its covered payroll	159.46%	195.87%	188.00%	189.15%
Plan fiduciary net position as a percentage of the total pension liability	64.95%	65.10%	67.12%	68.88%

* Until a full 10-year trend is compiled, the City will present information for those years for which information is available.

2019	2020	2021
0.578776%	0.600181%	0.630934%
$ 8,087,656	$ 10,405,062	$ 7,570,931
$ 10,701,598	$ 11,334,940	$ 11,800,232
75.57%	91.80%	64.16%
69.88%	66.30%	76.40%
1.039167%	0.981389%	1.054590%
$ 10,517,623	$ 12,101,870	$ 10,023,947
$ 5,555,169	$ 5,373,302	$ 5,865,986
189.33%	225.22%	170.88%
69.88%	66.30%	76.40%

CITY OF GARDEN CITY, KANSAS
Schedule of City Contributions
Kansas Public Employees Retirement System (KPERS)
Last Seven Fiscal Years *

	2015	2016	2017	2018
Local				
Statutorily required contribution	$ 838,335	$ 903,654	$ 923,102	$ 867,390
Contributions in relation to the statutorily required contribution	(838,335)	(903,654)	(923,102)	(867,390)
Contribution deficiency (excess)	$ -	$ -	$ -	$ -
City's covered payroll	$ 9,294,485	$ 9,937,740	$ 10,612,139	$ 10,470,632
Contributions as a percentage of covered payroll	9.02%	9.09%	8.70%	8.28%
Police and Firemen				
Contractually required contribution	$ 946,973	$ 1,004,568	$ 1,068,244	$ 1,042,472
Contributions in relation to the statutorily required contribution	(946,973)	(1,004,568)	(1,068,244)	(1,042,472)
Contribution deficiency (excess)	$ -	$ -	$ -	$ -
City's covered payroll	$ 4,597,568	$ 5,143,088	$ 5,423,414	$ 5,316,902
Contributions as a percentage of covered payroll	20.60%	19.53%	19.70%	19.61%

* Until a full 10-year trend is compiled, the City will present information for those years for which information is available.

2019	2020	2021
$ 924,528	$ 991,686	$ 1,063,050
(924,528)	(991,686)	(1,063,050)
$ -	$ -	$ -
$ 10,949,208	$ 11,824,027	$ 12,659,761
8.44%	8.39%	8.40%
$ 1,174,565	$ 1,187,770	$ 1,316,041
(1,174,565)	(1,187,770)	(1,316,041)
$ -	$ -	$ -
$ 5,602,991	$ 5,654,675	$ 6,208,917
20.96%	21.01%	21.20%

CITY OF GARDEN CITY, KANSAS
Schedule of Changes in the City's Total
OPEB Liability and Related Ratios - KPERS Death and Disability
December 31, 2021
Last Ten Fiscal Years *

	2017*	2018	2019	2020	2021
Total net OPEB liability - KPERS death and disability - beginning of year	$ 191,731	$ 235,894	$ 236,311	$ 236,084	$ 276,797
Service cost	39,558	38,189	38,473	38,328	46,392
Interest	6,703	9,754	10,571	9,547	7,106
Changes of benefit terms	-	-	-	-	-
Effect of economic/demographic gains or losses	-	(40,290)	(50,917)	(28,011)	(18,665)
Effect of assumptions changes or inputs	(9,975)	(3,968)	4,914	24,117	739
Benefit payments	7,877	(3,268)	(3,268)	(3,268)	(3,268)
Net changes	44,163	417	(227)	40,713	32,304
Total net OPEB liability - KPERS death and disability - end of year	$ 235,894	$ 236,311	$ 236,084	$ 276,797	$ 309,101
Covered-employee payroll	$ 9,936,637	$ 10,168,298	$ 9,997,975	$ 10,908,217	$ 11,984,660
Total OPEB liability - KPERS death and disability as a percentage of covered-employee payroll	2.37%	2.32%	2.36%	2.54%	2.58%

* The schedule is intended to show information for ten years. Data became available with the inception of GASB 75 during fiscal year 2017, therefore 10 years of data is unavailable. Additional years will be displayed as they become available.

Note 1 - Asset accumulation
There are no assets accumulated in a trust meeting the criteria in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Accordingly, the Plan is considered to be administered on a pay as you go basis.

Note 2 - Changes of benefit terms
There are no changes of benefit terms.

Note 3 - Changes of assumptions
The actuarial assumptions changes are shown below:

- The retirement, turnover and disability assumptions were updated based on the latest available data from the KPERS valuation report.
- The mortality assumption used in 2017 reflects the Society of Actuaries RPH-2014 tables with Scale MP-2017 Full Generational Improvement. Disabled life mortality was updated in a similar fashion.
- The mortality assumption was updated in 2018 to reflect the Society of Actuaries Scale MP-2018 Full Generational Improvement. Disabled life mortality was updated in a similar fashion.
- The mortality assumption was updated in 2019 to reflect the Society of Actuaries Scale MP-2019 Full Generational Improvement. Disabled life mortality was updated in a similar fashion.
- The mortality assumption was updated in 2020 to reflect the Society of Actuaries Scale MP-2020 Full Generational Improvement. Disabled life mortality was updated in a similar fashion.
- The mortality assumption was updated in 2021 to reflect the Society of Actuaries MP-2021 Full Generational Improvement. Disabled life mortality was updated in a similar fashion.
- The discount rate was changed in 2018 from 3.58% to 3.87% for the end of year measurement.
- The discount rate was changed in 2019 from 3.87% to 3.50% for the end of year measurement.
- The discount rate was changed in 2020 from 3.50% to 2.21% for the end of year measurement.
- The discount rate was changed in 2021 from 2.21% to 2.16% for the end of year measurement.

CITY OF GARDEN CITY, KANSAS
Schedule of Changes in the City's Total
OPEB Liability and Related Ratios - Healthcare
December 31, 2021
Last Ten Fiscal Years *

	2017*	2018	2019	2020	2021
Total OPEB liability - healthcare - beginning of year	$ 2,304,988	$ 2,664,463	$ 2,327,501	$ 2,776,925	$ 3,794,457
Service cost	191,765	221,285	174,026	227,983	300,465
Interest	92,976	92,866	91,523	89,517	79,849
Difference between expected and actual experience	-	(852,144)	(447,848)	340,463	(1,054,978)
Changes of assumptions or other inputs	122,734	240,031	660,723	401,569	282,737
Benefit payments	(48,000)	(39,000)	(29,000)	(42,000)	(42,000)
Net changes in total OPEB liability	359,475	(336,962)	449,424	1,017,532	(433,927)
Total OPEB liability - healthcare - end of year	$ 2,664,463	$ 2,327,501	$ 2,776,925	$ 3,794,457	$ 3,360,530
Covered-employee payroll	$ 15,015,171	$ 15,015,171	$ 15,408,796	$ 15,408,796	$ 16,775,448
Total OPEB liability - healthcare as a percentage of covered-employee payroll	17.75%	15.50%	18.02%	24.63%	20.03%

* The schedule is intended to show information for ten years. Data became available with the inception of GASB 75 during fiscal year 2017, therefore 10 years of data is unavailable. Additional years will be displayed as they become available.

Note 1 - Asset accumulation
There are no assets accumulated in a trust meeting the criteria in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Accordingly, the Plan is considered to be administered on a pay as you go basis.

Note 2 - Changes of benefit terms
There are no changes of benefit terms.

Note 3 - Changes of assumptions
The actuarial assumptions changes are shown below:

- The retirement, turnover and disability assumptions were updated based on the latest available data from the KPERS valuation report.
- The mortality assumption used in 2017 reflects the Society of Actuaries RPH-2014 Adjusted to 2006 Total Dataset Headcount-Weighted Mortality table with Scale MP-2017 Full Generational Improvement. Disabled life mortality was updated in a similar fashion.
- The mortality assumption was updated in 2018 to reflect the Society of Actuaries RPH-2014 Adjusted to 2006 Total Dataset Headcount-Weighted Mortality table with Scale MP-2018 Full Generational Improvement. Disabled life mortality was updated in a similar fashion.
- The mortality assumption was updated in 2019 to reflect the Society of Actuaries Pub-2010 Public Retirement Plans Headcount-Weighted General and Public Safety Mortality tables using Scale MP-2019 Full Generational Improvement. Disabled life mortality was updated in a similar fashion.
- The mortality assumption was updated in 2020 to reflect the Society of Actuaries Pub-2010 Public Retirement Plans Headcount-Weighted General and Public Safety Mortality tables using Scale MP-2020 Full Generational Improvement. Disabled life mortality was updated in a similar fashion.
- The mortality assumption was updated in 2021 to reflect the Society of Actuaries Pub-2010 Public Retirement Plans Headcount-Weighted General and Public Safety Mortality tables using Scale MP-2021 Full Generational Improvement. Disabled life mortality was updated in a similar fashion.
- The discount rate was changed in 2018 from 3.24% to 3.68% for the end of year measurement.
- The discount rate was changed in 2019 from 3.68% to 3.00% for the end of year measurement.
- The discount rate was changed in 2020 from 3.00% to 1.96% for the end of year measurement.
- The discount rate was changed in 2021 from 1.96% to 2.04% for the end of year measurement.

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Combining and Individual Fund

Statements and Schedules

Nonmajor Governmental Funds

Special Revenue Funds

Special revenue funds are used to account for specific revenue sources that are restricted, committed, or assigned to expenditures for particular purposes. The special revenue funds used by the City of Garden City, Kansas, are:

Community Trust:
This fund was created from monies remaining in a bond reserve fund when the bond issue was retired. Loans for capital improvements are made through and repaid through this fund. In addition, the fund accounts for the operating transfers to the golf course.

Capital Improvements:
This fund is used to account for monies transferred in from various City funds for capital projects that were authorized but not completed in that year. By transferring the monies to this fund, the projects can be completed with funds which were previously authorized for that purpose.

Special Trafficway:
This fund is used to account for monies levied by the State of Kansas (i.e., motor fuels tax) which produces revenues the City can use to defray in whole or in part the cost of constructing, altering, reconstructing, maintaining and repairing streets and highways.

Special Improvements:
This fund is used to account for monies received on insurance claims which are then paid out in accordance with the claim. The fund also accounts for expenses involved in property nuisance complaints which are then reimbursed by the property owner.

Cemetery Endowment:
This fund was established to provide monies for maintenance and upkeep of the cemetery by providing that six percent of the cemetery space proceeds be accounted for in this fund.

Special Recreation and Parks:
This fund is used to account for monies provided by a state liquor tax on private clubs which are to be expended for the purchase, establishment, maintenance or expansion of park and recreational services, programs and facilities.

Special Alcohol Programs:
This fund is used to account for monies provided by a state liquor tax on private clubs which are to be expended for the purchase, establishment, maintenance or expansion of services or programs for alcoholism prevention and education.

Finnup Trust Fund:
This fund is used to account for monies received from the Finnup Foundation and expended on specified projects for Finnup Park.

Special Liability:
This fund is used to account for monies reserved for the purpose of paying nondeductible claims and related costs arising from legal actions and settlements.

(continued)

Nonmajor Governmental Funds

Special Revenue Funds

(continued)

Drug Enforcement:

This fund is used to account for revenues passed through from the State Department of Justice which are matched with a percentage of City monies, all of which are to be expended for drug control type expenditures.

DEA Forfeiture:

This fund is used to account for monies from DEA drug forfeitures which are to be expended for drug control type expenditures.

Community Development Loan Fund:

This fund is used to account for housing rehabilitation loan repayments and expenditures for qualified housing rehabilitation loans.

Community Development Grant:

This fund is used to account for a federal grant received and expenditures made for the benefit of the Emmaus House.

Economic Development:

This fund is used to account for loan repayments and new loan authorizations of monies available and set aside for economic development activities within the City.

Enhanced Wireless 911:

This fund is used to account for the activities of the City's E911 emergency communications system funded by a special telephone use fee imposed on all wireless user accounts.

General Grants:

This fund is used to account for federal grant monies received to address the impact of the COVID-19 public health and economic crisis.

HIDTA Grant:

This fund is used to account for federal grants received to aid in the reduction of drug trafficking and drug production in the area.

Housing:

This fund is used to account for monies received to aid in the development of housing in the area.

Project Development:

This fund is used to account for all resources received and expenditures made for project development within the City.

Project Safe Neighborhood:

This fund is used to account for federal grants received to purchase equipment to be used in the surveillance and tracking of violent crime and gang activity in neighborhoods.

Nonmajor Governmental Funds

Capital Projects Funds

The capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

The following funds are used to account for the financing and construction of various street, storm drainage, sewer, wastewater and water distribution improvements within the City. Interim financing is provided by temporary notes until the projects are completed and included in subsequent general and limited obligation bond issues.

8th Street Reconstruction Project
Sales Tax Projects

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CITY OF GARDEN CITY, KANSAS
Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2021

	Community Trust	Capital Improvements	Special Trafficway
Assets			
Cash	$ 2,842,750	$ 2,432,658	$ 1,811,801
Investments, at fair value	-	100,000	-
Receivables (net of allowances for uncollectibles):			
Taxes	-	-	177,822
Other	-	-	225
Total assets	$ 2,842,750	$ 2,532,658	$ 1,989,848
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Accounts payable	$ 280,506	$ 11,362	$ 31,600
Due to other funds	-	-	-
Advances from other funds	2,200,000	-	-
Total liabilities	2,480,506	11,362	31,600
Fund balances:			
Restricted:			
Recreation and parks	-	-	-
Capital improvement projects	-	-	1,958,248
Alcoholism prevention and education programs	-	-	-
Law enforcement	-	-	-
Economic development activities	-	-	-
Grant programs	-	-	-
Committed:			
Capital improvement projects	362,244	-	-
Assigned:			
Capital improvement projects	-	2,521,296	-
Legal claims and settlements	-	-	-
Unassigned	-	-	-
Total fund balances (deficit)	362,244	2,521,296	1,958,248
Total liabilities, deferred inflows of resources and fund balances	$ 2,842,750	$ 2,532,658	$ 1,989,848

(continued)

Special Revenues					
Special Improvements	Cemetery Endowment	Special Recreation and Parks	Special Alcohol Programs	Finnup Trust Fund	Special Liability
$ 66,994	$ 126,980	$ 294,879	$ 388,796	$ 106,671	$ 75,573
-	-	-	-	-	-
-	-	-	-	-	-
3,400	-	-	-	-	-
$ 70,394	$ 126,980	$ 294,879	$ 388,796	$ 106,671	$ 75,573
$ -	$ -	$ -	$ -	$ -	$ 17,362
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	17,362
-	-	294,879	-	106,671	-
-	126,980	-	-	-	-
-	-	-	388,796	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
70,394	-	-	-	-	-
-	-	-	-	-	58,211
-	-	-	-	-	-
70,394	126,980	294,879	388,796	106,671	58,211
$ 70,394	$ 126,980	$ 294,879	$ 388,796	$ 106,671	$ 75,573

CITY OF GARDEN CITY, KANSAS
Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2021

	Drug Enforcement	DEA Forfeiture	Community Development Loan Fund
Assets			
Cash	$ 58,347	$ 1,102	$ 20,752
Investments, at fair value	-	-	-
Receivables (net of allowances for uncollectibles):			
Taxes	-	-	-
Other	-	-	-
Total assets	$ 58,347	$ 1,102	$ 20,752
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Accounts payable	$ 4,135	$ -	$ -
Due to other funds	-	-	-
Advances from other funds	-	-	-
Total liabilities	4,135	-	-
Fund balances:			
Restricted:			
Recreation and parks	-	-	-
Capital improvement projects	-	-	-
Alcoholism prevention and education programs	-	-	-
Law enforcement	54,212	1,102	-
Economic development activities	-	-	-
Grant programs	-	-	-
Committed:			
Capital improvement projects	-	-	20,752
Assigned:			
Capital improvement projects	-	-	-
Legal claims and settlements	-	-	-
Unassigned	-	-	-
Total fund balances (deficit)	54,212	1,102	20,752
Total liabilities, deferred inflows of resources and fund balances	$ 58,347	$ 1,102	$ 20,752

(continued)

Special Revenues					
Community Development Grant	Economic Development	Enhanced Wireless 911	General Grants	HIDTA Grant	Housing
$ 2,748	$ 203,790	$ 507,988	$ 128,947	$ 57,376	$ 103,538
-	-	-	-	-	-
-	-	-	-	-	-
-	-	39,585	-	-	-
$ 2,748	$ 203,790	$ 547,573	$ 128,947	$ 57,376	$ 103,538
$ -	$ -	$ 1,706	$ -	$ -	$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	1,706	-	-	-
-	-	-	-	-	-
2,748	-	-	-	57,376	103,538
-	-	-	-	-	-
-	-	545,867	-	-	-
-	203,790	-	-	-	-
-	-	-	128,947	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
2,748	203,790	545,867	128,947	57,376	103,538
$ 2,748	$ 203,790	$ 547,573	$ 128,947	$ 57,376	$ 103,538

CITY OF GARDEN CITY, KANSAS
Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2021

	Special Revenues		
	Project Development	Project Safe Neighborhood	Totals
Assets			
Cash	$ 173,208	$ -	$ 9,404,898
Investments, at fair value	-	-	100,000
Receivables (net of allowances for uncollectibles):			
Taxes	-	-	177,822
Other	-	38,093	81,303
Total assets	$ 173,208	$ 38,093	$ 9,764,023
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities:			
Accounts payable	$ 499	$ -	$ 347,170
Due to other funds	-	88,886	88,886
Advances from other funds	-	-	2,200,000
Total liabilities	499	88,886	2,636,056
Fund balances:			
Restricted:			
Recreation and parks	-	-	401,550
Capital improvement projects	172,709	-	2,421,599
Alcoholism prevention and education programs	-	-	388,796
Law enforcement	-	(50,793)	550,388
Economic development activities	-	-	203,790
Grant programs	-	-	128,947
Committed:			
Capital improvement projects	-	-	382,996
Assigned:			
Capital improvement projects	-	-	2,591,690
Legal claims and settlements	-	-	58,211
Unassigned	-	-	-
Total fund balances (deficit)	172,709	(50,793)	7,127,967
Total liabilities, deferred inflows of resources and fund balances	$ 173,208	$ 38,093	$ 9,764,023

The accompanying Notes to the Financial Statements are an integral part of this statement.

Capital Projects			Total
8th Street Reconstruction Project	Sales Tax Projects	Totals	Nonmajor Governmental Funds
$ 322,702	$ 355,748	$ 678,450	$ 10,083,348
-	-	-	100,000
-	-	-	177,822
-	-	-	81,303
$ 322,702	$ 355,748	678,450	$ 10,442,473
$ 16,092	$ 271,376	$ 287,468	$ 634,638
-	1,000,000	1,000,000	1,088,886
-	-	-	2,200,000
16,092	1,271,376	1,287,468	3,923,524
-	-	-	401,550
306,610	-	306,610	2,728,209
-	-	-	388,796
-	-	-	550,388
-	-	-	203,790
-	-	-	128,947
-	-	-	382,996
-	-	-	2,591,690
-	-	-	58,211
-	(915,628)	(915,628)	(915,628)
306,610	(915,628)	(609,018)	6,518,949
$ 322,702	$ 355,748	$ 678,450	$ 10,442,473

CITY OF GARDEN CITY, KANSAS
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2021

	Community Trust	Capital Improvements	Special Trafficway
Revenues:			
Taxes	$ -	$ -	$ -
Intergovernmental revenue	-	-	1,107,159
Use of money and property	63,000	12,401	-
Miscellaneous	-	21,950	60,893
Donations	-	65,903	-
Sale of spaces	-	17,722	-
Total revenues	63,000	117,976	1,168,052
Expenditures:			
Current:			
General government	-	2,064	-
Public safety	-	-	-
Public works	-	-	738,183
Parks and recreation	-	-	-
Capital outlay	1,733,625	453,262	356,952
Debt service:			
Principal	-	-	-
Interest	-	-	-
Total expenditures	1,733,625	455,326	1,095,135
Excess (deficiency) of revenues over (under) expenditures	(1,670,625)	(337,350)	72,917
Other financing sources (uses):			
Transfers in	300,000	865,650	-
Transfers out	-	(250,000)	-
Total other financing sources (uses)	300,000	615,650	-
Net change in fund balances	(1,370,625)	278,300	72,917
Fund balances (deficit), beginning of year	1,732,869	2,242,996	1,885,331
Fund balances (deficit), end of year	$ 362,244	$ 2,521,296	$ 1,958,248

(continued)

Special Revenues					
Special Improvements	Cemetery Endowment	Special Recreation and Parks	Special Alcohol Programs	Finnup Trust Fund	Special Liability
$ -	$ -	$ -	$ -	$ -	$ -
-	-	112,187	112,188	-	-
-	750	1,897	-	-	-
2,432	6,090	-	-	-	-
-	-	(11,800)	-	80,000	-
-	8,500	-	-	-	-
2,432	15,340	102,284	112,188	80,000	-
3,500	-	-	42,300	980	52,819
-	-	-	-	-	-
-	-	-	-	-	-
-	-	1,395	-	-	-
-	20,644	-	-	79,838	-
-	-	-	-	-	-
-	-	-	-	-	-
3,500	20,644	1,395	42,300	80,818	52,819
(1,068)	(5,304)	100,889	69,888	(818)	(52,819)
-	-	-	-	-	30,000
-	-	(40,000)	-	-	-
-	-	(40,000)	-	-	30,000
(1,068)	(5,304)	60,889	69,888	(818)	(22,819)
71,462	132,284	233,990	318,908	107,489	81,030
$ 70,394	$ 126,980	$ 294,879	$ 388,796	$ 106,671	$ 58,211

CITY OF GARDEN CITY, KANSAS
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2021

	Drug Enforcement	DEA Forfeiture	Community Development Loan Fund
Revenues:			
Taxes	$ -	$ -	$ -
Intergovernmental revenue	10,427	-	-
Use of money and property	44	17	210
Miscellaneous	52,030	-	-
Donations	-	-	-
Sale of spaces	-	-	-
Total revenues	62,501	17	210
Expenditures:			
Current:			
General government	-	-	-
Public safety	47,283	-	-
Public works	-	-	-
Parks and recreation	-	-	-
Capital outlay	20,250	-	-
Debt service:			
Principal	-	-	-
Interest	-	-	-
Total expenditures	67,533	-	-
Excess (deficiency) of revenues over (under) expenditures	(5,032)	17	210
Other financing sources (uses):			
Transfers in	-	-	-
Transfers out	-	-	-
Total other financing sources (uses)	-	-	-
Net change in fund balances	(5,032)	17	210
Fund balances (deficit), beginning of year	59,244	1,085	20,542
Fund balances (deficit), end of year	$ 54,212	$ 1,102	$ 20,752

(continued)

Special Revenues					
Community Development Grant	Economic Development	Enhanced Wireless 911	General Grants	HIDTA Grant	Housing
$ -	$ -	$ -	$ -	$ -	$ -
124,076	74,079	-	1,032,947	52,721	-
-	177,721	-	-	-	-
-	-	232,183	-	-	27,920
-	-	-	-	-	-
-	-	-	-	-	-
124,076	251,800	232,183	1,032,947	52,721	27,920
122,809	76,350	12,206	904,000	-	-
-	-	-	-	108,625	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	177,488	-	19,365	-
-	-	-	-	-	-
-	-	-	-	-	-
122,809	76,350	189,694	904,000	127,990	-
1,267	175,450	42,489	128,947	(75,269)	27,920
-	-	-	-	63,000	-
-	-	-	-	-	-
-	-	-	-	63,000	-
1,267	175,450	42,489	128,947	(12,269)	27,920
1,481	28,340	503,378	-	69,645	75,618
$ 2,748	$ 203,790	$ 545,867	$ 128,947	$ 57,376	$ 103,538

CITY OF GARDEN CITY, KANSAS
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2021

	Special Revenues		
	Project Development	Project Safe Neighborhood	Totals
Revenues:			
Taxes	$ 616,988	$ -	$ 616,988
Intergovernmental revenue	-	38,093	2,663,877
Use of money and property	1,995	-	258,035
Miscellaneous	-	-	403,498
Donations	-	-	134,103
Sale of spaces	-	-	26,222
Total revenues	618,983	38,093	4,102,723
Expenditures:			
Current:			
General government	-	-	1,217,028
Public safety	-	11,407	167,315
Public works	-	-	738,183
Parks and recreation	-	-	1,395
Capital outlay	149,679	40,043	3,051,146
Debt service:			
Principal	485,154	-	485,154
Interest	131,834	-	131,834
Total expenditures	766,667	51,450	5,792,055
Excess (deficiency) of revenues over (under) expenditures	(147,684)	(13,357)	(1,689,332)
Other financing sources (uses):			
Transfers in	-	-	1,258,650
Transfers out	-	-	(290,000)
Total other financing sources (uses)	-	-	968,650
Net change in fund balances	(147,684)	(13,357)	(720,682)
Fund balances (deficit), beginning of year	320,393	(37,436)	7,848,649
Fund balances (deficit), end of year	$ 172,709	$ (50,793)	$ 7,127,967

The accompanying Notes to the Financial Statements are an integral part of this statement.

Capital Projects			Total
8th Street Reconstruction Project	Sales Tax Projects	Totals	Nonmajor Governmental Funds
$ -	$ 3,088,816	$ 3,088,816	$ 3,705,804
-	-	-	2,663,877
32	-	32	258,067
-	-	-	403,498
-	-	-	134,103
-	-	-	26,222
32	3,088,816	3,088,848	7,191,571
-	-	-	1,217,028
-	-	-	167,315
-	-	-	738,183
-	-	-	1,395
269,993	3,847,396	4,117,389	7,168,535
-	-	-	485,154
-	-	-	131,834
269,993	3,847,396	4,117,389	9,909,444
(269,961)	(758,580)	(1,028,541)	(2,717,873)
-	-	-	1,258,650
-	-	-	(290,000)
-	-	-	968,650
(269,961)	(758,580)	(1,028,541)	(1,749,223)
576,571	(157,048)	419,523	8,268,172
$ 306,610	$ (915,628)	$ (609,018)	$ 6,518,949

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
Debt Service Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Taxes	$ 4,902,000	$ 4,902,000	$ 4,911,717	$ 9,717
Special assessment taxes	15,000	15,000	23,788	8,788
Miscellaneous	50,000	50,000	142,547	92,547
Total revenues	4,967,000	4,967,000	5,078,052	111,052
Expenditures:				
Distributions to developers	1,601,000	1,601,000	1,617,289	(16,289)
Bond principal	2,427,000	2,427,000	2,164,929	262,071
Bond interest	787,900	787,900	1,176,987	(389,087)
Fiscal and bond rating fees	197,000	197,000	-	197,000
Total expenditures	5,012,900	5,012,900	4,959,205	53,695
Excess (deficiency) of revenues over (under) expenditures	(45,900)	(45,900)	118,847	164,747
Other financing sources:				
Transfers in	-	-	250,000	250,000
Net change in fund balances	(45,900)	(45,900)	368,847	414,747
Fund balance, beginning of year	1,353,900	1,353,900	1,488,888	134,988
Fund balance, end of year	$ 1,308,000	$ 1,308,000	$ 1,857,735	$ 549,735

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
2020 GO Bond Projects
From Inception and For the Year Ended December 31, 2021

	Prior Years	Current Year	Total to Date	Project Authorization
Revenues:				
Reimbursements	$ -	$ 148,699	$ 148,699	$ -
Expenditures:				
Capital outlay:				
Construction contracts	8,671,989	9,000,693	17,672,682	19,633,012
Debt service:				
Interest	12,055	-	12,055	12,055
Bond issuance costs	247,249	1,057	248,306	97,918
Total expenditures	8,931,293	9,001,750	17,933,043	19,742,985
Deficiency of revenues under expenditures	(8,931,293)	(8,853,051)	(17,784,344)	(19,742,985)
Other financing sources (uses):				
Bonds issued	16,442,607	-	16,442,607	19,409,973
Refunding bonds issued	1,427,942	-	1,427,942	-
Bond premium	1,497,458	-	1,497,458	1,497,458
Payment to refunded bonds escrow agent	(1,412,546)	-	(1,412,546)	(1,412,546)
Transfers in	653,536	-	653,536	653,536
Transfers out	(405,436)	-	(405,436)	(405,436)
Net change in fund balance	$ 9,272,268	(8,853,051)	$ 419,217	$ -
Fund balance, beginning of year		9,272,268		
Fund balance, end of year		$ 419,217		

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
2021 GO Bond Projects
From Inception and For the Year Ended December 31, 2021

	Prior Years	Current Year	Total to Date	Project Authorization
Revenues:				
Use of money and property	$ -	$ 846,104	$ 846,104	$ -
Expenditures:				
Capital outlay:				
Construction contracts	-	-	-	3,102,547
Debt service:				
Bond issuance costs	-	145,022	145,022	110,000
Total expenditures	-	145,022	145,022	3,212,547
Excess (deficiency) of revenues over (under) expenditures	-	701,082	701,082	(3,212,547)
Other financing sources (uses):				
Transfers out	-	(8,378,164)	(8,378,164)	(8,378,164)
Bonds issued	-	10,810,000	10,810,000	11,590,711
Net change in fund balance	$ -	3,132,918	$ 3,132,918	$ -
Fund balance, beginning of year		-		
Fund balance, end of year		$ 3,132,918		

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Community Trust Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Intergovernmental revenue	$ -	$ 2,500,000	$ -	$ (2,500,000)
Use of money and property	275,000	338,000	63,000	(275,000)
Total revenues	275,000	2,838,000	63,000	(2,775,000)
Expenditures:				
Current:				
Contractual services	-	300,000	-	300,000
Capital outlay	-	1,878,991	1,733,625	145,366
Total expenditures	-	2,178,991	1,733,625	445,366
Excess (deficiency) of revenues over (under) expenditures	275,000	659,009	(1,670,625)	(2,329,634)
Other financing sources:				
Transfers in	-	-	300,000	300,000
Net change in fund balance	275,000	659,009	(1,370,625)	(2,029,634)
Fund balance, beginning of year	1,144,400	1,732,869	1,732,869	-
Fund balance, end of year	$ 1,419,400	$ 2,391,878	$ 362,244	$ (2,029,634)

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Capital Improvements Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Intergovernmental revenue	$ -	$ 263,272	$ -	$ (263,272)
Use of money and property	-	-	12,401	12,401
Donations	83,000	66,000	65,903	(97)
Miscellaneous	17,000	13,000	21,950	8,950
Sale of materials	-	-	17,722	17,722
Total revenues	100,000	342,272	117,976	(224,296)
Expenditures:				
Current:				
Contractual services	97,500	60,601	-	60,601
Commodities	-	-	2,064	(2,064)
Capital outlay	490,000	1,482,394	453,262	1,029,132
Total expenditures	587,500	1,542,995	455,326	1,087,669
Excess (deficiency) of revenues over (under) expenditures	(487,500)	(1,200,723)	(337,350)	863,373
Other financing sources (uses):				
Transfers in	200,000	500,000	865,650	365,650
Transfers out	-	(250,000)	(250,000)	-
Net change in fund balance	(287,500)	(950,723)	278,300	1,229,023
Fund balance, beginning of year	287,500	1,979,724	2,242,996	263,272
Fund balance, end of year	$ -	$ 1,029,001	$ 2,521,296	$ 1,492,295

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Special Trafficway Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Intergovernmental revenue	$ 976,946	$ 976,946	$ 1,102,822	$ 125,876
Use of money and property	3,000	3,000	-	(3,000)
Miscellaneous	-	-	60,893	60,893
Total revenues	979,946	979,946	1,163,715	183,769
Expenditures:				
Current:				
Contractual services	388,450	388,450	122,439	266,011
Commodities	576,900	576,900	615,744	(38,844)
Capital outlay	119,150	357,000	356,952	48
Total expenditures	1,084,500	1,322,350	1,095,135	227,215
Net change in fund balance	(104,554)	(342,404)	68,580	410,984
Fund balance, beginning of year	1,397,754	1,397,754	1,711,846	314,092
Fund balance, end of year	$ 1,293,200	$ 1,055,350	$ 1,780,426	$ 725,076

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Special Improvements Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Donations	$ 25,000	$ 25,000	$ -	$ (25,000)
Miscellaneous	500	500	2,432	1,932
Total revenues	25,500	25,500	2,432	(23,068)
Expenditures:				
Current:				
Contractual services	30,000	30,000	3,500	26,500
Net change in fund balance	(4,500)	(4,500)	(1,068)	3,432
Fund balance, beginning of year	48,000	48,000	71,462	23,462
Fund balance, end of year	$ 43,500	$ 43,500	$ 70,394	$ 26,894

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Cemetery Endowment Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Use of money and property	$ 750	$ 625	$ 750	$ 125
Miscellaneous	-	-	6,090	6,090
Sale of spaces	6,000	7,000	8,500	1,500
Total revenues	6,750	7,625	15,340	7,715
Expenditures:				
Current:				
Commodities	2,000	2,000	-	2,000
Capital outlay	3,850	128,409	20,644	107,765
Total expenditures	5,850	130,409	20,644	109,765
Net change in fund balance	900	(122,784)	(5,304)	117,480
Fund balance, beginning of year	950	132,283	132,284	1
Fund balance, end of year	$ 1,850	$ 9,499	$ 126,980	$ 117,481

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Special Recreation and Parks Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Intergovernmental revenue	$ 111,000	$ 140,000	$ 112,187	$ (27,813)
Use of money and property	1,200	1,210	1,897	687
Donations	-	-	(11,800)	(11,800)
Total revenues	112,200	141,210	102,284	(38,926)
Expenditures:				
Current:				
Contractual services	47,200	47,200	1,395	45,805
Capital outlay	25,000	225,000	-	225,000
Total expenditures	72,200	272,200	1,395	270,805
Excess (deficiency) of revenues over (under) expenditures	40,000	(130,990)	100,889	231,879
Other financing uses:				
Transfers out	(40,000)	(40,000)	(40,000)	-
Net change in fund balance	-	(170,990)	60,889	231,879
Fund balance, beginning of year	-	233,989	233,990	1
Fund balance, end of year	$ -	$ 62,999	$ 294,879	$ 231,880

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Special Alcohol Programs Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Intergovernmental revenue	$ 111,000	$ 111,000	$ 112,188	$ 1,188
Expenditures:				
Current:				
Contractual services	100,000	100,000	42,300	57,700
Excess of revenues over expenditures	11,000	11,000	69,888	58,888
Fund balance, beginning of year	321,000	321,000	318,908	(2,092)
Fund balance, end of year	$ 332,000	$ 332,000	$ 388,796	$ 56,796

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Finnup Trust Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Use of money and property	$ 9,000	$ -	$ -	$ -
Donations	95,000	95,000	80,000	(15,000)
Total revenues	104,000	95,000	80,000	(15,000)
Expenditures:				
Current:				
Personnel services	9,238	-	980	(980)
Capital outlay	95,000	201,500	79,838	121,662
Total expenditures	104,238	201,500	80,818	120,682
Net change in fund balance	(238)	(106,500)	(818)	105,682
Fund balance, beginning of year	11,850	107,489	107,489	-
Fund balance, end of year	$ 11,612	$ 989	$ 106,671	$ 105,682

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Special Liability Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Use of money and property	$ -	$ -	$ -	$ -
Expenditures:				
Current:				
Contractual services	52,500	53,000	52,819	181
Excess (deficiency) of revenues over (under) expenditures	(52,500)	(53,000)	(52,819)	181
Other financing sources:				
Transfers in	30,000	30,000	30,000	-
Net change in fund balance	(22,500)	(23,000)	(22,819)	181
Fund balance, beginning of year	47,700	47,700	81,030	33,330
Fund balance, end of year	$ 25,200	$ 24,700	$ 58,211	$ 33,511

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Drug Enforcement Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Intergovernmental revenue	$ -	$ -	$ 10,427	$ 10,427
Use of money and property	50	50	44	(6)
Miscellaneous	17,000	17,000	52,030	35,030
Total revenues	17,050	17,050	62,501	45,451
Expenditures:				
Current:				
Contractual services	10,000	66,525	47,283	19,242
Capital outlay	15,000	15,000	20,250	(5,250)
Total expenditures	25,000	81,525	67,533	13,992
Net change in fund balance	(7,950)	(64,475)	(5,032)	59,443
Fund balance, beginning of year	64,475	64,475	59,244	(5,231)
Fund balance, end of year	$ 56,525	$ -	$ 54,212	$ 54,212

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
DEA Forfeiture Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Use of money and property	$ 20	$ 20	$ 17	$ (3)
Miscellaneous	10,000	10,000	-	(10,000)
Total revenues	10,020	10,020	17	(10,003)
Expenditures:				
Current:				
Contractual services	11,320	11,320	-	11,320
Net change in fund balance	(1,300)	(1,300)	17	1,317
Fund balance, beginning of year	1,300	1,300	1,085	(215)
Fund balance, end of year	$ -	$ -	$ 1,102	$ 1,102

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Community Development Loan Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Use of money and property	$ 2,000	$ 2,000	$ 210	$ (1,790)
Expenditures:				
Current:				
Contractual services	14,000	14,000	-	14,000
Net change in fund balance	(12,000)	(12,000)	210	12,210
Fund balance, beginning of year	12,000	12,000	20,542	8,542
Fund balance, end of year	$ -	$ -	$ 20,752	$ 20,752

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Community Development Grant Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Intergovernmental revenue	$ 75,000	$ 75,000	$ 124,076	$ 49,076
Expenditures:				
Current:				
Contractual	-	76,481	122,809	(46,328)
Net change in fund balance	75,000	(1,481)	1,267	2,748
Fund balance, beginning of year	-	1,481	1,481	-
Fund balance, end of year	$ 75,000	$ -	$ 2,748	$ 2,748

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Economic Development Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Use of money and property	$ 67,910	$ 67,910	$ 177,721	$ 109,811
Expenditures:				
Current:				
Contractual	80,000	80,000	76,350	3,650
Net change in fund balance	(12,090)	(12,090)	101,371	113,461
Fund balance, beginning of year	12,090	12,090	28,340	16,250
Fund balance, end of year	$ -	$ -	$ 129,711	$ 129,711

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Enhanced Wireless 911 Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Miscellaneous	$ 200,000	$ 200,000	$ 230,790	$ 30,790
Expenditures:				
Current:				
Contractual services	179,100	179,100	12,206	166,894
Capital outlay	37,200	10,600	177,488	(166,888)
Total expenditures	216,300	189,700	189,694	6
Net change in fund balance	(16,300)	10,300	41,096	30,796
Fund balance, beginning of year	433,700	433,700	465,186	31,486
Fund balance, end of year	$ 417,400	$ 444,000	$ 506,282	$ 62,282

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
General Grants Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Intergovernmental revenue	$ 2,275,051	$ 2,275,051	$ 1,032,947	$ (1,242,104)
Expenditures:				
Current:				
Contractual services	904,000	904,000	904,000	-
Capital outlay	1,371,051	1,371,051	-	1,371,051
Total expenditures	2,275,051	2,275,051	904,000	1,371,051
Net change in fund balance	-	-	128,947	128,947
Fund balance, beginning of year	-	-	-	-
Fund balance, end of year	$ -	$ -	$ 128,947	$ 128,947

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
HIDTA Grant Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Intergovernmental revenue	$ 63,000	$ 63,000	$ 52,721	$ (10,279)
Expenditures:				
Current:				
Personnel services	119,150	119,150	108,625	10,525
Capital outlay	-	-	19,365	(19,365)
Total expenditures	119,150	119,150	127,990	(8,840)
Deficiency of revenues under expenditures	(56,150)	(56,150)	(75,269)	(19,119)
Other financing sources:				
Transfers in	42,450	42,450	63,000	20,550
Net change in fund balance	(13,700)	(13,700)	(12,269)	1,431
Fund balance, beginning of year	13,700	13,700	69,645	55,945
Fund balance, end of year	$ -	$ -	$ 57,376	$ 57,376

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Housing Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Miscellaneous	$ 28,000	$ 28,000	$ 27,920	$ (80)
Expenditures:				
Current:				
Contractual	-	-	-	-
Net change in fund balance	28,000	28,000	27,920	(80)
Fund balance, beginning of year	78,000	78,000	75,618	(2,382)
Fund balance, end of year	$ 106,000	$ 106,000	$ 103,538	$ (2,462)

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Project Development Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Taxes	$ -	$ -	$ 616,988	$ 616,988
Use of money and property	2,000	2,000	1,995	(5)
Total revenues	2,000	2,000	618,983	616,983
Expenditures:				
Current:				
Contractual	2,000	2,000	-	2,000
Capital outlay	50,000	72,268	149,679	(77,411)
Debt service:				
Principal	-	109,968	485,154	(375,186)
Interest	-	138,154	131,834	6,320
Total expenditures	52,000	322,390	766,667	(444,277)
Net change in fund balance	(50,000)	(320,390)	(147,684)	172,706
Fund balance, beginning of year	320,390	320,390	320,393	3
Fund balance, end of year	$ 270,390	$ -	$ 172,709	$ 172,709

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Project Safe Neighborhood Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget
	Original	Final		
Revenues:				
Intergovernmental revenue	$ 57,291	$ 57,291	$ -	$ (57,291)
Expenditures:				
Current:				
Personnel services	4,141	4,141	9,592	(5,451)
Contractual	21,385	21,385	1,815	19,570
Capital outlay	31,765	31,765	40,043	(8,278)
Total expenditures	57,291	57,291	51,450	5,841
Net change in fund balance	-	-	(51,450)	(51,450)
Fund balance (deficit), beginning of year	-	-	(37,436)	(37,436)
Fund balance (deficit), end of year	$ -	$ -	$ (88,886)	$ (88,886)

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balance - Budget and Actual
8th Street Reconstruction Project
From Inception and For the Year Ended December 31, 2021

	Prior Years	Current Year	Total to Date	Project Authorization
Revenues:				
Use of money and property	$ 109,433	$ 32	$ 109,465	$ 87,323
Intergovernmental revenue	149,500	-	149,500	828,614
Total revenues	258,933	32	258,965	915,937
Expenditures:				
Capital outlay:				
Construction contracts	2,672,690	269,993	2,942,683	3,906,452
Bond issuance costs	36,486	-	36,486	36,485
Total expenditures	2,709,176	269,993	2,979,169	3,942,937
Deficiency of revenues under expenditures	(2,450,243)	(269,961)	(2,720,204)	(3,027,000)
Other financing sources (uses):				
Bonds issued	1,855,000	-	1,855,000	1,855,000
Transfers in	1,825,350	-	1,825,350	1,172,000
Transfers out	(653,536)	-	(653,536)	-
Net change in fund balance	$ 576,571	(269,961)	$ 306,610	$ -
Fund balance, beginning of year		576,571		
Fund balance, end of year		$ 306,610		

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Schedule of Revenues, Expenditures and Changes in
Fund Balances - Budget and Actual
Sales Tax Projects
From Inception and For the Year Ended December 31, 2021

	Prior Years	Current Year	Total to Date	Project Authorization
Revenues:				
Taxes	$ 6,792,680	$ 3,088,816	$ 9,881,496	$ 32,250,000
Donations	589,717	-	589,717	-
Total revenues	7,382,397	3,088,816	10,471,213	32,250,000
Expenditures:				
Capital outlay:				
Construction contracts	7,539,445	3,847,396	11,386,841	32,250,000
Net change in fund balance	$ (157,048)	(758,580)	$ (915,628)	$ -
Fund balance, beginning of year		(157,048)		
Fund balance (deficit), end of year		$ (915,628)		

The accompanying Notes to the Financial Statements are an integral part of this statement.

Proprietary Funds

Nonmajor Enterprise Funds

The enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the government's council is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where the government's council has decided that periodic determination of net income is appropriate for accountability purposes.

The nonmajor enterprise funds used by the City of Garden City, Kansas, are:

Solid Waste Utility:

This fund is used to account for the revenues generated and costs incurred in operating the City owned solid waste disposal and recycling operations.

Drainage Utility:

This fund is used to account for the revenues generated and costs incurred in operating the City's drainage utility.

CITY OF GARDEN CITY, KANSAS
Combining Statement of Net Position
Nonmajor Proprietary Funds
December 31, 2021

	Business-type Activities - Enterprise Funds		
	Solid Waste Utility	Drainage Utility	Totals
Assets			
Current assets:			
Cash	$ 4,213,318	$ 288,494	$ 4,501,812
Investments, at fair value	200,000	-	200,000
Accounts receivable	206,436	17,302	223,738
Total current assets	4,619,754	305,796	4,925,550
Capital assets:			
Land	1,172,487	284,915	1,457,402
Production, storage and distribution equipment	-	468,565	468,565
Less accumulated depreciation	-	(230,090)	(230,090)
Vehicles and equipment	3,090,771	-	3,090,771
Less accumulated depreciation	(2,218,692)	-	(2,218,692)
Containers	5,359,523	-	5,359,523
Less accumulated depreciation	(3,181,526)	-	(3,181,526)
Total capital assets	4,222,563	523,390	4,745,953
Total assets	$ 8,842,317	$ 829,186	$ 9,671,503
Liabilities			
Current liabilities:			
Accounts payable and accrued liabilities	$ 114,910	$ 8,247	$ 123,157
Interfund payable	550,000	-	550,000
Total liabilities	664,910	8,247	673,157
Net Position			
Net investment in capital assets	4,222,563	523,390	4,745,953
Restricted for debt service	-	-	-
Unrestricted	3,954,844	297,549	4,252,393
Total net position	8,177,407	820,939	8,998,346
Total liabilities and net position	$ 8,842,317	$ 829,186	$ 9,671,503

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Combining Statement of Revenues, Expenses and Changes in Fund Net Position
Nonmajor Proprietary Funds
For the Year Ended December 31, 2021

	Business-type Activities - Enterprise Funds		
	Solid Waste Utility	Drainage Utility	Totals
Operating revenues:			
Charges for services	$ 4,195,374	$ 341,608	$ 4,536,982
Miscellaneous	45,215	7,005	52,220
Total operating revenues	4,240,589	348,613	4,589,202
Operating expenses:			
Personnel services	1,492,004	82,028	1,574,032
Contractual services	1,391,019	146,470	1,537,489
Commodities	187,991	49,313	237,304
Depreciation	435,164	8,745	443,909
Total operating expenses	3,506,178	286,556	3,792,734
Operating income	734,411	62,057	796,468
Nonoperating revenues (expenses):			
Intergovernmental revenue	-	91,649	91,649
Interest income	2,411	-	2,411
Sale of materials	57,008	-	57,008
Gain (loss) on disposal of assets	-	(111,187)	(111,187)
Total nonoperating revenues (expenses)	59,419	(19,538)	39,881
Income before capital contributions and transfers	793,830	42,519	836,349
Capital contributions	219	-	219
Transfers in	-	-	-
Transfers out	(206,000)	-	(206,000)
Change in net position	588,049	42,519	630,568
Total net position, beginning of year	7,589,358	778,420	8,367,778
Total net position, end of year	$ 8,177,407	$ 820,939	$ 8,998,346

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Combining Statement of Cash Flows
Nonmajor Proprietary Funds
For the Year Ended December 31, 2021

	Business-type Activities - Enterprise Funds		
	Solid Waste Utility	Drainage Utility	Totals
Cash flows from operating activities:			
Receipts from customers	$ 4,215,882	$ 342,758	$ 4,558,640
Other receipts	45,215	7,005	52,220
Payments to suppliers	(1,559,409)	(229,835)	(1,789,244)
Payments for personnel services	(1,492,004)	(82,028)	(1,574,032)
Net cash provided by operating activities	1,209,684	37,900	1,247,584
Cash flows from noncapital financing activities:			
Advances from other funds	550,000	-	550,000
Subsidy from federal grants	-	91,649	91,649
Transfers out	(206,000)	-	(206,000)
Net cash provided by noncapital financing activities	344,000	91,649	435,649
Cash flows from capital and related financing activities:			
Receipts from sale of materials	57,008	-	57,008
Purchases of property, plant and equipment	(984,212)	(111,187)	(1,095,399)
Net cash used by capital and related financing activities	(927,204)	(111,187)	(1,038,391)
Cash flows from investing activities:			
Interest income	2,411	-	2,411
Proceeds from sale of investments	200,000	-	200,000
Purchase of investments	(200,000)	-	(200,000)
Net cash provided by investing activities	2,411	-	2,411
Net increase in cash	628,891	18,362	647,253
Cash, beginning of year	3,584,427	270,132	3,854,559
Cash, end of year	$ 4,213,318	$ 288,494	$ 4,501,812
Statement of net position classification:			
Current assets	$ 4,213,318	$ 288,494	$ 4,501,812
Total cash, end of year	$ 4,213,318	$ 288,494	$ 4,501,812
Reconcilation of operating income to net cash provided by operating activities:			
Operating income	$ 734,411	$ 62,057	$ 796,468
Adjustments to reconcile operating income to net cash provided by operating activities:			
Depreciation	435,164	8,745	443,909
Change in assets and liabilities:			
(Increase) decrease in receivables	20,508	1,150	21,658
Increase (decrease) in accounts payable	19,601	(34,052)	(14,451)
Net cash provided by operating activities	$ 1,209,684	$ 37,900	$ 1,247,584
Schedule of non-cash capital and related financing activities:			
Capital assets were acquired through contributions from governmental funds	$ 219	$ -	$ 219
Capital assets were contributed to governmental funds	-	111,187	111,187

The accompanying Notes to the Financial Statements are an integral part of this statement.

Proprietary Funds

Internal Service Funds

The internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City or to other governmental units on a cost-reimbursement basis. The internal service funds used by the City of Garden City, Kansas, are:

Health Insurance:

This fund is used to account for the City's departmental billings made monthly on a set amount per employee and expended on qualified medical costs as provided for in the City's self-insured health insurance program.

Workers Compensation:

This fund is used to account for transfers from the Employee Benefit fund used to pay qualified expenditures as provided for in the City's worker's compensation program.

CITY OF GARDEN CITY, KANSAS
Combining Statement of Net Position
Internal Service Funds
December 31, 2021

	Health Insurance	Workers Compensation	Totals
Assets			
Current assets:			
Cash	$ 2,920,166	$ 1,065,573	$ 3,985,739
Investments	-	125,000	125,000
Total assets	2,920,166	1,190,573	4,110,739
Deferred outflow of resources:			
Deferred outflows of resources related to OPEB	1,693,513	-	1,693,513
Total assets and deferred outflows of resources	$ 4,613,679	$ 1,190,573	$ 5,804,252
Liabilities			
Current liabilities:			
Accounts payable	$ 7,366	$ 4,790	$ 12,156
Noncurrent liabilities:			
Net OPEB obligation	3,360,530	-	3,360,530
Total liabilities	3,367,896	4,790	3,372,686
Deferred outflow of resources:			
Deferred inflows of resources related to OPEB	1,967,827	-	1,967,827
Net Position			
Restricted for health insurance	(722,044)	-	(722,044)
Restricted for workers compensation	-	1,185,783	1,185,783
Total net position	(722,044)	1,185,783	463,739
Total liabilities, deferred outflows and net position	$ 4,613,679	$ 1,190,573	$ 5,804,252

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Combining Statement of Revenues, Expenses and Changes in Fund Net Position
Internal Service Funds
For the Year Ended December 31, 2021

	Health Insurance	Workers Compensation	Total
Operating revenues:			
Department billings	$ 3,746,508	$ 367,280	$ 4,113,788
Miscellaneous	-	38,249	38,249
Total operating revenues	3,746,508	405,529	4,152,037
Operating expenses:			
Contractual	4,478,627	312,500	4,791,127
Operating income (loss)	(732,119)	93,029	(639,090)
Nonoperating revenues:			
Interest income	-	248	248
Change in net position	(732,119)	93,277	(638,842)
Total net position, beginning of year	10,075	1,092,506	1,102,581
Total net position, end of year	$ (722,044)	$ 1,185,783	$ 463,739

The accompanying Notes to the Financial Statements are an integral part of this statement.

CITY OF GARDEN CITY, KANSAS
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended December 31, 2021

	Health Insurance	Workers Compensation	Total
Cash flows from operating activities:			
Other receipts	$ 3,746,508	$ 405,529	$ 4,152,037
Claims paid	(4,156,331)	(309,645)	(4,465,976)
Net cash provided (used) by operating activities	(409,823)	95,884	(313,939)
Cash flows from investing activities:			
Interest income	-	248	248
Proceeds from sale of investments	-	250,000	250,000
Purchase of investments	-	(250,000)	(250,000)
Net cash provided by investing activities	-	248	248
Net increase (decrease) in cash	(409,823)	96,132	(313,691)
Cash, beginning of year	3,329,989	969,441	4,299,430
Cash, end of year	$ 2,920,166	$ 1,065,573	$ 3,985,739
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:			
Operating income (loss)	$ (732,119)	$ 93,029	$ (639,090)
Adjustments to reconcile operating income to net cash used by operating activities:			
Deferred outflows related to OPEB	(146,208)	-	(146,208)
Deferred inflows related to OPEB	897,979	-	897,979
Decrease in accounts payable	4,452	2,855	7,307
Increase in net OPEB obligation	(433,927)	-	(433,927)
Net cash provided (used) by operating activities	$ (409,823)	$ 95,884	$ (313,939)

The accompanying Notes to the Financial Statements are an integral part of this statement.

Fiduciary Funds

Custodial Funds

The custodial funds are used to account for short-term custodial collections of resources on behalf of another individual, entity or government. The custodial funds used by the City of Garden City, Kansas, are:

Bail Bonds:
This fund is used to account for monies held as bail bonds by the police department.

Sidewalk Construction:
This fund is used to account for monies received by the City for sidewalk construction projects.

Special Investigations:
This fund is used to account for monies received by the police department, all of which are to be expended for drug control and special investigation type expenditures.

Section 125:
This fund is used to account for employee withholdings under the Section 125 plan.

Employee Flower:
This fund is used to account for monies received from employee vending machines and other fees, which are to be expended for employee memorials and recognition type expenditures.

CITY OF GARDEN CITY, KANSAS
Combining Statement of Fiduciary Funds Net Position
Custodial Funds
For the Year Ended December 31, 2021

	Bail Bonds	Sidewalk Construction	Special Investigations	Section 125
Assets				
Cash	$ 216,700	$ 912	$ 73,525	$ 67,333
Liabilities				
Accounts payable	$ 216,700	$ 912	$ 73,525	$ 67,333

The accompanying Notes to the Financial Statements are an integral part of this statement.

Employee Flower	Totals
$ 1,157	$ 359,627
$ 1,157	$ 359,627

CITY OF GARDEN CITY, KANSAS
Combining Statement of Changes in Fiduciary Funds Net Position
Custodial Funds
For the Year Ended December 31, 2021

	Bail Bonds	Sidewalk Construction	Special Investigations	Section 125
Additions:				
Contributions:				
Employee contributions	$ -	$ -	$ -	$ 118,401
Investment earnings:				
Interest	-	-	89,296	-
Bail bond receipts	11,277	-	-	-
Total additions	11,277	-	89,296	118,401
Deductions:				
Bail bond payments	34,293	-	-	-
Investigations	-	-	20,300	-
Medical expenses	-	-	-	118,796
Memorials and gifts	-	-	-	-
Total deductions	34,293	-	20,300	118,796
Net increase (decrease) in fiduciary net position	(23,016)	-	68,996	(395)
Total net position, beginning of year	239,716	912	4,529	67,728
Total net position, end of year	$ 216,700	$ 912	$ 73,525	$ 67,333

The accompanying Notes to the Financial Statements are an integral part of this statement.

Employee Flower	Totals
$ 251	$ 118,652
-	89,296
-	11,277
251	219,225
-	34,293
-	20,300
-	118,796
476	476
476	173,865
(225)	45,360
1,382	314,267
$ 1,157	$ 359,627

Supplementary Information

The Supplementary Information is presented for purposes of additional analysis and is not a required part of the basic financial statements of the City of Garden City, Kansas.

CITY OF GARDEN CITY, KANSAS
Schedule of Investments
December 31, 2021

Idle Funds	
Certificates of deposit	$ 1,000,000
Treasury obligations	51,018,046
Total Idle Funds investments	52,018,046
Special Revenue Funds	
Capital Improvement - Certificates of deposit	100,000
Solid Waste Utility	
General - Certificates of deposit	200,000
Workers Compensation Reserve	
Certificates of deposit	125,000
Total investment - all funds	$ 52,443,046

CITY OF GARDEN CITY, KANSAS
Comparison of Cash Balances with Encumbrances and Composition of Cash
For the Year Ended December 31, 2021

Fund	Unencumbered Cash Balance (Deficit) 01-01-21	Receipts and Transfers	Expenditures and Transfers	Unencumbered Cash Balance (Deficit) 12-31-21	Add Payables and Encumbrances	Treasurer's Cash 12-31-21
Operating						
General	$ 8,268,630	$ 25,858,116	$ 27,561,012	$ 6,565,734	$ 911,303	$ 7,477,037
Debt Service Fund						
Bond and Interest	1,488,888	5,328,052	4,959,205	1,857,735	17,589	1,875,324
Special Revenue Funds						
Community Trust	1,732,869	2,563,000	1,733,625	2,562,244	280,506	2,842,750
Capital Improvements	2,242,996	983,626	705,326	2,521,296	11,362	2,532,658
Special Trafficway	1,711,846	1,163,715	1,095,135	1,780,426	31,600	1,812,026
Special Improvements	71,462	2,432	3,500	70,394	-	70,394
Cemetery Endowment	132,284	15,340	20,644	126,980	-	126,980
Special Recreation and Parks	233,990	102,284	41,395	294,879	-	294,879
Special Alcohol Programs	318,908	112,188	42,300	388,796	-	388,796
Finnup Trust Fund	107,489	80,000	80,818	106,671	-	106,671
Special Liability	81,030	30,000	52,819	58,211	17,362	75,573
Drug Enforcement	59,244	62,501	67,533	54,212	4,135	58,347
DEA Forfeiture	1,085	17	-	1,102	-	1,102
Community Development Loan	20,542	210	-	20,752	-	20,752
Community Development Grant	1,481	124,076	122,809	2,748	-	2,748
Economic Development	28,340	251,800	76,350	203,790	-	203,790
Enhanced Wireless 911	465,186	230,790	189,694	506,282	1,706	507,988
General Grants	-	1,032,947	904,000	128,947	-	128,947
HIDTA Grant	69,645	115,721	127,990	57,376	-	57,376
Housing	75,618	27,920	-	103,538	-	103,538
Project Development	320,393	618,983	766,667	172,709	499	173,208
Project Safe Neighborhood	(37,436)	-	51,450	(88,886)	-	(88,886)
Total Special Revenue	7,636,972	7,517,550	6,082,055	9,072,467	347,170	9,419,637
Capital Projects Funds						
2020 GO Bond Projects	9,272,268	148,699	9,001,750	419,217	36,231	455,448
2021 GO Bond Projects	-	11,656,104	8,523,186	3,132,918	-	3,132,918
8th Street Reconstruction	576,571	32	269,993	306,610	16,092	322,702
Sales Tax Projects	(157,048)	4,088,816	3,847,396	84,372	271,376	355,748
Total Capital Projects	9,691,791	15,893,651	21,642,325	3,943,117	323,699	4,266,816
Enterprise Funds						
Electric Utility:						
General	84,635	54,165,562	43,867,930	10,382,267	1,462,310	11,844,577
Security Deposits	492,928	264,765	290,036	467,657	-	467,657
Operating Capital Reserve	4,412,055	5,052,749	1,000,000	8,464,804	-	8,464,804
2019 Electric Projects	11,138,692	7,040	7,413,206	3,732,526	-	3,732,526
2020 Electric Projects	12,863	-	12,863	-	-	-
Total Electric Utility	16,141,173	59,490,116	52,584,035	23,047,254	1,462,310	24,509,564
Water and Sewer Utility:						
General	4,221,753	12,740,925	8,821,404	8,141,274	214,917	8,356,191
Wastewater Repair and Replacement	360,012	148,503	-	508,515	-	508,515
Water and Sewage Maintenance Reserve	1,264,399	396,700	-	1,661,099	-	1,661,099
2020 Water and Sewer Projects	4,603,194	-	1,970,725	2,632,469	1,257	2,633,726
Total Water and Sewer Utility	10,449,358	13,286,128	10,792,129	12,943,357	216,174	13,159,531
Airport:						
General	966,732	1,217,392	1,206,973	977,151	51,931	1,029,082
Airport Improvement	1,424,539	14,213	1,315,193	123,559	-	123,559
Airport Grant Projects	-	10,997,626	1,420,862	9,576,764	-	9,576,764
Total Airport	2,391,271	12,229,231	3,943,028	10,677,474	51,931	10,729,405
Solid Waste Utility:						
General	3,690,988	4,869,119	4,261,226	4,298,881	114,910	4,413,791
Recreation Area:						
General Golf Course	18,823	993,998	987,111	25,710	41,536	67,246
Golf Course Building	49,166	8,470	43,036	14,600	-	14,600
Recreation Operating	-	2,671,523	2,415,802	255,721	14,917	270,638
Recreation Reserve	-	427,216	52,984	374,232	-	374,232
Total Recreation Area	67,989	4,101,207	3,498,933	670,263	56,453	726,716
Drainage Utility:						
General	228,471	440,774	388,998	280,247	8,247	288,494

(continued)

CITY OF GARDEN CITY, KANSAS
Comparison of Cash Balances with Encumbrances and Composition of Cash
For the Year Ended December 31, 2021

Fund	Unencumbered Cash Balance (Deficit) 01-01-21	Receipts and Transfers	Expenditures and Transfers	Unencumbered Cash Balance (Deficit) 12-31-21	Add Payables and Encumbrances	Treasurer's Cash 12-31-21
(continued)						
Internal Service Funds						
Health Insurance	$ (3,006,679)	$ 7,261,640	$ 7,241,988	$ (2,987,027)	$ 3,367,896	$ 380,869
Health Insurance Reserve	2,539,297	-	-	2,539,297	-	2,539,297
Workers Compensation	103,870	367,280	308,608	162,542	3,701	166,243
Workers Compensation Reserve	988,636	38,497	3,892	1,023,241	1,089	1,024,330
Total Internal Service	625,124	7,667,417	7,554,488	738,053	3,372,686	4,110,739
Custodial Funds						
Bail Bonds	-	11,277	11,277	-	216,700	216,700
Sidewalk Construction	-	-	-	-	912	912
Special Investigations	-	89,296	89,296	-	73,525	73,525
Section 125	-	118,401	118,401	-	67,333	67,333
Employee Flower	-	251	251	-	1,157	1,157
Total Agency Funds	-	219,225	219,225	-	359,627	359,627
Total all funds (memorandum only)	$ 60,680,655	$ 156,900,586	$ 143,486,659	$ 74,094,582	$ 7,242,099	$ 81,336,681
Composition of Treasurer's Cash						
Commerce Bank					$ 16,663,028	
Western State Bank					634,352	
First National Bank					6,814,786	
Bank of the West					2,017,283	
American State Bank					1,948,388	
Garden City State Bank					373,843	
Plus deposits in transit					608,932	
Less outstanding checks					(471,494)	
Total cash in banks						$ 28,589,118
Utility petty cash accounts						450
Accounts receivable						304,067
Investments						52,443,046
Total cash						$ 81,336,681

CITY OF GARDEN CITY, KANSAS
Passenger Facility Charges (PFC)
For the Year Ended December 31, 2021

The accompanying schedule of passenger facility charges is presented on the cash basis of accounting. The information in the schedule is presented in accordance with the requirements of the Passenger Facility Charge Audit Guide for Public Agencies. Therefore, some amounts presented in the schedule may differ from amounts in or used in the preparation of the primary government financial statements.

Approved Application Project Number	Project Title	Unliquidated PFC Beginning Balance	PFC Collected	PFC Expended	Unliquidated PFC Ending Balance
20-02-C-00-GCK-02-001	Wildlife Fence Phase II and Apron Lighting Snow Removal Equipment Building, Runway	$ -	$ 26,526	$ 26,526	$ -
20-02-C-00-GCK-02-002	Lighting and ADA Passenger Device	-	34,541	34,541	-
20-02-C-00-GCK-02-003	Snow Removal Equipment	-	52,540	52,540	-
Total		$ -	$ 113,607	$ 113,607	$ -

CITY OF GARDEN CITY, KANSAS
Schedule of Insurance
December 31, 2021

Type of Insurance - Insurer	Policy Number	Expiration Date	Insured Amount
Buildings and personal property - Travelers Corporation	H-630-1E585833-TIL-20	12/31/2021	$ 94,853,360
Commercial auto - Travelers Corporation	BA403M4559	12/31/2021	1,000,000/1,000,000
Commercial general liability - Travelers Corporation	ZLP-81N1026A	12/31/2021	1,000,000/2,000,000
Aviation insurance and airport liability - Global Aerospace, Inc.	ALI14000619	2/1/2022	10,000,000/10,000,000
Law enforcement liability - Travelers Corporation	ZLP-81N1026A	12/31/2021	2,000,000/2,000,000
Employee dishonesty coverage - Travelers Corporation	630-1E585833	12/31/2021	250,000
Public officials liability - Travelers Corporation	ZLP-81N1026A	12/31/2021	2,000,000/2,000,000

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STATISTICAL

SECTION

Statistical Section

This part of the City of Garden City, Kansas, annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents **Page**

Financial Trends 160
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Revenue Capacity 172
These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

Debt Capacity 178
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Demographic and Economic Information 186
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

Operating Information 188
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Source: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

Note: The 2020 amounts for the government-wide governmental-type activities have been restated for prior period adjustments to reflect $2,242,248 as additional construction in process resulting in a decrease in expenses in 2020 for public works of $1,627,787 and for public safety of $614,461. In addition, a restatement for an increase in donations of $2,032,807 with a corresponding decrease to expenses for public works for 2020 also occurred.

Note: The 2019 amounts for the government-wide governmental-type activities have been restated for prior period adjustments to reflect $240,978 as additional construction in process resulting in a decrease in parks and recreation expenses in 2019. In addition, a restatement for an increase in donations of $680,844 with a corresponding decrease to expenses for general government for 2019 also occurred.

Note: The 2018 amounts for the government-wide governmental-type activities have been restated for a prior period adjustment to reflect a $136,101 increase and business-type activities have been restated for a prior period adjustment to reflect a $483,606 decrease due to correction in capital assets and construction in process in 2018.

Note: The 2017 amounts for the government-wide governmental-type activities have been restated for prior period adjustments to reflect $92,872 as additional construction in process resulting in a decrease in parks and recreation expenses in 2017.

Note: The January 1, 2017, amounts for the government-wide governmental-type activities have been restated to reflect a $572,638 adjustment to net position as a result of the change in accounting principle for the implementation of Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

Note: The 2015 amounts for net position – net investment in capital assets, and unrestricted net position for the governmental activities have been restated to correct the allocation of long-term liabilities to net investment in capital assets.

Note: The 2015 amounts for the government-wide governmental-type activities have been restated for prior period adjustments to reflect $369,978 as additional prepaid expenses in 2015.

Note: The January 1, 2015, amounts for the government-wide governmental-type activities have been restated to reflect a $15,005,615 adjustment to net position as a result of the change in accounting principle for the implementation of Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*.

Note: The 2013 amounts for the government-wide governmental-type activities have been restated for prior period adjustments to reflect $829,022 as additional public works expenses and capital grants and contributions for contributed infrastructure capitalized in 2013.

Note: In 2013 the debt limit presented on the Legal Debt Margin Information schedule was updated to agree with the total taxable assessed value presented on pages 147-148.

Note: The 2012 amounts for the government-wide and business-type activities have been restated for prior period adjustments as discussed in Note 4, item P, on page 65 of the 2014 report. The 2012 amounts for the government-wide and governmental-type activities have been restated for prior period adjustments as discussed in Note 4, item R, on page 65 of the 2013 report.

CITY OF GARDEN CITY, KANSAS
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)

	2012	2013	2014	2015
Governmental activities:				
Net investment in capital assets	$ 28,238,372	$ 34,387,771	$ 23,618,128	$ 16,245,155
Restricted	276,747	394,287	1,092,119	1,277,563
Unrestricted (deficit)	8,134,010	(3,919,946)	4,029,371	1,371,286
Total governmental activities net position	$ 36,649,129	$ 30,862,112	$ 28,739,618	$ 18,894,004
Business-type activities:				
Net investment in capital assets	$ 59,286,563	$ 59,873,080	$ 60,933,909	$ 61,686,505
Restricted	1,397,130	879,564	-	-
Unrestricted	9,540,747	13,421,092	17,698,464	22,109,865
Total business-type activities net position	$ 70,224,440	$ 74,173,736	$ 78,632,373	$ 83,796,370
Primary government:				
Net investment in capital assets	$ 87,524,935	$ 94,260,851	$ 84,552,037	$ 77,931,660
Restricted	1,673,877	1,273,851	1,092,119	1,277,563
Unrestricted	17,674,757	9,501,146	21,727,835	23,481,151
Total primary government net position	$ 106,873,569	$ 105,035,848	$ 107,371,991	$ 102,690,374

Fiscal Year					
2016	2017	2018	2019	2020	2021
$ 19,227,082	$ 18,907,474	$ 24,541,365	$ 28,896,852	$ 28,046,866	$ 10,867,459
740,703	980,122	1,175,606	1,356,247	1,488,888	1,857,735
(4,395,535)	1,381,185	(42,339)	(2,717,544)	12,117	674,876
$ 15,572,250	$ 21,268,781	$ 25,674,632	$ 27,535,555	$ 29,547,871	$ 13,400,070
$ 69,836,330	$ 73,620,299	$ 71,434,269	$ 79,941,040	$ 80,748,302	$ 89,130,550
-	-	-	-	-	-
22,016,718	20,986,677	27,853,497	23,661,981	26,029,814	40,512,730
$ 91,853,048	$ 94,606,976	$ 99,287,766	$ 103,603,021	$ 106,778,116	$ 129,643,280
$ 89,063,412	$ 92,527,773	$ 95,975,634	$ 108,837,892	$ 108,795,168	$ 99,998,009
740,703	980,122	1,175,606	1,356,247	1,488,888	1,857,735
17,621,183	22,367,862	27,811,158	20,944,437	26,041,931	41,187,606
$ 107,425,298	$ 115,875,757	$ 124,962,398	$ 131,138,576	$ 136,325,987	$ 143,043,350

CITY OF GARDEN CITY, KANSAS
Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

	Fiscal 2012	2013	2014	2015	2016
Expenses					
Governmental activities:					
General government	$ 4,819,389	$ 5,950,337	$ 4,273,422	$ 3,075,916	$ 8,897,649
Public safety	9,597,554	11,138,906	11,830,962	12,369,223	11,733,079
Public works	9,626,612	8,978,749	8,602,160	8,252,443	14,887,751
Parks and recreation	3,708,620	4,222,466	4,311,743	4,162,780	4,166,066
Interest on long-term debt	303,726	517,357	612,392	942,716	941,665
Total governmental activities expenses	28,055,901	30,807,815	29,630,679	28,803,078	40,626,210
Business-type activities:					
Electric	25,121,122	27,478,722	26,424,387	27,478,371	27,500,926
Water and sewer	5,979,324	5,857,843	6,373,675	6,492,447	7,327,037
Airport	1,192,292	1,440,781	1,292,743	1,546,754	1,190,258
Solid waste	2,607,220	2,685,291	2,778,864	2,861,770	3,038,107
Recreation area	850,038	943,331	1,046,449	1,038,937	969,957
Drainage	190,297	105,468	220,915	183,197	195,628
Total business-type activities expenses	35,940,293	38,511,436	38,137,033	39,601,476	40,221,913
Total primary government expenses	$ 63,996,194	$ 69,319,251	$ 67,767,712	$ 68,404,554	$ 80,848,123
Program Revenues					
Governmental activities:					
Charges for services:					
General government	$ 380,532	$ 420,050	$ 461,018	$ 633,155	$ 789,936
Public safety	1,668,919	1,834,479	1,686,141	1,627,768	1,673,515
Public works	-	442,674	275,000	-	5,800
Parks and recreation	22,992	23,225	21,956	23,770	21,305
Operating grants and contributions	1,441,504	1,401,702	2,124,480	8,297,681	13,931,781
Capital grants and contributions	926,049	2,063,967	960,151	1,676,338	503,072
Total governmental activities program revenues	4,439,996	6,186,097	5,528,746	12,258,712	16,925,409
Business-type activities:					
Charges for services:					
Electric	26,091,924	29,757,981	31,570,407	31,387,882	31,181,254
Water and sewer	7,736,305	7,349,270	7,795,751	7,887,218	8,217,288
Airport	301,669	321,177	355,335	353,164	382,450
Solid waste	2,780,344	2,833,375	2,993,213	3,576,582	3,723,501
Recreation	500,407	496,488	498,392	472,698	551,418
Drainage	207,701	206,124	208,648	209,763	213,403
Operating grants and contributions	1,359,000	659,303	614,317	380,237	365,574
Capital grants and contributions	-	-	-	1,013,380	1,742,726
Total business-type activities program revenues	38,977,350	41,623,718	44,036,063	45,280,924	46,377,614
Total primary government program revenues	$ 43,417,346	$ 47,809,815	$ 49,564,809	$ 57,539,636	$ 63,303,023
Net (expense)/revenue:					
Governmental activities	$ (23,615,905)	$ (24,621,718)	$ (24,101,933)	$ (16,544,366)	$ (23,700,801)
Business-type activities	3,037,057	3,112,282	5,899,030	5,679,448	6,155,701
Total primary government net expense	$ (20,578,848)	$ (21,509,436)	$ (18,202,903)	$ (10,864,918)	$ (17,545,100)
General Revenues and Other Changes in Net Position					
Governmental activities:					
Taxes:					
Property taxes	$ 5,427,306	$ 5,890,538	$ 6,305,121	$ 6,442,918	$ 7,319,006
Sales taxes	9,646,269	10,298,449	10,853,099	11,134,158	11,405,981
Franchise taxes	638,389	769,365	780,082	739,022	681,159
Other taxes	781,203	815,415	870,539	877,072	812,685
Investment earnings	332,773	349,180	245,302	207,756	452,404
Miscellaneous	251,320	562,485	513,246	280,641	405,464
Gain on disposal of capital assets	236,558	-	-	-	112,398
Transfers	1,826,850	149,269	2,412,050	2,022,800	(810,050)
Total governmental activities	19,140,668	18,834,701	21,979,439	21,704,367	20,379,047
Business-type activities:					
Taxes:					
Property taxes	684,477	574,613	709,284	892,760	834,416
Investment earnings	7,661	18,002	4,818	1,969	25,473
Miscellaneous	407,546	376,306	257,555	603,378	231,038
Gain on disposal of capital assets	4,500	17,362	-	9,242	-
Transfers	(1,826,850)	(149,269)	(2,412,050)	(2,022,800)	810,050
Total business-type activities	(722,666)	837,014	(1,440,393)	(515,451)	1,900,977
Total primary government	$ 18,418,002	$ 19,671,715	$ 20,539,046	$ 21,188,916	$ 22,280,024
Change in Net Position					
Governmental activities	$ (4,475,237)	$ (5,787,017)	$ (2,122,494)	$ 5,160,001	$ (3,321,754)
Business-type activities	2,314,391	3,949,296	4,458,637	5,163,997	8,056,678
Total primary government	$ (2,160,846)	$ (1,837,721)	$ 2,336,143	$ 10,323,998	$ 4,734,924

Year				
2017	2018	2019	2020	2021
$ 8,612,058	$ 4,094,827	$ 8,291,229	$ 7,641,320	$ 13,700,093
12,004,891	13,732,973	14,154,359	14,776,423	13,518,443
2,594,538	3,463,961	6,157,948	7,502,249	3,513,161
4,645,738	5,137,056	3,519,437	5,299,336	3,108,341
948,424	856,781	831,623	1,255,645	1,521,801
28,805,649	27,285,598	32,954,596	36,474,973	35,361,839
27,801,904	28,846,782	29,510,565	29,761,087	41,248,591
7,834,312	7,679,883	8,034,611	8,263,363	8,209,942
1,415,688	1,631,580	1,564,480	1,610,711	1,664,765
3,220,204	3,277,869	3,305,634	3,332,154	3,986,056
1,088,415	1,000,295	1,035,469	956,367	3,506,178
122,236	182,730	344,858	436,193	286,556
41,482,759	42,619,139	43,795,617	44,359,875	58,902,088
$ 70,288,408	$ 69,904,737	$ 76,750,213	$ 80,834,848	$ 94,263,927
$ 555,489	$ 511,184	$ 533,567	$ 551,315	$ 778,034
1,894,399	1,865,736	1,648,749	1,547,568	1,584,705
-	5,000	24,420	15,000	15,000
112,234	127,155	108,633	14,869	32,120
5,264,232	1,593,564	1,870,748	4,420,833	4,218,154
270,838	466,762	169,582	872,617	3,084,252
8,097,192	4,569,401	4,355,699	7,422,202	9,712,265
31,583,363	32,527,251	31,856,560	29,844,121	33,295,929
9,064,833	9,691,208	10,399,194	11,293,303	11,473,041
325,961	364,985	374,336	397,644	402,897
3,801,475	3,923,103	3,997,837	4,014,705	1,566,157
591,337	528,860	492,321	465,120	4,195,374
213,645	246,803	277,690	309,004	341,608
722,588	530,177	144,580	1,287,524	2,412,994
1,091,583	-	680,844	2,032,807	15,914,371
47,394,785	47,812,387	48,223,362	49,644,228	69,602,371
$ 55,491,977	$ 52,381,788	$ 52,579,061	$ 57,066,430	$ 79,314,636
$ (20,708,457)	$ (22,716,197)	$ (28,598,897)	$ (29,052,771)	$ (25,649,574)
5,912,026	5,193,248	4,427,745	5,284,353	10,700,283
$ (14,796,431)	$ (17,522,949)	$ (24,171,152)	$ (23,768,418)	$ (14,949,291)
$ 8,844,161	$ 10,690,361	$ 12,588,674	$ 12,248,479	$ 12,193,984
11,594,302	11,664,353	12,615,016	12,336,819	16,783,981
724,452	770,747	741,167	688,989	736,405
614,059	995,357	984,889	1,050,858	1,047,894
279,505	376,787	745,432	438,992	390,760
324,639	635,044	427,582	395,151	499,980
-	27,146	-	2,600	59,500
4,596,508	1,962,253	1,676,216	1,870,392	(22,210,731)
26,977,626	27,122,048	29,778,976	29,032,280	9,501,773
727,329	849,766	1,024,720	1,197,021	2,459,352
122,522	202,829	267,877	107,378	9,451
577,361	390,540	918,665	489,542	3,399,718
11,198	6,660	33,308	-	-
(4,596,508)	(1,962,253)	(1,676,216)	(1,870,392)	6,296,360
(3,158,098)	(512,458)	568,354	(76,451)	12,164,881
$ 23,819,528	$ 26,609,590	$ 30,347,330	$ 28,955,829	$ 21,666,654
$ 6,269,169	$ 4,405,851	$ 1,180,079	$ (20,491)	$ (16,147,801)
2,753,928	4,680,790	4,996,099	5,207,902	22,865,164
$ 9,023,097	$ 9,086,641	$ 6,176,178	$ 5,187,411	$ 6,717,363

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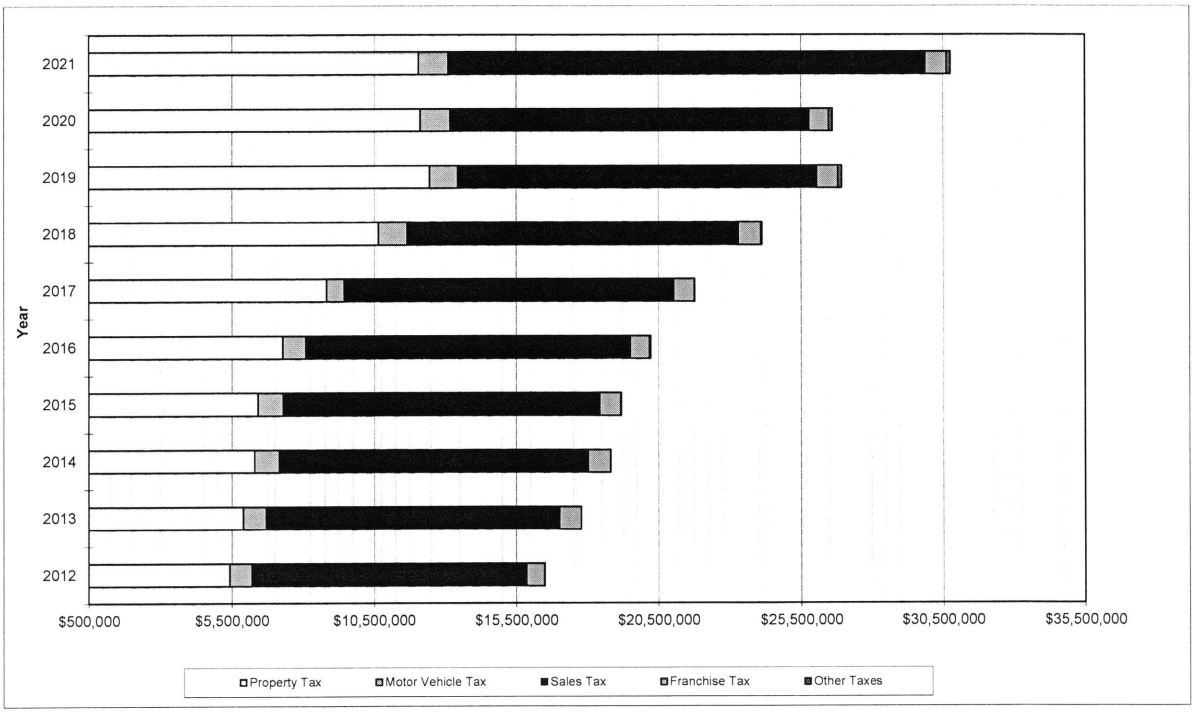
CITY OF GARDEN CITY, KANSAS
Governmental Activities Tax Revenues by Source
Last Ten Fiscal Years
(accrual basis of accounting)

Fiscal Year	Property Tax	Motor Vehicle Tax	Sales Tax	Franchise Tax	Other Taxes	Total
2012	$ 5,422,084	$ 781,203	$ 9,646,269	$ 638,389	$ 5,222	$ 16,493,167
2013	5,890,538	815,415	10,298,449	769,365	-	17,773,767
2014	6,295,353	870,539	10,853,099	780,082	9,768	18,808,841
2015	6,417,157	877,072	11,134,158	739,022	25,761	19,193,170
2016	7,277,265	812,685	11,405,981	681,159	41,741	20,218,831
2017	8,822,410	614,059	11,594,302	724,452	21,751	21,776,974
2018	10,647,364	995,357	11,664,353	770,747	42,997	24,120,818
2019	12,448,404	984,889	12,615,016	741,167	140,270	26,929,746
2020	12,110,342	1,050,858	12,615,016	688,989	138,137	26,603,342
2021	12,042,621	1,047,894	16,783,981	736,405	151,363	30,762,264



CITY OF GARDEN CITY, KANSAS
Fund Balances of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	2012	2013	2014	2015
General fund:				
Unassigned	$ 5,029,579	$ 6,367,098	$ 7,177,159	$ 7,190,142
Total general fund	$ 5,029,579	$ 6,367,098	$ 7,177,159	$ 7,190,142
Debt service fund:				
Restricted	$ 276,747	$ 394,287	$ 1,092,119	$ 1,277,563
Total debt service fund	$ 276,747	$ 394,287	$ 1,092,119	$ 1,277,563
All other governmental funds:				
Restricted	$ 3,252,784	$ 3,196,705	$ 3,371,317	$ 6,570,570
Committed	1,484,702	1,292,166	1,665,754	1,864,596
Assigned	937,398	933,077	1,101,771	1,254,798
Unassigned	(7,682,154)	(13,765,754)	(8,061,484)	(6,733)
Total all other governmental funds	$ (2,007,270)	$ (8,343,806)	$ (1,922,642)	$ 9,683,231

Fiscal Year						
2016	2017	2018	2019	2020	2021
$ 7,217,978	$ 7,325,832	$ 7,996,936	$ 9,685,448	$ 10,964,272	$ 14,681,201
$ 7,217,978	$ 7,325,832	$ 7,996,936	$ 9,685,448	$ 10,964,272	$ 14,681,201
$ 740,703	$ 980,122	$ 1,175,606	$ 1,356,247	$ 1,488,888	$ 1,857,735
$ 740,703	$ 980,122	$ 1,175,606	$ 1,356,247	$ 1,488,888	$ 1,857,735
$ 5,356,661	$ 4,235,584	$ 7,548,363	$ 9,276,254	$ 13,548,589	$ 8,110,515
1,598,633	2,232,739	2,106,604	2,244,306	1,753,411	382,996
1,473,558	1,135,195	1,572,218	1,575,762	2,395,488	2,649,901
(4,059,260)	(200,000)	-	-	(157,048)	(915,628)
$ 4,369,592	$ 7,403,518	$ 11,227,185	$ 13,096,322	$ 17,540,440	$ 10,227,784

CITY OF GARDEN CITY, KANSAS
Changes in Fund Balances of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	2012	2013	2014	2015
Revenues:				
Taxes	$ 15,854,778	$ 17,004,402	$ 18,028,759	$ 18,454,148
Special assessment taxes	376,172	254,853	429,999	454,933
Intergovernmental revenue	1,466,504	1,726,702	2,149,480	8,322,681
Franchises	638,389	769,365	780,082	739,022
Licenses and permits	237,856	292,231	332,124	511,698
Use of money and property	332,281	349,039	245,225	207,600
Reimbursements/Insurance proceeds	-	-	-	-
Miscellaneous	251,320	562,485	513,246	280,641
Donations	524,877	655,092	161,467	1,196,405
Cemetery	132,480	122,550	123,035	116,185
Police and municipal court	1,290,786	1,474,422	1,312,573	1,210,586
Fire	167,865	195,797	189,229	196,739
Engineering	-	442,674	275,000	-
Inspection	210,268	164,260	184,339	220,443
Planning and zoning	10,196	5,269	5,859	5,272
Parks and zoo	22,992	23,225	21,956	23,770
Total revenues	21,516,764	24,042,366	24,752,373	31,940,123
Expenditures:				
Current:				
General government	4,086,445	4,165,071	3,851,136	3,242,024
Public safety	10,825,211	11,715,431	11,671,156	13,270,593
Public works	2,162,895	2,222,760	2,268,596	2,354,938
Parks and recreation	3,430,557	3,639,752	3,760,839	3,835,535
Capital outlay and capital projects	10,207,028	10,250,720	7,618,433	8,003,288
Debt service:				
Principal	1,501,250	1,536,500	1,691,309	1,790,910
Interest and fiscal charges	306,636	401,441	460,166	848,426
Refunding and bond issuance costs	5,662	101,036	60,738	84,212
Total expenditures	32,525,684	34,032,711	31,382,373	33,429,926
Excess of revenues over (under) expenditures	(11,008,920)	(9,990,345)	(6,630,000)	(1,489,803)
Other financing sources (uses):				
Transfers in	2,588,950	2,769,536	5,517,396	3,830,162
Transfers out	(762,100)	(763,186)	(3,076,168)	(1,807,362)
Bonds issued	925,000	2,282,412	11,934,600	9,940,000
Refunding bonds issued	-	-	-	-
Premium on refunding bonds issued	-	-	-	-
Payment to refunded bonds escrow agent	-	-	-	-
Issuance of capital leases	122,526	820,106	183,229	1,331,303
Sale of capital assets	68,573	-	-	-
Total other financing sources (uses)	2,942,949	5,108,868	14,559,057	13,294,103
Net change in fund balances	$ (8,065,971)	$ (4,881,477)	$ 7,929,057	$ 11,804,300
Debt service as a percentage of noncapital expenditures	6.54%	6.88%	7.20%	8.84%

Fiscal Year					
2016	2017	2018	2019	2020	2021
$ 19,537,672	$ 21,052,522	$ 23,350,071	$ 26,188,579	$ 25,636,156	$ 30,025,859
209,877	133,751	155,974	22,180	21,080	23,788
13,956,781	5,286,764	1,618,564	1,870,748	4,420,833	4,374,854
681,159	724,452	770,747	741,167	688,989	736,405
526,322	403,645	339,678	371,891	366,749	584,987
452,010	278,926	375,724	729,627	405,909	1,236,616
-	2,468	-	-	-	-
405,464	324,639	724,486	427,582	395,151	579,480
268,195	112,087	285,788	147,402	851,537	282,802
258,132	147,172	166,773	153,904	177,311	185,557
1,279,396	1,500,690	1,459,140	1,225,505	1,114,569	1,144,247
167,109	152,384	159,303	164,978	163,707	162,629
5,800	-	5,000	24,420	15,000	15,000
227,010	241,325	247,293	258,266	269,292	277,829
5,482	4,672	4,733	7,772	7,255	7,490
21,305	112,234	127,155	108,633	14,869	32,120
38,001,714	30,477,731	29,790,429	32,442,654	34,548,407	39,669,663
4,048,185	3,627,407	3,522,661	3,068,022	3,341,791	3,915,110
12,650,103	12,808,957	13,169,934	13,586,953	13,498,268	15,389,308
1,944,154	2,070,984	2,244,577	2,249,668	1,410,210	2,538,879
3,826,739	4,460,686	4,668,216	5,128,651	4,688,053	3,487,986
20,094,716	7,975,239	2,612,080	8,379,336	22,417,952	17,808,113
2,419,761	2,560,761	2,659,011	2,402,261	2,849,180	2,650,083
907,230	910,247	806,969	822,917	946,672	1,308,821
43,046	45,675	48,986	21,878	247,249	146,079
45,933,934	34,459,956	29,732,434	35,659,686	49,399,375	47,244,379
(7,932,220)	(3,982,225)	57,995	(3,217,032)	(14,850,968)	(7,574,716)
4,015,971	6,026,930	4,041,467	3,237,218	6,054,959	3,809,650
(4,496,021)	(1,165,422)	(1,872,214)	(1,211,002)	(3,658,023)	(10,271,814)
2,000,000	2,285,000	2,055,000	4,604,765	16,442,607	10,810,000
-	-	-	-	1,427,942	-
-	-	-	-	1,497,458	-
-	-	-	-	(1,412,546)	-
477,209	216,916	408,007	324,341	351,554	-
112,398	-	-	-	2,600	-
2,109,557	7,363,424	4,632,260	6,955,322	20,706,551	4,347,836
$ (5,822,663)	$ 3,381,199	$ 4,690,255	$ 3,738,290	$ 5,855,583	$ (3,226,880)
8.11%	12.05%	12.33%	10.10%	10.77%	11.27%

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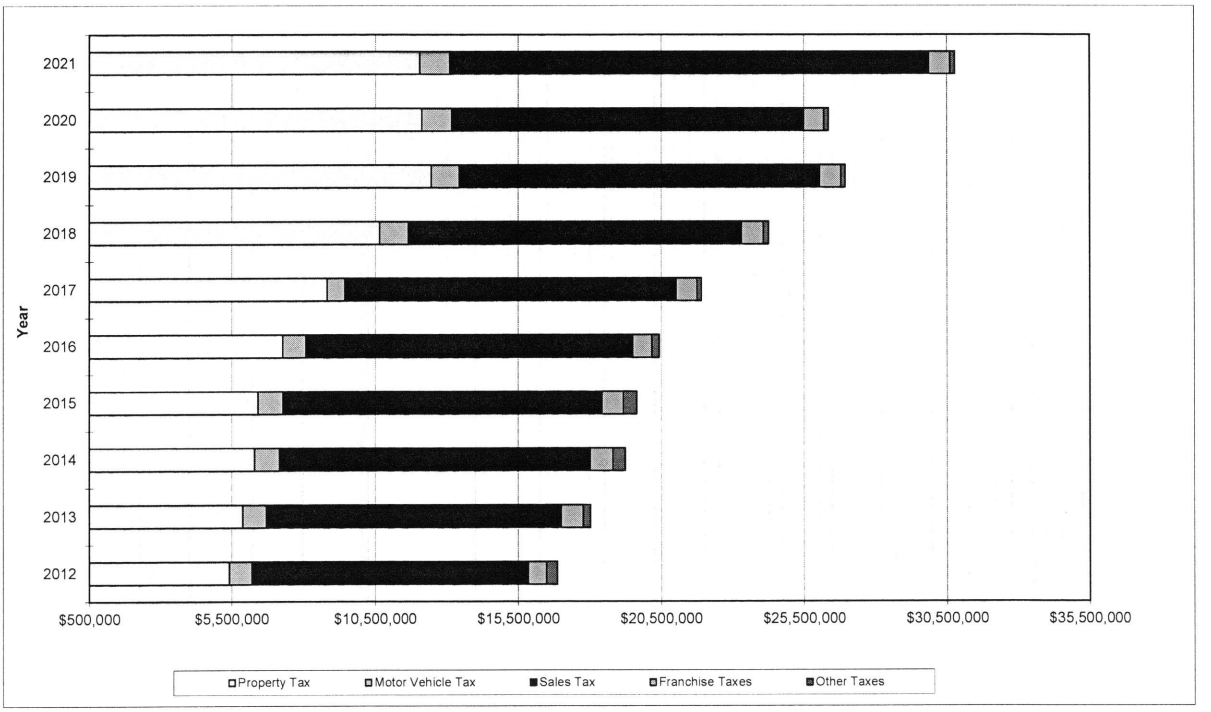
CITY OF GARDEN CITY, KANSAS
General Governmental Tax Revenues by Source
Last Ten Fiscal Years
(modified accrual basis of accounting)

Fiscal Year	Property Tax	Motor Vehicle Tax	Sales Tax	Franchise Taxes	Other Taxes	Total
2012	$ 5,422,084	$ 781,203	$ 9,646,269	$ 638,389	$ 381,394	$ 16,869,339
2013	5,890,538	815,415	10,298,449	769,365	254,853	18,028,620
2014	6,295,353	870,539	10,853,099	780,082	439,767	19,238,840
2015	6,417,157	877,072	11,134,158	739,022	480,694	19,648,103
2016	7,277,265	812,685	11,405,981	681,159	251,618	20,428,708
2017	8,822,410	614,059	11,594,302	724,452	155,502	21,910,725
2018	10,647,364	995,357	11,664,353	770,747	198,971	24,276,792
2019	12,448,404	984,889	12,615,016	741,167	162,450	26,951,926
2020	12,110,342	1,050,858	12,336,819	688,989	159,217	26,346,225
2021	12,042,621	1,047,894	16,783,981	736,405	175,151	30,786,052

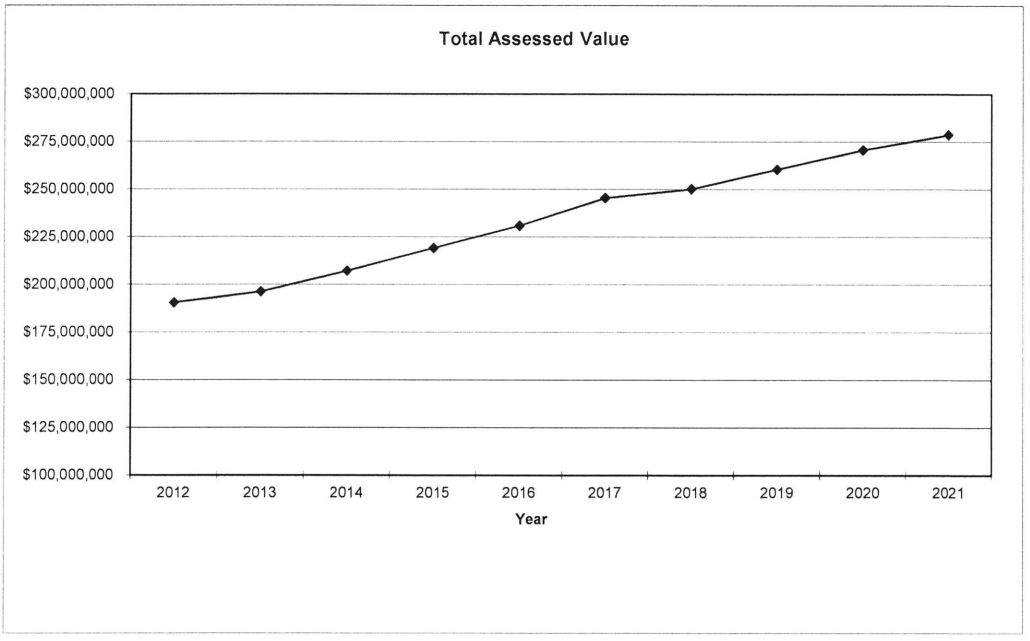


CITY OF GARDEN CITY, KANSAS
Assessed Value and Estimated Actual Value of Taxable Property
Retail Sales and Retail Sales Tax Rate
Last Ten Fiscal Years

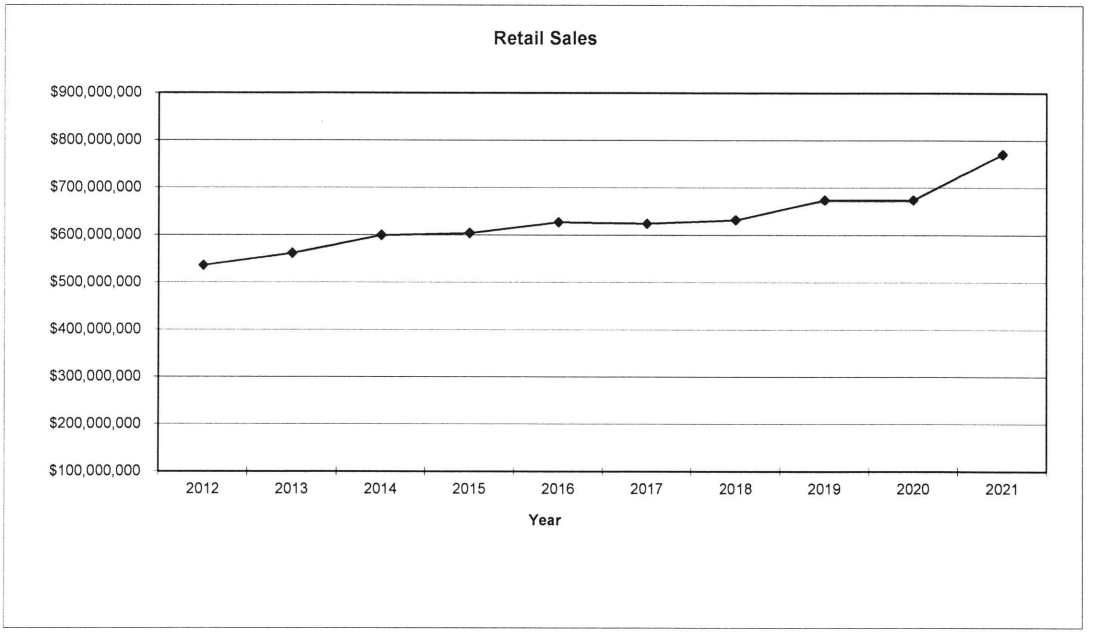
Fiscal Year	Assessed Value				Total Taxable Assessed Value
	Real Estate	Personal Property	State Utility	Motor Vehicle	
2012	$ 155,719,616	$ 6,208,184	$ 2,655,867	$ 25,997,701	$ 190,581,368
2013	160,935,832	5,626,520	2,732,191	26,975,320	196,269,863
2014	172,700,242	4,748,967	2,559,874	27,202,127	207,211,210
2015	184,869,991	3,962,031	2,467,437	27,826,141	219,125,600
2016	196,303,538	3,818,891	2,610,894	28,129,521	230,862,844
2017	210,467,165	3,779,044	2,603,369	28,611,880	245,461,458
2018	214,850,503	3,369,734	2,283,454	29,704,678	250,208,369
2019	222,428,951	3,391,549	2,633,046	32,087,904	260,541,450
2020	231,586,582	3,448,279	2,874,051	32,748,867	270,657,779
2021	238,473,692	3,825,424	2,906,554	33,461,246	278,666,916

Note: Property in the County is reassessed annually. The County assesses property at approximately 70 to 88 percent of actual value for all types of real and personal property. Estimated actual value is calculated by dividing assessed value by those percentages. Tax rates are per $1,000 of assessed value.

The City receives 1% on the sales from within the City limits plus a proportionate share of the County's sales tax collections.



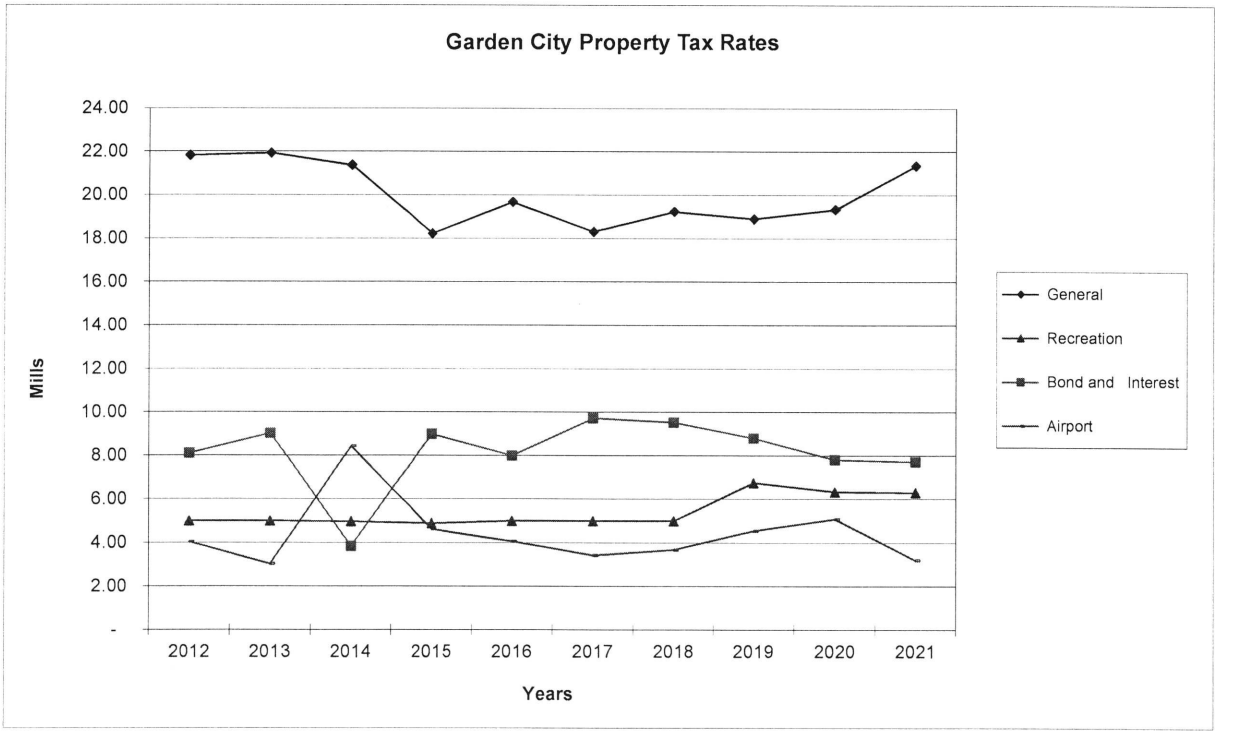
Total Direct Tax Rate	Estimated Actual Taxable Value Real Estate	Assessed Value as a Percentage of Actual Value	Taxable Retail Sales	Retail Sales Tax Rate
38.96 %	$ 1,415,781,760	13.46 %	$ 535,820,208	1.00 %
38.98	1,447,584,380	13.56	561,576,931	1.00
36.70	1,511,763,200	13.71	599,328,617	1.00
36.72	1,604,716,750	13.66	604,118,320	1.00
36.46	1,680,493,130	13.74	626,702,407	1.00
37.43	1,781,337,163	13.78	624,005,162	1.00
37.43	1,853,192,000	13.50	631,541,500	1.00
38.98	1,917,637,680	13.59	674,236,569	1.00
38.57	1,994,467,441	13.57	674,109,600	1.00
38.56	2,037,917,570	13.67	770,824,323	1.00



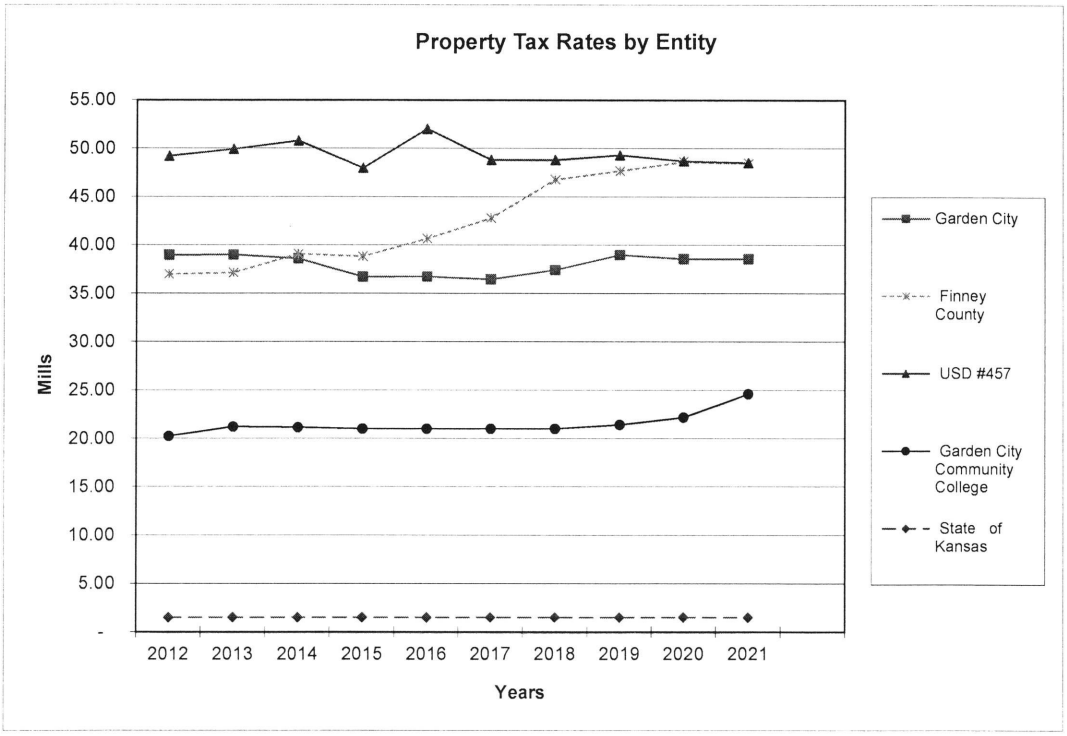
CITY OF GARDEN CITY, KANSAS
Property Tax Rates
Direct and Overlapping Governments
Last Ten Fiscal Years

Fiscal Year	Garden City				
	General	Recreation	Bond and Interest	Airport	Total
2012	21.82	5.00	8.10	4.04	38.96
2013	21.93	5.00	9.02	3.03	38.98
2014	21.38	4.96	3.83	8.43	38.60
2015	18.22	4.88	8.99	4.61	36.70
2016	19.67	5.00	7.99	4.06	36.72
2017	18.31	5.00	9.72	3.43	36.46
2018	19.22	5.00	9.53	3.68	37.43
2019	18.89	6.75	8.80	4.54	38.98
2020	19.33	6.34	7.81	5.09	38.57
2021	21.35	6.30	7.71	3.20	38.56

Rates are expressed in mills.
Overlapping rates are those of state, local and county governments that apply to property owners within the City of Garden City.



Overlapping Rates				Total Direct & Overlapping Rates
State of Kansas	Finney County	Garden City Community College	USD #457	
1.50	36.98	20.24	49.19	146.87
1.50	37.12	21.20	49.92	148.72
1.50	39.07	21.13	50.79	151.09
1.50	38.82	20.99	47.97	145.98
1.50	40.65	21.00	52.03	151.90
1.50	42.77	21.00	48.80	150.53
1.50	46.76	21.00	48.81	155.50
1.50	47.68	21.42	49.30	158.88
1.50	48.61	22.19	48.68	159.55
1.50	48.47	24.60	48.53	161.66



CITY OF GARDEN CITY, KANSAS
Principal Property Taxpayers
Current Year and Nine Years Ago

	2021			2012		
Name	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Bonanza Bioenergy, LLC	$ 5,683,116	1	2.30 %			
GC Schulman, LLC	3,356,978	2	1.36			
Garden City Industrial Park LLC	2,804,204	3	1.14			
Wal-Mart Real Estate Business Trust	2,716,735	4	1.10	$ 2,625,000	1	1.59 %
Menard, Inc.	2,659,501	5	1.08			
Black Hills Corp. (KS Division - formerly Aquila)	2,176,809	6	0.88	1,444,409	4	0.88
Sam's Real Estate Business Trust	1,696,821	7	0.69	1,774,790	2	1.08
Golden Plains Credit Union	1,640,425	8	0.67	1,606,314	3	0.98
HD Development of Maryland (Home Depot)	1,471,573	9	0.60	1,410,145	5	0.86
NCKAN Partners, Inc.	1,421,869	10	0.58			
Garden City Plaza, LLC				1,392,351	6	0.85
Dayton Hudson Corp (Target)				1,139,018	7	0.69
ART Mortgage Borrower Prop Co (Americold)				1,051,595	8	0.64
Indy Lube Investments (Sears)				980,000	10	0.60
Shriva Hotels				985,270	9	0.60
Other taxpayers	220,936,994		89.60	150,174,775		91.23
Total	$ 246,565,025		100.00 %	$ 164,583,667		100.00 %

Source: Assessed value data used to estimate applicable percentages provided by the Finney County Clerk.

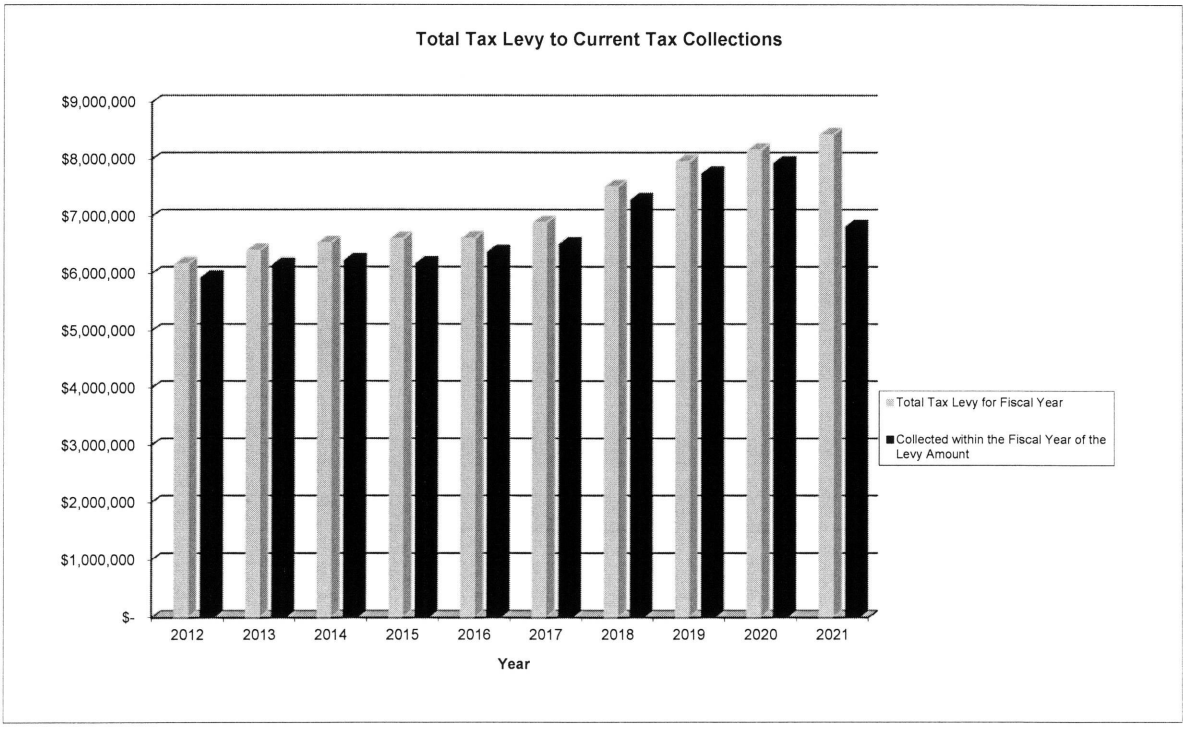
Principal Sales Taxpayers by NAICS Code
Current Year and Nine Years Ago

	2021			2012		
NAICS Code	Taxable Retail Sales	Rank	Percentage of Total Taxable Retail Sales	Taxable Retail Sales	Rank	Percentage of Total Taxable Retail Sales
Retail Trade	$ 562,006,738	1	72.91 %	$ 382,025,095	1	71.30 %
Accommodation and Food Services	87,499,417	2	11.35	58,252,144	2	10.87
Wholesale Trade	34,213,502	3	4.44	14,505,781	4	2.71
Information	18,125,431	4	2.35	22,306,459	3	4.16
Other Services (except Public Administration)	13,617,641	5	1.77	12,432,222	5	2.32
Manufacturing	12,032,504	6	1.56	6,813,712	7	1.27
Construction	10,042,418	7	1.30	6,377,907	8	1.19
Real Estate and Rental and Leasing	6,356,474	8	0.82	5,981,216	9	1.12
Utilities	3,363,430	9	0.44	10,923,847	6	2.04
Arts, Entertainment and Recreation	2,651,719	10	0.34			
Administrative, Support and Waste Management	2,544,003		0.33	5,328,011	10	0.99
Transportation and Warehousing	2,401,574		0.31			
Finance and Insurance	1,786,646		0.23	316,038		0.06
Professional, Scientific and Technical Services	1,625,415		0.21	2,750,790		0.51
Educational Services	525,491		0.07			
Other codes	12,031,920		1.57	7,806,987		1.46
Total within Garden City	$ 770,824,323		100.00 %	$ 535,820,209		100.00 %

Source: Estimated taxable retail sales by North American Industry Classification System (NAICS) code provided by the Kansas Department of Revenue.

CITY OF GARDEN CITY, KANSAS
Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal Year	Total Tax Levy for Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collected for the Fiscal Year of the Levy	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2012	$ 6,164,521	$ 5,924,602	96.11 %	$ 239,919	$ 6,164,521	100.00 %
2013	6,402,605	6,145,708	95.99	256,897	6,402,605	100.00
2014	6,534,431	6,222,003	95.22	312,428	6,534,431	100.00
2015	6,606,493	6,167,476	93.35	439,017	6,606,493	100.00
2016	6,611,655	6,369,300	96.33	242,355	6,611,655	100.00
2017	6,887,127	6,504,093	94.44	342,206	6,846,299	99.41
2018	7,512,599	7,279,553	96.90	184,355	7,463,908	99.35
2019	7,953,839	7,741,236	97.33	212,603	7,953,839	100.00
2020	8,156,604	7,923,061	97.14	-	7,923,061	97.14
2021	8,425,141	6,810,789	80.84	-	6,810,789	80.84



CITY OF GARDEN CITY, KANSAS
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

Fiscal Year	Governmental Activities				Business-type Activities	
	General Obligation Bonds	Limited Obligation Bonds	Bond Premiums	Capital Leases	General Obligation Bonds	Revenue Loans
2012	$ 10,041,250	$ -	$ -	$ 586,104	$ 12,643,909	$ -
2013	10,787,162	-	-	1,109,674	17,262,278	-
2014	21,030,453	-	-	858,251	16,939,627	218,139
2015	29,179,543	-	-	1,708,029	14,664,537	138,712
2016	28,759,782	-	-	1,672,235	12,327,785	56,499
2017	28,484,021	-	-	1,338,549	12,461,137	-
2018	27,880,010	-	-	1,219,403	18,447,098	-
2019	26,897,749	3,184,765	-	1,038,350	32,002,251	-
2020	40,656,811	3,074,797	1,497,458	747,436	30,838,189	-
2021	49,301,882	2,589,643	2,326,813	735,404	28,348,118	18,792,676

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

* See the Schedule of Demographic and Economic Statistics on page 186 for personal income and population data.

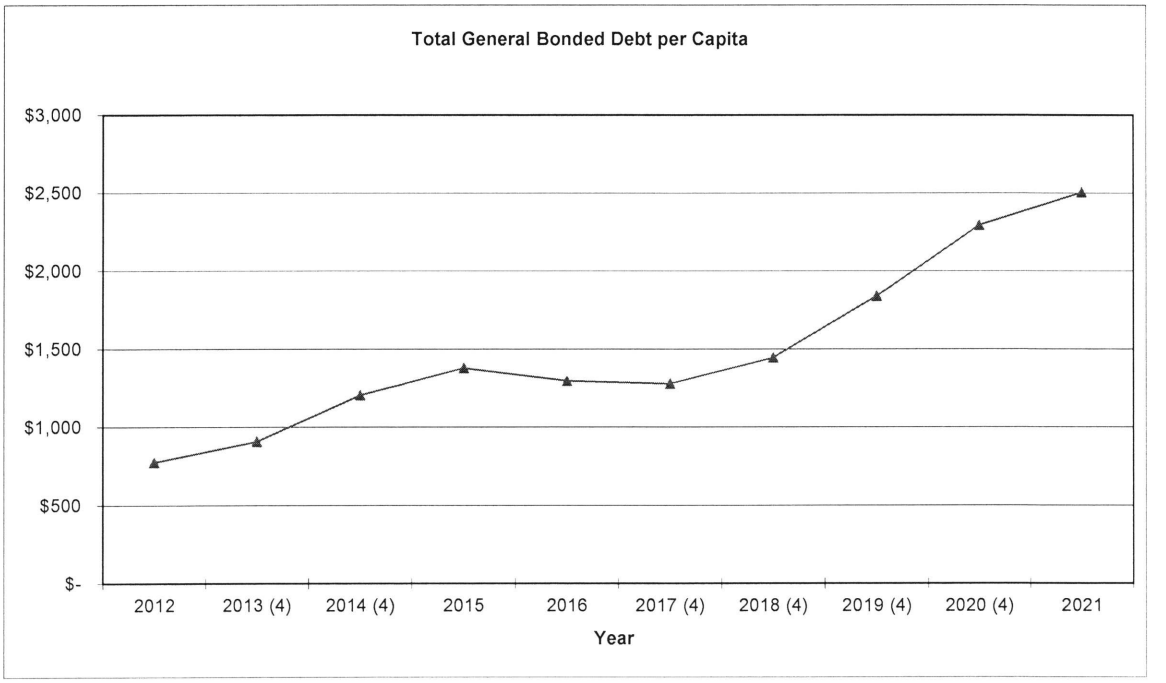
Type Activities		Total	Percentage	
Bond Premiums	Capital Leases	Primary Government	of Personal Income *	Per Capita *
$ 245,159	$ 15,147	$ 23,531,569	2.41 %	$ 704
215,440	38,837	29,413,391	2.68	821
185,080	42,022,759	81,254,309	6.47	2,100
154,080	44,132,494	89,977,395	8.14	2,519
122,567	42,983,984	85,922,852	6.61	2,063
90,158	41,620,468	83,994,333	5.51	1,723
57,108	56,254,993	103,858,612	6.60	2,065
28,542	54,649,972	117,801,629	7.04	2,204
216,513	52,965,713	129,996,917	7.13	2,229
192,735	58,313,245	160,600,516	9.13	2,854

CITY OF GARDEN CITY, KANSAS
Ratios of General Bonded Debt Outstanding
Last Ten Fiscal Years

Fiscal Year	General Obligation Bonds (1)	Less Amounts Available in Debt Service Fund (2)	Total	Percentage of Estimated Actual Taxable Value of Property (3)	Total General Bonded Debt Per Capita (4)
2012	$ 22,930,318	$ 276,747	$ 22,653,571	0.02 %	$ 776
2013 (4)	28,264,880	394,287	27,870,593	0.02	908
2014 (4)	38,155,160	1,092,119	37,063,041	0.02	1,205
2015	43,998,160	1,277,563	42,720,597	0.03	1,380
2016	41,210,134	740,703	40,469,431	0.02	1,297
2017 (4)	41,035,316	980,122	40,055,194	0.02	1,280
2018 (4)	46,384,216	1,175,606	45,208,610	0.02	1,446
2019 (4)	58,928,542	1,356,247	57,572,295	0.03	1,840
2020 (4)	73,208,971	1,488,888	71,720,083	0.04	2,293
2021	80,169,548	1,857,735	78,311,813	0.04	2,504

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) This is the general bonded debt of both governmental and business- type activities, net of original issuance discounts and premiums.
(2) This is the amount restricted for debt service principal payments.
(3) See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property on pages 172 through 173 property value data.
(4) Population data can be found in the Schedule of Demographic and Economic Statistics on page 186.



CITY OF GARDEN CITY, KANSAS
Direct and Overlapping Governmental Activities Debt
As of December 31, 2021

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable (1)	Estimated Share of Overlapping Debt
Direct:			
City of Garden City	$ 54,953,742	100.00 %	$ 54,953,742
Overlapping:			
Finney County	8,796,375	47.65	4,191,473
Garden City Community College	10,313,199	47.65	4,914,239
USD #457	85,810,000	60.97	52,318,357
Total overlapping debt	104,919,574		61,424,069
Total direct and overlapping debt	$ 159,873,316		$ 116,377,811

Source: Assessed value data used to estimate applicable percentages provided by the Finney County Clerk. Debt outstanding data provided by Finney County, Garden City Community College and USD #457.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Garden City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account.

(1) The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the County's taxable assessed value that is within the City's boundaries and dividing it by the County's total taxable assessed value.

CITY OF GARDEN CITY, KANSAS
Legal Debt Margin Information
Last Ten Fiscal Years

	2012	2013	2014	2015
Debt limit	$ 57,174,410	$ 58,880,959	$ 62,163,363	$ 65,737,680
Total net debt applicable to limit	22,724,409	9,002,602	23,460,533	12,838,623
Legal debt margin	$ 34,450,001	$ 49,878,357	$ 38,702,830	$ 52,899,057
Total net debt applicable to the limit as a percentage of debt limit	39.75%	15.29%	37.74%	19.53%

Note: Under State finance law, the City of Garden City's outstanding general obligation debt should not exceed 30% of total assessed property value.

Fiscal Year					
2016	2017	2018	2019	2020	2021
$ 65,737,680	$ 73,638,437	$ 75,062,511	$ 78,162,435	$ 81,197,334	$ 83,600,075
16,957,349	15,171,979	13,216,018	12,943,878	13,902,411	40,379,682
$ 48,780,331	$ 58,466,458	$ 61,846,493	$ 65,218,557	$ 67,294,923	$ 43,220,393
25.80%	20.60%	17.61%	16.56%	17.12%	48.30%

Assessed value	$ 278,666,916
Debt limit (30% of total assessed value)	$ 83,600,075
Debt applicable to limit:	
General obligation bonds - governmental activities	$ 49,301,882
Less general obligation bonds - tax increment financing	(12,672,200)
Temporary notes payable	3,750,000
Total net debt applicable to limit	$ 40,379,682
Legal debt margin	$ 43,220,393

CITY OF GARDEN CITY, KANSAS
Debt Structure
Last Ten Fiscal Years*

Debt Summary	2018	2019	2020	2021
Preliminary Actual Value of Real and Personal Property	$ 1,853,192,000	$ 1,917,637,680	$ 1,994,467,441	$ 2,037,917,570
Equalized Assessed Valuation of Tangible Valuation for Computation of Bonded Debt Limitations	250,208,369	260,541,450	270,657,779	278,666,916
Legal limitation of Bonded Debt	75,062,511	78,162,435	81,197,334	83,600,075
Outstanding General Obligation Bonds including Temporary Notes	27,880,010	26,897,749	27,279,611	53,051,882
Outstanding Debt Subject to Debt Limit	13,216,018	12,943,878	13,902,411	40,379,682
Additional Debt Capacity	61,846,493	65,218,557	67,294,923	43,220,393
Estimated Overlapping Debt	63,502,272	60,297,344	60,133,916	61,424,069
Estimated Outstanding Direct & Overlapping Debt	92,601,685	88,233,443	104,612,960	116,377,811
Direct City Debt per Capita	930	893	1,422	1,757
Direct and Overlapping Debt per	4,510	4,330	4,781	5,112
Direct City Debt as A Percentage of Assessed Valuation	11.63%	10.72%	16.43%	19.72%
Direct and Overlapping Debt as a Percentage of Assessed Valuation	37.01%	33.87%	38.65%	41.76%
Direct Debt as a Percentage of Actual Fair Market Value	2.46%	3.22%	3.34%	2.70%
Direct and Overlapping Debt as a Percentage of Actual Fair Market Value	5.73%	6.34%	6.01%	5.71%

* Until a full 10-year trend is compiled, the City will present information for those years for which information is available.

CITY OF GARDEN CITY, KANSAS
Pledged-Revenue Coverage
Last Ten Fiscal Years

	Electric Utility Loans					
Fiscal Year	Electric Charges and Other	Less: Operating Expenses	Net Available Revenue	Debt Service Principal	Debt Service Interest	Coverage
2012	$26,096,656	$ 24,758,379	$ 1,338,277	$ 149,712	$ 31,317	7.39 %
2013	29,862,109	26,681,452	3,180,657	159,541	29,129	16.86
2014	31,574,660	23,161,845	8,412,815	655,336	1,731,119	3.53
2015	31,400,731	22,987,448	8,413,283	1,715,189	2,448,969	2.02
2016	31,240,504	22,867,050	8,373,454	2,150,175	2,494,796	1.80
2017	31,802,020	23,138,253	8,663,767	2,030,594	2,370,047	1.97
2018	32,685,417	23,358,487	9,326,930	2,132,628	2,822,527	1.88
2019	31,896,036	23,162,972	8,733,064	2,267,506	3,009,488	1.65
2020	29,844,121	23,336,214	6,507,907	4,086,597	3,447,765	0.86
2021	33,322,966	34,273,426	(950,460)	39,876,530	3,522,404	(0.02)

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.
Electric charges and other includes connect fees and other operating revenues. Operating expenses do not include interest or depreciation.

	Water and Sewer Utility Loans					
Fiscal Year	Water and Sewer Charges and Other	Less: Operating Expenses	Net Available Revenue	Debt Service Principal	Debt Service Interest	Coverage
2012	$ 7,776,945	$ 4,629,827	$ 3,147,118	$ 1,292,500	$ 289,021	1.99 %
2013	7,376,943	4,513,934	2,863,009	1,320,000	263,927	1.81
2014	7,820,838	5,041,035	2,779,803	1,433,076	270,242	1.63
2015	7,896,659	5,145,197	2,751,462	1,616,651	275,875	1.45
2016	8,228,469	5,864,702	2,363,767	1,706,552	240,884	1.21
2017	9,091,142	6,276,314	2,814,828	1,750,674	227,971	1.42
2018	9,748,318	5,862,318	3,886,000	4,513,836	277,576	0.81
2019	10,399,634	5,879,912	4,519,722	1,855,254	486,512	1.93
2020	11,293,369	6,226,770	5,066,599	3,171,175	462,605	1.39
2021	11,473,110	6,079,918	5,393,192	1,356,769	428,684	3.02

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.
Water and sewer charges and other includes tap fees and other operating revenues. Operating expenses do not include interest or depreciation.

CITY OF GARDEN CITY, KANSAS
Demographic and Economic Statistics
Last Ten Fiscal Years

Fiscal Year	Population (1)	Personal Income (amounts expressed in thousands)	Per Capita Personal Income (2)	Median Age (3)	Education Level in Years of Formal Schooling (4)	School Enrollment (4)	Unemployment Rate (5)
2012	29,176	$ 974,975	$ 33,417	31	13	7,578	4.70 %
2013	30,678	1,099,162	35,829	31	13	7,573	3.30
2014	30,761	1,256,201	38,699	31	13	7,638	3.50
2015	30,948	1,105,307	35,715	31	13	7,573	3.20
2016	31,214	1,300,219	41,655	30	13	7,813	2.90
2017	31,293	1,525,315	48,743	30	13	7,786	2.70
2018	31,275	1,573,070	50,298	30	13	7,671	2.50
2019	31,290	1,672,544	53,453	30	13	7,547	2.00
2020	31,275	1,824,146	58,326	30	13	7,358	4.00
2021	31,275	1,759,969	56,274	31	13	7,551	3.60

Data sources:
(1) Bureau of the Census/City Planning Department
(2) Bureau of Economic Analysis
(3) State Department of Commerce
(4) School District
(5) Kansas Department of Labor

Note: Population, median age and education level information are based on surveys conducted during the last quarter of the calendar year. Personal income information is a total for the year. Unemployment rate information is an adjusted yearly average. School enrollment is based on the census at the start of the school year.

CITY OF GARDEN CITY, KANSAS
Principal Employers
Current Year and Nine Years Ago

	2021			2012		
Employer	Employees	Rank	Percentage of Total Employment	Employees	Rank	Percentage of Total Employment
Tyson Fresh Meats, Inc.	3,600	1	24.76 %	2,200	1	15.40 %
Unified School District No. 457	1,299	2	8.93	1,200	2	8.40
St. Catherine Hospital	612	3	4.21	635	4	4.45
City of Garden City	362	4	2.49	303	8	2.12
Finney County	303	5	2.08	330	7	2.31
Wal-Mart	303	6	2.08	372	6	2.60
Unified School District No. 363	236	7	1.62			-
Sunflower Electric Power Corp.	231	8	1.59	225	10	1.58
Garden City Community College	219	9	1.51	385	5	2.70
Dillons	203	10	1.40			-
Beef Products, Inc.			-	245	9	1.72
Cheyenne Drilling			-	638	3	4.47
Other employers	7,171		49.33	7,749		54.25
Total	14,539		100.00 %	14,282		100.00 %

Data sources:
(1) Chamber of Commerce
(2) U.S. Department of Labor
(3) Bureau of Labor Statistics

Note: Based on employment of Finney County labor force; information not available for City only.

CITY OF GARDEN CITY, KANSAS
Full-time Equivalent City Government Employees by Function
Last Ten Fiscal Years

Function	Full-time Equivalent Employees as of December 31,									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General government	54	54	52	56	63	63	58	61	59	59
Public safety:										
Police:										
Officers	56	50	53	56	64	64	65	64	65	65
Civilians	32	26	33	29	30	30	29	29	30	30
Fire:										
Firefighters and officers	34	34	34	34	37	37	38	37	39	39
Civilians	1	1	1	1	1	1	1	1	1	1
Streets:										
Engineering	4	4	4	-	-	-	-	-	-	-
Maintenance	20	19	20	19	16	16	16	16	16	16
Sanitation	15	10	16	17	23	23	25	25	22	22
Culture and recreation	45	46	45	44	55	55	54	56	71	71
Water	14	13	12	10	14	14	14	14	14	14
Sewer	8	11	10	10	15	15	13	12	13	13
Electric	20	19	18	22	25	25	31	32	32	32
Total	303	287	298	298	343	343	344	347	362	362

Source: City Human Resource Office.

CITY OF GARDEN CITY, KANSAS
Operating Indicators by Function
Last Ten Fiscal Years

Function	Fiscal Year 2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Police:										
Physical arrests	3,169	2,477	2,774	3,121	2,372	3,311	3,637	1,999	638	2,275
Parking violations	283	154	154	165	185	185	227	227	68	122
Traffic violations	6,710	5,107	3,501	4,399	3,807	4,872	5,530	4,104	5,430	2,263
Fire:										
Number of calls answered	908	806	843	798	869	866	865	962	994	1,515
Inspections	923	736	742	945	1,117	1,067	1,244	1,251	533	734
Streets:										
Street resurfacing (improved miles)	122	123	125	125	130	130	130	131	132	20
Potholes patch/tons	347	355	896	353	520	427	355	429	649	672
Sanitation:										
Refuse collected (tons/day)	69	71	74	69	78	78	74	71	72	75
Recyclables collected (tons/day)	2.27	2.24	2.61	2.82	3.02	2.37	2.27	2.24	2.17	2.01
Culture and recreation:										
Golf memberships issued	275	247	224	219	214	214	186	242	272	272
Zoo admissions	155,549	190,833	218,507	232,496	238,940	226,701	207,229	142,603	97,511	189,579
Water:										
New connections	28	89	88	50	47	42	30	42	94	73
Water mains breaks	8	17	30	31	37	26	22	17	21	33
Average daily consumption (thousands of gallons)	7,396	6,432	6,194	6,210	6,476	5,839	5,284	6,356	6,300	5,904
Sewer:										
Average daily sewage treatment (thousands of gallons)	2,980	2,480	2,560	2,560	2,520	2,660	2,300	2,300	2,220	2,330
Electric:										
New connections	28	89	83	96	106	60	30	46	93	93
Average daily usage (thousands of kilowatts)	729	745	771	763	778	781	823	820	791	817

Sources: Various City departments.
Note: Indicators are not available for the general government function.

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CITY OF GARDEN CITY, KANSAS
Capital Asset Statistics by Function
Last Ten Fiscal Years

Function	Fiscal Year 2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Public safety:										
Police:										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	26	26	30	31	31	32	32	34	45	48
Motorcycle patrol units	6	6	7	7	2	2	2	4	4	4
Fire stations	2	2	2	2	2	2	2	2	2	2
Streets:										
Street (miles)	126	129	130	136	140	154	154	155	156	150
Streetlights	3,507	3,407	3,424	3,436	3,458	3,790	3,790	3,825	3,850	3,903
Traffic signals	35	34	38	38	38	38	38	38	39	38
Sanitation:										
Collection trucks	13	13	13	14	14	14	15	15	16	13
Culture and recreation:										
Park acreage	185	185	186	186	186	186	186	186	234	234
Parks	12	12	12	14	14	14	14	14	18	18
Swimming pools	1	1	1	1	1	1	1	1	1	1
Tennis courts	8	8	8	8	8	8	8	8	8	8
Senior centers	1	1	1	1	1	1	1	1	1	1
Water:										
Water mains (miles)	149	152	163	168	169	171	171	173	173	174
Fire hydrants	923	927	1,040	1,065	1,198	1,095	1,105	1,106	1,111	1,130
Maximum daily capacity (thousands of gallons)	28,000	28,000	25,578	25,578	25,578	16,728	16,344	17,400	17,400	14,720
Sewer:										
Sanitary sewer (miles)	114	117	120	120	125	125	125	123	127	127
Storm sewer (miles)	34	67	67	69	69	69	69	69	69	69
Electric:										
Number of distribution stations	9	11	12	12	12	12	12	11	11	11
Miles of service lines	328	333	337	339	408	408	408	400	401	409

Sources: Various City departments.
Note: No capital asset indicators are available for the general government function.

CITY OF GARDEN CITY, KANSAS
Jameson Energy Center
Last Ten Fiscal Years*

	Fiscal		
	2014	2015	2016
System Rates:			
Customer Charge:			
Residential	22.50	22.50	19.50
SGS	40.00	40.00	40.00
LGS	85.00	85.00	85.00
kWh:			
Residential	0.1100	0.1100	0.1100
SGS	0.0690	0.0690	0.0690
LGS	0.0690	0.0690	0.0690
kW:			
LGS	11.86	11.86	11.86
Peak Load	66,168	68,699	69,100
System Revenues by Sector:			
Residential:			
Energy	$ 8,789,639	$ 8,833,157	$ 8,795,093
Customer Charge	2,443,690	2,459,259	2,176,098
Commericial/Industrial:			
Energy	17,212,428	16,866,450	17,087,740
Customer Charge	814,234	826,266	859,794
Miscellaneous:			
Security Lights	54,839	54,262	53,605
Total	$ 29,314,830	$ 29,039,394	$ 28,972,330
MWh Sales by Sector:			
Residential	$ 82,837	$ 83,455	$ 83,591
Industrial	183,362	180,820	179,678
Total	$ 266,199	$ 264,275	$ 263,269

Ten Largest Customers:

	2014		2015		2016	
Name	Sales	Rank	Sales	Rank	Sales	Rank
Bonanza	$ 2,070,689	1	$ 2,059,097	1	$ 2,077,313	1
Meadowlark - Dairy Farmers						
Petrosantander	1,927,088	2	1,517,862	2	1,261,486	2
International Paper (Temple Inland Container)	460,689	5	506,382	4	478,234	4
Unified School District No. 457	465,179	4	400,375	6	419,671	5
ART Mortgage Borrower Prop Co (Americold)	678,584	3	652,767	3	632,224	3
Wal-Mart	402,608	6	415,945	5	394,433	6
Waste Water Treatment Plant	333,382	7	320,428	7	317,714	7
Sam's Club	262,422	8	260,008	8	247,368	8
Dillons #5			225,967	9	220,827	9
Menards						
Dillons #6	223,349	10			193,841	10
St. Catherine Hospital	234,415	9	221,105	10		
Total	$ 7,058,405		$ 6,579,936		$ 6,243,111	

*Until as full 10-year trend is compiled, the City will present information for those years for which information is available.

Year				
2017	2018	2019	2020	2021
19.50	19.50	19.50	19.50	19.50
40.00	40.00	40.00	40.00	40.00
85.00	85.00	85.00	85.00	85.00
0.1100	0.1100	0.1100	0.1100	0.1200
0.0690	0.0690	0.0690	0.0690	0.0790
0.0690	0.0690	0.0690	0.0690	0.0790
11.86	11.86	11.86	11.86	11.86
68,516	71,797	72,767	67,808	73,461
$ 8,740,826	$ 8,987,665	$ 8,925,938	$ 8,536,048	$ 9,462,110
2,167,793	2,164,881	2,168,311	1,979,666	2,172,526
17,370,255	17,970,035	17,637,838	16,150,251	19,024,273
862,180	863,693	861,908	738,671	865,486
53,564	52,557	52,854	48,529	48,529
$ 29,194,618	$ 30,038,831	$ 29,646,849	$ 27,453,165	$ 31,572,924
$ 82,190	$ 85,150	$ 84,379	$ 84,183	$ 85,279
186,877	202,613	201,301	190,474	197,893
$ 269,067	$ 287,763	$ 285,680	$ 274,657	$ 283,172

2017		2018		2019		2020		2021	
Sales	Rank	Sales	Rank	Sales	Rank	Sales	Rank	Sales	Rank
$ 2,251,662	1	$ 2,189,377	1	$ 2,019,549	2	$ 2,649,904	1	$ 2,717,713	1
923,382	3	2,039,507	2	2,090,792	1	2,226,719	2	2,453,638	2
1,274,969	2	1,158,585	3	976,258	3	185,924	10	775,771	3
431,314	6	423,484	6	455,067	5	449,745	3	528,564	4
472,127	5	449,702	5	456,017	4	389,369	4	514,349	5
656,367	4	680,464	4	256,282	8	359,661	5	363,753	6
381,647	7	368,458	7	354,901	6	337,331	6	354,661	7
318,302	8	326,285	8	324,446	7	313,721	7	344,640	8
248,361	9	245,291	9	238,110	9	222,034	8	235,337	9
214,537	10					221,986	9	219,508	10
		216,000	10	208,468	10				
$ 7,172,668		$ 8,097,153		$ 7,379,890		$ 7,356,394		$ 8,507,934	

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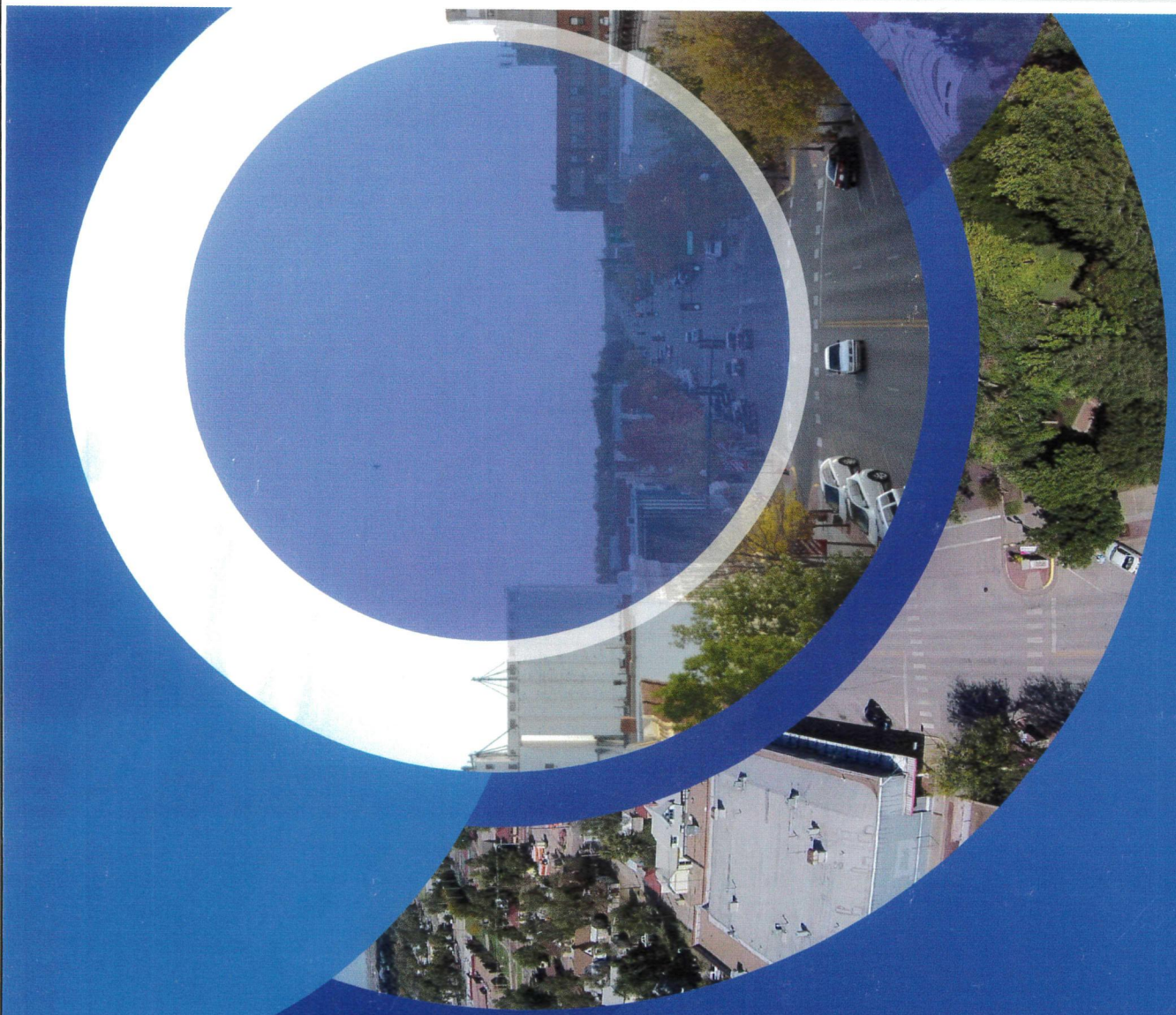

SINGLE AUDIT

SECTION

LEWIS, HOOPER & DICK LLC
certified public accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Honorable Mayor,
City Commissioners and City Manager
Garden City, Kansas 67846

We have audited, in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and the standards contained in the *Kansas Municipal Audit and Accounting Guide*, issued by the State of Kansas, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Garden City, Kansas, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 9, 2022. Our report includes a reference to another auditor who audited the financial statements of the Garden City Housing Authority, as described in our report on the City of Garden City's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by that auditor.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Garden City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Garden City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Garden City's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we did identify certain deficiencies in internal control over financial reporting that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2021-1, 2021-2, and 2021-3 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Garden City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

We noted certain matters that we have reported to management of the City of Garden City in a separate letter dated June 9, 2022.

City of Garden City's Response to Findings

The City of Garden City's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The City of Garden City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the City of Garden City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Garden City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lewis, Hooper + Dick, LLC

LEWIS, HOOPER & DICK, LLC

June 9, 2022

LEWIS, HOOPER & DICK LLC
certified public accountants

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE

The Honorable Mayor,
City Commissioners and City Manager
Garden City, Kansas 67846

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the City of Garden City's compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2021. The City of Garden City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2021.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards contained in the *Kansas Municipal Audit and Accounting Guide* (KMAAG), issued by the State of Kansas; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards)*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibility under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City of Garden City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City of Garden City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City of Garden City's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City of Garden City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, KMAAG, *Government Auditing Standards,* and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City of Garden City's compliance with the requirements of each major federal program as a whole.

Our responsibility is to express an opinion on compliance for each of the City of Garden City's major federal programs based on our audit of the types of compliance requirements referred to above. The City of Garden City's financial statements include the operations of the Garden City Housing Authority, which received $338,939 in federal awards during the year ended December 31, 2021, which are not included in the schedule of expenditures of federal awards. Our compliance audit, described below, did not include the Garden City Housing Authority because the component unit engaged another auditor to perform an audit which was not in accordance with the Uniform Guidance as the Garden City Housing Authority only expended $338,939 in federal expenditures.

In performing an audit in accordance with GAAS, KMAAG, *Government Auditing Standards,* and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over

compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Lewis, Hooper & Dick, LLC

LEWIS, HOOPER & DICK, LLC

June 9, 2022

CITY OF GARDEN CITY, KANSAS
Schedule of Findings and Questioned Costs
December 31, 2021

I. SUMMARY OF AUDITOR'S RESULTS

A. Financial Statements

- Type of auditor's report issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

- Internal control over financial reporting as reported in the INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*:

Are any material weaknesses identified?	Yes
Are any significant deficiencies identified?	None reported
Is any noncompliance material to financial statements noted?	No

B. Federal Awards

- Internal control over major programs as reported in the INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE:

Are any material weaknesses identified?	No
Are any significant deficiencies identified?	None reported

- Type of auditor's report issued on compliance for major federal programs: Unmodified

- Are there any audit findings that are required to be reported in accordance with 2 CFR 200.516(a)? No

- Identification of major federal programs:

Assistance Listing Number	Name of Federal Program and Cluster	Grant Number	Expenditures
21.027	Coronavirus State and Local Fiscal Recovery Funds		$ 1,934,000

- Dollar threshold used to distinguish between type A and B programs: $750,000

- Auditee qualified as low-risk auditee? No

II. FINANCIAL STATEMENT FINDINGS

Finding 2021-1

Type of Finding: Material weakness in internal control over financial reporting.

Finding: Control procedures over the recording of fixed asset transactions were not functioning as designed.

Criteria: Control procedures over fixed assets should be in place to prevent, detect, and correct potential misstatement of fixed assets. This includes consistent application of the City's policies, and correct calculation of fixed asset additions and deletions. Fixed asset additions and deletions should be reconciled to the general ledger and construction in progress records by the City staff to ensure they are properly stated.

Condition and Context: In the current year, transactions affecting the fixed asset listing were not properly recorded in accordance with City policy. When reconciling the fixed asset listing to the general ledger we noted several audit adjustments were required to be made including the following:

- Street and sewer infrastructure additions for 2021 totaling $2,620,962 had not been accounted for.
- Net costs totaling $416,792 that should have been included in the Electric fund infrastructure asset for 2021 were originally excluded.
- Costs totaling $449,351 that should have been capitalized as Water fund infrastructure for 2021 were not included on the depreciation schedule.
- The 2021 Pierce pumper fire engine that was purchased in 2020 for $614,461 but was not delivered until 2021 was capitalized in 2021 upon delivery but was not included in 2020 CIP. Therefore, it was incorrectly expensed in 2020 requiring a prior period adjustment.
- The Campus Drive project totaling $476,180 was completed in 2021 but was not added to the depreciation schedule.
- The water distribution improvement project totaling $666,108 was completed in 2021 but was not added to the depreciation schedule.
- The 16" transmission waterline improvement project totaling $92,209 was completed in 2021 but was not added to the depreciation schedule.
- The WWTP collection system/treatment facility project totaling $513,778 was completed in 2021 but was not added to the depreciation schedule.

(continued)

II. FINANCIAL STATEMENT FINDINGS (continued)

Finding 2021-1
(continued)

Cause:	The finding results from a lack of oversight and adherence to the City's policy in recording transactions affecting the determination of fixed asset additions, deletions and construction in progress.
Effect or Potential Effect:	Failure to properly record fixed asset related transactions could result in a material misstatement in the financial statements.
Repeat Finding:	Repeat of finding 2020-1 (originally finding 2016-1).
Recommendation:	We recommend fixed asset transactions and the resulting fixed asset listing be reviewed by management to ensure proper recording of all transactions in accordance with the City's policy. The fixed asset listing and construction in progress records should be reconciled prior to calculation of depreciation for the year.
View of Responsible Official:	The City's management will review fixed asset transactions to ensure all transactions are properly recorded and reconciled at year-end.

Finding 2021-2

Type of Finding:	Material weakness in internal control over financial reporting.
Finding:	Control procedures over the recording of journal entries were not functioning as designed.
Criteria:	Control procedures over the recording of journal entries should be in place to prevent, detect, and correct potential misstatement of transactions. This includes reviewing the impact of the posted journal entries to ensure the transactions are accurate.
Condition and Context:	In the current year journal entries were posted as approved, but the impact of the journal entries were not reviewed, and the individual posting the entry did not understand the effect of the transaction being posted. In addition, the same individual requesting journal entries was the individual charged with approving the journal entries. Journal entries were posted by the City to move airport grant transactions between funds; however, the entries were not consistently posted to the proper revenue, expense and transfer accounts. This resulted in a material misstatement in the corresponding federal grant revenue and expense account balances in two funds.
Cause:	This finding results from a lack of review of the impact of journal entries posted by the City and a lack of segregation of duties.

(continued)

II. FINANCIAL STATEMENT FINDINGS (continued)

Finding 2021-2
(continued)

Effect or Potential Effect:	Prior to audit adjustment, the financial statements for the airport funds were materially misstated.
Repeat Finding:	Repeat of finding 2020-2.
Recommendation:	We recommend the effect of journal entries be reviewed by appropriate levels of management to ensure segregation of approvals and the proper recording of all transactions.
View of Responsible Official:	The City's management will review journal entries to ensure proper processes are followed for recording of all transactions.

Finding 2021-3

Type of Finding:	Material weakness in internal control over financial reporting.
Finding:	Control procedures over the preparation of the Schedule of Expenditures of Federal Awards (SEFA) were not functioning as designed.
Criteria:	Control procedures over the preparation of the SEFA should be in place to ensure the schedule is complete and accurate. This includes ensuring all grants are included on the SEFA and the amount of expenditures is correct.
Condition and Context:	Schedules and supporting documentation provided by management for the audit did not reconcile to what was included on the SEFA prepared by the City. Numerous adjustments to the SEFA were necessary to reconcile grant amounts expended to the underlying accounting records.
Cause:	The finding results from a lack of oversight and adherence to the City's internal review process over the preparation of the SEFA.
Effect or Potential Effect:	An incomplete SEFA was initially prepared. Failure to accurately prepare a SEFA could result in funds having to be returned to the granting agency.
Repeat Finding:	Repeat of finding 2020-3.
Recommendation:	Since federal grants are a significant funding source for the City, we recommend individuals who are experienced and knowledgeable in the areas of grant accounting and monitoring, particularly federal grants, be assigned to assist in the preparation of the SEFA. Personnel who have an appropriate level of experience and knowledge in the area of federal grants and who are properly trained and committed to the task should be assigned.

II. FINANCIAL STATEMENT FINDINGS (continued)

Finding 2021-3
(continued)

View of Responsible Official: The City's management will evaluate the grant reporting process and assign personnel with the appropriate level of experience and knowledge in the area of federal grants to assist in the preparation of the SEFA.

III. FEDERAL AWARD FINDINGS

None reported

GARDEN CITY
— KANSAS —

CITY COMMISSION
SHANNON L. DICK
MAYOR

ROY CESSNA
MANNY ORTIZ
DEBORAH OYLER
TROY R. UNRUH

MATTHEW C. ALLEN
CITY MANAGER

CITY ADMINISTRATIVE CENTER
301 N. 8TH
P.O. BOX 998
GARDEN CITY, KS
67846-0998
620.276.1160
FAX 620.276.1169
www.garden-city.org

Corrective Action Plan
and Comments on Audit Resolution Matters
Relating to the Federal Award Programs
December 31, 2021

June 9, 2022

The City of Garden City, Kansas, respectfully submits the following corrective action plan for the year ended December 31, 2021.

Name and address of independent accounting firm: Lewis, Hooper & Dick, LLC
PO Box 699
Garden City, KS 67846

Audit period: January 1, 2021 through December 31, 2021

The findings from the December 31, 2021, Schedule of Findings and Questioned Costs related to the federal award programs are discussed below. The findings are numbered consistently with the number assigned in the Schedule. Section I of the Schedule, Summary of Auditor's Results, does not include findings and is not addressed.

II. FINANCIAL STATEMENT FINDINGS

Finding 2021-1
Planned Corrective Action:
The City's management will review fixed asset and construction in progress transactions to ensure all transactions are properly recorded and reconciled at year-end, with a planned implementation date by the Finance Director of June 30, 2022.

Finding 2021-2
Planned Corrective Action:
The City's management will review journal entries to ensure proper recording of all transactions, with a planned implementation date by the Finance Director of June 30, 2022.

Finding 2021-3
Planned Corrective Action:
The City's management will evaluate the grant reporting process and assign personnel with the appropriate level of experience and knowledge in the area of federal grants to assist in the preparation of the SEFA with a planned implementation date by the Finance Director of June 30, 2022.

III. FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

None reported

IV. SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

Finding 2020-1 (originally finding 2016-1)
Repeat finding in 2021-1.

Finding 2020-2
Repeat finding in 2021-2.

(continued)

Corrective Action Plan
and Comments on Audit Resolution Matters
Relating to the Federal Award Programs
December 31, 2021

IV. SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS (continued)

Finding 2020-3
Repeat finding in 2021-3.

If there are any questions regarding this plan, please call Matthew C. Allen at 620-276-1160.

Sincerely,



Matthew C. Allen
City Manager

CITY OF GARDEN CITY, KANSAS
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2021

Federal Agency / Program	Federal Assistance Listing Number	Federal Agency or Pass-Through Grant Number	Passed through to Subrecipients	Disbursements/Expenditures	
EXECUTIVE OFFICE OF THE PRESIDENT					
Passed through State Bureau of Investigation:					
High Intensity Drug Trafficking Areas Program:					
Midwest High Intensity Drug Trafficking Area	95.001	G20MW0003A	$ -	$ 15,341	
Midwest High Intensity Drug Trafficking Area	95.001	G21MW0003A	-	38,120	$ 53,461
Total Executive Office of the President					53,461
U.S. DEPARTMENT OF HOMELAND SECURITY					
Direct Programs:					
Law Enforcement Officer Reimbursement Agreement Program	97.090	HSTS0216HSLR852	-		21,380
Passed through Kansas Homeland Security:					
COVID-19 Disaster Grants - Public Assistance	97.036		-		47,895
Total U.S. Department of Homeland Security					69,275
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT					
Passed through State Department of Commerce:					
Community Development Block Grants/Entitlement Grants:					
Community Development Block Grants/Entitlement Grants	14.218	87-BF-206	-	2,271	
COVID-19 Community Development Block Grants/Entitlement Grants	14.228	20-CV-024	-	74,079	76,350
Passed through Kansas Housing Resources Corporation:					
Emergency Solutions Grant Program:					
Emergency Solutions Grant	14.231	ESG-FFY2020	-	45,722	
COVID-19 Emergency Solutions Grant	14.231	ESG-CV-FFY2020	-	93,174	138,896
Total U.S. Department of Housing and Urban Development					215,246
U.S. DEPARTMENT OF INTERIOR					
Direct Programs:					
Title XVI Water Reclamation and Reuse Program	15.507	R19AP00239	-		82,846
Total U.S. Department of Interior Bureau of Reclamation					82,846
U.S. DEPARTMENT OF JUSTICE					
Direct Programs:					
COVID-19 Coronavirus Emergency Supplemental Funding Program:					
COVID-19 Coronavirus Emergency Supplemental Funding Program	16.034	2020-VD-BX-0183	-	2,151	
COVID-19 Coronavirus Emergency Supplemental Funding Program	16.034	2020-VD-BX-0112	-	22,200	24,351
Bulletproof Vest Partnership Program	16.607	1121-0235	-		4,400
Project Safe Neighborhoods:					
Project Safe Neighborhoods	16.609	19-PSN-01	-	5,099	
Project Safe Neighborhoods	16.609	19-PSN-02	-	15,000	20,099
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2020-DJ-BX-0542	-		12,509
Passed through State Crime Victims:					
Equitable Sharing Program	16.922		-		500
Total U.S. Department of Justice					61,859

(continued)

CITY OF GARDEN CITY, KANSAS
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2021

Federal Agency / Program	Federal Assistance Listing Number	Federal Agency or Pass-Through Grant Number	Passed through to Subrecipients	Disbursements/Expenditures	
(continued)					
U.S. DEPARTMENT OF TRANSPORTATION					
Direct Programs:					
Airport Improvement Program:					
Airport Improvement Project	20.106	3-20-0024-043-2020	$ -	$ 7,402	
Airport Improvement Project	20.106	3-20-0024-045-2021	-	1,318,481	$ 1,325,883
Passed through State Department of Transportation:					
State and Community Highway Safety:					
Special Traffic Enforcement Program	20.600	PT-0992-22	-	4,063	
Special Traffic Enforcement Program	20.600	PT-0992-21	-	6,756	10,819
Passed through Kansas Department of Wildlife & Parks:					
Recreational Trails Program	20.219		-		156,700
Total U.S. Department of Transportation					1,493,402
U.S. DEPARTMENT OF TREASURY					
Passed through Kansas Office of the Governor:					
COVID-19 Coronavirus State and Local Fiscal Recovery Fund	21.027		-		1,934,000
Passed through Finney County:					
COVID-19 Coronavirus Relief Fund	21.019		-		260,000
Total U.S. Department of Treasury					2,194,000
TOTAL FEDERAL EXPENDITURES - PRIMARY GOVERNMENT					$ 4,170,089

CITY OF GARDEN CITY, KANSAS
Notes to Schedule of Expenditures of Federal Awards
December 31, 2021

1. General
   The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal financial assistance programs of the primary government of the City of Garden City, Kansas. The City's reporting entity is defined in Note 1, item B to the City's basic financial statements. All federal financial assistance received directly from federal agencies as well as federal financial assistance passed through other government agencies is included on the schedule.

2. Basis of accounting
   The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting, which is described in Note 1 to the City's basic financial statements.

3. De Minimis Cost Rate
   The City has not elected to use the 10% de minimis cost rate.

4. Community Development Block Grant
   Receipts included as program revenues are from payments received on a revolving loan fund originally established through Community Development Block Grant monies. The original program was closed out in prior years. Loans receivable at December 31, 2021, totaled $364,803.

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