CITY OF WESTMORELAND, KANSAS

Financial Statement With Independent Auditors' Report

For the Year Ended December 31, 2025

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INDEPENDENT AUDITORS' REPORT

To the City Council
City of Westmoreland, Kansas
Westmoreland, Kansas

Adverse and Unmodified Opinions

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of **City of Westmoreland, Kansas**, as of and for the year ended December 31, 2025 and the related notes to the financial statement.

Adverse Opinion on U.S. Generally Accepted Accounting Principles
In our opinion, because of the significance of the matters discussed in the Basis for Adverse and Unmodified Opinions section of our report, the accompanying financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City as of December 31, 2025, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting
In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City as of December 31, 2025, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

Basis for Adverse and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the *Kansas Municipal Audit and Accounting Guide*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

Matter Giving Rise to Adverse Opinion on U.S. Generally Accepted Accounting Principles
As discussed in Note 1 of the financial statement, the financial statement is prepared by the City on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Responsibilities of Management for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures – actual and budget and individual fund schedules of regulatory basis receipts and expenditures – actual and budget (Schedules 1 and 2 as listed in the table of contents) are presented for purposes of additional analysis and are not a required part of the basic financial statement; however, are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide*. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of the City as of and for the year ended December 31, 2024 (not presented herein), and have issued our report thereon dated April 10, 2025, which contained an unmodified opinion on the basic financial statement. The 2024 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration at the following link https://admin.ks.gov/offices/accounts-reports/local-government/municipal-services/municipal-audits. The 2024 actual column (2024 comparative information) presented in the individual fund schedules of regulatory basis receipts and expenditures – actual and budget for the year ended December 31, 2025 (Schedule 2 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the basic financial statement. Such 2024 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2024 basic financial statement. The 2024 comparative information was subjected to the auditing procedures applied in the audit of the 2024 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2024 basic financial statement or to the 2024 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2024 comparative information is fairly stated in all material respects in relation to the basic financial statement as a whole for the year ended December 31, 2024, on the basis of accounting described in Note 1.

Adams Brown, LLC

ADAMSBROWN, LLC
Certified Public Accountants
Great Bend, Kansas

April 9, 2026

CITY OF WESTMORELAND, KANSAS
Summary Statement of Receipts, Expenditures and Unencumbered Cash
Regulatory Basis
For the Year Ended December 31, 2025

Funds	Beginning Unencumbered Cash Balance	Prior Year Cancelled Encumbrances	Receipts	Expenditures	**Ending Unencumbered Cash Balance**	Add Encumbrances and Accounts Payable	**Ending Cash Balance**
Regulatory Basis Fund Types							
General Fund	$ 560,297	-	732,787	708,261	**584,823**	-	**584,823**
Special Purpose Funds							
Employee Benefits Fund	86,597	-	64,611	30,014	**121,194**	-	**121,194**
Special Highway Fund	48,981	-	19,690	15,396	**53,275**	-	**53,275**
Street Improvement Fund	7,050	-	9,784	2,146	**14,688**	-	**14,688**
Capital Improvement Fund	50,000	-	200,000	242,015	**7,985**	242,015	**250,000**
Swimming Pool Sales Tax Fund	-	-	31,260	-	**31,260**	-	**31,260**
General Purpose Retailers' 1% Sales Tax Fund	-	-	62,519	-	**62,519**	-	**62,519**
Capital Project Fund							
Swimming Pool Project Fund	-	-	1,500,000	1,500,000	**-**	785,332	**785,332**
Bond and Interest Fund							
Bond and Interest Fund	55,998	-	106,264	103,864	**58,398**	-	**58,398**
Business Funds							
Utilities Fund	90,753	-	426,853	436,790	**80,816**	17,596	**98,412**
Utility Reserve Fund	28,324	-	4,329	-	**32,653**	-	**32,653**
Total Reporting Entity	$ 928,000	-	3,158,097	3,038,486	**1,047,611**	1,044,943	**2,092,554**

Composition of Cash	Checking Accounts	$ **1,662,187**
	Savings Accounts	**253,973**
	Certificates of Deposit	**176,394**
	Total Reporting Entity	$ **2,092,554**

The notes to the financial statement are an integral part of this statement.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

City of Westmoreland, Kansas has established a uniform system of accounting maintained to reflect compliance with the applicable laws of the State of Kansas. The accompanying financial statement is presented to conform to the cash basis and budget laws of the State of Kansas, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The following is a summary of such significant policies.

Financial Reporting Entity

The City is a municipal corporation governed by a mayor and an elected five-member council. A related municipal entity is an entity established to benefit the City and/or its constituents. The City has no related municipal entities.

Basis of Presentation – Fund Accounting

The accounts of the City are organized and operated on the basis of funds. In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The following types of funds comprise the financial activities of the City for the years ended December 31, 2025.

Regulatory Basis Fund Types

General Fund – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose Fund – used to account for the proceeds of specific tax levies and other specific revenue sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

Capital Project Fund – used to account for the debt proceeds and other financial resources to be used for the acquisition or construction of major capital facilities or equipment.

Bond and Interest Fund – used to account for the accumulation of resources, including tax levies, transfers from other funds and payment of general long-term debt.

Business Fund – fund financed in whole or in part by fees charged to users of the goods or services (i.e. enterprise and internal service fund etc.)

Basis of Accounting

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America. The KMAAG regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The City has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the City to use the regulatory basis of accounting.

Reimbursements
The City records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as a receipt to the fund that receives the reimbursement. For purposes of budgetary comparisons, the expenditures are properly offset by the reimbursements under KMAAG regulatory basis of accounting.

NOTE 2 – BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

a. Preparation of the budget for the succeeding calendar year on or before August 1st.

b. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.

c. Public hearing on or before August 15th, but at least 10 days after publication of notice of hearing.

d. Adoption of the final budget on or before August 25th.

If the City is holding a revenue neutral rate hearing, the budget timeline for the public hearing is adjusted to no sooner than August 20th and no later than September 20th, but at least ten days after all statutory notification and publication requirements have been met. Municipal budgets requiring a hearing to exceed the revenue neutral rate should be adopted on or before October 1st but may not be adopted prior to the revenue neutral rate hearing. The City did hold a revenue neutral rate hearing for this year.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least 10 days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

A legal operating budget is not required for capital project funds, trust funds, and the following special purpose fund: Capital Improvement Fund.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

NOTE 3 – DEPOSITS AND INVESTMENTS

City of Westmoreland, Kansas follows the practice of pooling cash and investments of all funds. Each fund's portion of total cash and investments is summarized by fund category in the summary statement of receipts, expenditures and unencumbered cash.

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Concentration of Credit Risk
State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and K.S.A. 9-1405.

Custodial Credit Risk - Deposits
Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The City does not use "peak periods". All deposits were legally secured at December 31, 2025.

At December 31, 2025, the City's carrying amount of deposits was $2,092,554 and the bank balance was $2,095,703. The bank balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, $250,000 was covered by federal depository insurance and $1,845,703 was collateralized with securities held by the pledging financial institutions' agents in the City's name.

Custodial Credit Risk – Investments
For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured. The City had no investments at December 31, 2025.

NOTE 4 – LITIGATION

City of Westmoreland, Kansas is a party to various legal proceedings which normally occur in governmental operations. These legal proceedings are not likely to have a material financial impact on the affected funds of the City.

NOTE 5 – INTERFUND TRANSFERS

Interfund transfers within the reporting entity are substantially for the purpose of subsidizing operating functions, funding capital projects and asset acquisitions or maintaining debt service on a routine basis as authorized by Kansas statutes. **City of Westmoreland, Kansas'** interfund transfers and regulatory authority for the year ended December 31, 2025 were as follows:

From	To	Regulatory Authority		Amount
Utilities Fund	Bond and Interest Fund	K.S.A. 12-825d	$	60,000
Utilities Fund	Utility Reserve Fund	K.S.A. 12-825d		4,329
General Fund	Capital Improvement Fund	K.S.A. 12-1,118		200,000

NOTE 6 – CAPITAL PROJECTS

Capital project authorizations with approved change orders compared with expenditures from inception are as follows:

	Project Authorization	Expenditures to Date
Swimming Pool Project	$ 1,700,000	$ 1,700,000

NOTE 7 – RISK MANAGEMENT

City of Westmoreland, Kansas is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has been unable to obtain property and liability insurance at a cost it considered to be economically justifiable. For this reason, the City joined together with other cities in the State to participate in Kansas County Association Multi-Line Pool (KCAMP) a public entity risk pool currently operating as a common risk management and insurance program for 116 participating members.

The City pays an annual premium to KCAMP for its property and liability insurance coverage. The agreement to participate provides that the KCAMP will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of $500,000 up to $3,000,000 for each insured event. Additional premiums may be due if total claims for the pool are different than what has been anticipated by KCAMP management.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three calendar years.

NOTE 8 – GRANTS AND SHARED REVENUES

City of Westmoreland, Kansas participates in numerous state and federal grant programs, which are governed by various rules and regulations for the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the

City has not complied with the rules and regulations governing the grants, refunds of any money received may be required. In the opinion of the City, any liability for reimbursement, which may arise as the result of the audit, is not believed to be material.

NOTE 9 – DEFINED BENEFIT PENSION PLAN

General Information about the Pension Plan

Plan Description
City of Westmoreland, Kansas participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing, multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Annual Comprehensive Financial Report which can be found on the KPERS website at www.kspers.gov or by writing to KPERS (611 S Kansas, Suite 100; Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions
K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for the Death and Disability Program) and the statutory contribution rate was 9.71% for the fiscal year ended December 31, 2025. Contributions to the pension plan from the City was $13,936 for the year ended December 31, 2025.

Net Pension Liability

At December 31, 2025, the City's proportionate share of the collective net pension liability reported by KPERS was $118,311. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2024, which was rolled forward to June 30, 2025. The City's proportion of the net pension liability was based on the ratio of the City's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at www.kspers.gov or can be obtained as described above.

NOTE 10 – OTHER POST EMPLOYMENT BENEFITS

As provided by K.S.A. 12-5040, **City of Westmoreland, Kansas** allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the City is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

As provided by K.S.A.74-4927, disabled members in the Kansas Public Employees Retirement System (KPERS) receive long-term disability benefits and life insurance benefits. The plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. The employer contribution rate is set at 1% for the year ended December 31, 2025.

NOTE 11 – COMPENSATED ABSENCES

Full-time employees accrue personal leave time per pay period in lieu of vacation, sick, and funeral leave, which doesn't begin until the employee has completed their probationary employment period of 90 days. Eligible employees employed for less than 10 years can accrue a maximum of 160 hours of personal leave time annually with 200 hours allowed to be carried over to the next year. Eligible employees employed for 10 years or more can accrue a maximum of 200 hours of personal leave time annually with 320 hours allowed to be carried over to the next year.

Extended Sick Leave (ESL) is a part of the personal leave time program, which may be used for extended illness, injury, disability, hospitalization, or other qualifying event under the Family and Medical Leave Act (FMLA). At December 31st each year, hours in excess of allowed carryover hours noted above shall be moved to an ESL account. The maximum accumulation in an employee's ESL account for an employee employed for less than 10 years is 240 hours and 480 hours for an employee employed for 10 years or more. Any hours in excess shall be lost.

Upon resignation or separation of employment, employees will be paid for all accrued personal leave time up to the 200 or 320 hour thresholds noted above. Accumulated ESL balances shall not be paid upon resignation or separation of employment.

NOTE 12 – CONDUIT DEBT OBLIGATIONS

In 2006, the City issued bonds on behalf of Westy Community Care Home, Inc. in the amount of $2,000,000 for facility additions. Westy Community Care Home, Inc. makes monthly payments on this debt directly to the Trustee, Security Bank of Kansas City, for the duration of 20 years. In 2011, the City issued Health Care Facilities Refunding Revenue Bonds to provide funds to pay the costs of refunding the Series 2006 bonds. $1,785,000 of remaining debt was paid to close the 2006 bonds.

The series 2011 bonds were issued in the amount of $1,650,000. The bonds are secured by Westy Community Care Home, Inc. In 2019, the series 2011 bonds were refinanced in the amount of $1,200,000. The City has no obligation for the debt. The outstanding balance of the bonds as of December 31, 2025 was unavailable.

NOTE 13 – DEBT RESTRICTIONS AND COVENANTS

KDHE Construction Loan
City of Westmoreland, Kansas entered into a loan agreement with the Kansas Department of Health and Environment to fund improvements to the water utility system in the amount of $567,670. The loan agreement requires that the City provide for the repayment of this loan by providing dedicated funds. The City is in compliance with this requirement as of December 31, 2025 as it is providing dedicated funds through water and sewer rates and fees charged.

KDHE Construction Loan
City of Westmoreland, Kansas entered into a loan agreement with the Kansas Department of Health and Environment to fund improvements to the wastewater collection and treatment system in the amount of $363,348. The loan agreement requires that the City provide for the repayment of this loan by providing dedicated funds. The City is in compliance with this requirement as of December 31, 2025 as it is providing dedicated funds through water and sewer rates and fees charged.

KDHE Construction Loan
City of Westmoreland, Kansas entered into a loan agreement with the Kansas Department of Health and Environment to fund improvements to the wastewater collection and treatment system in the amount of $66,695. The loan agreement requires that the City provide for the repayment of this loan by providing dedicated funds. The City is in compliance with this requirement as of December 31, 2025 as it is providing dedicated funds through water and sewer rates and fees charged.

NOTE 14 – LONG-TERM DEBT

City of Westmoreland, Kansas has the following types of long-term debt.

General Obligations Bond
On September 29, 2016, the City issued $715,000 in Series 2016 general obligation bonds for the purpose of financing public water supply improvements in the City.

General Obligation Sales Tax Bond
On October 16, 2025, the City issued $1,500,000 in Series 2025-A general obligation bonds for the purpose of financing the construction of a new swimming pool in the City. The City passed a .5% special purpose retailers' sales tax for the purpose of financing the cost.

KDHE Loans
On October 6, 2005, the City entered into a loan agreement with the Kansas Department of Health and Environment acting on behalf of the State of Kansas to finance improvements to the water utility system. The City will use fees generated by the City water and sewer utilities for loan repayment.

On November 30, 2016, the City entered into a loan agreement with the Kansas Department of Health and Environment acting on behalf of the State of Kansas to finance improvements to the water utility system. The City will use fees generated by the City water and sewer utilities for loan repayment.

On May 5, 2021, the City entered into a loan agreement with the Kansas Department of Health and Environment acting on behalf of the State of Kansas to finance improvements to the water utility system. The City will use fees generated by the City water and sewer utilities for loan repayment.

Finance Lease

The City has entered into lease agreements for equipment and the water meter system. The leases contain a fiscal funding clause.

Changes in long-term liabilities for the City for the year ended December 31, 2025, were as follows:

Issue	Interest Rates	Date of Issue	Amount of Issue	Final Maturity	Balance Beginning of Year	Additions	Reductions/ Payments	**Balance End of Year**	Interest Paid
General Obligation Bond									
Bond Series 2016	2.00-3.55%	9/29/2016	$ 715,000	10/1/2036	$ 355,000	-	35,000	**320,000**	11,433
General Obligation Sales Tax Bond									
Bond Series 2025-A	3.57%	10/16/2025	1,500,000	9/1/2029	-	1,500,000	-	**1,500,000**	-
KDHE Loans									
Water Pollution Loan 2005	2.58%	10/6/2005	567,670	3/1/2027	77,130	-	30,260	**46,870**	1,622
Water Pollution Loan 2016	1.81%	11/30/2016	363,348	9/1/2038	265,801	-	16,843	**248,958**	4,081
Water Pollution Loan 2021	1.30%	5/5/2021	66,695	9/1/2041	57,759	-	3,057	**54,702**	142
Finance Leases									
Water Meter System	4.00%	5/15/2019	125,000	5/15/2029	68,618	-	12,670	**55,948**	2,745
2500 HD Silverado Truck	2.60%	8/10/2020	31,930	4/15/2027	14,272	-	14,272	**-**	622
Total Contractual Indebtedness					$ 838,580	1,500,000	112,102	**2,226,478**	20,645

Current maturities of long-term debt and interest for the next five years and in five year increments through maturity are as follows:

	YEAR								
	2026	2027	2028	2029	2030	2031 - 2035	2036 - 2040	2041	**Total**
Principal									
General Obligation Bond	$ 35,000	35,000	25,000	25,000	25,000	145,000	30,000	-	**320,000**
General Obligation Sales Tax Bond	-	-	-	1,500,000	-	-	-	-	**1,500,000**
KDHE Loans	51,292	36,422	20,956	21,321	21,692	114,261	80,824	3,762	**350,530**
Finance Leases	13,176	13,703	14,248	14,821	-	-	-	-	**55,948**
Total Principal	**99,468**	**85,125**	**60,204**	**1,561,142**	**46,692**	**259,261**	**110,824**	**3,762**	**2,226,478**
Interest									
General Obligation Bond	10,418	9,403	8,388	7,662	6,937	21,122	1,065	-	**64,995**
General Obligation Sales Tax Bond	46,856	53,550	53,550	53,550	-	-	-	-	**207,506**
KDHE Loans	5,296	4,267	3,775	3,463	3,146	10,765	2,450	30	**33,192**
Finance Leases	2,238	1,711	1,166	593	-	-	-	-	**5,708**
Total Interest	64,808	68,931	66,879	65,268	10,083	31,887	3,515	30	**311,401**
Total Principal and Interest	$ **164,276**	**154,056**	**127,083**	**1,626,410**	**56,775**	**291,148**	**114,339**	**3,792**	**2,537,879**

CITY OF WESTMORELAND

Regulatory-Required Supplementary Information

Schedule 1

CITY OF WESTMORELAND, KANSAS
Summary of Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2025

Funds		Certified Budget	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	**Expenditures Chargeable to Current Year**	Variance Over (Under)
Regulatory Basis Fund Types						
General Fund	$	1,089,632	-	1,089,632	**708,261**	(381,371)
Special Purpose Funds						
Employee Benefits Fund		145,330	-	145,330	**30,014**	(115,316)
Special Highway Fund		38,316	-	38,316	**15,396**	(22,920)
Street Improvement Fund		20,100	-	20,100	**2,146**	(17,954)
Swimming Pool Sales Tax Fund		-	-	-	**-**	-
General Purpose Retailers' 1% Sales Tax Fund		-	-	-	-	-
Bond and Interest Fund						
Debt Service Fund		183,990	-	183,990	**103,864**	(80,126)
Business Funds						
Utilities Fund		509,677	-	509,677	**436,790**	(72,887)

CITY OF WESTMORELAND, KANSAS
General Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Current Year		
	Prior Year Actual	**Actual**	Budget	Variance Over (Under)
Receipts				
Taxes and Shared Revenues				
Ad Valorem Property Tax	$ 192,404	**195,083**	208,976	(13,893)
Delinquent Tax	1,834	**5,754**	-	5,754
Motor Vehicle Tax	20,153	**19,758**	19,322	436
Recreation Vehicle Tax	457	**673**	354	319
16/20 Motor Vehicle Tax	321	**329**	22	307
Watercraft Vehicle Tax	123	**131**	152	(21)
Sales and Compensating Use Tax	263,327	**278,476**	255,000	23,476
Franchise Tax	30,888	**32,751**	33,500	(749)
Commercial Vehicle Tax	2,122	**1,415**	1,524	(109)
Licenses and Permits	3,887	**2,267**	2,100	167
Rentals	1,490	**1,160**	1,800	(640)
Fire Township Fees	23,998	**2,632**	13,000	(10,368)
Pool	31	**-**	-	-
Dog Tags	1,095	**1,230**	1,250	(20)
Cemetery	5,200	**3,400**	3,000	400
RV Park	35,810	**40,761**	45,000	(4,239)
Reimbursements	10,950	**1,620**	500	1,120
Miscellaneous	8,489	**7,071**	2,500	4,571
Donations	-	**80,025**	100	79,925
Federal Aid	132,355	**38,448**	-	38,448
State Aid	-	**5,920**	-	5,920
Interest on Idle Funds	9,673	**13,883**	2,500	11,383
Total Receipts	744,607	**732,787**	590,600	142,187
Expenditures				
Administration				
Personnel Services	75,060	**68,400**	105,000	(36,600)
Utilities	14,341	**18,411**	42,000	(23,589)
Professional Fees	31,121	**27,406**	32,500	(5,094)
City Agent	-	**-**	750	(750)
Other Contractual	131,688	**83,818**	105,000	(21,182)
Other Commodities	29,639	**37,002**	50,000	(12,998)
Capital Outlay	7,993	**-**	20,000	(20,000)
Miscellaneous	12,100	**20,494**	5,000	15,494
Pool				
Contractual Services	5,241	**2,373**	15,000	(12,627)
Commodities	190	**-**	-	-
Fire				
Contractual Services	17,761	**13,506**	15,000	(1,494)
Commodities	628	**187**	27,500	(27,313)
Utilities	4,319	**5,017**	8,000	(2,983)
Capital Outlay	$ 157,753	**-**	5,000	(5,000)

CITY OF WESTMORELAND, KANSAS
General Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Current Year		
	Prior Year Actual	**Actual**	Budget	Variance Over (Under)
Expenditures (Continued)				
Streets				
Contractual Services	$ 39,936	**99,531**	150,000	(50,469)
Commodities	-	**-**	30,000	(30,000)
Cemetery				
Contractual Services	23,086	**67,901**	10,000	57,901
Commodities	12,599	**7,205**	10,000	(2,795)
Capital Outlay	-	**-**	2,000	(2,000)
RV Park				
Contractual Services	29,482	**342**	10,000	(9,658)
Commodities	414	**985**	2,000	(1,015)
Utilities	5,818	**9,139**	10,000	(861)
Capital Outlay	-	**-**	2,000	(2,000)
Campbell St. Improvement Project	23,325	**31,650**	23,325	8,325
Transfers Out	50,000	**200,000**	-	200,000
Lease Principal	8,392	**14,272**	4,636	9,636
Lease Interest	636	**622**	371	251
Cash Basis Reserve	-	**-**	404,550	(404,550)
Total Expenditures	681,522	**708,261**	1,089,632	(381,371)
Receipts Over (Under) Expenditures	63,085	**24,526**		
Unencumbered Cash - Beginning	497,212	**560,297**		
Unencumbered Cash - Ending	$ 560,297	**584,823**		

CITY OF WESTMORELAND, KANSAS
Employee Benefits Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Current Year		
	Prior Year Actual	**Actual**	Budget	Variance Over (Under)
Receipts				
Taxes and Shared Revenues				
Ad Valorem Property Tax	$ 55,727	**56,503**	60,527	(4,024)
Delinquent Tax	519	**1,658**	-	1,658
Motor Vehicle Tax	5,743	**5,723**	5,596	127
Commercial Vehicle Tax	614	**410**	441	(31)
16/20 Motor Vehicle Tax	87	**95**	7	88
Recreation Vehicle Tax	131	**195**	103	92
Watercraft Vehicle Tax	36	**27**	44	(17)
Total Receipts	62,857	**64,611**	66,718	(2,107)
Expenditures				
Health Insurance	12,011	**12,444**	30,000	(17,556)
Miscellaneous	1,213	**2,129**	2,500	(371)
KPERS	16,114	**15,441**	25,000	(9,559)
Cash Forward	-	**-**	87,830	(87,830)
Total Expenditures	29,338	**30,014**	145,330	(115,316)
Receipts Over (Under) Expenditures	33,519	**34,597**		
Unencumbered Cash - Beginning	53,078	**86,597**		
Unencumbered Cash - Ending	$ 86,597	**121,194**		

CITY OF WESTMORELAND, KANSAS
Special Highway Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Current Year		
	Prior Year Actual	**Actual**	Budget	Variance Over (Under)
Receipts				
State Gas Tax	$ 19,730	**19,690**	20,080	(390)
Expenditures				
Contractual	395	**396**	35,316	(34,920)
Commodities	-	**-**	3,000	(3,000)
Campbell St. Improvement Project	-	**15,000**	-	15,000
Total Expenditures	395	**15,396**	38,316	(22,920)
Receipts Over (Under) Expenditures	19,335	**4,294**		
Unencumbered Cash - Beginning	29,646	**48,981**		
Unencumbered Cash - Ending	$ 48,981	**53,275**		

CITY OF WESTMORELAND, KANSAS
Street Improvement Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Current Year		
	Prior Year Actual	**Actual**	Budget	Variance Over (Under)
Receipts				
Taxes and Shared Receipts				
Ad Valorem Property Tax	$ 8,438	**8,558**	9,167	(609)
Commercial Vehicle Tax	93	**62**	67	(5)
Delinquent Tax	79	**251**	-	251
16/20 Motor Vehicle Tax	13	**14**	1	13
Motor Vehicle Tax	873	**866**	847	19
Recreation Vehicle Tax	20	**29**	16	13
Watercraft Vehicle Tax	5	**4**	7	(3)
Total Receipts	9,521	**9,784**	10,105	(321)
Expenditures				
Contractual	15,282	**2,146**	14,100	(11,954)
Commodities	638	**-**	6,000	(6,000)
Total Expenditures	15,920	**2,146**	20,100	(17,954)
Receipts Over (Under) Expenditures	(6,399)	**7,638**		
Unencumbered Cash - Beginning	13,449	**7,050**		
Unencumbered Cash - Ending	$ 7,050	**14,688**		

Schedule 2-5

CITY OF WESTMORELAND, KANSAS
American Rescue Plan Act Grant Fund
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Prior Year Actual	**Current Year Actual**
Receipts	$	-	**-**
Expenditures			
Commodities - Water		7,821	**-**
Receipts Over (Under) Expenditures		(7,821)	**-**
Unencumbered Cash - Beginning		7,821	**-**
Unencumbered Cash - Ending	$	-	**-**

CITY OF WESTMORELAND, KANSAS
Capital Improvement Fund
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Prior Year Actual	**Current Year Actual**
Receipts			
Transfers In	$	50,000	**200,000**
Expenditures			
Contractual		-	**242,015**
Receipts Over (Under) Expenditures		50,000	**(42,015)**
Unencumbered Cash - Beginning		**-**	**50,000**
Unencumbered Cash - Ending	$	50,000	**7,985**

Schedule 2-7

CITY OF WESTMORELAND, KANSAS
Swimming Pool Sales Tax Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Current Year		
	Prior Year Actual	**Actual**	Budget	Variance Over (Under)
Receipts				
Taxes and Shared Revenues				
Sales and Compensating Use Tax	$ **-**	**31,260**	-	31,260
Expenditures	-	**-**	-	-
Receipts Over (Under) Expenditures	-	**31,260**		
Unencumbered Cash - Beginning	**-**	**-**		
Unencumbered Cash - Ending	$ -	**31,260**		

CITY OF WESTMORELAND, KANSAS
General Purpose Retailers' 1% Sales Tax Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Current Year		
	Prior Year Actual	**Actual**	Budget	Variance Over (Under)
Receipts				
Taxes and Shared Revenues				
Sales and Compensating Use Tax	$ **-**	**62,519**	-	62,519
Expenditures	-	**-**	-	-
Receipts Over (Under) Expenditures	-	**62,519**		
Unencumbered Cash - Beginning	**-**	**-**		
Unencumbered Cash - Ending	$ -	**62,519**		

CITY OF WESTMORELAND, KANSAS
Swimming Pool Project Fund
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Prior Year Actual	**Current Year Actual**
Receipts			
Bond Proceeds	$	-	**1,500,000**
Expenditures			
Construction		-	**1,428,290**
Cost of Issuance		-	**71,710**
Total Expenditures		-	**1,500,000**
Receipts Over (Under) Expenditures		-	**-**
Unencumbered Cash - Beginning		-	**-**
Unencumbered Cash - Ending	$	-	**-**

Schedule 2-10

CITY OF WESTMORELAND, KANSAS
Bond and Interest Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Current Year		
	Prior Year Actual	**Actual**	Budget	Variance Over (Under)
Receipts				
Taxes and Shared Receipts				
Ad Valorem Tax	$ 31,328	**31,762**	34,025	(2,263)
Delinquent Tax	256	**860**	-	860
Motor Vehicle Tax	2,954	**3,217**	3,146	71
16/20 Motor Vehicle Tax	32	**54**	4	50
Commercial Vehicle Tax	345	**230**	248	(18)
Recreational Vehicle Tax	69	**110**	58	52
Special Assessments	11,251	**10,010**	10,000	10
Watercraft Vehicle Tax	20	**21**	25	(4)
Transfers In	75,000	**60,000**	75,000	(15,000)
Total Receipts	121,255	**106,264**	122,506	(16,242)
Expenditures				
Bond Principal	35,000	**35,000**	35,000	-
Bond Interest	12,133	**11,433**	11,433	-
KDHE Principal	49,054	**50,160**	50,160	-
KDHE Interest	6,804	**5,846**	6,302	(456)
Service Fees	1,574	**1,425**	2,250	(825)
Cash Basis Reserve	-	**-**	78,845	(78,845)
Total Expenditures	104,565	**103,864**	183,990	(80,126)
Receipts Over (Under) Expenditures	16,690	**2,400**		
Unencumbered Cash - Beginning	39,308	**55,998**		
Unencumbered Cash - Ending	$ 55,998	**58,398**		

Schedule 2-11

CITY OF WESTMORELAND, KANSAS
Utilities Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Current Year		
	Prior Year Actual	**Actual**	Budget	Variance Over (Under)
Receipts				
Charges for Service	$ 296,822	**332,503**	325,000	7,503
Fine, Forfeitures, and Penalties	4,911	**5,274**	5,500	(226)
Miscellaneous Income	3,736	**4,170**	500	3,670
Refuse Income	63,057	**68,200**	70,000	(1,800)
Reimbursements	120	**963**	700	263
Federal Aid	-	**14,213**	-	14,213
Sales Tax	1,038	**1,530**	1,100	430
Total Receipts	369,684	**426,853**	402,800	24,053
Expenditures				
Personnel Services	98,327	**93,173**	77,500	15,673
Payroll Taxes	7,138	**7,096**	6,750	346
Contractual	3,904	**1,762**	61,732	(59,970)
Commodities	3,425	**3,338**	15,000	(11,662)
Utilities: Water	141,381	**158,295**	235,000	(76,705)
Utilities: Trash	66,098	**63,228**	-	63,228
Utilities: Sewer	-	**9,909**	-	9,909
Utilities: Other	9	**504**	-	504
Taxes	14,659	**18,614**	17,500	1,114
Lease Principal	12,174	**12,670**	12,700	(30)
Lease Interest	3,241	**2,745**	2,745	-
Service Fees	-	**-**	1,250	(1,250)
Transfers Out	78,996	**64,329**	79,000	(14,671)
Miscellaneous	10,021	**1,127**	500	627
Total Expenditures	439,373	**436,790**	509,677	(72,887)
Receipts Over (Under) Expenditures	(69,689)	**(9,937)**		
Unencumbered Cash - Beginning	160,442	**90,753**		
Unencumbered Cash - Ending	$ 90,753	**80,816**		

CITY OF WESTMORELAND, KANSAS
Utility Reserve Fund
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2025
(With Comparative Actual Totals for the Prior Year Ended December 31, 2024)

		Prior Year Actual	**Current Year Actual**
Receipts			
Transfers In	$	3,996	**4,329**
Expenditures		-	-
Receipts Over (Under) Expenditures		3,996	**4,329**
Unencumbered Cash - Beginning		24,328	**28,324**
Unencumbered Cash - Ending	$	28,324	**32,653**