

**MANHATTAN PUBLIC LIBRARY**

Manhattan, Kansas

**FINANCIAL STATEMENTS**

**AND**

**INDEPENDENT AUDITOR'S REPORT**

For the Year Ended December 31, 2020

VARNEY & ASSOCIATES, CPAs, LLC  
Manhattan, Kansas

**MANHATTAN PUBLIC LIBRARY**

Manhattan, Kansas

As of December 31, 2020

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Secretary/Treasurer - Linda Knupp

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**DIRECTOR**

Linda Knupp

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
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As of December 31, 2020

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May 18, 2021

To the Board of Trustees of the  
Manhattan Public Library  
Manhattan, Kansas

## **INDEPENDENT AUDITOR'S REPORT**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Manhattan Public Library (the Library), as of and for the year ended December 31, 2020 and the related notes to the financial statements which collectively comprise the Library's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. These standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Manhattan Public Library, as of December 31, 2020, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

May 18, 2021  
Manhattan Public Library  
(continued)

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 4 and the KPERS pension plan schedule as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Varyney & Associates, CPAs, LLC*

Certified Public Accountants  
Manhattan, Kansas

**MANHATTAN PUBLIC LIBRARY**  
 Manhattan, Kansas  
**MANAGEMENT DISCUSSION AND ANALYSIS**  
 December 31, 2020

**General Information**

This annual report consists of two parts – management’s discussion and analysis (this section), and the basic financial statements. The basic financial statements include information that present two different views of the Libraries System:

The Statement of Net Position and Statement of Activities are the *government-wide financial statements*. They provide information about the activities of the Library as a whole and present a longer-term view of the Library’s finances.

The Balance Sheet and Statement of Revenue, Expenditures, and Changes in Fund Balance are the *fund financial statements*. These statements focus on current financial resources and provide a more detailed view about the accountability of the Library’s sources and uses of funds for all governmental funds.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

Throughout this discussion and analysis, financial figures have been rounded to the nearest \$1,000 unit.

**Financial Analysis of the Library as a Whole**

The Library’s government-wide net position increased by \$170,000 during the year ended December 31, 2020 and maintained a composition of assets, liabilities, deferred inflows and net position which is consistent and comparable with 2019 levels as follows:

	<b>2020</b>	<b>%</b>	<b>2019</b>	<b>%</b>
<b>Assets and Deferred Outflows</b>				
Current assets	\$ 5,595,000	81%	\$ 5,380,000	83%
Capital assets - Net	758,000	11%	802,000	12%
Deferred outflows	537,000	8%	263,000	4%
<b>Total Assets and Deferred Outflows</b>	<b>\$ 6,890,000</b>	<b>100%</b>	<b>\$ 6,445,000</b>	<b>100%</b>
<b>Liabilities and Deferred Inflows</b>				
Current liabilities	\$ 66,000	1%	\$ 143,000	2%
Long-term liabilities	2,114,000	31%	1,736,000	27%
Deferred inflows	3,536,000	51%	3,562,000	55%
<b>Total Liabilities and Deferred Inflows</b>	<b>\$ 5,716,000</b>	<b>83%</b>	<b>\$ 5,441,000</b>	<b>84%</b>
<b>Net Position</b>				
Investment in capital assets	\$ 732,000	11%	\$ 751,000	12%
Unrestricted	442,000	6%	253,000	4%
<b>Total Net Position</b>	<b>\$ 1,174,000</b>	<b>17%</b>	<b>\$ 1,004,000</b>	<b>16%</b>
<b>Total Liabilities, Deferred Inflows and Net Position</b>	<b>\$ 6,890,000</b>	<b>100%</b>	<b>\$ 6,445,000</b>	<b>100%</b>

The Library’s financial position is significantly impacted by GASB 68 which requires recognition of a net pension liability related to the Library’s participation in the KPERS pension plan, which is operated by the State of Kansas at an unfunded level.

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**MANAGEMENT DISCUSSION AND ANALYSIS (CONTINUED)**  
December 31, 2020

**Financial Analysis of the Library as a Whole (Continued)**

<b>Revenue</b>	<b>2020</b>	<b>%</b>	<b>2019</b>	<b>%</b>
Program revenues	\$ 300,000	8%	\$ 445,000	12%
General revenues	3,349,000	92%	3,238,000	88%
<b>Total Revenue</b>	<b>\$ 3,649,000</b>	<b>100%</b>	<b>\$ 3,683,000</b>	<b>100%</b>
<b>Expenses</b>	<b>3,479,000</b>	<b>95%</b>	<b>3,526,000</b>	<b>96%</b>
<b>Change in Net Position</b>	<b>\$ 170,000</b>	<b>5%</b>	<b>\$ 157,000</b>	<b>4%</b>

**Financial Analysis of Funds within the Library**

The Library is primarily funded through property tax levied by the City of Manhattan, Kansas each year. Additional funding is available from service charges, grants, gifts and endowments. Property valuations remained stable.

There was no increase in the General Fund or the Employment Benefit Fund in 2020 from 2019.

Funding for Grants, Fines, Fees and Interest decreased by \$50,000. In 2020 the Library lost revenue in fines and fees during closure and waived overdue charges. Moving forward, the Board of Trustees voted to discontinue the practice of collecting overdue fines. Although this will reduce income, the cost of collecting and handling fines and goodwill will likely outweigh the costs.

Support for the Manhattan Library remains strong. Fundraising efforts from the Manhattan Library Association for used book sales were not possible for three quarters of 2020. This will also impact revenue in the first half of 2021.

**Factors Bearing on the Future of the Library**

At the time that these financial statements were prepared and audited, the Library was aware of the following items that could have significant impact on its finances in the future:

In 2020 the library completed the 4<sup>th</sup> year of 10 for payment of the expansion bond. 6 years remain at approximately \$133,500 per year.

In 2021, the last payment of \$25,471 will complete the library's obligation to the City of Manhattan for the 2011 Facilities Conservation Improvement Project.

The care and upkeep of the facility, that includes different additions constructed in different years, presents challenges and requires reserve fund in the capital improvement fund as well as the endowment.

**Requests for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the Library's finances and to demonstrate accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Manhattan Public Library  
629 Poyntz Avenue  
Manhattan, KS 66502

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**STATEMENT OF NET POSITION**  
December 31, 2020

**ASSETS**

**Assets**

Cash and cash equivalents	\$ 1,541,067
Investments	451,912
Taxes receivable	3,499,850
Other receivable	155
Prepaid expense	102,631
Capital assets - Net	757,901
<b>Total Assets</b>	<b><u>\$ 6,353,516</u></b>

**Deferred Outflows of Resources**

Resources related to pensions	<u>\$ 537,358</u>
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**Liabilities**

Accounts payable	\$ 598
Payroll liabilities	40,511
FCIP Lease - Due within one year	25,471
Compensated absences	117,756
Net pension liability	1,996,320
<b>Total Liabilities</b>	<b><u>\$ 2,180,656</u></b>

**Deferred Inflows of Resources**

Unavailable intergovernmental revenue	\$ 3,499,850
Resources related to pensions	36,024
<b>Total Deferred Inflows of Resources</b>	<b><u>\$ 3,535,874</u></b>

**Net Position**

Net Investment in capital assets	\$ 732,430
Unrestricted	441,914
<b>Total Net Position</b>	<b><u><u>\$ 1,174,344</u></u></b>

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**STATEMENT OF ACTIVITIES**  
For the Year Ended December 31, 2020

**Expenses**

Library operations	
Personnel services	\$ 2,515,228
Commodities	259,135
Contractual services	520,796
Depreciation	159,021
Miscellaneous	24,797
<b>Total Expenses</b>	<u>\$ 3,478,977</u>

**Program Revenues**

Charges for services	\$ 51,325
Operating grants and contributions	249,164
<b>Total Program Revenues</b>	<u>\$ 300,489</u>

<b>Net Program Expenses</b>	<u>\$ (3,178,488)</u>
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**General Revenues**

Property taxes - Net (see note 11)	\$ 3,335,074
Investment earnings	13,560
<b>Total General Revenues</b>	<u>\$ 3,348,634</u>

<b>Change in Net Position</b>	\$ 170,146
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<b>NET POSITION - BEGINNING OF THE YEAR</b>	<u>1,004,198</u>
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<b>NET POSITION - END OF THE YEAR</b>	<u><u>\$ 1,174,344</u></u>
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**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
December 31, 2020

	General	Employee Benefit	Endowment	Capital Improvement	Other Governmental Funds	Total
<b>ASSETS</b>						
Cash and cash equivalents	\$ 1,317	\$ 418,227	\$ 454,613	\$ 653,788	\$ 13,122	\$ 1,541,067
Investments	-	-	262,728	-	189,184	451,912
Taxes receivable	2,798,500	701,350	-	-	-	3,499,850
Other receivable	155	-	-	-	-	155
Prepaid expenses	89,889	-	10,074	-	2,668	102,631
<b>TOTAL ASSETS</b>	<b>\$ 2,889,861</b>	<b>\$ 1,119,577</b>	<b>\$ 727,415</b>	<b>\$ 653,788</b>	<b>\$ 204,974</b>	<b>\$ 5,595,615</b>
<b>LIABILITIES</b>						
Accounts payable	\$ 598	\$ -	\$ -	\$ -	\$ -	\$ 598
Payroll liabilities	-	40,511	-	-	-	40,511
<b>TOTAL LIABILITIES</b>	<b>\$ 598</b>	<b>\$ 40,511</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 41,109</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Unavailable revenue - Property taxes	\$ 2,798,500	\$ 701,350	\$ -	\$ -	\$ -	\$ 3,499,850
<b>Fund Balance</b>						
Assigned	\$ -	\$ 377,716	\$ 727,415	\$ 653,788	\$ 204,974	\$ 1,963,893
Unassigned	90,763	-	-	-	-	90,763
<b>Total Fund Balance</b>	<b>\$ 90,763</b>	<b>\$ 377,716</b>	<b>\$ 727,415</b>	<b>\$ 653,788</b>	<b>\$ 204,974</b>	<b>\$ 2,054,656</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE</b>	<b>\$ 2,889,861</b>	<b>\$ 1,119,577</b>	<b>\$ 727,415</b>	<b>\$ 653,788</b>	<b>\$ 204,974</b>	<b>\$ 5,595,615</b>

**Total Fund Balance - Modified Accrual Basis** \$ 2,054,656

Amounts reported in the statement of net position are different because:

Capital outlay is charged to expenditure in the funds but is capitalized and depreciated on the statement of net position	757,901
The balance of compensated absences earned but unused by the employees is reported as a liability on the statement of net position	(117,756)
The total remaining FCIP lease payments are reported as a liability on the statement of net position	(25,471)
The proportionate share of the KPERS net pension liability is reported on the statement of net position	(1,494,986)

**Net Position of Primary Government - Full Accrual Basis** \$ 1,174,344

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS**  
For the Year Ended December 31, 2020

	<b>General</b>	<b>Employee Benefit</b>	<b>Endowment</b>	<b>Capital Improvement</b>	<b>Other Governmental Funds</b>	<b>Total</b>
<b>Revenue</b>						
Property taxes, - Net (see note 11)	\$ 2,637,672	\$ 697,402	\$ -	\$ -	\$ -	\$ 3,335,074
Charges for services	-	-	-	-	45,674	45,674
Intergovernmental	-	-	-	-	46,408	46,408
Investment earnings	-	-	3,164	-	10,396	13,560
Gifts and bequests	3,802	-	198,734	-	220	202,756
Miscellaneous	630	-	-	-	5,021	5,651
<b>Total Revenue</b>	<b>\$ 2,642,104</b>	<b>\$ 697,402</b>	<b>\$ 201,898</b>	<b>\$ -</b>	<b>\$ 107,719</b>	<b>\$ 3,649,123</b>
<b>Expenditures</b>						
Personnel services	\$ 1,784,518	\$ 627,570	\$ -	\$ -	\$ -	\$ 2,412,088
Commodities	211,761	-	38,116	-	9,258	259,135
Contractual services	415,345	-	25,999	-	50,448	491,792
Capital outlay	80,584	-	46,635	-	46,434	173,653
Miscellaneous	-	-	20,835	-	-	20,835
<b>Total Expenditures</b>	<b>\$ 2,492,208</b>	<b>\$ 627,570</b>	<b>\$ 131,585</b>	<b>\$ -</b>	<b>\$ 106,140</b>	<b>\$ 3,357,503</b>
<b>Excess (Deficiency) of Revenue Over Expenditures</b>	<b>\$ 149,896</b>	<b>\$ 69,832</b>	<b>\$ 70,313</b>	<b>\$ -</b>	<b>\$ 1,579</b>	<b>\$ 291,620</b>
<b>Other financing sources (uses)</b>						
Transfers in	\$ -	\$ -	\$ -	\$ 144,097	\$ -	\$ 144,097
Transfers out	(144,097)	-	-	-	-	(144,097)
<b>Total Other Financing Sources (Uses)</b>	<b>\$ (144,097)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 144,097</b>	<b>\$ -</b>	<b>\$ -</b>

(Continued)

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS (CONTINUED)**  
For the Year Ended December 31, 2020

	<u>General Fund</u>	<u>Employee Benefit Fund</u>	<u>Endowment Fund</u>	<u>Capital Improvement Fund</u>	<u>Other Governmental Funds</u>	<u>Total</u>
<b>Net Change in Fund Balance</b>	\$ 5,799	\$ 69,832	\$ 70,313	\$ 144,097	\$ 1,579	\$ 291,620
<b>FUND BALANCE - BEGINNING OF THE YEAR</b>	<u>84,964</u>	<u>307,884</u>	<u>657,102</u>	<u>509,691</u>	<u>203,395</u>	<u>1,763,036</u>
<b>FUND BALANCE - END OF THE YEAR</b>	<u>\$ 90,763</u>	<u>\$ 377,716</u>	<u>\$ 727,415</u>	<u>\$ 653,788</u>	<u>\$ 204,974</u>	<u>\$ 2,054,656</u>
<b>Net Change in Fund Balances - Modified Accrual Basis</b>						\$ 291,620
Amounts reported in the statement of activities are different because:						
Capital outlays are reported as expenditures in the funds but are recorded as capital assets with an annual charge to depreciation expense at the government wide reporting level						
Capital outlay						119,178
Depreciation						(159,021)
Loss on Disposals						(3,962)
Changes in the liability for compensated absence are reported as adjustments to expense at the government wide reporting level but are not reported in the funds						
						(6,576)
Payment on FCIP liability is reported as expenditure in the statement of revenues, expenditures and changes in fund balance; in the statement of activities, it is recorded as a decrease in a liability						
						25,471
Participation in the KPERS pension plan is reported in the funds when contributions are paid but are reported as part of the change in the net pension liability at the government wide reporting level						
						<u>(96,564)</u>
<b>Change in Net Position of Primary Government - Full Accrual Basis</b>						<u>\$ 170,146</u>

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS)**  
For the Year Ended December 31, 2020

	<b>GENERAL FUND</b>			<b>SPECIAL REVENUE FUND EMPLOYEE BENEFIT</b>		
	<b>Budget</b>	<b>Actual</b>	<b>Favorable (Unfavorable) Variance</b>	<b>Budget</b>	<b>Actual</b>	<b>Favorable (Unfavorable) Variance</b>
<b>REVENUE</b>						
Appropriation from the City of Manhattan, Kansas	\$ 2,798,500	\$ 2,637,672	\$ (160,828)	\$ 701,350	\$ 697,402	\$ (3,948)
Gifts and bequests	-	3,802	3,802	-	-	-
Miscellaneous	-	630	630	-	-	-
<b>Total Revenues</b>	<u>\$ 2,798,500</u>	<u>\$ 2,642,104</u>	<u>\$ (156,396)</u>	<u>\$ 701,350</u>	<u>\$ 697,402</u>	<u>\$ (3,948)</u>
<b>EXPENDITURES</b>						
Personnel services	\$ 1,885,000	\$ 1,784,518	\$ 100,482	\$ 701,350	\$ 627,570	\$ 73,780
Commodities	315,500	218,037	97,463	-	-	-
Contractual services	468,000	415,345	52,655	-	-	-
Capital outlay	80,000	80,584	(584)	-	-	-
Transfer to capital improvement fund	50,000	144,097	(94,097)	-	-	-
<b>Total Expenditures</b>	<u>\$ 2,798,500</u>	<u>\$ 2,642,581</u>	<u>\$ 155,919</u>	<u>\$ 701,350</u>	<u>\$ 627,570</u>	<u>\$ 73,780</u>
<b>Excess (Deficiency) of Revenue Over Expenditures</b>	<u>\$ -</u>	<u>\$ (477)</u>	<u>\$ (477)</u>	<u>\$ -</u>	<u>\$ 69,832</u>	<u>\$ 69,832</u>
<b>FUND BALANCE - BEGINNING OF YEAR</b>		<u>1,351</u>			<u>307,884</u>	
<b>FUND BALANCE - END OF YEAR</b>		\$ 874			\$ 377,716	
<b>ADJUSTMENTS TO GAAP - ENCUMBRANCES</b>		-			-	
<b>ADJUSTMENTS TO GAAP - PREPAID EXPENSE</b>		<u>89,889</u>			<u>-</u>	
<b>FUND BALANCE - GAAP BASIS</b>		<u>\$ 90,763</u>			<u>\$ 377,716</u>	

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2020

**Note 1: Summary of Significant Accounting Policies**

***Reporting Entity***

The Manhattan Public Library (the Library) is a component unit of the City of Manhattan, Kansas and is governed by an appointed board. The Library is primarily funded through a tax levy, fines and fees, and charitable donations. Revenue is used to operate and staff the Library. The accompanying financial statements have been prepared in accordance with criteria established by the Governmental Accounting Standards Board for determining the various governmental organizations to be included in the reporting entity.

The financial reporting entity of the Library is comprised of itself as the primary government and any component units. Component units of the governmental entity are legally separate entities for which the primary government is considered to be financially accountable and for which the nature and significance of their relationship with the primary government are such that exclusion would cause the combined financial statements to be misleading or incomplete. Based on the application of the criteria above, there are no component units.

***Measurement Focus, Basis of Accounting and Financial Statement Presentation***

The Library's basic financial statements include both government-wide (reporting the Library as a whole) and fund financial statements (reporting the Library's major funds).

**Government-Wide Financial Statements**

The government-wide financial statements (i.e. the statement of net position and the statement of activities) are reported using the economic resources measurement focus and the accrual basis of accounting. For the most part, the effect of interfund activity has been removed from the statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of net position includes and recognizes all long-term assets and receivables as well as long-term debt and obligations. The Library's net assets are reported in three parts—invested in capital assets; restricted net assets; and unrestricted net assets.

The statement of activities demonstrates the degree to which the direct expense of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes (1) charges to library patrons who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meet the operational or capital requirements of a particular function or segment. Taxes and other items are not properly included among program revenues and are reported instead as general revenue.

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
December 31, 2020

**Note 1: Summary of Significant Accounting Policies (Continued)**

***Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)***

**Fund Financial Statements**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences are recorded only when payment is due.

The Library reports the following major governmental funds:

The General Fund is the Library's primary operating fund. It accounts for all financial resources of the Library, except those required to be accounted for in another fund.

The Employee Benefit Fund is a special revenue fund used to account for employee benefits of the Library.

The Endowment Fund is a special revenue fund used to account for certain contributions and gifts made to the Library.

The Capital Improvement Fund is a special revenue fund used to account for resources of the Library which are intended to be used exclusively for capital outlay expenditures.

The Library also has the following non-major funds:

The Grants, Fines, Fees and Interest Fund is a special revenue fund used to account for and report the grants, fines, fees and interest earned by the Library.

***Budgetary Information***

Kansas statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Prior to July 1, the Librarian submits to the Board of Trustees a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
2. The Library presents the budget to the City of Manhattan for guidance. Once approved by the Library Board, it is included in the City budget that is legally enacted prior to August 25.
3. Formal budgetary integration is employed as a management control device during the year for the General and Special Revenue Funds.
4. Budgets for the General and Special Revenue Funds are adopted on a basis consistent with generally accepted accounting principles except that encumbrances are shown as expenditures. Budgetary comparisons for the General and Special Revenue Funds are presented as required by the State of Kansas; that is, including encumbrances as expenditures.

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
December 31, 2020

**Note 1: Summary of Significant Accounting Policies (Continued)**

***Bank Deposits and Investments***

The Library has defined cash and cash equivalents to include cash on hand, demand deposits, and short-term investments of three months or less when acquired. Investments are stated at fair value.

***Capital Assets***

Capital assets are defined by the Library as assets with an initial cost of more than \$1,000 and an estimated useful life in excess of one year. Such assets are recorded at cost. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Works of art	Not Depreciated
Leasehold improvements	10 - 40 years
Furniture and equipment	5 - 10 years

***Compensated Absences***

It is the Library's policy to permit employees to accumulate earned but unused sick and vacation benefits. There is no liability for unpaid accumulated sick leave since the Library does not have a policy to pay any amounts when employees separate from service with the Library. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental fund - General Fund only for employee terminations as of year-end.

***Fund Balances***

The Library elected to implement GASB No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, in calendar year 2011. In the fund financial statements, governmental funds report the following classifications of fund balance:

- Assigned - includes amounts that the Library intends to use for a specific purpose, but do not meet the definition of restricted or committed fund balance. According to the Library's policy, amounts may be assigned by the Director under the authorization of the Library's Board of Trustees.
- Unassigned - includes amounts that have not been assigned to other funds or restricted, committed or assigned to a specific purpose within the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Library considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Library considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Library's Board of Trustees has provided otherwise in its commitment or assignment actions.

***Net Assets***

Net assets restricted for purchase of materials are restricted for library collection materials, programming and equipment as allowed by the individual grant documents or contributors. Net assets restricted for employee benefits are to pay wages and benefits.

The Library's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
December 31, 2020

**Note 2: Deposits and Investments**

As of December 31, 2020, the Library had the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in Years)</u>	
		<u>Less than 1</u>	<u>1 - 2</u>
Certificates of deposit	\$ 451,912	\$ 451,912	\$ -

K.S.A. 9-1401 establishes the depositories which may be used by the Library. The statute requires banks eligible to hold the Library's funds have a main or branch bank in the county in which the Library is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The Library has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the Library's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The Library has no investment policy that would further limit its investment choices.

*Concentration of credit risk* - State statutes place no limit on the amount the Library may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and K.S.A. 9-1405.

*Custodial credit risk - deposits* - Custodial credit risk is the risk that in the event of a bank failure, the Library's deposits may not be returned to it. State statutes require the Library's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. All deposits were legally secured at December 31, 2020.

*Custodial credit risk - investments* - For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

At December 31, 2020, the Library's carrying amount of deposits was \$1,541,067 and the bank balance was \$1,635,824. The bank balance was held by one bank resulting in a concentration of credit risk. To mitigate this risk, the Library maintains a repurchase agreement by which the excess idle funds are swept out of the account at the end of each bank business day and invested overnight in low-risk governmental securities.

**Note 3: Capital Assets**

Capital asset activity for the year ended December 31, 2020 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
<b>Governmental activities:</b>				
<b>Capital assets not being depreciated</b>				
Works of art	\$ 32,400	\$ -	\$ -	\$ 32,400
<b>Capital assets being depreciated</b>				
Furniture and equipment	\$ 398,297	\$ 119,178	\$ (4,329)	\$ 513,146
Leasehold improvements	930,306	-	-	930,306
Accumulated depreciation	(559,297)	(159,021)	367	(717,951)
<b>Total capital assets being depreciated - Net</b>	<u>\$ 769,306</u>	<u>\$ (39,843)</u>	<u>\$ (3,962)</u>	<u>\$ 725,501</u>
<b>Governmental activities capital assets - Net</b>	<u>\$ 801,706</u>	<u>\$ (39,843)</u>	<u>\$ (3,962)</u>	<u>\$ 757,901</u>

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
December 31, 2020

**Note 4: Budgetary Comparison**

Under GASB No. 34, budgetary comparison information is required to be presented for the general fund and each major special revenue fund with a legally adopted budget. The Library is not legally required to adopt a budget for the Endowment Fund, Capital Improvement Fund, or Other Governmental Funds. Therefore, budget comparison information statements for these funds are not included in the Library's financial statements.

**Note 5: FCIP Lease**

The Library entered into a lease agreement with the City of Manhattan (the City) for the Facility Conservation Improvement Program (FCIP) during 2011. This project provides for various improvements to the Library which are intended to result in a savings in annual energy costs. The agreement states that the City of Manhattan will pay all of the costs associated with the project and the Library will make annual lease payments of \$25,471 for ten years for a total of \$254,710. The lease payments are intended to reimburse the City for the total cost of the project and do not include interest. Future debt service is scheduled at \$25,471 for the year 2021 at which time this debt will be fully retired.

**Note 6: Subsequent Events**

Management has evaluated subsequent events through May 18, 2021, which is the date the financial statements were available for issuance.

**Note 7: Shared Costs Agreement**

The Library and North Central Kansas Libraries System (the Libraries System) share common management and also have an agreement in place whereby the Library agrees to provide certain operating costs, such as personnel, occupancy and supplies expense. Additionally, the Library is responsible for the net pension liability of Libraries System employees that participate in the Kansas Public Employees Retirement System (KPERS), which is a pension plan administered by the State of Kansas.

For 2020, the Libraries System made payments to the Library totaling \$708,244 for personnel services and \$23,231 for occupancy and supply expenses under this agreement.

**Note 8: KPERS Pension Plan  
Plan Description**

The Kansas Public Employees Retirement System (KPERS, or the System) is a body corporate and an instrumentality of the State of Kansas. KPERS is the administrator of a cost sharing multiple employer defined benefit pension plan (Pension Plan) as defined in Governmental Accounting Standards Board (GASB) Statement No. 67, Financial Reporting for Pension Plans. KPERS financial statements are included in the Comprehensive Annual Financial Report which can be found on the System's website at [www.kpers.org](http://www.kpers.org). KPERS provides pension benefits to the following statewide pension groups under one plan, as provided by K.S.A. 74, article 49:

Public employees, which includes:

- State/School employees
- Local government employees
- Police and Firemen
- Judges

Substantially all public employees in Kansas are covered by the KPERS. The State of Kansas and Kansas schools are required to participate, while participation by local political subdivisions is optional but irrevocable once elected. The Library's employees are included in the public employees group.

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
December 31, 2020

**Note 8: KPERS Pension Plan (Continued)**

**Benefits Provided**

Benefits are established by statute and may only be changed by the Legislature. Members (except Police and Firemen) with ten or more years of credited service, may retire as early as age 55 (Police and Firemen may be age 50 with 20 years of credited service), with an actuarially reduced monthly benefit. Normal retirement is at age 65, age 62 with ten years of credited service, or whenever a member's combined age and years of credited service equal 85 "points" (Police and Firemen's normal retirement ages are age 60 with 15 years of credited service, age 55 with 20 years, age 50 with 25 years, or any age with 36 years of service).

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, members may withdraw their contributions from their individual accounts, including interest. Members who withdraw their accumulated contributions lose all rights and privileges of membership. For all pension coverage groups, the accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74 4922.

Members choose one of seven payment options for their monthly retirement benefits. At retirement a member may receive a lump sum payment of up to 50% of the actuarial present value of the member's lifetime benefit. His or her monthly retirement benefit is then permanently reduced based on the amount of the lump sum. Benefit increases, including ad hoc post retirement benefit increases, must be passed into law by the Kansas Legislature. Benefit increases are under the authority of the Legislature and the Governor of the State of Kansas.

The 2012 Legislature made changes affecting new hires, current members and employers. A new KPERS 3 cash balance retirement plan for new hires starting January 1, 2015, was created. Normal retirement age for KPERS 3 is 65 with five years of service or 60 with 30 years of service. Early retirement is available at age 55 with ten years of service, with a reduced benefit. Monthly benefit options are an annuity benefit based on the account balance at retirement.

For all pension coverage groups, the retirement benefits are disbursed from the retirement benefit payment reserve fund as established by K.S.A. 74 4922.

**Contributions**

Member contribution rates are established by state law, and are paid by the employee according to the provisions of Section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rates be determined based on the results of an annual actuarial valuation for each of the three state wide pension groups. The contributions and assets of all groups are deposited in the Kansas Public Employees Retirement Fund established by K.S.A. 74 4921. All of the retirement systems are funded on an actuarial reserve basis.

For fiscal years beginning in 1995, Kansas legislation established statutory limits on increases in contribution rates for KPERS employers, which includes the state and the school employers. Annual increases in the employer contribution rates related to subsequent benefit enhancements are not subject to these limitations. The statutory cap increase over the prior year contribution rate is 1.2% of total payroll.

The actuarially determined employer contribution rates and the statutory contribution rates for local employees were 8.61% for 2020.

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
December 31, 2020

**Note 8: KPERS Pension Plan (Continued)**  
**Employer Allocations**

Although KPERS administers one cost sharing multiple employer defined benefit pension plan, separate (sub) actuarial valuations are prepared to determine the actuarial determined contribution rate by group. Following this method, the measurement of the collective net pension liability, deferred outflows of resources, deferred inflows of resources and pension expense are determined separately for each of the following groups of the plan:

- State/School
- Local government
- Police and Firemen
- Judges

To facilitate the separate (sub) actuarial valuations, KPERS maintains separate accounts to identify additions, deductions and fiduciary net position applicable to each group. The allocation percentages presented for each group in the schedule of employer and nonemployer allocations are applied to amounts presented in the schedules of pension amounts by employer and nonemployer.

The allocation percentages for the Library's share of the collective pension amounts as of June 30, 2020 is based on the ratio of its contributions to the total of the employer and nonemployer contributions of the group for the fiscal year ended June 30, 2020.

The contributions used exclude contributions made for prior service, excess benefits and irregular payments. At June 30, 2020, the Library's proportion was 0.115151%, which was an increase of 0.000711% from its proportion measured at June 30, 2019.

**Pension Liabilities, Pension Expense, and Deferred Outflows and Inflows of Resources**

At December 31, 2020, the Library reported a liability of \$1,996,320 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

For the year ended December 31, 2020, the Library recognized pension expense of \$203,812, which is exclusive of \$54,111 of reimbursement from North Central Kansas Libraries System under a shared services agreement. At December 31, 2020 the Library reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Library contributions subsequent to the measurement date	\$ 94,694	\$ -
Differences between expected and actual experience	33,332	25,665
Net difference between projected and actual earnings on pension plan investments	232,921	-
Changes of assumptions	120,245	-
Changes in proportion	56,166	10,359
	<u>\$ 537,358</u>	<u>\$ 36,024</u>

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
December 31, 2020

**Note 8: KPERS Pension Plan (Continued)**

**Pension Liabilities, Pension Expense, and Deferred Outflows and Inflows of Resources  
(Continued)**

The Library reported \$94,694 as deferred outflows of resources related to pensions resulting from Library contributions subsequent to the measurement date, which will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	<u>Net Outflow (Inflow)</u>
2021	\$ 84,260
2022	112,831
2023	114,788
2024	90,939
2025	3,822
Thereafter	94,694
	<u>\$ 501,334</u>

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of December 31, 2019, which was rolled forward to June 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurements:

Actuarial Cost Method	Entry age normal
Price Inflation	2.75 percent
Salary increases	3.50 to 11.75 percent, including price inflation
Investment Rate of Return	7.50 percent compounded annually, net of investment expense, including price inflation

Mortality rates were based on the RP 2014 Mortality Tables, with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2016.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage. Best estimates of arithmetic real rates of return for each major asset class as of the most recent experience study, dated January 7, 2020, as provided by KPERS' investment consultant, are summarized in the following table:

	<u>June 30, 2020</u>	
	<u>Long-Term Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. Equities	23.50%	5.20%
Non-U.S. Equities	23.50%	6.40%
Private Equity	8.00%	9.50%
Private Real Estate	11.00%	4.45%
Yield Driven	8.00%	4.70%
Real Return	11.00%	3.25%
Fixed Income	11.00%	1.55%
Short Term Investments	4.00%	0.25%
	<u>100.00%</u>	

**MANHATTAN PUBLIC LIBRARY**  
 Manhattan, Kansas  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
 December 31, 2020

**Note 8: KPERS Pension Plan (Continued)**  
**Discount rate**

The discount rate used to measure the total pension liability was 7.75 percent. The projection of cash flows used to determine the discount rate was based on member and employer contributions as outlined below:

In KPERS, the State/School and Local groups do not necessarily contribute the full actuarial determined rate. Based on legislation first passed in 1993 and subsequent legislation, the employer contribution rates certified by the Board may not increase by more than the statutory cap. The statutory cap for Fiscal Year 2019 was 1.2 percent.

In recent years, the Legislature has made several changes to statutory rates that deviate from the scheduled contribution increases set under the caps established in 2012 for the State/School group. Under 2015 SB 4, the previously certified State/School statutory rate for Fiscal Year 2015 of 11.27 percent was reduced to 8.65 percent for the last half of the fiscal year as part of the Governor's allotment. That same session, SB 228 recertified statutory rates for the State/School group to 10.91 percent for Fiscal Year 2016 and 10.81 percent for Fiscal Year 2017 in anticipation of the issuance of \$1 billion in pension obligation bonds. Legislation in the 2016 session (SB 161) provided for the delay of up to \$100 million in State and School contributions to the Pension Plan. Legislation passed by the 2017 Legislature removed the repayment provisions included in SB 161.

In addition, 2017 Senate Sub for Sub HB 2052 delayed \$64.1 million in Fiscal Year 2017 State/School contributions, to be repaid over 20 years in level dollar installments. The first year payment of \$6.4 million was paid in full at the beginning of Fiscal Year 2019, and appropriations for Fiscal Year 2019 were made at the statutory contribution rate of 12.01 percent for the State/School group. Additional legislation in the 2017 Session (Senate Sub for HB 2002) provided for a reduction of \$194 million from the previously certified contribution rate of 13.21 percent in the State/School contributions for Fiscal Year 2019. Like the Fiscal Year 2017 reduction, it is to be paid back over a 20-year period, beginning in Fiscal Year 2020. Therefore, both reductions will be accounted for as long-term receivables by the Pension Plan. The 2019 Legislature passed House Sub for Sen Bill 109, which directed on-behalf payments of \$56 million and \$82 million be made to the System. The \$56 million payment was received by the System on June 30, 2018, and recorded as Fiscal Year 2018 contributions. The \$82 million was received July 1, 2019, and was recorded as Fiscal Year 2019 contributions. The 2019 Legislative session passed Senate Bill 9 which authorized a transfer of \$115 million to KPERS, received in March 2019.

Based on employer contribution history as described above, it is a reasonable estimate that the State/School group's contribution rate may not be certified at the statutory rate. It has been assumed that contribution rates will be made within the same range as have been seen in the past few years, between 11 to 12 percent. Using this assumption, actuarial modeling indicates that employer contribution rates for the State/School group are sufficient to avoid a depletion date.

The Local, Kansas Police and Firemen, and Judges groups are contributing at the full actuarial contribution rate.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following table presents the net pension liability of the Pension Plan as of June 30, 2019 calculated using the discount rate of 7.75%, as well as what the Pension Plan's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

	<b>1.00% Decrease (6.75%)</b>	<b>Current Rate (7.75%)</b>	<b>1.00% Increase (8.75%)</b>
Net pension liability	<u>\$ 2,809,621</u>	<u>\$ 1,996,320</u>	<u>\$ 1,312,546</u>

**MANHATTAN PUBLIC LIBRARY**  
 Manhattan, Kansas  
**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**  
 December 31, 2020

**Note 9: Commitments - Encumbrances**

The Library uses encumbrances to control expenditure commitments for the year and to enhance cash management. Encumbrances represent commitments related to executed contracts not yet performed and purchase orders not yet filled. Commitments for such expenditure of monies are encumbered to reserve a portion of applicable appropriations. Encumbrances still open at year-end are not accounted for as expenditures and liabilities. At December 31, 2020, the Library recorded encumbrances in governmental funds as follows:

Endowment	\$ 104
Other Governmental Funds	23,813
	<u>\$ 23,917</u>

**Note 10: Interfund Transfers**

The Library made the following operating transfers during 2020. The transfers were approved by the Library's Board of Trustees:

<u>Fund From</u>	<u>To</u>	<u>Statutory Authority</u>	<u>Amount</u>
General	Capital Improvement	K.S.A. 12-1258	\$ 144,097

**Note 11: Commitment for Children's Library Expansion**

In 2014, the City of Manhattan, Kansas issued general obligation bonds to finance the children's library expansion under an agreement whereby the Library agreed to repay the City for the annual costs of the debt issue which are expected to total \$1,225,000 to be repaid at an estimated \$131,000 per year from 2019 through 2027.

For 2020, the City withheld the required debt service payment of \$133,000 from the remittance of property tax revenues to the Library. Gross property taxes for 2020 were \$2,770,672 for the general fund and \$697,402 for the employee benefit fund.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**MANHATTAN PUBLIC LIBRARY**  
Manhattan, Kansas  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**KPERS PENSION PLAN**

**Schedule of Library's Proportionate Share of the Net Pension Liability**  
**Last Ten Years**

	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
Library's proportionate share of the net pension liability	\$ 1,462,718	\$ 1,716,538	\$ 1,568,634	\$ 1,519,872	\$ 1,599,153	\$ 1,996,320
Library's annual, covered employee payroll	1,921,200	1,921,200	1,861,366	1,869,141	1,914,032	2,083,247
Library's proportionate share of the net pension liability as a percentage of its covered employee payroll	76%	89%	84%	81%	84%	96%
Plan fiduciary net position as a percentage of the total pension liability	65%	65%	67%	69%	70%	66%

**Schedule of Library's Contributions**  
**Last Ten Years**

Contractually required contribution	\$ 107,355	\$ 177,487	\$ 169,394	\$ 164,434	\$ 182,805	\$ 190,265
Contributions in relation to the contractually required contribution	107,355	177,487	169,394	164,434	182,805	190,265
Contribution Excess (Deficiency)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Library's covered employee payroll	\$ 1,921,200	\$ 1,921,200	\$ 1,861,366	\$ 1,869,141	\$ 1,914,032	\$ 2,083,247
Contributions as a percentage of covered employee payroll	9%	9%	9%	9%	10%	9%

**Notes:**

Data became first available with the inception of GASB Statement No. 68 during fiscal year 2015, therefore 10 years of data is unavailable.

The amounts listed above are exclusive of cost sharing reimbursements received from the North Central Kansas Libraries System.