CITY OF NESS CITY, KANSAS

FINANCIAL STATEMENT

WITH

INDEPENDENT AUDITOR'S REPORT

December 31, 2017

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May 21, 2018

Mayor and Council Members City of Ness City, Kansas

Independent Auditor's Report

We have audited the accompanying summary statement of receipts, expenditures, and unencumbered cash - regulatory basis - of the City of Ness City, Kansas (the City), as of and for the year ended December 31, 2017, and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note 1 to meet the financial reporting requirements of the State of Kansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the Kansas Municipal Audit and Accounting Guide. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 to the financial statement, the financial statement is prepared by the City to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

May 21, 2018 City of Ness City, Kansas (Continued)

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City as of December 31, 2017, or changes in financial position and cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City as of December 31, 2017, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

Report on Regulatory-Required Supplementary Information

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Our audit was conducted for the purpose of forming an opinion on the 2017 summary statement of receipts, expenditures, and unencumbered cash - regulatory basis (basic financial statement) as a whole. The summary of expenditures - actual and budget - regulatory basis - and individual fund schedules of receipts and expenditures - actual and budget - regulatory basis - (Schedules 1 and 2 as listed in the table of contents) are presented for purposes of additional analysis and are not a required part of the 2017 basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2017 basic financial statement. The 2017 information has been subjected to the auditing procedures applied in the audit of the 2017 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2017 basic financial statement or to the 2017 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the 2017 basic financial statement as a whole, on the basis of accounting described in Note 1.

Certified Public Accountants Manhattan, Kansas

STATEMENT 1

For the Year Ended December 31, 2017

Fund	Une	Beginning encumbered Cash Balance	Prior Year Canceled Encumbrances	Cash Receipts	E	Expenditures		Ending encumbered Cash Balance	Enc and	Add: atstanding umbrances I Accounts Payable		Ending Cash Balance
Governmental Funds	11									•		
General Fund	\$	319,359	\$ -	\$ 1,029,994	\$	1,119,093	\$	230,260	\$	(82)	\$	230,178
Special Purpose Funds				-								
Special Highway Fund		7,737	-	37,227		18,243		26,721		-		26,721
Special Parks and Recreation Fund		13,889	-	2,005		1,964		13,930		-		13,930
Industrial Development Fund		14,488	-	479		-		14,967		-		14,967
Library Fund		5,651	-	86,606		86,606		5,651		-		5,651
Library Employee Benefit Fund		-	-	41,946		41,290		656		-		656
Capital Improvement Fund		779,007	-	1,420,963		1,643,882		556,088		-		556,088
Equipment Reserve Fund		222,164	-	-		6,578		215,586		-		215,586
Guest Tax Fund		32,935	-	10,171		8,148		34,958		-		34,958
Capital Project Fund												
Airport Improvements Fund		(35,540)	-	2,427,941		2,433,181		(40,780)		-		(40,780)
Business Funds				-								,
Water Utility Fund		721,137	-	413,534		523,454		611,217		-		611,217
Sewer Utility Fund		185,567	-	150,787		152,783		183,571		-		183,571
Solid Waste Disposal Fund		120,505		123,946		111,183		133,268		9,348		142,616
Subtotal Primary Government	\$	2,386,899	\$ -	\$ 5,745,599	\$	6,146,405	\$	1,986,093	\$	9,266	\$	1,995,359
Related Municipal Entity												
Ness City Public Library	\$	127,766	\$ -	\$ 160,453	\$	139,673	\$	148,546	\$	-	\$	148,546
Total Financial Reporting Entity	\$	2,514,665	\$ -	\$ 5,906,052	\$	6,286,078	\$	2,134,639	\$	9,266	\$	2,143,905
			Composition of C	ash:		ecking Accoun					\$	1,040,889
						tificates of De		t				954,470
						ototal Primary					\$	1,995,359
Related Municipal Entity						Ψ —	148,546					
The accompanying notes are an integral part of this fina	ıncial statement				Tota	al Primary Go	vern	ment			\$	2,143,905

The accompanying notes are an integral part of this financial statement.

See Independent Auditor's Report.

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CITY OF NESS CITY, KANSAS NOTES TO FINANCIAL STATEMENT

December 31, 2017

Note 1: Summary of Significant Accounting Policies

The City of Ness City, Kansas (the City) is a municipal corporation governed by an elected five-member council. The accounting policies of the City conform to the cash-basis and budget laws of Kansas (regulatory basis). The following is a summary of the more significant policies.

Municipal Financial Reporting Entity

The municipal financial reporting entity is comprised of the primary government and the one related municipal entity, the Ness City Public Library. The related municipal entity is included in the City's reporting entity because it was established to benefit the City and/or its constituents. This financial statement does not include the related municipal entities Ness City Airport Authority and Ness City Cemetery District.

Regulatory Basis Fund Types

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. In the financial statement in this report, the various funds are grouped into generic fund types and broad fund categories as follows:

General Fund - The general fund is the chief operating fund of the City. It is used to account for all resources except those required to be accounted for in another fund.

Special Purpose Funds - Special purpose funds are used to account for the proceeds of specific tax levies and other specific revenue sources intended for specified purposes.

Capital Projects Fund - Capital projects fund is used to account for capital projects.

Business Funds - Business funds are used to account for funds financed in whole or in part by fees charged to users of the goods or services.

Basis of Accounting

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis revenues and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The municipality has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

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CITY OF NESS CITY, KANSAS NOTES TO FINANCIAL STATEMENT (CONTINUED)

December 31, 2017

Note 1: Summary of Significant Accounting Policies (Continued) Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

A legal operating budget is not required for capital project funds, trust funds, and the following special purpose funds: equipment reserve fund, capital improvement fund and airport improvement fund.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

Note 2: Deposits and Investments

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

December 31, 2017

Note 2: Deposits and Investments (Continued)

Custodial credit risk - deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when coverage is 50%. The City does not utilize "peak periods". All deposits were legally secured at December 31, 2017.

As of December 31, 2017, the City's carrying amount of the deposits was \$1,995,359 and the bank balance was \$2,540,175. The bank balance was held by one bank, in checking, money market and certificates of deposit. Of the bank balance, \$250,000 was covered by federal depository insurance and \$2,290,175 was collateralized with securities held by the pledging financial institutions' agents in the City's name.

Note 3: Property Taxes

In accordance with governing state statutes, property taxes levied during the current year are revenue sources to be used to finance the budget of the ensuing year. Taxes are assessed on a calendar year basis and are levied and become a lien on the property on November 1st of each year. The county treasurer is the tax collection agent for all taxing entities within the county. Property owners have the option of paying one-half of the full amount of the taxes levied on or before December 20th of the ensuing year. State statutes prohibit the county treasurer from distributing taxes levied and collected in the year prior to January 1st of the ensuing year.

Note 4: Defined Benefit Pension Plan Plan Description

The City participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 S. Kansas Avenue, Suite 100, Topeka, KS 66503) or by calling 1-888-275-5737.

Contributions. KSA 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate with a 0% moratorium from the period of January 1, 2017 through September 30, 2017 for the Death and Disability Program) and the statutory contribution rate was 8.46% for fiscal year ended December 31, 2017. Contributions to the pension plan from the City were \$29,488 for the year ended December 31, 2017.

December 31, 2017

Note 4: Defined Benefit Pension Plan (Continued)

Plan Description (Continued)

Net Pension Liability. At December 31, 2017, the City's proportionate share of the collective net pension liability reported by KPERS was \$273,063. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2016, which was rolled forward to June 30, 2017. The City's proportion of the net pension liability was based on the ratio of the City's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement.

The complete actuarial valuation report, including all actuarial assumption and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publically available on the website at www.kpers.org or can be obtained as described above.

Note 5: Interfund Transfers

Transfers for the year ended December 31, 2017 were as follows:

		Regulatory	
From	То	Authority	Amount
General Fund	Capital Improvement Fund	K.S.A. 12-1, 117	\$ 470,000
Sewer Utility Fund	Sewer Replacement Fund	K.S.A. 12-825d	2,500
Water Utility Fund	General Fund	K.S.A. 12-825d	50,000
Water Utility Fund	Water Reserve Fund	K.S.A. 12-825d	18,000
Total Transfers			\$ 540,500

Note 6: Long-Term Debt

The City has the following types of long-term debt:

KDHE Revolving Loan

The City entered into a \$1,150,000 revolving loan agreement on November 18, 2004 with the Kansas Department of Health and Environment acting on behalf of the State of Kansas to finance Public Water Supply System Project #2416. The City will use proceeds generated by the operation of the facility for loan repayment, which began February 1, 2007.

Lease Obligations

The City has entered into lease agreements for equipment. The leases contain a fiscal funding clause.

General Obligation Bonds

The City has one outstanding general obligation bond.

Note 7: Debt Restrictions and Covenants

KDHE Public Water Supply Loan

The City entered into a loan agreement with the Kansas Department of Health and Environment to fund the improvements to the public water supply system in the amount of \$1,150,000. The loan agreement requires that the City provide for the repayment of this loan by providing dedicated funds. The City is in compliance with the requirement as of December 31, 2017 as it is providing dedicated funds through water rates and fees charged.

December 31, 2017

Note 8: Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. There have been no decreases in insurance coverage from the prior year.

Note 9: Compliance with Finance-Related Legal and Contractual Provisions

There were no budget or cash violations during 2017.

Note 10: Other Post Employment Benefits

As provided by K.S.A. 12-5040, the local government allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the local government is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in these financial statements.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the government makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured. There is no cost to the City under this program.

Note 11: Related Party Transactions

The City has entered into arms length transactions with council member Brian Gabel. The City paid \$31,287 for services provided by Gabel Lease Service and \$4,901 to Piranha Fabrication Inc. during the year ended December 31, 2017. Brian Gabel is the owner of the businesses.

Note 12: Capital Projects

At year end, capital project authorizations compared with cash disbursements and accounts payable from inception are as follows:

		Project	Е	xpenditures
	Aut	horizations		To Date
Airport Runway Connector	\$	2,970,096	\$	1,127,022

December 31, 2017

Note 13: Changes in Long-Term Debt

ISSUE	Interest Rates	Date of Issue	Amount of Issue	Date of Final Maturity	Balance Beginning of Year	Additions	Reductions/ Payments	Net Change	Balance End of Year	Interest Paid
General Obligation Bonds 2015 Series	2.50 - 4.50%	7/1/2015	\$ 85,000	10/01/35	\$ 83,000	\$ -	\$ 3,000	\$ (3,000)	\$ 80,000	\$ 2,905
KDHE Loan Public Water Supply System Project	3.66%	11/18/04	1,150,000	8/1/26	632,420	-	53,428	(53,428)	578,992	22,662
Capital Leases Backhoe Lease	3.39%	4/22/13	60,779	1/15/19	31,628		10,191	(10,191)	21,437	2,197
TOTAL LONG-TERM DEBT					\$ 747,048	\$ -	\$ 66,619	\$ (66,619)	\$ 680,429	\$ 27,764

December 31, 2017

Note 14: Maturity of Long-Term Debt

PRINCIPAL	2018	2019	2020	2021	2022	20	023-2027	20	28-2032	20	33-2037	Total
General Obligation Bond	\$ 3,000	\$ 3,000	\$ 3,000	\$ 4,000	\$ 4,000	\$	20,000	\$	25,000	\$	18,000	\$ 80,000
KDHE Loan	55,401	57,448	59,570	61,770	64,051		280,752		-		-	578,992
Capital Lease	 10,540	 10,897	-	-	 -				-		-	 21,437
Total Principal	\$ 68,941	\$ 71,345	\$ 62,570	\$ 65,770	\$ 68,051	\$	300,752	\$	25,000	\$	18,000	\$ 680,429
INTEREST												
General Obligation Bond	\$ 2,830	\$ 2,755	\$ 2,680	\$ 2,605	\$ 2,505	\$	10,905	\$	7,125	\$	1,620	\$ 33,025
KDHE Loan	20,688	18,641	16,521	14,321	12,038		23,609		-		-	105,818
Capital Lease	 727	 369	-	-	 -				-		-	 1,096
Total Interest	\$ 24,245	\$ 21,765	\$ 19,201	\$ 16,926	\$ 14,543	\$	34,514	\$	7,125	\$	1,620	\$ 139,939
TOTAL PRINCIPAL AND												
INTEREST	\$ 93,186	\$ 93,110	\$ 81,771	\$ 82,696	\$ 82,594	\$	335,266	\$	32,125	\$	19,620	\$ 820,368



CITY OF NESS CITY, KANSAS SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

Fund	Expenditures Certified Chargeable to Budget Current Year				Variance Over (Under)
Governmental Funds					
General Fund	\$	1,227,000	\$	1,119,093	\$ (107,907)
Special Purpose Funds					
Special Highway Fund		39,879		18,243	(21,636)
Special Parks and Recreation Fund		3,802		1,964	(1,838)
Industrial Development Fund		9,000		-	(9,000)
Library Fund		89,500		86,606	(2,894)
Library Employee Benefit Fund		41,290		41,290	· -
Guest Tax Fund		20,000		8,148	(11,852)
Business Funds					
Water Utility Fund		641,000		523,454	(117,546)
Sewer Utility Fund		185,000		152,783	(32,217)
Solid Waste Disposal Fund		143,000		111,183	 (31,817)
TOTAL	\$	2,399,471	\$	2,062,764	\$ (336,707)

CITY OF NESS CITY, KANSAS GENERAL FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

For the Year Ended December 31, 2017

	Actual	l Budget	Variance Over (Under)
Receipts	·		
Taxes			
Ad Valorem	\$ 421,8		\$ (41,821)
Delinquent	18,6		18,694
Motor Vehicle	102,2	·	26,419
Intangible	15,7		966
Total Taxes	\$ 558,4	\$ 554,232	\$ 4,258
Intergovernmental			
Local City Sales Tax	\$ 205,9	\$ 220,000	\$ (14,053)
Local Alcoholic Liquor Tax	2,0	05 2,100	(95)
Connecting Links	5,1	20 5,000	120
Total Intergovernmental	\$ 213,0	\$ 227,100	\$ (14,028)
Licenses			
Franchise Fees	\$ 121,1	86 \$ 90,000	\$ 31,186
Licenses and Permits	5,4	5,000	477
Total Licenses and Permits	\$ 126,6	\$ 95,000	\$ 31,663
Fines and Forfeitures			
Fines	\$ 32,7	\$ 20,000	\$ 12,753
Use of Money and Property			
Interest	\$ 3,4	\$ 2,500	\$ 941
Miscellaneous			
Swimming Pool	\$ 2,3	\$53 \$ 4,000	\$ (1,647)
Recycling Revenue	7,3	346 2,500	4,846
Community Building Donations	6,7	750 1,500	5,250
Other	29,1	26 5,000	24,126
Transfers In	50,0	50,000	-
Total Miscellaneous	\$ 95,5	\$ 63,000	\$ 32,575
Total Receipts	\$ 1,029,9	94 \$ 961,832	\$ 68,162

(continued)

CITY OF NESS CITY, KANSAS GENERAL FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

For the Year Ended December 31, 2017

						ariance Over
		Actual		Budget	(Under)
Expenditures						
General and Administrative	_		_		_	
Personal Services	\$	87,329	\$	85,000	\$	2,329
Contractual Services		28,907		32,000		(3,093)
Commodities		28,106		20,000		8,106
Capital Outlay		721		15,000		(14,279)
Total General and Administrative	\$	145,063	\$	152,000	\$	(6,937)
Police Department						
Contractual Services	\$	200,833	\$	200,000	\$	833
Street Department						
Personal Services	\$	53,986	\$	55,000	\$	(1,014)
Contractual Services		24,691		20,000		4,691
Commodities		93,479		75,000		18,479
Capital Outlay		-		20,000		(20,000)
Total Street Department	\$	172,156	\$	170,000	\$	2,156
Employee Benefits						
Health Insurance	\$	26,217	\$	35,000	\$	(8,783)
Social Security		12,225		15,000		(2,775)
Workman's Compensation		-		7,000		(7,000)
KPERS		11,743		13,000		(1,257)
Unemployment		322		500		(178)
Total Employee Benefits	\$	50,507	\$	70,500	\$	(19,993)
Street Lighting						
Contractual Services	\$	23,607	\$	30,000	\$	(6,393)
Swimming Pool						
Personal Services	\$	15,995	\$	17,500	\$	(1,505)
Contractual Services		30		1,000		(970)
Commodities		6,636		7,500		(864)
Total Swimming Pool	\$	22,661	\$	26,000	\$	(3,339)

(continued)

CITY OF NESS CITY, KANSAS GENERAL FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

					١	/ariance Over
		Actual		Budget		(Under)
Expenditures (continued)						
Park Improvement Personal Services	\$		φ	2.000	Φ	(2,000)
Contractual Services	Ъ	- 1 221	\$	2,000	\$	(2,000)
Commodities		1,231 1,398		2,500		(1,269)
Capital Outlay		1,390		5,000 2,000		(3,602) (2,000)
Total Park Improvement	\$	2,629	\$	11,500	\$	(8,871)
Total Lark improvement	Ψ_	2,023	Ψ	11,500	Ψ	(0,071)
Recycling						
Personal Services	\$	5,935	\$	10,000	\$	(4,065)
Contractual Services	•	338	,	5,000	•	(4,662)
Commodities		3,897		4,000		(103)
Capital Outlay		-		5,000		(5,000)
Total Recycling	\$	10,170	\$	24,000	\$	(13,830)
				_		_
Community Building						
Contractual Services	\$	5,966	\$	5,000	\$	966
Commodities		10,138		10,000		138
Total Community Building	\$	16,104	\$	15,000	\$	1,104
Annuanviationa						
Appropriations Airport	\$	3,000	\$	3,000	\$	
Allport	Φ	3,000	Φ	3,000	Φ	
Debt Payments	\$	2,363	\$	_	\$	2,363
2001 . ay		2,000	Ψ_			2,000
Transfers Out	\$	470,000	\$	525,000	\$	(55,000)
						, , ,
Total Expenditures	\$ 1	,119,093	\$	1,227,000	\$	(107,907)
Receipts Over (Under) Expenditures	\$	(89,099)				
Unencumbered Cash - Beginning		319,359				
	,					
Unencumbered Cash - Ending	\$	230,260				

CITY OF NESS CITY, KANSAS SPECIAL HIGHWAY FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

		Actual	E	Budget		ariance Over Under)
Receipts						
Intergovernmental	_				_	(= , = <u>)</u>
State Gasoline Tax	\$	37,227	\$	37,740	\$	(513)
Expenditures Personal Services	\$	_	\$	10,500	\$	(10,500)
Contractual Services	Ψ	17.743	Ψ	5,000	Ψ	12,743
Commodities		500		24,379		(23,879)
Total Expenditures	\$	18,243	\$	39,879	\$	(21,636)
Receipts Over (Under) Expenditures	\$	18,984		<u>, </u>		
Unencumbered Cash - Beginning		7,737				
Unencumbered Cash - Ending	\$	26,721				

CITY OF NESS CITY, KANSAS SPECIAL PARKS AND RECREATION FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

	 Actual	B	udget	ariance Over Jnder)
Receipts Intergovernmental Local Alcoholic Liquor Tax	\$ 2,005	\$	1,500	\$ 505
EXPENDITURES Culture and Recreation	\$ 1,964	\$	3,802	\$ (1,838)
Receipts Over (Under) Expenditures	\$ 41			
Unencumbered Cash - Beginning	13,889			
Unencumbered Cash - Ending	\$ 13,930			

CITY OF NESS CITY, KANSAS INDUSTRIAL DEVELOPMENT FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

Pagainta		Actual	B	udget		ariance Over Under)
Receipts Taxes						
Ad Valorem	\$	260	\$	289	\$	(29)
Delinquent	•	29	•	-	*	29
Motor Vehicle		190		158		32
Total Receipts	\$	479	\$	447	\$	32
Expenditures Industrial Development	\$	<u>-</u>	\$	9,000	\$	(9,000)
Receipts Over (Under) Expenditures	\$	479				
Unencumbered Cash - Beginning		14,488				
Unencumbered Cash - Ending	\$	14,967				

CITY OF NESS CITY, KANSAS LIBRARY FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

						ariance Over
	-	Actual	Е	Budget	(L	Jnder)
Receipts						
Taxes						
Ad Valorem	\$	65,201	\$	71,663	\$	(6,462)
Delinquent		3,714		-		3,714
Motor Vehicle		17,691		12,524		5,167
Total Receipts	\$	86,606	\$	84,187	\$	2,419
Expenditures Appropriations	\$	86,606	\$	89,500	\$	(2,894)
Receipts Over (Under) Expenditures	\$	-				
Unencumbered Cash - Beginning		5,651				
Unencumbered Cash - Ending	\$	5,651				

CITY OF NESS CITY, KANSAS LIBRARY EMPLOYEE BENEFIT FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

					ariance Over
	Actual	E	Budget	(1	Jnder)
Receipts					
Taxes					
Ad Valorem	\$ 32,194	\$	35,382	\$	(3,188)
Delinquent	1,645		-		1,645
Motor Vehicle	8,107		6,052		2,055
Total Receipts	\$ 41,946	\$	41,434	\$	512
Expenditures Appropriations	\$ 41,290	\$	41,290	\$	
Receipts Over (Under) Expenditures	\$ 656				
Unencumbered Cash - Beginning	-				
Unencumbered Cash - Ending	\$ 656				

CITY OF NESS CITY, KANSAS GUEST TAX FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

		Actual Budget				ariance Over Under)
Receipts				- u.u.gu		<u> </u>
Taxes						
Guest Tax	\$	10,171	\$	10,000	\$	171
Expenditures						
Convention and Tourism	\$	8,148	\$	20,000	\$	(11,852)
Receipts Over (Under) Expenditures	\$	2,023				
Troopie Gvor (Grader) Experiantares	Ψ	2,020				
Unencumbered Cash - January 1		32,935				
Unencumbered Cash - December 31	\$	34,958				

CITY OF NESS CITY, KANSAS WATER UTILITY FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET **Regulatory Basis**

					١	/ariance Over
	Actual		I Budget			(Under)
Receipts	_				_	
Water Sales	\$	385,722	\$	380,000	\$	5,722
Interest		4,457		5,000		(543)
Late Charges		5,355		3,000		2,355
Transfer In	_	18,000	_	-		18,000
Total Cash Receipts	\$	413,534	\$	388,000	\$	25,534
EXPENDITURES						
Production						
Personal Services	\$	95,270	\$	125,000	\$	(29,730)
Contractual Services		84,792		100,000		(15,208)
Commodities		134,453		65,000		69,453
Capital Outlay		6,767		120,000		(113,233)
Total Production	\$	321,282	\$	410,000	\$	(88,718)
Employee Benefits						
Health Insurance	\$	34,465	\$	35,000	\$	(535)
Social Security		7,036		8,500		(1,464)
Workman's Compensation		-		2,000		(2,000)
KPERS		8,277		13,000		(4,723)
Total Employee Benefits	\$	49,778	\$	58,500	\$	(8,722)
Non-Operating Expenses						
Sales Tax	\$	4,731	\$	5,500	\$	(769)
Debt Service		76,090		92,000		(15,910)
Miscellaneous		3,573		5,000		(1,427)
Reserve for Repairs		-		20,000		(20,000)
Transfers Out		68,000		50,000		18,000
Total Non-Operating Expenses	\$	152,394	\$	172,500	\$	(20,106)
Total Expenditures	\$	523,454	\$	641,000	\$	(117,546)
Receipts Over (Under) Expenditures	\$	(109,920)				
Unencumbered Cash - Beginning		721,137				
Unencumbered Cash - Ending	\$	611,217				

CITY OF NESS CITY, KANSAS SEWER UTILITY FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

				٧	ariance Over
	Actual	Budget		(Under)
Receipts					
Sewer Service Charges	\$ 110,296	\$	100,000	\$	10,296
Interest	875		850		25
Commercial Utility	37,116		40,000		(2,884)
Transfers In	 2,500		2,000		500
Total Receipts	\$ 150,787	\$	142,850	\$	7,937
EXPENDITURES					
Collection Maintenance					
Personal Services	\$ 48,340	\$	55,000	\$	(6,660)
Contractual Services	34,484		45,000		(10,516)
Commodities	44,774		45,000		(226)
Capital Outlay	2,816		15,000		(12,184)
Employee Benefits	16,324		25,000		(8,676)
Debt Service	3,545		-		3,545
Transfers Out	 2,500		-		2,500
Total Collection Maintenance	\$ 152,783	\$	185,000	\$	(32,217)
Receipts Over (Under) Expenditures	\$ (1,996)				
Unencumbered Cash - Beginning	185,567				
Unencumbered Cash - Ending	\$ 183,571				

CITY OF NESS CITY, KANSAS SOLID WASTE DISPOSAL FUND SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis

			Variance Over		
	Actual	Budget	(Under)		
Receipts					
User Fees	\$ 123,946	\$ 120,000	\$ 3,946		
Expenditures					
Contractual Services	\$ 111,183	\$ 140,000	\$ (28,817)		
Commodities	-	2,000	(2,000)		
Capital Outlay		1,000	(1,000)		
Total Expenditures	\$ 111,183	\$ 143,000	\$ (31,817)		
Receipts Over (Under) Expenditures	\$ 12,763				
Unencumbered Cash - Beginning	120,505				
Unencumbered Cash - Ending	\$ 133,268				

CITY OF NESS CITY, KANSAS CAPITAL IMPROVEMENT FUND SCHEDULE OF RECEIPTS AND EXPENDITURES Regulatory Basis

	Actual	
Receipts		
Miscellaneous Revenue	\$	950,963
Transfers In		470,000
Total Receipts	\$	1,420,963
Expenditures Capital Outlay	\$	1,643,882
Receipts Over (Under) Expenditures	\$	(222,919)
Unencumbered Cash - Beginning		779,007
Unencumbered Cash - Ending	\$	556,088

CITY OF NESS CITY, KANSAS AIRPORT IMPROVEMENT FUND SCHEDULE OF RECEIPTS AND EXPENDITURES Regulatory Basis

	 Actual
Receipts	
Intergovernmental	
Federal Aid	\$ 2,228,224
Miscellaneous Revenue	199,717
Total Receipts	\$ 2,427,941
Expenditures	
Publications	270
Contractual	2,135,185
Postage	15
Fees - Professional Services	297,711
Total Expenditures	\$ 2,433,181
Receipts Over (Under) Expenditures	\$ (5,240)
Unencumbered Cash - Beginning	(35,540)
Unencumbered Cash - Ending	\$ (40,780)

CITY OF NESS CITY, KANSAS EQUIPMENT RESERVE FUND SCHEDULE OF RECEIPTS AND EXPENDITURES Regulatory Basis

		Actual
Receipts Transfers In	\$	
Expenditures Capital Outlay	\$	6,578
Receipts Over (Under) Expenditures	\$	(6,578)
Unencumbered Cash - Beginning		222,164
Unencumbered Cash - Ending	\$	215,586

CITY OF NESS CITY, KANSAS RELATED MUNICIPAL ENTITY NESS CITY PUBLIC LIBRARY SCHEDULE OF RECEIPTS AND EXPENDITURES Regulatory Basis

	 Actual
Receipts	
Intergovernmental	\$ 13,567
Interest	257
Miscellaneous	4,334
Appropriations	127,895
Transfer in	 14,400
Total Receipts	\$ 160,453
Expenditures	
Personal Service	\$ 105,249
Contractual Services	2,481
Commodities	 31,943
Total Expenditures	\$ 139,673
Receipts Over (Under) Expenditures	\$ 20,780
Unencumbered Cash - Beginning	 127,766
Unencumbered Cash - Ending	\$ 148,546





May 21, 2018

Mayor and Council Members City of Ness City, Kansas

> Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of a Financial Statement Perfornmed in Accordance with Government Auditing Standards

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the *Kansas Municipal Audit and Accounting Guide*, the summary statement of receipts, expenditures, and unencumbered cash of the City of Ness City, Kansas (City) as of and for the year ended December 31, 2017, and the related notes to the financial statement, which collectively comprise the City's basic financial statement and have issued our report thereon dated May 21, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the financial statement will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

May 21, 2018 City of Ness City, Kansas (Continued)

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Certified Public Accountants Manhattan, Kansas

Varry & Associates, CPAs, LLC

May 21, 2018

Mayor and Council Members City of Ness City, Kansas

Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance in Accordance With The Uniform Guidance

We have audited the City's compliance with the types of compliance requirements described in the *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2017. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provided a legal determination on the City's compliance.

Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2017.

May 21, 2018 City of Ness City, Kansas (Continued)

Report on Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion of the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and correct, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in integral control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Certified Public Accountants Manhattan, Kansas

Vary & Associates, CPAs, LLC

CITY OF NESS CITY, KANSAS SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended December 31, 2017

	Federal CFDA Number		Pass Thru Grantor's Number	Federal Award Expenditures	Subrecipient Expenditures
U.S. Department of Transportation Airport Improvement Program	20.106	*	N/A	\$ 2,189,862	\$ -
Total Expenditures of Federal Awards				\$ 2,189,862	\$ -

^{*} Major Program

See notes to Schedule of Expenditures of Federal Awards at Page 45.

(continued)

CITY OF NESS CITY, KANSAS NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended December 31, 2017

Note A - Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City under programs of the federal government for the year ended December 31, 2017. This schedule is prepared on the basis of accounting that demonstrates compliance with the cash basis. Cash receipts are recognized when the cash balance of a fund increased. Cash disbursements are recognized when the cash balance of a fund is decreased. Expenditures include disbursements, accounts payable and encumbrances. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

Note B - Indirect Cost Rate

The City does not allocate indirect costs to its federal award programs. Accordingly, use of the 10% de minimis indirect cost rate provisioned by the Uniform Guidance Section 414, is not applicable.

Note C - Non-Cash Assistance, Insurance and Loans

The City did not receive or expend any federal awards in the form of non-cash assistance, insurance, loans or loan guarantees, including interest subsidies during the year ended December 31, 2017.

CITY OF NESS CITY, KANSAS SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the Year Ended December 31, 2017

Section I - Summary of Auditor's Results

Unqualified		
Unqualified		
Yes	Χ	No
Yes	Χ	None reported
Yes	Х	No No
Yes	Χ	No
		
Yes	X	None reported
Unmodified		
Yes	X	No
CFDA Number		
20.106		
\$ 750,000		
Yes	Х	No
	Unqualified YesYesYesYesYesYesUnmodifiedYes	Unqualified Yes X Yes X Yes X Yes X Unmodified Yes X CFDA Number 20.106 \$ 750,000

NOTE: Beginning with the year ended December 31, 2015, the criteria for determination of low-risk auditee status changed by the U.S. Office of Management and Budget (OMB). Specifically, the regulatory basis of accounting prescribed by the State of Kansas does not meet the criteria established by the OMB in the Uniform Grant Guidance (UGG). The City continues, however, to meet each of the other criteria for low-risk auditee status.

Section II - Financial Statement Findings

No matters were reported.

Section III - Federal Award Findings and Questioned Costs

There were no current year findings or questioned costs.