### CITY OF HALSTEAD, KANSAS

Financial Statement

For the Year Ended December 31, 2022

## For the Year Ended December 31, 2022

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# Knudsen Monroe & Company LLC

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#### INDEPENDENT AUDITOR'S REPORT

City Council City of Halstead Halstead, Kansas

#### Adverse and Unmodified Opinions

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the City of Halstead, Kansas (City), and its related municipal entity, as of and for the year ended December 31, 2022, and the related disclosures to the financial statement.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse and Unmodified Opinions section of our report, the accompanying financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City as of December 31, 2022, or changes in financial position and cash flows thereof for the year then ended.

#### Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City as of December 31, 2022, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

#### Basis for Adverse and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the *Kansas Municipal Audit and Accounting Guide*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

### Matter Giving Rise to Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 of the financial statement, the financial statement is prepared by the City on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Responsibilities of Management for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the 2022 fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget, individual fund schedules of regulatory basis receipts and expenditures-actual and budget, and schedule of regulatory basis receipts and expenditures-actual-related municipal entity (Schedules 1, 2, and 3 as listed in the table of contents) are presented for additional analysis and are not a required part of the 2022 basic financial statement, but are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2022 basic financial statement. The 2022 information has been subjected to the auditing procedures applied in the audit of the 2022 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2022 basic financial statement or to the 2022 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated in all material respects in relation to the 2022 basic financial statement as a whole, on the basis of accounting described in Note 1.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of the City as of and for the year ended December 31, 2021 (not presented herein), and have issued our report thereon dated May 18, 2022, which contained an unmodified opinion on the basic financial statement. The 2021 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration at the following link <a href="https://admin.ks.gov/offices/accounts-reports/local-re government/municipal-services. The 2021 actual column (2021 comparative information) presented in the individual fund schedules of regulatory basis receipts and expenditures-actual and budget and the schedule of receipts and expenditures-related municipal entity for the year ended December 31, 2022 (Schedules 2 and 3 as listed in the table of contents) is presented for purposes of additional analysis and is not a required part of the 2022 basic financial statement. Such 2021 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2021 basic financial statement. The 2021 comparative information was subjected to the auditing procedures applied in the audit of the 2021 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2021 basic financial statement or to the 2021 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2021 comparative information is fairly stated in all material respects in relation to the basic financial statement as a whole for the year ended December 31, 2021, on the basis of accounting described in Note 1.

Knudsen, Mouroe & Company, LLC

Certified Public Accountants Newton, Kansas May 8, 2023

# SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH Regulatory Basis For the Year Ended December 31, 2022

						Add		
	В	eginning			Ending	Encumbrances		
	Une	encumbered			Unencumbered	and Accounts		Ending
Funds	Cas	sh Balance	Receipts	Expenditures	Cash Balance	Payable	Ca	sh Balance
General Fund:	\$	956,864	3,196,693	3,035,139	1,118,418	43,461		1,161,879
Special Purpose Funds:								
Library		-	142,981	136,959	6,022	2,011		8,033
Special liability		30,111	68,382	60,000	38,493	-		38,493
Special street and highway		83,084	56,736	104,378	35,442	-		35,442
Special parks and recreation		1,238	1,137	2,000	375	-		375
VIN inspection		42,341	26,900	31,313	37,928	-		37,928
Sales tax revenue reserve		-	153,000	153,000	=	-		-
Capital improvement		695,964	491,757	476,715	711,006	336,924		1,047,930
City equipment reserve		690,769	427,609	555,069	563,309	297,145		860,454
Cemetery perpetual care		45,515	3,270	59	48,726	=		48,726
American rescue plan act		155,738	155,737	-	311,475	-		311,475
Opioid settlement		-	498	-	498	-		498
<b>Bond and Interest Fund:</b>		98,524	269,350	245,563	122,311	-		122,311
<b>Business Funds:</b>								
Waterworks operating		243,570	934,395	854,471	323,494	6,958		330,452
Waste water operating		75,998	390,823	385,267	81,554	4,172		85,726
Gas plant operating		897,309	2,633,149	2,659,368	871,090	11,864		882,954
Refuse		53,958	149,386	159,142	44,202	580		44,782
Storm water		29,246	21,550	23,415	27,381	-		27,381
Depreciation/replacement reserve		665,122	186,000	289,029	562,093	289,029		851,122
Gas reserve		340,500	150,000	36,858	453,642	-		453,642
Storm water reserve		50,000	18,000	-	68,000	-		68,000
Trust Funds:								
Drug forfeiture		2,480	250	2,685	45	-		45
Land bank		10,000	62	-	10,062	-		10,062
Related Municipal Entity:								
Halstead Public Library		117,217	96,337	101,240	112,314	<u>-</u> _		112,314
<b>Total Reporting Entity</b>	\$	5,285,548	9,574,002	9,311,670	5,547,880	992,144		6,540,024
Composition of cash:								
Cash in bank, The Halstead Bank								
General checking							\$	6,062,492
Certificates of Deposit								316,492
Cash in bank, Central National Bank								
Certificates of Deposit								48,726
Related Municipal Entity:								
General checking								684
Savings								42,396
Certificates of Deposit								69,234
<b>Total Reporting Entity</b>							\$	6,540,024

The notes to the financial statement are an integral part of this statement.

#### NOTES TO FINANCIAL STATEMENT

December 31, 2022

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Municipal Financial Reporting Entity

The City of Halstead is a municipal corporation governed by an elected five-member council. This regulatory financial statement presents the City of Halstead (City) and its related municipal entity. The related municipal entity is included in the City's reporting entity because it was established to benefit the City and/or its constituents.

<u>Halstead Library Board</u> - The City of Halstead Library Board operates the City's public library. The City provides funding for the library through special revenue and general fund appropriations.

#### Related Organization

The Halstead Housing Authority is a related organization that is not included in the financial reporting entity. The Authority was created to administer public housing programs authorized by the United States Housing Act of 1937, as amended. Revenues consist of housing assistance payments from the U.S. Department of Housing and Urban Development and rent received from eligible low income tenants.

#### Regulatory Basis Fund Types

<u>General Fund</u> – used to account for all resources except those required to be accounted for in another fund.

<u>Special Purpose Fund</u> – used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

<u>Bond and Interest Fund</u> – used to account for the accumulation of resources, including tax levies, transfers from other funds and payment of general long-term debt.

<u>Business Fund</u> – used to account for fees charged to users of the goods or services (i.e. water fund, gas fund, etc.).

<u>Trust Fund</u> – used to report assets held in trust for the benefit of the City (i.e., pension funds, investment trust funds, private purpose trust funds which benefit the City, scholarship funds, etc.).

## Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The City has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the City to use the regulatory basis of accounting.

#### NOTES TO FINANCIAL STATEMENT

December 31, 2022

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Budgetary Information**

Kansas statutes require that an annual operating budget be legally adopted for the General Fund, Special Purpose Funds (unless specifically exempted by statute), Bond and Interest Fund, and Business Funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper on or before August 5<sup>th</sup> of the proposed budget and notice of public hearing on the budget.
- 3. Public hearing on or before August 15<sup>th</sup>, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

If the City is holding a revenue neutral rate hearing, the budget timeline for adoption of the final budget has been adjusted to on or before September 20<sup>th</sup>. The City did hold a revenue neutral rate hearing for this year.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. During the year the Gas Fund was amended.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for the prior year's accounts payable and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

A legal operating budget is not required for certain Special Purpose Funds, Business Reserve Funds, and Trust Funds.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

#### Reimbursements

The City records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as a receipt to the fund that receives the reimbursement. For purposes of budgetary comparisons, the expenditures are properly offset by the reimbursements under the KMAAG regulatory basis of accounting.

#### NOTES TO FINANCIAL STATEMENT

December 31, 2022

### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### Compliance with Kansas Statutes

The City is not aware of any violations occurring during the year ended December 31, 2022.

#### 3. DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

### Concentration of Credit Risk

State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka. All deposits were legally secured at December 31, 2022.

At December 31, 2022, the carrying amount of the City's deposits, including related municipal entity, was \$6,540,024 and the bank balance was \$6,582,097. The majority of the balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, \$411,564 was covered by federal depository insurance and the remaining \$6,170,533 was collateralized with securities held by the pledging financial institution's agents in the City's name.

### NOTES TO FINANCIAL STATEMENT

December 31, 2022

### 4. LONG-TERM DEBT

Changes in long-term liabilities for the City for the year ended December 31, 2022, were as follows:

				Date of	Balance			Balance	
	Interest	Date of	Amount of	Final	Beginning		Reductions/	End	Interest
Issue	Rates	Issue	Issue	Maturity	of Year	Additions	Payments	of Year	Paid
General Obligation Bonds:									
2012 Refunding	1.50-2.50%	11/20/2012	\$ 2,540,000	10/1/2029	\$ 775,000	-	85,000	690,000	17,775
2016 Refunding	1.00-2.50%	7/19/2016	1,380,000	10/1/2030	970,000	-	100,000	870,000	21,713
2018 Series A	2.50-3.50%	5/9/2018	235,000	9/1/2033	195,000		15,000	180,000	6,075
					1,940,000		200,000	1,740,000	45,563
KDHE Loan:									
Water Pollution Control	2.50%	2/7/2007	325,000	3/1/2028	117,538		16,870	100,668	2,834
State of Kansas Loan:									
City Utility Low-Interest Loan	0.25%	3/22/2021	2,000,000	3/1/2031	1,882,609		203,285	1,679,324	4,474
Total contractual indebtedness					\$3,940,147		420,155	3,519,992	52,871

Current maturities of long-term debt and interest for the next five years and in five-year increments through maturity are as follows:

	Year ending December 31									
	2022	2028-								
	2023	2024	2025	2026	2027	2032	2033	Total		
Principal										
General Obligation Bonds	\$ 210,000	210,000	215,000	225,000	225,000	635,000	20,000	1,740,000		
KDHE Loan	17,295	17,730	18,176	18,634	19,102	9,731	-	100,668		
State of Kansas Loan	203,794	204,304	204,816	205,328	205,842	655,240		1,679,324		
Total Principal	431,089	432,034	437,992	448,962	449,944	1,299,971	20,000	3,519,992		
Interest	<del></del>					·				
General Obligation Bonds	41,537	37,263	32,750	27,838	27,838	37,562	700	205,488		
KDHE Loan	2,409	1,974	1,528	1,071	602	122	-	7,706		
State of Kansas Loan	3,965	3,455	2,943	2,431	1,917	2,665		17,376		
Total Interest	47,911	42,692	37,221	31,340	30,357	40,349	700	230,570		
Total Principal and Interest	\$ 479,000	474,726	475,213	480,302	480,301	1,340,320	20,700	3,750,562		

#### NOTES TO FINANCIAL STATEMENT

December 31, 2022

#### 5. DEFINED BENEFIT PENSION PLAN

### Plan Description

The City participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Annual Comprehensive Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 S. Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

#### Contributions

K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate, with a 0% moratorium for the period January 1 through June 30, 2022 for the Death and Disability Program) and the statutory contribution rate was 8.90% for the fiscal year ended December 31, 2022. Contributions to the pension plan from the City were \$118,289, for the year ended December 31, 2022.

#### Net Pension Liability

At December 31, 2022, the City's proportionate share of the collective net pension liability reported by KPERS was \$1,411,611. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021, which was rolled forward to June 30, 2022. The City's proportion of the net pension liability was based on the ratio of the City's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at <a href="https://www.kpers.org">www.kpers.org</a> or can be obtained as described above.

#### NOTES TO FINANCIAL STATEMENT

December 31, 2022

#### 6. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

### Other Post-Employment Benefits

As provided by K.S.A. 12-5040, the City allows retirees to participate in the group health insurance plan. Each retiree pays the full amount of their applicable premium. The City does not currently have any retirees that participate.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

### Death and Disability Other Post-Employment Benefits

As provided by K.S.A. 74-4927, disabled members in the Kansas Public Employees Retirement System (KPERS) receive long-term disability benefits and life insurance benefits. The plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. The employer contribution rate is set at 1% for the year ended December 31, 2022, with a 0% moratorium for the period January 1 through June 30, 2022.

#### Compensated Absences

Full-time employees are entitled to paid vacation according to the following schedule:

Year of service	<u>Accrual</u>
After 1 year	1 week
Years 2 through 10	2 weeks
Years 11 through 15	3 weeks
After 15 years	4 weeks

Employees may carryover 120 hours of vacation leave regardless of years of service, hours in excess of 120 are forfeited. Accrued vacation time has not been recorded as a liability in the accompanying financial statement.

Full-time employees earn 4 hours of sick leave for each 2 week pay period worked, which can be accumulated to a maximum of 720 hours. Unused sick leave is not paid to employees upon termination. On retirement at age 62 or after 20 years of service to the City, payment for unused sick leave will be made at a ratio of 1 day per 4 days of accrued leave. Unused sick leave has not been recorded as a liability in the accompanying financial statement.

#### NOTES TO FINANCIAL STATEMENT

December 31, 2022

#### 7. INTERFUND TRANSFERS

Operating transfers were as follows:

From	То	Regulatory Authority	Total
General	Sales tax revenue reserve	K.S.A. 12-197	\$ 153,000
General	Capital improvement	K.S.A. 12-1,118	290,000
General	City equipment reserve	K.S.A. 12-1,117	179,000
General	Cemetery perpetual care	Ordinance #860	3,120
Special parks and recreation	City equipment reserve	K.S.A. 12-1,117	2,000
Sales tax revenue reserve	Capital improvement	K.S.A. 12-197	44,875
Sales tax revenue reserve	Bond and Interest	K.S.A. 12-197	108,125
Cemetery Perpetual Care	General	Ordinance #860	59
Waterworks operating	General	K.S.A. 12-825d	175,000
Waterworks operating	Capital improvement	K.S.A. 12-1,118	50,000
Waterworks operating	City equipment reserve	K.S.A. 12-1,117	120,000
Waterworks operating	Depreciation/replacement reserve	K.S.A. 12-825d	90,000
Waste water operating	General	K.S.A. 12-825d	25,000
Waste water operating	Capital improvement	K.S.A. 12-1,118	10,000
Waste water operating	City equipment reserve	K.S.A. 12-1,117	10,000
Waste water operating	Depreciation/replacement reserve	K.S.A. 12-825d	96,000
Gas plant operating	General	K.S.A. 12-825d	275,000
Gas plant operating	Capital improvement	K.S.A. 12-1,118	75,000
Gas plant operating	City equipment reserve	K.S.A. 12-1,117	75,000
Gas plant operating	Gas Reserve	K.S.A. 12-825d	150,000
Refuse	Capital improvement	K.S.A. 12-1,118	20,000
Storm water	City equipment reserve	K.S.A. 12-1,117	5,000
Storm water	Storm water reserve	K.S.A. 12-825d	18,000

#### 8. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City participates in the Kansas County Association Multi-Line Pool (KCAMP), which is a public entity risk pool operating as a common risk management and insurance program for participating members. The City also participates in the Kansas Municipal Insurance Trust (KMIT), for its workers' compensation coverage.

The City pays an annual premium to KCAMP for property and liability insurance coverage and to KMIT for workers' compensation coverage. The agreements to participate in these public entity risk pools provide that they will be self-sustaining through member premiums, and that KCAMP and KMIT will reinsure through commercial companies for claims in excess of specified amounts for each insured event. Additional premiums may be due if total claims for the pool are different than what has been anticipated. The Pool is authorized by K.S.A. 12-2616, et seq.

#### NOTES TO FINANCIAL STATEMENT

December 31, 2022

#### 8. RISK MANAGEMENT (Continued)

The City continues to carry commercial insurance for all other risks of loss. There were no significant reductions in coverage during the past fiscal year and there were no settlements exceeding insurance coverage for each of the past three fiscal years. Medical benefits were provided to employees and their eligible dependents through commercial insurance.

During the ordinary course of its operations, the City is a party to various claims, legal actions and complaints. It is the opinion of the City's management and legal counsel that these matters are not anticipated to have a material financial impact on the City.

#### 9. DATE OF MANAGEMENT REVIEW

Management has performed an analysis of the activities and transactions subsequent to December 31, 2022, to determine the need for any adjustments to and/or disclosures within the audited financial statement. Management has performed their analysis through May 8, 2023, which is the date at which the financial statement was available to be issued.

### CITY OF HALSTEAD

# REGULATORY – REQUIRED SUPPLEMENTARY INFORMATION

FOR THE YEAR ENDED DECEMBER 31, 2022

### SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET Regulatory Basis For the Year Ended December 31, 2022

Funds	Certified Budget	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance - Over (Under)
General Fund:	\$ 3,779,000	-	3,779,000	3,035,139	(743,861)
Special Purpose Funds:					
Library	161,000	-	161,000	136,959	(24,041)
Special liability	100,000	-	100,000	60,000	(40,000)
Special street and highway	127,920	-	127,920	104,378	(23,542)
Special parks and recreation	2,033	-	2,033	2,000	(33)
VIN inspection	55,163	-	55,163	31,313	(23,850)
Sales tax revenue reserve	153,000	-	153,000	153,000	-
<b>Bond and Interest Fund:</b>	370,600	-	370,600	245,563	(125,037)
<b>Business Funds:</b>					
Waterworks operating	950,537	-	950,537	854,471	(96,066)
Waste water operating	457,571	-	457,571	385,267	(72,304)
Gas plant operating	3,345,360	-	3,345,360	2,659,368	(685,992)
Refuse	196,925	-	196,925	159,142	(37,783)
Storm water	43,155	-	43,155	23,415	(19,740)

### **General Fund**

## SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Regulatory Basis
For the Year Ended December 31, 2022

		_	Current Year				
	Prior Year Actual		Actual	Budget	Variance - Over (Under)		
RECEIPTS							
Ad valorem property tax	\$	789,264	840,855	855,025	(14,170)		
Vehicle tax		144,786	122,520	120,615	1,905		
Local sales tax		494,322	556,623	445,000	111,623		
Liquor tax		1,154	1,137	1,000	137		
Transient guest tax		37	-	100	(100)		
Franchise tax		145,446	163,086	147,500	15,586		
Fines and fees		277,254	212,297	260,775	(48,478)		
Ambulance - Harvey County		285,632	299,718	293,000	6,718		
Fire protection fees		78,396	78,042	78,000	42		
Interest		4,143	123,886	2,000	121,886		
Cemetery fees and charges		23,830	24,530	18,000	6,530		
Golf course fees		213,101	228,709	154,000	74,709		
Recreation fees		45,256	49,167	45,000	4,167		
Rent		4,800	4,800	2,400	2,400		
Sale of assets		9,156	10,100	9,000	1,100		
Other		6,048	6,164	2,500	3,664		
Transfer from							
Cemetery perpetual care		451	59	500	(441)		
Waterworks operating		175,000	175,000	175,000	-		
Waste water operating		20,000	25,000	25,000	-		
Gas plant operating		275,000	275,000	275,000			
		2,993,076	3,196,693	2,909,415	287,278		
EXPENDITURES, page 15		3,040,196	3,035,139				
Receipts over (under) expenditures		(47,120)	161,554				
UNENCUMBERED CASH, beginning		1,003,984	956,864				
UNENCUMBERED CASH, ending	\$	956,864	1,118,418				

### **General Fund**

## SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Regulatory Basis
For the Year Ended December 31, 2022

		rior Year Actual	Actual	Budget	Variance - Over (Under)
EXPENDITURES					
Administration	\$	173,686	163,459	180,500	(17,041)
Court and legal		38,120	41,823	57,000	(15,177)
City hall/support services		76,505	70,131	104,500	(34,369)
Police		316,503	364,589	338,500	26,089
Street		58,524	57,701	88,500	(30,799)
Fire		171,362	148,673	183,500	(34,827)
Park		197,337	185,886	217,500	(31,614)
Golf		192,251	223,378	195,000	28,378
Emergency medical services		339,050	327,301	341,500	(14,199)
Community betterment		145,725	138,625	159,000	(20,375)
Street lighting		44,226	44,918	50,000	(5,082)
Cemetery		50,996	34,836	60,000	(25,164)
Employee benefits		592,065	585,126	750,500	(165,374)
Flood control maintenance		23,836	23,573	30,000	(6,427)
Disaster/cash reserve		-	-	400,000	(400,000)
Transfer to					
Sales tax revenue reserve		153,000	153,000	153,000	-
Capital improvement		290,000	290,000	290,000	-
City equipment reserve		176,500	179,000	179,000	-
Cemetery perpetual care		510	3,120	1,000	2,120
TOTAL EXPENDITURES	<u>\$</u>	3,040,196	3,035,139	3,779,000	(743,861)

### **Special Purpose Funds**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Regulatory Basis

For the Year Ended December 31, 2022

		_		Current Year	
	Prior Year Actual		Actual	Budget	Variance - Over (Under)
<u>LIBRARY</u>					
RECEIPTS					
Ad valorem property tax	\$	79,509	78,043	79,885	(1,842)
Vehicle tax		13,276	12,331	12,177	154
Reimbursements and other		54,981	52,607	60,000	(7,393)
		147,766	142,981	152,062	(9,081)
EXPENDITURES					
Appropriations to Library Board		98,000	80,000	100,000	(20,000)
Salaries and benefits		54,551	56,959	61,000	(4,041)
Commodities and other		24	<u> </u>	<u>-</u>	
		152,575	136,959	161,000	(24,041)
Receipts over (under) expenditures		(4,809)	6,022		
UNENCUMBERED CASH, beginning		4,809	<u>-</u>		
UNENCUMBERED CASH, ending	\$	<del>-</del> -	6,022		
SPECIAL LIABILITY RECEIPTS					
Ad valorem property tax	\$	58,187	59,405	59,682	(277)
Vehicle tax		345	8,977	9,131	(154)
		58,532	68,382	68,813	(431)
EXPENDITURES			·		
Insurance premiums		30,000	60,000	70,000	(10,000)
Cash basis reserve		<u> </u>	<u> </u>	30,000	(30,000)
		30,000	60,000	100,000	(40,000)
Receipts over (under) expenditures		28,532	8,382	<u>.</u>	
UNENCUMBERED CASH, beginning		1,579	30,111		
UNENCUMBERED CASH, ending	\$	30,111	38,493		

### **Special Purpose Funds**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Regulatory Basis

For the Year Ended December 31, 2022

		_		Current Year	
	P:	rior Year Actual	Actual	Budget	Variance - Over (Under)
SPECIAL STREET AND HIGHWAY					
RECEIPTS	Φ.	<b>7</b> 0.0 <b>7</b> 4	<b>.</b> . <b></b>	<b>50</b> 400	1076
Gasoline tax	\$	59,054	56,736	52,480	4,256
EXPENDITURES		110.050	00.055	107.000	(6.70.5)
Contractual services		110,878	98,275	105,000	(6,725)
Commodities		5,262	6,103	13,000 9,920	(6,897)
Capital outlay		116 140	104 279		(9,920)
		116,140	104,378	127,920	(23,542)
Receipts over (under) expenditures		(57,086)	(47,642)		
UNENCUMBERED CASH, beginning		140,170	83,084		
UNENCUMBERED CASH, ending	\$	83,084	35,442		
SPECIAL PARKS AND RECREATION RECEIPTS					
Liquor tax	\$	1,155	1,137	960	177
EXPENDITURES					
Capital outlay		_	-	33	(33)
Transfer to City equipment reserve		1,000	2,000	2,000	
7		1,000	2,000	2,033	(33)
Receipts over (under) expenditures		155	(863)		
UNENCUMBERED CASH, beginning		1,083	1,238		
UNENCUMBERED CASH, ending	\$	1,238	375		

### **Special Purpose Funds**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Regulatory Basis

For the Year Ended December 31, 2022

				Current Year	
		rior Year Actual	Actual	Budget	Variance - Over (Under)
<u>VIN INSPECTION</u>					
RECEIPTS					
Fees collected	\$	21,240	26,900	20,000	6,900
EXPENDITURES					
Contractual service		16,562	31,313	55,163	(23,850)
Receipts over (under) expenditures		4,678	(4,413)		
UNENCUMBERED CASH, beginning		37,663	42,341		
UNENCUMBERED CASH, ending	\$	42,341	37,928		
SALES TAX REVENUE RESERVE					
RECEIPTS	_				
Transfer from General	\$	153,000	153,000	153,000	
EXPENDITURES					
Transfer to					
Capital improvement		44,875	44,875	44,875	-
Bond and Interest		108,125	108,125	108,125	
		153,000	153,000	153,000	
Receipts over (under) expenditures		-	-		
UNENCUMBERED CASH, beginning					
UNENCUMBERED CASH, ending	\$				

### **Special Purpose Funds**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL

Regulatory Basis For the Year Ended December 31, 2022

		2021	2022
CAPITAL IMPROVEMENT			
RECEIPTS			
Transfer from			
General	\$	290,000	290,000
Sales tax revenue reserve		44,875	44,875
Waterworks operating		50,000	50,000
Waste water operating		5,000	10,000
Gas plant operating		50,000	75,000
Refuse		10,000	20,000
Grants		10,678	-
Reimbursed expenses		<u> </u>	1,882
		460,553	491,757
EXPENDITURES			
Capital outlay and maintenance		378,278	476,715
Receipts over (under) expenditures		82,275	15,042
UNENCUMBERED CASH, beginning		613,689	695,964
UNENCUMBERED CASH, ending	\$	695,964	711,006
CITY EQUIPMENT RESERVE			
RECEIPTS			
Transfer from			
General	\$	176,500	179,000
Special parks and recreation		1,000	2,000
Waterworks operating		120,000	120,000
Waste water operating		10,000	10,000
Gas plant operating		75,000	75,000
Storm water		1,000	5,000
Grants		79,066	8,271
Sale of equipment and other		138,060	28,338
		600,626	427,609
EXPENDITURES			
Capital outlay and maintenance		469,932	555,069
Receipts over (under) expenditures		130,694	(127,460)
UNENCUMBERED CASH, beginning		560,075	690,769
UNENCUMBERED CASH, ending	<u>\$</u>	690,769	563,309

### **Special Purpose Funds**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL

Regulatory Basis For the Year Ended December 31, 2022

		2021	2022
CEMETERY PERPETUAL CARE			
RECEIPTS			
Transfer from General	\$	510	3,120
Interest		156	150
Other		2,430	
		3,096	3,270
EXPENDITURES			
Appropriation to Halstead Cemetery Assn		2,430	-
Transfer to General		451	59
		2,881	59
Receipts over (under) expenditures		215	3,211
UNENCUMBERED CASH, beginning		45,300	45,515
UNENCUMBERED CASH, ending	\$	45,515	48,726
AMERICAN RESCUE PLAN ACT RECEIPTS			
Grants	\$	155,738	155,737
EXPENDITURES	*	-	-
Receipts over (under) expenditures		155,738	155,737
UNENCUMBERED CASH, beginning		<del>-</del>	155,738
UNENCUMBERED CASH, ending	\$	155,738	311,475
OPIOID SETTLEMENT			
RECEIPTS			
State revenue	\$	-	498
EXPENDITURES		<u> </u>	<u> </u>
Receipts over (under) expenditures		-	498
UNENCUMBERED CASH, beginning		<u> </u>	<u>-</u>
UNENCUMBERED CASH, ending	\$	<u>-</u>	498

### **Bond and Interest Fund**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Regulatory Basis For the Year Ended December 31, 2022

			Current Year		
	P	rior Year			Variance - Over
		Actual	Actual	Budget	(Under)
RECEIPTS					
Ad valorem property tax	\$	124,415	120,523	123,628	(3,105)
Special assessments		22,001	21,476	21,000	476
Vehicle tax		12,400	19,226	19,228	(2)
Transfer from Sales tax revenue reserve		108,125	108,125	108,125	
		266,941	269,350	271,981	(2,631)
EXPENDITURES					
Bond principal		200,000	200,000	200,000	-
Interest		49,588	45,563	45,600	(37)
Cash basis reserve				125,000	(125,000)
		249,588	245,563	370,600	(125,037)
Receipts over (under) expenditures		17,353	23,787		
UNENCUMBERED CASH, beginning		81,171	98,524		
UNENCUMBERED CASH, ending	\$	98,524	122,311		

### **Business Funds**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Regulatory Basis For the Year Ended December 31, 2022

				Current Year	
	P	rior Year Actual	Actual	Budget	Variance - Over (Under)
WATERWORKS OPERATING					
RECEIPTS					
Sales	\$	838,445	908,449	784,700	123,749
Service and other		21,891	25,946		25,946
		860,336	934,395	784,700	149,695
EXPENDITURES		_	_		
Personal services		185,543	189,938	209,000	(19,062)
Contractual services		36,856	47,614	56,500	(8,886)
Water purchases		108,384	111,051	115,000	(3,949)
Commodities		28,239	52,888	55,000	(2,112)
Capital outlay		18,091	17,980	80,037	(62,057)
Transfer to					
General		175,000	175,000	175,000	-
Capital improvement		50,000	50,000	50,000	-
City equipment reserve		120,000	120,000	120,000	-
Depreciation/replacement reserve		90,000	90,000	90,000	
		812,113	854,471	950,537	(96,066)
Receipts over (under) expenditures		48,223	79,924		
UNENCUMBERED CASH, beginning		195,347	243,570		
UNENCUMBERED CASH, ending	\$	243,570	323,494		

### **Business Funds**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Regulatory Basis For the Year Ended December 31, 2022

				Current Year	
	P	rior Year Actual	Actual	Budget	Variance - Over (Under)
WASTE WATER OPERATING					
RECEIPTS					
User fees	\$	368,469	390,599	388,459	2,140
Service and other		1,392	224	-	224
CARES Act reimbursement		430	<u> </u>		
		370,291	390,823	388,459	2,364
EXPENDITURES					
Personal services		114,343	94,716	126,000	(31,284)
Contractual services		69,873	91,060	134,000	(42,940)
Commodities		27,386	38,787	38,000	787
Transfer to					
General		20,000	25,000	-	25,000
Capital improvement		5,000	10,000	10,000	-
City equipment reserve		10,000	10,000	10,000	-
Depreciation/replacement reserve		72,000	96,000	96,000	-
Debt service		19,703	19,704	19,704	-
Capital reserve				23,867	(23,867)
		338,305	385,267	457,571	(72,304)
Receipts over (under) expenditures		31,986	5,556		
UNENCUMBERED CASH, beginning		44,012	75,998		
UNENCUMBERED CASH, ending	\$	75,998	81,554		

### **Business Funds**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Regulatory Basis For the Year Ended December 31, 2022

			Current Year	
	Prior Year Actual	Actual	Budget	Variance - Over (Under)
GAS PLANT OPERATING				
RECEIPTS	Ф. 2.522.500	2 (02 727	2 441 500	1.62.225
Sales	\$ 2,523,798	2,603,737	2,441,500	162,237
Service and other	17,878	29,412	-	29,412
State utility loan proceeds	2,000,000		<u> </u>	
	4,541,676	2,633,149	2,441,500	191,649
EXPENDITURES				
Personal services	160,959	161,772	199,000	(37,228)
Contractual services	121,402	97,950	120,500	(22,550)
Commodities	19,269	27,268	46,000	(18,732)
Gas purchased	3,005,503	1,586,326	1,650,000	(63,674)
Capital outlay	6,601	3,293	15,000	(11,707)
State utility loan payments	121,193	207,759	500,000	(292,241)
Transfer to				
General	275,000	275,000	275,000	-
Capital improvement	50,000	75,000	75,000	-
City equipment reserve	75,000	75,000	75,000	-
Gas reserve	55,000	150,000	150,000	-
Capital reserve		<u>-</u>	239,860	(239,860)
	3,889,927	2,659,368	3,345,360	(685,992)
Receipts over (under) expenditures	651,749	(26,219)		
UNENCUMBERED CASH, beginning	245,560	897,309		
UNENCUMBERED CASH, ending	\$ 897,309	871,090		

### **Business Funds**

### SCHEDULE OF RECEIPTS AND EXPENDITURES – ACTUAL AND BUDGET

Regulatory Basis For the Year Ended December 31, 2022

		_		Current Year	
		rior Year Actual	Actual	Budget	Variance - Over (Under)
<u>REFUSE</u>		7 Ctuai	retuar	Duaget	(Chaci)
RECEIPTS					
User fees	\$	142,837	149,386	137,724	11,662
EXPENDITURES					
Personal services		9,992	9,438	24,000	(14,562)
Contractual services		122,236	129,704	127,000	2,704
Commodities and other		-	-	5,000	(5,000)
Transfer to Capital improvement		10,000	20,000	20,000	-
Capital reserve		<u> </u>	<u> </u>	20,925	(20,925)
		142,228	159,142	196,925	(37,783)
Receipts over (under) expenditures		609	(9,756)		
UNENCUMBERED CASH, beginning		53,349	53,958		
UNENCUMBERED CASH, ending	\$	53,958	44,202		
CTODM WATER					
STORM WATER RECEIPTS					
User fees	\$	20,651	21,550	21,060	490
EXPENDITURES	Ψ	20,021		21,000	.,,
Contractual services		_	415	7,000	(6,585)
Commodities		_	-	10,000	(10,000)
Transfer to				,	(
City equipment reserve		1,000	5,000	2,500	2,500
Storm water reserve		18,000	18,000	18,000	-
Capital reserve		<u> </u>	<u> </u>	5,655	(5,655)
		19,000	23,415	43,155	(19,740)
Receipts over (under) expenditures		1,651	(1,865)		
UNENCUMBERED CASH, beginning		27,595	29,246		
UNENCUMBERED CASH, ending	\$	29,246	27,381		

### **Business Funds**

### SCHEDULE OF RECEIPTS AND EXPENDITURES – ACTUAL

Regulatory Basis For the Year Ended December 31, 2022

		2021	2022
DEPRECIATION/REPLACEMENT RESERVE			
RECEIPTS			
Transfer from			
Waterworks operating	\$	90,000	90,000
Waste water operating		72,000	96,000
		162,000	186,000
EXPENDITURES			
Capital outlay		<u>-</u>	289,029
		_	289,029
Receipts over (under) expenditures		162,000	(103,029)
UNENCUMBERED CASH, beginning		503,122	665,122
UNENCUMBERED CASH, ending	\$	665,122	562,093
GAS RESERVE			
RECEIPTS	•		4.50.000
Transfer from Gas plant operating	\$	55,000	150,000
EXPENDITURES		1.5.500	26.050
Capital outlay		15,790	36,858
Receipts over (under) expenditures		39,210	113,142
UNENCUMBERED CASH, beginning		301,290	340,500
UNENCUMBERED CASH, ending	\$	340,500	453,642
STORM WATER RESERVE			
RECEIPTS			
Transfer from Storm water	\$	18,000	18,000
EXPENDITURES		<u>-</u>	<del>-</del>
Receipts over (under) expenditures		18,000	18,000
UNENCUMBERED CASH, beginning		32,000	50,000
UNENCUMBERED CASH, ending	<u>\$</u>	50,000	68,000

### **Trust Funds**

### SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL

Regulatory Basis For the Year Ended December 31, 2022

	 2021	2022
DRUG FORFEITURE		
RECEIPTS		
Asset forfeiture funds	\$ 5,376	250
EXPENDITURES		
Commodities	 6,500	2,685
Receipts over (under) expenditures	(1,124)	(2,435)
UNENCUMBERED CASH, beginning	 3,604	2,480
UNENCUMBERED CASH, ending	\$ 2,480	45
LAND BANK		
RECEIPTS		
Lot sale	\$ -	62
EXPENDITURES	 <u> </u>	
Receipts over (under) expenditures	-	62
UNENCUMBERED CASH, beginning	 10,000	10,000
UNENCUMBERED CASH, ending	\$ 10,000	10,062

### **Related Municipal Entity**

# SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL Regulatory Basis

For the Year Ended December 31, 2022 (With Comparative Actual Totals for the Prior Year Ended December 31, 2021)

	 2021	2022
HALSTEAD PUBLIC LIBRARY		
RECEIPTS		
City of Halstead	\$ 98,000	80,000
SCKLS and other grants	11,192	10,291
State aid	580	581
Memorial income	500	2,680
Interest and other	 2,277	2,785
	 112,549	96,337
EXPENDITURES		
Personal services	67,528	65,061
Books, periodicals and materials	9,553	10,646
Operating supplies and commodities	4,590	5,032
Telephone and utilities	9,260	6,083
Capital outlay	16,929	11,736
Other	 6,626	2,682
	 114,486	101,240
Receipts over (under) expenditures	(1,937)	(4,903)
UNENCUMBERED CASH, beginning	 119,154	117,217
UNENCUMBERED CASH, ending	\$ 117,217	112,314