CITY OF BOGUE, KANSAS

Financial Statement and Regulatory-Required
Supplementary Information with Independent Auditor's Report

For the Year Ended December 31, 2023

MAPES & MILLER LLP
Certified Public Accountants
Quinter, Kansas

CITY OF BOGUE, KANSAS

Financial Statement and Regulatory-Required
Supplementary Information with Independent Auditor's Report

For the Year Ended December 31, 2023

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INDEPENDENT AUDITOR'S REPORT

To the Mayor and City Council
City of Bogue
Bogue, Kansas 67625

Adverse and Unmodified Opinions

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the City of Bogue, Kansas, as of and for the year ended December 31, 2023, and the related notes to the financial statement.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse and Unmodified Opinions section of our report, the accompanying financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Bogue as of December 31, 2023, or changes in the financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City of Bogue as of December 31, 2023, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

Basis for Adverse and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the *Kansas Municipal Audit and Accounting Guide.* Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the City of Bogue, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

Matter Giving Rise to Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 of the financial statement, the financial statement is prepared by the City of Bogue on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Responsibilities of Management for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Bogue's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Bogue's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Bogue's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget and the individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedules 1 and 2 as listed in the table of contents) are presented for purposes of additional analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide*. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated in all material respects, in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

Mapes & Miller LLP
Certified Public Accountants
Quinter, Kansas

September 17, 2024

CITY OF BOGUE, KANSAS
Summary Statement of Receipts, Expenditures and Unencumbered Cash
Regulatory Basis
For the Year Ended December 31, 2023

Funds	Beginning Unencumbered Cash Balance	Prior Year Cancelled Encumbrances	Receipts	Expenditures	Ending Unencumbered Cash Balance	Add Encumbrances and Accounts Payable	Ending Cash Balance
General Fund	$ 27,730	0	47,939	52,261	23,408	806	24,214
Special Purpose Funds:							
Special Highway Fund	5,363	0	4,098	2,350	7,111	0	7,111
Capital Improvement Fund	98,040	0	9,000	0	107,040	0	107,040
COVID RS Fund	17,886	0	0	11,220	6,666	0	6,666
Park Donation Fund	4,900	0	0	0	4,900	0	4,900
Business Fund:							
Water Utility Fund	109,903	0	83,021	86,661	106,263	311	106,574
Total Reporting Entity	$ 263,822	0	144,058	152,492	255,388	1,117	256,505

Composition of Cash:

Solutions North Bank, Bogue, KS	
Checking Account	$ 216,505
Certificates of Deposit	40,000
Total Reporting Entity	$ 256,505

The notes to the financial statement are an integral part of this statement.

1. Summary of Significant Accounting Policies

(a) Municipal Financial Reporting Entity

The City of Bogue, Kansas, is a municipal corporation governed by an elected mayor and an elected five-member council. The regulatory financial statement presents only the City of Bogue, Kansas.

(b) Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The *Kansas Municipal Audit and Accounting Guide* (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The City has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the City to use the regulatory basis of accounting.

(c) Regulatory Basis Fund Types

The following types of funds comprise the financial activities of the City for the year ended December 31, 2023:

General Fund – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose Fund – used to account for the proceeds of specific tax levies and other specific regulatory receipts sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

Business Fund – funds financed in whole or in part by fees charged to users of the goods or services (i.e. enterprise and internal service fund, etc.)

(d) Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1) Preparation of the budget for the succeeding calendar year on or before August 1st.

2) Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.

3) Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.

4) Adoption of the final budget on or before August 25th.

If the City is holding a revenue neutral rate hearing, the budget timeline for adoption of the final budget has been adjusted to on or before September 20th. The City did not hold a revenue neutral rate hearing for this year.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules, Schedule 2 as listed in the table of contents, are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which, regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

A legal operating budget is not required for capital projects funds and the following the special purpose fund: Capital Improvement Fund, COVID RS Fund, and Park Donation Fund.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

(e) Reimbursements

The City records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as a receipt to the fund that received the reimbursement. For purposes of budgetary comparisons, the expenditures are properly offset by the reimbursements under KMAAG regulatory basis of accounting.

2. Deposits and Investments

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Concentration of Credit Risk. State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. All deposits were legally secured at December 31, 2023.

At December 31, 2023, the City's carrying amount of deposits was $256,505 and the bank balance was $253,863. The bank balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, $250,000 was covered by federal depository insurance, and the balance of $3,863 was collateralized with securities held by the pledging financial institutions' agents in the City's name.

Custodial Credit Risk – Investments. For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

3. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets, errors and omissions; injuries to employees; and natural disasters. The City purchased commercial insurance for these potential risks. Settled claims resulting from these risks have not exceeded commercial insurance coverage during the past three fiscal years.

4. Interfund Transfers

Operating transfers were as follows:

From	To	Regulatory Authority	Amount
General Fund	Capital Improvement Fund	12-1,118	$ 6,000
Water Utility Fund	Capital Improvement Fund	12-825d	3,000

5. Subsequent Events

Management has evaluated the effects on the financial statement of subsequent events occurring through the date of this report, which is the date the financial statement was available to be issued.

6. Litigation

The City is party to various claims, none of which is expected to have a material financial impact on the financial statement.

7. Stewardship, Compliance and Accountability

(a) Funds disbursed by law

K.S.A. 12-105a requires all claims against a municipality be presented in writing and approved by the governing body unless the claims meet one of the exemptions listed in K.S.A. 12-105b. Claims were paid for May and August when there was a lack a quorum to approve bills.

(b) Published financial statement

K.S.A 12-1608 requires the City Treasurer to publish annually the financial statement showing, by fund: beginning and ending balances, receipts, and expenditures along with obligation/liability information. The annual statement shall be published within 30 days after December 31 of each year in the official city newspaper. The financial statement was not published in accordance with this statute.

(c) Deposits adequately secured

K.S.A. 9-1402 requires the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka. The City's deposits in excess of FDIC were not adequately secured from January 31, 2023, to May 18, 2023.

8. Long-term Debt

Changes in long-term liabilities for the City for the year ended December 31, 2023, were as follows:

Issue	Interest Rates	Date of Issue	Amount of Issue	Date of Final Maturity	Balance Beginning of Year	Additions	Reductions/ Payments	Balance End of Year	Interest Paid
General Obligation Bonds:									
Series 2017	2.25%	08/28/17	$ 881,000	08/28/57	$ 808,763	-	15,437	793,326	18,197
Total contractual indebtedness					$ 808,763	-	15,437	793,326	18,197

Current maturities of long-term debt and interest for the next five years and in five-year increments through maturity are as follows:

	2024	2025	2026	2027	2028
Principal:					
General Obligation Bonds	$ 15,784	16,140	16,502	16,874	17,254
Interest:					
General Obligation Bonds	17,850	17,494	17,132	16,760	16,380
Total principal and interest	$ 33,634	33,634	33,634	33,634	33,634

	2029-2033	2034-2038	2039-2043	2044-2048	2049-2053
Principal:					
General Obligation Bonds	$ 92,270	103,127	115,263	128,828	143,987
Interest:					
General Obligation Bonds	75,902	65,045	52,909	39,344	24,184
Total principal and interest	$ 168,172	168,172	168,172	168,172	168,171

	2054-2058	Total
Principal:		
General Obligation Bonds	$ 127,297	793,326
Interest:		
General Obligation Bonds	7,240	350,240
Total principal and interest	$ 134,537	1,143,566

Regulatory-Required
Supplementary Information

CITY OF BOGUE, KANSAS SCHEDULE 1

Summary of Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2023

Funds	Certified Budget	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance Over (Under)
General Fund	$ 54,680	0	54,680	52,261	(2,419)
Special Purpose Funds:					
Special Highway Fund	8,750	0	8,750	2,350	(6,400)
Business Fund:					
Water Utility Fund	202,235	0	202,235	86,661	(115,574)

CITY OF BOGUE, KANSAS
General Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2023

	Actual	Budget	Variance Over (Under)
Receipts			
Taxes and Shared Revenue:			
Ad Valorem Property Tax	$ 33,261	33,470	(209)
Delinquent Tax	1,001	0	1,001
Motor Vehicle Tax	8,098	4,996	3,102
Recreational Vehicle Tax	28	27	1
16/20M Vehicle Tax	45	51	(6)
Franchise Tax	3,093	2,600	493
Miscellaneous	613	2,615	(2,002)
Rent	1,800	0	1,800
Total Receipts	47,939	43,759	4,180
Expenditures			
Personal Services	70	5,000	(4,930)
Supplies/Utilities/Repairs	17,466	15,000	2,466
Contractual	11,129	15,000	(3,871)
Fire Department	0	300	(300)
Parks Allocation	348	780	(432)
Legal and Publications	0	300	(300)
Office Expense	2,552	500	2,052
Insurance	8,620	7,200	1,420
Audit Expense	4,445	1,800	2,645
Miscellaneous	1,631	0	1,631
Capital Outlay	0	2,800	(2,800)
Transfer to Capital Improvement Fund	6,000	6,000	0
Total Expenditures	52,261	54,680	(2,419)
Receipts over (under) Expenditures	(4,322)		
Unencumbered Cash, Beginning	27,730		
Prior Year Cancelled Encumbrances	0		
Unencumbered Cash, Ending	$ 23,408		

CITY OF BOGUE, KANSAS
Special Purpose Funds
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2023

	Actual	Budget	Variance Over (Under)
Special Highway Fund			
Receipts			
State of Kansas	$ 4,098	3,900	198
Expenditures			
Contractual	2,350	3,750	(1,400)
Transfer to General Fund	0	5,000	(5,000)
Total Expenditures	2,350	8,750	(6,400)
Receipts over (under) Expenditures	1,748		
Unencumbered Cash, Beginning	5,363		
Prior Year Cancelled Encumbrances	0		
Unencumbered Cash, Ending	$ 7,111		

CITY OF BOGUE, KANSAS
Special Purpose Funds
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2023

		Actual
Capital Improvement Fund		
Receipts		
Transfer from Water Utility Fund	$	3,000
Transfer from General Fund		6,000
Total Receipts		9,000
Expenditures		0
Receipts over (under) Expenditures		9,000
Unencumbered Cash, Beginning		98,040
Prior Year Cancelled Encumbrances		0
Unencumbered Cash, Ending	$	107,040
COVID RS Fund		
Receipts	$	0
Expenditures		
Capital Outlay		11,220
Receipts over (under) Expenditures		(11,220)
Unencumbered Cash, Beginning		17,886
Prior Year Cancelled Encumbrances		0
Unencumbered Cash, Ending	$	6,666
Park Donation Fund		
Receipts	$	0
Expenditures		0
Receipts over (under) Expenditures		0
Unencumbered Cash, Beginning		4,900
Prior year cancelled Encumbrances		0
Unencumbered Cash, Ending	$	4,900

CITY OF BOGUE, KANSAS
Business Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2023

	Actual	Budget	Variance Over (Under)
Water Utility Fund			
Receipts			
Charges to Customers	$ 80,483	95,000	(14,517)
Miscellaneous	367	0	367
Reimbursements	1,791	0	1,791
Interest on Idle Funds	380	130	250
Total Receipts	83,021	95,130	(12,109)
Expenditures			
Contractual	14,032	800	13,232
Plant Operating Expenses	13,261	31,000	(17,739)
Sales Tax	453	850	(397)
Insurance	7,286	5,600	1,686
Water Purchase	11,879	15,500	(3,621)
Audit Expense	3,112	6,500	(3,388)
Miscellaneous	4	0	4
Debt Service	33,634	138,985	(105,351)
Transfer to Capital Improvement Fund	3,000	3,000	0
Total Expenditures	86,661	202,235	(115,574)
Receipts over (under) Expenditures	(3,640)		
Unencumbered Cash, Beginning	109,903		
Prior Year Cancelled Encumbrances	0		
Unencumbered Cash, Ending	$ 106,263		