

CITY OF SHAWNEE

Annual Comprehensive Financial Report

For the fiscal year ended December 31, 2023

City of Shawnee, Kansas

Annual Comprehensive Financial Report

For the Fiscal Year Ended December 31, 2023

Prepared by the Finance Department:

Sean Rocco, Finance Director
Josie Hermreck, Accounting Manager

INTRODUCTORY SECTION

CITY OF SHAWNEE, KANSAS

FINANCIAL STATEMENTS
Year ending December 31, 2023

TABLE OF CONTENTS

	Page
INTRODUCTORY SECTION	
Table of Contents	i - iii
Letter of Transmittal	iv - xii
Organizational Chart	xiii
List of City Officials	xiv
City Facilities and Parks	xv
Certificate of Achievement for Excellence in Financial Reporting	xvi
FINANCIAL SECTION	
Independent Auditor's Report	1 - 3
Management's Discussion and Analysis	4 - 12
Basic Financial Statements:	
Government-wide Financial Statements	
Statement of Net Position	13
Statement of Activities	14
Fund Financial Statements	
Balance Sheet - Governmental Funds	15
Reconciliation of the Total Governmental Fund Balances to Net Position of Governmental Activities	16
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	17
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures And Changes in Fund Balances with the Government Wide Statement of Activities	18
Statement of Revenues, Expenditures, and Changes in Fund Balances - Actual and Budget General Fund	19 - 24
Statement of Net Position - Fiduciary Funds	25
Statement of Changes in Net Position - Fiduciary Funds	26
Notes to the Financial Statements	27 - 60
Required Supplementary Information	
Schedule of Changes in the Supplemental Pension Plan's Net Pension Liability and Related Ratios	61
Schedule of the Supplemental Pension Plan's Contributions	62
Schedule of the Supplemental Pension Plan's Returns	63
Schedule of Changes in the City's Total OPEB Liability and Related Ratios-Health Insurance	64
Schedule of Changes in the City's Total OPEB Liability and Related Ratios-Disability Benefits and Life Insurance	65
Schedule of City's Proportionate Share of the Collective Net Pension Lability-KPERS	66
Schedule of City's Contributions-KPERS	67

CITY OF SHAWNEE, KANSAS

FINANCIAL STATEMENTS
Year ending December 31, 2023

TABLE OF CONTENTS (Continued)

	Page
Other Supplementary Information	
Description of Nonmajor Governmental Funds	68 - 69
Combining Statements and Individual Fund Schedules	
Combining Balance Sheet - Nonmajor Governmental Funds	70 - 73
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds	74 - 77
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance - Actual and Budget:	
Public Safety Equipment Fund	78
Special Narcotics Fund	79
Special Highway Fund	80
Special Parks and Recreation Fund	81
Special Alcohol Abuse Fund	82
Transient Guest Tax Fund	83
Park and Recreation Land Use Fund	84
Parks and Pipes Fund	85
Cemetery Fund	86
Stormwater Utility Fund	87
Public Safety Fund	88
Neighborhood Revitalization Fund	89
Risk Management Fund	90
Economic Development Fund	91
CID/TIF/TDD Fund	92
Hodgon TIF Fund	93
Shawnee Plaza TIF Fund	94
Prairie Pines TIF Fund	95
Bellmont TIF Fund	96
Westbrooke Green TIF Fund	97
Stag's Spring TIF Fund	98
Equipment and Facility Reserve Fund	99
Shawnee Town Capital Fund	100
Debt Service Fund	101
STATISTICAL SECTION	
Contents	102
Net Position by Component	103 - 104
Changes in Net Position	105 - 106
Fund Balances of Governmental Funds	107 - 108
Changes in Fund Balances Of Governmental Funds	109 - 110
Governmental Fund Types Revenues by Sources	111 - 112
Property Tax Levies and Collections	113
Assessed Value and Estimated Actual Value of Taxable Property	114 - 115
Direct and Overlapping Property Tax Rates	116 - 117
Principal Property Taxpayers	118
Sales Tax Rates	119 - 120
Ratios of Outstanding Debt by Type	121 - 122
Direct and Overlapping Governmental Activities Debt	123
Legal Debt Margin	124 - 125

CITY OF SHAWNEE, KANSAS

FINANCIAL STATEMENTS
Year ending December 31, 2023

TABLE OF CONTENTS (Continued)

	Page
Demographic and Economic Statistics	126
Principal Employers	127 - 128
Operating Indicators by Function/Program	129 - 130
Full Time City Government Employees by Function/Program	131
Capital Asset Statistics by Function/Program	132
GOVERNMENTAL AUDIT SECTION	
Schedule of Expenditures of Federal Awards	133
Notes to the Schedule of Expenditures of Federal Awards	134
Schedule of Findings and Questioned Costs	135
Summary Schedule of Prior Year Audit Findings	136
Independent Auditor's Report on Internal Control Over Financial Reporting and On Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*	137 - 138
Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance	139 - 140

June 6, 2024

To the Honorable Mayor Mickey Sandifer,
Members of the City Council,
and the Citizens of the City of Shawnee:

We are pleased to submit the Annual Comprehensive Financial Report (ACFR) of the City of Shawnee for the fiscal year ended December 31, 2023. The purpose of the report is to provide the Mayor, City Council, City Staff, citizens, bondholders, and other interested parties with useful information concerning the City's operations and financial position.

This report was prepared in accordance with generally accepted accounting principles (GAAP), which are uniform minimum standards and guidelines for financial accounting and reporting in the United States. The City's financial statements have been audited by Gordon CPA LLC (the Auditor) as required by Kansas Statute 75-1122. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City for fiscal year ended December 31, 2023, are free of material misstatement. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The Auditor concluded that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended December 31, 2023, are fairly presented in conformity with GAAP. The Auditor's Report is presented as the first component of the financial section of this report.

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the management of the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the government. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included. The Management's Discussion and Analysis (MD&A) section can be found immediately following the Auditor's report. The MD&A and this letter of transmittal are designed to complement one another.

11110 Johnson Drive • Shawnee • KS • 66203 • 913.631.2500 • cityofshawnee.org

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Shawnee for its annual comprehensive financial report for the fiscal year ended December 31, 2022. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The Financial Reporting Entity

The Governmental Accounting Standards Board has established the criteria to determine the financial reporting entity for municipal government financial reports. Therefore, the City used these criteria to examine the relationship of the City to other associated but legally separate entities to determine if their inclusion in this report would be necessary to fairly present the financial position of the City. This criterion generally has to do with financial benefit or burden and levels of influence over the activities of these organizations. The financial reporting entity includes all funds of the City of Shawnee and does not include any entities outside of the City as component units.

Profile of the Government

Home to the first territorial legislature and territorial governor in what later became the State of Kansas, the City of Shawnee is now part of the Greater Kansas City Metropolitan Area and is one of the region's fastest growing cities and the third largest city in Johnson County. Situated in the northwestern corner of the county between Interstate 35 to the east and the Kansas River to the west, its convenient location, sense of community, and parks and recreational opportunities have attracted new residents for decades.

The City of Shawnee was incorporated as a city on June 10, 1922, and re-incorporated as a city of the first class on October 22, 1971. It operates under a mayor-council-manager form of government. The Mayor is elected by the City at-large and two councilmembers are elected from each of the City's four wards. With a current population of more than 69,000 residents, the City's 42 square miles of land encompasses diverse residential neighborhoods including older established neighborhoods, new subdivisions, lakeside estates, multi-family, townhomes, and senior citizen communities.

The City provides a wide range of services, including police and fire protection, emergency preparedness, emergency medical response, street and storm drainage maintenance, comprehensive recreation and cultural events, planning and zoning management, codes administration and general administrative services. WaterOne and Johnson County Wastewater provide water and sewer utility services, respectively.

Private industry owns and operates electric, telephone, natural gas, and sanitation disposal services in Shawnee.

The City of Shawnee continues to be recognized by multiple organizations for excellence in programming and services. In 2023, the City of Shawnee and its Departments were recognized for the following:

- R5 Certified
- Silver SolSmart Award
- Tree City USA
- Bicycle Friendly Community – Bronze Level
- Bicycle Friendly Business – City Hall
- Digital Cities Award – 4th Place
- GFOA Distinguished Budget Award
- GFOA Excellence in Financial Reporting Award
- Purple Heart City
- TravelAwaits – #9 - Incredible Living History Museums to Visit in the Midwest
- Healthy KC Workplace Wellness Certified Platinum Level

Additionally, the City's Parks and Recreation, Public Works, Fire, and Police Departments all have achieved national accreditation from their authorizing agencies. In 2023, the City again received an ISO 1 rating for their excellence in fire suppression and was awarded a triple-A (AAA) bond rating from S&P Global Ratings for both 2021 and 2022. The AAA bond rating is still held by the City although no debt was issued during 2023.

Economic Condition and Outlook

Shawnee's location along several major transportation routes and ease in access to the entire Kansas City metropolitan area has been a major factor in the City's growth and development. Based on this transportation infrastructure, Shawnee is the closest Johnson County suburb to the new Kansas City International Airport.

Although Shawnee is landlocked, and approximately 75 percent of the city has been developed, there are still large tracts of undeveloped land for future development along I-435, in the Kansas River valley, and between Monticello Road and Woodland in the newly created Hickok Zarah Conservation TIF District.

The U.S. Census estimates Shawnee's median household income as $101,063 in 2023, which continues to drive development within the City. Shawnee's population is estimated to be 71,424 by the end of 2023, and has 19,130 single family housing units, 1,124 duplexes, and 7,518 multi-family units, for a total of 27,772 housing units. The housing vacancy rate is 0.5% for homeowner vacancy and 4.6% for rental vacancies. Nearly 74% of households reside in owner-occupied units that average 2.66 persons per household. The median owner-occupied home value is $382,700. Further analysis and information on demographics are located in the Statistical Section of this report.

Home and commercial construction activity fluctuated significantly in 2023.

A total of 168 building permits for new single-family homes were issued, along with 6 multifamily permits. This is an increase of almost 25% from the previous year.

Commercial permits decreased significantly but the value of the permits was up approximately 47%. 16 new commercial permits were issued in 2023. Total estimated construction value of all commercial permits issued was $158,406,813, down from $220,000,000, a decrease of $61,593,187 or 27%.

The average construction value in 2023 for a single-family home decreased by about 12.9 percent to a value of $367,165 compared to $421,455 in 2022. The average square footage of a new home is:

- 2,686 in 2023
- 3,105 in 2022
- 2,812 in 2021

Again, the cost of money, materials and inflation is being felt in the residential construction market.

Significant development completed or under construction during 2023 includes:

- **Pet Suites – 19800 W. 65th** Own a new 11,000 s.f. building which looks to fulfill the high demand for a dog boarding service in western Shawnee. It opened in May of 2023.

- **Great Adventures Daycare – 19620 W. 65th** Currently under construction at 19620 W. 65th – just east of Pet Suites – is Great Adventures Daycare. This 15,000 s.f. facility should be finished by the end of the year.

- **Contractors Park - 18760 Johnson Drive** A new multi-tenant industrial complex is under construction at 18760 Johnson Drive, just west of the Public Works Facility. This six-acre site will eventually include two buildings totaling almost 34,000 square feet and primarily housing one major manufacturing client producing construction materials.

- **Heartland Logistics Building 3 – North of 43rd, east of Heartland 2** Owned by Hunt Midwest, this building will be almost 900,000 square feet. A tenant has been signed for almost 600,000 square feet. Financing has been acquired and has moved into the creation of construction documents for a building permit.

- **Heartland Logistics Building 2 – North of 43rd St. between Clare and Frisbie** Owned by Hunt Midwest, this is the second building in the Heartland Logistics Park. It is North of 43rd St. between Clare and Frisbie. The building totals 575,000 square feet of leasable space and will house Standard Motor Parts, which plans to open in two phases by 2025. The company is relocating from Edwardsville.

- **Heartland Logistics Building 1 – South of 43rd St. between Clare and Frisbie** Owned by Sparrowhawk, this is the first building in the Heartland Logistics Park. The building totals 275,000 square feet of leasable space and is occupied by ADM, which mixes animal feed at this location. The tenant finish for ADM was completed in 2023.

- **Heartland Logistics Future Building – South of 43rd between Frisbie and Clare** Ken Block is developing a 300,000 s.f. building at the southeast corner of Frisbee and 43rd Street. An application for a land development permit has been received. Construction has yet to begin.

- **Kraft Tool Expansion – 8325 Hedge Lane Terrace** Our staff is working with the owner of Kraft Tool to construct a second 75,000 s.f. building in Perimeter Park. An Industrial Revenue Bond (IRB) was successfully negotiated between the City and Kraft Tool and issued in 2022. The owner states they will begin construction early next year, and this project is required to be completed by the end of 2024 per their PILOT Agreement. We have successfully created a property owners association that can manage and maintain common areas of Perimeter Park into the future.

- **Westbrooke Green – Northeast corner of 75th and Quivira** MP Westbrook North, LLC, has completed the construction of an apartment complex and it is almost completely occupied. The commercial side, owned by Mission Peak Capital and leased by Lane 4, is actively seeking tenants.

- **Self-Storage - (MegaStorage / Oak View Self Storage / Uhaul – 7020 Silverheel / Park 33 Self Storage)** The storage market remains strong with an increase in new storage facilities, which include two developments over 100,000 square feet, and two others over 50,000 square feet.

2023 Initiatives and Highlights

In 2020, the Governing Body established a strategic vision for the community, called Imagine Shawnee. After gathering the most public input the City has ever received, the following five Priority Pillars were established for our community:

- Attract diverse housing to meet the needs of a growing city
- Create a safe, sustainable, inclusive, and interactive community
- Design an environment where businesses thrive
- Lead in maximizing and integrating natural resources
- Provide exceptional city services and infrastructure

The City gathered community input provided through Imagine Shawnee and the Parks Master Plan in 2020 and in 2021 began to implement the identified priorities. One of the first steps was to complete a re-write of the City's Comprehensive Plan (Achieve Shawnee), again with significant community involvement. In 2021, the City also began integrating the results of the plan into budget decisions for park improvements, downtown redevelopment, and other quality of life and economic development efforts, and will continue to do so over the next several years.

Future/Planned Initiatives

Highlights from projects in 2023 to implement Imagine Shawnee and Achieve Shawnee included:

- Development of Downtown Shawnee continued in 2023 with the opening of Blume Shawnee, a mixed-use development featuring German style architecture; the opening of a restaurant concept called Mother Cluckers; as well as renovation of two historic structures at the intersection of Nieman & Johnson Drive that are expected to open in 2023.
- The City continues to celebrate the momentous accomplishment of becoming a Community of Excellence. Shawnee earned the Community of Excellence designation by achieving accreditations in the Public Works, Police, Fire, and Parks and Recreation departments.
- In 2023 City Council approved $53.9MM to be spent on various Capital Improvements throughout the community.
- On October 10th, 2023 the Governing Body passed a special financing district known as a conservation tax increment financing district (TIF) across the entire Hickok Zarah Development Area. The TIF district is comprised of over 1,600 acres located in western Shawnee. The Hickok Zarah Development Area will be used to fund critical infrastructure, including internal infrastructure and key connections to adjacent arterial streets, trails and regional parks.
- Fire Stations 71 and 73 began significant remodel projects that total $26 million in much-needed upgrades to the facilities. The anticipated completion for both projects is set for the summer of 2024.
- The City's Health Enhancement Coordinator and the Shawnee Fire Department created the Safe Senior Program in 2022 to help seniors to safely remain in their homes, while also working to reduce the multiple calls to residences for assistance or medical issues. Since the implementation of the program, over 200 Shawnee residents have been served.
- In 2023, 90 applicants qualified for the Property Tax Rebate Pilot Program which gave back over $39,000 to qualifying Shawnee residents. This is the second year of the program, which is designed to provide tax assistance to low income residents. The goal is to help residents remain in their homes and help make it more affordable to do so.

Economic Development

Shawnee continues to pursue commercial and industrial development and redevelopment opportunities throughout the City, with particular focus on the following areas:

- Heartland Logistics Park – 43rd Street and K-7 Highway - $250 million industrial park development consisting of approximately 2,000,000 square feet across multiple buildings. Forty-third (43rd) Street is now complete, and the second phase of the development on the north side of 43rd Street has received final plan approval.

- The K-7 Logistics Centre, an office/warehouse development of approximately 990,000 square feet in 2 buildings, has been zoned and planned near 79th and Monticello Terrace, on the east side of K-7 Highway.
- The Trails at Shawnee – the second phase of the golf course apartment development in the area of K-7 and Clear Creek Parkway are now in for permit, with anticipated construction of 444 units in late 2024.
- Potential development of large remaining vacant tracts in Shawnee, with a major focus on the following: the K-7 Highway corridor; riverfront properties located north of 43rd Street and east of K-7; large tracts along I-435 from Johnson Drive to Shawnee Mission Parkway, and undeveloped acreage in the area of Monticello & 75th Street.

Reinvestment

Shawnee promotes programs such as downtown financial incentives (both grants and property tax rebates) to stimulate private development of new businesses and residential development in older parts of the City. As a result, new businesses and residences are coming to downtown.

The new businesses include: Friction Brewery within the former Hartman Hardware building; Mother Clucker's Chicken in the remodeled 5930 Nieman; Popeye's on the site of the former Valero gas station; and the former Shawnee State Bank building at the southwest corner of Johnson & Nieman. Thirteen new single family homes have also been approved for construction on vacant property in area of 55th & Nieman.

To entice reinvestment, the City targets funds toward street improvements within and on the periphery of downtown to provide public infrastructure investment.

City Services

The City's primary goals are to provide an excellent quality of life in the community that emphasizes the City's roots and creates a place where new citizens and current residents feel a sense of pride. The City strives to assess citizen needs and satisfaction, and provide public services in a cost effective, coordinated manner.

Infrastructure Management

Shawnee has adopted and implemented comprehensive street maintenance and stormwater management plans to evaluate pavement and pipe condition, prioritize and construct improvements, and ensure that new development adequately controls stormwater collection using the latest best practices.

Fiscal Responsibility

The City strives to provide exceptional value to taxpayers and other stakeholders of the City, and assure long-term financial balance in the City's operational and capital improvement activities. The Comprehensive Financial Policy and the Compensation

Policy are two of many fiscal policies that will be instrumental in guiding the City's fiscal decisions into the future. In addition, the City continues to maintain its AAA bond rating from S&P Global Ratings.

Financial Information

Internal Control Structure and Budgetary Controls

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that the City's assets are protected from loss, theft, or misuse, and adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived and (2) the valuation of costs and benefits requires estimates and judgments by management.

In addition, the City maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual budget approved by the Governing Body. Activities of the General Fund, Special Revenue Funds (unless exempted by a specific statute), and Debt Service Fund are included in the annual appropriated budget, as required by Kansas statutes. The level of budgetary control (that is, the level at which expenditures cannot exceed the appropriated amount) is established at the fund-function level for all funds. Spending in funds which are not subject to statutory constraints is controlled by federal regulations, other laws, or by the use of internal spending limits established by the City. As demonstrated by the statements and schedules included in the Financial Section of this report, the City continues to meet its responsibility for sound financial management.

Financial Policies

The City has numerous financial policies which include the Comprehensive Financial Policy as well as the Investment, Compensation, Risk Management, Pension, Purchasing, and Economic Development Policies. There was no significant impact on the current period's financial statement due to these policies.

Independent Audit

Kansas Statutes Annotated (KSA) 75-1122 requires an annual audit of the accounts, financial records and transactions of all administrative departments of the City by independent certified public accountants. The accounting firm of Gordon CPA LLC of Lawrence, Kansas was selected by the City. The auditors' report on the financial statements is included in the Financial Section of this report.

Acknowledgements

This ACFR has been a major undertaking for the Finance Department and could not have been completed without the dedication of our entire Finance staff including our Accounting Manager, Josie Hermreck, Budget and Purchasing Specialist, Geoffry Brown, Senior AP Accountant, Sophia Miller, Payroll Accountant, Esmeralda Contreras, as well as numerous other professionals throughout the City. They all have our sincere appreciation for their contributions to this report. In closing, without the leadership and support of the Governing Body, preparation of this report would not have been possible.

Sincerely,



Paul Kramer

City Manager

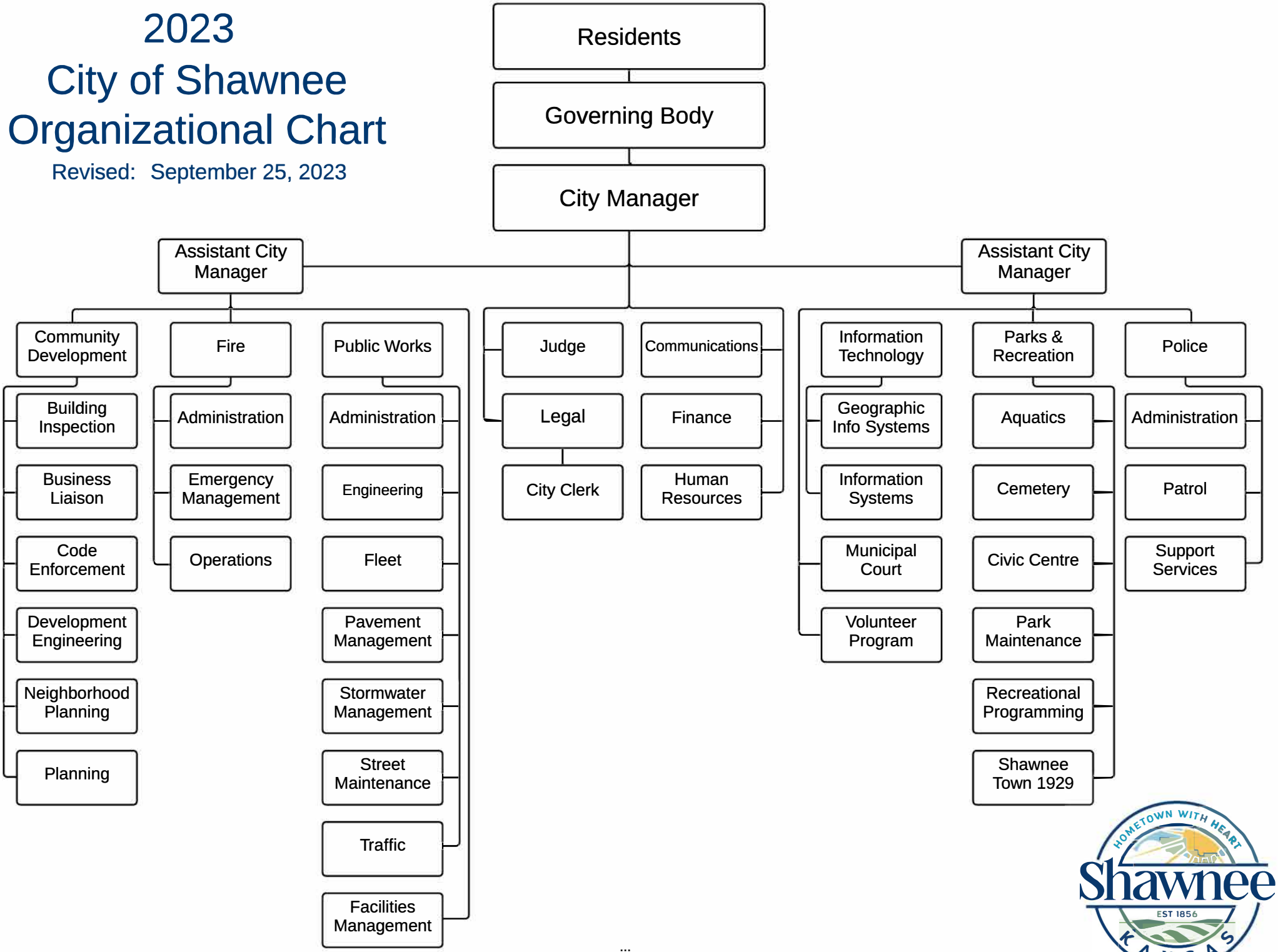


Sean Rocco

Finance Director

2023 City of Shawnee Organizational Chart

Revised: September 25, 2023



CITY OF SHAWNEE, KANSAS

LIST OF CITY OFFICIALS

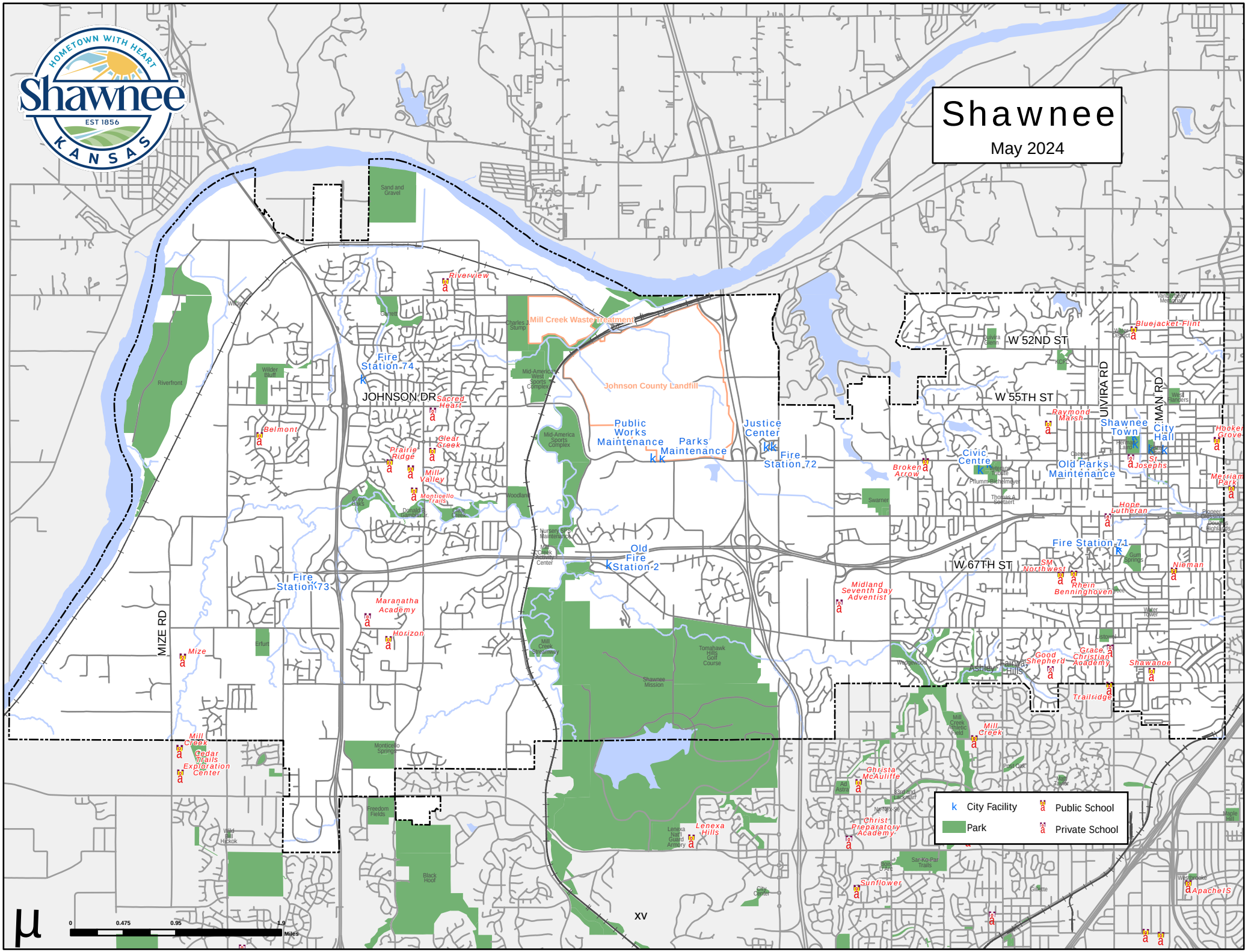
Mayor
Mickey Sandifer

Ward I
Tony Gillette
Sierra Whitted

Ward II
Dr. Mike Kemmling
Jeanie Murphy

Ward III
Kurt Knappen
Angela Stiens

Ward IV
Jacklynn Walters
Laurel Burchfield



Shawnee
May 2024
HOMETOWN WITH HEART
Shawnee
EST 1856
KANSAS
City Facility
Park
Public School
Private School
JOHNSON DR
W 52ND ST
W 55TH ST
W 67TH ST
UIVIRA RD
MAN RD
MIZE RD
XV
Mill Creek Waste Treatment
Johnson County Landfill
Public Works Maintenance
Parks Maintenance
Justice Center
Fire Station 72
Fire Station 74
Fire Station 73
Fire Station 71
Old Fire Station 2
Civic Centre
Old Parks Maintenance
Shawnee Town
City Hall
Riverview
Sacred Heart
Belmont
Prairie Ridge
Clear Creek
Mill Valley
Monticello Trails
Maranatha Academy
Horizon
Mize
Mill Creek
Cedar Trails Exploration Center
Broken Arrow
Raymond Marsh
Bluejacket-Flint
Hope Lutheran
Nieman
Midland Seventh Day Adventist
Good Shepherd
Grace Christian Academy
Shawanoe
Trailridge
Mill Creek
Christa McAuliffe
Christ Preparatory Academy
Lenexa Hills
Sunflower
Apache
Shawnee Mission
Tomahawk Hills Golf Course
Mill Creek Streamway
Monticello Springs
Freedom Fields
Black Hoof
Riverfront
Wilder Bluff
Garrett
Charles J Stump
Mid-America West Sports Complex
Mid-America Sports Complex
Woodland
Nursery SPS Maintenance
Mill Creek Activity Center
Erfurt
Wedgewood
Ashley
Fairway Hills
Post Oak
Mill Creek Athletic Field
Sar-Ko-Par Trails
Gillette
Westbrooke
Maple Hill
Swarner
Thomas A Scotaert
Pflumm-Bichelmeyer
Veterans Tribute
Caeper
Hermann Laird
Gum Springs
Pioneer Crossing
Douglas Highlands
Vanderberg Memorial
Water District
Water Tower
Listowel
Sand and Gravel
Wilder
Grey Oaks
Donald B. Gamblin Jr.
Clear Creek
Mid-America Sports Complex
Mill Creek Streamway
Lenexa Nat'l Guard Armory
City Center
Ad Astra
83rd and Lackman
Na-Nex-Se
Bois D'Arc
Maple Hill
0
0.475
0.95
1.9
Miles

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Shawnee
Kansas

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2022

Christopher P. Morrill

Executive Director/CEO

FINANCIAL SECTION

GORDONCPA
AUDITING
ACCOUNTING
CONSULTING

4205 W 6th St Ste C
Lawrence, KS 66049

(785) 371-4847
cpagordon.com

INDEPENDENT AUDITOR'S REPORT

Mayor and City Council
City of Shawnee, Kansas

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Shawnee, Kansas, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Shawnee, Kansas, as of December 31, 2023, and the respective changes in financial position thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Kansas Municipal Audit and Accounting Guide*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards*, will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve, collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if, individually or in

the aggregate, they could reasonably be expected to influence the economic decisions of users made on the basis of these financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amount and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

Required Supplementary Information
Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's financial statements as a whole. The statements and schedules listed under supplementary information in the accompanying table of contents, including the schedule of expenditures of federal awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying account and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Other Information
Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on our work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 6, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Gordon CPA LLC

Certified Public Accountant
Lawrence, Kansas

June 6, 2024

CITY OF SHAWNEE, KANSAS

MANAGEMENT'S DISCUSSION AND ANALYSIS

Year Ended December 31, 2023

The management of the City of Shawnee (City) offers readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2023.

Financial Highlights

- The City's total assets and deferred outflows of resources exceeded its total liabilities and deferred inflows of resources at the end of 2023 by $591,956,663 (net position). Of this amount, $6,374,106 is unrestricted net position.
- Unrestricted net position increased by $3,471,587, and the City's total net position decreased by $7,369,775.
- At the close of 2023, the City's governmental funds reported combined ending fund balances of $97,642,324, a decrease of $22,589,269 from the prior year. The decrease was primarily in the Capital Projects Fund due to the spending down of General Obligation Improvement and Refunding Bonds issued in previous years.
- At the end of 2023, the fund balance for the General Fund was $39,361,122, or 57% of revenues on a GAAP basis. This was an increase of $824,601 from 2022, primarily from the interest rate environment leading to higher returns on idle cash coupled with noticeable position vacancy numbers throughout the year.
- The City's general obligation (GO) debt decreased by $8,010,000 during 2023. The decrease was due to the schedule principal payments of the general obligation bonds.
- The City's proportional share of the net pension liability for KPERS and KP&F for 2023 was $53,504,301 compared to $44,499,705 for 2022, an increase of 20.2%.
- The Supplemental Retirement Plan ended the year with a net pension liability of $5,933,363 and a strong funded percentage of 82.2%.
- The post-employment healthcare (OPEB) obligation at the close of 2022 (excluding those related to KPERS disability benefits and life insurance) was $11,180,466, compared to $11,787,980 in 2023.
- The City abated a total of $462,105 through its various major economic development tax abatement programs in 2023.

Overview of the Financial Statements

This discussion and analysis serves as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements

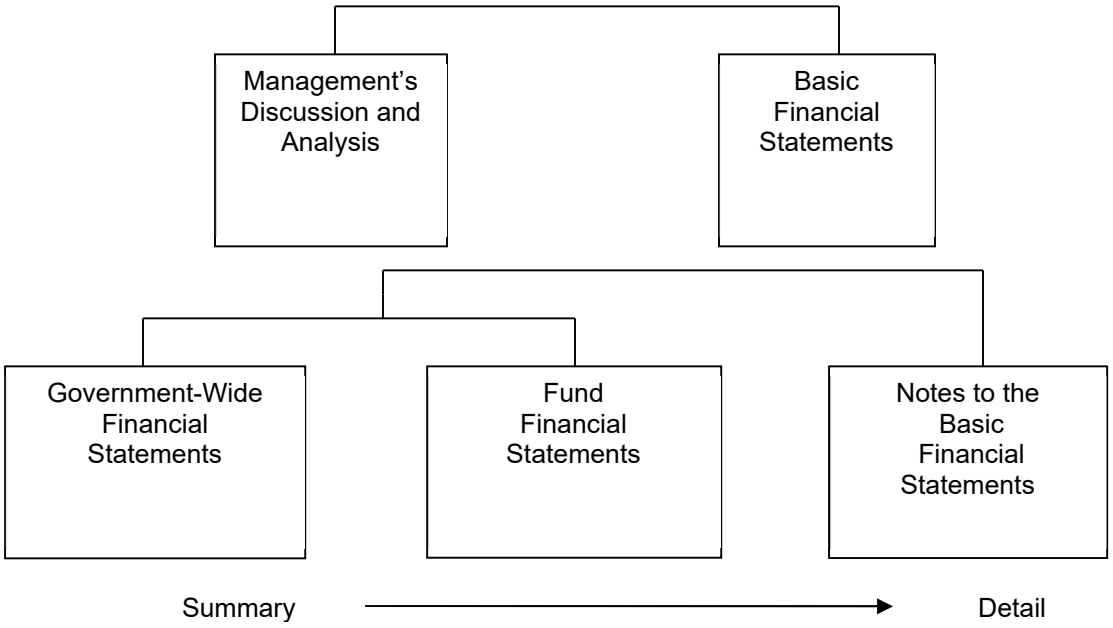
The government-wide financial statements provide readers with a broad overview of the City's finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City's assets/deferred outflows of resources and liabilities/deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The government activities of the City include general government, community development, public works, public safety, culture and recreation, and human resources.

Required Components of Annual Comprehensive Financial Report



Fund Financial Statements

The City uses two types of funds to manage its resources: Governmental Funds and Fiduciary Funds. A fund is a fiscal entity with a set of self-balancing accounts recording financial resources, together with all related liabilities and residual equities and balances, and the changes therein. These accounting entities are separated for the purpose of reporting specific activities or attaining certain objectives in accordance with regulations, restrictions or limitations.

Governmental Funds account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between the governmental funds and government activities.

The City maintains 32 individual governmental funds. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Debt Service Fund and the Capital Projects Fund, all of which are considered major funds. Data from the other 29 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for all funds except its capital projects funds, CDBG Grant Fund and the Opioid Settlement Fund. A budgetary comparison statement is provided for all budgeted funds to demonstrate compliance and highlight performance.

The City uses fiduciary funds to account for resources held by the City for the benefit of a third party. Because the resources of these funds are not available for the City's operations, they are not presented in the government-wide statements. The City's fiduciary funds include the Pension Trust Fund as well as the following custodial fund: Mayor's Christmas Tree Fund.

Notes to the Basic Financial Statements

The notes to the basis financial statements begin on page 27. They provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide supplemental pension benefits to its employees, and information regarding other post-employment benefits. Required supplementary information is on pages 61-67 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules are on pages 68-101 of this report.

Government-wide Financial Analysis

Net position may serve over time as one useful indicator of a government's financial condition. The City's net position decreased by $7,370,120 for the fiscal year ended December 31, 2023. This decrease was largely due to debt financing secured in prior years for projects now realizing actual costs associated with the construction of the capital improvements.

The largest portion of the City's net position reflects its investments in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment); less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, they are not available for future spending. Although the City's investments in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Government-wide Financial Statements

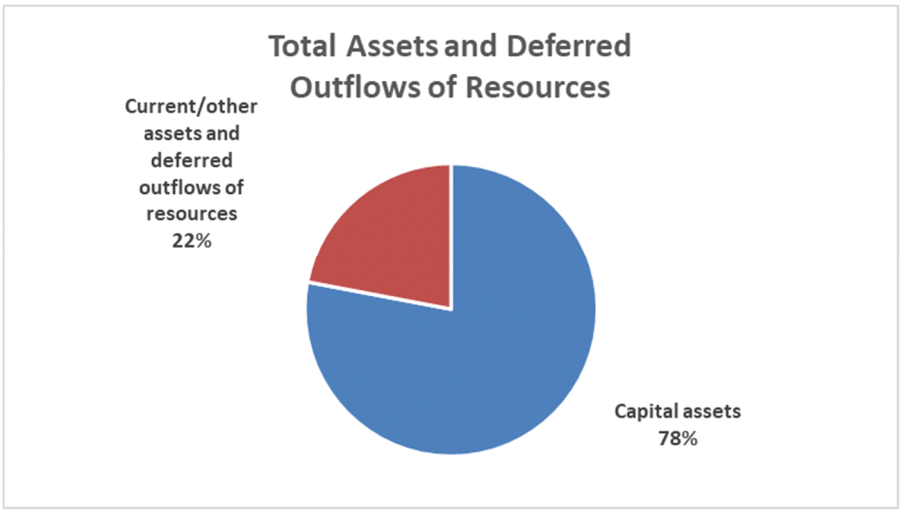
	Condensed Statement of Net Position	
	12/31/2023	12/31/2022
Current and other assets	$ 143,298,384	$ 160,684,676
Capital assets	656,840,118	641,460,078
Total assets	800,138,502	802,144,754
Deferred outflows of resources	22,274,467	20,652,122
Total assets and deferred outflows of resources	$ 822,412,969	$ 822,796,876
Current liabilities	$ 24,585,476	$ 20,628,151
Long-term liabilities	170,949,870	169,405,628
Total liabilities	195,535,346	190,033,779
Deferred inflows of resources	34,920,960	33,436,314
Total liabilities and deferred inflows of resources	$ 230,456,306	$ 223,470,093
Net position:		
Net investment in capital assets	$ 555,005,417	$ 569,477,550
Restricted for:		
Community development	1,638,452	1,532,675
Public works	12,288,959	10,689,778
Public safety	7,565,464	6,824,469
Culture and recreation	4,117,107	4,085,446
Human resources	52,587	30,495
Debt service	4,914,571	4,783,506
Unrestricted	6,374,106	1,902,864
Total net position	$ 591,956,663	$ 599,326,783

A portion of the City's net position (5.2%) represents resources that are subject to external restrictions on how they may be used.

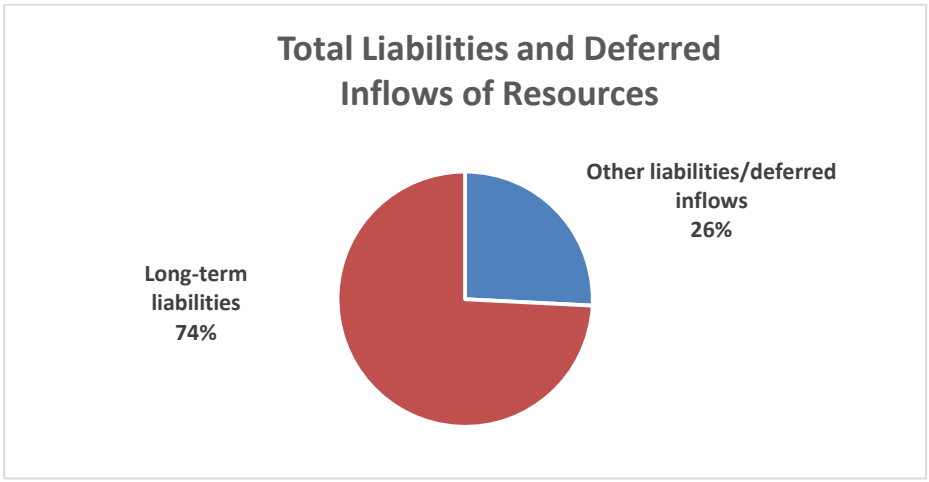
A review of the Government-wide Financial Statement of Net Position reveals the following:

The City ended 2023 with a positive net position. Total assets and deferred outflows of resources for the City are $822,412,969. Of these total assets, $656,840,118 represents capital assets and $165,572,851 includes other assets and deferred outflows of resources.

Total assets and deferred outflows of resources decreased by approximately $.4 million during the year ended December 31, 2023. A substantial portion of the decrease is due to the issuance of General Obligation Improvement and Refunding Bonds from 2020 and 2021 now seeing significant construction costs on the larger Capital Improvement projects.



Total liabilities and deferred inflows of resources are $230,456,306, including $170,949,870 in long-term liabilities and $59,506,436 in current liabilities and deferred inflows of resources. The majority of the long-term liabilities are debt issued for major capital projects. Debt issues never extend longer than the useful life of the bonded projects.



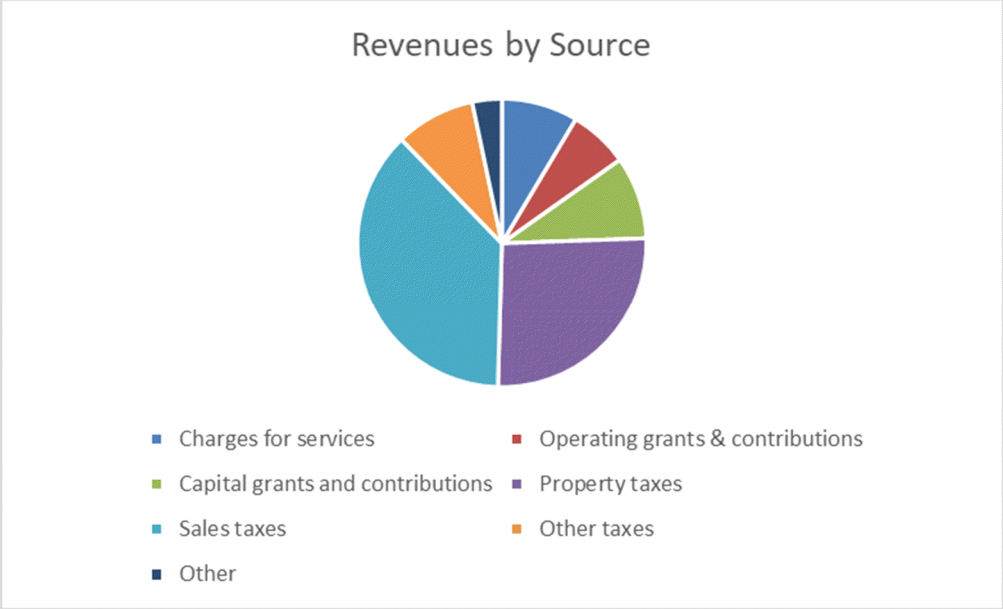
Total liabilities and deferred inflows of resources increased by $6,986,213 during the year ended December 31, 2023. A majority of the increase is related to the increasing construction costs associated with larger Capital Improvement projects.

The following table reflects the revenues and expenses for the City's activities for the year ended December 31:

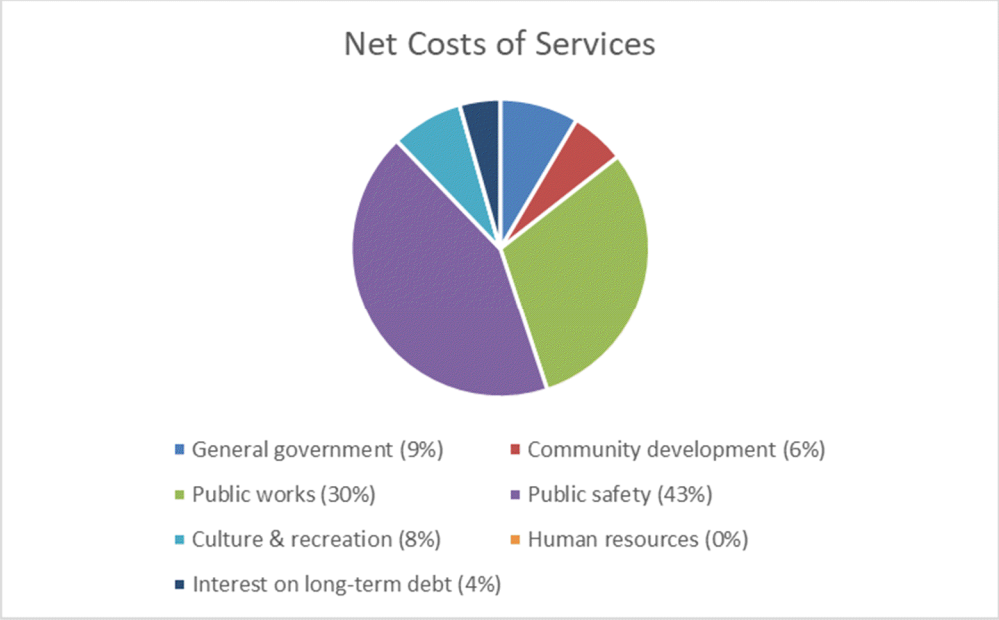
Government-Wide Financial Statements
Statement of Activities

	Governmental Activities	
	2023	2022
Revenues		
Program revenues		
Charges for services	$ 9,024,004	$ 9,305,617
Operating grants & contributions	7,167,462	7,221,264
Capital grants and contributions	3,947,684	6,698,198
General revenues		
Property taxes	28,224,573	28,254,631
Sales taxes	42,068,639	40,591,974
Other taxes	10,799,087	9,695,871
Other	8,254,326	3,596,018
Total revenues	109,485,775	105,363,573
Expenses		
General government	12,285,061	10,565,428
Community development	5,923,498	5,941,130
Public works	42,929,640	39,692,351
Public safety	44,252,366	33,306,057
Culture & recreation	8,088,392	8,510,517
Human resources	2,788	-
Interest on long-term debt	3,374,150	3,293,595
Total expenses	116,855,895	101,309,078
Change in net position	[7,370,120]	4,054,495
Net position - beginning of year	599,326,783	595,272,288
Net position - end of year	$ 591,956,663	$ 599,326,783

Total revenues for 2023 were $109.5 million. The largest revenue source was sales tax at $42.1 million, followed by property tax at $28.2 million. Total tax revenue increased by $2.55 million during the year ended December 31, 2023. The increase in tax revenues was primarily due to a $1.48 million increase in sales tax revenues, due to a continued improvement to the local economy resulting in increased sales of goods to consumers.



The total cost of services for 2023 was $96.7 million; however, $20.1 million came from users directly benefiting from the services or by other organizations through grants and contributions. General revenues of $89.4 million were primarily comprised of sales and property taxes.



Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General Fund is the primary operating fund of the City. At the end of 2023, unassigned fund balance of the General Fund was $38,716,464, and total fund balance was $39,344,033. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund revenues. Unassigned fund balance represents 59.1% of the total General Fund revenues while total fund balance represents 60% of revenues.

The City's General Fund ending balance on a GAAP basis increased by $824,601 during 2023. The primary cause of the increase is from interest earnings on idle cash growing by nearly $2.5 million from 2022 to 2023. The City also benefited from continued growth in sales and compensating use tax. Although growth in this category is now slowing, the City still collected an approximate $.6 million, or 2.1%, in additional sales and use tax revenue.

The Debt Service fund ended the year with a total fund balance of $4,914,571, all of which is reserved for the payment of debt service. The net increase in the fund balance during the current year in debt service was $131,065. Investment returns on idle cash also benefited the Debt Service fund as nearly $.5 million was earned in this fund alone.

The Capital Project Fund ending total fund balance for 2023 was $19,279,012. The net decrease in the fund balance during the current year in the capital projects fund was $[27,019,689]. The City has sufficient idle cash to fund construction of several large capital projects without the need to issue temporary notes. Completion of several Capital Improvement projects throughout the City, coupled with major construction costs on the Fire Station renovation project, led to the decrease in fund balance.

General Fund Budgetary Highlights

The Governing Body did not amend the legally adopted budget for the General Fund during 2023.

During the year, revenues exceeded budgetary estimates by $628,746 (.9%). Sales tax revenue was $44,108 (.1%) over the budget estimated and $647,325 (2.1%) over collections of the previous year. The small increase in revenue over the estimates was the result of conservative projections on interest income due to potentially callable securities and an assumption of declining interest rates. Total expenditures were less than budgetary estimates by $3,615,765. As part of the budgeting process, the City budgets for a contingency reserve for unforeseen expenditures. These contingencies along with a noticeable position vacancy rate in 2023 were the primary reasons for the lower expenditure figures.

Capital Asset and Debt Administration

Capital Assets

The City's investment in capital assets for its governmental activities as of December 31, 2023, was $656,840,118 (net of accumulated depreciation). This investment in capital includes land, historical buildings, construction in progress, buildings, land improvements, vehicles, equipment and infrastructure.

Capital Assets

	2023	2022
Land	$23,455,253	$23,455,253
Historical buildings	930,162	930,162
Construction in progress	58,608,190	33,550,678
Buildings	59,544,540	59,544,540
Land improvements	34,794,060	34,644,114
Motor vehicles	17,363,087	15,695,689
Machinery & equipment	11,738,778	7,853,772
Infrastructure	1,172,886,071	1,162,729,439
Total capital assets, cost	1,379,320,141	1,338,403,647
Less accumulated depreciation	[722,480,023]	[696,943,569]
Total capital assets, net	$656,840,118	$641,460,078

Additional information regarding the City's capital assets is in Notes 1 and 4.

Long-term Debt

At the end of 2023, the City had total general obligation (GO) bonds outstanding of $94,915,000, backed by the full faith and credit of the City.

The City's total long-term debt had a net decrease of $8,010,000 during 2023. The City paid down $8,010,000 in GO bond principal. The City maintained an AAA rating from Standard & Poor's Global Ratings for its 2021-A general obligation bonds.

State statutes limit the amount of general obligation debt a government entity may issue to 30% of its total assessed valuation. The current debt limitation for the City is approximately $337,666,652, which is more than three times in excess of the City's outstanding GO bonds. Additional information regarding the City's long-term debt activity is in Note 5.

Requests for information

This financial report provides a general overview of the City's finances for all those with an interest in the City's finances. Please address questions concerning any information provided in this report or requests for additional financial information to the Finance Director, City of Shawnee, 11110 Johnson Drive, Shawnee, Kansas 66203.

BASIC FINANCIAL STATEMENTS

CITY OF SHAWNEE, KANSAS

STATEMENT OF NET POSITION
December 31, 2023

Assets and Deferred Outflows of Resources	Governmental Activities
Current assets:	
Cash and cash equivalents	$ 100,621,659
Receivables:	
Taxes	29,699,558
Accounts	893,414
Special assessments	1,682,678
Inventory	552,788
Due from other governments	9,848,287
Total current assets	143,298,384
Noncurrent assets:	
Capital assets not being depreciated:	
Land	23,455,253
Historical buildings	930,162
Construction in progress	58,608,190
Capital assets being depreciated:	
Buildings and improvements	94,338,600
Machinery, equipment and vehicles	29,101,865
Infrastructure	1,172,886,071
Less: accumulated depreciation	[722,480,023]
Total noncurrent assets	656,840,118
Total assets	800,138,502
Deferred outflows of resources	
Pensions	19,588,232
Other post-employment benefits	2,686,235
Total deferred outflows of resources	22,274,467
Total assets and deferred outflows of resources	$ 822,412,969
Liabilities and Deferred Inflows of Resources	
Current liabilities:	
Accounts payable	$ 6,691,992
Accrued liabilities	1,575,614
Accrued interest payable	256,653
Retainage payable	822,529
Deposits held for others	516,474
Unearned revenue	4,606,079
Current portion of financed purchase	381,646
Current portion of general obligation bonds payable	8,130,000
Current portion of compensated absences	1,604,489
Total current liabilities (payable from current assets)	24,585,476
Noncurrent liabilities:	
Compensated absences	3,200,200
Financed purchase	3,151,060
General obligation bonds payable, including bond premiums and discounts	93,372,966
Net pension liability	59,437,664
Total OPEB liability	11,787,980
Total noncurrent liabilities	170,949,870
Total liabilities	195,535,346
Deferred inflows of resources:	
Property tax	29,737,427
Other post-employment benefits	4,306,533
Pensions	877,000
Total deferred inflows of resources	34,920,960
Total liabilities and deferred inflows of resources	$ 230,456,306
Net Position	
Net investment in capital assets	$ 555,005,417
Restricted for:	
Community development	1,638,452
Public works	12,288,959
Public safety	7,565,464
Culture and recreation	4,117,107
Human resources	52,587
Debt service	4,914,571
Unrestricted	6,374,106
Total net position	$ 591,956,663

The notes to the financial statements are an integral part of this statement

CITY OF SHAWNEE, KANSAS

STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2023

	Expenses	Program Revenues: Charges for Services	Program Revenues: Operating Grants and Contributions	Program Revenues: Capital Grants and Contributions	Net [Expenses] Revenue and Changes In Net Position: Total Governmental Activities
Governmental activities:					
General government	$ 12,285,061	$ 3,598,604	$ 30,898	$ -	$ [8,655,559]
Community development	5,923,498	-	591,328	-	[5,332,170]
Public works	42,929,640	1,729,970	6,263,328	3,947,684	[30,988,658]
Public safety	44,252,366	1,094,079	241,908	-	[42,916,379]
Culture and recreation	8,088,392	2,593,572	40,000	-	[5,454,820]
Human resources	2,788	7,779	-	-	4,991
Interest on long-term debt	3,374,150	-	-	-	[3,374,150]
Total governmental activities	$ 116,855,895	$ 9,024,004	$ 7,167,462	$ 3,947,684	[96,716,745]
General Revenues:					
Property taxes					28,224,573
Sales and use tax					42,068,639
Motor vehicle tax					3,284,461
Liquor tax					1,234,989
Franchise tax					5,338,331
Transient guest tax					941,306
Investments earnings					5,652,702
Miscellaneous					2,546,897
Gain on disposal of capital assets					54,727
Total general revenues					89,346,625
Change in net position					[7,370,120]
Net position - beginning					599,326,783
Net position - ending					$ 591,956,663

The notes to the financial statements are an integral part of this statement

CITY OF SHAWNEE, KANSAS

BALANCE SHEET
GOVERNMENTAL FUNDS
December 31, 2023

	General	Debt Service	Capital Projects	Other Governmental Funds	Total Governmental Funds
ASSETS					
Cash and cash equivalents	$ 36,419,153	$ 4,937,838	$ 27,517,442	$ 31,747,226	$ 100,621,659
Receivables:					
Taxes	22,567,472	5,474,745	-	1,657,341	29,699,558
Special assessments	-	1,682,678	-	-	1,682,678
Accounts	535,029	-	-	358,385	893,414
Inventory	552,788	-	-	-	552,788
Due from other funds	40,111	-	-	-	40,111
Due from other governments	5,437,310	-	1,728,881	2,682,096	9,848,287
Total assets	$ 65,551,863	$ 12,095,261	$ 29,246,323	$ 36,445,048	$ 143,338,495
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	$ 1,440,581	$ -	$ 4,684,112	$ 567,299	$ 6,691,992
Accrued liabilities	1,526,934	-	-	48,680	1,575,614
Retainage payable	-	-	822,529	-	822,529
Due to other funds	-	-	-	40,111	40,111
Unearned revenue	103,350	-	4,460,670	42,059	4,606,079
Deposits held for others	516,474	-	-	-	516,474
Total liabilities	3,587,339	-	9,967,311	698,149	14,252,799
Deferred inflows of resources:					
Unavailable revenue - property taxes	22,603,402	5,474,745	-	1,659,280	29,737,427
Unavailable revenue - special assessments	-	1,705,945	-	-	1,705,945
Total deferred inflows of resources	22,603,402	7,180,690	-	1,659,280	31,443,372
Fund balance:					
Nonspendable	552,788	-	-	-	552,788
Restricted	-	4,914,571	-	25,645,135	30,559,706
Committed	-	-	-	6,439,071	6,439,071
Assigned	74,751	-	19,279,012	2,017,054	21,370,817
Unassigned	38,733,583	-	-	[13,641]	38,719,942
Total fund balance [deficit]	39,361,122	4,914,571	19,279,012	34,087,619	97,642,324
Total liabilities, deferred inflows of resources and fund balances	$ 65,551,863	$ 12,095,261	$ 29,246,323	$ 36,445,048	$ 143,338,495

The notes to the financial statements are an integral part of this statement.

CITY OF SHAWNEE, KANSAS

RECONCILIATION OF THE TOTAL GOVERNMENTAL FUND BALANCES TO
NET POSITION OF GOVERNMENTAL ACTIVITIES
December 31, 2023

Total Governmental Fund Balances		$ 97,642,324
Amounts reported for governmental activities in the statement of net position are different because		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds		
The cost of capital assets is	1,379,320,141	
Accumulated depreciation is	[722,480,023]	656,840,118
Other long-term assets are not available to pay for current-period expenditures and therefore are not reported in the funds.		1,705,945
Pension contributions are reported as an expense in the funds and as a deferred outflow of resources in the governmental activities in the statement of net position.		19,588,232
Pension fundings are reported as a revenue in the funds and as a deferred inflow of resources in the governmental activities in the statement of net position.		[877,000]
A long-term liability is recorded for the unfunded portion of post-employment benefits other than pensions, while in the governmental funds liabilities that do not require satisfaction with current resources are not recorded		[13,408,278]
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long term liabilities at year end consist of:		
General obligation bonds payable	101,502,966	
Financed purchase	3,532,706	
Interest payable	256,653	
Compensated absences payable	4,804,689	
Net pension liability	59,437,664	[169,534,678]
Net Position of Governmental Activities		$ 591,956,663

The notes to the financial statements are an integral part of this statement

CITY OF SHAWNEE, KANSAS

STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2023

	General	Debt Service	Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:					
Taxes	$ 60,009,391	$ 6,111,696	$ -	$ 19,646,369	$ 85,767,456
Intergovernmental	21,265	-	3,876,571	2,911,578	6,809,414
Charges for services	2,491,220	-	35,000	3,247,989	5,774,209
Licenses and permits	2,013,970	-	-	133,965	2,147,935
Fines and forfeitures	1,094,079	-	-	-	1,094,079
Investment income	2,837,438	570,532	-	2,244,728	5,652,698
Miscellaneous	471,292	-	736,300	602,052	1,809,644
Total revenues	68,938,655	6,682,228	4,647,871	28,786,681	109,055,435
EXPENDITURES:					
Current					
General government	10,173,703	-	-	1,514,725	11,688,428
Community development	3,119,587	-	-	2,554,769	5,674,356
Public works	6,425,484	-	-	2,022,791	8,448,275
Public safety	33,184,189	-	-	5,004,376	38,188,565
Culture and recreation	6,078,754	-	-	563,615	6,642,369
Capital outlay	-	-	51,079,225	1,770,354	52,849,579
Debt service:					
Principal	-	8,010,000	-	186,718	8,196,718
Interest and other charges	-	3,389,059	-	-	3,389,059
Total expenditures	58,981,717	11,399,059	51,079,225	13,617,348	135,077,349
Excess [deficiency] of revenues over [under] expenditures	9,956,938	[4,716,831]	[46,431,354]	15,169,333	[26,021,914]
OTHER FINANCING SOURCES [USES]:					
Proceeds from sale of capital assets	2,990	-	-	78,140	81,130
Issuance of debt	-	-	-	3,351,515	3,351,515
Transfers in	760,954	4,847,896	21,703,126	7,298,316	34,610,292
Transfers [out]	[9,896,281]	-	[2,291,461]	[22,422,550]	[34,610,292]
Total other financing sources [uses]	[9,132,337]	4,847,896	19,411,665	[11,694,579]	3,432,645
Excess [deficiency] of revenues and other sources over [under] expenditures and other sources [uses]	824,601	131,065	[27,019,689]	3,474,754	[22,589,269]
Fund balance - Beginning of year	38,536,521	4,783,506	46,298,701	30,612,865	120,231,593
Fund balance - End of year	$ 39,361,122	$ 4,914,571	$ 19,279,012	$ 34,087,619	$ 97,642,324

The notes to the financial statements are an integral part of this statement.

CITY OF SHAWNEE, KANSAS

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES WITH THE GOVERNMENT WIDE STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2023

Total Net Change In Fund Balances - Governmental Funds		$ [22,589,269]
Amounts reported for governmental activities in the statement of activities are different because		
Capital outlays to purchase or build assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expenses in the statement of activities. This is the amount by which capital outlays exceeds depreciation in the period.		
Capital outlays	41,313,253	
Depreciation expense	[25,906,811]	
Loss on sale of assets	[26,403]	15,380,039
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		367,834
Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. This is the amount by which interest increased.		25,769
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated absences	182,936	
Other postemployment benefits	[469,651]	[286,715]
Pension payments are reported as expenditures in the governmental funds and do not affect the statement of net activities.		[5,102,121]
Proceeds from the issuance of debt are other financing sources in the governmental funds, but they increase long-term liabilities in the statement of net position and do not affect the statement of activities.		[3,351,515]
Repayment of bond and financed purchase principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net position and does not affect the statement of activities.		8,185,858
Changes In Net Position of Governmental Activities		$ [7,370,120]

The notes to the financial statements are an integral part of this statement

CITY OF SHAWNEE, KANSAS

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes:				
Ad valorem property tax	$ 20,879,502	$ 21,151,800	$ 21,151,775	$ [272,273]
Back tax property collection	88,369	75,000	75,000	13,369
Motor vehicle tax	2,488,108	2,416,078	2,416,034	72,074
Sales tax - county	14,543,918	13,246,350	14,549,600	[5,682]
Sales tax - city	16,259,500	15,413,000	16,209,700	49,800
Liquor tax	411,663	360,000	396,700	14,963
Utility franchise tax	5,338,331	5,176,000	6,029,000	[690,669]
Total taxes	60,009,391	57,838,228	60,827,809	[818,418]
Intergovernmental	21,265	25,000	25,000	[3,735]
Charges for services:				
Swimming pool admissions	638,558	550,000	630,000	8,558
Swimming pool concessions	117,353	100,000	115,000	2,353
Fees	1,735,309	1,140,700	1,227,000	508,309
Total charges for services	2,491,220	1,790,700	1,972,000	519,220
Licenses and permits:				
Occupational licenses	414,356	380,000	380,000	34,356
Building permits	1,171,051	1,004,000	1,314,000	[142,949]
Dog and cat tags	3,915	1,000	2,300	1,615
Other	424,648	266,500	444,500	[19,852]
Total licenses and permits	2,013,970	1,651,500	2,140,800	[126,830]
Fines and forfeitures:				
Court fines	1,094,079	1,251,200	1,001,000	93,079
Investment earnings	2,837,438	250,000	2,110,000	727,438
Miscellaneous revenue	471,292	203,300	233,300	237,992
Total revenues	68,938,655	63,009,928	68,309,909	628,746
Expenditures:				
General government:				
City council:				
Personal services	121,057	124,600	124,600	3,543
Contractual services	81,284	105,650	117,450	36,166
Commodities	8,581	15,000	15,000	6,419
Total city council	210,922	245,250	257,050	46,128

The notes to the financial statements are an integral part of this statement

CITY OF SHAWNEE, KANSAS

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET (CONTINUED)
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
City manager/city clerk				
Personal services	$ 1,260,324	$ 1,456,500	$ 1,352,300	$ 91,976
Contractual services	268,545	321,440	345,330	76,785
Commodities	17,696	6,800	6,800	[10,896]
Total city manager/city clerk	1,546,565	1,784,740	1,704,430	157,865
Finance:				
Personal services	729,620	879,900	798,900	69,280
Contractual services	549,034	463,140	543,140	[5,894]
Commodities	1,199	2,000	2,500	1,301
Total finance	1,279,853	1,345,040	1,344,540	64,687
General overhead:				
Contractual services	891,291	643,830	925,330	34,039
Commodities	3,743	3,000	5,000	1,257
Refunds	54,706	123,500	73,500	18,794
Capital outlay	-	-	-	-
Total general overhead	949,740	770,330	1,003,830	54,090
Legal:				
Personal services	635,936	799,100	722,600	86,664
Contractual services	118,207	251,840	285,840	167,633
Commodities	2,677	4,300	5,400	2,723
Total legal	756,820	1,055,240	1,013,840	257,020
Human resources:				
Personal services	889,757	922,100	863,680	[26,077]
Contractual services	222,042	363,000	364,500	142,458
Commodities	61,702	59,400	59,400	[2,302]
Total human resources	1,173,501	1,344,500	1,287,580	114,079

CITY OF SHAWNEE, KANSAS

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET (CONTINUED)
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Information technology:				
Personal services	$ 1,909,407	$ 1,992,000	$ 1,953,600	$ 44,193
Contractual services	991,324	1,064,550	1,047,650	56,326
Commodities	16,234	7,000	7,000	[9,234]
Capital outlay	12,824	15,000	13,000	176
Total information technology	2,929,789	3,078,550	3,021,250	91,461
Municipal court:				
Personal services	622,494	658,200	652,000	29,506
Contractual services	118,694	147,350	147,350	28,656
Commodities	2,541	9,200	9,200	6,659
Total municipal court	743,729	814,750	808,550	64,821
Communications:				
Personal services	398,976	418,200	397,700	[1,276]
Contractual services	171,232	134,360	181,100	9,868
Commodities	3,323	2,950	2,950	[373]
Total communications	573,531	555,510	581,750	8,219
Total general government	10,164,450	10,993,910	11,022,820	858,370
Community development:				
Codes:				
Personal services	1,352,878	1,381,100	1,363,800	10,922
Contractual services	90,465	119,610	171,610	81,145
Commodities	28,239	25,030	29,030	791
Total codes	1,471,582	1,525,740	1,564,440	92,858
Development services:				
Personal services	513,517	532,700	525,500	11,983
Contractual services	16,662	26,950	37,750	21,088
Commodities	916	2,400	2,200	1,284
Total development services	531,095	562,050	565,450	34,355
Planning:				
Personal services	779,534	974,900	844,400	64,866
Contractual services	294,965	251,053	293,465	[1,500]
Commodities	42,411	5,100	5,100	[37,311]
Total planning	1,116,910	1,231,053	1,142,965	26,055
Total community development	3,119,587	3,318,843	3,272,855	153,268

The notes to the financial statements are an integral part of this statement

CITY OF SHAWNEE, KANSAS

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET (CONTINUED)
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Public works:				
Street maintenance:				
Personal services	$ 1,916,108	$ 2,045,700	$ 2,074,500	$ 158,392
Contractual services	718,643	781,310	816,510	97,867
Commodities	321,921	774,100	495,480	173,559
Capital outlay	38,545	-	37,500	[1,045]
Total street maintenance	2,995,217	3,601,110	3,423,990	428,773
Pavement management:				
Personal services	1,044,417	1,131,100	1,094,700	50,283
Contractual services	513,348	800,100	799,200	285,852
Commodities	333,038	305,800	305,800	[27,238]
Total pavement management	1,890,803	2,237,000	2,199,700	308,897
Capital improvement engineering:				
Personal services	706,756	794,600	768,000	61,244
Contractual services	104,324	152,750	152,750	48,426
Commodities	1,060	4,000	4,000	2,940
Total capital improvement engineering	812,140	951,350	924,750	112,610
Fleet management:				
Personal services	727,932	829,400	787,600	59,668
Contractual services	27,666	44,500	47,250	19,584
Commodities	21,813	24,700	21,950	137
Total fleet management	777,411	898,600	856,800	79,389
Total public works	6,475,571	7,688,060	7,405,240	929,669
Public safety:				
Police:				
Personal services	17,427,696	17,313,000	18,271,020	843,324
Contractual services	1,603,698	2,047,360	1,949,750	346,052
Commodities	684,766	791,500	851,000	166,234
Total police	19,716,160	20,151,860	21,071,770	1,355,610

CITY OF SHAWNEE, KANSAS

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET (CONTINUED)
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Fire:				
Personal services	$ 12,495,927	$ 10,879,800	$ 11,872,400	$ [623,527]
Contractual services	691,255	866,085	833,520	142,265
Commodities	280,847	242,600	294,500	13,653
Capital outlay	-	20,000	-	-
Total fire	13,468,029	12,008,485	13,000,420	[467,609]
Total public safety	33,184,189	32,160,345	34,072,190	888,001
Culture and recreation:				
Parks maintenance:				
Personal services	1,305,613	1,644,100	1,403,600	97,987
Contractual services	1,560,720	1,644,860	1,749,560	188,840
Commodities	93,602	112,050	107,850	14,248
Capital outlay	19,264	25,000	25,000	5,736
Total parks maintenance	2,979,199	3,426,010	3,286,010	306,811
Pools:				
Personal services	583,027	756,100	875,100	292,073
Contractual services	260,379	376,355	328,930	68,551
Commodities	159,510	94,800	198,800	39,290
Total pools	1,002,916	1,227,255	1,402,830	399,914
Civic center:				
Personal services	274,147	293,800	298,200	24,053
Contractual services	196,989	225,750	223,700	26,711
Commodities	11,342	24,600	27,500	16,158
Total civic center	482,478	544,150	549,400	66,922
Recreation and human services:				
Personal services	420,607	292,800	412,000	[8,607]
Contractual services	197,087	166,350	176,725	[20,362]
Commodities	58,819	30,700	36,400	[22,419]
Total recreation and human services	676,513	489,850	625,125	[51,388]

CITY OF SHAWNEE, KANSAS

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET (CONTINUED)
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Old Shawnee Town:				
Personal services	$ 722,754	$ 773,800	$ 773,800	$ 51,046
Contractual services	213,763	226,210	226,210	12,447
Commodities	25,795	24,500	26,500	705
Total Old Shawnee Town	962,312	1,024,510	1,026,510	64,198
Total culture and recreation	6,103,418	6,711,775	6,889,875	786,457
Total expenditures:	59,047,215	60,872,933	62,662,980	3,615,765
Excess [deficiency] of revenues Over [under] expenditures	9,891,440	2,136,995	5,646,929	4,244,511
Other financing sources [uses]:				
Transfers in	760,954	[172,101]	[877,455]	1,638,409
Transfers [out]	[9,896,281]	[7,618,075]	[9,711,100]	[185,181]
Proceeds from sale of capital assets	2,990	-	-	2,990
Total other financing sources [uses]	[9,132,337]	[7,790,176]	[10,588,555]	1,456,218
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	759,103	$ [5,653,181]	$ [4,941,626]	$ 5,700,729
Budgetary fund balance, January 1	38,527,268			
Budgetary fund balance, December 31	39,286,371			
Reconciliation to GAAP Encumbrances	74,751			
GAAP fund balance, December 31	$ 39,361,122			

The notes to the financial statements are an integral part of this statement

CITY OF SHAWNEE, KANSAS

STATEMENT OF NET POSITION
FIDUCIARY FUNDS
December 31, 2023

	Pension Trust	Custodial Fund Mayor's Christmas Tree
Assets		
Cash and cash equivalents	$ 38,429	$ 14,879
Investments, at fair value:		
Bond mutual funds	24,225,878	-
International and domestic stocks	3,054,316	-
Real estate investment trust	10,018	-
Due from others	96,376	-
Total assets	$ 27,425,017	$ 14,879
Liabilities		
Due to others	$ 21,352	$ 14,655
Total liabilities	$ 21,352	$ 14,655
Net position:		
Restricted for:		
Pensions	$ 27,403,665	$ -
Organizations	-	224
Total net position	$ 27,403,665	$ 224

The notes to the financial statements are an integral part of this statement.

CITY OF SHAWNEE, KANSAS

STATEMENT OF CHANGES IN NET POSITION
FIDUCIARY FUNDS
For the Year Ended December 31, 2023

	Pension Trust	Custodial Fund Mayor's Christmas Tree
Additions:		
Contributions:		
Employer	$ 1,725,111	$ -
Investment earnings:		
Interest and dividends on investments	1,152,753	-
Net increase in fair value of investments	1,833,045	-
Total investment earnings	2,985,798	-
Miscellaneous	5,221	-
Donations	-	[19,144]
Total additions	4,716,130	[19,144]
Deductions:		
Benefits	1,099,233	-
Plan management fees	60,125	-
Miscellaneous	142,750	
Donations to others	-	[30]
Total deductions	1,302,108	[30]
Change in net position	3,414,022	[19,114]
Net position - beginning	23,989,643	19,338
Net position - ending	$ 27,403,665	$ 224

The notes to the financial statements are an integral part of this statement.

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The City of Shawnee, Kansas (the City) was incorporated in 1922 and covers an area of approximately 42.0 square miles in Johnson County, Kansas. The City operates under a Mayor/Council/City Manager form of government and provides services which include law enforcement, fire protection, community enrichment and development, and various social services.

The City is governed by an elected eight-member council and a mayor. As required by accounting principles generally accepted in the United States of America, these financial statements present the City (the primary government). There are no component units related to the City that should be accounted for in the City's basic financial statements in conformity with Governmental Accounting Standards Board (GASB) Statements.

The accompanying basic financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The GASB is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described in further detail in the following paragraphs.

B. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information about the City as a whole, except for fiduciary activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function and (2) grants and contributions that are restricted to use in meeting the operational or capital requirements of a particular function.

Internally dedicated resources are reported as general revenues rather than as program revenues. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Each fund is considered to be a separate accounting entity, accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues and expenditures. Governmental resources are allocated to and accounted for within individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Note 1. Summary of Significant Accounting Policies (Continued)

B. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed requirements. These resources are reflected as revenues at the time of receipt, or earlier if the susceptible to accrual criteria are met.

Property, sales, utility franchise taxes, interest associated with the current fiscal period, and certain state and federal grants and entitlements are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

While property taxes receivable are shown on the balance sheet as current assets of the City, they are not recognized as revenue at year end because statutory provisions prohibit their use until the year for which they were raised and budgeted. Instead, they are offset by unavailable revenue accounts.

The financial statements for the pension trust fund are prepared using the economic resources measurement focus and the accrual basis of accounting. Employer contributions to the plan are recognized when due, as the City has a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Custodial funds are custodial in nature and are prepared using the economic resources measurement focus and the accrual basis of accounting.

The City reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Debt Service Fund* accounts for the payment of principal and interest on general obligation debt.

The *Capital Projects Fund* accounts for the financing and construction of major capital outlays including streets, drainage improvement projects and park improvements.

Additionally, the City reports the following fiduciary funds:

The *Pension Trust Fund* reports the Employees Supplemental Pension Plan (Supplemental Pension Plan).

The Mayor's Christmas Tree Fund accounts for the amounts collected for the Mayor's Christmas Tree charitable fund drive.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Note 1. Summary of Significant Accounting Policies (Continued)

B. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

C. Deposits and Investments

The City maintains a cash and investment pool that is available for use by all funds. The City is authorized by statute to invest in obligations of the U.S. government and interest- bearing bank accounts. Interest return is allocated to the General Fund, the Debt Service Fund, the Capital Projects Fund, and Other Governmental Funds based on respective average balances or at the discretion of City management. Cash overdrafts from pooled cash and investments are reported as an interfund payable with an offsetting interfund receivable reported in a fund selected by management within the governmental fund statements.

The City's cash and cash equivalents include demand deposits, short-term investments and certificates of deposit with original maturities of less than 90 days from the date of acquisition.

Investments for the City are reported at fair value.

D. Receivables and Payables

In accordance with governing state statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the ensuing year. Taxes are levied on November 1 of each year, due and payable November 30, delinquent after December 20, and the following September become a lien on the property. The County Treasurer is the tax collection agent for all taxing entities within Johnson County.

Property owners have the option of paying one half or the full amount of the taxes levied on or before December 20 during the year levied with the balance to be paid on or before May 10 of the next year. State statutes prohibit the County Treasurer from distributing the taxes collected in the year levied prior to January 1 of the next year. Consequently, for revenue recognition purposes, taxes levied during the current year are not available until the ensuing year. As of November 1, such taxes are due and are recorded as taxes receivable, net of anticipated delinquencies, with a corresponding amount recorded as unavailable revenue on the balance sheet of the appropriate funds. This amount is also reported as a deferred inflow on the Statement of Net Position.

Kansas statutes require projects financed in part by special assessments to be paid in installments to be financed through the issuance of general obligation bonds or temporary notes which are secured by the full faith and credit of the City. Special assessments paid prior to the issuance of general obligation bonds are recorded as revenue in the appropriate capital project. Special assessments received after the issuance of general obligation bonds are recorded as revenue in the Debt Service Fund. Further, Kansas statutes require levying additional general and ad valorem property taxes in the City's Debt Service Fund to finance delinquent special assessments receivable. Accordingly, special assessments receivable is accounted for within the City's Debt Service Fund. Special assessments are levied over a 10-year period, and annual installments are due and payable with annual ad valorem property taxes. The City may foreclose liens against property benefited by special assessments when delinquent assessments are two years in arrears.

E. Inventories

Inventories that benefit future periods are recorded as expenditures or expenses as consumed. Inventories are stated at cost, as determined by the first-in, first-out method.

Note 1. Summary of Significant Accounting Policies (Continued)

F. Capital Assets

Capital assets, which include land, buildings, improvements, equipment, infrastructure assets (e.g., streets, curbs, sidewalks, drainage systems, etc.), and construction in progress are reported in the government-wide financial statements as assets. Such assets are recorded at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at their acquisition value on the date donated.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

The City has identified certain historical buildings related to Shawnee Town 1929 that it has elected to capitalize, but not depreciate, as allowed by generally accepted accounting principles for collections.

The City has elected to set a capitalization threshold for capital used for governmental-type activities as indicated in the table shown below. Infrastructure and other capital assets are depreciated using straight line methods over the following estimated useful lives:

Asset Classification	Estimated Life	Capitalization Threshold
Buildings	40 years	$ 100,000
Land improvements	30 years	100,000
Infrastructure	50 years	100,000
Motor vehicles	3 to 20 years	None
Operating equipment	5 to 10 years	10,000
Communications equipment	5 to 10 years	10,000
Office equipment	5 to 10 years	10,000

G. Compensated Absences

Full-time employees are required to use at least 10 days of vacation leave per annum, after five years of employment. The maximum number of vacation hours that may be held in a balance at the end of the payroll year is 400 hours for full time non-firefighter employees, 200 hours for regular part-time (half-time) employees, 300 hours for regular part-time (three-quarters-time) and 558 hours for 24-hour shift firefighters. A maximum of 1,040 hours for full-time non-firefighter employees, 520 hours for regular part-time employees, and 1,452 hours for 24-hour shift firefighters of sick leave can be accumulated. All accumulated vacation is paid upon termination, and sick leave is paid out based on 1% increments per competed year of service. The City's compensated absence liability is normally liquidated by the General Fund.

H. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditures) until then.

Note 1. Summary of Significant Accounting Policies (Continued)

H. Deferred Outflows/Inflows of Resources (Continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City reports unavailable revenues in the governmental funds balance sheet from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Governmental activities report a deferred receivable only from property taxes as revenue is recognized the following year for which they are levied. The City also reports deferred inflows from postemployment benefits and pensions in the government-wide statement of net positions.

I. Long-term Obligations

In the government-wide financial statements, long-term debt and other long- term obligations are reported as liabilities. Bond premiums and discounts are amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

J. Pensions

For purposes of measuring the collective net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Kansas Public Employees Retirement System (KPERS) and additions to/deductions from KPERS' fiduciary net position have been determined on the same basis as they are reported by KPERS, and information about the fiduciary net position of the Shawnee, Kansas Employees Supplemental Pension Plan (the Supplemental Pension Plan) and additions/deductions from the Supplemental Pension Plan's fiduciary net position have been determined on the same basis as they are reported by the Supplemental Pension Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The investments are reported at fair value.

K. Fund Balances

In the fund financial statements, governmental funds report fund balance in the following classifications: nonspendable, restricted, committed, assigned and unassigned. Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Restricted fund balance indicates that constraints have been placed on the use of resources either by being externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Committed fund balances include amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City Council. Only the highest- level action that constitutes the most binding constraint can be considered a commitment for fund balance classification purposes. Committed fund balances are established, modified or rescinded in the form of an ordinance. Assigned fund balances include amounts that are constrained by the City's management, through department heads or the city manager, and intended to be used for specific purposes, but are neither restricted nor committed. The authority for management to assign fund balance is provided by the City's Purchasing Manual. Unassigned fund balance represents fund balance that has not been restricted, committed or assigned to specific purposes within the General Fund.

Note 1. Summary of Significant Accounting Policies (Continued)

K. Fund Balances (Continued)

The General Fund is the only fund that reports a positive unassigned fund balance amount. In governmental funds other than the General Fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is depleted in the order of restricted, committed, assigned, and unassigned.

Restricted: This consists of net position that is legally restricted by outside parties or by law through constitutional provisions or enabling legislation.

Unrestricted: This consists of net position that does not meet the definition of "restricted" or "net investment in capital assets."

The City first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

The following is the detail for the fund balance classifications in the financial statements:

	Major Governmental Funds				
	General	Debt Service	Capital Projects	Other Governmental Funds	Total Governmental Funds
Fund Balances:					
Nonspendable for:					
Inventory	$ 552,788	$ -	$ -	$ -	$ 552,788
Restricted for:					
Community development	-	-	-	1,638,452	1,638,452
Public works	-	-	-	12,288,959	12,288,959
Public safety	-	-	-	7,548,030	7,548,030
Culture and recreation	-	-	-	4,117,107	4,117,107
Human resources	-	-	-	52,587	52,587
Debt payments	-	4,914,571	-	-	4,914,571
	-	4,914,571	-	25,645,135	30,559,706
Committed for:					
Community development	-	-	-	3,409,647	3,409,647
Cemetery	-	-	-	485,882	485,882
Human resources	-	-	-	500,000	500,000
Equipment improvements	-	-	-	2,043,542	2,043,542
	-	-	-	6,439,071	6,439,071
Assigned for:					
General government	74,751	-	-	-	74,751
Public safety	-	-	-	542,763	542,763
Equipment improvements	-	-	-	1,474,291	1,474,291
Public improvements	-	-	19,279,012	-	19,279,012
	74,751	-	19,279,012	2,017,054	21,370,817
Unassigned:	38,733,583	-	-	[13,641]	38,719,942
Total Fund Balances	$ 39,361,122	$ 4,914,571	$ 19,279,012	$ 34,087,619	$ 97,642,324

Note 1. Summary of Significant Accounting Policies (Continued)

L. Estimates

The preparation of financial statements in conformity with the accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results could differ from those estimates.

M. Pending Governmental Accounting Standards Board Statements

As of December 31, 2023, the Governmental Accounting Standards Board (GASB) had issued several statements not yet implemented by the City. The statements that might impact the City are as follows:

GASB Statement No. 100 Accounting Changes and Error Corrections – An Amendment of GASB Statement No. 62. The objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. This statement will be implemented at the City in the year ended December 31, 2024.

GASB Statement No. 101 Compensated Absences. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. This statement will be implemented at the City in the year ended December 31, 2024.

The City's management has not yet determined the effect these Statements will have on the City's financial statements.

Note 2. Stewardship, Compliance and Accountability

Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenues funds (unless specifically exempted by statute), and debt service funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding calendar year on or before August 1.
2. Publication in the local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5.
3. Public hearing on or before August 15, but at least ten days after publication of the notice of hearing.
4. Adoption of the final budget on or before August 25.

If the City is holding a revenue neutral rate hearing, the budget timeline for adoption of the final budget has been adjusted to on or before September 20th. The City did hold a revenue neutral rate hearing for the 2023 budget.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. The 2023 budget was amended for the Public Safety Equipment, Transient Guest Tax, Stormwater Utility, Shawnee Plaza TIF, Prairie Pines TIF and Stag's Spring TIF funds.

The statutes permit management to transfer budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

The actual data presented in the budgetary comparison statements differs from the data presented in accordance with accounting principles generally accepted in the United States of America (GAAP).

All legal annual operating budgets are prepared using the modified accrual basis of accounting, modified further by the encumbrance method of accounting. Revenues are recognized when cash is received.

Expenditures include disbursements, accounts payable and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year end. Encumbered appropriations are carried forward.

A legal operating budget is not required for the Capital Projects Fund, the Opioid Settlement Fund, the CDBG Grant Fund, the Recycling Fund, the Neighbors Helping Neighbors Fund, the Cafeteria Fund and the fiduciary funds.

Spending in funds which are not subject to the legal annual operating budget requirements is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

Note 3. Deposits and Investments.

City-wide Deposits and Investments. The City's deposits and investments are generally segregated into two parts: City-wide deposits and investments and Supplemental Pension Plan deposits and investments. Below is a description of the policies associated with these categories of deposits and investments.

Note 3. Deposits and Investments (Continued)

The City's cash is considered to be active funds by management and is invested according to K.S.A. 9-1401. The statute requires that banks eligible to hold active funds have a main or branch bank in the county or an adjoining county in which the City is located, and the banks provide an acceptable rate for active funds.

Various City investments are considered to be idle funds by management and are invested according to K.S.A. 12-1675. The statute requires that the City invest its idle funds in only temporary notes of the City, bank certificates of deposit, repurchase agreements, and if eligible banks do not offer an acceptable rate for the funds: U.S. Treasury bills or notes or the Kansas Municipal Investment Pool (KMIP). Maturities of the above investments may not exceed two years by statute.

Some of the City's investments are of bond proceeds invested pursuant to K.S.A. 10-131. This statute allows additional investment authority beyond that of K.S.A. 12-1675. Investments of bond proceeds may follow K.S.A. 12-1675 or include other investments such as the KMIP, direct obligations of the U.S. government or any agency thereof, investment agreements with a financial institution the obligations of which at the time of investment are rated in either of the three highest rating categories by Moody's investors service or Standards and Poor's corporation, and various other investments as specified in K.S.A. 10-131.

Custodial credit risk. The custodial risk for deposits is the risk that, in the event of the failure of a depository financial institution, the City will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The City's policy is to collateralize the demand deposits and repurchase agreements with securities held by the financial institution's agent and in the City's name. As of December 31, 2023, the City's deposits were not exposed to custodial credit risk.

As of December 31, 2023, the City's had the following investments:

		Fair Value Measurement Using Quoted Prices in Active Markets for Identical Assets		Maturity	
Investment by Fair Value Level	12/31/2023	Level 1	Rating	Less than 1 Yr	1-5 Years
U.S. Treasury Notes	$15,083,340	$ 15,083,340	Moody's Aaa	$ 15,083,340	$ -
U.S. Agencies	64,471,069	64,471,069	Moody's Aaa	64,471,069	-
Total investments by fair value level	$79,554,409	$ 79,554,409		$ 79,554,409	$ -

Supplemental Pension Plan Deposits and Investments. The investments of the Supplemental Pension Plan are held separately from those of other City funds.

Benefit Trust Company (the custodian) and Investment Managers chosen by the Trustees have discretionary authority concerning purchases of investments in the pension plan subject to the overall investment policy guidelines as approved by the City Council.

The Supplemental Pension Plan's investment policy permits investments in five asset classes including: domestic equity, foreign equity, domestic fixed income, real assets (defined/benchmarked as real estate and/or master limited partnerships) and cash. Under the policy, the investment manager may select fixed income securities in domestic markets, including corporate debt securities and obligations of the U.S. government or its agencies. The investment manager may select domestic equity securities traded on major U.S. exchanges.

As of December 31, 2023, the City's Supplemental Pension Plan had the following investments:

Note 3. Deposits and Investments (Continued)

Investment by Fair Value Level	12/31/2023	Fair Value Measurement Using Quoted Prices in Active Markets for Identical Assets Level 1	Fair Value Measurement Using Significant Other Observable Inputs Level 2	Fair Value Measurement Using Unobservable Inputs Level 3	Rating
Mutual funds	$24,225,878	$ 24,225,878	$ -	$ -	Not Rated
Common stock	3,054,316	3,054,316	-	-	NA
Total investments by fair value level	$27,280,194	$ 27,280,194	$ -	$ -	
Investments measured by the net asset value (NAV)					
Real estate investments	10,018				Not Rated
	$27,290,212				

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Hierarchy. The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs.

Inputs. If the fair value of an asset or a liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

The following fair value techniques were utilized in measuring the fair value of the City's and the Supplemental Pension Plan's investments:

Common stock and mutual funds. These investments are reported at fair value based on quoted market prices obtained from exchanges.

Interest rate risk. Interest rate risk is the risk associated with a portfolio's sensitivity to changes in interest rates. The City and the Supplemental Pension Plan has no specific policy regarding interest rate risk. Common stocks, mutual funds (equity and debt funds) are not subject to interest rate risk given they have no maturity dates.

Credit risk. Credit risk is associated with the credit quality or rating of debt instrument investments. The City and the Supplemental Pension Plan has no specific policy regarding credit risk. The City and the Supplemental Pension Plan uses the credit ratings issued by Moody's or Standard and Poor's for disclosure of credit risk.

Custodial credit risk. The custodial risk for deposits is the risk that, in the event of the failure of a depository financial institution, the City and the Supplemental Pension Plan will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The City's and Supplemental Pension Plan's deposits were insured by Federal depository insurance. Custodial credit risk also applies to investment securities. As of December 31, 2023, the City and the Supplemental Pension Plan had no investment securities subject to custodial credit risk.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented on the following table:

	Fair Value December 31, 2023	Fair Value December 31, 2022	Frequency (if currently eligible)	Redemption Notice Period
Real Estate Pooled Separate Account	$ 10,018	$ 83,190	Daily	1 Day

Note 3. Deposits and Investments (Continued)

Real Estate Pooled Separate Account. The account is a diversified real estate equity account consisting primarily of high quality, well-leased real estate properties in the multifamily, industrial, office, retail and hotel sectors. The objective of the account is to invest in a well-diversified real estate portfolio that reflects the overall performance of the U.S. commercial real estate market. Redemptions normally occur with one day of notice. However, the accountholder has the right to impose withdrawal limitations to pay withdrawal requests on a pro rata basis as cash becomes available for distribution. The fair value of this investment has been determined using the NAV per share (or its equivalent) of the Plan's ownership interest in the accountholder's capital.

Note 4. Capital Assets

Capital asset activity for the year ended December 31, 2023, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	$ 23,455,253	$ -	$ -	$ 23,455,253
Historical buildings	930,162	-	-	930,162
Construction-in-progress	33,550,678	33,833,970	8,776,458	58,608,190
Total capital assets, not being depreciated	57,936,093	33,833,970	8,776,458	82,993,605
Capital assets, being depreciated:				
Buildings	59,544,540	-	-	59,544,540
Land improvements	34,644,114	149,946	-	34,794,060
Motor vehicles	15,695,689	1,769,046	101,648	17,363,087
Operating equipment	6,157,217	4,180,118	295,112	10,042,223
Communications equipment	932,812	-	-	932,812
Office equipment	763,743	-	-	763,743
Infrastructure	1,162,729,439	10,156,632	-	1,172,886,071
Total capital assets, being depreciated	1,280,467,554	16,255,742	396,760	1,296,326,536
Less accumulated depreciation for:				
Buildings	25,271,448	1,429,043	-	26,700,491
Land improvements	10,019,880	1,132,594	-	11,152,474
Motor vehicles	8,840,615	993,946	101,648	9,732,913
Operating equipment	3,216,418	719,120	268,709	3,666,829
Communications equipment	554,306	-	-	554,306
Office equipment	739,942	-	-	739,942
Infrastructure	648,300,960	21,632,108	-	669,933,068
Total accumulated depreciation	696,943,569	25,906,811	370,357	722,480,023
Governmental activities capital assets, net	$ 641,460,078	$ 24,182,901	$ 8,802,861	$ 656,840,118

Note 4. Capital Assets (Continued)

Depreciation expense was charged to programs/functions of the City as follows:

Governmental Activities:	
General government	$ 158,893
Public works	22,618,434
Public safety	2,078,895
Culture and recreation	1,050,589
Total depreciation	$ 25,906,811

Capital Projects. Capital project expenditures often extend over more than one fiscal year. Project estimates of each project are prepared by the City Engineer and approved by the City Council. As of December 31, 2023, certain projects were pending City Council authorization.

The costs of capital projects are permanently financed through general obligation bonds, costs reimbursement type grants from other governmental units, special assessment levies and transfers from other governmental funds.

Fund balance deficits will be funded by general obligation notes or other permanent financing as discussed above. Upon completion of a project, residual funds related to that project in the Capital Projects Fund, if any, will be transferred to the Debt Service Fund for repayment of the related debt.

Note 4. Capital Assets (Continued)

The following is a schedule of the total open project authorizations compared with project expenditures from inception through December 31, 2023:

Project Number	Project Name	Project Authorizations	Total Project Expenditures To Date
3489	Monticello Road - Phase I	$ 19,850,000	$ 18,578,056
3504	ADA Sidewalk and Signal Improvements	600,000	546,223
3520	Fire Station 71 and 73 Renovations	26,213,308	17,254,348
3525	Parks Restrom Facility Improvements	2,145,000	231,143
3537	Parks & Recreation Maintenance Facility	5,500,000	4,810,991
FIBR	Fiber Master Plan Buildout	908,601	908,601
3541	Gleason Road Bridge	878,557	171,570
3542	Barton Street - 59th Terrace to W. 60th Street	665,000	1,003,343
3547	Gum Springs Park Improvements	3,700,000	3,359,386
3549	64th & Chouteau CMP Replacement Project	2,703,000	1,434,996
3550	Nieman Road - Shawnee Mission Parkway to South City Limits	5,445,000	4,210,258
3551	79th & Switzer CMP Replacement Project	1,157,750	1,493,901
3552	71st & Midland CMP Replacement Project	508,600	507,511
3553	51st Place & Monticello (West) CMP Replacement Project	311,000	414,875
3555	Shawnee Town 1929 Chapel	1,200,000	45,725
3560	Quivira Road - Shawnee Mission Parkway to 75th Street	4,462,000	187,277
3561	Monrovia Street - 55th Street to Johnson Drive	2,985,000	445,000
3538	Midland - SM Parkway to I-435	2,985,000	76,874
3553	51st Place & Monticello (West) CMP Replacement Project	1,510,000	414,875
3572	Facility Conservation Improvement Program (FCIP) Phase III	2,947,942	2,332,937
3578	50th Street & Renee Street CMP Replacement	2,192,840	32,764
3580	Johnson Drive & Maurer Road CMP Replacement	1,053,072	11,205
3583	Justice Center Fence and Gate	185,000	31,605

Note 5. Long-Term Debt

Changes in long-term debt outstanding during the year ended December 31, 2023, are as follows:

	Balance 12/31/2022	Additions	Deletions	Balance 12/31/2023	Current Portion
General obligation bonds	$ 102,925,000	$ -	$ 8,010,000	$ 94,915,000	$ 8,130,000
General obligation bonds premium	7,284,071	-	696,105	6,587,966	-
General obligation bonds, net	110,209,071	-	8,706,105	101,502,966	8,130,000
Direct borrowing and placement - financed purchase	357,049	3,351,515	175,858	3,532,706	381,646
Compensated absences	4,987,625	2,190,211	2,373,147	4,804,689	1,604,489
	$ 115,553,745	$ 5,541,726	$11,255,110	$ 109,840,361	$ 10,116,135

For the governmental activities, compensated absences, the total other postemployment benefit (OPEB) liability, and the net pension liability are generally liquidated by the General Fund.

General Obligation Bonds. The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities.

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities.

General obligation bonds payable as of December 31, 2023, are comprised of the following issues:

General Obligation Bonds	Interest Rate	Issue Date	Final Maturity	Original Amount	Amount Outstanding
Series 2014A - Improvement	3.00%	07/29/14	12/01/28	$ 3,575,000	$ 1,600,000
Series 2014B - Refunding	4.00 - 5.00%	07/29/14	12/01/27	18,015,000	5,380,000
Series 2017A - Improvement and Refunding	2.00 - 3.00%	04/24/17	12/01/27	9,215,000	2,770,000
Series 2018A - Improvement and Refunding	3.00 - 5.00%	03/13/18	12/01/28	8,840,000	4,945,000
Series 2019A - Improvement	2.63 - 5.00%	03/13/19	12/01/29	7,500,000	4,920,000
Series 2019B - Improvement and Refunding	1.75 - 4.00%	11/27/19	12/01/39	21,300,000	17,150,000
Series 2020A - Improvement	3.00 - 3.63%	04/14/20	12/01/29	4,710,000	2,675,000
Series 2021A - Improvement and Refunding	1.88 - 4.00%	11/18/21	12/01/51	49,225,000	45,540,000
Series 2022A - Improvement	4.00 - 5.00%	12/13/22	12/01/32	10,845,000	9,935,000
					$ 94,915,000

Installment ranges for the general obligation bonds are as follows:

	Installment Range	
General Obligation Bonds	Low	High
Series 2014A - Improvement	$ 285,000	$ 340,000
Series 2014B - Refunding	1,260,000	1,425,000
Series 2017A - Improvement and Refunding	670,000	715,000
Series 2018A - Improvement and Refunding	895,000	1,070,000
Series 2019A - Improvement	720,000	915,000
Series 2019B - Improvement and Refunding	765,000	1,370,000
Series 2020A - Improvement	400,000	545,000
Series 2021A - Improvement and Refunding	475,000	4,820,000
Series 2022A - Improvement	910,000	1,210,000

Note 5. Long-Term Debt (Continued)

Annual debt service requirements through maturity for general obligation bonds are as follows:

Year Ending December 31,	Principal	Interest	Total
2024	$ 8,130,000	$ 3,079,832	$ 11,209,832
2025	8,190,000	2,762,451	10,952,451
2026	8,300,000	2,412,401	10,712,401
2027	8,135,000	2,069,088	10,204,088
2028	7,675,000	1,751,594	9,426,594
2029 - 2033	29,855,000	4,975,258	34,830,258
2034 - 2038	11,890,000	2,268,545	14,158,545
2039 - 2043	6,945,000	1,154,301	8,099,301
2044 - 2048	4,145,000	489,907	4,634,907
2049 - 2053	1,650,000	79,000	1,729,000
Total	$ 94,915,000	$ 21,042,377	$ 115,957,377

Financed Purchases. The City has entered into lease agreements as a lessee for financing the acquisition of fire trucks and police equipment.

Financed purchases consisted of the following as of December 31, 2023:

Description	Date Issued	Original Final Scheduled Maturity Date	Original Purchase Amount	Principal Amount Outstanding As of 12/31/23	Interest Rate
2018 fire truck	2/22/2018	7/1/2024	$ 1,184,000	$ 181,191	3.00%
2023 police equipment	10/19/2023	3/31/2033	3,955,573	3,351,515	3.00%
			$ 5,139,573	$ 3,532,706	

The future minimum lease payments for financed purchases as of December 31, 2023 are as follows:

Year Ending December 31,	Principal	Interest	Total
2024	$ 381,645	$ 106,072	$ 487,717
2025	222,468	94,532	317,000
2026	329,339	87,858	417,197
2027	339,219	77,978	417,197
2028	349,396	67,801	417,197
2029 - 2033	1,910,639	175,345	2,085,984
Total	$ 3,532,706	$ 609,586	$ 4,142,292

Conduit Debt Obligations. The City has issued industrial revenue bonds to provide financial assistance to private businesses for economic development purposes. These bonds are secured by the properties financed as well as letters of credit and are payable solely from payments received from the private businesses involved. The City has also issued multifamily housing bonds to provide mortgage loans for the construction and financing of multifamily rental and single-family residences of the City. These bonds are secured solely by the property financed by the respective bond issues and by credit guarantees of reinvestment-grade financial institutions. Title to property financed by industrial revenue bonds remains with the City so long as the bonds are outstanding. Industrial revenue bonds are not in any respect an obligation of the City. Accordingly, the bonds are not reported as a liability in the accompanying basic financial statements. As of December 31, 2023, industrial revenue and multifamily housing bonds of $159,284,163 are outstanding.

Note 6. Other Post-Employment Healthcare

Health Insurance.

Plan Description, Benefits Provided and Contributions: The City offers post-employment health, dental and vision insurance to retired employees. The benefits are provided through a fully insured arrangement that operates as a single employer defined benefit postemployment healthcare plan administered by the City. Kansas statutes provide that postemployment healthcare benefits be extended to retired employees who have met age and/or service eligibility requirements until the individuals become eligible for Medicare coverage at age 65. The medical, dental and vision insurance benefit provides the same coverage for retirees and their dependents as for active employees and their dependents. A retiring employee who waives continuing participation in the City's health insurance program at the time of retirement is not eligible to participate at a later date. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75. The plan does not issue a stand- alone financial report.

The City provides health insurance benefits to retirees and their dependents in accordance with Kansas law (K.S.A. 12-5040). Kansas statutes, which may be amended by the state legislature, establish that participating retirees may be required to contribute to the employee group health benefits plan, including administrative costs at an amount not to exceed 125% of the premium cost for other similarly situated employees. During the first 5 years of "retiree" coverage, retirees (ex-employees) contribute a percentage of the single plan premium to maintain coverage. This percentage is 50% if Wellness is not achieved with a lower percentage (around 43%) if Wellness criteria is attained. Otherwise, participants must pay group plan premiums to maintain coverage. After 5 years, retirees pay 100% of the group premium rate.

Employees Covered by Benefit Terms. As of December 31, 2023, the following employees were covered by the benefit terms.

Active employees	324
Retirees and covered spouses	55
Total	379

*Total OPEB Liability***.** The City's total OPEB liability of $11,458,812 was measured as of December 31, 2023, and was determined by an actuarial valuation performed as of July 1, 2023. Standard update procedures were used to roll forward the total OPEB liability to December 31, 2023.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the July 1, 2023, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

Valuation date	July 1, 2023
Actuarial cost method	Entry age normal as a level percentage of payroll
Inflation	2.75%
Salary increases	3.00%
Discount rate	3.88%
Healthcare cost trend rates	Medical & Pharmacy: 7.25% for 2024, decreasing 0.25% per year to an ultimate rate of 4.50% for 2035 and later years

The discount rate was based on the average of the S&P Municipal Bond 20 Year High Grade and Fidelity GO AA-20 Year published yields.

Mortality rates were based on the Pub-2010 Public Retirement Plan Headcount-weighted General and Public Safety Mortality table with MP-2021 Full Generational Improvement.

Note 6. Other Post-Employment Healthcare (Continued)

Changes and items of impact relative to the prior valuation were as follows:

1. The discount rate was changed from 4.18% to 3.88% for the end of year measurement.

2. Change in mortality improvement scale.

3. Increased the assumed proportion of future retiring employees with a covered spouse from 25% to 30%.

4. Per capita costs, retiree contribution premiums and trend rates were updated as a part of the evaluation.

Changes in the Total OPEB Liability. The changes in the total OPEB liability are as follows:

	Total OPEB Liability
Balance 1/1/2023	$ 11,180,466
Service cost	576,103
Interest	484,385
Benefit paid	[336,802]
Changes in benefit terms	[517,634]
Changes in assumptions	72,294
Balance 12/31/2023	$ 11,458,812

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1% decrease 2.88%	Discount rate 3.88%	1% increase 4.88%
Total OPEB Liability	$ 12,658,798	$ 11,458,812	$ 10,389,410

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following represents the total OPEB liability of the City as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

		Healthcare cost Trend rates	
	1% decrease	Current trend assumption	1% increase
Total OPEB Liability	$ 10,081,950	$ 11,458,812	$ 13,097,750

OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB. For the year ended December 31, 2023, the City recognized OPEB expense of $937,602.

Note 6. Other Post-Employment Healthcare (Continued)

As of December 31, 2023, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred outflows of resources	Deferred inflows of resources
Differences between expected and actual experience	$ 1,529,243	$ [761,763]
Changes of assumptions	830,279	[3,089,640]
Total	$ 2,359,522	$ [3,851,403]

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense over the average remaining service lives of plan participants (actives and retirees) as follows:

Year ended June 30,	Deferred [Inflows] Outflows Amount
2024	$ [122,886]
2025	[122,886]
2026	[122,886]
2027	[133,990]
2028	[152,893]
2029+	[836,340]
Total	$ [1,491,881]

Disability Benefits and Life Insurance.

Plan Description, Benefits Provided and Contributions. Kansas Public Employees Retirement System (KPERS) sponsors a long-term disability program for participating employers. Participating employers pay the cost of the long-term disability and life insurance coverage for their eligible members. For GASB 75 purposes, the City of Shawnee is considered to be participating in a single employer long-term disability plan. The Plan provides long-term disability benefits and a life insurance benefit for disabled members to KPERS members, as provided by K.S.A. 74-04927. The Plan is administered through a trust held by KPERS that is funded to pay annual benefit payments. However, because the trust's assets are used to pay employee benefits other than OPEB, the trust does not meet the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Accordingly, the Plan is considered to be administered on a pay-as-you-go basis.

Benefits are established by statute and may be amended by the KPERS Board of Trustees. The Plan provides long-term disability benefits equal to 60% (prior to January 1, 2006, 66 2/3%) of annual compensation, offset by other benefits. Members receiving long-term disability benefits also receive credit towards their KPERS retirement benefits and have their group life insurance coverage continued under the waiver of premium provision.

The monthly long-term disability benefit is 60% of the member's monthly compensation, with a minimum of $100 and a maximum of $5,000. The monthly benefit is subject to reduction by deductible sources of income, which include Social Security primary disability or retirement benefits, workers compensation benefits, other disability benefits from any other sources by reason of employment, and earnings from any form of employment. If the disability begins before age 60, benefits are payable while the disability continues until the member's 65th birthday or retirement date, whichever occurs first. If the disability begins after age 60, benefits are payable while the disability continues, for a period of five years or until the member retires, whichever occurs first. Benefit payments for disabilities caused or contributed to by substance abuse or non-biologically based mental illnesses are limited to the shorter of the term of the disability or 24 months per lifetime.

Note 6. Other Post-Employment Healthcare (Continued)

The monthly long-term disability benefit is 60% of the member's monthly compensation, with a minimum of $100 and a maximum of $5,000. The monthly benefit is subject to reduction by deductible sources of income, which include Social Security primary disability or retirement benefits, workers compensation benefits, other disability benefits from any other sources by reason of employment, and earnings from any form of employment. If the disability begins before age 60, benefits are payable while the disability continues until the member's 65th birthday or retirement date, whichever occurs first. If the disability begins after age 60, benefits are payable while the disability continues, for a period of five years or until the member retires, whichever occurs first. Benefit payments for disabilities caused or contributed to by substance abuse or non-biologically based mental illnesses are limited to the shorter of the term of the disability or 24 months per lifetime.

The death benefit paid to beneficiaries of disabled members is 150% of the greater of 1) the member's annual rate of compensation at the time of disability, or 2) the members previous 12 months of compensation at the time of the last date on payroll. If the member has been disabled for five or more years, the annual compensation or salary rate at the time of death will be indexed using the consumer price index, less one percentage point, to compute the death benefit. If a member is diagnosed as terminally ill with a life expectancy of 12 months or less, the member may be eligible to receive up to 100% of the death benefit rather than having the benefit paid to the beneficiary. If a member retires or disability benefits end, the member may convert the group life insurance coverage to an individual insurance policy.

Employees Covered by Benefit Terms. As of December 31, 2023, the following employees were covered by the benefit terms.

Active employees	174
Disabled members	1
Total	175

Total OPEB Liability. The City's total OPEB liability of $329,168 was measured as of June 30, 2023, and was determined by an actuarial valuation performed as of December 31, 2022, which was rolled forward to June 30, 2023.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

Valuation date	December 31, 2022
Actuarial cost method	Entry age normal
Inflation	2.75%
Salary increases	3.00%
Discount rate (based on 20 year municipal bond rate with an average rating of AA/Aa or better, obtained through the Bond Buyer General Obligation 20-Bond Municipal Index)	3.65%

Note 6. Other Post-Employment Healthcare (Continued)

The discount rate was based on the Bond Buyer General Obligation 20-Bond Municipal Index.

Pre-retirement mortality rate assumptions were 90% of RP-2014 M Total Dataset +2 for males and 90% of RP-2014 F Total Dataset +1 for females. Post-disability mortality rates are included in long-term disability claim termination rates.

The long-term disability incidence and claim termination rate actuarial assumptions used in the December 31, 2022, valuation were based on the results of an actuarial experience study conducted for the period January 1, 2016 through December 31, 2018. Other demographic assumptions are set to be consistent with the actuarial assumptions reflected in the December 31, 2022, KPERS pension valuation.

Changes and items of impact relative to the prior valuation were as follows:

1. The discount rate was updated in accordance with the requirements of GASB 75.
2. The mortality projection scale was updated to the most recent table published by the Society of Actuaries.

Changes in the Total OPEB Liability. The changes in the total OPEB liability are as follows:

Balance 1/1/2022	$ 228,933
Service cost	32,745
Interest	9,132
Benefit paid	[7,494]
Effect of economic/demographic gains or losses	67,400
Changes in assumptions	[1,548]
Balance 12/31/2023	$ 329,168

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1% decrease (2.65%)	Discount rate (3.65%)	1% increase (4.65%)
Total OPEB Liability	$ 343,000	$ 329,168	$ 314,918

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following represents the total OPEB liability of the City as well as what the City's total OPEB liability would be if it were calculated using current healthcare cost trend rates that are one 1-percentage-point lower of 1-percentage-point lower than the current healthcare cost trend rates.

	1% decrease	Healthcare cost Trend rates	1% increase
Total OPEB Liability	$ 329,168	$ 329,168	$ 329,168

OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB. For the year ended December 31, 2023, the City recognized OPEB expense of $11,675. As of December 31, 2023, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

Note 6. Other Post-Employment Healthcare (Continued)

	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	$ [378,927]	$ 144,859
Changes of assumptions	[76,203]	46,524
Contributions subsequent to measurement date	-	135,330
Total	$ [455,130]	$ 326,713

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense over the average remaining service lives of plan participants (actives and retirees) as follows:

Year Ended June 30,	City
2024	$ 105,128
2025	$ [30,202]
2026	[29,932]
2027	[30,974]
2028	[36,300]
Thereafter	[106,137]
Total	$ [128,417]

Other Post-Employment Healthcare Benefits Plans Combined. Following is a combining schedule of deferred outflows and inflows, total OPEB liability and OPEB expense for all other post-employment health care benefit plans of the City:

	KPERS OPEB	Supplemental OPEB	Total
Deferred outflows	$ 191,383	$ 2,359,522	$ 2,550,905
Deferred inflows	455,130	3,851,403	4,306,533
Total OPEB liability	329,168	11,458,812	11,787,980
OPEB expense	11,675	937,602	949,277

Note 7. Defined Benefit Pension Plans

KPERS.

Description of Pension Plan. The City participates in a cost-sharing multiple-employer defined benefit pension plan (the Pension Plan), as defined in Governmental Accounting Standards Board Statement No. 67, *Financial Reporting for Pension Plans*. The Pension Plan is administered by the Kansas Public Employees Retirement System (KPERS), a body corporate and an instrumentality of the State of Kansas. KPERS provides pension benefits to the following statewide pension groups under one plan, as provided by K.S.A. 74, article 49:

- Public employees, which include:
  - State/School employees
  - Local employees
- Police and Firemen
- Judges

Substantially all public employees in Kansas are covered by the Pension Plan. Participation by local political subdivisions is optional, but irrevocable once elected.

Note 7. Defined Benefit Pension Plans (Continued)

Those employees participating in the Pension Plan for the City are included in the Local employees group and the Kansas Police and Firemen group.

KPERS issues a stand-alone annual comprehensive financial report, which is available on the KPERS website at www.kpers.org.

Benefits. Benefits are established by statute and may only be changed by the Kansas Legislature. Member employees (except police and firemen) with ten or more years of credited service may retire as early as age 55 (police and firemen may be age 50 with 20 years of credited service), with an actuarially reduced monthly benefit. Normal retirement is at age 65, age 62 with ten years of credited service, or whenever an employee's combined age and years of credited service equal 85 points (police and firemen normal retirement ages are age 60 with 15 years of credited service, age 55 with 20 years, age 50 with 25 years, or any age with 36 years of service).

Monthly retirement benefits are based on a statutory formula that includes final average salary and years of service. When ending employment, member employees may withdraw their contributions from their individual accounts, including interest. Member employees who withdraw their accumulated contributions lose all rights and privileges of membership. For all pension coverage groups, the accumulated contributions and interest are deposited into and disbursed from the membership accumulated reserve fund as established by K.S.A. 74-4922.

Member employees choose one of seven payment options for their monthly retirement benefits. At retirement a member employee may receive a lump-sum payment of up to 50% of the actuarial present value of the member employee's lifetime benefit. His or her monthly retirement benefit is then permanently reduced based on the amount of the lump sum. Benefit increases, including ad hoc post- retirement benefit increases, must be passed into law by the Kansas Legislature. Benefit increases are under the authority of the Legislature and the Governor of the State of Kansas.

The 2012 Legislature made changes affecting new hires, current members and employers. A new KPERS 3 cash balance retirement plan for new hires starting January 1, 2015, was created. Normal retirement age for KPERS 3 members is 65 with five years of service or 60 with 30 years of service. Early retirement is available at age 55 with ten years of service, with a reduced benefit. Monthly benefit options are an annuity benefit based on the account balance at retirement.

For all pension coverage groups, the retirement benefits are disbursed from the retirement benefit payment reserve fund as established by K.S.A. 74-4922.

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6.00% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. K.S.A. 74- 4975 establishes the Police and Firemen (KP&F) member-employee contributions rate at 7.15% of covered salary. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates are determined based on the results of an annual actuarial valuation for each of the three state-wide pension groups. The contributions and assets of all groups are deposited in the Kansas Public Employees Retirement Fund established by K.S.A. 74-4921. KPERS is funded on an actuarial reserve basis.

For KPERS fiscal years beginning in 1995, Kansas legislation established statutory limits on increases in contribution rates for KPERS employers. Annual increases in the employer contribution rates related to subsequent benefit enhancements are not subject to these limitations. The statutory cap is 1.2% of total payroll for the KPERS fiscal year ended June 30, 2023.

Note 7. Defined Benefit Pension Plans (Continued)

The actuarially determined employer contribution rate (not including the 1.00% contribution rate for the Death and Disability Program) and the statutory contribution rate were 8.43% for KPERS and 22.86% for KP&F for the year ended December 31, 2023. Contributions to the Pension Plan from the City were $1,141,031 for KPERS and $3,894,695 for KP&F for the year ended December 31, 2023.

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. As of December 31, 2023, the City reported a liability of $13,790,872 for KPERS and $39,713,429 for KP&F, for its proportionate share of the KPERS collective net pension liability. The collective net pension liability was measured by KPERS as of June 30, 2023, and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of December 31, 2022, which was rolled forward to June 30, 2023.

Although KPERS administers one cost-sharing multiple-employer defined benefit pension plan, separate (sub) actuarial valuations are prepared to determine the actuarial determined contribution rate by group. Following this method, the measurement of the collective net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense are determined separately for each of the following groups of the plan:

- State/School
- Local
- Police and Firemen
- Judges

To facilitate the separate (sub) actuarial valuations, KPERS maintains separate accounts to identify additions, deductions and fiduciary net position applicable to each group. The allocation percentages presented for each group in the schedule of employer and nonemployer allocations are applied to amounts presented in the schedules of pension amounts by employer and nonemployer. The City's proportion of the collective net pension liability was based on the ratio of the City's actual contributions to KPERS and KP&F, relative to the total employer and nonemployer contributions of the Local group and the Police and Firemen group within KPERS for the KPERS fiscal year ended June 30, 2023. The contributions used exclude contributions made for prior service, excess benefits and irregular payments. As of June 30, 2023 the City's proportion for KPERS was 0.657364%, which was an increase of 0.04217% from its proportion measured as of June 30, 2022. As of June 30, 2023, the City's proportion of KP&F was 2.486354%, which was an increase of 0.248893% from its proportion measured as of June 30, 2022.

For the year ended December 31, 2023, the City recognized pension expense of $2,423,536 for KPERS and $7,823,298 for KP&F. As of December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred outflows of resources	Deferred inflows of resources
Differences between actual and expected experience	$ 4,823,029	$ [1,942]
Net differences between projected and actual earnings on investments	2,594,505	-
Changes of assumptions	4,677,099	-
Changes in proportion	2,777,230	[875,058]
Contributions subsequent to measurement date	2,559,421	-
Total	$ 17,431,284	$ [877,000]

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Note 7. Defined Benefit Pension Plans (Continued)

Year ended December 31,	Deferred [Inflows] Outflows Amount
2024	$ 6,868,196
2025	2,879,040
2026	5,143,976
2027	1,617,050
2028	46,022
Total	$ 16,554,284

*Actuarial Assumptions***.** The total pension liability for KPERS in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Assumptions	Rate
Price inflation	2.75%
Wage inflation	3.50%
Salary increases, including wage increases	3.50% to 12.00%, including inflation
Long-term rate of return, net of investment expense, and including price inflation	7.00%

Mortality rates were based on the RP-2014 Mortality Tables with age setbacks and age set forwards as well as other adjustments based on different membership groups. Future mortality improvements are anticipated using Scale MP-2016.

The actuarial assumptions used in the December 31, 2022, valuation were based on the results of an actuarial experience study dated January 7, 2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Pension Plan's target asset allocations as of June 30, 2023 are summarized in the following table:

Asset	Long-Term Allocation	Long-Term Expected Real Rate of Return
U.S Equities	23.50%	5.20%
Non-U.S. Equities	23.50%	6.40%
Private Equity	8.00%	9.50%
Private Real Estate	11.00%	4.45%
Yield driven	8.00%	4.70%
Real Return	11.00%	3.25%
Fixed Income	11.00%	1.55%
Short-term investments	4.00%	0.25%
	100.00%	

Note 7. Defined Benefit Pension Plans (Continued)

Discount Rate. The discount rate used by KPERS to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the contractually required rate. The Local employers do not necessarily contribute the full actuarial determined rate. Based on legislation passed in 1993 and subsequent legislation, the employer contribution rates certified by the KPERS Board of Trustees for this group may not increase by more than the statutory cap. The expected KPERS employer statutory contribution was modeled for future years, assuming all actuarial assumptions are met in future years. Employers contribute the full actuarial determined rate for KPERS. Future employer contribution rates were also modeled for KP&F assuming all actuarial assumptions are met in future years. Employers contribute the full actuarial determined rate for KP&F. Based on those assumptions, the Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Collective Net Pension Liability to Changes in the Discount Rate. The following presents the City's proportionate share of the collective net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the collective net pension liability would be if it were calculated using a discount rate that is one-percentage- point lower or one-percentage-point higher than the current rate:

	1% decrease (6.00%)	Discount rate (7.00%)	1% increase (8.00%)
Local	$ 19,774,638	$ 13,790,872	$ 8,805,771
Police and firemen	53,553,829	39,713,429	28,157,860
Total	$ 73,328,467	$ 53,504,301	$ 36,963,631

*Pension Plan Fiduciary Net Position***.** Detailed information about the Pension Plan's fiduciary net position is available in the separately issued KPERS financial report.

Shawnee, Kansas Employees Supplemental Pension Plan.

Plan Administration. On January 1, 1998, in addition to the KPERS and KP&F plans, the City initiated the City of Shawnee, Kansas Employees Supplemental Pension Plan (the Supplemental Pension Plan). The Supplemental Pension Plan is a single-employer defined benefit plan that operates as a qualified plan as defined in Section 401(a) of the Internal Revenue Code. The Supplemental Pension Plan provides retirement and death benefits to plan members and beneficiaries. The Supplemental Pension Plan is managed by a Board of Trustees made up of the City manager, finance director, human resources director and the deputy City manager. No separate financial report is issued for the Supplemental Pension Plan. The Supplemental Pension Plan is considered part of the City's reporting entity and is presented solely in the accompanying basic financial statements as a pension trust fund.

Plan Membership. As of December 31, 2012, the Supplemental Pension Plan was frozen. Employees with a start date of January 1, 2013, or after, participate in a defined contribution plan. Under the Supplemental Pension Plan, employees hired on or before December 31, 2012, other than seasonal or temporary, who worked at least 1,000 hours per year are eligible to participate in the Supplemental Pension Plan. Employees are 100% vested after five years of service and obtain no vesting for the first four years of service. The City's Supplemental Pension Plan is normally liquidated in the General Fund.

Membership of the Supplemental Pension Plan consisted of the following as of December 31, 2023, the date of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	116
Terminated plan members, entitled to, but not yet receiving, benefits	98
Active plan members	73
	287

Note 7. Defined Benefit Pension Plans (Continued)

Benefits Provided. Under the Supplemental Pension Plan, participants, upon retirement, are entitled to a monthly benefit, payable for life, equal to 1% of the participant's average monthly compensation at retirement multiplied by the number of years of service. The benefit from the Supplemental Pension Plan is reduced so that the maximum total benefit a participant can receive is 85% of average monthly compensation when benefits from this plan, KPERS and KP&F are added together. The normal retirement age from the City is 62 except for KP&F members. The normal retirement age for KP&F members is 55. If a participant who is actively employed dies, the participant's spouse is entitled to 50% of the accrued benefit, payable for life, commencing when the participant would have reached the normal retirement date. Under the Supplemental Pension Plan, participants are not required to contribute. All contributions to the Supplemental Pension Plan are made by the City. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Administrative costs of the Supplemental Pension Plan are financed outside of plan assets.

Contributions. Contributions to the Supplemental Pension Plan are designed to fund normal costs on a current basis and to fund past service costs over a 30-year period. The recommended contribution rate is determined by the Supplemental Pension Plan's consulting actuary using the Individual Entry Age Actuarial Cost Method. Based upon the January 1, 2024, actuarial valuation, the recommended contribution for the year ended December 31, 2023 was $1,634,837. The most recent actuarial valuation performed as of December 31, 2023 included a recommended contribution for 2023 for the City of $1,542,157, which is approximately 12.21% of covered payroll.

Net Pension Liability. The City's net pension liability was measured as of December 31, 2023, and the total pension liability was used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023.

The components of the net pension liability as of December 31, 2023 were as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balance at December 31, 2022	$ 31,672,933	$ 23,989,643	$ 7,683,290
Changes for the year:			
Service cost	455,229	-	455,229
Interest	2,210,498	-	2,210,498
Difference between expected and actual experience	28,058	-	28,058
Contributions - employer	-	1,634,837	[1,634,837]
Net investment income	-	2,878,417	[2,878,417]
Benefit payments, including refunds	[1,099,233]	[1,099,233]	-
Plan amendment	69,542	-	69,542
Net changes	1,664,094	3,414,021	[1,749,927]
Balance at December 31, 2023	$ 33,337,027	$ 27,403,664	$ 5,933,363

Plan fiduciary net position as a percentage of the total pension liability is 82.20%.

Actuarial Assumptions. Total pension liability in the January 1, 2024, actuarial valuation was determined using the following actuarial assumptions:

Note 7. Defined Benefit Pension Plans (Continued)

Actuarial cost method	Individual entry age
Asset valuation methods	Market value
Amortization method	Level percent of payroll, rolling
Remaining amortization period	10 years
Actuarial assumptions:	
Investment rate of return	7.00%
Projected salary increases	5.00%
Inflation assumption	2.00%

In the January 1, 2024, actuarial valuation, the Current Year (2024) IRS Optional Combined Mortality Table was used.

The long-term expected rate of return of pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Supplemental Pension Plan's target asset allocation are summarized in the following table:

Asset	Long-term Target allocation	Long-term Expected real Rate of return
Fixed income	60%	6.25%
Equity securities	28%	3.00%
Real estate	10%	4.50%
Cash & equivalents	2%	0.00%
	100%	

The discount rate used to measure the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that City contributions will be made as rates equal to the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Rate of Return. For the year ended December 31, 2023, the annual money-weighted rate of return on Plan investments, net of investment expense was 7.04%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate***.** The following presents the net pension liability of the Plan, calculated using the discount rate of 7%, as well as what the Supplemental Pension Plan's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% decrease (6.00%)	Current Discount Rate (7.00%)	1% increase (8.00%)
Net pension liability/[asset]	$ 10,320,307	$ 5,933,363	$ 2,256,344

Note 7. Defined Benefit Pension Plans (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources. For the year ended December 31, 2023, the City recognized pension expense of $1,567,094. As of December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to the Supplemental Pension Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	$ 538,335	$ -
Changes in assumptions	161,857	-
Net differences between projected and actual earnings on investments	1,456,756	-
Total	$ 2,156,948	$ -

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30,	
2024	$ 779,836
2025	859,182
2026	757,234
2027	[239,304]
2028	-
	$ 2,156,948

Defined Benefit Pension Plans Combined. Following is a combining schedule of deferred outflows and inflows, net pension liability and pension expense for the City's defined benefit pension plans:

	KPERS	Shawnee, Kansas Employees Supplemental Pension Plan	Total
Deferred outflows	$ 17,431,284	$ 2,156,948	$ 19,588,232
Deferred inflows	877,000	-	877,000
Net pension liability	53,504,301	5,933,363	59,437,664
Pension expense	10,246,834	1,567,094	11,813,928

Note 8. Defined Contribution Plan

The City administers a 401(a) defined contribution pension plan available to its employees. Employees hired after January 1, 2013, are eligible for the plan. The Defined Contribution Plan is a separate account that receives matching contributions provided by the City on 457(b) contributions. Upon review of GASB Statement Nos. 84 and No. 97, the City has determined this plan does not meet the requirements of inclusion as a component unit, nor to be reported as a fiduciary fund as the City does not control the assets.

The City contributes to the 401(a) plan for employees hired between January 1, 2013, and December 31, 2014, based on the following schedule:

Note 8. Defined Contribution Plan (Continued)

Salary Deferral Election	Maximum Match
Less than 2.0%	0%
2.0% or more, but less than 3.0%	1% of compensation
3.0% or more	2% of compensation

The City contributes to the 401(a) plan for employees hired on or after January 1, 2015, based on the following schedule:

Salary Deferral Election	Maximum Match
Less than 1.0%	0%
1.0% or more, but less than 2.0%	1% of compensation
2.0% or more, but less than 3.0%	2% of compensation
3.0% or more, but less than 4.0%	3% of compensation
4.0% or more	4% of compensation

Employer matching contributions are subject to the following vesting schedule:

Years of Employment	Vested Percentage
0 - 2 years	0%
2 years	20%
3 years	30%
4 years	40%
5 years	50%
6 years	60%
7 years	70%
8 years	80%
9 years	90%
10 years	100%

For the year ended December 31, 2023, the City recognized contribution expense of $500,967. There were no forfeitures during the year ended December 31, 2023.

Note 9. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City is a charter member of the Kansas Eastern Region Insurance Trust, Inc. (KERIT). KERIT, organized under the pooling laws of Kansas, is a risk sharing pool which self-insures, up to certain limits, and reinsures additional excess amounts up to certain limits, workers' compensation and other related expenses. The City pays annual premiums to KERIT based on historical experience and legal requirements mandated by the State of Kansas and participates in management decisions as a trustee. Members of the trust may be assessed additional premiums to cover losses up to the attachment point of excess coverage, and for losses in excess of the aggregate loss limit of $5,000,000 in a particular year. The City has not been involved in any settlements where the amounts exceeded insurance coverage in the past three years.

Note 10. Interfund Transfers

Transfers made between funds during the year ended December 31, 2023 are as follows:

Fund	Transfers In	Transfers Out
General	$ 760,954	$ 9,896,281
Debt Service	4,847,897	-
Capital Projects	21,703,126	2,291,461
Nonmajor Governmental Funds	7,298,316	22,422,551
Total	$ 34,610,293	$ 34,610,293

Note 10. Interfund Transfers (Continued)

All significant interfund transfers in 2023 were routine or administrative in nature. Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts and (3) use unrestricted revenues collected in a fund that is used to finance various programs and capital outlay projects accounted for in another fund in accordance with budgetary authorizations.

The City uses interfund receivables and payables as needed when pooled cash is negative within a fund until investments mature or grant proceeds are received. All payables are cleared in less than one year.

Note 11. Commitments and Contingencies

The City is involved in various lawsuits arising in the ordinary course of business. In the event of an unfavorable outcome, the City management believes that any potential losses will not have a material impact on the financial position of the City.

The City participates in federally assisted grant programs. These programs are subject to financial and compliance audits by the grantors of their representatives. The amount, if any, of expenditures that may be disallowed by the granting agencies cannot be determined at this time, though the City expects such amounts, if any, to be immaterial.

The City uses encumbrances to control expenditure commitments for the year and to enhance cash management. Encumbrances represent commitments related to executory contracts not yet performed and purchase orders not yet filled. Commitments for cash expenditure of monies are encumbered to reserve a portion of applicable appropriations. Encumbrances still open at year-end are not accounted for as expenditures and liabilities, but, rather, as restricted, committed, or assigned fund balance. As of December 31, 2023, the City recorded $17,059,661 of encumbrances in the Capital Projects Fund, $74,751 in the General Fund, $23,469 in the ARPA Fund, $130,000 in the Special Narcotics Fund, $1,474,291 in the Equipment and Facility Reserve Fund, and $412,763 in the Public Safety Equipment Fund.

Long-Term Natural Resources Mining Agreement. In 2012, the City received a donation of approximately 340 acres of land located in the City. The land was given to the City by Holliday Sand & Gravel Company (the Company). The Company retained the right to remove soil to enable them to mine sand and gravel for a period of up to thirty (30) years commencing in July 2012. The Company is obligated to pay all taxes, reclamation and environmental remediation costs resulting from the mining operations.

The Company may terminate the rental agreement at any time. The rental agreement terminates automatically if the Company ceases to mine the property for twenty-four consecutive months. Upon early termination the Company must commence and complete the reclamation and environmental remediation as required by the State of Kansas. The Company is to pay the City an annual minimum rental of $10,000 per year plus 15 cents per ton of material mined each year in excess of 100,000 tons. In 2023, the City received an annual reservation fee of $21,408 and total rents of $242,550.

Note 12. Tax Abatements

Property tax abatements are authorized under Kansas statutes KSA 12-1740 et seq. and KSA 79-201a and subject to City policy (Policy Statement 21 – IRB and Tax Exemption Policy). Johnson County cities have used tax abatements for many years to spur industrial and office development. Kansas statutes provide a process for cities to abate property tax on qualifying property by issuing industrial revenue bonds up to the amount a developer borrows to finance the project. Abatements are used for industrial and office development; retail is not eligible. Cities may establish abatement percentages and criteria by policy rather than predefined state statute. Policy Statement PS-21, IRB and Property Tax Exemption Policy, define the City's requirements. Abatements may not exceed a term of ten years by statute but may be approved for a shorter term. The developer must demonstrate a positive cost/benefit to the various taxing jurisdictions. PS-21 defines the percentage guidelines for tax abatements based on project size and type. The percentage abated ranges from 50% to 100%.

Note 12. Tax Abatements (Continued)

To receive an abatement, applicants must submit an application, which undergoes due diligence and cost-benefit analysis before consideration by the City Council. Upon approval and completion of the project, the applicant/lessee must submit a renewal application to the City and County along with compliance information regarding job creation. If an applicant fails to pay the unabated portion of the property tax (payment-in-lieu of tax), the City Council has the option to terminate the agreement. The City's annual Economic Development Report provides details of the financial and job creation performance of each abatement.

No other governments have entered into tax abatement agreements that reduce the City's tax revenues. The City of Shawnee negotiates tax abatements on an individual basis. The City had the following 12 active tax abatements during 2023, totaling $462,105 in abated City taxes for the year. Each abatement was approved based on its proposed job creation/retention and investment in the City's tax base included in its cost-benefit analysis.

Tax Abatement Agreements Initiated by the City.

Ad Valorem Property Tax Abatements

Company	Start	End	%	2023
WestLink Building #1 (industrial)	2015	2024	60%	$ 24,860
WestLink Building #2 (industrial)	2016	2025	70%	37,289
Westmor Industries (fuel tank manufacturing)	2016	2025	35%	5,470
Holiday Inn Express (hotel)	2016	2025	65%	31,290
Federated Rural Electric Coop (office)	2017	2026	70%	15,504
Stag's Creek (spec office building)	2018	2027	90%	23,932
Sealy-Nazdar (industrial)	2019	2019	75%	57,822
WestLink Building #3 (industrial)	2019	2019	100%	62,149
ServiceMaster (industrial)	2020	2029	100%	16,149
WestLink Building #4 (industrial)	2020	2029	100%	62,149
Schier Products (industrial)	2021	2030	60%	23,722
Hoss & Brown (office)	2021	2030	65%	4,891
Heartland Logistics Park Building #1 (industrial)	2022	2031	11%	96,878
				$ 462,105

Kansas Neighborhood Revitalization Act (KNRA): Based on Kansas statute KSA 12-117, the City of Shawnee, Johnson County, Shawnee Mission School District, Johnson County Community College, the Johnson County Parks and Recreation District, and the Johnson County Library approved the City's first KNRA district in 2002. The KNRA was provided to spur investment and revitalization of properties in the older, downtown vicinity of the City. The district was approved for a ten-year term from 2003 through 2012. In 2012, the City and the other taxing jurisdictions approved a second ten-year term for the program for 2013 - 2022 and expanded the district to include key commercial corridors and older residential areas adjacent to downtown. The City renewed the program in January 2023, which will continue to make the incentives available for property improvements through January 23, 2033.

The City's KNRA program allows a property owner to receive a 90% rebate on property tax from all jurisdictions except the State of Kansas on the incremental value of improvements that increase the appraised value of their property by at least $5,000 as determined by the Johnson County Appraiser's Office. The remaining 10% of the incremental property tax goes to the City's Neighborhood Revitalization Fund to be used for improvements within the district. The taxing jurisdictions continue to receive full revenue on the base value of the property. KNRA is a relatively simple process compared to other incentives and is available for both commercial and residential projects within the district. Criteria are straightforward, and City staff can approve the projects.

Note 12. Tax Abatements (Continued)

Applicants must submit an application, which undergoes due diligence by City Planning Department staff. Each project is approved on an individual basis. Because the rebate is not given until after improvements are put in place and property taxes are paid each year, there are no provisions for recapturing taxes. Details for KNRA projects are reported annually in the City's Economic Development Report.

				Rebate Tax Year		2023
Property/Business Name	Address	Purpose	Type	Start	End	Rebate Paid
Mattes Appraisal	5832 Flint	Renovated office	Com	2013	2022	$ 1,027
Chipotle - Hampton Lakes LLC	11805 SM Pkwy	New restaurant building	Com	2013	2022	5,324
Direct Messenger	5802 Bluejacket	Renovate home for office use	Com	2013	2022	338
McCallop residence	11219 W. 57th Terr.	New single family home	Res	2013	2022	1,484
Carol A. Manns	11612 W. 61st Terr.	New single family home	Res	2014	2023	1,178
Auto Zone - Van's Holding	11106 SM Pkwy	Renovated retail building	Com	2014	2023	12,417
HCA Emergency Room	10310 SM Pkwy	New medical building	Com	2015	2024	21,050
Thomas & Eleanor Kalin	10605 W. 61st St.	New single family home	Res	2016	2025	2,420
BC Engineers - Breck LLC	5720 Reeder Road	Renovated office	Com	2016	2025	372
Jonathan & Mary Owens	5545 Nieman Road	New single family home	Res	2016	2025	78
Wendy's - Weirick	11450 SM Pkwy	New restaurant building	Com	2016	2025	13,904
Back in Motion/Johnson Nieman LLC	11023 Johnson Dr.	Renovated medical building	Com	2017	2026	1,787
McAlister's Deli - HPI Mission Parkway LP	11330 SM Pkwy	New restaurant building	Com	2017	2026	6,520
Alan Willoughby	6029 Monrovia	Home addition	Res	2017	2026	337
Kenneth Heckman	11720 W. 57th Terr.	Home addition	Res	2017	2026	861
Roy & Cynthia Hayth	11300 W. 57th St.	New single family home	Res	2017	2026	1,955
Stag's Grove	12139 SM Pkwy	Commercial Retail Space	Com	2017	2026	28,210
Cheryl & Steven Garrison	12105 W 55th St.	New single family home	Res	2018	2027	3,112
Paula and David Morris	10800 W 60th St.	Home renovation	Res	2018	2027	361
Parkway Center, LLC	11215-11225 SM Pkwy	Strip center exterior renovation	Com	2018	2027	16,064
Discount Tire - HPI Mission Parkway, LP	11320 SM Pkwy	New commercial building	Com	2018	2027	30,558
Thomas Stibal	12425 Johnson Dr.	New single family home	Res	2018	2027	3,187
Timothy & Valerie Dykes	5949 Monrovia	New single family home	Res	2018	2027	2,989
Burner7, LLC	5911 Barton St.	New commercial building	Com	2018	2027	9,148
Carol Mundy	6040 Ballentine St.	New single family home	Res	2018	2027	3,561
CPG RC Shawnee, LLC/Kasada	10704 SM Pkwy	New fast food restaurant	Com	2018	2027	15,277
Nieman Properties	5718 Nieman	Renovated office	Com	2019	2028	1,573
QuikTrip Corp	10701 SM Parkway	New gas/food store	Com	2019	2028	22,535
McLains Market/McLains Shawnee	5833 Nieman Road	Renovated restaurant	Com	2021	2030	18,841
60 West Apartments, LLC	6001 Barton	Apartment building renovation	Res	2021	2030	5,270
Timothy Jorns	11214 W 60th St	New duplex - unit 1	Res	2020	2029	2,775
Metropolitan Properties	11216 W 60th St	New Duplex - unit 2	Res	2022	2031	3,957
Beaven	11505 W. 61st Terrace	Home addition	Res	2022	2031	1,234
Hawaiian Bros	11600 Shawnee Mission F	New fast food restaurant	Com	2022	2031	16,115
						$ 255,816

Note 12. Tax Abatements (Continued)

*Tax Increment Financing (TIF)***.** TIF is an economic development tool established by the Kansas TIF Act (KSA 12-1770 et seq.) and subject to City policy (PS-50) to aid in financing projects for substantial public benefit. Public benefits can include strengthening the City's employment and economic base, diversifying the tax base, eliminating blight, providing amenities and job creation/retention. The City's current TIF projects are on a pay-as-you-go basis, and work by reimbursing a portion of the incremental increase in property or sales taxes generated within the TIF district to the property owner. The base value (prior to improvements) is not subject to the rebate and is retained by the applicable jurisdictions.

Applicants must submit a detailed, written proposal to the City, which will undergo due diligence and analysis before it is presented to the City's Governing Body for consideration. If a TIF District is established and a Project Plan is approved, the process also includes a redevelopment agreement that specifies the performance certification and reimbursement requirements. City staff works with the property owner to certify eligible expenses and compliance with the agreement. When the project begins to generate TIF increment revenues, City staff works with the distributing agency and property owner to generate and track reimbursements. Because reimbursements are not paid until after improvements are put in place, agreement compliance is met, eligible expenses are certified, and sales/property tax distributions are made to the City, there are no provisions for recapturing taxes. Details for TIF districts and projects are reported annually in the City's Economic Development Report.

The City of Shawnee reports TIF projects on an individual basis. The City had the following active projects in 2023:

District/Project	Purpose	Base Year	Expires	2023 Reimbursement Sales Tax	2023 Reimbursement Property Tax
Shawnee Plaza	Renovation of existing 100,000 square foot retail center, addition of three pad sites	2013	2033	$ 121,809	$ 125,479
Stag's Spring	Construction of one approximately 85,000 square foot complex with 67 apartment units	2019	2039	-	108,356
Prairie Pines	Construction of 220 new market rate rental townhomes	2013	2033	-	583,617
				$ 121,809	$ 817,452

Transportation Development District (TDD). Transportation Development District (TDDs) are an economic development tool established by the Kansas TDD Act (KSA 12-17, 140 et seq.) and subject to City policy (PS-61) to assist with transportation-related improvements that can benefit a development and the public. If a TDD is approved, the City and applicant enter into an agreement that specifies performance, certification and reimbursement requirements. City staff works with the property owner to certify eligible expenses and compliance with the agreement. When the project begins to generate TIF increment revenues, City staff works with the distributing agency and property owner to generate and track reimbursements.

Note 12. Tax Abatements (Continued)

Excise Tax Abatement Program. In March 2013, the Governing Body approved a two-year suspension of the City's excise tax on platting of real property. The suspension program is designed to increase the City's tax base by encouraging conversion of agricultural land into higher value commercial and residential uses. If a proposed development does not require public infrastructure such as building a street, the City Council can approve an agreement to waive the cash payment for the amount of the excise tax. If the developer is required to build public infrastructure, the City has typically credited the amount of the excise tax toward the construction cost rather than requiring a cash payment. Under the abatement program, the developer can receive a cash payment from the City's Economic Development Fund for the amount of the excise tax that previously would have been credited.

If an excise tax abatement is approved, the City and applicant enter into an agreement that specifies performance milestones. If compliance is not met, the abated tax becomes due.

Policy Statement PS-65, Economic Development Policy, describes and defines the process. On February 25, 2019, the Governing Body approved the most recent extension of the abatement program and agreed to a bi-annual review of the program.

Development Name	Date Approved	Description	Excise Tax Abated
Shawnee Industrial Park	7/12/2023	Commercial - Office/Warehouse/Manufacturing	$ 56,817
Boomer Acres	7/12/2023	Residential - 2 Lot Single Family Subdivision	28,096
Oakview Climate Controlled Storage	10/9/2023	Commercial - Storage	17,523
Stag's Grange Replat	10/31/2023	Residential - 14 Lot Single Family Subdivision	42,144
			$ 144,580

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF SHAWNEE, KANSAS

SCHEDULE OF CHANGES IN THE SUPPLEMENTAL PENSION PLAN'S
NET PENSION LIABILITY AND RELATED RATIOS

Last Ten Fiscal Years

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability										
Service cost	$ 455,229	$ 472,575	$ 418,298	$ 443,531	$ 465,708	$ 481,791	$ 491,013	$ 419,618	$ 446,006	$ 383,397
Interest cost	2,210,498	2,054,815	1,907,160	1,779,284	1,672,142	1,547,939	1,398,476	1,290,625	1,258,220	1,099,909
Plan changes (changes in benefits)	69,542	-	-	-	-	-	-	-	-	136,867
Difference between expected and actual experience	28,058	698,633	134,953	369,391	86,368	350,900	809,741	172,826	[10,008]	[76,443]
Changes of assumptions	-	-	410,869	-	-	-	-	1,297,588	[789,584]	890,982
Benefit payments, including refunds	[1,099,233]	[870,023]	[762,385]	[717,967]	[624,914]	[555,523]	[554,121]	[410,188]	[482,165]	[320,424]
Net change in total pension liability	1,664,094	2,356,000	2,108,895	1,874,239	1,599,304	1,825,107	2,145,109	2,770,469	422,469	2,114,288
Total pension liability, beginning	31,672,933	29,316,933	27,208,038	25,333,799	23,734,495	21,909,388	19,764,279	16,993,810	16,571,341	14,457,053
Total pension liability	$ 33,337,027	$ 31,672,933	$ 29,316,933	$ 27,208,038	$ 25,333,799	$ 23,734,495	$ 21,909,388	$ 19,764,279	$ 16,993,810	$ 16,571,341
Plan fiduciary net position										
Contributions - employer	$ 1,634,837	$ 1,000,108	$ 977,205	$ 1,021,040	$ 1,247,727	$ 978,510	$ 978,510	$ 870,000	$ 729,000	$ 677,555
Net investment income	2,878,417	[2,992,517]	2,617,515	2,226,015	3,333,144	[1,162,898]	2,439,460	1,085,306	[199,197]	829,987
Benefit payments, including refunds of member contributions	[1,099,233]	[870,023]	[762,385]	[717,967]	[624,914]	[555,523]	[554,121]	[410,188]	[482,165]	[320,424]
Net change in plan fiduciary net position	3,414,021	[2,862,432]	2,832,335	2,529,088	3,955,957	[739,911]	2,863,849	1,545,118	47,638	1,187,118
Plan fiduciary net position, beginning	23,989,643	26,852,075	24,019,740	21,490,652	17,534,695	18,274,606	15,410,757	13,865,639	13,818,001	12,630,883
Plan fiduciary net position, ending	$ 27,403,664	$ 23,989,643	$ 26,852,075	$ 24,019,740	$ 21,490,652	$ 17,534,695	$ 18,274,606	$ 15,410,757	$ 13,865,639	$ 13,818,001
Net pension liability	$ 5,933,363	$ 7,683,290	$ 2,464,858	$ 3,188,298	$ 3,843,147	$ 6,199,800	$ 3,634,782	$ 4,353,522	$ 3,128,171	$ 2,753,340
Plan fiduciary net position as a percentage of total pension liability	82.2%	75.7%	91.6%	88.3%	84.8%	73.9%	83.4%	78.0%	81.6%	83.4%
Covered payroll	$ 12,631,641	$ 13,095,621	$ 13,272,773	$ 14,047,744	$ 14,586,447	$ 15,560,959	$ 16,156,609	$ 16,607,587	$ 16,404,043	$ 16,345,869
Net pension liability as a percentage of covered payroll	47.0%	58.7%	18.6%	22.7%	26.3%	39.8%	22.5%	26.2%	19.1%	16.8%

CITY OF SHAWNEE, KANSAS

SCHEDULE OF THE SUPPLEMENTAL PENSION PLAN'S CONTRIBUTIONS

Last Ten Fiscal Years

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined contribution	$ 1,634,837	$ 1,000,108	$ 977,205	$ 1,021,040	$ 1,247,727	$ 924,788	$ 978,510	$ 757,705	$ 728,700	$ 564,108
Conributions in relation to the actuarially determined contribution	1,634,837	1,000,108	977,205	1,021,040	1,247,727	978,510	978,510	870,000	729,000	677,555
Contribution deficiency [excess]	$ -	$ -	$ -	$ -	$ -	$ [53,722]	$ -	$ [112,295]	$ [300]	$ [113,447]
Covered payroll	$ 12,631,641	$ 13,095,621	$ 13,272,773	$ 14,047,744	$ 14,586,447	$ 15,560,959	$ 16,156,609	$ 16,607,587	$ 16,404,043	$ 16,345,869
Contributions as a percentage of covered payroll	12.94%	7.64%	7.36%	7.27%	8.55%	6.29%	6.06%	5.24%	4.44%	4.15%

Valuation date: Actuarially determined contribution rates are calculated as of December 31, one year prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method: Individual entry age
Amortization method: Level percentage of payroll, rolling
Remaining amortization period: 10 years
Asset valuation method: Market value
Inflation: 2.00%
Salary increases: 5.00%
Investment rate of return: 7.00%
Mortality: 2024 IRS Optional Combined Mortality Tables

CITY OF SHAWNEE, KANSAS

SCHEDULE OF THE SUPPLEMENTAL PENSION PLAN'S RETURNS

Last Ten Fiscal Years

Year	Annual Money-Weighted Rate of Return, Net Of Investment Expense
2023	12%
2022	[11.1]
2021	10.80
2020	10.30
2019	18.70
2018	[6.3]
2017	15.60
2016	7.70
2015	[1.4]
2014	6.50

CITY OF SHAWNEE, KANSAS

SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY AND RELATED RATIOS
Health Insurance

Last Ten Fiscal Years*

Total OPEB liability	2023	2022	2021	2020	2019	2018	2017
Service cost	$ 576,103	$ 817,847	$ 806,304	$ 653,541	$ 483,568	$ 537,717	$ 468,852
Interest	484,385	259,960	261,990	346,824	353,171	321,893	338,634
Benefit paid	[336,802]	[279,220]	[297,834]	[449,913]	[364,626]	[276,923]	[256,212]
Changes in assumptions	72,294	[2,417,353]	[1,268,467]	198,673	970,226	[416,419]	318,940
Change in benefit terms	-	-	-	[293,087]	-	-	-
Difference between actual and expected experience	[517,634]	734,309	[146,509]	1,121,172	394,117	[406,197]	-
Net change in total OPEB liability	278,346	[884,457]	[644,516]	1,577,210	1,836,456	[239,929]	870,214
Total OPEB liability - beginning	11,180,466	12,064,923	12,709,439	11,132,229	9,295,773	9,535,702	8,665,488
Total OPEB liability - ending	$ 11,458,812	$ 11,180,466	$ 12,064,923	$ 12,709,439	$ 11,132,229	$ 9,295,773	$ 9,535,702
Covered employee payroll	$ 27,355,846	$ 22,661,524	$ 22,661,524	$ 20,046,092	$ 20,046,092	$ 19,665,149	$ 19,665,149
Total OPEB liability as a percentage of covered employee payroll	41.89%	49.34%	53.24%	63.40%	55.53%	47.27%	48.49%
Actuarially determined contribution	$ 336,802	$ 279,220	$ 297,834	$ 449,913	$ 364,626	$ 276,923	$ 256,212
Actual contribution	$ 336,802	$ 279,220	$ 297,834	$ 449,913	$ 364,626	$ 276,923	$ 256,212
Contributions as a percentage of covered payroll	1.23%	1.23%	1.31%	2.24%	1.82%	1.41%	1.30%

* - GASB 75 requires the presentation of 10 years. Data was not available prior to fiscal year 2017, therefore, 10 years of data is unavailable.

No assets are accumulated in a trust that meets the criteria of GASB codification P22.101 or P52.101 to pay related benefits for the plan.

CITY OF SHAWNEE, KANSAS

SCHEDULE OF CHANGES IN THE CITY'S TOTAL OPEB LIABILITY AND RELATED RATIOS
Disability Benefits and Life Insurance

Last Ten Fiscal Years*

Total OPEB liability	2023	2022	2021	2020	2019	2018	2017
Service cost	$ 32,745	$ 55,148	$ 51,237	$ 44,582	$ 41,264	$ 40,963	$ 42,802
Interest	9,132	9,128	16,964	20,200	18,388	14,502	12,014
Benefit Paid	[7,494]	[5,443]	[7,505]	[18,250]	[25,525]	[47,765]	[74,419]
Effect of economic/demographic gains or losses	67,400	[112,860]	[411,100]	64,084	49,079	57,974	-
Changes in assumptions	[1,548]	[87,198]	488	67,824	11,911	[6,953]	[8,300]
Net change in total OPEB liability	100,235	[141,225]	[349,916]	178,440	95,117	58,721	[27,903]
Total OPEB liability - beginning	228,933	370,158	720,074	541,634	446,517	387,796	415,699
Total OPEB liability - ending	$ 329,168	$ 228,933	$ 370,158	$ 720,074	$ 541,634	$ 446,517	$ 387,796
Covered employee payroll	$ 13,147,474	$ 11,908,401	$ 11,788,433	$ 10,886,883	$ 10,402,637	$ 10,000,030	$ 9,648,214
Total OPEB liability as a percentage of covered-employee payroll	2.50%	1.92%	3.14%	6.61%	5.21%	4.47%	4.02%

* - GASB 75 requires the presentation of 10 years. Data was not available prior to fiscal year 2017, therefore, 10 years of data is unavailable.

No assets are accumulated in a trust that meets the criteria of GASB codification P22.101 or P52.101 to pay related benefits for the plan.

CITY OF SHAWNEE, KANSAS

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE COLLECTIVE NET PENSION LIABILITY

KPERS PENSION PLAN

Last Ten Fiscal Years*

	12/31/2023	12/31/2022	12/31/2021	12/31/2020	12/31/2019	12/31/2018	12/31/2017	12/31/2016	12/31/2015
City's proportion of the net pension liability	1.448%	1.297%	1.376%	1.328%	1.379%	1.337%	1.262%	1.187%	1.126%
City's proportionate share of the net pension liability	$ 53,504,301	$ 44,499,705	$ 29,644,332	$ 39,396,810	$ 33,221,483	$ 31,507,279	$30,108,672	$29,385,216	$22,955,831
City's covered payroll	$ 27,629,157	$ 25,477,024	$ 24,162,615	$ 24,162,615	$ 24,269,378	$ 22,937,573	$ 21,822,344	$ 19,338,597	$ 18,704,874
City's proportionate share of the net pension liability as a percentage of its covered payroll	193.65%	174.67%	122.69%	163.05%	136.89%	137.36%	137.97%	151.95%	122.73%
Plan fiduciary net position as a percentage of the total net pension liability	68.91%	68.91%	79.19%	69.25%	73.55%	73.18%	71.71%	68.84%	72.97%

* - The amounts presented for each fiscal year were determined as of 12/31. Data became available with the inception of GASB 68 during fiscal year 2015, therefore, 10 years of data is unavailable.

CITY OF SHAWNEE, KANSAS

SCHEDULE OF THE CITY'S CONTRIBUTIONS

KPERS PENSION PLAN

Last Ten Fiscal Years*

KPERS Local Group

Year ended December 31,	Statutorily Required Contribution*	Contributions In Relation to the Statutorily Required Contribution	Contribution Deficiency [Excess]	City's Covered Payroll	Contributions as a Percentage of Covered-Payroll
2023	$1,141,031	$1,141,031	-	$ 13,535,348	8.43%
2022	1,183,419	1,183,419	-	13,296,841	8.90%
2021	1,083,859	1,083,859	-	12,219,394	8.87%
2020	1,008,249	1,008,249	-	11,315,094	8.91%
2019	1,169,972	1,169,972	-	11,176,076	10.47%
2018	900,538	900,538	-	10,690,668	8.42%
2017	900,991	900,991	-	10,377,268	8.68%
2016	878,066	878,066	-	9,564,997	9.18%
2015	852,020	852,020	-	8,987,557	9.48%

KPERS Police and Firemen Group

Year ended December 31,	Statutorily Required Contribution*	Contributions In Relation to the Statutorily Required Contribution	Contribution Deficiency [Excess]	City's Covered Payroll	Contributions as a Percentage of Covered-Employee Payroll
2023	$3,894,695	$3,894,695	-	$17,037,161	22.86%
2022	3,295,000	3,295,000	-	14,332,315	22.99%
2021	3,022,740	3,022,740	-	13,257,631	22.80%
2020	2,828,414	2,828,414	-	12,847,521	22.02%
2019	3,438,394	3,438,394	-	13,093,302	26.26%
2018	2,536,565	2,536,565	-	12,625,940	20.09%
2017	2,268,486	2,268,486	-	11,929,620	19.02%
2016	2,331,877	2,331,877	-	11,330,796	20.58%
2015	2,231,684	2,231,684	-	10,351,040	21.56%

* - Data became available with the inception of GASB 68 during fiscal year 2015, therefore, 10 years of data is unavailable.

COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES

Other governmental funds are composed entirely of special revenue funds which have been established to account for resources allocated by law or contractual agreement for specific purposes and continue in existence as long as governmental resources are allocated for their specific purposes. The only exceptions are the Equipment and Facility Reserve Fund, the ARPA Fund, and the Shawnee Town Capital Campaign Fund, listed below, which are nonmajor capital projects funds. The City's other governmental funds, along with a brief description for each are as follows:

Special Revenue Funds*:*
Public Safety Equipment Fund **-** Used to account for the purchase of police, fire, and rescue equipment from property tax revenue.

Special Narcotics Fund **-** Used to account for police expenditures funded by drug confiscation proceeds.

Special Highway Aid Fund **-** Used to account for costs relating to the repair and maintenance of city streets and highways. Financing is derived from the City's share of the Kansas gasoline tax, as well as the revenue from the 3/8 cent pavement sales tax, and approximately one-half of the landfill impact fee.

Special Parks and Recreation Fund **-** Used to account for parks and recreation expenditures funded from state liquor tax.

Special Alcohol Abuse Fund **-** Used to account for expenditures for alcohol rehabilitation programs funded from resources received from the state liquor tax.

Transient Guest Tax Fund **-** Used to account for fees received from the transient guest taxes used to promote tourism.

Park and Recreation Land Use Fund **-** Used to account for development fees received by builders and developers which are designated for the City's neighborhood park program.

Parks and Pipes Fund **-** Used to account for a 1/8 cent sales tax which is designated for storm drainage and park improvements.

Cemetery Fund **-** Used to account for the operations of the municipal cemetery from grave lots and interment charges for services.

Stormwater Utility Fund **-** Used to account for the City's stormwater management program from stormwater utility tax.

Public Safety Fund **-** Used to account for a 1/8 cent sales tax which is designated for the construction of a Justice Center and thereafter for public safety projects.

Neighborhood Revitalization Fund - Used to account for neighborhood revitalization activities from Neighborhood Revitalization Act District (NRA) 10% rebate.

Risk Management Fund - Used to account for monies associated with the City's goal of reducing risk and protecting assets.

Economic Development Fund - Used to account for impact fees from the City's agreement with Deffenbaugh Industries, Inc. The expenditures from the fund have been determined through the Economic Development Fund Policy Statement.

CID/TIF/TDD Fund - Used to account for TIF incremental property and sales tax revenues, as well as sales tax revenue collected from approved TDD and CID economic development projects. Expenditures accounted for in this fund include contractual reimbursement of eligible costs to developers, or contractual reimbursements to the City to cover debt service payments for public improvements.

Hodgon TIF Fund - Used to account for TIF incremental property and sales tax revenues, as well as sales tax revenue collected from approved TDD and CID economic development projects. Expenditures accounted for in this fund include contractual reimbursement of eligible costs to developers, or contractual reimbursements to the City to cover debt service payments for public improvements.

Shawnee Plaza Fund - Used to account for TIF incremental property and sales tax revenues, as well as sales tax revenue collected from approved TDD and CID economic development projects. Expenditures accounted for in this fund include contractual reimbursement of eligible costs to developers, or contractual reimbursements to the City to cover debt service payments for public improvements.

Prairie Pines TIF Fund - Used to account for TIF incremental property and sales tax revenues, as well as sales tax revenue collected from approved TDD and CID economic development projects. Expenditures accounted for in this fund include contractual reimbursement of eligible costs to developers, or contractual reimbursements to the City to cover debt service payments for public improvements.

Bellmont TIF Fund - Used to account for TIF incremental property and sales tax revenues, as well as sales tax revenue collected from approved TDD and CID economic development projects. Expenditures accounted for in this fund include contractual reimbursement of eligible costs to developers, or contractual reimbursements to the City to cover debt service payments for public improvements.

Westbrooke Green TIF Fund - Used to account for TIF incremental property and sales tax revenues, as well as sales tax revenue collected from approved TDD and CID economic development projects. Expenditures accounted for in this fund include contractual reimbursement of eligible costs to developers, or contractual reimbursements to the City to cover debt service payments for public improvements.

Stag's Spring TIF Fund - Used to account for TIF incremental property and sales tax revenues, as well as sales tax revenue collected from approved TDD and CID economic development projects. Expenditures accounted for in this fund include contractual reimbursement of eligible costs to developers, or contractual reimbursements to the City to cover debt service payments for public improvements.

CDBG Grant Fund - Used to account for the CDBG grant.

Opioid Settlement Fund - Used to account for settlement funds received through the State to treat and fight opioid addiction.

Recycling Fund - Used to account for the amounts collected for recycling.

Neighbors Helping Neighbors Fund - Used to account for the amounts collected for Neighbors Helping Neighbors volunteer program.

Cafeteria Plan Fund - Used to account for monies collected for employee cafeteria plan contributions.

Capital Projects Funds:
Equipment and Facility Reserve Fund **-** Used to account for equipment replacement, facility improvements, and technology advancement.

Shawnee Town Capital Campaign Fund - Used to account for monies received through Shawnee Town Capital Campaign and the funding of future projects associated with the development of Shawnee Town 1929.

ARPA Fund **-** Used to account for the American Rescue Plan Act grant.

CITY OF SHAWNEE, KANSAS

COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
December 31, 2023

	Special Revenue Funds					
	Public Safety Equipment	Special Narcotics	Special Highway Aid	Special Parks and Recreation	Special Alcohol Abuse	Transient Guest Tax
ASSETS						
Cash and cash equivalents	$ 1,330,576	$ 238,049	$ 9,391,397	$ 410,088	$ 978,286	$ 186,511
Receivables:						
Taxes	1,657,341	-	-	-	-	-
Accounts	-	-	-	-	-	-
Due from other governments	-	-	1,551,224	-	-	252,720
Total assets	$ 2,987,917	$ 238,049	$ 10,942,621	$ 410,088	$ 978,286	$ 439,231
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	$ 182,752	$ -	$ -	$ 4,870	$ -	$ -
Accrued liabilities	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-
Due to other funds	-	-	-	-	-	-
Total liabilities	182,752	-	-	4,870	-	-
Deferred inflows of resources:						
Unavailable revenue - property taxes	1,659,280	-	-	-	-	-
Total deferred inflows of resources	1,659,280	-	-	-	-	-
Fund balance:						
Restricted	733,122	108,049	10,942,621	405,218	978,286	439,231
Committed	-	-	-	-	-	-
Assigned	412,763	130,000	-	-	-	-
Unassigned	-	-	-	-	-	-
Total fund balance [deficit]	1,145,885	238,049	10,942,621	405,218	978,286	439,231
Total liabilities, deferred inflows of Resources and fund balances	$ 2,987,917	$ 238,049	$ 10,942,621	$ 410,088	$ 978,286	$ 439,231

See independent auditor's report on the financial statements.

Special Revenue Funds								
Park and Recreation Land Use	Parks and Pipes	Cemetery	Stormwater Utility	Public Safety	Neighborhood Revitalization	Risk Management	Economic Development
$ 2,166,556	$ 828,199	$ 488,262	$ 1,427,689	$ 5,166,000	$ 352,158	$ 500,000	$ 3,062,489
-	-	-	-	-	-	-	-
353,903	-	-	4,482	-	-	-	-
-	363,231	-	-	363,231	-	-	-
$ 2,520,459	$ 1,191,430	$ 488,262	$ 1,432,171	$ 5,529,231	$ 352,158	$ 500,000	$ 3,062,489
$ -	$ -	$ 2,380	$ 37,153	$ -	$ -	$ -	$ 5,000
-	-	-	48,680	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	2,380	85,833	-	-	-	5,000
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
2,520,459	1,191,430	-	1,346,338	5,529,231	-	-	-
-	-	485,882	-	-	352,158	500,000	3,057,489
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
2,520,459	1,191,430	485,882	1,346,338	5,529,231	352,158	500,000	3,057,489
$ 2,520,459	$ 1,191,430	$ 488,262	$ 1,432,171	$ 5,529,231	$ 352,158	$ 500,000	$ 3,062,489

Special Revenue Funds

CID/TIF/TDD	Hodgon TIF	Shawnee Plaza TIF	Prairie Pines TIF	Bellmont TIF	Westbrooke Green TIF	Stag's Spring TIF
$ 9,401	$ 69,686	$ 481,040	$ 7,035	$ 10,643	$ 541,735	$ 1,444
-	-	-	-	-	-	-
-	-	-	-	-	-	-
24	-	44,614	-	-	26,576	-
$ 9,425	$ 69,686	$ 525,654	$ 7,035	$ 10,643	$ 568,311	$ 1,444
$ -	$ -	$ -	$ -	$ -	$ -	$ -
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
9,425	69,686	525,654	7,035	10,643	568,311	1,444
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
9,425	69,686	525,654	7,035	10,643	568,311	1,444
$ 9,425	$ 69,686	$ 525,654	$ 7,035	$ 10,643	$ 568,311	$ 1,444

See independent auditor's report on the financial statements.

Special Revenue Funds					Capital Project Funds			
CDBG Grant	Opioid Settlement	Recycling	Neighbors Helping Neighbors	Cafeteria Plan	Equipment and Facility Reserve	Shawnee Town Capital Campaign	ARPA	Total
$ -	$ 199,342	$ 5,945	$ 1,078	$ 52,587	$ 3,793,480	$ -	$ 47,550	$ 31,747,226
-	-	-	-	-	-	-	-	1,657,341
-	-	-	-	-	-	-	-	358,385
80,476	-	-	-	-	-	-	-	2,682,096
$ 80,476	$ 199,342	$ 5,945	$ 1,078	$ 52,587	$ 3,793,480	$ -	$ 47,550	$ 36,445,048
$ 54,006	$ -	$ -	$ -	$ -	$ 275,647	$ -	$ 5,491	$ 567,299
-	-	-	-	-	-	-	-	48,680
-	-	-	-	-	-	-	42,059	42,059
40,111	-	-	-	-	-	-	-	40,111
94,117	-	-	-	-	275,647	-	47,550	698,149
-	-	-	-	-	-	-	-	1,659,280
-	-	-	-	-	-	-	-	1,659,280
-	199,342	5,945	1,078	52,587	-	-	-	25,645,135
-	-	-	-	-	2,043,542	-	-	6,439,071
-	-	-	-	-	1,474,291	-	-	2,017,054
[13,641]	-	-	-	-	-	-	-	[13,641]
[13,641]	199,342	5,945	1,078	52,587	3,517,833	-	-	34,087,619
$ 80,476	$ 199,342	$ 5,945	$ 1,078	$ 52,587	$ 3,793,480	$ -	$ 47,550	$ 36,445,048

CITY OF SHAWNEE, KANSAS

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended December 31, 2023

	Special Revenue Funds					
	Public Safety Equipment	Special Narcotics	Special Highway Aid	Special Parks and Recreation	Special Alcohol Abuse	Transient Guest Tax
REVENUES:						
Taxes	$ 1,641,552	$ 66,749	$ 6,146,846	$ 411,663	$ 411,663	$ 941,306
Intergovernmental	10,000	-	1,839,904	40,000	300	-
Charges for services	-	-	1,729,968	-	-	-
Licenses and permits	-	-	-	-	-	-
Investments earnings	119,690	12,870	656,277	41,197	53,307	23,719
Miscellaneous	-	-	-	-	-	-
Total revenues	1,771,242	79,619	10,372,995	492,860	465,270	965,025
EXPENDITURES:						
Current:						
General government	-	-	-	-	86,525	-
Community development	-	-	-	-	-	-
Public works	-	-	77,376	-	-	-
Public safety	4,953,364	15,350	-	-	4,847	-
Culture and recreation	-	-	-	42,169	-	490,848
Capital outlay	-	-	-	-	-	-
Debt service:						
Principal	186,718	-	-	-	-	-
Total expenditures	5,140,082	15,350	77,376	42,169	91,372	490,848
Excess [deficiency] of revenues over [under] expenditures	[3,368,840]	64,269	10,295,619	450,691	373,898	474,177
OTHER FINANCING SOURCES [USES]:						
Transfers in	-	-	760,040	-	-	-
Transfers [out]	[471,981]	-	[9,049,313]	[830,000]	-	[700,000]
Issuance of debt	3,351,515	-	-	-	-	-
Proceeds from sale of capital assets	14,885	-	-	-	-	-
Total other financing sources [uses]	2,894,419	-	[8,289,273]	[830,000]	-	[700,000]
Net change in fund balance	[474,421]	64,269	2,006,346	[379,309]	373,898	[225,823]
Fund balance - Beginning of year	1,620,306	173,780	8,936,275	784,527	604,388	665,054
Fund balance - End of year	$ 1,145,885	$ 238,049	$ 10,942,621	$ 405,218	$ 978,286	$ 439,231

See independent auditor's report on the financial statements.

Special Revenue Funds								
Park and Recreation Land Use	Parks and Pipes	Cemetery	Stormwater Utility	Public Safety	Neighborhood Revitalization	Risk Management	Economic Development
$ -	$ 2,048,949	$ -	$ 3,743,709	$ 2,048,949	$ 578,128	$ -	$ -
-	-	-	-	-	-	-	13,200
-	-	67,351	-	-	-	-	1,450,670
133,965	-	-	-	-	-	-	-
138,280	80,489	30,779	183,321	323,291	21,415	-	224,916
353,903	-	-	7,327	-	-	-	-
626,148	2,129,438	98,130	3,934,357	2,372,240	599,543	-	1,688,786
-	-	25,320	-	-	-	-	-
-	-	-	-	-	523,041	-	1,038,212
-	-	-	1,861,848	-	-	-	-
-	-	-	28,815	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	25,320	1,890,663	-	523,041	-	1,038,212
626,148	2,129,438	72,810	2,043,694	2,372,240	76,502	-	650,574
-	-	-	647,000	1,577,696	50,000	500,000	-
-	[2,344,616]	-	[2,777,859]	[2,830,407]	-	-	[942,042]
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	[2,344,616]	-	[2,130,859]	[1,252,711]	50,000	500,000	[942,042]
626,148	[215,178]	72,810	[87,165]	1,119,529	126,502	500,000	[291,468]
1,894,311	1,406,608	413,072	1,433,503	4,409,702	225,656	-	3,348,957
$ 2,520,459	$ 1,191,430	$ 485,882	$ 1,346,338	$ 5,529,231	$ 352,158	$ 500,000	$ 3,057,489

	Special Revenue Funds						
	CID/TIF/TDD	Hodgon TIF	Shawnee Plaza TIF	Prairie Pines TIF	Bellmont TIF	Westbrooke Green TIF	Stag's Spring TIF
REVENUES:							
Taxes	$ 586,392	$ 210	$ 416,946	$ 285,767	$ 1,601	$ 260,872	$ 55,067
Intergovernmental	-	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Investments earnings	22,279	3,463	25,565	4,102	529	25,154	283
Miscellaneous	-	-	-	-	-	-	-
Total revenues	608,671	3,673	442,511	289,869	2,130	286,026	55,350
EXPENDITURES:							
Current:							
General government	-	-	-	-	-	-	-
Community development	-	-	301,544	583,616	-	-	108,356
Public works	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-	-
Debt service:							
Principal	-	-	-	-	-	-	-
Total expenditures	-	-	301,544	583,616	-	-	108,356
Excess [deficiency] of revenues over [under] expenditures	608,671	3,673	140,967	[293,747]	2,130	286,026	[53,006]
OTHER FINANCING SOURCES [USES]:							
Transfers in	-	66,013	686,537	300,782	8,513	282,285	54,450
Transfers [out]	[1,459,482]	-	[301,850]	-	-	-	-
Issuance of debt	-	-	-	-	-	-	-
Proceeds from sale of capital assets	-	-	-	-	-	-	-
Total other financing sources [uses]	[1,459,482]	66,013	384,687	300,782	8,513	282,285	54,450
Net change in fund balance	[850,811]	69,686	525,654	7,035	10,643	568,311	1,444
Fund balance - Beginning of year	860,236	-	-	-	-	-	-
Fund balance - End of year	$ 9,425	$ 69,686	$ 525,654	$ 7,035	$ 10,643	$ 568,311	$ 1,444

Special Revenue Funds						Capital Project Funds			
CDBG Grant	Opioid Settlement	Recycling	Neighbors Helping Neighbors	Cafeteria Plan	Equipment and Facility Reserve	Shawnee Town Capital Campaign	ARPA	Total
$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ 19,646,369
78,625	185,049	-	-	-	-	30,598	713,902	2,911,578
-	-	-	-	-	-	-	-	3,247,989
-	-	-	-	-	-	-	-	133,965
-	-	-	-	25	253,777	-	-	2,244,728
-	-	-	67	212,255	28,500	-	-	602,052
78,625	185,049	-	67	212,280	282,277	30,598	713,902	28,786,681
-	-	-	429	190,188	1,112,263	-	100,000	1,514,725
-	-	-	-	-	-	-	-	2,554,769
83,567	-	-	-	-	-	-	-	2,022,791
-	2,000	-	-	-	-	-	-	5,004,376
-	-	-	-	-	-	30,598	-	563,615
-	-	-	-	-	1,156,452	-	613,902	1,770,354
-	-	-	-	-	-	-	-	186,718
83,567	2,000	-	429	190,188	2,268,715	30,598	713,902	13,617,348
[4,942]	183,049	-	[362]	22,092	[1,986,438]	-	-	15,169,333
-	-	-	-	-	2,365,000	-	-	7,298,316
-	-	-	-	-	[715,000]	-	-	[22,422,550]
-	-	-	-	-	-	-	-	3,351,515
-	-	-	-	-	63,255	-	-	78,140
-	-	-	-	-	1,713,255	-	-	[11,694,579]
[4,942]	183,049	-	[362]	22,092	[273,183]	-	-	3,474,754
[8,699]	16,293	5,945	1,440	30,495	3,791,016	-	-	30,612,865
$ [13,641]	$ 199,342	$ 5,945	$ 1,078	$ 52,587	$ 3,517,833	$ -	$ -	$ 34,087,619

CITY OF SHAWNEE, KANSAS

PUBLIC SAFETY EQUIPMENT FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 1,641,552	$ 1,651,968	$ 1,651,976	$ [10,424]
Intergovernmental	10,000	-	-	10,000
Investment earnings	119,690	12,000	48,600	71,090
Total revenues	1,771,242	1,663,968	1,700,576	70,666
Expenditures:				
Public safety	5,366,127	1,249,718	1,842,396	[3,523,731]
Debt service:				
Principal	186,718	-	-	[186,718]
Total expenditures	5,552,845	1,249,718	1,842,396	[3,710,449]
Excess [deficiency] of revenues Over [under] expenditures	[3,781,603]	414,250	[141,820]	[3,639,783]
Other financing sources [uses]				
Transfers [out]	[471,981]	[300,006]	[471,981]	-
Issuance of debt	3,351,515	-	-	3,351,515
Proceeds from sale of capital assets	14,885	-	-	14,885
Total other financing sources [uses]	2,894,419	[300,006]	[471,981]	3,366,400
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	[887,184]	$ 114,244	$ [613,801]	$ [273,383]
Budgetary fund balance, January 1	1,620,306			
Budgetary fund balance, December 31	733,122			
Reconciliation to GAAP				
Encumbrances	412,763			
GAAP fund balance, December 31	$ 1,145,885			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

SPECIAL NARCOTICS FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 66,749	$ 6,800	$ 6,800	$ 59,949
Investment earnings	12,870	400	2,500	10,370
Total revenues	79,619	7,200	9,300	70,319
Expenditures:				
Public safety	145,350	17,000	147,000	1,650
Human resources	-	1,000	1,000	1,000
Total expenditures	145,350	17,000	147,000	1,650
Excess [deficiency] of revenues Over [under] expenditures	[65,731]	$ [9,800]	$ [137,700]	$ 71,969
Budgetary fund balance, January 1	173,780			
Budgetary fund balance, December 31	108,049			
Reconciliation to GAAP				
Encumbrances	130,000			
GAAP fund balance, December 31	$ 238,049			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

SPECIAL HIGHWAY FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 6,146,846	$ 5,813,000	$ 6,162,000	$ [15,154]
Intergovernmental	1,839,904	1,830,000	1,830,000	9,904
Investment earnings	656,277	48,000	268,100	388,177
Charges for services	1,729,968	1,390,702	1,340,820	389,148
Total revenues	10,372,995	9,081,702	9,600,920	772,075
Expenditures:				
Public works	77,376	-	-	[77,376]
Total expenditures	77,376	-	-	[77,376]
Excess [deficiency] of revenues Over [under] expenditures	10,295,619	9,081,702	9,600,920	694,699
Other financing sources [uses]				
Transfers in	760,040	415,000	415,000	345,040
Transfers [out]	[9,049,313]	[8,648,750]	[9,691,448]	642,135
Total other financing sources [uses]	[8,289,273]	[8,233,750]	[9,276,448]	987,175
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	2,006,346	$ 847,952	$ 324,472	$ 1,681,874
Fund balance, January 1	8,936,275			
Fund balance, December 31	$ 10,942,621			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

SPECIAL PARKS AND RECREATION FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 411,663	$ 360,000	$ 360,000	$ 51,663
Intergovernmental	40,000	-	40,000	-
Investment earnings	41,197	3,300	23,500	17,697
Total revenues	492,860	363,300	423,500	69,360
Expenditures:				
Culture and recreation	42,169	-	68,314	26,145
Total expenditures	42,169	-	68,314	26,145
Excess [deficiency] of revenues Over [under] expenditures	450,691	363,300	355,186	95,505
Other financing sources [uses]				
Transfers [out]	[830,000]	[830,000]	[830,000]	-
Total other financing sources [uses]	[830,000]	[830,000]	[830,000]	-
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	[379,309]	$ [466,700]	$ [474,814]	$ 95,505
Fund balance, January 1	784,527			
Fund balance, December 31	$ 405,218			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

SPECIAL ALCOHOL ABUSE FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 411,663	$ 360,000	$ 396,700	$ 14,963
Intergovernmental	300	-	-	300
Investment earnings	53,307	2,400	13,600	39,707
Total revenues	465,270	362,400	410,300	54,970
Expenditures:				
General government	86,525	117,000	126,100	39,575
Public safety	4,847	171,000	171,000	166,153
Total expenditures	91,372	288,000	297,100	205,728
Excess [deficiency] of revenues Over [under] expenditures	373,898	$ 74,400	$ 113,200	$ 260,698
Fund balance, January 1	604,388			
Fund balance, December 31	$ 978,286			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

TRANSIENT GUEST TAX FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 941,306	$ 600,600	$ 830,000	$ 111,306
Investment earnings	23,719	1,000	14,000	9,719
Total revenues	965,025	601,600	844,000	121,025
Expenditures:				
Culture and recreation	490,848	435,150	492,500	1,652
Total expenditures	490,848	435,150	492,500	1,652
Excess [deficiency] of revenues Over [under] expenditures	474,177	166,450	351,500	122,677
Other financing sources [uses]				
Transfers [out]	[700,000]	[166,321]	[816,554]	116,554
Total other financing sources [uses]	[700,000]	[166,321]	[816,554]	116,554
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	[225,823]	$ 129	$ [465,054]	$ 239,231
Fund balance, January 1	665,054			
Fund balance, December 31	$ 439,231			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

PARKS AND RECREATION LAND USE FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Licenses and permits	$ 133,965	$ 125,000	$ 125,000	$ 8,965
Investment earnings	138,280	9,800	49,300	88,980
Miscellaneous	353,903	20,000	270,000	83,903
Total revenues	626,148	154,800	444,300	181,848
Expenditures:				
Culture and recreation	-	-	-	-
Total expenditures	-	-	-	-
Excess [deficiency] of revenues Over [under] expenditures	626,148	$ 154,800	$ 444,300	$ 181,848
Fund balance, January 1	1,894,311			
Fund balance, December 31	$ 2,520,459			

CITY OF SHAWNEE, KANSAS

PARKS AND PIPES FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 2,048,949	$ 1,938,000	$ 2,000,000	$ 48,949
Investment earnings	80,489	15,300	14,100	66,389
Total revenues	2,129,438	1,953,300	2,014,100	115,338
Expenditures:				
Culture and recreation	-	-	-	-
Total expenditures	-	-	-	-
Excess [deficiency] of revenues Over [under] expenditures	2,129,438	1,953,300	2,014,100	115,338
Other financing sources [uses]				
Transfers in	-	-	-	-
Transfers [out]	[2,344,616]	[1,816,617]	[2,344,617]	1
Total other financing sources [uses]	[2,344,616]	[1,816,617]	[2,344,617]	1
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	[215,178]	$ 136,683	$ [330,517]	$ 115,339
Fund balance, January 1	1,406,608			
Fund balance, December 31	$ 1,191,430			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

CEMETERY FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Charges for services	$ 67,351	$ 50,000	$ 50,000	$ 17,351
Investment earnings	30,779	1,000	12,100	18,679
Total revenues	98,130	51,000	62,100	36,030
Expenditures:				
General government	25,320	25,000	25,000	[320]
Total expenditures	25,320	25,000	25,000	[320]
Excess [deficiency] of revenues Over [under] expenditures	72,810	$ 26,000	$ 37,100	$ 35,710
Fund balance, January 1	413,072			
Fund balance, December 31	$ 485,882			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

STORMWATER UTILITY FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 3,743,709	$ 3,517,000	$ 3,667,000	$ 76,709
Investment earnings	183,321	17,100	43,000	140,321
Miscellaneous	7,327	-	-	7,327
Total revenues	3,934,357	3,534,100	3,710,000	224,357
Expenditures:				
Public works	1,861,848	2,030,468	2,043,620	181,772
Culture and recreation	28,815	30,000	30,000	1,185
Total expenditures	1,890,663	2,060,468	2,073,620	182,957
Excess [deficiency] of revenues Over [under] expenditures	2,043,694	1,473,632	1,636,380	407,314
Other financing sources [uses]				
Transfers in	647,000	647,000	647,000	-
Transfers [out]	[2,777,859]	[2,146,742]	[2,766,742]	[11,117]
Total other financing sources [uses]	[2,130,859]	[1,499,742]	[2,119,742]	[11,117]
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	[87,165]	$ [26,110]	$ [483,362]	$ 396,197
Fund balance, January 1	1,433,503			
Fund balance, December 31	$ 1,346,338			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

PUBLIC SAFETY FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 2,048,949	$ 1,938,000	$ 2,035,000	$ 13,949
Investment earnings	323,291	27,500	85,000	238,291
Total revenues	2,372,240	1,965,500	2,120,000	252,240
Expenditures:				
Debt service:				
Principal	-	-	-	-
Total expenditures	-	-	-	-
Excess [deficiency] of revenues Over [under] expenditures	2,372,240	1,965,500	2,120,000	252,240
Other financing sources [uses]				
Transfers in	1,577,696	1,392,475	1,580,900	[3,204]
Transfers [out]	[2,830,407]	[2,655,407]	[2,830,407]	-
Total other financing sources [uses]	[1,252,711]	[1,262,932]	[1,249,507]	[3,204]
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	1,119,529	$ 702,568	$ 870,493	$ 249,036
Fund balance, January 1	4,409,702			
Fund balance, December 31	$ 5,529,231			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

NEIGHBORHOOD REVITALIZATION FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 578,128	$ 227,464	$ 253,774	$ 324,354
Investment earnings	21,415	4,000	6,800	14,615
Total revenues	599,543	231,464	260,574	338,969
Expenditures:				
Community development	523,041	299,367	366,300	[156,741]
Total expenditures	523,041	299,367	366,300	[156,741]
Excess [deficiency] of revenues Over [under] expenditures	76,502	[67,903]	[105,726]	182,228
Other financing sources [uses]				
Transfers in	50,000	50,000	50,000	-
Total other financing sources [uses]	50,000	50,000	50,000	-
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	126,502	$ [17,903]	$ [55,726]	$ 182,228
Fund balance, January 1	225,656			
Fund balance, December 31	$ 352,158			

CITY OF SHAWNEE, KANSAS

RISK MANAGEMENT FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Miscellaneous	$ -	$ -	$ -	$ -
Total revenues	-	-	-	-
Expenditures:				
General government	-	-	-	-
Total expenditures	-	-	-	-
Excess [deficiency] of revenues Over [under] expenditures	-	-	-	-
Other financing sources [uses]				
Transfers in	500,000	-	500,000	-
Total other financing sources [uses]	500,000	-	500,000	-
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	500,000	$ -	$ 500,000	$ -
Fund balance, January 1	-			
Fund balance, December 31	$ 500,000			

CITY OF SHAWNEE, KANSAS

ECONOMIC DEVELOPMENT FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Intergovernmental	$ 13,200	$ 25,200	$ 25,200	$ [12,000]
Charges for services	1,450,670	-	-	1,450,670
Investment earnings	224,916	30,500	45,000	179,916
Miscellaneous	-	1,789,938	1,839,820	[1,839,820]
Total revenues	1,688,786	1,845,638	1,910,020	[221,234]
Expenditures:				
Community development	1,038,212	1,630,900	1,661,800	623,588
Total expenditures	1,038,212	1,630,900	1,661,800	623,588
Excess [deficiency] of revenues Over [under] expenditures	650,574	214,738	248,220	402,354
Other financing sources [uses]				
Transfers in	-	-	-	-
Transfers [out]	[942,042]	[767,042]	[942,042]	-
Total other financing sources [uses]	[942,042]	[767,042]	[942,042]	-
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	[291,468]	$ [552,304]	$ [693,822]	$ 402,354
Fund balance, January 1	3,348,957			
Fund balance, December 31	$ 3,057,489			

CITY OF SHAWNEE, KANSAS

CID/TIF/TDD FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 586,392	$ 1,608,343	$ 611,689	$ [25,297]
Investment earnings	22,279	5,000	22,279	-
Total revenues	608,671	1,613,343	633,968	[25,297]
Expenditures:				
Community development	-	1,124,345	-	-
Total expenditures	-	1,124,345	-	-
Excess [deficiency] of revenues Over [under] expenditures	608,671	488,998	633,968	[25,297]
Other financing sources [uses]				
Transfers [out]	[1,459,482]	[307,501]	[1,419,113]	[40,369]
Total other financing sources [uses]	[1,459,482]	[307,501]	[1,419,113]	[40,369]
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	[850,811]	$ 181,497	$ [785,145]	$ [65,666]
Fund balance, January 1	860,236			
Fund balance, December 31	$ 9,425			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

HODGON TIF FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 210	$ 1,608,343	$ 611,689	$ [611,479]
Investment earnings	3,463	5,000	22,279	[18,816]
Total revenues	3,673	1,613,343	633,968	[630,295]
Expenditures:				
Community development	-	1,124,345	-	-
Total expenditures	-	1,124,345	-	-
Excess [deficiency] of revenues Over [under] expenditures	3,673	488,998	633,968	[630,295]
Other financing sources [uses]				
Transfers in	66,013	[307,501]	[1,419,113]	1,485,126
Total other financing sources [uses]	66,013	[307,501]	[1,419,113]	1,485,126
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	69,686	$ 181,497	$ [785,145]	$ 854,831
Fund balance, January 1	-			
Fund balance, December 31	$ 69,686			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

SHAWNEE PLAZA TIF FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 416,946	$ -	$ 471,042	$ [54,096]
Investment earnings	25,565	-	-	25,565
Total revenues	442,511	-	471,042	[28,531]
Expenditures:				
Community development	301,544	303,000	303,000	1,456
Total expenditures	301,544	303,000	303,000	1,456
Excess [deficiency] of revenues Over [under] expenditures	140,967	[303,000]	168,042	[27,075]
Other financing sources [uses]				
Transfers in	686,537	-	657,734	28,803
Transfers [out]	[301,850]	[301,850]	[301,850]	-
Total other financing sources [uses]	384,687	[301,850]	355,884	28,803
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	525,654	$ [604,850]	$ 523,926	$ 1,728
Fund balance, January 1	-			
Fund balance, December 31	$ 525,654			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

PRAIRIE PINES TIF FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 285,767	$ -	$ 285,767	$ -
Investment earnings	4,102	-	-	4,102
Total revenues	289,869	-	285,767	4,102
Expenditures:				
Community development	583,616	-	583,616	-
Total expenditures	583,616	-	583,616	-
Excess [deficiency] of revenues Over [under] expenditures	[293,747]	-	[297,849]	4,102
Other financing sources [uses]				
Transfers in	300,782	-	300,782	-
Transfers [out]	-	-	-	-
Total other financing sources [uses]	300,782	-	300,782	-
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	7,035	$ -	$ 2,933	$ 4,102
Fund balance, January 1	-			
Fund balance, December 31	$ 7,035			

CITY OF SHAWNEE, KANSAS

BELLMONT TIF FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 1,601	$ -	$ 1,601	$ -
Investment earnings	529	-	-	529
Total revenues	2,130	-	1,601	529
Expenditures:				
Community development	-	-	-	-
Total expenditures	-	-	-	-
Excess [deficiency] of revenues Over [under] expenditures	2,130	-	1,601	529
Other financing sources [uses]				
Transfers in	8,513	-	8,514	[1]
Total other financing sources [uses]	8,513	-	8,514	[1]
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	10,643	$ -	$ 10,115	$ 528
Fund balance, January 1	-			
Fund balance, December 31	$ 10,643			

CITY OF SHAWNEE, KANSAS

WESTBROOKE GREEN TIF FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 260,872	$ -	$ 175,687	$ 85,185
Investment earnings	25,154	-	-	25,154
Total revenues	286,026	-	175,687	110,339
Expenditures:				
Community development	-	-	-	-
Total expenditures	-	-	-	-
Excess [deficiency] of revenues Over [under] expenditures	286,026	-	175,687	110,339
Other financing sources [uses]				
Transfers in	282,285	-	270,719	11,566
Total other financing sources [uses]	282,285	-	270,719	11,566
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	568,311	$ -	$ 446,406	$ 121,905
Fund balance, January 1	-			
Fund balance, December 31	$ 568,311			

CITY OF SHAWNEE, KANSAS

STAG'S SPRING TIF FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 55,067	$ -	$ 55,067	$ -
Investment earnings	283	-	264	19
Total revenues	55,350	-	55,331	19
Expenditures:				
Community development	108,356	-	108,356	-
Total expenditures	108,356	-	108,356	-
Excess [deficiency] of revenues Over [under] expenditures	[53,006]	-	[53,025]	19
Other financing sources [uses]				
Transfers in	54,450	-	54,450	-
Total other financing sources [uses]	54,450	-	54,450	-
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	1,444	$ -	$ 1,425	$ 19
Fund balance, January 1	-			
Fund balance, December 31	$ 1,444			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

EQUIPMENT AND FACILITY RESERVE FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Investment earnings	$ 253,777	$ 19,400	$ 60,000	$ 193,777
Miscellaneous	28,500	-	-	28,500
Total revenues	282,277	19,400	60,000	222,277
Expenditures:				
General government	1,112,263	1,247,500	2,198,500	1,086,237
Capital outlay	2,630,743	1,199,000	2,171,000	[459,743]
Total expenditures	3,743,006	2,446,500	4,369,500	626,494
Excess [deficiency] of revenues Over [under] expenditures	[3,460,729]	[2,427,100]	[4,309,500]	848,771
Other financing sources [uses]				
Transfers in	2,365,000	2,365,000	2,365,000	-
Transfers [out]	[715,000]	-	[500,000]	[215,000]
Proceeds from sale of capital assets	63,255	-	-	63,255
Total other financing sources [uses]	1,713,255	2,365,000	1,865,000	[151,745]
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	[1,747,474]	$ [62,100]	$ [2,444,500]	$ 697,026
Budgetary fund balance, January 1	3,791,016			
Budgetary fund balance, December 31	2,043,542			
Reconciliation to GAAP Encumbrances	1,474,291			
Fund balance, December 31	$ 3,517,833			

See independent auditor's report on the financial statements.

CITY OF SHAWNEE, KANSAS

SHAWNEE TOWN CAPITAL FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Intergovernmental	$ 30,598	$ -	$ 30,598	$ -
Total revenues	30,598	-	30,598	-
Expenditures:				
Culture and recreation	30,598	-	30,598	-
Total expenditures	30,598	-	30,598	-
Excess [deficiency] of revenues Over [under] expenditures	-	-	-	-
Other financing sources [uses]				
Transfers in	-	-	-	-
Total other financing sources [uses]	-	-	-	-
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	-	$ -	$ -	$ -
Fund balance, January 1	-			
Fund balance, December 31	$ -			

CITY OF SHAWNEE, KANSAS

DEBT SERVICE FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - ACTUAL AND BUDGET
For the Year Ended December 31, 2023

	Actual	Budgeted Amounts Original	Budgeted Amounts Final	Variance with Final Budget Positive [Negative]
Revenues:				
Taxes	$ 6,111,696	$ 6,141,369	$ 6,141,169	$ [29,473]
Investment earnings	570,532	41,900	68,700	501,832
Total revenues	6,682,228	6,183,269	6,209,869	472,359
Expenditures:				
Debt service:				
Principal	8,010,000	7,100,000	8,010,000	-
Interest and other charges	3,389,059	3,669,363	3,389,059	-
Bond issuance costs	-	-	-	-
Miscellaneous	-	-	-	-
Total expenditures	11,399,059	10,769,363	11,399,059	-
Excess [deficiency] of revenues Over [under] expenditures	[4,716,831]	[4,586,094]	[5,189,190]	472,359
Other financing sources [uses]				
Transfers in	4,847,896	4,884,364	4,872,039	[24,143]
Total other financing sources [uses]	4,847,896	4,884,364	4,872,039	[24,143]
Excess [deficiency] of revenues and other sources over [under] Expenditures and other [uses]	131,065	$ 298,270	$ [317,151]	$ 448,216
Fund balance, January 1	4,783,506			
Fund balance, December 31	$ 4,914,571			

See independent auditor's report on the financial statements.

STATISTICAL SECTION

Statistical Section
(unaudited)

This part of the City of Shawnee's *Annual Comprehensive Financial Report* presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents

Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess one of the City's most significant local revenue sources, the property tax.

Debt Capacity

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment in which the City's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report related to the services the City provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Financial Report for the relevant year.

CITY OF SHAWNEE, KANSAS

NET POSITION BY COMPONENT
LAST TEN YEARS
(accrual basis of accounting)

	2023	2022	2021
Governmental activities:			
Net investment in:			
Capital assets	$ 555,005,417	$ 569,477,550	$ 579,733,707
Restricted	30,577,140	27,946,369	20,999,728
Unrestricted	6,374,106	1,902,864	(5,461,147)
Total net position	$ 591,956,663	$ 599,326,783	$ 595,272,288

Table 1
Unaudited

2020	2019	2018	2017	2016	2015	2014
$ 575,914,799	$ 584,268,414	$ 601,268,231	$ 605,438,108	$ 601,281,429	$ 602,868,526	$ 605,935,399
22,316,260	17,333,527	11,185,005	10,329,190	12,361,039	13,524,452	11,213,807
(7,753,838)	(7,912,715)	(10,474,226)	(13,815,195)	(8,019,994)	(5,589,122)	20,781,587
$ 590,477,221	$ 593,689,226	$ 601,979,010	$ 601,952,103	$ 605,622,474	$ 610,803,856	$ 637,930,793

CITY OF SHAWNEE, KANSAS

CHANGES IN NET POSITION
LAST TEN YEARS
(accrual basis of accounting)

	2023	2022	2021
Expenses			
Governmental activities:			
General government	$ 12,285,061	$ 10,565,428	$ 9,549,918
Community development	5,923,498	5,941,130	5,345,691
Public works	42,929,640	39,692,351	38,832,646
Public safety	44,252,366	33,306,057	29,092,282
Culture and recreation	8,088,392	8,510,517	6,491,270
Human resources	2,788	-	5,819
Interest on long-term debt	3,374,150	3,293,595	2,188,611
Total primary government expenses	116,855,895	101,309,078	91,506,237
Program revenues			
Governmental activities:			
Charges for services:			
General government	3,598,604	4,181,164	3,976,353
Public works	1,729,970	1,402,216	1,402,216
Public safety	1,094,079	1,022,805	1,045,317
Culture and recreation	2,593,572	2,691,653	2,104,245
Human resources	7,779	7,779	-
Operating grants and contributions:			
General government	30,898	-	-
Community development	591,328	1,516,205	275,393
Public works	6,263,328	5,485,896	5,479,441
Public safety	241,908	174,163	141,237
Culture and recreation	40,000	45,000	-
Capital grants and contributions:			
Public works	3,947,684	6,698,198	6,534,435
Total primary government program revenues	20,139,150	23,225,079	20,958,637
Total primary government net (expense)	(96,716,745)	(78,083,999)	(70,547,600)
General revenues and other changes in net position			
Governmental activities:			
Taxes:			
Property	31,509,034	31,170,014	30,157,877
Sales	42,068,639	40,591,974	37,209,308
Alcohol	1,234,989	1,166,868	1,010,007
Franchise	5,338,331	5,613,620	4,958,010
Other	941,306	823,393	437,190
Unrestricted investment earnings	5,652,702	670,431	252,366
Miscellaneous	2,601,624	2,102,194	1,317,909
Total primary government	89,346,625	82,138,494	75,342,667
Change in net position governmental activities	$ (7,370,120)	$ 4,054,495	$ 4,795,067

Table 2
Unaudited

2020	2019	2018	2017	2016	2015	2014
$ 9,938,319	$ 8,462,320	$ 10,185,215	$ 9,241,500	$ 6,820,671	$ 6,025,476	$ 5,072,270
4,828,070	4,585,418	4,654,541	5,385,769	5,293,971	3,590,325	3,312,506
37,680,773	41,713,158	37,369,340	40,224,018	34,217,633	32,322,294	30,211,499
31,058,369	30,284,678	25,117,920	23,967,592	24,445,274	22,528,662	22,594,429
5,922,817	6,510,763	6,009,637	12,646,553	5,238,203	5,024,938	4,860,042
46,684	356,744	313,099	315,480	304,010	288,258	312,842
1,968,705	1,727,485	1,420,991	1,374,379	1,744,171	1,959,888	4,458,689
91,443,737	93,640,566	85,070,743	93,155,291	78,063,933	71,739,841	70,822,277
3,611,531	3,515,068	3,274,186	3,510,079	3,176,877	3,123,288	2,872,718
1,402,215	1,378,513	1,378,515	1,378,515	1,378,515	1,378,515	1,100,640
960,412	1,271,733	1,407,204	1,459,261	1,473,179	1,273,912	1,071,051
937,471	1,424,858	1,512,850	1,553,065	1,480,563	1,375,093	1,403,259
-	-	-	-	-	-	-
-	-	-	-	961,200	37,337	161,249
456,803	238,935	205,112	179,300	-	-	-
7,239,885	5,870,659	5,486,646	5,205,179	6,066,550	4,888,710	1,734,640
61,518	201,410	276,929	196,201	32,129	37,816	35,110
-	-	-	-	2,199	16,187	13,988
4,878,409	3,106,034	6,716,311	8,515,006	5,029,435	9,761,406	3,190,861
19,548,244	17,007,210	20,257,753	21,996,606	19,600,647	21,892,264	11,583,516
(71,895,493)	(76,633,356)	(64,812,990)	(71,158,685)	(58,463,286)	(49,847,577)	(59,238,761)
28,884,003	27,709,127	26,019,649	24,656,709	18,890,776	19,312,158	21,593,257
32,494,939	31,346,771	30,820,461	29,838,522	27,608,604	25,639,155	22,272,290
812,405	984,474	869,649	864,444	825,595	843,498	770,020
4,861,124	5,125,860	5,410,475	5,237,607	5,082,789	5,010,813	5,278,517
265,901	515,409	448,918	469,308	-	-	287,819
459,145	982,405	408,931	616,532	260,991	249,443	161,574
875,806	1,679,526	613,693	727,877	613,149	630,461	673,187
68,653,323	68,343,572	64,591,776	62,410,999	53,281,904	51,685,528	51,036,664
$ (3,242,170)	$ (8,289,784)	$ (221,214)	$ (8,747,686)	$ (5,181,382)	$ 1,837,951	$ (8,202,097)

CITY OF SHAWNEE, KANSAS

FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN YEARS
(modified accrual basis of accounting)

	2023	2022	2021
General fund:			
Nonspendable	$ 552,788	$ 540,568	$ 538,126
Assigned	74,751	9,253	-
Unassigned	38,733,583	37,986,700	30,377,316
Total general fund	$ 39,361,122	$ 38,536,521	$ 30,915,442
All other governmental funds			
Restricted	$ 30,559,706	$ 27,626,369	$ 20,999,300
Committed	6,439,071	7,778,701	7,105,615
Assigned	21,296,066	46,298,701	52,783,443
Unassigned	(13,641)	(8,699)	(19,981)
Total all other governmental funds	$ 58,281,202	$ 81,695,072	$ 80,868,377

Table 3
Unaudited

2020	2019	2018	2017	2016	2015	2014
$ 552,377	$ 487,871	$ 787,223	$ 774,731	$ 859,190	$ 975,766	$ 899,244
-	-	493,546	300,748	203,240	208,575	194,125
29,852,888	25,089,804	25,202,705	23,459,147	21,223,065	21,361,694	21,463,681
$ 30,405,265	$ 25,577,675	$ 26,483,474	$ 24,534,626	$ 22,285,495	$ 22,546,035	$ 22,557,050
$ 22,316,260	$ 17,333,527	$ 11,185,005	$ 10,329,190	$ 6,902,936	$ 9,359,836	$ 6,768,956
5,754,273	9,919,464	5,807,410	6,135,116	6,384,149	4,707,255	4,042,142
6,569,713	7,244,186	73,889	58,623	105,792	266,673	192,805
(6,286,520)	-	(3,045,491)	(5,869,690)	-	-	-
$ 28,353,726	$ 34,497,177	$ 14,020,813	$ 10,653,239	$ 13,392,877	$ 14,333,764	$ 11,003,903

CITY OF SHAWNEE, KANSAS

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN YEARS
(modified accrual basis of accounting)

	2023	2022	2021
Revenues:			
Taxes and special assessments	$ 85,767,456	$ 84,955,868	$ 78,291,968
Intergovernmental	6,809,414	9,220,423	10,379,582
Licenses and permits	2,147,935	2,402,740	2,197,928
Charges for services	5,774,209	5,872,293	5,284,885
Fines, forfeitures and penalties	1,094,079	1,022,180	1,045,317
Reimbursements	-	-	-
Investment earnings	5,652,698	670,429	252,366
Miscellaneous	1,809,644	1,130,009	824,075
Total revenues	109,055,435	105,733,327	98,616,682
Expenditures:			
General government	11,688,428	9,856,145	9,205,287
Community development	5,674,356	5,410,821	5,278,852
Public works	8,448,275	8,538,812	7,863,162
Public safety	38,188,565	29,425,952	27,016,377
Culture and recreation	6,642,369	7,065,772	5,535,776
Human resources	-	-	334
Capital outlay	52,849,579	37,883,808	30,672,785
Debt service:			
Principal retirements	8,196,718	7,291,590	9,858,062
Interest and fiscal charges	3,389,059	3,379,725	2,402,968
Total expenditures	135,077,349	108,852,625	97,833,603
Excess of revenues over (under) expenditures	(26,021,914)	(3,119,298)	783,079
Other financing sources (uses):			
Transfers in	34,610,292	26,621,104	34,320,310
Transfers out	(34,610,292)	(26,621,104)	(34,320,310)
Sale of property	81,130	459,385	340,561
Proceeds from issuance of bonds	-	10,845,000	49,225,000
Premium on bonds issued	-	722,072	3,016,749
Proceeds from issuance of notes	-	-	-
Proceeds from capital leases/financed purchase	3,351,515	-	-
Bond refunding	-	-	-
Total other financing sources (uses)	3,432,645	11,567,072	52,241,749
Net change in fund balances	$ (22,589,269)	$ 8,447,774	$ 53,024,828
Debt service as a percentage of noncapital expenditures	12.36%	13.25%	15.81%

Note: Taxes and Special Assessments are further detailed at Table 5.

2020	2019	2018	2017	2016	2015	2014
$ 71,745,445	$ 70,256,733	$ 68,590,725	$ 66,094,189	$ 54,617,061	$ 52,113,314	$ 51,443,988
6,318,518	5,277,905	6,849,554	10,513,915	11,303,349	9,374,366	5,244,331
1,833,107	1,197,687	1,183,430	1,362,616	1,124,552	1,056,708	1,118,901
4,118,110	5,120,752	4,982,121	5,079,043	1,823,404	1,732,188	1,756,436
960,412	1,271,733	1,399,480	1,453,245	4,561,179	4,361,912	3,572,331
-	-	85,140	157,733	21,122	62,752	-
459,145	982,408	408,931	616,532	260,991	249,443	161,574
798,739	1,651,422	928,553	570,144	529,692	584,809	673,188
86,310,543	85,786,741	84,427,934	85,847,417	74,303,685	69,570,492	63,970,749
9,442,788	7,957,785	7,933,335	8,102,552	7,112,778	6,212,220	5,821,786
4,653,453	4,425,692	4,674,383	5,423,097	5,311,595	3,582,344	3,317,354
7,242,629	8,966,170	8,835,855	7,171,188	12,224,386	9,601,385	7,987,201
26,744,992	26,567,970	25,880,118	23,278,354	23,203,914	21,787,066	21,924,381
4,500,605	4,998,952	5,037,633	4,979,048	4,478,747	4,245,510	4,134,266
5,000	325,945	318,786	323,071	309,467	285,996	313,736
30,405,840	30,582,339	27,322,856	33,347,857	13,126,188	9,161,783	9,124,654
7,008,873	11,140,085	8,383,313	8,646,350	8,965,000	9,360,000	32,466,151
2,497,771	2,198,215	1,791,356	1,676,632	1,763,037	2,015,342	4,453,000
92,501,951	97,163,153	90,177,635	92,948,149	76,495,112	66,251,646	89,542,529
(6,191,408)	(11,376,412)	(5,749,701)	(7,100,732)	(2,191,427)	3,318,846	(25,571,780)
21,321,179	18,357,237	20,290,954	17,229,980	9,504,484	9,108,921	8,749,222
(21,321,179)	(18,357,237)	(20,290,954)	(17,229,980)	(9,504,484)	(9,108,921)	(8,749,222)
77,067	28,101	-	-	62,335	35,000	-
4,710,000	28,800,000	8,840,000	9,215,000	-	-	21,590,000
135,382	2,146,977	1,042,123	334,650	-	-	2,985,591
-	-	-	-	990,000	-	-
-	-	1,184,000	-	-	-	-
-	-	-	(2,939,425)	-	-	-
4,845,382	30,946,977	11,066,123	6,610,225	990,000	-	24,575,591
$ (1,346,026)	$ 19,570,565	$ 5,316,422	$ (490,507)	$ (1,201,427)	$ 3,318,846	$ (996,189)
15.52%	17.07%	15.01%	14.58%	16.79%	21.10%	45.15%

CITY OF SHAWNEE, KANSAS

GOVERNMENTAL FUND TYPES REVENUES BY SOURCE
LAST TEN YEARS
(modified accrual basis of accounting)

	2023	2022	2021
Property	$ 35,218,554	$ 34,949,207	$ 33,716,850
Special assessments	333,958	319,802	691,168
Sales county and city	42,068,639	40,591,973	37,209,308
Franchise	5,338,331	6,860,982	4,958,010
Other taxes	2,807,974	2,233,904	1,716,632
Total taxes	85,767,456	84,955,868	78,291,968
Licenses and permits	2,147,935	2,402,740	2,197,928
Intergovernmental	6,809,414	9,220,423	10,379,582
Charges for services	5,774,209	5,872,293	5,284,885
Fines, forfeitures and penalties	1,094,079	1,022,180	1,045,317
Reimbursements	-	-	-
Investment income	5,652,698	670,429	252,366
Miscellaneous	1,809,644	1,130,009	824,075
Total	109,055,435	105,273,942	98,616,682
Sales tax breakdown:			
City sales tax	27,082,941	26,327,697	24,289,280
County sales tax	14,985,698	14,264,276	12,920,028
Total sales tax	$ 42,068,639	$ 40,591,973	$ 37,209,308
City sales tax	$ 27,082,941	$ 26,327,697	$ 24,289,280
City property tax	35,218,554	34,949,207	33,716,850
Total tax revenue	85,767,456	84,955,868	78,291,968
City sales tax to total tax revenue	31.58%	30.99%	31.02%
Total revenue	109,055,435	105,273,942	98,616,682
City sales tax to total	24.83%	25.01%	24.63%
Property tax to total	32.29%	33.20%	34.19%
Tax to total revenue	78.65%	80.70%	79.39%
Retail sales	1,338,444,032	1,309,418,516	1,200,299,484
Percent change	2.22%	9.09%	9.94%

2020	2019	2018	2017	2016	2015	2014
$ 30,248,884	$ 31,226,017	$ 29,503,333	$ 28,125,592	$ 18,890,776	$ 19,312,158	$ 21,593,257
3,062,552	844,017	1,350,251	1,398,600	2,209,297	1,307,690	1,242,085
32,494,939	31,346,771	30,820,461	29,838,522	27,608,604	25,639,155	22,272,290
4,861,124	5,125,860	5,410,475	5,237,607	5,082,789	5,010,813	5,278,517
1,077,946	1,714,068	1,506,205	1,493,868	825,595	843,498	1,057,839
71,745,445	70,256,733	68,590,725	66,094,189	54,617,061	52,113,314	51,443,988
1,833,107	1,197,687	1,183,430	1,362,616	1,124,552	1,056,708	1,118,901
6,318,518	5,277,905	6,849,554	10,513,915	11,303,349	9,374,366	5,244,331
4,118,110	5,120,752	4,982,121	5,079,043	1,823,404	1,732,188	1,756,436
960,412	1,271,733	1,399,480	1,453,245	4,561,179	4,361,912	3,572,331
52,006	-	85,140	157,733	21,122	62,752	-
459,145	982,408	408,931	616,532	260,991	249,443	161,574
669,666	1,651,422	928,553	570,144	529,692	584,809	673,188
86,233,476	85,786,741	84,427,934	85,847,417	74,303,685	69,570,492	63,970,749
21,552,452	20,456,907	20,020,102	19,619,466	11,444,235	10,951,020	10,822,190
10,942,485	10,889,864	10,800,359	10,219,056	16,164,369	14,688,135	11,450,100
$ 32,494,937	$ 31,346,771	$ 30,820,461	$ 29,838,522	$ 27,608,604	$ 25,639,155	$ 22,272,290
$ 21,552,452	$ 20,456,907	$ 20,020,102	$ 19,619,466	$ 11,444,235	$ 10,951,020	$ 10,822,190
30,248,884	31,226,017	29,503,333	28,125,592	18,890,776	19,312,158	21,593,257
71,745,445	70,256,733	68,590,725	66,094,189	54,617,061	52,113,314	51,443,988
30.04%	29.12%	29.19%	30%	21%	21%	21%
86,233,476	85,786,741	84,427,934	85,847,417	74,303,685 #	69,570,492	63,970,749
24.99%	23.85%	23.71%	23%	15%	16%	17%
35.08%	36.40%	34.94%	33%	25%	28%	34%
83.20%	81.90%	81.24%	77%	74%	75%	80%
1,048,223,742	1,011,186,194	994,610,806	993,146,881	961,584,628 #	927,031,277	931,658,517
0.64%	0.54%	2.81%	3.28%	3.73%	-0.50%	6.27%

Table 6
Unaudited

CITY OF SHAWNEE, KANSAS

PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN YEARS

Tax Year	Budget Year	Total Tax Levy	Collection of Current Year Taxes	Percentage of Levy Collected	Collection of Delinquent Tax	Total Collections	Percentage of Levy Collected	
2022	2023	$ 28,728,968	$ 28,426,027	98.9%	$ (50,475)	$ 28,375,552	98.8%	
2021	2022	28,005,898	26,549,243	94.8%	(210,812)	26,338,431	94.0%	**
2020	2021	26,777,303	26,502,141	99.0%	59,477	26,561,617	99.2%	
2019	2020	25,976,257	26,088,479	100.4%	(161,509)	25,926,970	99.8%	**
2018	2019	24,602,289	23,996,069	97.5%	107,176	24,103,245	98.0%	
2017	2018	23,148,167	22,629,721	97.8%	56,847	22,686,568	98.0%	
2016	2017	21,980,869	21,585,221	98.2%	124,850	21,710,071	98.8%	
2015	2016	18,834,614	18,546,284	98.5%	228,999	18,775,283	99.7%	
2014	2015	17,614,376	17,241,522	97.9%	97,649	17,339,171	98.4%	
2013	2014	17,019,915	16,669,461	97.9%	110,679	16,780,140	98.6%	

Outstanding delinquent taxes are collected by Johnson County. County Treasurer's records do not provide a determination of delinquent outstanding taxes by year, therefore, it is possible for the total collections as a percent of current levy to be greater than 100%.

**Budget Year 2020 and 2022 had negative delinquent tax collections.

The County made adjustments to some delinquencies that are reflected in 2020 and 2022 Actuals.

CITY OF SHAWNEE, KANSAS

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE
OF TAXABLE PROPERTY
LAST TEN YEARS

Tax Year	Fiscal Year	Total Real Estate	Personal Property	State Assessed Utilities	Total Taxable Assessed Value **	Total Real Property Actual Value
2022	2023	$ 1,292,334,100	$ 5,600,455	$ 34,567,555	$ 1,332,502,110	$ 8,884,244,530
2021	2022	1,037,349,194	6,687,714	32,930,843	1,076,967,751	7,880,417,820
2020	2021	971,275,954	8,485,201	30,668,341	1,010,429,496	7,362,177,470
2019	2020	937,698,269	8,811,583	29,100,040	975,609,892	7,051,528,380
2018	2019	887,486,897	9,225,809	27,614,858	924,327,564	6,643,873,850
2017	2018	834,594,524	9,781,765	25,407,318	869,783,607	6,248,288,840
2016	2017	790,639,864	10,246,693	24,866,944	825,753,501	5,900,269,930
2015	2016	732,599,423	10,570,239	24,462,050	767,631,712	5,526,699,970
2014	2015	683,602,811	12,203,689	22,713,533	718,520,033	5,179,878,970
2013	2014	646,392,306	14,442,158	21,080,450	681,914,914	4,919,568,420

** Total Taxable Assessed Value reflects the value on the Abstract of Taxes from Johnson County of each year

Pursuant to Article 11, Section 1 of the State of Kansas Constitution
Assessment Rates
Residential - 11.5%
Commercial - 25%
Agriculture - 30%
Not for Profit - 12%
Real Property Used for Commercial/Industrial Located Upon Land Devoted to Agricultural Use - 25%
Other Urban and Rural Real Property not Otherwise Specifically Subclassified - 30%
Personal Property - 30%
State Assessed Utilities - 33%

Table 7
Unaudited

	Personal Property Estimated Actual Value	Utilities Estimated Actual Value	Total Estimated Actual Value	Ratio of Total Assessed to Total Estimated Actual Value	Total Direct Tax Rate
$	18,668,183	$ 104,750,167	$ 9,007,662,880	14.79%	24.047
	22,292,380	99,790,433	8,002,500,633	13.46%	26.004
	28,284,003	92,934,367	7,483,395,840	13.50%	26.501
	29,371,943	88,181,939	7,169,082,263	13.61%	26.625
	30,752,697	83,681,388	6,758,307,935	13.80%	26.617
	32,605,883	76,991,873	6,357,886,596	13.68%	26.614
	34,155,643	75,354,376	6,009,779,949	13.74%	26.611
	35,234,130	74,127,424	5,636,061,524	13.62%	24.536
	40,678,963	68,828,888	5,289,386,821	13.58%	24.536
	48,140,527	63,880,152	5,031,589,098	13.55%	24.959

CITY OF SHAWNEE, KANSAS

DIRECT AND OVERLAPPING PROPERTY TAX RATES
LAST TEN YEARS

		City Direct Rates					
Tax Year Ended December 31,	Fiscal Year Ended December 31,	General & Special Revenue	Debt Service	Total Direct	State	County	Library
2022	2023	18.790	4.258	23.048	1.500	17.526	3.812
2021	2022	19.539	4.508	24.047	1.500	17.772	3.815
2020	2021	20.964	5.040	26.004	1.500	18.564	3.908
2019	2020	21.423	5.078	26.501	1.500	18.799	3.905
2018	2019	21.016	5.601	26.617	1.500	20.246	3.901
2017	2018	20.813	5.801	26.614	1.500	19.318	3.921
2016	2017	19.260	7.351	26.611	1.500	19.590	3.915
2015	2016	16.931	7.605	24.536	1.500	19.582	3.912
2014	2015	16.120	8.400	24.520	1.500	17.764	3.157
2013	2014	17.248	7.711	24.959	1.500	17.764	3.157

Source: All overlapping governments, Johnson County Clerk's office.

General note: Levies shown are based on the largest taxing unit, within the Shawnee City limits, taxing unit no. 626T.

Note A: Tax Year - the tax levy is the following year's tax revenue.

Note B: Overlapping rates are those of local and county government that apply to property owners within the City of Shawnee. Not all overlapping rates apply to all Shawnee property owners.

Table 8
Unaudited

Overlapping Rates					
County Community College	Parks and Recreation	Total Overlapping Without Schools	School District Shawnee Mission (SD-512)	School District DeSoto (SD-232)	School District Olathe (SD-233)
8.131	3.022	57.039	50.822	61.042	63.482
8.617	3.021	58.772	49.436	61.673	65.168
8.575	3.096	61.647	51.667	61.949	68.282
9.191	3.093	62.989	52.351	62.284	69.138
9.266	3.088	64.618	52.427	64.841	70.665
8.966	3.112	63.431	53.663	67.467	71.174
8.938	3.102	63.656	54.940	68.864	67.774
9.469	3.101	62.100	54.059	74.461	67.764
9.461	2.349	58.751	55.911	71.951	67.868
9.461	2.349	59.190	55.911	71.951	67.868

Table 9
Unaudited

CITY OF SHAWNEE, KANSAS

PRINCIPAL PROPERTY TAXPAYERS

Current Year and Nine Years Ago

	2022 Tax Year/2023 Fiscal Year				2013 Tax Year/2014 Fiscal Year			
Taxpayer	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Valuation	Taxpayer	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Valuation
TriRX Shawnee LLC	$ 16,288,037	1	1.20%	Wal-Mart	$ 6,291,751	1	0.92%
Evergy Kansas Central	13,802,182	2	1.00%	The Shawnee Station LLC	5,395,501	2	0.79%
Wal-Mart Real Estate Business Trust	8,240,052	3	0.60%	Greens at Shawnee	3,924,605	3	0.58%
NP Shawnee Residential LLC	7,970,765	4	0.60%	Tower Properties Company	2,897,928	4	0.42%
Evergy Metro Inc	7,733,239	5	0.60%	BK Properties, LLC	2,675,041	5	0.39%
Shawnee Station LLC	7,431,001	6	0.60%	H H Associates LLC	2,606,250	6	0.38%
10 Quivira Plaza 14 A LLC	7,265,251	7	0.50%	10 Quivira Plaza 14 A LLC	2,388,552	7	0.35%
KC Prairie Pines	7,134,485	8	0.50%	MRE/KS Shawnee Dist Ctr #1 LLC	2,315,750	8	0.34%
Kansas Gas Service	5,978,781	9	0.40%	FedEx Ground Package System	2,223,258	9	0.34%
CEAI Carlyle, LLC	5,927,660	10	0.40%	Shawnee Village Retail LLC	2,195,001	10	0.34%
Total	$ 87,771,453		6.40%		$ 32,913,637		4.86%
City of Shawnee	$ 1,332,502,110				$ 681,914,914		

Source: Johnson County Clerk's Office

CITY OF SHAWNEE, KANSAS

SALES TAX RATES
LAST TEN YEARS

Fiscal Year	City Sales	County Sales	County Public Safety Sales	County Public Safety Sales	County Research Triangle	County Stormwater
2023	1.00%	0.50%	0.25%	0.25%	0.125%	0.10%
2022	1.00%	0.50%	0.25%	0.25%	0.125%	0.10%
2021	1.00%	0.50%	0.25%	0.25%	0.125%	0.10%
2020	1.00%	0.50%	0.25%	0.25%	0.125%	0.10%
2019	1.00%	0.50%	0.25%	0.25%	0.125%	0.10%
2018	1.00%	0.50%	0.25%	0.25%	0.125%	0.10%
2017	1.00%	0.50%	0.25%	0.25%	0.125%	0.10%
2016	1.00%	0.50%	0.25%	0.25%	0.125%	0.10%
2015	1.00%	0.50%	0.25%	0.00%	0.125%	0.10%
2014	1.00%	0.50%	0.25%	0.00%	0.125%	0.10%

Tax Rates from Kansas Department of Revenue

Table 10
Unaudited

Public Safety	Park and Pipes Sales	State	City Public Safety	Pavement Sales	Total Direct
0.25%	0.125%	6.50%	0.125%	0.375%	9.600%
0.25%	0.125%	6.50%	0.125%	0.375%	9.600%
0.25%	0.125%	6.50%	0.125%	0.375%	9.600%
0.25%	0.125%	6.50%	0.125%	0.375%	9.600%
0.25%	0.125%	6.50%	0.125%	0.375%	9.600%
0.25%	0.125%	6.50%	0.125%	0.375%	9.600%
0.25%	0.125%	6.50%	0.125%	0.375%	9.600%
0.25%	0.125%	6.50%	0.125%	0.375%	9.600%
0.25%	0.125%	6.50%	0.125%	0.375%	9.350%
0.25%	0.125%	6.15%	0.125%	0.000%	8.625%

CITY OF SHAWNEE, KANSAS

RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN YEARS

Fiscal Year	General Obligation Bonds	Revolving Loan	Capital Leases / Financed Purchase	Temporary Notes	Total Primary Government	Debt Service Restricted Fund Balance
2023	$ 101,502,966	$ -	$ 3,532,706	$ -	$ 105,035,672	$ 4,914,571
2022	110,209,071	-	357,049	-	110,566,120	4,783,506
2021	106,319,249	-	597,622	-	106,916,871	3,869,583
2020	64,210,198	-	900,765	-	65,110,963	2,585,328
2019	66,608,870	-	1,194,638	-	67,803,508	1,394,755
2018	46,701,060	-	1,564,723	250,000	48,515,783	1,222,393
2017	44,893,028	-	834,036	500,000	46,227,064	977,983
2016	46,715,583	-	1,105,386	745,000	48,565,969	442,606
2015	55,821,170	-	1,368,944	-	57,190,114	908,200
2014	65,556,065	-	1,624,992	-	67,181,057	1,342,180

Note: City's outstanding debt is further detailed in the notes to the financial statements.

* See Table 14 for personal income and population data.

** See Table 7 for property value data.

Table 11
Unaudited

General Obligation Bonds Net of Debt Service Restriction	Total Outstanding Debt		General Obligation Debt Outstanding Net of Debt Service Restriction	
	Percentage of Personal Income*	Per Capita*	Percentage of Actual Taxable Value** of Property	Per Capita*
$ 96,588,395	1.846%	$ 1,473	7.25%	$ 1,354
105,425,565	1.943%	1,550	9.79%	1,478
102,449,666	1.922%	1,550	10.14%	1,486
61,624,870	1.193%	963	6.10%	911
65,214,115	1.195%	1,014	7.06%	976
45,478,667	1.006%	732	4.92%	686
43,915,045	1.031%	703	5.05%	667
46,272,977	1.126%	744	5.60%	709
54,912,970	1.358%	884	7.15%	849
64,213,885	1.687%	1,047	8.94%	1,001

Table 12
Unaudited

CITY OF SHAWNEE, KANSAS

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

December 31, 2023

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable*	Estimated Share of Overlapping Debt
Debt to be repaid with property taxes:			
Johnson County	$ 823,310,000	8.99%	$ 74,015,569
U.S.D. #232 (DeSoto)	146,705,000	68.22%	100,082,151
U.S.D. #233 (Olathe)	726,199,834	0.86%	6,245,319
U.S.D. #512 (Shawnee Mission)	515,410,000	13.16%	67,827,956
Subtotal overlapping debt			248,170,995
City direct debt	105,035,672	100.0%	105,035,672
Total direct and overlapping debt			$ 353,206,667

Sources: Assessed value data used to estimate percentage were obtained from the Johnson County, Kansas Appraiser's Office. Debt outstanding data provided by Johnson County Department of Records and Tax Administration.

Johnson County and City of Shawnee debt as of 12/31/23. Other debt as of 6/30/23.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the overlapping debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

* For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the City's boundaries and dividing it by each unit's total taxable assessed value. This approach was also applied to the other debt of the overlapping governmental units.

CITY OF SHAWNEE, KANSAS

LEGAL DEBT MARGIN
LAST TEN FISCAL YEARS

December 31, 2023

	2023	2022	2021	2020
Debt limit	$ 432,581,652	$ 355,316,442	$ 335,505,497	$ 324,277,666
Total net debt applicable to limit	64,797,081	62,223,767	67,854,906	29,649,184
Legal debt limit	$ 367,784,571	$ 293,092,675	$ 267,650,591	$ 294,628,482
Total net debt applicable to the limit as a percentage of debt limit	15.0%	17.5%	20.2%	9.1%

Note: Under State finance law, the City's outstanding general obligation debt should not exceed 30% of the total assessed property value.

Legal Debt Margin Calculation for Year Ended December 31, 2023

Assessed valuation of taxable tangible property	$ 1,332,502,110
Equalized valuation of motor vehicles	109,436,730
Equalized assessed tangible valuation for computation of bonded debt limitations	$ 1,441,938,840
Legal debt limit (30%)	$ 432,581,652
Less: general obligation bonds, net of premiums	101,502,966
Less: financed purchases	357,049
Plus: exempt refinanced and stormwater debt	32,148,363
Plus: Debt Service Fund fund balance	4,914,571
Legal debt margin	$ 367,784,571
Percentage of debt capacity used	15.0%

Table 13
Unaudited

2019	2018	2017	2016	2015	2014
$ 307,642,192	$ 290,227,030	$ 275,813,145	$ 257,078,928	$ 241,499,251	$ 229,489,885
27,966,770	41,962,607	41,027,017	43,382,394	51,636,800	60,562,820
$ 279,675,422	$ 248,264,423	$ 234,786,128	$ 213,696,534	$ 189,862,451	$ 168,927,065
9.1%	14.5%	14.9%	16.9%	21.4%	26.4%

Table 14
Unaudited

CITY OF SHAWNEE, KANSAS

DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN YEARS

December 31, 2023

Fiscal Year	City Population[a]	County Population[b]	City Population Percent Change	Per Capita Personal Income[c]	Personal Income[d]	City Unemployment Rate[e]	State Unemployment Rate[e]
2023	71,327	619,195	3.4%	90,503	6,455,307,481	1.8%	2.0%
2022	68,958	613,219	1.0%	83,008	5,691,395,311	2.3%	2.9%
2021	68,292	607,220	2.0%	79,793	5,502,365,694	1.7%	2.8%
2020	67,626	602,948	1.2%	78,270	5,293,087,020	3.6%	4.7%
2019	66,839	602,401	0.8%	76,328	5,101,687,192	2.6%	3.2%
2018	66,290	596,767	0.8%	72,717	4,820,409,930	2.6%	3.3%
2017	65,795	589,609	0.8%	69,977	4,604,136,715	2.8%	3.6%
2016	65,260	584,451	0.9%	68,731	4,485,385,060	3.5%	4.2%
2015	64,680	580,159	0.8%	66,294	4,287,895,920	3.4%	4.2%
2014	64,170	574,096	0.9%	62,832	4,031,929,440	4.0%	4.5%

Note a: City of Shawnee Planning Department

Note b: From Johnson County, Kansas

Note c: Per Capita Personal Income reflects that of Johnson County, Kansas. Figures are not available by municipality.

Note d: Personal Income is calculated by multiplying the City's population by the Per Capita Personal Income.

Note e: Kansas Labor Information Center, https://klic.dol.ks.gov

* Johnson County population and per capita personal income not available at the time of this publication

** City of Shawnee population is estimated by the Planning Department and has not been verified by census data

CITY OF SHAWNEE, KANSAS

PRINCIPAL EMPLOYERS OF JOHNSON COUNTY, KS

December 31, 2023 and Nine Years Ago

	2022 Tax Year/2023 Fiscal Year *		
Employer	Employees	Rank	Percentage of Total Employment
Garmin International	4,693	1	1.40%
T-Mobile	4,674	2	1.39%
United Parcel Service	3,888	3	1.16%
Shawnee Mission School District	3,604	4	1.07%
Blue Valley School District	3,324	5	0.99%
Quest Diagnostics	3,070	6	0.92%
Olathe Health	2,460	7	0.73%
Black & Veatch	2,294	8	0.68%
Farmers Insurance	2,063	9	0.61%
FedEx Ground Package System, Inc.	1,557	10	0.46%
Total	31,627		
Johnson County, KS	335,476		

* This information was not available at the time of publication.

Source: Kansas City Area Development Council; US Census Bureau ACS 5-year 2018-2022

Table 15
Unaudited

Employer	2013 Tax Year/2014 Fiscal Year Employees	Rank	Percentage of Total Employment
FedEx Ground Package Systems, Inc.	570	1	1.66%
Bayer HealthCare, LLC	500	1	1.46%
Wal-Mart Super Center	380	3	1.11%
IBT Inc.	334	4	0.97%
City of Shawnee	375	5	1.09%
Hyvee Food & Drug Store	235	6	0.69%
Sweet Life at Rosehill	221	7	0.64%
NazDar Industries	220	8	0.64%
Price Chopper	200	9	0.58%
Arbor Masters Tree and Landscape	196	10	0.57%
Total	3,231		
City of Shawnee	34,271		

CITY OF SHAWNEE, KANSAS

OPERATING INDICATORS BY FUNCTION/PROGRAM

LAST TEN FISCAL YEARS

Function/Program	2023	2022	2021
Police			
Physical Arrests*	1,885	1,869	1,971
Parking Citations	72	35	33
Traffic Accidents	944	811	880
Fire			
Fire/Explosion Calls	157	186	166
Rescue Calls	4,342	4,666	4,542
Hazardous Incident Calls **	279	-	-
Other Incident Calls***	753	881	824
Service Calls	641	682	591
False Calls	529	584	457
Public Works			
Snow Removal/Sanding (Man-Hours)	2,101.00	5,369.00	4,269.00
Parks & Recreation			
Aquatic Centers (Total Revenue)	920,646	936,394	788,635
Sports Programs (Total Revenue)	75,056	60,266	44,802
Facilities/Grounds Rental (Total Revenue)	210,808	243,717	199,169

* - New record management system in the Police Department beginning in 2019 tracks all arrests not just custodial arrests.
** - Hazardous Incident Calls are grouped under Other Incident Calls beginning in 2017.
*** - Tracking for Other Incident Calls began in 2015
Source: City of Shawnee Budget Document

Table 16
Unaudited

2020	2019	2018	2017	2016	2015	2014
1,460	2,282	792	907	938	793	746
34	53	62	41	45	70	91
707	980	1,011	912	929	924	903
168	179	155	182	125	136	183
4,374	4,437	4,313	3,934	3,517	3,447	3,609
-	-	-	-	200	232	230
197	847	246	254	57	53	-
537	422	1,134	1,108	1,225	1,215	1,181
440	524	456	487	485	481	442
1,607.50	6,940.00	1,848.00	1,731.00	1,803.00	4,071.75	6,122.25
-	773,764	794,902	730,551	733,833	672,250	678,420
30,619	65,607	65,028	64,764	63,719	65,140	7,163
121,178	311,929	304,070	289,756	407,260	356,533	357,729

Table 17
Unaudited

CITY OF SHAWNEE, KANSAS

FULL TIME CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM
LAST TEN YEARS

Function/Program	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
General government:										
City Manager	6.00	6.00	6.00	6.00	6.00	4.00	3.00	3.00	3.00	3.00
Legal	5.00	5.00	2.00	2.00	2.00	2.00	1.00	1.00	1.00	1.00
Licensing/HR	8.00	8.00	8.00	7.00	7.00	8.00	6.00	5.00	5.00	5.00
Communications	2.00	2.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Finance	6.00	6.00	5.00	5.00	5.00	5.00	4.00	4.00	4.00	4.00
IT	13.00	12.00	12.00	12.00	11.00	12.00	12.00	11.00	10.00	9.00
Municipal court	5.00	5.00	5.00	5.00	5.00	4.00	4.00	5.00	5.00	5.00
Planning	6.00	7.00	6.00	6.00	6.00	5.00	5.00	5.00	5.00	5.00
Engineering	10.00	10.00	10.00	9.00	8.00	10.00	11.00	12.00	11.00	10.00
Public Works	47.00	47.00	46.00	46.00	47.00	46.00	46.00	41.00	40.00	40.00
Police	125.00	125.00	119.00	119.00	117.00	115.00	109.00	108.00	107.00	109.00
Fire										
Fire	75.00	75.00	76.00	76.00	73.00	72.00	72.00	60.00	59.00	58.00
Building Inspection	12.00	11.00	11.00	11.00	11.00	10.00	10.00	9.00	8.00	8.00
Parks and Recreation										
Parks Maintenance	10.00	10.00	10.00	10.00	10.00	10.00	9.00	9.00	9.00	9.00
Civic Centre	7.00	7.00	7.00	7.00	7.00	7.00	6.00	6.00	6.00	6.00
Old Shawnee Town	5.00	5.00	5.00	5.00	4.00	4.00	4.00	4.00	4.00	4.00
Total	342.00	341.00	329.00	327.00	320.00	315.00	303.00	284.00	278.00	277.00

Source: City of Shawnee, Kansas.

CITY OF SHAWNEE, KANSAS

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM
LAST TEN YEARS

Function/Program	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Police										
Stations	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Fire										
Stations	4.00	4.00	4.00	4.00	4.00	3.00	3.00	3.00	3.00	3.00
Public Works										
Center Line Miles	386.75	350.89	347.10	345.46	344.30	344.00	343.00	339.70	336.40	336.40
Streetlights	6,557	6,533	6,438	6,346	6,319	4,370	4,333	4,244	4,213	4,179
Parks & Recreation										
Parks	36.00	36.00	36.00	35.00	35.00	35.00	35.00	35.00	35.00	34.00
Civic Centre	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Pools	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Old Shawnee Town (Historical Buildings)	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00

Source: City of Shawnee Budget Document

GOVERNMENTAL AUDIT SECTION

CITY OF SHAWNEE, KANSAS

Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2023

Federal Grantor/Pass-Through Grantor/Program Title	Federal ALN Number	Expenditures
U.S. Department of Housing and Urban Development		
CDBG - Entitlement Grants Cluster:		
Community Development Block Grants/Entitlement Grants	14.218	$ 226,963
Total CDBG - Entitlement Grants Cluster		226,963
Total U.S. Department of Housing and Urban Development		226,963
U.S. Department of Justice		
Passed Through Crime Victims Compensation Board of Kansas:		
Crime Victims Compensation	16.576	300
Bulletproof Vest Partnership Program	16.607	14,372
Total U.S. Department of Justice		14,672
U.S. Department of the Treasury		
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	2,394,116
Total COVID-19 - Coronavirus State and Local Fiscal Recovery Funds		2,394,116
Total U.S. Department of the Treasury		2,394,116
Executive Office of the President, Office of National Drug Control Policy		
Passed Through Kansas Bureau of Investigation:		
High Intensity Drug Trafficking Areas	95.001	12,221
Total Executive Office of the President, Office of National Drug Control Policy		12,221
U.S. Department of Transportation		
Passed Through Kansas Department of Transportation:		
Highway Safety Cluster:		
State and Community Highway Safety	20.600	1,921
National Priority Safety Programs	20.616	3,471
Total Highway Safety Cluster		5,392
Highway Planning and Construction Cluster:		
Highway Planning and Construction	20.205	319,762
Total Highway Planning and Construction Cluster		319,762
Total U.S. Department of Transportation		325,154
Total Expenditures of Federal Awards		$ 2,973,126

The accompanying notes are an integral part of this schedule.

CITY OF SHAWNEE, KANSAS

Notes to the Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2023

1. Organization

The City of Shawnee, Kansas, (the City), is the recipient of several federal awards. All federal awards received directly from federal agencies as well as those awards that are passed through other government agencies, are included on the Schedule of Expenditures of Federal Awards.

2. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City and is presented in accordance with generally accepted accounting principles. The information presented in this schedule is in accordance with the requirements of *Title 2 U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. The City elected not to use the 10% de minimis indirect cost rate.

3. Local Government Contributions

Local cost sharing is required by certain federal grants. The amount of cost sharing varies with each program. Only the federal share of expenditures is presented in the Schedule of Expenditures of Federal Awards.

4. Additional Audits

Grantor agencies reserve the right to conduct additional audits of the City's grant programs for economy and efficiency and program results that may result in disallowed costs to the City. However, management does not believe such audits would result in any disallowed costs that would be material to the City's financial position as of December 31, 2023.

5. Outstanding Loans

The City did not have any outstanding loans under any federal grants as of December 31, 2023.

6. Pass Through Numbers

Pass through numbers have not been assigned to pass through grants on the Schedule of Expenditures of Federal Awards.

CITY OF SHAWNEE, KANSAS

Schedule of Findings and Questioned Costs
For the Year Ended December 31, 2023

Section I - Summary of Auditor's Results

Financial Statements

Type of auditor's report issued:	Unmodified			
Internal control over financial reporting:				
Material weakness(es) identified?		Yes	X	No
Significant deficiency(ies) identified that are not considered to be material weaknesses?		Yes	X	None reported
Noncompliance material to financial statements noted?		Yes	X	No

Federal Awards

Internal control over major programs:				
Material weakness(es) identified?		Yes	X	No
Significant deficiency(ies) identified that are not considered to be material weaknesses?		Yes	X	None reported
Type of auditor's report issued on compliance for major programs:	Unmodified			
Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Uniform Guidance?		Yes	X	No

Identification of major programs:

CFDA Number(s)	Name of Federal Program or Cluster
21.027	COVID-19 - Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish between type A and type B programs:	$750,000			
Auditee qualified as low-risk auditee?		Yes	X	No

CITY OF SHAWNEE, KANSAS

Schedule of Findings and Questioned Costs (Continued)
For the Year Ended December 31, 2023

Section II - Financial Statement Findings

Current Year Findings

None Noted.

Section III - Federal Award Findings and Questioned Costs

Current Year Findings

None Noted.

CITY OF SHAWNEE, KANSAS

Summary Schedule of Prior Audit Findings
For the Year Ended December 31, 2023

Section II - Financial Statement Findings

Prior Year Findings

None Noted.

Section III - Federal Award Findings and Questioned Costs

Prior Year Findings

None Noted.

GORDONCPA
AUDITING
ACCOUNTING
CONSULTING

4205 W 6th St Ste C
Lawrence, KS 66049

(785) 371-4847
cpagordon.com

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH "GOVERNMENT AUDITING STANDARDS"

Mayor and City Council
City of Shawnee, Kansas

We have audited, in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the *Kansas Municipal Audit and Accounting Guide*, the financial statements of the City of Shawnee, Kansas (the City), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 6, 2024.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal controls exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charge with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Gordon CPA LLC

Certified Public Accountant
Lawrence, Kansas

June 6, 2024

GORDONCPA
AUDITING
ACCOUNTING
CONSULTING

4205 W 6th St Ste C
Lawrence, KS 66049

(785) 371-4847
cpagordon.com

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Mayor and City Council
City of Shawnee, Kansas

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the compliance of the City of Shawnee, Kansas (the City), with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2023. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirement referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grants agreements applicable to the City's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion of the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards,* and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgement and maintain professional skepticism throughout the audit.

- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Example Entity's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies, and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in the internal control over compliance that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the City as of and for the year ended December 31, 2023, and have issued our report thereon dated June 6, 2024, which contained an unmodified opinion on those financial statements. Our audit was performed for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

Gordon CPA LLC

Certified Public Accountant
Lawrence, Kansas

June 6, 2024