SHAWNEE HEIGHTS FIRE DISTRICT

Shawnee County, Kansas

FINANCIAL STATEMENT

WITH

INDEPENDENT AUDITOR'S REPORT

December 31, 2024

VARNEY & ASSOCIATES, CPAs, LLC
Manhattan, Kansas

SHAWNEE HEIGHTS FIRE DISTRICT
Shawnee County, Kansas
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February 17, 2025

Fire District Board
Shawnee Heights Fire District
Shawnee County, Kansas

Independent Auditor's Report

Adverse and Unmodified Opinions
We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of Shawnee Heights Fire District (the District), as of and for the year ended December 31, 2024 and the related notes to the financial statement.

Adverse Opinion on U.S. Generally Accepted Accounting Principles
In our opinion, because of the significance of the matter discussed in the Basis for Adverse and Unmodified Opinions section of our report, the accompanying financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2024, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting
In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the District as of December 31, 2024, and the aggregate receipts and expenditures for they year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* (KMAAG) described in Note 1.

Basis for Adverse and Unmodified Opinions
We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and KMAAG. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

Matter Giving Rise to the Adverse Opinion on U.S. Generally Accepted Accounting Principles
As discussed in Note 1 of the financial statement, the financial statement is prepared by the District on the basis of the financial reporting provisions of the KMAAG, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Responsibilities of Management for the Financial Statement
Management is responsible for the preparation and fair presentation of the financial statement in accordance with KMAAG as described in Note 1; this includes determining regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statement that is free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget, individual fund schedules of regulatory basis receipts and expenditures-actual and budget, schedule of regulatory basis receipts and expenditures-agency funds (Schedules 1 and 2 as listed in the table of contents) are presented for purposes of additional analysis and are not required part of the basic financial statement; however, are required to be presented under the provisions of the KMAAG. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated in all material respects, in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

Varney & Associates, CPAs, LLC

Certified Public Accountants
Manhattan, Kansas

SHAWNEE HEIGHTS FIRE DISTRICT
Shawnee County, Kansas
SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH **STATEMENT 1**
Regulatory Basis
For the Year Ended December 31, 2024

	Beginning Unencumbered Cash Balance	Prior Year Canceled Encumbrances	Cash Receipts	Expenditures	Ending Unencumbered Cash Balance	Add Outstanding Encumbrances and Accounts Payable	Ending Cash Balance
GOVERNMENTAL TYPE FUNDS							
General Fund	$ 318,259	$ -	$ 3,979,080	$ 3,973,209	$ 324,130	$ 42,323	$ 366,453
Special District Reserve Fund	3,198,824	-	883,447	485,969	3,596,302	-	3,596,302
General Obligation Bond Fund	-	-	8,927,499	426,208	8,501,291	-	8,501,291
Total Reporting Entity	$ 3,517,083	$ -	$ 13,790,026	$ 4,885,386	$ 12,421,723	$ 42,323	$ 12,464,046

Composition of Cash

Checking and Certificates of Deposit	$ 3,956,426
Security Bank KC - Bond Account	8,507,620
	$ 12,464,046

See Independent Auditor's Report.
The accompanying notes are an integral part of this financial statement.

SHAWNEE HEIGHTS FIRE DISTRICT
Shawnee County, Kansas
NOTES TO FINANCIAL STATEMENT
December 31, 2024

Note 1: Summary of Significant Accounting Policies

Municipal Financial Reporting Entity

The Shawnee Heights Fire District (the District) was organized in 1939 under K.S.A 80-1541 to provide fire suppression services to unincorporated areas in Shawnee County, Kansas. The District includes Topeka Township, Tecumseh Township, and Monmouth Township. The District has four fire stations, of which, three are manned by full-time duty officers. The District by contract provides fire protection to eighty nine percent of Williamsport Township.

The Township boards of Topeka Township, Tecumseh Township, and Monmouth Township form the governing board of the District (a jointly governed organization). The District has authority to levy taxes, purchase real estate and issue bonds in its own name.

This financial statement presents the District only. Related entities are not included in this financial statement.

Basis of Accounting

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America. The *Kansas Municipal Audit and Accounting Guide* (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The District has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the District to use the regulatory basis of accounting.

Regulatory Basis Fund Types

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The following types of governmental funds comprise the financial activities of the District:

General Fund - the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose Fund - used to account for the proceeds of specific tax levies and other specific revenues sources (other than Capital Project and tax levies for long-term debt) that are intended for specific purposes.

Note 2: Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds and business funds, if applicable. The statutes provide for the following sequence and timetable in the adoption of the legal and annual operating budget:

1. Preparation of budget for the succeeding calendar year on or before August 1st.

2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5th.

3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.

4. Adoption of the final budget on or before August 25th.

If the District is holding a revenue neutral rate hearing, the budget timeline for adoption of the final budget has been adjusted to on or before September 20th. The District did hold a revenue neutral rate hearing.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the modified accrual basis of accounting, modified further by the encumbrances method of accounting. Revenues are recognized when cash is received. Expenditures include disbursements, accounts payable and encumbrances. Encumbrances are commitments by the District for future payments and are supported by a document evidencing the commitments, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year-end.

A legal operating budget is not required for the following funds:

Special District Reserve Fund General Obligation Bond Fund

Spending in funds which are not subject to the legal annual operating budget requirements is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing board.

Note 3: Deposits and Investments

K.S.A. 9-1401 establishes the depositories which may be used by the District. The statute requires banks eligible to hold the District's funds have a main or branch bank in the county in which the District is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The District has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the District's investment of idle funds to time deposits, open accounts, and certificates of deposits with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The District has no investment policy that would further limit its investment choices.

Concentration of credit risk. State statutes place no limit on the amount the District may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

*Custodial credit risk - deposits. C*ustodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. State statutes require the District's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka.

At December 31, 2024, the District's carrying amount of deposits was $3,956,426 and the bank balance was $4,688,315. The bank balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, $250,000 was covered by federal depository insurance and the remaining balance was covered by pledged securities.

Custodial credit risk - investments. For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

Investment Type	Fair Value	Investment Maturity Less than 1 year	Rating
Cash	$ 38,396	$ 38,396	NA
Money Market	8,469,224	8,469,224	NA
Total Cost	$ 8,469,224	$ 8,507,620	

Note 4: Interfund Transfers

Operating transfers were as follows for the year ended December 31, 2024:

From	To	Regulatory Authority	Amount
General Fund	Special District Reserve	K.S.A. 80-1559	$ 745,947

Note 5: Other Long-Term Obligations from Operations

Other Post Employment Benefits: As provided by K.S.A. 12-5040, the District allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the District is subsidizing the retiree's health insurance plan because each participant is charged an equal premium regardless of age. However, the cost of this subsidy has not been qualified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the District makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

Compensated Absences: Full time employees may accrue vacation at varying intervals, according to length of service, up to a maximum of 432 hours. Vacation is paid upon resignation, retirement or when taken and recognized as an expense at that time.

Sick leave accrues at the rate of 3 hours per week for full-time employees, up to a maximum of 1440 hours. A percentage of the accrued sick leave may be paid to employees in good standing upon resignation or retirement, according to their years of service. The District's policy is to record sick leave expense when paid.

Note 6: Defined Benefit Pension Plan

General Information about the Pension Plan

Plan description: The District participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing, multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, etc. seq. Kansas Law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Contributions: K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2016. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate of 6% of covered salary for KPERS I, KPERS 2 and KPERS 3 members. K.S.A. 74-4975 establishes KP&F member-employee contribution rate at 7.15% of covered salary. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(b) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1, KPERS 2, KPERS 3 and KP&F be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate for the Death and Disability Program) and the statutory contribution rate was 9.26% for KPERS and 23.10% for KP&F for the year ended December 31, 2024. Contributions to the pension plan from the District were $3,785 for KPERS and $263,015 for KP&F for the year ended December 31, 2024.

Note 6: Defined Benefit Pension Plan (Continued)

Net Pension Liability

At December 31, 2024, the District's proportionate share of the collective net pension liability reported by KPERS was $36,218 and $2,544,122 for KP&F. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022, which was rolled forward to June 30, 2023. The District's proportion of the net pension liability was based on the ratio of the District's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available at www.kpers.org or can be obtained as described above.

Note 7: Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the District carries commercial insurance. Settlements of claims did not exceed coverage in the year ended December 31, 2024.

Note 8: Compliance, Stewardship and Accountability

The District is not aware of any statute violations for the year ended December 31, 2024.

Note 9: Subsequent Events

The District has evaluated subsequent events through February 17, 2025, which is the date the financial statement was available to be issued.

Note 10: Changes in Long-Term Debt

ISSUE	Interest Rates	Date of Issue	Amount of Issue	Date of Final Maturity	Balance Beginning of Year	Additions	Reductions/ Payments	Net Change	Balance End of Year	Interest Paid
General Obligation Bonds										
2024 Series	4.50-7.25%	6/27/2024	$ 8,500,000	9/1/2054	$ -	$ 8,500,000	$ -	$ 8,500,000	$ 8,500,000	$ -

Note 11: Maturity of Long-Term Debt

Principal	**2025**	**2026**	**2027**	**2028**	**2029**	**2030 -2034**	**2035 - 2039**	**2040 - 2044**
General Obligation Bond	$ 60,000	$ 135,000	$ 145,000	$ 150,000	$ 160,000	$ 910,000	$ 1,160,000	$ 1,485,000
Interest								
General Obligation Bond	$ 510,140	$ 428,788	$ 419,000	$ 408,488	$ 397,613	$ 1,804,277	$ 1,448,290	$ 1,144,958
TOTAL PRINCIPAL AND INTEREST	$ 570,140	$ 563,788	$ 564,000	$ 558,488	$ 557,613	$ 2,714,277	$ 2,608,290	$ 2,629,958

2045 - 2049	**2050 - 2054**	**Total**
$ 1,895,000	$ 2,400,000	$ 8,500,000
$ 795,945	$ 333,000	$ 7,690,499
$ 2,690,945	$ 2,733,000	$ 16,190,499

REGULATORY-REQUIRED SUPPLEMENTARY INFORMATION

SHAWNEE HEIGHTS FIRE DISTRICT
Shawnee County, Kansas
SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2024

SCHEDULE 1

Funds	Certified Budget	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance - Over (Under)
General Fund	$ 4,017,000	$ -	$ 4,017,000	$ 3,973,209	$ (43,791)

See Independent Auditor's Report.

SHAWNEE HEIGHTS FIRE DISTRICT
Shawnee County, Kansas
GENERAL FUND
SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET
Regulatory Basis
For the Year Ended December 31, 2024

SCHEDULE 2

	Actual	Budget	Variance - Over (Under)
CASH RECEIPTS			
Ad Valorem property tax	$ 2,815,501	$ 2,830,318	$ (14,817)
Delinquent tax	32,386	16,699	15,687
Motor vehicle tax	324,043	298,655	25,388
Recreational vehicle tax	6,621	6,621	-
16/20 M vehicle tax	1,869	2,173	(304)
Commercial vehicle tax	9,980	9,391	589
Williamsport Township	613,342	613,342	-
Equipment sale	32,520	-	32,520
Fuel reimbursement	47,022	48,000	(978)
Other reimbursement	10,060	5,000	5,060
Grants	30,711	3,500	27,211
Miscellaneous	169	-	169
Interest income	54,856	25,000	29,856
Total Cash Receipts	$ 3,979,080	$ 3,858,699	$ 120,381
EXPENDITURES SUBJECT TO BUDGET			
Compensation	$ 1,604,489	$ 1,750,000	$ (145,511)
Employee benefits	755,011	850,000	(94,989)
Employee relations	4,862	5,000	(138)
Employee services	24,667	40,000	(15,333)
Professional services	49,531	35,000	14,531
Fire prevention	266	5,000	(4,734)
Fuel	77,520	90,000	(12,480)
Improvements	381,271	400,000	(18,729)
Insurance	94,868	150,000	(55,132)
Maintenance	92,019	80,000	12,019
Medical	13,196	10,000	3,196
Mileage reimbursements	275	3,000	(2,725)
Miscellaneous	(29)	9,000	(9,029)
Office expense	14,095	15,000	(905)
Public relations	569	5,000	(4,431)
Publications	41,077	35,000	6,077
Training	18,506	30,000	(11,494)
Utilities	55,069	70,000	(14,931)
Cash forward contingency	-	175,000	(175,000)
Transfer to Special District Reserve	745,947	260,000	485,947
Total Expenditures Subject to Budget	$ 3,973,209	$ 4,017,000	$ (43,791)
Cash receipts over (under) expenditures	$ 5,871		
Unencumbered Cash - Beginning	318,259		
Unencumbered Cash - Ending	$ 324,130		

SHAWNEE HEIGHTS FIRE DISTRICT
Shawnee County, Kansas
SPECIAL DISTRICT RESERVE FUND
SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
Regulatory Basis
For the Year Ended December 31, 2024

SCHEDULE 2

CASH RECEIPTS		
Transfers in	$	745,947
Interest		137,500
Total Cash Receipts	$	883,447
EXPENDITURES		
Capital outlay	$	485,969
Cash receipts over (under) expenditures	$	397,478
Unencumbered Cash - Beginning		3,198,824
Unencumbered Cash - Ending	$	3,596,302

SHAWNEE HEIGHTS FIRE DISTRICT
Shawnee County, Kansas
GENERAL OBLIGATION BOND FUND
SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL
Regulatory Basis
For the Year Ended December 31, 2024

SCHEDULE 2

CASH RECEIPTS	
Bond proceeds	$ 8,927,499
EXPENDITURES	
Bond issuance costs	$ 426,208
Cash receipts over (under) expenditures	$ 8,501,291
Unencumbered Cash - Beginning	-
Unencumbered Cash - Ending	$ 8,501,291